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THE WHITE HOUSE WASHINGTON

May 18, 1982

Dear Tom:

Our timing was unfortunate because of your travel commitments, but I wanted you to know that the President had several meetings with business and financial people last week. He received uniform support for his efforts and let them all know how committed he is to the Senate Compromise package. All indicated their support. I thought you would be interested in knowing with whom he met.

Best regards,

Craig L. Fuller
Assistant to the President
for Cabinet Affairs

Attachment

Mr. A. W. Clausen President The World Bank 1818 H Street, N.W. Washington, D.C. 20433

May 13, 1982

WASHINGTON

MEMORANDUM FOR RONALD GEISLER

FROM:

E. Pendleton James

SUBJECT:

PAS Nominations

The President has approved the nomination of

James B. Burnham of Pennsylvania, to be the Executive Director of the International Bank for Reconstruction and Development, for a term of two years, vice Colbert I. King, resigned.

All necessary clearances have been completed. Please prepare the nomination papers.

cc: LRW

Aurouveed: 5/14/82 (Auladelphia, PA)
Do Senate: 5/18/82

'82 MAY 13 P8:41

[0 DD 51,3185 6:30 pm

THE WHITE HOUSE

WASHINGTON

May 13, 1982

MEMORANDUM FOR RONALD GEISLER

FROM:

E. Pendleton James

SUBJECT:

PAS Nominations

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James B. Burnham of Pennsylvania, to be the Executive Director of the International Bank for Reconstruction and Development, for a term of two years, vice Colbert I. King, resigned.

All necessary clearances have been completed. Please prepare the nomination papers.

cc:LRW

WASHINGTON

May 13, 1982

MEMORANDUM FOR ROBIN GREY, PRESS OFFICE

FROM:

Leslee P. Sherrill, Presidential Personnel

SUBJECT:

Personnel Announcements

Please announce the President's intent to nominate the following individual below. Biographical material attached.

FRIDAY, May 14, 1982

DR. JAMES B. BURNHAM, OF PA.

To be the United States
Executive Director of
the International Bank
for Reconstruction and
Development for a term
of two years, vice Colbert
I. King, resigned.

cc: James

James/Tharp

von Damm

Wood

Farrel1

Cooksey

Holland

Geisler

Mason

Holmer

Office of the Press Secretary (Philadelphia, Pennsylvania)

For Immediate Release

May 14, 1982

The President today announced his intention to nominate James B. Burnham to be the United States Executive Director of the International Bank for Reconstruction and Development for a term of two years. He would succeed Colbert I. King.

Dr. Burnham is currently Special Assistant to the Chairman and Staff Director of the President's Council of Economic Advisers. Prior to assuming his current position in February 1981, he was Vice President, Chairman of the Country Review Committee, and Head of the Office of Government Affairs of Mellon Bank, N.A., Pittsburgh, Pennsylvania. Before joining Mellon Bank in 1971 he served as Economist and special assistant at the Board of Governors of the Federal Reserve System.

Dr. Burnham has also been on the faculty of the University of Pittsburgh as an adjunct associate professor in the Department of Economics and as lecturer in the School of Business. He was President of the Economic Club of Pittsburgh in 1975-1976. He is a member of the American Economic Association and the National Association of Business Economists.

Dr. Burham graduated from Princeton University (A.B., 1961) and . Washington University in St. Louis (Ph.D., 1970). He was a Fulbright Scholar in Brazil at the University of Sao Paulo. He is married, has four children and resides in Washington, D.C. He was born in New York City on October 22, 1939 and is the son of James Burnham, Senior Editor of National Review.

WASHINGTON

July 15, 1982

MEMORANDUM FOR RONALD GEISLER

FROM:

E. Pendleton James /

SUBJECT: PAS Nomination

The President has approved the nomination of

George R. Hoguet, of New York, to be United States Alternate Executive Director of the International Bank for Reconstruction and Development, for a term of two years, vice David S. King, resigned.

All necessary clearances have been completed. Please prepare the nomination papers.

cc: LRW

Amounced: 7/14/82

ALSO:
FRANKUM
GREENIEAF
RICHARD WY
MALOLEY

RONALD W REAGAN LIBRARY

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WITHDRAWAL SHEET AT THE FRONT OF THIS FOLDER.					
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MEMCRAI DUM

THE WHITE HOUSE

WASHINGTON

July 12, 1982

MEMORANDUM FOR FLO TAUSSIG, PRESS OFFICE

FROM:

Leslee P. Sherrill, Presidential Personnel

SUBJECT:

Personnel Announcements

Please announce the President's intent to nominate the following Biographical material attached. individuals below.

C)

TUESDAY, JULY 13, 1982

RONALD B. FRANKUM

To be an Associate Director of the Office of Science and Technology Policy, new position. He will also serve as Principle Deputy to the Director. PAS

CHARLES WILLARD GREENLEAF, JR.

To be an Assistant Administrator for the Agency for International Development (Asia), vice Jon D. Holstine, resigned.

GEORGE R. HOGUET, OF NEW YORK

To be United States Alternate Executive Director of the International Bank for Reconstruction and Development for a term of two years, vice David S. King, resigned. PAS

OLIVER G. RICHARD, III

To be a Member of the Federal Energy Regulatory Commission, for a term expiring 10/20/85, vice Matthew Holden, resigned. PAS

cc: James. Tharp von Damm Wood Schrote Cooksey Holland Geisler Mason Holmer

To RD 7/8/82

Office of the Press Secretary

For Immediate Release

July 14, 1982

The President today announced his intention to nominate George R. Hoguet, of New York, to be United States Alternate Executive Director of the International Bank for Reconstruction and Development for a term of two years. He would succeed David S. King.

Mr. Hoguet is presently serving as a Consultant to the Department of Treasury. Prior to joining Treasury in June, 1982, he was Vice-President in the Project Finance Group of the Corporate Financial Services Department for Bankers Trust Company, New York, New York. From 1979 to 1981, he was Vice-President in the Mergers and Acquisitions Group of the Corporate Financial Services Department for Bankers Trust Company. He was Vice-President and Head Commercial Banking Training in 1978-1979. He joined Bankers Trust's Africa Group in the Middle Eas /Africa Division of the International Banking Department in August 1973. He was named Assistant Treasurer in 1974, Assistant /ice-President and Africa Group Head in 1975 and Vice-President in 1976. From 1969-1971, he was with Credit Commercial de France in Paris.

He graduated from Harvard College (B.A. 1969) and Harvard Graduate School of Business Administration (M.B.A., 1973). He is married with 2 sons and resides in Wishington, D.C. Mr. Hoguet was born December 11, 1947 in New York, New York.

Cony to John Canty 9-16834

gin

THE WHITE HOUSE

WASHINGTON

October 19, 1982

10809055. <u>I1023</u> <u>I1011</u> <u>I1002</u> <u>I1006</u> <u>FG011</u> <u>PE002-01</u>

MEMORANDUM FOR RONALD GEISLER

FROM:

Helene von Damm

Melene v. Daen

SUBJECT:

PAS Nomination

The President has approved the nomination of

W. Allen Wallis, of New York, to be United States Alternate Governor of the International Bank for Reconstruction and Development for a term of five years; United States Alternate Governor of the Inter-American Development Bank for a term of five years; United States Alternate Governor of the Asian Development Bank; and United States Alternate Governor of the African Development Fund, vice Myer Rasish, resigned.

All necessary clearances have been completed. Please prepare the nomination papers.

DK/RW)

cc: LRW

annunced: 10/19/82

To Secretary of Senate 10/22/42

Will

*82 OCT 21 P1:20

TO DD: 10/21/82

THE WHITE HOUSE

WASHINGTON

October 18, 1982

MEMORANDUM FOR FLO TAUSSIG, PRESS OFFICE

FROM:

Claire O'Donnell, Presidential Personnel

SUBJECT:

Personnel Announcements

Please announce the President's intent to nominate the following individuals below. Biographical material is attached.

TUESDAY, OCTOBER 19, 1982

To be a Member of the Federal Council on the Aging, for a term expiring 6/5/85, vice

Aaron E. Henry, term expired. PAS To be United States Alternate

Governor of the International Bank for Reconstruction and Development for a term of five years; United States Alternate Governor of the Inter-American Development Bank for a term of five years; United States Alternate Governor of the Asiar Development Bank; and United States Alternate Governor of the African Development Fund, vice Myer Rashish, resigned.

cc: von Damm/Tharp

Wood

Schrote

Cooksey

Holland

Geisler

Holmer

Mason

Achui

Ils declad at 11:05 am, 10/19/82

October 22, 1982

Received from the White House a sealed envelope said to contain nominations by the President for the following-named persons:

Edward Lionel Peck, of California
Betty H. Brake, of Oklahoma
Edmund T. Dombrowski, of California
Nanette Fabray MacDougall, of California
W. Allen Wallis, of New York
Ernst P. Frage, et al - U.S.N. list; 49 names
Gary A. Avery, et al - U.S.N. list; 50 names
Bruce C. Bechtel, et al - U.S.A.F. list; 20 names

Thurston of the Senate)

4.53 PH (Time received)

Office of the Press Secretary

For Immediate Release

October 19, 1982

The President today announced his intention to nominate Wilson A. Wallis to be United States Alternate Governor of the International Bank for Reconstruction and Development for a term of five years; United States Alternate Governor of the Inter-American Development Bank for a term of five years; United States Alternate Governor of the Asian Development Bank; and United States Alternate Governor of the African Development Fund. He would succeed Myer Rashish. He is currently Under Secretary of State for Economic Affairs and will continue to serve in that capacity.

THE WHITE HOUSE WASHINGTON

- Chech w/ Chew on > origin of request + both ground

5/31/83

MEMORANDUM

TO:

CRAIG FULLER (Coordinate with William Clark)

FROM:

FREDERICK J. RYAN, JR. 444

SUBJ:

DATE:

LOCATION:

APPROVED PRESIDENTIAL ACTIVITY

with A. W. Clausen, Chairman, World Bank, et al MEETING:

Prior to Summit
Clousen asked JABRegon & JAB aspeed to do
6/9-oched Chew Ac July 11, 1983

TIME: 1:30 pm

Oval Office

DURATION: 20 minutes

Talking points to be covered in briefing paper REMARKS REQUIRED:

If any, coordinate with Press Office MEDIA COVERAGE:

FIRST LADY No PARTICIPATION:

PROJECT OFFICER, SEE ATTACHED CHECKLIST

W. Clark cc: A. Bakshian M. McManus C. Tyson R. Darman J. Rosebush

R. DeProspero B. Shaddix K. Duberstein W. Sittmann D. Fischer L. Speakes

C. Fuller WHCA Audio/Visual W. Henkel WHCA Operations E. Hickey A. Wrobleski

Date Trime. 130 min FIR Now Property Date Trime. David Chew Called re: Reschedule meeting for A.W. Clausen, Obein of World Bank. E. De wie be in foron June 1-6, and then June 14 thru' meeting w/POTUS, See legar, Varied Chew returned your cal.

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WASHINGTON

5/31/83

MEMORANDUM

TO:

CRAIG FULLER (Coordinate with William Clark)

FROM:

FREDERICK J. RYAN, JR. 44-

SUBJ:

APPROVED PRESIDENTIAL ACTIVITY

with A. W. Clausen, Chairman, World Bank, et al MEETING:

DATE:

July 11, 1983

TIME:

1:30 pm

DURATION:

20 minutes

LOCATION:

Oval Office

REMARKS REQUIRED: Talking points to be covered in briefing paper

MEDIA COVERAGE:

If any, coordinate with Press Office

FIRST LADY

PARTICIPATION:

No

PROJECT OFFICER, SEE ATTACHED CHECKLIST NOTE:

cc:

A. Bakshian

R. Darman

R. DeProspero

K. Duberstein

D. Fischer

C. Fuller

W. Henkel

E. Hickey C Hodres

M. McManus

J. Rosebush

B. Shaddix

W. Sittmann

L. Speakes

WHCA Audio/Visual WHCA Operations

A. Wrobleski Nell Yates

W. Clark C. Tyson

CHECKLIST FOR PROJECT OFFICERS

General	Responsiblities
	Prepare and submit briefing paper to Richard Darman's Office by 3:00 pm of the preceding day. (14 copies)
	Submit a complete, confirmed list of staff and attendees, identified by title, as well as the actual starting and completion times, to the President's Diarist, Office of Presidential Appointments and Scheduling within five (5) days after the event. (7560)
	Coordinate with David Fischer on Presidential involvement and itinerary. (x2168)
	Coordinate with Mark Weinberg in the Press Office (x2100) if applicable. Indicate home towns of participants.
	If remarks are required, coordinate with the Speechwriters Office (x6266) well in advance.
	Coordinate with Photographers Office, (x4050) if applicable.
	If participant brings a gift, contact Mary Power (x7133) for handling.
	If any foreign visitor or dignitary is to be involved, please coordinate with Charles Tyson of the NSC $(x3440)$.
West Win	ng Meetings
	Notify and clear all participants. (Full name, social security number, date of birth).
	Arrange parking with West Wing ushers and inform gate of arrival time and number of vehicles.
	If tent name cards are needed, send a list of names to Muffie Brandon's office (x7064) 48 hours in advance.
	All room arrangements (chairs, notepads, pencils, etc.) should be made through Carl Jones (x2275) or Nell Yates (x2605).
-	Coordinate with the Advance Office for Rose Garden events $(x7565)$.
Residence	ce Events
	Coordinate with the Social Secretary's office (x7064) for all arrangements.
	Coordinate with the Advance Office for Presidential Arrangements and logistical support. (x7565)
	Send guest list to Social Secretary's office, preferably three

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CORRESPONDENCE TRACKING WORKSHEET

PAGE DO1

INCOMING CORRESPONDENCE DATE 830719 RECEIVED DATE 830721 (PREFIX) (FIRST) (LAST) (SUFFIX)

THE HONORABLE

JACK F.

KEMP

TITLE:

ORGANIZATION: U. S. HOUSE OF REPRESENTATIVES

STREET:

CITY: WASHINGTON

STATE: DC ZIP: 20515

COUNTRY:

SUBJECT: RECOMMENDS MARY K. BUSH FOR APPOINTMENT AS

THE ALTERNATE EXECUTIVE DIRECTOR OF THE

WORLD BANK

AGY/OFF

ACTION CODE

IPP Dunlop A 8308/50

TRACKING DATE

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830721

STAFF NAME: PRESIDENT REAGAN

MEDIA: L OPID: LW TYPE: IBA

KD A 83081/6

COMMENTS:

CODES: REPORT INDIV: 1240

USER: END

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Dear Jack:

Thank you for your July 19 letter to the President urging the appointment of Mary K. Bush as Alternate Executive Director of the World Bank.

We appreciated receiving your strong endorsement of Ms. Bush and her qualifications for this post. Rest assured that your supportive remarks have been shared with the appropriate officials within the Office of Presidential Personnel, and that they will be given most careful consideration.

With best wishes,

Sincerely,

Kenneth M. Duberstein Assistant to the President

The Honorable Jack F. Kemp House of Representatives Washington, D.C. 20515

KMD: CMP: KRJ: jfc-8KMDMN

cc: w/copy of inc to Becky Dunlop - for appropriate action
WH RECORDS MANAGEMENT HAS RETAINED ORIGINAL

JACK F. KEMP, M.C.

VICE-CHAIRMAN

JACK EDWARDS, M.C.

1st District, Alabama

SECRETARY
ROBERT J. LAGOMARSINO, M.C.
19TH DISTRICT, CALIFORNIA



#154412 Room 1618

JOE O. ROGERS

Republican Conference U.S. House of Representatives Washington, D.C. 20515

19 July 1983

The President
The White House
Washington, D.C. 20500

Dear Mr. President:

It has come to my attention that Mary K. Bush is being considered for the position of Alternate Executive Director of the World Bank. I offer a strong recommendation on her behalf.

Mary has a solid background in the technical banking issues which come before the World Bank. In nine years in the New York banking industry she rose to Vice President of Bankers Trust with responsibility for a diverse portfolio of financial instruments with particular emphasis on multinational firms. This experience will serve you well in the complicated lending decisions necessary in multilateral institutions.

Perhaps more important than her technical proficiency, Mary will bring to this position a very well developed sense of the role of the private sector in economic development and an appreciation for the limited role that government can play either domestically or through multilateral channels. Her work with Tim McNamar at Treasury has demonstrated clearly that she understands and supports your program for realigning the government role in economic development.

Mr. President, the World Bank is always surrounded by controversy and the role which it is taking in the current international debt problems has intensified scrutiny of its operations. I sincerely believe that by appointing Mary Bush to serve as your representative you will send a firm signal to all concerned that you are serious about reform and that you are steadfast in continuing your support for this important aspect of the international economic system.

a. V

Jack F. Kemp

Received S S 1983 SEP 281 PN 12: 46

THE WHITE HOUSE

16203955 <u>ITO23</u> PEOO2-01

September 27, 1983

MEMORANDUM FOR RONALD GEISLER

FROM:

JOHN S. HERRINGTON

SUBJECT:

PAS Nomination

The President has approved the nomination of:

Hugh W. Foster, of California, to be United States Alternate Executive Director of the International Bank for Reconstruction and Development, for a term of two years, vice George R. Hoguet.

All necessary clearances have been completed. Please prepare the nomination papers.

que 9/29/83

Aurounced: 9/27/83 To Senate: 9/29/83

Nothing

WASHINGTON

September 26, 1983

MEMORANDUM FOR ROBIN GRAY, PRESS OFFICE

FROM:

Claire O'Donnell

SUBJECT:

Personnel Announcement

Please announce the President's intent to nominate the following individual below. Biographical material is attached.

MONDAY, SEPTEMBER 26, 1983

(R) HUGH W. FOSTER, OF CAME.,

To be United States Alternate
Executive Director of the
International Bank for
Reconstruction and Development
for a term of two years, vice
George R. Hoguet. (PAS)

NOTE: Per COD, HOGUET IS RESIGNING.

cc: Herrington/Tharp

Dunlop Kennedy Holland Geisler Davis Bullock

To RGO: 9/26/83 (12:45 pm) Announced: 9/27/83

Office of the Press Secretary

For Immediate Release

September 27, 1983

The President today announced his intention to nominate Hugh W. Foster to be United States Alternate Executive Director of the International Bank for Reconstruction and Development for a term of two years. He would succeed George R. Hoguet.

Since 1982, Mr. Foster has served as United States Alternate Executive Director of the International Bank for Reconstruction and Development. He is currently on leave of absence from the Wells Fargo Bank in San Francisco, California, where he last served as Vice President and Area Manager of the bank's Asia Pacific Division. Previously, he served as Vice President and Area Manager in Mexico City in 1977-80; Vice President and Area Manager, China Sea Area, in 1975-77; and Assistant Vice President and Area Manager, Australasia Area, in 1974-75. He has held other positions with Wells Fargo Bank since 1969.

Mr. Foster graduated from Colgate University (A.B., 1965) and Stanford University Graduate School of Business (M.B.A., 1969). He is married, has five children, and resides in Washington, D.C. He was born December 13, 1943, in Baltimore, Maryland.

October 11, 1983

167735 T1023 PFD09 FEDI2

Dear Mr. Hoquet:

Thank you for your letter and I accept your resignation as the United States Alternate Executive Director of the International Bank for Reconstruction and Development, effective upon the appointment and qualification of your successor.

Your service to the Nation in this capacity has been greatly appreciated. I know that in the years ahead you will be able to look back with pride on your accomplishments.

You may be sure that you have my best wishes for every future success as you take on your new responsibilities as Deputy Assistant Secretary of the Treasury for International Affairs.

Sincerely,

PONALD REAGAN

The Honorable George R. Hoquet U.S. Alternate Executive Director The World Bank 1818 H Street, N.W. Washington, D.C. 20433

RR: CO'D: vml --

NO REFERRAL Signed 10/11/83 Origito Dieder Menchaur, Room 1334, Treserry, for delivery: 10/11/83.

1983 OCT -3 All II: 53

THE WHITE HOUSE

September 29, 1983

MEMORANDUM FOR THE PRESIDENT

FROM:

JOHN S. HERRINGTON

JsH

SUBJECT:

Letters of Resignations

Attached for your review and signature are letters of acceptance for the resignations of the following persons:

Alfred L. Atherton, Jr., Ambassador to the Arab Republic of Egypt.

George R. Hoguet, United States Alternate Executive Director of the International Bank for Reconstruction and Development.

onles

The World Bank 1818 H Street, N.W. Washington, D.C. 20433 September 26, 1983

Dear Mr. President:

The Department of the Treasury has requested that I take up the duties of Deputy Assistant Secretary of the Treasury for International Affairs and serve as principal deputy to Assistant Secretary Marc E. Leland. Accordingly, I hereby resign as U.S. Alternate Executive Director to the World Bank, effective upon the nomination and qualification of my successor.

It has been a high honor to represent you in an important and visible world forum and a pleasure to assist Jim Burnham in exercising U.S. leadership in the World Bank and in defining its intellectual and economic agenda. Sustainable growth in the developing world can only be maintained through reliance on market forces and respect for individual rights. As well, the economic policies you have put into place have laid the basis for non-inflationary growth and prosperity in the 1980's and will benefit the developed and developing world alike.

I am grateful for the opportunity to have played a role in the Administration and look forward to working with the Treasury team and serving you in my new capacity.

Respectfully,

George R. Hoquet

U.S. Alternate
Executive Director

The President
The White House
Washington, D.C. 20500

KENNETH A. LAZARUS
ATTORNEY AT LAW
1875 EYE STREET, N.W.
SUITE 1275
WASHINGTON, D.C. 20006
(202) 775-8900

PY

15023 FG006-01

January 12, 1982

The Honorable Craig L. Fuller The White House Washington, D.C. 20500

Dear Craig:

Enclosed is the resume of Dr. Michael Granfield, a close friend who is interested in being considered for the post of U.S. Executive Director to the World Bank. I am unclear as to whether it is a PAS, PA or Treasury appointment.

I first worked with Mike on the Hill in the early seventies and we have kept in close contact in the intervening years. He is bright, mature, articulate, tough and conservative.

Would you be so kind as to pass his name along to the appropriate office? On the merits, I believe he is worthy of the Administration's consideration.

On another note, I would like to take you, H.P. and Jim Rosebush to lunch on a day when it is convenient for the three of you. Please keep this in mind if and whenever they unshackle you from your desk.

Best regards,

Kenneth A. Lazarus

KAL: cch

Enclosure

why not to ken we forwarded resume & pick a date for lunch

September 1, 1981

RESUME

MICHAEL E. GRANFIELD

Home Address:

11820 Hartsook St. North Hollywood, CA 91607 (213) 769-9012 Office Address:

Graduate School of Management U.C.L.A.
405 Hilgard Ave.
Los Angeles, CA 90024
(213)/ 825-2508

Date of Birth: December 16, 1943

Place of Birth: Joliet, Illinois

Education: B.A., Economics, 1965, University of Illinois

Ph.D., Economics, 1970, Duke University

Work Experience:

1977-80 Associate Professor of Business Economics, U.C.L.A. Graduate School of Management

1976-77 Assistant Director for International Investment
White House Council on International Economic Policy

Areas of responsibility in the Executive Branch:

- (1) Multinational Corporations and Investment
- (2) International Taxation
- (3) International Antitrust

1975-76 Senior Staff Economist, Council on International Economic Policy

1974-75 Chief Minority Economist, U.S. Senate, Antitrust and Monopoly Subcommittee

1968-74 Assistant Professor of Business Economics, U.C.L.A.
Graduate School of Management

RESUME Michael E. Granfield Page Two

Additional Work Experience:

	•			
1981	Consultant to Westinghouse (Transfer Pricing)			
1980 - Present	Consultant to Schlumberger (Fairchild) on International Transfer Pricing			
1979	U.S People's Republic of China Economic Development Seminar and Commission			
1979 - Present	Consultant to IRS on International Taxation (Transfer Pricing)			
1977-79	Consultant to 3M Company on International Taxation (Transfer Pricing)			
1977	Consultant to Center for Law in the Public Interest: "Sun Dance" case			
1976-80	Board of Editors, Conflict			
1974-76	Consultant to TAFT Broadcasting			
1972-74	Consultant to Arnold and Porter and Cravath, Swain and Moore, on an antitrust case (GE and Westinghouse vs AEP)			
1971-72	Consultant to KCET, Los Angeles			
1971–72	Research Associate, Human Resources Research Center, University of Southern California, (worked on study of capital financing and prepaid medical care)			
	Other professional activities:			

- (1) 1981 L.A. County Productivity Commission
- (2) 1981 California State Internship Committee

Publications:

(a) Books Published:

Granfield, M.E., An Economic Model of Residential Location, Ballinger Publishing Company (1975). RESUME Michael E. Granfield Page Three

Publications - continued

(b) Chapters in Books:

- Granfield, M.E., and Mittlebach, F.B., "Housing Problems,
 Goals, and Policies in Los Angeles," Chapter II, and
 "Expenditures and Housing Submarkets," Chapter IV in
 Report on the Housing Element for the General Plan of
 the City of Los Angeles, Division of Real Estate Research,
 GSM (June, 1970).
- Granfield, M.E., "Concentrated Industries and Economic Performance," in <u>Large Corporations in a Changing Society</u>, Weston, J.F. (Ed.), New York University Press (Spring, 1975).
- 3. Granfield, M.E., "A Critique of the Structural Theory of Firm Performance," in <u>Regulation and the Accounting Profession</u>, Wadsworth, (Summer, 1980).
- 4. Granfield, M.E., "Competition in the Political Marketplace:
 Business or the Public Interest," in Corporate Enterprise
 in a New Environment, NYU Press (Fall, 1981).

(c) Professional Journal Articles Published:

- 1. Granfield, M.E., S.L. Conrad, and M. Oehm, "Toward Better Analysis of Social Programs," Inquiry, 10 (1973).
- Granfield, M.E., "Residential Location: A Comparative Econometric Analysis," Applied Economics, 6 (1974).
- Granfield, M.E. and A. Nicols, "Economic and Marketing Aspects of the Direct Selling Industry," <u>Journal of Retailing</u>, <u>51</u> (1975).
- 4. Granfield, M.E., "Resource Allocation Within Hospitals -An Unambiguous Testing of the A-J Hypothesis," Applied
 Economics (Fall, 1975)
- Granfield, M.E., and A.O. Osborne, "The Potential of Black Capitalism in Perspective," Public Policy (Winter, 1977).
- Granfield, M.E., "An Economic and Political Analysis of Corporate Payments Abroad," Conflict (forthcoming).

RESUME Michael E. Granfield Page Four

(d) Other:

- 1. "The Concentration Hypothesis: Myth or Reality," special report for Senate Antitrust and Monopoly Subcommittee, Winter, 1975.
- 2. "An Analysis of the Federal Trade Commission's Line of Business Reporting," special report for Senate Appropriations Committee, Summer, 1975.
- 3. A critique of Robert Lindblom's "Politics and Markets."

References:

- Ms. Marcie Montague Chief International Tax Counsel Fairchild Camera and Instrument Co. Mountain View, CA.
- 2. Mr. Walt Derrington Corporate Planning Fairchild Camera and Instrument Co. Mountain View, CA.
- Mr. Allan Klein Chief International Tax Counsel Schlumberger, New York, NY.
- 4. Mr. Joseph Consoli
 Assistant Treasurer
 Memorex
 Sunnyvale, CA.
- 5. Mr. Ed Romoff
 District Supervisor
 International Division, IRS
 Los Angeles, CA.
- 6. Mr. Glen White
 Chief Tax Counsel
 Dow Chemical
 Midland, Mich.

RESUME Michael E. Granfield Page Five

References - continued

- 7. Professor J. Fred Weston Graduate School of Management, U.C.L.A. Los Angeles, CA.
- Mr. James Schoenwetter International Tax Counsel, 3M St. Paul, Minn.
- 9. Mr. John Niehuss Merrill-Lynch 1575 I Street N.W. Washington, D.C.
- Senator Roman L. Hruska, (retired)
 (R, Nebraska).
- 11. Dr. J.M. Dunn
 President
 Can Manufacturers Institute
 Washington, D.C.
- 12. Mr. William Gorog
 Arbor International, Inc.
 McLean, Virginia.

1984 JUN 28 PM 3: 11

THE WHITE HOUSE

WASHINGTON

June 28, 1984

MEMORANDUM FOR RONALD GEISLER

FROM:

JOHN S. HERRINGTON

SUBJECT:

PAS Nomination

The President has approved the nomination of:

James B. Burnham, of Pennsylvania, to be United States Executive Director of the International Bank for Reconstruction and Development for a term of two years, reappointment.

All necessary clearances have been completed. Please prepare the nomination papers.

auounced: 6/28/84
Jo Senate: 6/28/84

Whit

MEMORANDUM

THE WHITE HOUSE

WASHINGTON

10 RGD: 6/28/24 3:10 PM

June 27, 1984

MEMORANDUM FOR FLO TAUSSIG, PRESS OFFICE

FROM:

Claire O'Donnell

SUBJECT:

Personnel Announcements

Please announce the President's intent to nominate the following individuals. Biographical material is attached.

THURSDAY, JUNE 28, 1984

(R) JAMES B. BURNHAM, OF PA.

To be United States Executive Director of the International Bank for Reconstruction and Development for a term of two years (PAS)

RICHARD H. HUGHES

To be a Member of the Export-Import Bank of the United States vice James Ernest Younge, resigned (PAS)

TEX LEZAR

To be an Assistant Attorney General (Office Legal Policy) vice Jonathan C. Rose, resigned.

amourced: 6/28/84

cc: Herrington
Dunlop
Kennedy
Holland
Geisler
Bullock

(1)

THE WHITE HOUSE

Office of the Press Secretary

For Immediate Release

June 28, 1984

The President today announced his intention to nominate James B. Burnham to be United States Executive Director of the International Bank for Reconstruction and Development for a term of two years. This is a reappointment.

Since 1982, he has been serving as U.S. Executive Director of the International Bank for Reconstruction and Development at the World Bank. Previously, he was Special Assistant to the Chairman of the Council of Economic Advisors in 1981-1982; Vice President of the Mellon Bank, N.A., in 1971-1981; and Special Assistant to Governor Maisel at the Board of Governors of the Federal Reserve System in 1969-1971.

He graduated from Princeton University (A.B., 1961) and Washington University (Ph.D., 1970). He is married, has four children and resides in Washington, D.C. He was born October 22, 1939 in New York, New York.

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WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

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Keep this worksheet attached to the original incoming letter. Send all routing updates to Central Reference (Room 75, OEOB). Always return completed correspondence record to Central Files. Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

RECORDS MANAGEMENT ONLY

CLASSIFICATION SECTION

No. of Additional Correspondents: Media: . Prime Subject Code: IT 23-		
Code Date	PRESIDENTIAL REPLY Comment	<u>Form</u>
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CBn - Presidential & First Lady's Correspondence n - 1 - Ronald Reagan - Nancy Reagan n - 2 - Ron - Nancy

EQUAL EMPLOYMENT OPPORTUNITY COMMISSION WASHINGTON, D.C. 20507



MAY 10 1984

MEMORANDUM

TO:

Sally Kelley, Director

Agency Liaison

Presidential Correspondence

FROM:

Phyllis Berry

Director

SUBJECT:

Dr. George J. Novak

Your I.D. #221792

We are returning the attached correspondence to you, since a reply from EEOC would be inappropriate. Mr. Novak is requesting that President Reagan revoke the immunity of the World Bank by Executive Order - - a matter over which the EEOC has no jurisdiction.

Attachment

THE WHITE HOUSE OFFICE

REFERRAL

APRIL 13, 1984

TO: EQUAL EMPLOYMENT OPPORTUNITY COMMISSION

ACTION REQUESTED:

DIRECT REPLY, FURNISH INFO COPY

DESCRIPTION OF INCOMING:

ID: 221792

MEDIA: LETTER, DATED MARCH 26, 1984

TO: PRESIDENT REAGAN

FROM: DR. GEORGE J. NOVAK

2422 K STREET, NW WASHINGTON DC 20037

SUBJECT: WRITER SENDS PETITION TO REVOKE THE

IMMUNITY OF WORLD BANK

PROMPT ACTION IS ESSENTIAL -- IF REQUIRED ACTION HAS NOT BEEN TAKEN WITHIN 9 WORKING DAYS OF RECEIPT, PLEASE TELEPHONE THE UNDERSIGNED AT 456-7486.

RETURN CORRESPONDENCE, WORKSHEET AND COPY OF RESPONSE (OR DRAFT) TO:
AGENCY LIAISON, ROOM 91, THE WHITE HOUSE

SALLY KELLEY DIRECTOR OF AGENCY LIAISON PRESIDENTIAL CORRESPONDENCE

> #78/ APR 16 1984

March 26, 1984

The President
The White House
Washington, D.C. 20500

221792

Petition to Revoke the Immunity of the World Bank

I, the undersigned, petition my President to revoke the immunity of the World Bank. 1818 H Street, N.W., Washington, D.C., from judicial process which Executive Order No. 9751, 3 C.F.R. 558, granted it as an international organization pursuant to the International Organizations Immunities Act, 22 U.S.C. 288 (1976).

U.S. Court of Appeals decided on September 27, 1983, that the World Bank is not subject to the laws of the United States or any other nation, but that

"To the extent widespread disregard of employees' contract rights indicates that an international organization is abusing its immunity from judicial process, a revocation of immunity under section 1 of the Act could be justified. See 22 U.S.C. 288 (1976).

Mendaro v. World Bank, U.S.App.D.C. 717 F.2d 610, 616, n.41, D.C.Cir. 1983.

There is considerable evidence showing that the World Bank has been abusing its immunity from judicial process, and that there has been a widespread disregard of the rights of its employees, justifying a revocation of its immunity from judicial process at this time.

After this petitioner had filed a legal action against the World Bank in 1979, over one thousand employees of the World Bank signed a public petition and retained legal counsel to support petitioner's action as amicus curiae in order to establish their right to litigate their grievances in court. (See Attachment C, letter of Nussbaum to Richey dated April 9, 1979).

In response to the demands of its employees, the World Bank established an Appeals Committee in 1977-78. However, this committee proved to be ineffective because it only had the power to make recommendations, and it was itself composed of the members of the World Bank Management.

Incl

Recognizing this ineffectiveness of the Appeals Committee to represent the interests of staff members, the World Bank Staff Association demanded a more impartial tribunal, and the World Bank finally established an administrative tribunal in 1980, but with very limited jurisdiction and again hardly any independence from the World Bank Management. Petitioner had applied to this Tribunal and it ruled that his application was "inadmissible." (See Attachment J: W.B.A.T. Report No. 8).

The fact that after three decades of its operations, the World Bank established an appeals committee, and soon thereafter an administrative tribunal, shows persuasively that the disregard of the rights of its employees has become widespread in recent years. Members of the U.S. Congress have recently recognized the widespread abuses of employees' rights by the World Bank, as shown in recent letters to Hon. A.W. Clausen, President of the World Bank (See Attachments G and H).

Employees of the World Bank who have petitioned you and the previous Presidents have been referred to the Equal Employment Opportunity Commission which has invariably replied that the World Bank "is not subject to the laws of the United States or of any other member nation" and that the employees have "no recourse through the laws of this country." (See Attachments A, D and E).

The conclusion is inescapable that the World Bank has been abusing the rights of its employees, that the abuses have been widespread, and that in view of this widespread disregard of employees' rights, the immunity of the World Bank from judicial process should be revoked at this time by withdrawing Executive Order No. 9751, 3 C.F.R. 558 (1943-48 Comp.) or by any other appropriate means.

Dr. George J. Novak 2422 K Street, N.W. Washington, D.C. 20037 (202) 342-0795

-

Attachments



EQUAL EMPLOYMENT OPPORTUNITY COMMISSION WASHINGTON, D.C. 20506

1111 28 1977

M PERLY PETER TO

Ms. Jacqueline Smith Scott 3301 Steed Road Oxon Hill, Maryland 20022

Dear Ms. Scott:

Your letters to the President and Mrs. Carter concerning your employment problem at the World Bank has been referred by the White House to this office for a response.

As you may know, the Equal Employment Opportunity Commission administers Title VII of the Civil Rights Act of 1964, as amended, which prohibits discrimination based on a person's race, sex, color, religion and national origin by private employers, employment agencies, labor organizations, educational institutions, and State and local governments. However, the World Bank, an international governmental agency, is not subject to the laws of the United States or of any other member nation, pursuant to the Articles of Agreement drawn up at Bretton Woods in 1944 and subsequently ratified by the United States. Thus, it would appear that you have no recourse through the laws of this country.

I ree-

of assistance to you in this matter.

Sincerely,

Sidney A. Wexler

Deputy Director

Office of Congressional Affairs



UNITED STATES DEPARTMENT OF JUSTICE

WASHINGTON, D.C. 20530

Address Reply to the
Division Indicated
and Refer to Initials and Number

DSD:ERA:MKM 144-16-0

May 9, 1978

Mr. George J. Novak 628 A Street, N.E. Washington, D. C. 20002

Dear Mr. Novak:

This is in reply to your recent correspondence. We apologize for the delay of this response.

We have carefully considered the information you furnished. The circumstances you describe do not indicate a violation of a federal statute. Therefore, we have no authority to take any action on this matter.

Since you believe your rights have been violated, you may wish to retain a private attorney. However, if you lack the necessary funds, you may wish to contact the nearest Office of the Public Defender or the nearest legal aid office, to determine what remedies, if any, are available to you.

Sincerely,

Drew S. Days III
Assistant Attorney General
Civil Rights Division

By: E. R. aikers III

E. R. Aikens III Civil Rights Division NUSSBAUM & OWEN
1800 M STREET, N.W.
WASHINGTON, D.C. 20036
(202) 833-8900
TELEX NOWEN 64519

CABLE NOWEN WASHDC

Attachment C

OF COUNSEL

MICHAEL NUSSBAUM MARGUERITE S. OWEN RONALD G. PRECUP JAMES P. DAVENPORT MARTIN R. BAACH KATE A. MARTIN

April 9, 1979

BY HAND

The Honorable Charles R. Richey United States District Judge United States District Court for the District of Columbia John Marshall & Constitution Avenue, Northwest Washington, D.C. 20001

Re: Novak v. World Bank Civil Action No. 79-0641

Dear Judge Richey:

Over one thousand World Bank employees have recently retained us to intervene or appear as amicus curiae on their behalf in the above-captioned action. The plaintiff, a former Bank employee, alleges that the Bank discriminated against him and otherwise violated his rights during the time of his employment.

The defendant has been given until April 25 to file a responsive pleading.

The interest of our clients is limited to the issue of whether this Court has jurisdiction over suits against the World Bank, a question that appears to be one of first impression in the courts of the United States. We intend to take no position on the merits of plaintiff's claims.

We respectfully request the Court, schedule permitting, to hold a brief status conference to establish a timetable for resolving the jurisdictional issue and to determine a procedure whereby our appearance would neither delay the case nor interfere with an orderly disposition on the merits. Because I must leave for South America on April 19 for lengthy arbitration hearings, I would be appreciative if the conference could take place before then so that I may personally attend.

The Honorable Charles R. Richey

The plaintiff, who is appearing <u>pro se</u>, as well as counsel for the defendant are aware of our interest in this matter and we are, of course, sending them copies of this letter.

Respectfully,

Michael Nussbaum

MN:hm

cc (by hand): Mr. George J. Novak
Alexander F. Wiles, Esq.

EQUAL EMPLOYMENT OPPORTUNITY COMMISSION
WASHINGTON, D.C. 20006
Washington Area Office, 1717 H St., M.W., Suite 402

Charge No: 032-790528

George J. Novak 628 H Street, N. E. Washington, D. C. 20002

Charging Party

The World Bank
1918 H-Street, N. W.
Washington, D. C. 20433

Respondent

- DISMISSAL

Under the authority vested in me by the Commission's Procedural Regulations, I issue on behalf of the Commission, the following determination dismissing the charge for lack of jurisdiction.

The World Bank is an international governmental agency and therefore not subject to the laws of the United States or any other member nation, pursuant to the Articles of Agreement drawn up at Bretton Woods in 1944 and subsequently ratified by the United States. Thus, it would appear that you have no resourse through the laws of this country.

This dismissal concludes the Commission's processing of this charge.

On Behalf of the Commission:

MAY 3 1 1979

Data

Enclosure: Copy of charge

Area Director

Prisonnel > MANDARO

(CONFIDE THAT



Equal Employment opportunity commission Washington area office 1717 H STREET N.W., ROOM 402 WASHINGTON, D.C. 20006

Charge No: 032-800226

Susana Mendaro 1352 Q Street, N. W. Washington, D. C. 20009

Charging Party

The World Bank 1818 H Street, N. W. Washington, D. C. 20433

Respondent

DISMISSAL

Under the authority vested in me by the Commission's Procedural Regulations, I issue on behalf of the Commission the following determination dismissing the charge for lack of jurisdiction.

The World Bank is an international governmental agency and therefore not subject to the laws of the United States or of any other member nation, pursuant to the Articles of Agreement drawn up at Bretton Woods in 1944 and subsequently ratified by the United States. Thus, it would appear that you have no recourse through the laws of this country.

This dismissal concludes the Commission's processing of this charge.

On Behalf of the Commission:

FEB 12 1980

Date

CLARENCE BELL Area Director

Fnelosure: (1) Copy of charge

FOURL EMPLOY OF AT CHPORTURETY COMMIT GON

WAT MINGTON, U.C. 21114

RECEIVED
JUL 3 0 1980

CHIEF OF THE

July 29, 1980

Cynthia A. Lewis, Esq.
Beveridge, Fairbanks & Diamond
1333 New Hampshire Avenue, N. W.
Washington, D. C. 20036

Re: Mendaro v World Bank, C.A. No. 80-1204

Dear Ms. Lewis:

On July 22, 1980, the Commission considered whether the International Bank for Reconstruction and Development (World Bank) falls within the jurisdiction of Title VII of the Civil Rights Act of 1964, as amended. The Commission voted to ratify the Dismissal issued by Mr. Clarence Bell on February 12, 1980, insofar as it dismissed Ms. Mendaro's charge due to lack of jurisdiction.

I will assume this letter can be substituted for the affidavit I previously supplied to you in this above matter.

Sincerery,

Leroy D. Clark General Counsel

MENDARO SUPPORT COMMITTEE

507 - 7th Street, N.E. Washington, D.C. 20002

Attachment G

September 22, 1983

The Honorable A. W. Clausen President The World Bank 1818 H Street, NW, Suite El227 Washington, D.C. 20433

Dear President Clausen:

We, the undersigned U.S. and Argentinian women's organizations, write to ask for your personal commitment and involvement in providing Ms. Susana Mendaro with a fair and open hearing before the World Bank Administrative Tribunal.

Ms. Mendaro worked for the World Bank as a development planner between 1977 and 1979. During these years she received superb job evaluations and the Bank received excellent commendations from the borrowers with whom she worked. Client countries were impressed by her level of energy, insight, commitment and organizational skills. However, in 1979, after she complained about sexual harassment and sex discrimination at the Bank, her employment was terminated. We are attaching herewith an outline of her charges.

Unfortunately, Ms. Mendaro's case appears not to be an isolated instance. As indicated in the report produced by the Bank Staff Association, "Status on Women in the Bank," the statistics on the hiring and promotion of women at the Bank are appalling.

We are seriously concerned that the Bank's claimed immunity from suit to challenge and redress such sex discrimination will provide an excuse to permit sexual harassment and sex discrimination to continue. Fair handling of Ms. Mendaro's claim by the Administrative Tribunal would encourage the recognition of women's intellectual and professional abilities at the Bank. This would be a sorely-needed new institutional beginning.

The Honorable A. W. Clausen Page Two September 22, 1983

Your support will be appreciated.

<i>A</i> .	Sincerely,
Char Mollisan Women's Equity Astien League	Mary II Princice amelin association of University workers
a'oner's Pension Project	Sara Rioja/ser Derechos Iguales Fara La Mujer Argen
Matt Fed. of Business - Professional women's Club, Inc.	Centro de Estudios de la Mujer
WIDER OFFORTUNITIES FOR WOMEN, INC.	Maria Eleva Oddone / Sp. Organización Feminista Argentino
ACHORAL Women's Political Caucus	Ethel Susana Diaz/spa

encl.': Complaint of Susana Mendaro against The World Bank

Ann Charnley Smith

Executive Director

EXECUTIVE COMMITTEE

Patricia Schroeder, Co-chair
Olympia Snowe, Co-chair
Lindy (Mrs. Hale) Boggs, Secretary
Marcy Kaptur, Treasurer
Barbara Boxer
Cardiss Collins
Geraldine Ferraro
Katie Hall
Nancy Johnson
Nancy Kassebaum
Barbara Kennelly
Barbara Mikulski
Mary Rose Oakar

(membership list on back)

Claudine Schneider

Congressional Caucus

for

Attachment H

Momen's Issues

Congress of the United States
Washington, B.C. 20515

September 27, 1983

The Honorable A.W. Clausen, President The World Bank 1818 H Street N.W. Suite E1227 Washington, D.C. 20433

Dear President Clausen:

As co-chairs of the Congressional Caucus for Women's Issues, the charges of sexual harrassment made by Susan Mendaro, a former employee of the World Bank, against that institution causes us concern. We ask you to intervene in her behalf.

The World Bank holds a unique position in extending and encouraging opportunities for growth and development to struggling, lesser developed countries. When the Bank is called into question for discriminatory treatment of its female employees - a group which has gained international recognition as being categorically denied equality of opportunity - then questions necessarily arise of the Bank's commitment to an international development which recognizes the potential contributions of women, as well as men. We hold that equal opportunity, regardless of sex, is vital to the development of all modern societies. Our opinion is shared by the United Nations.

Ms. Mendaro worked for the World Bank as a development planner between 1977 and 1979. During these years, she received superb job evaluations, and the Bank received excellent commendations from the borrowers with whom she had worked. Client countries were impressed by her level of energy, insight, commitment, and organizational skills. However, in 1979, after she complained of sexual harrassment and sex discrimination at the Bank, her employment was terminated. We are attaching herewith an outline of her charges.

We are further concerned that Ms. Mendaro.'s case may not be an isolated instance. The report, "Status on Women in the Bank", produced by the Bank Staff Association, indicates that the hiring and promotion of women at the World Bank bears little correlation to other banks strides towards sex equity. In sum, the statistics on the hiring and promotion of women at the Bank are appalling. To quote from the report: "Set against the experience of certain U.S. comparators and other international organizations, the Bank's performance has generally been poor. The Bank still ranks among the lowest for total percentage of higher level women."

The Honorable A.W. Clausen Page Two September 27, 1983

The Bank's claimed immunity from suit to challenge and redress alleged discrimination will certainly encourage the perpetuation of sexual harrassment and sex discrimination within the Bank. We are certain that you must share our concern for the female employees of the Bank. Ms. Mendaro 's claim must receive fair handling by the Administrative Tribunal if the Bank is to regain our respect, as well as the respect of many of our colleagues.

We urge you, with our fullest respect, to use your influence on behalf of Ms. Mendaro, as well as all your female employees.

Sincerely

PATRICIA SCHROEDER
Member of Congress
lst District, Colorado

CLYPPIA J SNOWE Member of Congress 2nd District, Maine

WORLD BANK ADMINISTRATIVE TRIBUNAL

Reports

1982

No. 8

George J. Novak, Applicant

International Bank for Reconstruction and Development, Respondent

World Bank Administrative Tribunal
Office of the Executive Secretary
1982

Notice: This opinion is subject to formal revision before publication in the Federal Reporter or U.S.App.D.C. Reports. Users are requested to notify the Clerk of any formal errors in order that corrections may be made before the bound volumes go to press.

United States Court of Appeals

FOR THE DISTRICT OF COLUMBIA CIRCUIT

No. 82-1316

GEORGE J. NOVAK, APPELLANT

v.

WORLD BANK, ET AL.

Appeal from the United States District Court for the District of Columbia (D.C. Civil Action No. 81-01329)

> Argued November 18, 1982 Decided April 1, 1983

George J. Novak, pro se.

David P. Durbin, with whom Lawrence E. Carr, Jr., was on the brief, for appellee.

Before: Mackinnon and Scalia, Circuit Judges, and Swygert,* Senior Circuit Judge, United States Court of Appeals for the Seventh Circuit.

Bills of costs must be filed within 14 days after entry of judgment. The court looks with disfavor upon motions to file bills of costs out of time.

^{*} Sitting by designation pursuant to 28 U.S.C. 294(d).

Opinion for the Court filed by Circuit Judge MACKINNON.

Mackinnon, Circuit Judge: Appellant, George J. Novak, proceeding pro se, appeals the dismissal of his action against his former employer, the World Bank, and his local bank, Madison National Bank (Madison National), alleging age discrimination, in violation of 29 U.S.C. § 623(a) (1976), and conspiracy to deter, by intimidation and harassment, his prosecution of actions against World Bank in the United States courts, in violation of 42 U.S.C. § 1985(2) (Supp. IV 1980). The

² 29 U.S.C. § 623(a) (1976) provides:

It shall be unlawful for an employer-

(1) to fail or refuse to hire or to discharge any individual or otherwise discriminate against any individual with respect to his compensation, terms, conditions, or privileges of employment, because of such individual's age....

Appellant properly based federal jurisdiction for this claim on 28 U.S.C. § 1331 (Supp. V 1981).

3 42 U.S.C. § 1985 (Supp. IV 1980) provides:

- (2) If two or more persons in any State or Territory conspire to deter, by force, intimidation, or threat, any party or witness in any court of the United States from attending such court, or from testifying to any matter pending therein, freely, fully, and truthfully, or to injure such party or witness in his person or property on account of his having so attended or testified
- (3) . . . [I]n any case of conspiracy set forth in this section, if one or more persons engaged therein do, or cause to be done, any act in furtherance of the object of such conspiracy, whereby another is injured in his person or property, or deprived of having and exercising any right or privilege of a citizen of the United States, the party so injured or deprived may have an action for

district court summarily dismissed appellant's complaint against Madison National on the grounds of res judicata. The complaint against World Bank was dismissed for failure to perfect service. *Novak v. World Bank*, No. 81-1329 (D.D.C. Feb. 4, 1982). We reverse because res judicata does not apply to the complaint against Madison National and because there is a reasonable prospect that service can be made on World Bank.

1

Appellant, age 53 when he filed his complaint in 1981, was an employee of World Bank from April 1967 until his dismissal in October 1979. His complaint in this action alleges a litany of misdeeds allegedly perpetrated against him by World Bank in pursuit of a policy of age discrimination. Complaint ¶¶ 20-27.4 Appellant claims that World Bank harassed, threatened, and intimidated him as he attempted to pursue his employment discrimina-

the recovery of damages occasioned by such injury or deprivation, against any one or more of the conspirators. Appellant properly based federal jurisdiction for this claim on 28 U.S.C. § 1343(a) (1) (Supp. V 1981).

⁴ Appellant alleges:

The World Bank has engaged in impermissible and malicious covert and overt age discrimination practices in employment by recruiting . . . highly trained professional specialists under the age of 40 years, overloading them with work during the most productive years of their lives, and starting at about the age of 48 years, when they could not get another career appointment elsewhere, gradually increasing the workload and harassing them until they either resigned or suffered a sudden and untimely death, as official World Bank obituaries and personnel records show. The rationale of this harsh discrimination and extermination policy has been to project a youthful and dynamic image of the Bank staff at the expense of career development and human lives. . . .

Complaint ¶ 43.

¹ The World Bank was created by the Articles of Agreement respecting the International Bank for Reconstruction and Development, signed at Washington, December 27, 1945 by the United States and other world powers. 60 Stat. 1440, T.I.A.S. No. 1502.

tion claims. Complaint ¶¶ 34-42, 45.⁵ He also asserts that Madison National participated in a conspiracy with World Bank and others to implicate him in a check forging scheme and thereby force his resignation, and to harass and intimidate him. Complaint ¶¶ 15, 28-33, 46.⁶

⁵ Appellant alleges:

[S]tarting in October 1978, [appellant] received several phone calls with threats to kill him and messages that some special agents were looking for him. [Appellant] felt that his life was in jeopardy and he urged the [World Bank] Appeals Committee to expedite the consideration of his [age discrimination] appeal. . . . [T]he Committee denied all relief.

Although [appellant] experienced no harassment for three months, on March 8, 1979, two days after his Civil Action No. 79-0641 (filed in [the district] Court) was served on the World Bank . . . two agents appeared at about 8:15 a.m. (at exactly the same time of day as that when the chief communications officer of the World Bank was fatally shot in the basement) at the address which [appellant] stated in CA No. 79-0641. The agents, armed with guns, demanded to see [appellant]. Although they were told that he was not inside, the agents did not leave without searching the house.

Complaint ¶¶ 35-36.

⁶ Appellant alleges that World Bank, in concert with Madison National and the United States Treasury Department, searched and located a Treasury obligation maturing on May 4, 1978, in the name of one Harry Novak whose signature resembled that of appellant. Appellant asserts that these conspirators arranged to have the check in payment of this obligation deposited to an account at Madison National in the name of Harry Novak, but bearing appellant's home address. He further alleges that Madison National laid the groundwork for this scheme by misprinting checks he ordered early in 1978 with the name Harry Novak, by forwarding checks and statements with the name Harry Novak to his home address, and by attempting to get his fingerprints on a signature card with the name Harry Novak, all despite his

This action is appellant's third attempt to assert his claims against World Bank in federal court. In February 1979, appellant commenced an action in the district court alleging that World Bank had impermissibly discriminated against him on the basis of age and nationality, and had harassed him during the administrative review process, in violation of his Fifth Amendment rights. Complaint ¶ 26, Novak v. World Bank, No. 79-0641 (D.D.C. filed Feb. 26, 1979). Appellant's complaint sought, inter alia, to enjoin World Bank "and those acting openly or covertly in concert with them, from threatening or engaging in any acts of reprisal, retribution, punishment or harassment against plaintiff because of his attempts to vindicate his right to equal employment opportunity." Id., Part V, ¶7. This action did not include Madison National, nor did it aver the facts alleged in the present action with respect to that entity. The district court dismissed the action for failure to state a claim. Novak v. World Bank, No. 79-0641, slip op. at 4 (D.D.C. June 12, 1979). No appeal was taken.

repeated protests. Complaint $\P\P$ 28-31, 33. Appellant further claims:

The Madison National Bank allowed itself to be used as an accomplice either through reckless negligence or by entering into a conspiracy with the World Bank and the special agents who have been harassing and intimidating [appellant] under color of state and federal laws in order to discourage him in seeking a redress of his grievances before the federal courts.

Complaint ¶ 46.

⁷ The district court noted that appellant failed to allege that he had given the Secretary of Labor the requisite notice of intent to sue and, therefore, his age discrimination action did "not state a claim under the Age Discrimination in Employment Act, 29 U.S.C. § 621 et seq. (1976)." Novak v. World Bank, No. 79-0641, supra, slip op. at 3. The district court rejected appellant's harassment claim because the Fifth Amendment did not apply to the World Bank as it was not a branch of the federal government. *Id*.

Undeterred, appellant filed a second action alleging essentially the same facts as his first, but grounding recovery against World Bank on "negligent business practices and personal injury." Complaint ¶ 20, Novak v. World Bank, No. 79-2305 (D.D.C. filed Aug. 29, 1979). Once again, Madison National was not a party to, nor mentioned in, appellant's action. The district court dismissed the action on the grounds of res judicata. Novak v. World Bank, No. 79-2305 (D.D.C. Oct. 23, 1979), aff'd without opinion, No. 79-2382 (D.C. Cir. Apr. 28, 1980).

Madison National filed a motion to dismiss appellant's most recent action, claiming that principles of res judicata barred his action because of his previous, unsuccessful litigation with World Bank. The district court granted Madison National's motion, summarily dismissing with prejudice appellant's action against Madison National "according to the principles of res judicata" Novak v. World Bank, No. 81-1329 (D.D.C. Feb. 4, 1982). World Bank did not enter an appearance in the district court because appellant's attempts to effect service on World Bank had been frustrated. The district court sua sponte dismissed without prejudice appellant's action against World Bank "for failure to obtain proper service." Id. This appeal followed.

A. Madison National Bank

Madison National contends that appellant's action against it is barred by principles of res judicata. It asserts that all of the events supporting appellant's conspiracy action against Madison National occurred prior to his earlier litigation against World Bank. Madison National argues that appellant could have brought his conspiracy claim against Madison National in those earlier actions and, so, is barred by res judicata from doing so now in a suit involving Madison National. We cannot agree. The doctrine of res judicata based on prior adjudications in cases brought against World Bank has no application to appellant's action against Madison National, and the related doctrine of collateral estoppel, which is relevant to that action, does not bar appellant's action against that organization.9

The doctrines of res judicata and collateral estoppel are easily confused because the term "res judicata" is often used to embrace both doctrines. 1B J. Moore & T. Currier, Moore's Federal Practice ¶ 0.405[1], at 621-23 (2d ed. 1982). However, it is important to distinguish the two concepts because res judicata and collateral estoppel apply in different circumstances with different consequences to litigants. The Supreme Court recently articulated the distinction:

Under res judicata, a final judgment on the merits of an action precludes the parties or their privies from relitigating issues that were or could have been raised in that action. Under collateral estoppel, once a court has decided an issue of fact or law necessary to its judgment, that decision may preclude relitigation of

⁸ Appellant attempted to serve World Bank officers at its office at 1818 H Street, N.W., in the District of Columbia. The first attempt at serving World Bank failed, with the Marshal's return noting that "World Bank will not except [sic] service of the summons & complaint." U.S. Marshals Service, Process Receipt and Return (June 10, 1981), Record at 1A. A second attempt at service failed when "[s]ervice was rejected on grounds of immunity by Andrew Vorkink-Counsel for World Bank." Id. (Feb. 10, 1982). Appellant also attempted service by certified mail, return receipt requested, properly addressed to "The World Bank, Attn: Mr. A.N. Vorkink or Agent," but the letter was returned marked "unclaimed." We note that Mr. Vorkink accepted service in appellant's first action against World Bank. U.S. Marshals Service, Process Receipt and Return (Feb. 28, 1979), Record at 2, Novak v. World Bank, No. 79-0641, supra.

⁹ We express no opinion, however, on whether appellant's action against World Bank is barred by principles of res judicata because World Bank is not presently a party to this action.

the issue in a suit on a different cause of action involving a party to the first case.

Allen v. McCurry, 449 U.S. 90, 94 (1980) (citations omitted).¹⁰

Thus, res judicata prevents the relitigation of any claim that was or that might have been brought in a prior action resolved on its merits, while collateral estoppel prevents the relitigation of any issue that was raised and decided in a prior action. Id. Furthermore, res judicata applies only between parties and their privies to the prior action, while collateral estoppel may be invoked by a stranger to the prior action against a party to that action. Although in the past the doctrine of mutuality applied to both res judicata and collateral estoppel, the Supreme Court in recent decisions has virtually eliminated the mutuality requirement for collateral estoppel. Parklane Hosiery Co. v. Shore, 439 U.S. 322, 326-28, 331 (1979) (mutuality not required for "offensive" collateral estoppel); Blonder-Tongue Labs. v. University of Illinois Foundation, 402 U.S. 313, 320-27 (1971) (mutuality not required for "defensive" collateral estoppel). However, mutually still applies to res judicata—only parties and their privies to the prior action (whose rights against one another with regard to the binding effect of the judgment are of course reciprocal) are bound by the doctrine. Parklane Hosiery Co. v. Shore, supra, 439 U.S. at 326 n.5.

Application of these principles to this case reveals that the district court erred in dismissing appellant's complaint against Madison National on the grounds of res judicata. Madison National was not a party to appellant's earlier

Allen v. McCurry, supra, 449 U.S. at 94.

actions, 11 and, therefore, res judicata cannot bar appellant's action against Madison National. 12 Although it is possible that Madison National could successfully invoke collateral estoppel to prevent appellant from relitigating issues actually decided in his prior actions against World Bank, the question of whether appellant has a cognizable claim under section 1985 (2) was not raised in his earlier

In most situations where privity has been held to exist, one or more of the following three relationships between the privies are present: concurrent relationship to the same right of property; successive relationship to the same right of property; or representation of the interests of the same person.

1B J. Moore & T. Currier, Moore's Federal Practice \P 0.411[1], at 1255 (2d ed. 1982) (footnote omitted). None of these circumstances is present in this case and we decline to extend the limited concept of privy to co-conspirators.

12 Res judicata may bar appellant's section 1985 claim against World Bank if he could have brought that claim in his earlier actions against that organization. But see note 9 supra. Madison National argues that this possibility precludes the maintenance of a section 1985 action against it because a "single corporate entity is not a conspirator for the purposes of Section 1985." Brief for Appellee at 13. Appellant, however, asserts a conspiracy between more than one entity—World Bank, Madison National, and various unidentified agents and assassins. Section 1985 does not require that an injured party bring an action against each member of an alleged conspiracy in order to recover from any one conspirator:

[T]he party so injured or deprived may have an action for the recovery of damages . . . against any one or more of the conspirators.

42 U.S.C. § 1985(3) (Supp. IV 1980) (emphasis added). See note 3 supra.

¹⁰ The doctrines of res judicata and collateral estoppel serve

relieve parties of the cost and vexation of multiple lawsuits, conserve judicial resources, and, by preventing inconsistent decisions, encourage reliance on adjudication.

¹¹ Madison National now suggests that it should be treated as a privy of World Bank because appellant alleges a conspiracy between the two organizations. However, Madison National cites no precedent for the proposition that co-conspirators are to be treated as privies for the purposes of res judicata.

actions. In his first action appellant claimed that World Bank's harassment and intimidation violated the Fifth Amendment. The district court dismissed that claim because the Fifth Amendment did not apply to World Bank's activities since it was not a branch of the federal government. Novak v. World Bank, No. 79-0641, supra, slip op. at 3. The district court did not determine whether the alleged harassment and intimidation by World Bank stated a claim under section 1985(2). That being the case, appellant's section 1985 action against Madison National is not barred by the doctrine of collateral estoppel. Accordingly, we reverse the district court's dismissal of appellant's action against Madison National.¹³

B. World Bank

The district court sua sponte dismissed without prejudice appellant's action against World Bank for failure to effect service on that organization. Although district courts have broad discretion to dismiss a complaint for failure to effect service, dismissal is not appropriate when there exists a reasonable prospect that service can be obtained. Grammenos v. Lemos, 457 F.2d 1067, 1071 (2d Cir. 1971); Richardson v. Ingram Corp., 374 F.2d 502, 503 (3d Cir.), cert. denied, 389 U.S. 866 (1967). We reverse the dismissal of appellant's action against World Bank because there is a reasonable prospect that service can be obtained on World Bank.

We are greatly concerned by the United States Marshal's refusal to serve World Bank in this case. The Marshal failed to serve process on World Bank because it refused to accept service, 14 claiming immunity from suit. See note 8 supra. It is not proper for a United States "Marshal to avoid his duty to serve process merely because he notices the availability of a defense to the suit" Hellenic Lines v. Moore, 120 U.S. App. D.C. 288, 289, 345 F.2d 978, 979 (1965) (footnote omitted). If the Marshal refuses to serve persons who assert defenses to process, such persons could create their own immunity from suit simply by declining to accept service. The Marshal should carry out his responsibilities to serve process without regard to potential defenses, leaving decisions as to the validity of such defenses to the courts.

The Marshal should have left the summons with the specified World Bank officials and World Bank, if it claimed service was improper, should have contested the validity of service and asserted that it was not amenable to suit in the district court, as, indeed, it asserted in appellant's prior actions. Accordingly, we reverse the district court's dismissal of appellant's claim against World Bank. We would ordinarily also direct the district court to order the Marshal to serve World Bank but a recent change in the Federal Rules of Civil Procedure removed the Marshals from such duty. Federal Rules of Civil Procedure Amendments Act of 1982, Pub. L. No. 97-462. Marshals now are without authorization to serve summonses and complaints in actions brought by in-

¹³ Madison National argues that even if res judicata does not compel dismissal of appellant's action, that action is barred by the statute of limitations. Since resolution of this issue will turn on factual questions, it is appropriate that the statute of limitations issue be considered by the district court in the first instance.

We express no opinion on the merits of appellant's claim against Madison National.

¹⁴ When a person refuses to accept service, service may be effected by leaving the papers at a location, such as on a table or on the floor, near that person. Errion v. Connell, 236 F.2d 447, 457 (9th Cir. 1956); Heritage House Frame & Moulding Co. v. Boyce Highlands Furniture Co., 88 F.R.D. 172, 174 (E.D.N.Y. 1980); 4 C. Wright & A. Miller, Federal Practice & Procedure §§ 1095, 1101, at 362, 384-85 (1969).

¹⁵ Novak v. World Bank, No. 79-0641, *supra*, slip op. at 1. We express no opinion on the merits of World Bank's claim of immunity from suit.

dividual citizens; such process is now to be served by persons who are not parties and are not less than 18 years of age. Fed. R. Civ. P. 4(c).

III.

The district court's reliance on principles of res judicata to dismiss appellant's action against Madison National was erroneous and such dismissal is vacated. The district court's sua sponte dismissal of appellant's action against World Bank is also vacated and plaintiff may proceed to effect service of process in accordance with Fed. R. Civ. P. 4. In reaching this result we wish to emphasize that we express no opinion on the merits of appellant's various claims against World Bank and Madison National.

Judgment accordingly.