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THE WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

INCOMING

FE008-01

DATE RECEIVED: DECEMBER 01, 1988

NAME OF CORRESPONDENT: MS. CONSUELLA MACKEY

Pat

SUBJECT: WRITES REGARDING THE PROPOSED FASHION MALL FOR THE DISABLED AND ASKS PERMISSION TO HAVE IT BUILT NEXT TO, ACROSS THE STREET FROM, OR AROUND THE AREA OF THE PRESIDENTIAL LIBRARY

	ACTION	DISPOSITION	V
ROUTE TO: OFFICE/AGENCY (STAFF NAME)	ACT DATE CODE YY/MM/DD	TYPE C COMPLE	TED /DD
ARTHUR CULVAHOUSE REFERRAL NOTE: REFERRAL NOTE: REFERRAL NOTE: REFERRAL NOTE:	C) = 88/202	C 88/12 - C 88/12 - PB A 88/12 - C 88/12	13°
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REFER QUESTIONS AND ROUTING UPDATES TO CENTRAL REFERENCE (ROOM 75,0EOB) EXT-2590 KEEP THIS WORKSHEET ATTACHED TO THE ORIGINAL INCOMING LETTER AT ALL TIMES AND SEND COMPLETED RECORD TO RECORDS MANAGEMENT.

WASHINGTON

December 13, 1988

Dear Ms. Mackey:

Thank you for your recent letter addressed to the President concerning your proposal to build a fashion mall for the disabled near the Ronald Reagan Presidential Library.

We have referred your letter to the Honorable William French Smith, Chairman of the Board of Trustees of the Ronald Reagan Presidential Library Foundation, for his information.

Once again, thank you for your courtesy in writing.

Sincerely,

Patricia Mack Bryan

Associate Counsel to the President

Patuera Muck Bryan

Ms. Consuella Mackey
Executive Director
Operation Confidence
1027 1/2 S. Fairfax Avenue
Los Angeles, CA 90019

cc (w/encl.): The Honorable William French Smith

(213) 934-2855 (818) 366-4407

Operation Confidence Beauty Industry Skill Center for the Handicapped

OUTREACH PROGRAMS: Totally Confident Disabled Drill Team and Fashion Models

Consuella Mackey

Executive Director KEN ZAVAYNA Tracy Theatre Board Member.

CONGRATULATED BY:

President Ronald Reagan
Goo. George Deukmejian,
City of Los Angeles
Rick Birch
Dir. of Production
Opening & Closing Ceremonies
1984 Olympic Committee

Eunice Kennedy Shriver

Jerry D. Kelley, Ph.D. - Inspire '85

City of Pasadena Ventura County City of Hope

Greater L.A. Press Club Wilshire Police Department International Festival of Masks

ENDORSED BY:

Hon. Howard L. Berman (Member of Congress)

Hon. Julian C. Dixon Member of Congress)

Hon: Augustus F. Hawkins Member of Congress

Hon. Gwen Moore Assembly Woman

Hon. Diane E. Watson State Senator

Hon. Zeg Yaroslavsky Counselmen

Unified School District Special Education
Malton School f

Joseph P. Widney High School

March of Dimes Foundation of Jr. Blind

Crippled Children's Society Twentieth District American Legion

American Legion Post #150

Arco Pipeline Co.

South Central L.A. Regional Center Morningside Park Lions Club

County of L.A. Community Action Agency Ship #8310 Veterans of Foreign Wars Wilshire Chamber of Commerce

International Association of Machinists and Aerospace Workers. AFL-CIO November 23, 1988

President Ronald Reagan The White House 1600 Pennsylvania Avenue Washington, D.C. 20005

Dear President Reagan:

How are you and Mrs. Reagan? Fine, I hope.

On November 20, 1988 we found out you and Mrs. Reagan were breaking ground for your Presidential Library that is to open in Simi Valley sometime in 1991. Congratulations.

Several years ago we of Operation Confidence informed you of our dream project, to build the first Fashion Mall for the Disabled, with over 50% of the stores, shops, boutiques, franchises, fast foods and restaurants owned and operated by the Disabled.

Our goal from the beginning was to open in the North Valley area. Our Mall will also be a landmark. We have come a long way since our informative letter to you two years ago. Since then, we have gotten full support from the Kiwanis of California, Arizona and Hawaii, and soon we are to receive support from Kiwanis International.

On September 14, 1988 our organization received support and endorsement from the Commissioners of the Handicapped Access Division of Building and Safety and the President of the Board of Commissioners of Building and Safety. On December 5, 1988, we make our final presentation before the Community Redevelopment Department. As you know, Community Redevelopment is responsible for the building of almost all the malls in California. Accompanying us to the presentation will be the Governor or Lt. Governor of the Kiwanis to speak in our behalf, telling of the strong endorsement we have received from the Kiwanis.

ADDRESS: 1027½ S. Fairfax Avenue Los Angeles, CA 90019 President Ronald Reagan November 23, 1988 Page Two

Friedman Construction, who is our developer, will present his background and expertise in building malls, mainly in the Las Vegas area. A & L Comptuers will present the type of terminal we will need for a project such as this. Two of our Disabled Staff members will be there to speak on how it feels to be appointed Director and General Manager. We also recently asked one of the Commissioners of Building and Safety, but we have not received confirmation yet.

Sir, we take this time to ask you if you would mind if we proposed the building of the Mall next to, across the street from, or around the area of your Presidential Library?

We are aware we have not given you much time for a reply, but as we mentioned, we just heard over the television of your plans. If time will allow, please send us a letter of reply as soon as possible.

Thank you for taking the time to read this letter.

Sincerely,

Consuella Mackey
Executive Director

and Founder

CM/js

encl: Letter from Building and Safety

CITY OF LOS ANGELES

COMMISSIONERS

BENITO A SINCLAIR PRESIDENT

REVELACION P. ABRACOSA VICE-PRESIDENT RICHARD W HARTZLER MARCIA MARCUS TOM WOO

ADVISORY BOARD MEMBERS

PATRIC D. MAYERS ROBERT B. BURKE IRWIN H. GOLDENBERG DIANE MUNIZ PASILLAS DR DOROTHY M. TUCKER

> JAN BEAR SECRETAR

October 31, 1988

Consuella Mackey

Founder/Executive Director

CALIFORNIA



TOM BRADLEY MAYOR

DEPARTMENT OF BUILDING AND SAFETY 411, CITY HALL LOS ANGELES. CA 90012-4869

FRANK V. KROEGER

WARREN V. O'BRIEN EXECUTIVE OFFICER

DEPUTY GENERAL MANAGERS

K. ROBERT AYERS ROBERT J. PICOTT EARL SCHWARTZ TIMOTHY TAYLOR

BOARD FILE #88.800

Center for the Handicapped 1027 South Fairfax Avenue Los Angeles, CA 90019

Each of our Board members has reviewed your correspondence of October 7, 1988, and we discussed the matter at our meeting of October 25, 1988.

We feel that your dream of a Fashion Mall for the Disabled is an outstanding goal for the disabled community and a tremendous asset to the City of Los Angeles. We would feel honored to be considered supporters of your project.

We are impressed with your personal dedication to the program and would very much like to see your presentation; however, due to our heavy work load so close to the holiday season we apologize for not being able to schedule the presentation.

Please keep us informed of your progress.

Operation Confidence Beauty Industry Skill

REVELACION P. ABRACOSA, President

Peulen Palm

BOARD OF BUILDING AND SAFETY COMMISSIONERS

JB:sq

WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

□ O · OUTGOING ☐ H · INTERNAL I - INCOMING Date Correspondence Received (YY/MM/DD) Name of Correspondent **MI Mail Report User Codes: ROUTE TO: ACTION** DISPOSITION Tracking Completion Type Action Date Date of Office/Agency (Staff Name) Code YY/MM/DD Response YY/MM/DD **ORIGINATOR** Referral Note: Referral Note: Referral Note: Referral Note: Referral Note: **ACTION CODES:** DISPOSITION CODES: I - Info Copy Only/No Action Necessary R - Direct Reply w/Copy A - Appropriate Action A - Answered C - Completed C - Comment/Recommendation B - Non-Special Referral S - Suspended D - Draft Response S - For Signature F - Furnish Fact Sheet X - Interim Reply FOR OUTGOING CORRESPONDENCE: to be used as Enclosure Type of Response = Initials of Signer Code

comments: The attached material should be forwarded to the console Residential Library Foundation.

1025 Thomas JEfferson Street NW-Suite 820 - Washington DC 20007

Keep this worksheet attached to the original incoming letter.

Send all routing updates to Central Reference (Room 75, OEOB).

Always return completed correspondence record to Central Files.

Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

RECORDS MANAGEMENT ONLY

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No. of Additional Correspondents: Media:	Individual Cod	es: 4.50	0
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WASHINGTON September 23, 1988

MEMORANDUM FOR LILLIE BELL

MAIL ANALYSIS

WHITE HOUSE CORRESPONDENCE

FROM:

PATRICIA MACK BRYAN PWB

ASSOCIATE COUNSEL TO THE PRESIDENT

SUBJECT:

Correspondence from Katherine Valone

We are returning the attached correspondence from Katherine Valone which was routed to this office for response. Please note that this correspondence and all future correspondence which is addressed to The Ronald Reagan Presidential Foundation should be forwarded by your office directly to the Foundation at the address below:

The Ronald Reagan Presidential Foundation 1025 Thomas Jefferson Street, N.W. Suite 820 Washington, D.C. 20007

Thank you for your assistance in this matter.

Attachment

THE WHITE HOUSE
WASHINGTON

TO: a. B. Culvahoure

FROM: Mail A

Mail Analysis Room 58, OEOB

456-6600

If you are unable to respond, please return to:

Rm 58

PHOS MISSION, INC.

A GREEK ORTHODOX MINISTRY
10718 BOUTH LACROSSE AVENUE

OAK LAWN. IL GOASS

The Ronald Reagan Presidential free dation.

610956 Cu

Pear firs:

I pear a cerd with a colored rendiction of the
R. R. Pres. Forder. Library. The architecture
is beautiful. Can you shoot me more
information such as

information such as

i) a photo of the entire blay

i) who the architect is? (Howard Reser.)

2) Who the architect is?

3) What the cost of the blog, will be.

4) where will it be located - in

Calip.?

5) any other information including
addresses + locations.

Addresses + locations.

Papperiate your fating the time to

answer these Justines. Those to visit

the library

Hours Truly

Hatheriae Is. Valone

Joinette

PHOS MISSION, INC. A Greek Orthodox Ministry 10716 South LaCrosse Avenue Oak Lawn, Illinois 60453







The Ronald Reagan Presidential foundation.

The White House.

Washington, D.C.

Please forward

as a CO-ORDINATING AGENCY . . .

for organizing a worldwide Orthodox Missions Conference to commemorate the Christianizing of the Slavic Peoples in 988 A.D.

for organizing a Scriptural Studies Conference to discuss an official Orthodox version of the Holy Bible and other important Biblical matters.

for doing works of mercy among the elderly, the poor, and the lost.

for providing food, housing, work-placement, and other aid to our senior citizens, handicapped, and otherwise disadvantaged brethren.

for operating a day care center for the elderly and preschoolers.

for informing the public of the suffering of our Orthodox Brethren behind the Iron Curtain, and sending them spiritual support and books.

PHOS seeks individuals who also believe in these goals.

We need the moral support of every Orthodox Christian who wants to put his Orthodox Faith into action. Many have expressed the desire to volunteer to work at the Center without pay. Now all that is needed is the physical building and location in which we can accomplish these goals.

PHOS is ready to accept property, land, buildings, money, bequests, time and labor, prayers, love and cooperation from anyone who wants to help achieve these Christian goals.

For more information, please contact:

HOS

Katherine G. Valone, Founder, Director Phos Mission, Incorporated An Eastern Orthodox Christian Ministry 10716 South La Crosse Avenue Oak Lawn, Illinois 60453 (312) 425-4422

PHOS is a non-profit corporation founded in 1971 in Illinois

PHOS is an Inter-Orthodox Ministry which includes the Greek, Russian, Serbian, Ukrainian, Antiochian, Romanian and all the other Orthodox Churches in the world which make up the One, Holy, Catholic, and Apostolic Church of Christ. Jesus said,

"These things I have spoken to you, that My joy may remain in you, and that your joy may be full.
This is My commandment, that you love one another as I have loved you.
Greater love has no one than this, than to lay down one's life for his friends.
You are My friends if you do whatever I command you."

St. John 15:11-14 NKJV

Tell the
Good News

—that your Joy
may be full!









PHOS MISSION, INCORPORATED

is exploring the possibility and feasibility of establishing an

EASTERN ORTHODOX CHRISTIAN CENTER

in the Midwest . . .

We still believe miracles can happen!

This Center would serve many purposes:

as a SPIRITUAL OASIS . . .

a retreat center for young and old, clergy and laity, single, divorced, married, and widowed.

a place of quietude for any Orthodox seeking a closer relationship with God or seeking a place for prayer, meditation, and complete immersion into God's created natural world.

a place to work towards one's salvation and nurture one's sanctification.

a place wherein one could converse with others on another plane.



as a TRAINING CENTER . . .

for missionary-minded persons who want to devote a part of or all their life to the propogation of the Faith whether that person be young or old, professional, retired, or of the laboring class.

for the Christian who seeks a better knowledge of the life-giving Words of God as recorded in the Holy Bible.

for religious school teachers who are dedicated to bringing the Orthodox Faith to the young people in our parishes.

for essential and vital posts of leadership in the local churches and dioceses.

for establishing local Bible Study Groups throughout the United States.

for media vocations wherein the Faith can be transmitted via television, radio, satellite, cassettes, and videocassettes.

for the expansion and preservation of Byzantine psalmody and hymnology, architecture, iconography, and pious literature.



as a RESOURCE CENTER . .

for worldwide Orthodox Missions for those that must be saved also, and for those who must yet hear of Christ.

for reviving Orthodoxy among the fallen-away Orthodox in America.

for advanced seminars in Orthodox theology and missiology.

for our catechetical schools and staffs wherein books, icons, religious articles, and other educational materials may be purchased.

for disseminating books on Orthodoxy to our public libraries throughout the United States, and New Testaments to prisoners.



Then Jesus said to His disciples,
"If anyone desires to come after me,
let him deny himself, and take up
his cross, and follow Me. For whoever
desires to save his life will lose it,
and whoever loses his life for My sake
will find it. For what is a man profited
if he gains the whole world, and loses
his own soul? Or what will a man give
in exchange for his soul? For the Son
of Man will come in the glory of His
Father with His angels, and then "He
will reward each according to his works."

St. Matthew 16:24-27 NKIV

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WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

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- V Telephone X Miscellaneous Y Study

WASHINGTON

September 1, 1988

MEMORANDUM FOR FREDERICK J. RYAN, JR.

ASSISTANT TO THE PRESIDENT AND DIRECTOR

OF APPOINTMENTS AND SCHEDULING

FROM:

ARTHUR B. CULVAHOUSE, JR. COUNSEL TO THE PRESIDENT

Original Signed by ABC

SUBJECT:

Ronald Reagan Presidential Library Foundation -Donations from Foreign Entities or Individuals and
Creation of an International Advisory Committee

Pursuant to your request, Counsel's Office has reexamined the advisability from the perspective of the White House of the Ronald Reagan Presidential Library Foundation raising money from foreign entities or individuals that are not affiliated with foreign governments. We have specifically examined the propriety of the Foundation's creation of an International Advisory Committee, comprised of foreign individuals who would provide advice to the Foundation and work to solicit funds from foreign sources.

Counsel's Office continues to urge that, as a matter of prudence, no solicitations be made to or funds accepted from foreign sources until after the President's term of office ends. On the other hand, we have no objection to the creation of an advisory committee to prepare for soliciting funds after the President leaves office and, under certain circumstances, would have no objection to such a group meeting with the President.

As we discussed in our March 23, 1988 memorandum to you (see attached), from the perspective of the White House the solicitation or acceptance of funds from foreign sources exacerbates the appearance of conflict of interest or impropriety that attends accepting funds from private domestic sources. Consequently, we believe that the Foundation's current policy of not accepting donations from foreign corporations or individuals is a good one and one we hope they will continue, at least until the end of the President's term of office. If the Foundation does begin to accept donations from foreign sources, we would want to limit any Presidential or White House involvement even beyond the limits we have established for domestic donors. In fact, we believe that foreign donors should be effectively walled off from any access to the President or other high-ranking government officials during the remainder of the President's term of office. In our view, this is the only way for us to eliminate even the appearance of impropriety attending the acceptance of funds from

foreign sources by an entity so closely associated with the President.

However, as noted above, if the Foundation creates an advisory committee to help it formulate plans for soliciting funds from foreign sources after the President's term expires, we would not object to a meeting between that group and the President after the election but before the end of the term. Of course, before any meeting is approved, the members of the group must be subjected to rigorous security and background checks and receive approval to meet with the President from, among others, the staff of the National Security Council. Consequently, the Foundation may want to select the members of the committee with care, to avoid any potential national security, foreign policy or other concerns that may preclude the individuals selected from meeting with the President.

Attachment

WASHINGTON

March 23, 1988

MEMORANDUM FOR FREDERICK J. RYAN, JR.

ASSISTANT TO THE PRESIDENT AND DIRECTOR

OF APPOINTMENTS AND SCHEDULING

FROM:

ARTHUR B. CULVAHOUSE, JR. Original COUNSEL TO THE PRESIDENT

Original Signed by ABC

SUBJECT:

Ronald Reagan Presidential Library Foundation -- Donations from Foreign Entities or Individuals

As you requested, Counsel's Office has examined the advisability of the Ronald Reagan Presidential Library Foundation accepting gifts from foreign entities or individuals that are not affiliated with foreign governments. As a preliminary matter, we note that as a private, non-profit corporation the Foundation should clear any proposed actions which may raise legal questions with its private counsel.

Of course, the Foundation, whose principal purpose is to raise money for the President's library, is closely associated in the minds of the public with the President and the White House. From the perspective of the White House, we note that solicitation or acceptance of funds from foreign sources exacerbates the appearance of conflict of interest or impropriety that attends accepting funds from private domestic sources. Members of the public are naturally more suspicious of funding from foreign sources: Not only are they less familiar with those sources but because they often identify foreign nationals with their governments, they have more serious concern about the type of influence these individuals or corporations may be attempting to exert on the President or senior White House officials. These concerns are exacerbated by the absence of the more obvious motives often attributed to United States donors -- pride in our country and its history.

For the above reasons, we believe that the Foundation's current policy of not accepting donations from foreign corporations or individuals is a good one and one we hope they will continue, at least until the end of the President's term of office. At the very least, we would prefer that they continue with their general policy and make only occasional exceptions in special cases (e.g., for particular foreign individuals or foundations that are well-known by Americans to be philanthropic).

know, we are careful to limit Presidential or White House ivenent with even domestic donors to the Foundation — for ample, we keep the identities of those who donate money from the President. If the Foundation does begin to accept donations from foreign sources, we would want to limit any Presidential or white House involvement even beyond those limits established for domestic donors. In fact, we believe that foreign donors should be effectively walled off from any access to the President or other high-ranking government officials during the remainder of the President's term of office, regardless of whether such access would take place at the White House or at some private location. In our view, this is the only way for us to eliminate even the appearance of impropriety attending the acceptance of funds from foreign sources by an entity so closely associated with the President.

free, The preliminary Coercgional chestes ne the Gapanere Citizen mentimed by blen Campuel inclinates that he is someone to be very wary of. impacted by reliable diplimate somes is accurate, be should not be invited to meet with the tren in any entext. Dr. Canpier may want to talle to Jan Erippen on me.

HF

- THE WHITE HOUSE

WASHINGTON

June 22, 1981

MEMORANDUM FOR EDWIN MEESE III

COUNSELLOR TO THE PRESIDENT

FROM:

FRED F. FIELDING

SUBJECT:

Preparations for Ronald Reagan

Presidential Library

Ed Thomas has asked Counsel's Office to provide you with guidance with respect to the necessary steps which have and should be undertaken in preparing for the establishment of a Reagan Presidential Library. Over the last several months, Counsel's Office has met with representatives from the National Archives and Records Service ("NARS") concerning this matter. Additionally, at the request of Helene Von Damm, we have prepared a memorandum on the subject.

While the Presidential Records Act of 1978, 44 U.S.C. Sections 101 note, 2201 et seq. (Supp. III 1979), asserts government ownership of Presidential records, it clearly contemplates that records of a particular Administration will be maintained as a discrete collection in a Presidential library or similar depository.

The Presidential Libraries Act, as amended, 44 U.S.C. Section 2101 et seq. (1976 & Supp. III 1979), authorizes the Administrator of GSA to accept as a gift to the United States a library constructed with private funds to house the records and memorabilia of, a particular President. Before accepting the library, the Administrator must place the details of the agreement before the Congress so that it will have an opportunity to review any conditions attached to the gift and consider the future maintenance costs to the United States. In that regard, the Administrator may accept gifts or bequests of money or other property for the purpose of maintaining or improving a Presidential library.

Under these circumstances, those planning a Reagan library should coordinate both with the President and with NARS. Preliminary decisions on the basic concept of the library should be made before fund-raising and planning begin.

River

other and mighter as maderial

These involve determinations on a series of issues:

- o Will the library house only Presidential records or include campaign records and records of other public service?
- o Will the library include museum-type displays or serve primarily as a research facility?
- o Will it focus on the President's Administration, on the President himself, or on a particular theme (e.g., the President as communicator, a new beginning in fiscal policy, a return to federalism)?
- o Will it be directed at an operating program (e.g., visiting scholar system, public lecture series) or serve mainly as a library/museum?

Since these decisions will affect planning for the library, they should be made early. The Archivist and Administrator of GSA should be consulted at an early stage as well, both because of the Archivist's expertise and because GSA has no obligation to accept a building which it considers poorly designed or too expensive to administer.

Once the basic parameters are set by the President, the next step in establishing a Presidential Library is for the President to appoint a committee to solicit the funds necessary to (i) study the various site and building design alternatives, and (ii) subsequently purchase the land (if the land is not donated) and construct the actual building. The monies must come from private donations. The fund raising committee should consider the fact that although private funds are used to purchase the land and build the library, the operational and maintenance expenses for the completed library will be the responsibility of the Federal government to the extent private contributions are not endowed to cover such expenses.

From an historical perspective, Presidential libraries fund raising and planning committees were established during the terms of President Franklin D. Roosevelt through Gerald R. Ford. While the Richard M. Nixon Foundation was formed in 1969, it did not begin its fund raising efforts until a much later date. The Gerald R. Ford Commemorative Committee, formed in 1973, was initially established to honor his career as a congressman, and did not begin planning for a Presidential library until 1974.

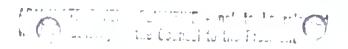
Past fund raising committees consisted of members of the President's family, key White House staff, officials of academic institutions which had been associated with the President, prominent business leaders, and longstanding friends and associates of the President. The committees conducted preliminary investigations of possible sites for the library, planned fundraising for construction, and set up communications with various State and local government and educational entities to gain support for the library. After establishment of the library, the founding organizations continued to provide financial and other support for library programs, exhibits, and special events.

Attached hereto are (i) lists of members of and donors to several Presidential library planning and support organizations, and (ii) brochures regarding the Roosevelt, Truman, Eisenhower, Kennedy and Johnson libraries.

Recommendation

I recommend that Counsel's Office, in consultation with you, Jim Baker, Mike Deaver and Helene Von Damm prepare a decision memorandum for the President to elicit his views with respect to (i) the various sites which would be logical choices for establishing a Reagan Presidential Library; (ii) the individuals who should be asked to serve on the fund raising and planning committees; and (iii) the character and style of the proposed library/museum.

Approve	
Disapprove	



WASHINGTON

March 27, 1985

MEMORANDUM FOR DAVID L. CHEW STAFF SECRETARY

FROM:

FRED F. FIELDING Orig. signed by FFF

COUNSEL TO THE PRESIDENT

SUBJECT:

Presidential Library Issues

You have raised several questions with this office concerning the organization of the future Ronald Reagan Presidential Library. This memorandum provides an overview of the statutory provisions governing the establishment and operation of Presidential libraries, and addresses your more specific inquiries. As the preliminary steps in the establishment of the library proceed, I will be happy to address any additional specific questions that arise.

OVERVIEW

The Archivist of the United States is authorized to accept, on behalf of the United States, land, buildings, and equipment donated for the purpose of creating a Presidential archival depository. Alternatively the Archivist may reach an agreement with a state, political subdivision, university or other institute of higher learning, or a foundation to use land, buildings, and equipment belonging to the entity as a Presidential archival depository. In either case the Archivist is to operate, maintain, and protect the depository as a part of the national archives system. Any action by the Archivist in this respect does not take effect until he reports to Congress on his proposed action, and 60 days of continuous session elapse. 44 U.S.C. § 2112(a). The Archivist is also authorized to accept gifts of money or property to operate, maintain, or improve a Presidential archival depository. 44 U.S.C. § 2112(g).

Prior to the current Administration, Presidential papers of all sorts were considered to be the private property of the President. Such papers were accepted by the Archivist for deposit in Presidential libraries subject to conditions imposed on their use and availability by the President in question or his personal representatives. See H.R. Rep. 95-1487, 5 (1978). President Nixon's effort to conclude an agreement with the Administrator of the General Services Administration concerning the disposition of his papers and tapes in the twilight of his Presidency prompted the passage

of the Presidential Recordings and Materials Preservation Act, Public Law 93-526, 44 U.S.C. § 2107 note. granted GSA custody of the Nixon papers, and became the model for the Presidential Records Act of 1978, Public Law 95-591, 44 U.S.C. § 2201 et seq. This Administration is the first one to which the Presidential Records Act applies, and accordingly there is no precedent whatsoever to aid in interpreting the Act. The earlier Presidential Recordings and Materials Preservation Act is significant because it has been heavily litigated, see, e.g., Nixon v. Administrator of General Services, 433 U.S. 425 (1977), and precedent under that statute may be informative with respect to issues arising under the Presidential Records Act. In this regard it is important to note that litigation concerning the Nixon files continues to be active, and that the consequences of pending and future Nixon files litigation could well affect the handling of Reagan Presidential materials.

In light of the Presidential Records Act the material that may be deposited in a Presidential archival depository is of two types: Presidential records and all other material, including personal records of the President, known as Presidential historical materials. Presidential records are the property of the United States, 44 U.S.C. § 2202, and the Archivist is to assume control of all such records upon the conclusion of a President's last consecutive term.

44 U.S.C. § 2203(f)(1). The Archivist is to deposit Presidential records in a Presidential archival depository, established as described above. 44 U.S.C. § 2203(f)(2).

Presidential historical materials that are not Presidential records may be accepted by the Archivist for deposit in a Presidential archival depository "subject to restrictions agreeable to the Archivist as to their use." 44 U.S.C. § 2111(1); § 2112(b). In other words, Presidential historical materials may be donated to a Presidential library with conditions or restrictions imposed by the donor, if the Archivist agrees to the conditions. The conditions must be stated in writing, and may be revoked or terminated at a later date by the donors or persons legally qualified to act on their behalf. 44 U.S.C. § 2112(c). In negotiating for the deposit of Presidential historical materials, however, the Archivist is directed by law "to secure to the Government, as far as possible, the right to have continuous and permanent possession of the materials." Id.

While donors of Presidential historical materials may insist on conditions with respect to their use, the only restrictions applicable to Presidential records are those provided by statute. Prior to the conclusion of his last consecutive term, a President may restrict access to information in a Presidential record for up to 12 years if the information falls within one of six categories comparable to the exemptions

- 3 -

from disclosure under the Freedom of Information Act.
44 U.S.C. § 2204. The categories include information that
(1) is properly classified, (2) relates to Federal appointments, (3) is exempt from disclosure by statute, (4) constitutes a trade secret, (5) reveals confidential
communications between the President and his advisers, or
between such advisers, or (6) is contained in personnel or
medical files. The 12-year maximum limitation on access to
even the most sensitive Presidential records raises serious
constitutional questions. The constitutional doctrine of
executive privilege may justify restrictions on access
beyond the 12-year statutory limit.

RONALD REAGAN PRESIDENTIAL FOUNDATION

Preliminary steps have been taken to establish the Ronald Reagan Presidential Foundation as a non-profit public benefit corporation in California. I am unaware of the details surrounding this Foundation, but I assume it will apply for 501(c)(3) status under the Internal Revenue Code, and accept and solicit contributions to establish the Ronald Reagan Presidential Library. The Foundation could be the vehicle for the transfer of certain Presidential historical materials to the Archivist, with mutually agreeable conditions.

The contemplated service of Administration officials on the Foundation, as both officers and trustees, raises serious concerns. The letter from the President to Foundation incorporators Richard T. Burness and John M. Donegan dated February 26, 1985 indicates that Assistant to the President Michael K. Deaver, Attorney General Edwin Meese III, and Secretary of Energy John S. Herrington will serve as trustees, with Mr. Meese also serving as Vice Chairman. As trustees of the Foundation, these Federal officials will be responsible by law for the management of the assets of the Foundation. Those assets will be developed through contributions, doubtless including contributions from corporations or individuals regulated by or doing business with the Federal Government. This creates the potential for the appearance of a conflict of interest.

Executive Order 11222 of May 8, 1965 provides that no Federal employee may solicit or accept, directly or indirectly, anything of monetary value from any person, corporation, or group which has or is seeking to obtain a business relationship with his agency, conducts operations regulated by his agency, or has interests substantially affected by the performance of his official duties. Section 201(a). It is true, of course, that any contributions solicited and accepted by the Foundation would not benefit the individuals in question, but the Executive Order is not so limited by its terms, and the contributions would go to increase the

- 4 -

assets of an entity for which the trustees were responsible under law. Even if the trustees did not engage in solicitation themselves, Foundation employees who did so would be operating under the authority of the trustees, and the Executive Order bans indirect as well as direct solicitation. In addition, the Executive Order directs that employees avoid action that creates the appearance of giving preferential treatment to any organization or person. Section 201(c). There would be an appearance problem with respect to any actions taken by the Federal official trustees with respect to donors to the Foundation.

It is easy enough to imagine the circumstances that would create an appearance problem. An oil company making a sizable contribution to the Foundation may expect or may appear to receive favorable regulatory treatment from the Department of Energy; a corporation engaged in litigation with the Government may view a contribution to the Foundation as a means of helping its case against the Department of Justice. I do not, of course, mean to suggest that the impartiality of the individuals involved would actually be compromised, but the Executive Order deals with appearances as well as actual conflicts. (The danger of even an appearance of conflict seems to be sufficiently attenuated with respect to W. Glenn Campbell and William French Smith, who serve as Special Government Employees on the President's Intelligence Oversight Board and the President's Foreign Intelligence Advisory Board, respectively.)

In light of the foregoing I recommend that no Federal officials serve on the Foundation, either as trustees or officers, during their period of Federal service. They may, of course, join the Foundation once they have left Government service.

With respect to the activities of Foundation employees, it must be kept in mind that the Foundation is a private entity governed by California law and the applicable provisions of the Internal Revenue Code. Foundation employees may not be considered Federal employees, and may not freely use Federal facilities, equipment, or supplies. Any preliminary processing of papers, documents, or other materials to be done by the Foundation should generally be restricted to Presidential historical materials, not Presidential records. As noted, Presidential records are Government property and are subject to the provisions of the Presidential Records Act on use and retention. Presidential records are subject to the control of the Archivist upon the conclusion of the Administration.

There is no difficulty with an employee of the Archivist beginning to review the Presidential records of this Administration with a view to their organization for inclusion in

- 5 -

the library. The Archivist is an Executive branch employee subject to Presidential removal, see 44 U.S.C. § 2103(a), and his activities are subject to Executive direction and control.

VIDEOTAPE ORAL HISTORY

I understand that consideration is being given to producing a videotaped oral history of the Administration by the President. Questions concerning the control and use of such a videotaped oral history would turn on whether it were considered a Presidential record. If the videotape were a Presidential record, it would be owned by the United States, 44 U.S.C. § 2202, and there would be no copyright in it, 17 U.S.C. § 105. It would be placed in the Presidential archival depository with no restrictions on access or use beyond those possibly available under 44 U.SC. § 2204, see supra. If the videotape were not a Presidential record, it could be copyrighted and its distribution controlled. It could be donated as Presidential historical material to the library with any conditions and restrictions mutually agreeable to the donor and Archivist.

Presidential records are defined as "documentary materials, or any reasonably segregable portion thereof, created or received by the President, his immediate staff, or a unit or individual of the Executive Office of the President whose function is to advise and assist the President, in the course of conducting activities which relate to or have an effect upon the carrying out of the constitutional, statutory, or other official or ceremonial duties of the President." 44 U.S.C. § 2201(2). If something is not a Presidential record it is a "personal record," defined as "all documentary materials, or any reasonably segregable portion therof [sic], of a purely private or nonpublic character which do not relate to or have an effect upon the carrying out of the constitutional, statutory, or other official or ceremonial duties of the President." Id. § 2201(3). The terms "Presidential record" and "personal record" are mutually exclusive and all encompassing. H.R. Rep. 95-1487, 11 (1978).

It is not a "constitutional, statutory,...official, or ceremonial" duty of the President to compile a video reminiscence of his Administration, and accordingly such a videotape, if properly compiled and used, may be considered to fall outside the Presidential Records Act. Such a videotaped recollection is in many respects similar to a diary or journal, and diaries or journals not used in connection with Government business are considered "personal records." 44 U.S.C. § 2201(3)(A).

To increase the likelihood that the videotape will be considered a personal rather than Presidential record, it should be produced entirely by non-Government employees

using non-Government equipment, and it should be entirely funded from private sources. The videotape should not be used in any way in connection with the official or ceremonial duties of the President, nor should it be available to or used by White House staff members for reference or other purposes. Finally, the project should be categorized as a personal record from the outset, and any files compiled in connection with it should be kept separate from official files. See 44 U.S.C. § 2203(b).

No definitive answer can be given concerning whether the videotape would be considered a Presidential or personal record. As noted, there is no precedent under the Presidential Records Act. It may be desirable to obtain the concurrence of the Archivist, in advance, in the steps that are appropriate to keep the videotape from becoming a Presidential record.

POSTSCRIPT

As you are aware, we have not completed the review needed. This will continue, but the foregoing constitutes my preliminary conclusions. Likewise, in the near future we should concentrate our attention on the possibility of amending the Presidential Records Act to negate its deleterious impact on the candid exchange of advice within a White House.

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WASHINGTON

September 1, 1988

MEMORANDUM FOR FREDERICK J. RYAN, JR.

ASSISTANT TO THE PRESIDENT AND DIRECTOR

OF APPOINTMENTS AND SCHEDULING

FROM:

ARTHUR B. CULVAHOUSE, JR. COUNSEL TO THE PRESIDENT

Original Signed by ABC

SUBJECT:

Ronald Reagan Presidential Library Foundation --Donations from Foreign Entities or Individuals and Creation of an International Advisory Committee

Pursuant to your request, Counsel's Office has reexamined the advisability from the perspective of the White House of the Ronald Reagan Presidential Library Foundation raising money from foreign entities or individuals that are not affiliated with foreign governments. We have specifically examined the propriety of the Foundation's creation of an International Advisory Committee, comprised of foreign individuals who would provide advice to the Foundation and work to solicit funds from foreign sources.

Counsel's Office continues to urge that, as a matter of prudence, no solicitations be made to or funds accepted from foreign sources until after the President's term of office ends. On the other hand, we have no objection to the creation of an advisory committee to prepare for soliciting funds after the President leaves office and, under certain circumstances, would have no objection to such a group meeting with the President.

As we discussed in our March 23, 1988 memorandum to you (see attached), from the perspective of the White House the solicitation or acceptance of funds from foreign sources exacerbates the appearance of conflict of interest or impropriety that attends accepting funds from private domestic sources. Consequently, we believe that the Foundation's current policy of not accepting donations from foreign corporations or individuals is a good one and one we hope they will continue, at least until the end of the President's term of office. If the Foundation does begin to accept donations from foreign sources, we would want to limit any Presidential or White House involvement even beyond the limits we have established for domestic donors. In fact, we believe that foreign donors should be effectively walled off from any access to the President or other high-ranking government officials during the remainder of the President's term of office. In our view, this is the only way for us to eliminate even the appearance of impropriety attending the acceptance of funds from

foreign sources by an entity so closely associated with the President.

However, as noted above, if the Foundation creates an advisory committee to help it formulate plans for soliciting funds from foreign sources after the President's term expires, we would not object to a meeting between that group and the President after the election but before the end of the term. Of course, before any meeting is approved, the members of the group must be subjected to rigorous security and background checks and receive approval to meet with the President from, among others, the staff of the National Security Council. Consequently, the Foundation may want to select the members of the committee with care, to avoid any potential national security, foreign policy or other concerns that may preclude the individuals selected from meeting with the President.

Attachment

WASHINGTON

March 23, 1988

MEMORANDUM FOR FREDERICK J. RYAN, JR.

ASSISTANT TO THE PRESIDENT AND DIRECTOR

OF APPOINTMENTS AND SCHEDULING

FROM:

ARTHUR B. CULVAHOUSE, JR.

COUNSEL TO THE PRESIDENT

Original Signed by ABC

SUBJECT:

Ronald Reagan Presidential Library Foundation -- Donations from Foreign Entities or Individuals

As you requested, Counsel's Office has examined the advisability of the Ronald Reagan Presidential Library Foundation accepting gifts from foreign entities or individuals that are not affiliated with foreign governments. As a preliminary matter, we note that as a private, non-profit corporation the Foundation should clear any proposed actions which may raise legal questions with its private counsel.

Of course, the Foundation, whose principal purpose is to raise money for the President's library, is closely associated in the minds of the public with the President and the White House. From the perspective of the White House, we note that solicitation or acceptance of funds from foreign sources exacerbates the appearance of conflict of interest or impropriety that attends accepting funds from private domestic sources. Members of the public are naturally more suspicious of funding from foreign sources: Not only are they less familiar with those sources but because they often identify foreign nationals with their governments, they have more serious concern about the type of influence these individuals or corporations may be attempting to exert on the President or senior White House officials. These concerns are exacerbated by the absence of the more obvious motives often attributed to United States donors -- pride in our country and its history.

For the above reasons, we believe that the Foundation's current policy of not accepting donations from foreign corporations or individuals is a good one and one we hope they will continue, at least until the end of the President's term of office. At the very least, we would prefer that they continue with their general policy and make only occasional exceptions in special cases (e.g., for particular foreign individuals or foundations that are well-known by Americans to be philanthropic).

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WASHINGTON

August 30, 1988

MEMORANDUM FOR ARTHUR B. CULVAHOUSE, JR.

FROM:

PATRICIA MACK BRYAN PMB

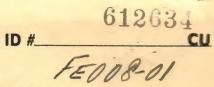
SUBJECT:

Attachment

Ronald Reagan Presidential Library Foundation --Donations from Foreign Entities or Individuals and Creation of an International Advisory Committee

Attached for your review is a draft memorandum to Fred Ryan on the above-referenced subject. As we discussed in this morning's staff meeting, I would appreciate your comments as to whether or not the memorandum reflects accurately the facts in this matter.

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THE WHITE HOUSE

WASHINGTON

August 30, 1988

MEMORANDUM FOR ARTHUR B. CULVAHOUSE, JR.

FROM:

PATRICIA MACK BRYAN PMB

SUBJECT:

Ronald Reagan Presidential Library Foundation --Donations from Foreign Entities or Individuals and Creation of an International Advisory Committee

Attached for your review is a draft memorandum to Fred Ryan on the above-referenced subject. As we discussed in this morning's staff meeting, I would appreciate your comments as to whether or not the memorandum reflects accurately the facts in this matter.

Attachment

DRAFT

THE WHITE HOUSE

WASHINGTON

August 29, 1988

MEMORANDUM FOR FREDERICK J. RYAN, JR.

ASSISTANT TO THE PRESIDENT AND DIRECTOR

OF APPOINTMENTS AND SCHEDULING

FROM:

ARTHUR B. CULVAHOUSE, JR. COUNSEL TO THE PRESIDENT

SUBJECT:

Ronald Reagan Presidential Library Foundation -Donations from Foreign Entities or Individuals and
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Counsel's Office continues to urge that, as a matter or prudence, no solicitations be made to or funds accepted from foreign sources until after the President's term of office ends. On the other hand, we have no objection to the creation of an advisory committee to prepare for soliciting funds after the President leaves office and, under certain circumstances, would have no objection to such a group meeting with the President.

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Attachment

WASHINGTON

March 23, 1988

MEMORANDUM FOR FREDERICK J. RYAN, JR.

ASSISTANT TO THE PRESIDENT AND DIRECTOR

OF APPOINTMENTS AND SCHEDULING

FROM:

ARTHUR B. CULVAHOUSE, JR.

COUNSEL TO THE PRESIDENT

Original Signed by ABC

SUBJECT:

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Keep this worksheet attached to the original incoming letter.

Send all routing updates to Central Reference (Room 75, OEOB).

Always return completed correspondence record to Central Files.

Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

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WASHINGTON October 14 1988

MEMORANDUM FOR FREDERICK J. RYAN, JR.

ASSISTANT TO THE PRESIDENT AND DIRECTOR

OF APPOINTMENTS AND SCHEDULING

FROM:

ARTHUR B. CULVAHOUSE, JR. COUNSEL TO THE PRESIDENT

Original Signed by ABC

SUBJECT:

Transport of Presidential Papers

Pursuant to your request, Counsel's Office has reviewed your memorandum and the October 4, 1988 letter from Claudine J. Weiher, Deputy Archivist of the United States, on the above-referenced subject. As far as we are aware, the manner of transporting the President's records to the National Archives' West Coast facilities does not present a legal question. Consequently, we defer to the Military Office, the Department of Defense and the National Archives on this issue.

Thank you for bringing this matter to our attention.

WASHINGTON October 14, 1988



MEMORANDUM FOR ARTHUR B. CULVAHOUSE, JR.

FROM:

PATRICIA MACK BRYAN PMB

SUBJECT:

Transport of Presidential Papers

Attached for your review and signature is a memorandum for Fred Ryan on the above-referenced matter.

Attachment

613468CU THE WHITE HOUSE WASHINGTON October 7, 1988 MEMORANDUM FOR A.B. CULVAHOUSE JAMES MCKINNEY FREDERICK J. RYAN, JR. 7 FROM: Transport of Presidential Papers SUBJECT: As you know, the National Archives and Records Administration and the Department of Defense have been studying different methods for the transport of the President's papers. The different options considered were air, rail, truck, and barge through the Panama Canal. The Department of Defense has suggested, and the National Archives has concurred, that air transport is the most viable of the four options. Assuming that the White House concurs with the air transport option, the remaining issue to be decided is whether or not to use an outside contractor, which has been recommended by the Department of Defense. The National Archives, and I think we would agree, believe that military transport over commercial transport is preferable. Attached please find a memorandum from Claudine J. Weiher, Deputy Archivist, recommending military aircraft under the operation of the Military Airlift Command. For this method to go forward, the Department of Defense requires a concurrence from the White House. From both a military and a legal perspective, please let me know your thoughts on this as soon as possible. Thank you.



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Mr. Frederick J. Ryan, Jr. Director of Presidential Appointments and Scheduling The White House Washington, DC 20500

Dear Fred:

This is further to my letter to you of September 14, which recommended that the Reagan Presidential records be shipped to the National Archives' West Coast facilities by air. We recommended this mode of transport after consultation with the Defense Department in which we examined the risks and logistics of several methods of shipment. After the initial determination that air transport is preferable, we have considered whether the best carrier would be civilian commercial or military air transport. For reasons of security and assurance of the integrity of the records through uninterrupted Government control, we have determined that the best method of transport would be by military aircraft under the operation of the Military Airlift Command.

Sincerely,

CLAUDINE J. WEIHER Deputy Archivist

of the United States