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THE WHITE HOUSE . CORRESPONDENCE TRACKING WORKSHEET

INCOMING

TD# 479913 * CO 002

DATE RECEIVED: MAY 07, 1987

NAME OF CORRESPONDENT: THE HONORABLE BARNEY FRANK

SUBJECT: REGARDING THE PLIGHT OF AFGHAN REFUGEES IN THE U.S., IN PARTICULAR THE CASE OF TWO BROTHERS, AMANULLAH AND WAHIDULLAH BEING DETAINED IN BOSTON WHO THE IMMIGRATION AND *

	ACTION	DISPOSIT	ION
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REFERRAL NOTE:			
REFERRAL NOTE:			
COMMENTS: * NATURALIZATION SERVICES : INDIA WHERE IN TURN THEY W: BACK TO AFGHANISTAN TO AN I (LETTER NOT SIGNED - ALL PA	ILL BE DEPORTED UNCERTAIN FATE		
ADDITIONAL CORRESPONDENTS: 37 MEDIA MAIL USER CODES: (A)	A:L INDIVIDUAL		240
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I-INFO COPY/NO ACT NEC *R-DIRECT REPLY W/COPY * *S-FOR-SIGNATURE * *X-INTERIM REPLY *	* * *	OUTGOIN	NG * * *

REFER QUESTIONS AND ROUTING UPDATES TO CENTRAL REFERENCE (ROOM 75, OEOB) EXT-2590 KEEP THIS WORKSHEET ATTACHED TO THE ORIGINAL INCOMING LETTER AT ALL TIMES AND SEND COMPLETED RECORD TO RECORDS MANAGEMENT.





Office of Legislative and Intergovernmental Affairs

Office of the Assistant Attorney General

Washington, D.C. 20530

2 2 JUL 1987

Honorable Barney Frank House of Representatives Washington, D.C. 20515

Dear Congressman Frank:

This refers to your letters dated May 6, and May 11, 1987, to the President, concerning Aman Ullah and Wahid Ullah, in which you list 41 other Members of Congress who are also concerned about these cases. A copy of this response is being sent to each Member of Congress listed in your letters.

Wahid Ullah was born on May 10, 1965 in Kabul, Afghanistan. Aman Ullah was born on March 2, 1965 in Kabul, Afghanistan.

On November 23, 1985, they attempted to enter the United States at New York, New York as transits without visas. Their distination was purportedly Toronto, Canada. Aman Ullah was in possession of a counterfeit Netherlands Passport in the name of Stefan Brogar. Wahid Ullah was in possession of a counterfeit Netherlands passport in the name of Walter Ludwig. The bogus documents were obtained in India for \$1,500 each.

They declined to withdraw their applications for admission and return to Indian. They were placed in exclusion proceedings and on September 22, 1986 the immigration judge ordered the Ullahs excluded from the United States. They filed appeals the same day and on March 10, 1987 the appeals were forwarded to the Board of Immigration Appeals. On March 30, 1987, they withdrew their appeals before the Board of Immigration Appeals. On May 11, 1987, a petition for habeas was filed. A temporary restraining order was issued by the United States District Court at Boston on May 11, 1987 for ten days. A hearing on the habeas The temporary restraining order was was held on May 21, 1987. extended for seven days. On May 28, 1987, the judge enjoined the Immigration and Naturalization Service (INS) from moving the Ullahs until assurance is received from the Government of India that they will be accepted into India. The judge did not order them to be released.

On May 11, 1987, we contacted an official at the Embassy of India, Washington, D.C. regarding removal of the Ullahs to India. A letter was sent to that official on May 18, 1987 advising of our intention to return them to India. To date, we have not received a response. No action will be taken to effect the Ullahs' removal to India until we have received assurance from the Government of India that they will be accepted in that country.

Prior to their arrival in the United States in 1985, they had resided in New Delhi, India. Aman Ullah left Afghanistan for India in January of 1985 and was soon after registered with the United Nations High Commissioner for Refugees (UNHCR) at New Delhi and issued certificate number 2380. Wahid Ullah departed Afghanistan for India in June of 1983 and was registered with the UNHCR under certificate number 3066 in September of 1983. In April of 1985, they were issued visas authorizing their stay in India until April 1986.

I hope that this information is helpful.

Sincerely,

John R. Bolton

Assistant Attorney General

THE WHITE HOUSE OFFICE

REFERRAL

MAY 19, 1987

TO: DEPARTMENT OF JUSTICE ATTN: INS -- JOHN BOLTON

ACTION REQUESTED:

DIRECT REPLY, FURNISH INFO COPY

DESCRIPTION OF INCOMING:

ID: 479913

MEDIA: LETTER, DATED MAY 6, 1987

TO: PRESIDENT REAGAN

FROM: THE HONORABLE BARNEY FRANK

U.S. HOUSE OF REPRESENTATIVES

WASHINGTON DC 20515

SUBJECT: REGARDING THE PLIGHT OF AFGHAN REFUGEES IN

THE U.S., IN PARTICULAR THE CASE OF TWO BROTHERS, AMANULLAH AND WAHIDULLAH BEING DETAINED IN BOSTON WHO THE IMMIGRATION AND NATURALIZATION SERVICES IS DEPORTING TO INDIA WHERE IN TURN THEY WILL BE DEPORTED BACK TO

AFGHANISTAN TO AN UNCERTAIN FATE

PROMPT ACTION IS ESSENTIAL -- IF REQUIRED ACTION HAS NOT BEEN TAKEN WITHIN 9 WORKING DAYS OF RECEIPT, PLEASE TELEPHONE THE UNDERSIGNED AT 456-7486.

RETURN CORRESPONDENCE, WORKSHEET AND COPY OF RESPONSE (OR DRAFT) TO:
AGENCY LIAISON, ROOM 91, THE WHITE HOUSE, 20500

SALLY KELLEY DIRECTOR OF AGENCY LIAISON PRESIDENTIAL CORRESPONDENCE Dear Mr. Frank:

Thank you for your letter of May 6 to the President concerning the plight of two Afghan nationals, brothers by the name of Aman Ullah (A207503252) and Wahid Ullah (A27503001).

We appreciate your bringing this matter to our attention. In an effort to be of assistance, we have forwarded your letter to the appropriate Administration officials for careful consideration.

With best wishes,

Sincerely,

William L. Ball, III Assistant to the President

The Honorable Barney Frank House of Representatives Washington, D.C. 20515

WLB: KRJ: JWR: jwr

cc: w/copy of inc to John Bolton, Congressional Relations, INS -- for DIRECT



Dear Mr. Franks

Thank you for your letter of May 6 to the President concerning the plight of two Afghan nationals, brothers by the name of Aman Ullah (A207503252) and Wahid Ullah (A27503001).

We appreciate your bringing this matter to our attention. In an effort to be of assistance, we have forwarded your letter to the appropriate Administration officials for careful consideration.

With best wishes,

Sincerely,

William L. Ball, III Assistant to the President

The Honorable Barney Frank House of Representatives Washington, D.C. 20515

WLB: KRJ: JWR: jwr

cc: w/copy of inc to John Bolton, Congressional Relations, INS -- for DIRECT

a substitute

COMMITTEES: **GOVERNMENT OPERATIONS** BANKING, FINANCE, AND **URBAN AFFAIRS** JUDICIARY

CHAIRMAN. ADMINISTRATIVE LAW AND **GOVERNMENTAL RELATIONS**

AGING

Congress of the United States House of Representatives Washington, D.C.

May 6, 1987

SHINGTON OFFICE: 1030 LONGWORTH BUILDING WASHINGTON, D.C. 20515

(202) 225-5931

DISTRICT OFFICES: **437 CHERRY STREET** WEST NEWTON MASSACHUSETTS 02165 (617) 332-3920

10 PURCHASE STREET FALL RIVER, MASSACHUSETTS 02722 (617) 674-3551

8 NORTH MAIN STREET ATTLEBORO, MASSACHUSETTS 02703 (617) 226-4723

President Ronald Reagan The White House Washington, DC

Dear Mr. President:

We are writing to you about an urgent matter of utmost humanitarian concern. As you may know, several Afghan nationals, who fled their homeland because of the Soviet invasion there, have been in detention since they arrived in this country in late 1985. While this treatment is disappointing, we have recently been made aware of an even more disturbing development in the case of two of the Afghans: brothers named Amanullah and Wahidullah, who are currently being detained in Boston.

Apparently, the Immigration and Naturalization Service has decided to deport them to India, where their journey to this country originated. However, it is our understanding that the INS has not received any assurances from the government of India that the brothers will be permitted to remain in India. In fact, there is a strong likelihood that Indian authorities would simply send them on to Afghanistan, where their lives would be at risk at the hands of the Soviet Union's puppet government in Kabul. This concern appears to be confirmed by information provided by the New Dehli office of the United Nations High Commissioner for Refugees.

Knowing of your concern for the plight of refugees around the world and considering the apparent failure of the INS to gain the necessary approval from the government of India, we urge you to order the INS not to deport Amanullah and Wahidullah. In addition, we urge you to order the INS to parole the two brothers immediately pending further action on the issue of Afghan refugees in this country. It would be a grave error to send them back to be punished or murdered by the communist government.

It would also be disturbingly ironic if, as we begin the process of opening our doors to millions of undocumented aliens so that they can enjoy legal status, we were to close the door in the face of these two Afghans and consign them to a dangerously uncertain fate. We urge you to take immediate action to prevent this ill-advised deportation from going forward.

Sincerely,

The President May 6, 1987 Page Two

Rep.	Dave McCurdy	Rep.	Jim Courter	Rep.	Ed Towns
Rep.	Daniel Akaka	Rep.	Howard Berman	Rep.	Robt. Lagomarsino
Rep.	Jim Jeffords	Rep.	James Clarke	Rep.	Steve Gunderson
Rep.	Bob Mrazek	Rep.	Mario Biaggi	Rep.	Edward Boland
Rep.	Tony Hall	Rep.	Mike Lowry	Rep.	Gary Ackerman
Rep.	Vic Fazio	Rep.	Bob Garcia	Rep.	Walter Fauntroy
Rep.	Morris Udall	Rep.	Barbara Boxer	Rep.	Bernard Dwyer
Rep.	William Lehman	Rep.	Jim Moody	Rep.	Pat Schroeder
Rep.	Gerry Studds	Rep.	Joe Early	Rep.	Charles Wilson
Rep.	Barbara Kennelly	Rep.	David Bonior	Rep.	Claudine Schneider
Rep.	Les AuCoin	Rep.	Matt Martinez	Rep.	Mel Levine
Rep.	Ed Feighan	Rep.	Edward Markey		

ID# 488950 CO 002

WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

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Date Correspondence 97,05,09 Received (YY/MM/DD)			00	
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☐ MI Mail Report	Jser Codes: (A)_		(B) (C)
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Committee	for 1	tuma	n Righ	vts
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ACTION CODES:			DISPOSITION CODES:	
A - Appropriate Action C - Comment/Recommendation D - Draft Response F - Furnish Fact Sheet	1 - Info Copy Only/No Ad R - Direct Reply w/Copy S - For Signature X - Interim Reply	ction Necessary	A - Answered B - Non-Special Referral	C - Completed S - Suspended
to be used as Enclosure			FOR OUTGOING CORRESPONDATION Type of Response = Initial	
			Code = "A" Completion Date = Date	
Comments:				

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		PRESIDEN	ITIAL REPLY	
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n - 2 - Ronald F			D - Official docum	nent .
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n - 6 - Ronald n - 7 - Ronnie			M- Mailgram O- Memo	
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n - 3 - Mrs. Ron	ald Reagan		X - Miscellaneous Y - Study	
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DEPARTMENT OF STATE EXECUTIVE SECRETARIAT TRANSMITTAL FORM

S/S_	8713547				
Date	May	20,	1987		

FOR: Mr. Frank C. Carlucci
National Security Council
The White House

REFE	RENCE:
7	Co: Mr. Mohammad Zalmy
I	From: Richard Schifter
I	Date: March 12, 1987
8	Subject: Proposal from the National Committee for Human
	Rights in Afghanistan
	WH Referral Dated: May 12, 1987 NSC ID# (if any): 488950
-	The attached item was sent directly to the Department of State.
ACTIO	ON TAKEN:
_	A draft reply is attached.
	A draft reply will be forwarded.
-	A translation is attached.
_	X An information copy of a direct reply is attached.
-	We believe no response is necessary for the reason cited below.
-	The Department has no objection to the proposed travel.
_	Other (see remarks).

REMARKS:

Melvyn Levitsky Executive Secretary

UNCLASSIFIED

ASSISTANT SECRETARY OF STATE WASHINGTON

May 20, 1987

Mr. Mohammad Zalmy
President, National Committee
for Human Rights in Afghanistan
c/o Committee for a Free Afghanistan
214 Massachusetts Avenue, N.E.
Suite 480
Washington, D.C. 20002

Dear Mr. Zalmy:

Mrs. Maseng of the White House kindly forwarded your proposal and letter of March 12 to me.

As I am sure you are aware, the U.S. Government is deeply committed to assuring the Afghan people the right to self-determination and is diligently working to bring about the withdrawal of all Soviet troops from Afghan soil. This Bureau continues to monitor closely the situation of Afghans both in Afghanistan and Pakistan. We are in frequent contact with other human rights agencies and organizations which are attempting to alleviate the pain and suffering of the Afghan people. Please be assured that we shall continue to add our voice to those who speak out against Soviet violations of the basic human rights of the Republic of Afghanistan.

Unfortunately, this Bureau does not have discretionary funds to support the work of the various worldwide human rights organizations. I have enclosed a list of organizations and persons which you might contact to seek financial support for your work. We hope that your efforts along these lines will prove fruitful.

If we may provide any other form of assistance, please feel free to call upon us.

Sincerely,

Richard Schifter

Bureau of Human Rights and Humanitarian Affairs

Ridard Schiften

Enclosure: a/s

List of suggested organizations to contact

Mr. Leonard Sussman Executive Director Freedom House 48 East 21st Street New York, NY 10010 (212) 473-9691

Ms. Jeri Laber Executive Director Helsinki Watch 36 West 44th Street New York, NY 10036 (212) 840-9460

Ms. Laurie Wiseberg
Executive Director
Human Rights Internet
Harvard Law School
Pound Hall, Room 401
Cambridge, MA 02138
(617) 495-9924
As source of information, not funds

Mr. Jerome J. Shestack President International League for Human Rights 1600 Market Street Suite 3600 Philadelphia, PA 19103 (215) 751-2000

or Ms. Nina Shea Program Officer, ILHR 432 Park Avenue, South at 30th 11th Floor, Suite 1103 New York, NY 10016 (212) 684-1221

Mr. Sergey Padukov President, USA Section International Society for Human Rights 610 Main Street Toms River, NJ 08753 (201) 341-1441 Mr. Shepard Forman Director, Human Rights Office Ford Foundation 320 East 43rd Street New York, NY 10017 (212) 573-5000

Dr. Dieter Dettke
Executive Director
Friedrich Ebert Foundation
806 15th St., N.W.
Suite 230
Washington, D.C. 20005
(202) 347-5570

Mr. Wolfgang Pordzhik Konrad Adenauer Foundation 1330 New Hampshire Avenue, N.W. Suite 104 Washington, D.C. 20036 (202) 296-9137

Mr. Keith Schuette
Executive Director
National Republican Institute for
International Affairs
601 Indiana Ave., N.W.
Suite 615
Washington, D.C. 20014
(202) 783-2280

Mr. J. Brian Atwood
Executive Director
National Democratic Institute for
 International Affairs
2000 M Street, N.W.
Suite 630
Washington, D.C. 20036
(202) 887-6151

Mr. Marc Plattner
Director of Program Development
National Endowment for Democracy
1156 15th St., N.W.
Suite 304
Washington, D.C. 20005
(202) 293-9072

Mr. William S. Moody Rockefeller Brothers Fund 1290 Avenue of the Americas Room 3450 New York, NY 10104 (212) 397-4800

Ms. Elizabeth McCormick Rockefeller Family Association 30 Rockefeller Plaza New York, NY 10112 (212) 247-3700

Dr. Hillel Fradkin
The John M. Olin Foundation
460 Park Avenue
New York, NY 10022
(212) 486-7220

Mr. Bert B. Lockwood, Jr.
Urban Morgan Institute for Human Rights
College of Law
University of Cincinnati
Cincinnati, OH 45221
(513) 475-4307

Mr. Morton Sklar American Bar Association Human Rights Committee P.O. Box 568 Garrett Park, MD 20896 (301) 946-4649

Committee on International Human Rights Association of the Bar of New York 42 West 42nd Street New York, NY 10036 (212) 759-1053

Amb. Christopher Van Hollen Executive Director American Institute for Islamic Affairs 4900 Massachusetts Avenue, N.W. Washington, D.C. 20016 (202) 966-5633 Rev. Blahoslav Hruby Religion in Communist Dominated Areas 475 Riverside Drive #448 New York, NY 10115 (212) 870-2481

Dr. Hayden Williams President Asia Foundation 2301 E Street, N.W. Washington, D.C. 20037 (202) 223-5268

Mr. Thomas Kahn Assistant to the President AFL-CIO 815 16th St., N.W. Washington, D.C. 20006 (202) 637-5304

THE WHITE HOUSE OFFICE

REFERRAL

MAY 12, 1987

TO: DEPARTMENT OF STATE
ATTN: RICHARD SCHIFTER

ACTION REQUESTED:

DIRECT REPLY, FURNISH INFO COPY

DESCRIPTION OF INCOMING:

ID: 488950

MEDIA: LETTER, DATED MARCH 12, 1987

TO: MARI MASENG

FROM: MR. ANTHONY L. CAMPAIGNE

PRESIDENT

THE MERCY FUND

2812 WOODLAND DRIVE, NW WASHINGTON DC 20008

SUBJECT: PROPOSAL FROM THE NATIONAL COMMITTEE FOR

HUMAN RIGHTS IN AFGHANISTAN

PROMPT ACTION IS ESSENTIAL -- IF REQUIRED ACTION HAS NOT BEEN TAKEN WITHIN 9 WORKING DAYS OF RECEIPT, PLEASE TELEPHONE THE UNDERSIGNED AT 456-7486.

RETURN CORRESPONDENCE, WORKSHEET AND COPY OF RESPONSE (OR DRAFT) TO:
AGENCY LIAISON, ROOM 91, THE WHITE HOUSE, 20500

SALLY KELLEY DIRECTOR OF AGENCY LIAISON PRESIDENTIAL CORRESPONDENCE

THE WHITE HOUSE

WASHINGTON

May 7, 1987

MEMORANDUM FOR RITA BUREIKA

STAFF ASSISTANT

OFFICE OF PUBLIC LIAISON

FROM:

ROBERT M. KRUGER

ASSOCIATE COUNSEL TO THE PRESIDENT

SUBJECT:

Proposal from the National Committee for

Human Rights in Afghanistan

As we discussed, it appears as if the president of the Mercy Fund sought to forward the attached proposal from the National Committee for Human Rights in Afghanistan to Ambassador Schifter at the State Department. I assume he sent the request to Mari Maseng in the hope that she would transmit it to Ambassador Schifter.

At your request, I am returning these materials to you for your handling. Please let me know if we can of further assistance in this matter.

Attachment

Sound This on?



THE MERCY FUND, 2812 WOODLAND DRIVE N.W., WASHINGTON, DC 20008 TELEPHONE 202/745-7544 TELEX 279675 WASH

March 12, 1987

Mrs. Mari Maseng Director Office of Public Liaison The White House West Wing, Second Floor Washington, DC 20500

Dear Ambassador Schifter,

Enclosed is a proposal Judge Zalmy asked me to forward on to you as he did not have your address.

If you have any questions, please don't hesitate to contact me. I, obviously, have no idea how this project might fit with other people's funding plans. Our organization, unfortunately, does not have the funds to help them.

Sincerety

Matony L. Campaigne

President

ALC/nah

Information Agency 301

Washington, D.C. 20547

365.



December 11, 1986

To whom it may concern:

Judge Mohammad Zalmy, the President of the National Committee for Human Rights in Afghanistan (NCHRA), has actively served the interests of the Afghan people and all humanity by his tireless efforts on behalf of his people. Judge Zalmy and his colleagues from Pakistan and Afghanistan have contributed to the flow of news and information on Soviet atrocities and human rights violations since the invasion by the Soviet Union in December of 1979. Judge Zalmy, in particular, has contributed to enlightening the American public to the genocide being committed by the Soviets. During his recent stay in the United States, he was able to present a program on the human rights situation in Afghanistan at the prestigious Boston University.

I highly endorse the efforts of Judge Zalmy, his Committee and all those who are helping to bring to light the tragic story which has been unfolding in Afghanistan. The continued publication of reports on human rights violations by the NCHRA, as well as the contributions made to scholarly journals on this subject have been excellent and these efforts are laudatory.

The work of Judge Zalmy and his Committee, while being done for the people of Afghanistan are, in fact, services being performed for all freedom-loving peoples.

Sincerely,

Saul S. Gefter

Director

Afghan Media Staff



JUDGE ZALMY TO SPEAK ON UNREPORTED SOVIET ATROCITIES IN AFGHANISTAN

Senators Gordon Humphrey and Paul Simon and Congressmen Charles Wilson, John Porter, Barney Frank, Don Ritter and the Committee for a Free Afghanistan

invite you to a FORUM

with Judge Mohamman Zalmy

Mohammad Zalmy, former judge of the capital city of Kabul, has documented Soviet human rights violations in Afghanistan since the war began. Zalmy will speak on:

FRIDAY, SEPTEMBER 12, 1986 11:00 AM CAPITAL BUILDING ROOM H 140

For more information contact the Committee for a Free Afghanistan, 214 Massachusetts Ave., NE, Suite 480, Washington, D.C. 20002, Tel No. (202) 546-7577



Committee for a Pree Alghantson

(Member of the Coalition for Peace through Strength

216 Messaghusges Avenue, N.E., Suite 400, Meshington, D.C. 20002 (200) 535-7577

Board of Disectors

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om Research Felynnelion

Mohammad Zalmy

Mohammad Laimy is currently the President of the No. Committee for Human Rights in Afghanistan, based in Peshawar Bakistan, Prior to the invasion Mr. Kalmy weed as a ludge of the city of Kabul . He was a graduate the Kabul School of Islamic Law in 1966 and received the instruction in Judiciary Law at George Washington University.

Judge Talmy has documented Soviet human rights will thans since the war began. He has compiled a compendium by these violations based on first-hand accounts published in three volumes.

Judge Lalmy has testified before recent hearings in Unit.
Norwey this past March. He has provided a significant
amount of information and help to Bernett Rubin and Jall
Labor of Melvinki wetch Committee and to Felix Minscolnes who
authored three documents of Soviet human rights violettops
for the United Nations.

In addition. Judge Salmy has in-depth information on the Soviet's attempt to destroy the Imlamic religion including the recent destruction of the Great Mosque at Herar and the Soviet's Campaign of terror including the recent management at Dera-Lambor in the Ningahar Province where the Soviet's systematically killed 350-400 villagers.

. .

Oudge Mohammad N. Mahir Zalmy
President
National Committee for numan
Rights in Afghanistan

0/0 I47-05 Sanford Ave
Apt. 6A
rlushing, N.Y. 11355
Tel: 718 886 5346

Jan. IO, 87

An appeal to the USA concerned athorities on Afghanistan.

Dear friends:

The Soviets direct military invasion of Dec. 79 in Afghanistan was a flagrant violation of the inalienable right to self-determination of the people of Afghanistan. This snameful military invasion also harshly violated the most established and widely recognized international laws, including the Charter of the United Nations, the Universal Decleration of Human Rights and other international treaties in this aspect.

The continuous military occupation of Afghanistan by the Soviet invacing forces is a further violation of the noted Fight. The brutallities of the Soviet forces along with that of the installed regime against the innocent people of Afghanistan have absolutely been in contrast with the internationally accepted human rights standars.

Notwithstanding the fact that the snameful military invasion was concemned by world openions and the poviet has been demended to withdraw from Alguanistan, but not only the poviet palu no attention to the world's openion she shamefully continues to occupy the country. The Soviet pretention of being invited by the Kabul regime to send her so-called limited military contengets to defend Afghanistan against so-called foreign intervention acceived no one and she still persists on her intial pretention and continues to launch the worst cruck brutalities against the innocent civilian populations of the country.

The mujahid people of Arghanistan have realized the ract that unless rorcing the Soviet to Withdraw from Arghanistan, there is little chioce to do other wise.

Background:

National Committee for Human Rights in Afghanistan was formed

in Sep. I980 inside Afghanistan and its work still is centred inside Afghanistan. It works clandestinely in the large cities of the country while in the rural areas of the country it works openly with the Mujahiddin, the freedom fighters. It is a non-political organization and is not affiliated with any particular political party and or with any particular political group. It is made up of some Afghan judges, lawyers, university professors and some other educated Afghans.

Since reaching international public opinio was, as it is, impossible from inside the country therefore the committee setup an office in Peshawar-Pakistan. The role of this office is to recieve the concerned informations from inside Afghanistan and give these informations to international opinions

Main tasks:

The main tasks and main objects of the committee are:

- To collect informations about the situation of human rights in Afghanistan.

- To collect informations about the displaced Afghans inside the country.

- To collect informations about the disabled, the wounded, persons.

- To collect informations about the disappeared Afghans.

- To do reseach work on the related problems created as a result of the Soviets brutalities in Afghanistan.

Activities:

on the numan rights situation in the country which have been harshly violated as a result of the Soviets' barbarism against the innocent people of Afghanistan. The reports have been sent to several international organisations and governmental agencies.

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- I have attended the Human Rights Conference held at the US State Department where I had a panel and I delivered my speech about the situation of human rights in Afghanistan.

Objects of the appeal:

wear friends:

I entred, the United States under the Section 207 (c) (2) of the Immigration and Nationality Act, along with my family of 5 / my wife and my four children /. seeking resettlement for my family - safety, security, education and healthy growth of my children as every one has the right to live, the right to safety, health and education etc. To this aim I had my plan to resettle my family, find some financial support for further work, in connection with our Jehad, and return back to resnawar-rakistan to continue my fighting against the Soviets.

Since August, 86, when I entered the USA, I have contacted some US agencies, that I knew, have been concerned about the problem of Afghanistan. I have briefed them the current situation of the country and I presented them a proposal for some ilhancial aid to my committee and my work. But, unfortunately, some of them did their own pusiness and labelled my work as being involved in political activities. Some others accused my of having quitted the work and saying " will not return back to work ". Some other said that they have not such fund for such work that I and my committee is doing.

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Dear friends:

War needs sufficient war equipments and war economy. It is almost impossible too continue the war and win the war with having the proper equipment and the war economy. That was why I contacted some of the US agencies in Washington for getting some support for my committee and my work. I should thank Sanetor Hamphrey of the US Congress and Mr. Saul Gefter of the USIA for their recommendations and their appreciations to my work.

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In the light of the above briefings I would like to once again apply for some financial support for committee and for work which would enable us to continue our fighting against the Soviets and to continue our work for human rights and democracy. The budget of my committee and my work is briefed on the following page.

If there is any question, please do not hesitae to ask for further information. i will be looking forward to you.

Sincerely yours

Judge Zalmy.

Monthly and Annual Budget.

Overhead expenditure:

- Office Rent, Utalities, US \$ 1,000. Postage, Tel. Telegram, US \$ 500. Stationary and Miscellaneous US \$ 200.

Salaries:

		yees				5,000.
	Intertain	ment	• • • • • • •		US \$	I,000.
Monthly	Total:				US \$	I,700.

Aunual Total: US \$ 92,400.

It should be mentioned that the above budget is prepared for both Peshawar Office and inside the country activities for our personnels working changestinely.

ID #_

WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET □ O - OUTGOING ☐ H - INTERNAL ☐ 1 - INCOMING Date Correspondence Received (YY/MM/DD) ny L. Campaigne Name of Correspondent: **User Codes:** MI Mail Report Subject: **ACTION ROUTE TO:** DISPOSITION Tracking Completion Type Action Date Date (Staff Name) YY/MM/DD YY/MM/DD Office/Agency Code Response Code ORIGINATOR Referral Note: **Referral Note:** Referral Note: Referral Note: Referral Note: **ACTION CODES: DISPOSITION CODES:** A - Appropriate Action 1 - Info Copy Only/No Action Necessary A - Answered C - Completed Comment/Recommendation R - Direct Reply w/Copy **B** - Non-Special Referral S - Suspended D - Draft Response S - For Signature **Furnish Fact Sheet** X - Interim Reply FOR OUTGOING CORRESPONDENCE: to be used as Enclosure Type of Response = Initials of Signer Code = Completion Date = Date of Outgoing Comments:

Keep this worksheet attached to the original incoming letter.

Send all routing updates to Central Reference (Room 75, OEOB).

Always return completed correspondence record to Central Files.

Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

RECORDS MANAGEMENT ONLY

CLASSIFICATION SECTION Individual Codes: 4.200 4.800 No. of Additional Media: Correspondents: Secondary 0002. **Subject Codes:** Subject Code: PRESIDENTIAL REPLY Code Date Comment Form Time: DSP Time: Media: SIGNATURE CODES: MEDIA CODES: CPn - Presidential Correspondence B - Box/package n - 0 - Unknown n - 1 - Ronald Wilson Reagan n - 2 - Ronald Reagan C - Copy
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WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

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Send all routing updates to Central Reference (Room 75, OEOB).

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THE WHITE HOUSE

WASHINGTON

May 7, 1987

MEMORANDUM FOR RITA BUREIKA

STAFF ASSISTANT

OFFICE OF PUBLIC LIAISON

FROM:

ROBERT M. KRUGER

ASSOCIATE COUNSEL TO THE PRESIDENT

SUBJECT:

Proposal from the National Committee for

Human Rights in Afghanistan

As we discussed, it appears as if the president of the Mercy Fund sought to forward the attached proposal from the National Committee for Human Rights in Afghanistan to Ambassador Schifter at the State Department. I assume he sent the request to Mari Maseng in the hope that she would transmit it to Ambassador Schifter.

At your request, I am returning these materials to you for your handling. Please let me know if we can of further assistance in this matter.

Attachment



THE MERCY FUND, 2812 WOODLAND DRIVE N.W., WASHINGTON, DC 20008 TELEPHONE 202/745-7544 TELEX 279675 WASH

March 12, 1987

Mrs. Mari Maseng Director Office of Public Liaison The White House West Wing, Second Floor Washington, DC 20500

Dear Ambassador Schifter,

Enclosed is a proposal Judge Zalmy asked me to forward on to you as he did not have your address.

If you have any questions, please don't hesitate to contact me. I, obviously, have no idea how this project might fit with other people's funding plans. Our organization, unfortunately, does not have the funds to help them.

Sincere

L. Campaigne

President

ALC/nah

Gordon J. Humphrey

Senate Task Force

on Afghanistan

Chairman

U.S. Senator, New Hampshire

President

Denny Hundeshagen

German Afghanistan Committee

United States Information Agency 301 4Th Sheet.

Washington, D.C. 20547

365.



December 11, 1986

To whom it may concern:

Judge Mohammad Zalmy, the President of the National Committee for Human Rights in Afghanistan (NCHRA), has actively served the interests of the Afghan people and all humanity by his tireless efforts on behalf of his people. Judge Zalmy and his colleagues from Pakistan and Afghanistan have contributed to the flow of news and information on Soviet atrocities and human rights violations since the invasion by the Soviet Union in December of 1979. Judge Zalmy, in particular, has contributed to enlightening the American public to the genocide being committed by the Soviets. During his recent stay in the United States, he was able to present a program on the human rights situation in Afghanistan at the prestigious Boston University.

I highly endorse the efforts of Judge Zalmy, his Committee and all those who are helping to bring to light the tragic story which has been unfolding in Afghanistan. The continued publication of reports on human rights violations by the NCHRA, as well as the contributions made to scholarly journals on this subject have been excellent and these efforts are laudatory.

The work of Judge Zalmy and his Committee, while being done for the people of Afghanistan are, in fact, services being performed for all freedom-loving peoples.

Sincerely,

Saul S. Gefter

Director

Afghan Media Staff

President
National Committee for numan
Rights in Afghanistan

0/0 147-05 Sanford Ave
Apt. 6A
rlushing, N.Y. 11355
Tel: 718 886 5346

Jan. 10, 87

An appeal to the USA concerned athorities on Afghanistan.

Dear friends:

The Soviets direct military invasion of Dec. 79 in Arghanistan was a flagrant violation of the inalienable right to self-determination of the people of Afghanistan. This snameful military invasion also harshly violated the most established amd widely recognized international laws, including the Charter of the United Nations, the Universal Decleration of Human Rights and other international treaties in this aspect.

The continuous military occupation of Afghanistan by the Soviet invading forces is a further violation of the noted right. The brutalities of the Soviet forces along with that of the installed regime against the innocent people of Aignanistan have absolutely been in contrast with the internationally accepted human rights standars.

Notwithstanding the fact that the snamerul military invasion was concemned by world openions and the soviet has been demended to withdraw from Alghanistan, but not only the soviet pald no attention to the world's openion she shamefully continues to occupy the country. The Soviet pretention of being invited by the Kabul regime to send her so-called limited military contengets to defend Afghanistan against so-called foreign intervention acceived no one and she still persons on mer intlat pretention and continues to launch the worst cruct brutalities against the innocent civillan populations of the country.

the mujahid people of Arghanistan have realized the fact that unless forcing the Soviet to Withdraw from Arghanistan, there is little chioce to do other wise.

Background:

National Committee for Human Rights in Afghanistan was formed

in Sep. I980 inside Afghanistan and its work still is centred inside Afghanistan. It works clandestinely in the large cities of the country while in the rural areas of the country it works openly with the Mujahiddin, the freedom fighters. It is a non-political organization and is not affiliated with any particular political party and or with any particular political group. It is made up of some Afghan judges, lawyers, university professors and some other educated Afghans.

Since reaching international public opinio was, as it is, impossible from inside the country therefore the committee setup an office in Peshawar-Pakistan. The role of this office is to recieve the concerned informations from inside Afghanistan and give these informations to international opinions

Main tasks:

rne main tasks and main objects of the committee are:

- To collect informations about the situation of human rights in Afghanistan.

- To collect informations about the displaced Afghans inside the country.

- To collect informations about the disabled, the wounded,

- To collect informations about the disappeared Afghans.

- To do reseach work on the related problems related as a result of the Soviets brutalities in Afghanistan.

Activities:

on the numan rights situation in the country which have been harshly violated as a result of the Soviets' barbarism against the innocent people of Afghanistan. The reports have been sent to several international organisations and governmental agencies.

The committee has a met with and helped professor rlix Ermacora of the UN in preparing his reports on the situation of human rights in Afghanistan.

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JUDGE ZALMY TO SPEAK ON UNREPORTED SOVIET ATROCITIES IN AFGHANISTAN

Senators Gordon Humphrey and Paul Simon and Congressmen Charles Wilson, John Porter, Barney Frank, Don Ritter and the Committee for a Free Afghanistan

invite you to a FORUM

with Judge Mohamman Zalmy

Mohammad Zalmy, former judge of the capital city of Kabul, has documented Soviet human rights violations in Afghanistan since the war began. Zalmy will speak on:

FRIDAY, SEPTEMBER 12, 1986 11:00 AM CAPITAL BUILDING ROOM H 140

For more information contact the Committee for a Free Afghanistan, 214 Massachusetts Ave., NE, Suite 480, Washington, D.C. 20002, Tel. No. (202) 546-7577.



Committee for a Free Afghanistan

(Member of the Coalition for Peace through Strength)

214 Massachusetts Avenue, N.E., Sulte 480, Weshington, Q.C, 20002 - (202) 544-2577

Board of Directors

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Council of Advisors

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Mohammad Zalmy

Mohammad Zalmy is currently the President of the National Committee for Human Rights in Afghanistan, based in Peshawar, Pakistan. Prior to the invasion Mr. Zalmy served as a judge of the city of Kabul. He was a graduate of the Kabul School of Islamic Law in 1966 and received further Instruction in Judiciary Law at George Washington University.

Judge Zalmy has documented Soviet human rights violations since the war began. He has compiled a compendium of these violations based on first-hand accounts published in three volumnes.

Judge Zalmy has testified before recent hearings in Oslo. Norway this past March. He has provided a significant amount of information and help to Barnett Rubin and Jeri authored three documents of Soviet human rights violations for the United Nations.

In addition, Judge Zalmy has in-depth information on the Soviet's attempt to destroy the Islamic religion including the recent destruction of the Great Mosque at Herat and the Soviet's campaign of terror including the recent massacre at Dara-I-Nor in the Ningahar Province where the Soviets! systematically killed 350-400 villagers

ID# 492962: 692 HEET COOOL

CORRESPONDENCE TRACKING WORKSHEET COOOL

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Comments:				

Keep this worksheet attached to the original incoming letter.

Send all routing updates to Central Reference (Room 75, OEOB).

Always return completed correspondence record to Central Files.

Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

RECORDS MANAGEMENT ONLY

CLASSIFICATION SECTION

No. of Additional Correspondents:	Media:	Individua	al Codes:	
Prime Subject Code:		condary bject Codes	:	
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January 7, 1988

Dear Armand:

Thank you for your recent letter containing ideas for a solution to the Afghanistan problem and also for the report of your travels to Moscow, Kabul, and Islamabad. It is unfortunate that Mr. Gorbachev offered no breakthroughs on the Afghanistan question at the Summit. I would welcome your insight into his current thinking based on your discussions with him during the Summit.

I agree with you that the situation has reached a crucial point at which a political solution may be possible. I believe that Mr. Gorbachev is in a position to take the necessary steps to bring about a settlement, but it is up to him to take these steps and present a realistic timetable at the next Geneva round.

We are unsure just how much the Soviet signals reflect a serious interest in moving forward quickly toward an Afghanistan solution and to what extent they are merely "public relations." Whatever the case, we will continue to impress on Moscow the fact that Soviet actions in Afghanistan will continue to figure importantly in our relations. If Moscow seriously commits itself to reaching a settlement, we are prepared to be helpful.

1988 could be a good year for the Afghan people. All it would take is a Soviet commitment to match their words with deeds. Anything you can do to encourage the Soviets in this direction would be welcome.

With best regards,

Sincerely,

Howard H. Baker, Jr. Chief of Staff to the President

The Honorable Armand Hammer Chairman and Chief Executive Officer Occidental Petroleum Corporation Suite 1500 10889 Wilshire Boulevard Los Angeles, California 90024

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cc: Lorraine Camarano, 61 OEOB

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DEPARTMENT OF STATE

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muchos com MINSC

1988 could be a good year for the Afghan people. A settlement in Afghanistan would go far to improve the soviet Union's relations with us. All it would take is a Soviet commitment to match their words with deeds. Anything you can do to encourage the Soviets in this direction would be welcome.

With best regards,

Sincerely,

Howard H. Baker, Jr.
Chief of Staff to
the President

Dr. Armand Hammer,

Chairman and Chief Executive Officer,

Occidental Petroleum Corporation,

10889 Wilshire Boulevard, Suite 1500,

Los Angeles, California.

THE WHITE HOUSE OFFICE

REFERRAL

OCTOBER 29, 1987

TO: DEPARTMENT OF STATE

ACTION REQUESTED:

DRAFT REPLY FOR SIGNATURE OF: HOWARD BAKER

DESCRIPTION OF INCOMING:

ID:

492962

MEDIA: LETTER, DATED OCTOBER 20, 1987

TO: HOWARD BAKER

13774

FROM:

MR. ARMAND HAMMER

CHAIRMAN AND CHIEF EXECUTIVE

OCCIDENTAL PETROLEUM CORPORATIONS

10889 WILSHIRE BOULEVARD

SUITE 1500

LOS ANGELES CA 90024

SUBJECT: FINDING A SOLUTION TO THE WAR IN

AFGHANISTAN

PROMPT ACTION IS ESSENTIAL -- IF REQUIRED ACTION HAS NOT BEEN TAKEN WITHIN 9 WORKING DAYS OF RECEIPT, PLEASE TELEPHONE THE UNDERSIGNED AT 456-7486.

RETURN CORRESPONDENCE, WORKSHEET AND COPY OF RESPONSE (OR DRAFT) TO: AGENCY LIAISON, ROOM 91, THE WHITE HOUSE, 20500

said there would be no problem in receiving response later in month,

SALLY KELLEY DIRECTOR OF AGENCY LIAISON PRESIDENTIAL CORRESPONDENCE



DEPARTMENT OF STATE EXECUTIVE SECRETARIAT

TRANSMITTAL FORM

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DEC 22 1987

Mr. Paul Schott Stevens FOR: Executive Secretary National Security Council The White House

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REFERENCE:	:*
To: Howard Baker	•
From: Armand Hammer	
Date: October 20, 1987	
Subject: Finding a solution to the war	in Afghanistan
WH Referral Dated: October 29, 1987 NSC ID# (if any): 492962	5.
The attached item was sent direct Department of State.	etly to the
ACTION TAKEN:	1867). 1970 - Santa Barrieri, 1980 (1980).
X A draft reply is attached.	•
A draft reply will be forwarded.	
A translation is attached.	
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The Department of State has no ob proposed travel.	ejection to the
Other (see remarks).	
REMARKS:	•

Director Secretariat Staff ;

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SHIM DR

PLS RETURN TO BOB/ART ASAF

THE NSC CONCURS AS IS ____ AS AMENDED _____

FOR

PAUL S STEVENS

OFFICE OF HOWARD BAKER'S CORRESPONDENCE REQUEST FOR CLEARANCE – COMMENTS

TO: Ralph Bellamy /NSC				
DATE DIE.	TYPE OF BEEDONGE.			
asao	Multiple Mailing	☐ Form Reply One-Time Reply		
SUBJECT: Attached draf				
	d Baker Dr. Arman			
BACKGROUND: I deas for so	lution to Afghans avels to Massow	stan problem and Kabul and Islamalad		
SIGNATURE: Jonaine B.	amarano	DATE: 1/4/88		
Howard Baker's Correspondence Old Executive Office Building Room 61 (202) 456-6600				
Your Recommendation/Comments:				
SIGNATURE: Q. Ross		DATE: /4/88		
10. 6000		8 8 / 2 /		

OCCIDENTAL PETROLEUM CORPORATION

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(213) 208-8800

492962

ARMAND HAMMER
CHAIRMAN AND
CHIEF EXECUTIVE OFFICER

20 October 1987

The Honorable Howard H. Baker, Jr. Chief of Staff to the President The White House Washington, D.C.

Dear Howard:

Referring to the conversation held some time ago in your office with John Whitehead and Frank Carlucci, enclosed herewith please find a copy of the written report I made today to John Whitehead and to Mike Armacost of my recent travels to Moscow, Kabul and Islamabad. I am convinced that a solution to the terrible war in Afghanistan can be found in the near term, but it will require the full persuasive powers of the President himself. The Soviets want to withdraw, and the President can "clinch the deal" at the summit.

If the President could add an Afghanistan settlement with full withdrawal of Soviet troops to his list of accomplishments, particularly with the signature of the INF agreement, he will surely go down in history as one of the greatest leaders this nation has ever had. As you will see from my letter to John Whitehead, Senator Pell believes that an Afghan settlement will do much to assure Senate passage of the INF treaty, once submitted.

I stand ready to assist in any way and would welcome the opportunity to brief the President and you on this situation and my perspectives for a true breakthrough for peace.

With warmest regards.

Sincerely,

armand

Enclosures
cc: The Honorable
John Whitehead

AH:rdj OCJT0082

P.S. I would appreciate your limiting distribution of the enclosed as much as possible.

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ARMAND HAMMER
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DETERMINED TO BE
ADMINISTRATIVE MARKING
E.O. 12958, as amended, Sect. 3.3(c)

TY NARA

DATE #121/2017

20 October 1987

CONFIDENTIAL

The Honorable John Whitehead Deputy Secretary of State The Department of State Washington, D.C.

Dear John:

I am pleased to report personally to you on my visits last week to Moscow, Kabul, and Islamabad as well as to Tel Aviv and Jerusalem. This letter shall briefly outline my efforts, as a private citizen, with regard to promoting peace in Afghanistan. As you know, I am to see Mike Armacost tonight in Washington and I will report fully to him as well.

First, let me remind you that none of us should take seriously accounts of discussions printed in newspapers. At best, contexts are not correct, and at worst entire statements are misquoted. In the heat of the moment, with press crews abundant in Kabul, Moscow, and Israel, I may have spoken too freely which may have caused some misunderstandings.

I believe you know that I am serious about helping to "bridge the gap" as best I can. We both know that private citizens can sometimes pass messages and float hypotheses for solutions which diplomats from governments may find difficult or impossible. Sometimes these efforts can provide information to governments involved and bring about public attention which can help solve a problem.

In my latest round of meetings, I have found the situation at a crucial point. Either both sides will soon come to accommodation or positions will harden in such a way that the war will continue for the foreseeable future. I genuinely believe that the Soviets want to withdraw. But they will not withdraw without a face-saving victory. We should remember our own experience with Viet Nam; President Nixon stated his intention to withdraw in the 1968 campaign, but we did not fully disengage for five more years. The result, as we know, was disastrous for us.

The Soviets will try to avoid the same disaster. They are trying to rally around Najibullah and he is doing his

best to legitimize himself. However, I told Mr. Shevardnadze that Najibullah must go, because he is hated as the symbol of foreign intervention and destruction of the nation. He may be sincere in his efforts to change the country in a way he sees as positive, but it has not and will not work. I believe that Mr. Shevardnadze understood what I said, which was after I had met Najib and other Afghan leaders personally, but I am not sure he is ready to take this step, but Mr. Gorbachev may do so.

I believe Mr. Shevardnadze sees the role of Zahir Shah as central to a settlement. While he would like very much to see the former King join the Najib coalition, I believe he knows that this will not happen. He was very interested in my continuing contacts with the King, but declined expressly to allow any direct Soviet contact with him or his son-in-law, General Wali, saying this could damage them with the bulk of the Afghan people, particularly the resistance and the refugees. The Soviets want to keep the King pristine, which tells me that they are keeping their options open. Finally, I am sure they do not want to contact the King at this time for fear publicity would undermine their efforts to legitimize Najibullah.

Significantly, Mr. Vorontsov said he sees for the first time a serious diplomatic interest on the part of the U.S. in settling the war. He said that Shultz and Shevardnadze had had very substantive discussions on the subject which will be followed up in Moscow this week. He then anticipates a visit to Moscow by Mr. Armacost for detailed discussions, which he feels will be very productive, since polemics have, in his opinion, been laid aside.

From the Pakistani side, I saw dramatic changes since my last visit to President Zia in June. The Pakistanis are more confident than ever before that the resistance can hold its own. As Yaqub-Khan said, the Soviets lose a guerrilla war if that war becomes a stalemate because it proves that the guerrillas can attack anywhere with impunity. In short, resistance military successes demonstrate clearly that Najibullah does not have control. The resistance will soon, I understand from non-Pakistani sources, be able to shell Kabul. When this happens, the face of the war will change.

The Pakistanis have also become far more security conscious. Since June, a large fence has been erected around the national capitol building in Islamabad. There are new check points throughout the city at which cars are stopped and searched for bombs. The movement of the Afghan refugees has been restricted by the Pakistanis. Still, bombings continue throughout Pakistan, so while the resistance grows more confident and successful, so more do the Pakistanis themselves suffer at the hand of Afghan-inspired terrorism.

The:Honorable John Whitehead Page 3

President Zia gave me a complete proposal from his perspective of how to settle the situation, which I agreed to put on paper, have him review (which he did) and then submit to the Soviets, which I have. The essential difference today over past stands is that the Pakistanis admit that Zahir Shah would readily be the choice of the Afghan people as the leader of the transition government. Further, they are willing to allow the Loi Jerga (Grand Assembly) to occur in Pakistan, but want to assure that the Soviets will accept its outcome which will undoubtedly be Zahir Shah. Upon hearing informally from the Soviets of a date certain for withdrawal to commence and complete, they will put the Loi Jerga into motion and ask the United Nations for a peace keeping force to avoid a blood bath and assure disengagement in a manner acceptable to the Soviets.

The Pakistanis are absolutely opposed to the proposition that Najibullah would hold a Loi Jerga in the near future in Kabul. They say this would spoil the value of the Jerga, which the Pakistanis have saved up to now as the ultimate legitimizing political solution. As an attempt to maintain control of the situation and to move toward a political settlement, the Pakistanis have avoided establishing a government in exile or any other political force which cannot easily compromise with the Soviets.

If Najib uses the Loi Jerga to install himself permanently, any future Jerga in Pakistan will be called into question. This will merely serve to harden positions, and leave the only solution to the battlefield. I have told the Soviets that I believe a Najibullah-inspired Jerga would prove destructive to the peace process and I have encouraged them to wait for any major future political moves until after Mr. Vorontsov visits Islamabad, which he said he would do in the near future. For their part, the Pakistanis look forward to receiving him.

I presented the enclosed proposal, with some detailing as above, to Soviet Charge Kutovoy this morning. He was keenly interested and promised to have it in Moscow tonight. He also asked if the Pakistanis could show an act of good faith. I suggested that the resistance accept a short term genuine cease fire of say ninety days, in return for withdrawal of say 30,000 Soviet troops during that period. That would allow both sides to show real movement, and give the diplomacy a chance to work. While I know some would object, I do believe this is a viable program, if the United Nations can introduce observers to verify the withdrawal and the cease fire.

I believe too that if a solution is to be found, it will be in the next months. After that, both sides will be too hardened to solve the problem for the near term. I hope

The Honorable John Whitehead Page 4

that Secretary Shultz and Minister Shevardnadze can come to some agreement in this regard. If not, it could be left to the summit where Mr. Gorbachev could be persuaded by President Reagan to add his stamp of approval.

Finally, I gave President Zia a letter from Senator Pell which said in essence that if the President will help to unify the resistance factions and move toward peace, the Senator will have an easier time looking toward a long term relationship with Pakistan. The Senator made clear that his objection to the nuclear proliferation issue remains, but that the nations could work together more completely if the Afghanistan issue is settled. (The President told me that the mujahideen had, two days before our meeting, agreed to unify. As you know, they selected as their first unity leader Younis Khalis, a "fundamentalist.") President Zia seemed pleased by the letter from Senator Pell, a copy of which is enclosed.

I had lunch with Senator Pell today and he was heartened to learn of the progress made. He also feels, as do I, that the successful removal from Afghanistan of Soviet troops will help insure Senate support of an INF treaty. We concur that the broader the summit, the more likely the Senate will be to ratify an INF treaty.

A gap still exists, but we must work together to bridge it. President Reagan will go down in history as the man who signed the first ever nuclear arms reduction agreement. He can also make history as the man who brought peace to Afghanistan and the Soviet withdrawal from that nation. I want to support his efforts and those of his trusted associates.

In that regard, I will continue to work as a private citizen to aid the cause of peace. I expect to see Mr. Gorbachev personally in November and will discuss the Afghanistan issue with him. I will keep you and the Department fully apprised of my activities which are intended to support those of my government.

With warmest regards.

Sincerely,

Enclosures AH:rdj OCJT0080

PLAN FOR PEACE IN AFGHANISTAN

Following is the proposal for settlement of the Afghanistan war as related to Dr. Hammer by President Zia-ul-Haq and Minister Sahabzada Yaqub-Khan. This is to be transmitted by Dr. Hammer to Minister Eduard Shevardnadze prior to the meetings next week in Moscow between Messrs. Shevardnadze and Shultz.

There are two "baskets" of agreements to be arranged simultaneously. The first consists of the four Geneva documents, all of which have been agreed to except for the timetable and date certain for commencement of Soviet withdrawal. The second consists of the details of the political and military settlement in Afghanistan.

In order to break the deadlock, the Soviets and the Pakistanis would agree between their diplomatic representatives on the substance of the documents and framework for peace. This would be a private understanding, with no signature of documents. From this explicit basis of understanding the two sides can proceed toward peace.

The framework and order of events:

- 1. Mr. Vorontsov visits Islamabad as soon as possible.
- 2. At that time, he should give an <u>informal</u> conditional indication to Minister Yaqub-Khan of a time table for Soviet withdrawal of the shortest possible duration. He should also give an <u>informal</u> conditional indication of the date certain for commencement of that withdrawal. This would take the form of an oral agreement, in place but not signed until all of the following steps are taken. The conditions to the agreement are below.
- 3. With regard to non-interference and non-intervention, the existing instruments, negotiated in Geneva, already cover this with the United States and the USSR as guarantors.
- 4. The Soviet Union and Pakistan ask the United Nations to form Observer and Peace Keeping forces to uphold the terms of the agreements and to prevent any "bloodbath" or power vacuum in the aftermath of the Soviet withdrawal.
- 5. A Loi Jerga is called, to occur in Pakistan, in which all Afghan constituents are represented (the formula is in place to include 320 representatives). Those

PLAN FOR PEACE IN AFGHANISTAN
18 October 1987
Page 2

constituent elements which will form the new government are the muhajerin (refugees), mujahideen (resistance) and the PDPA. The Jerga elects leadership to form a transition government which will take power as the Soviets withdraw. Both the Soviets and the Pakistanis agree that the people must choose their leader; the time honored Afghan process is the Loi Jerga. Therefore, both the Pakistanis and the Soviets must agree in advance that the Loi Jerga expresses the will of the people. While the people will freely choose their leadership, undoubtedly the former King, Zahir Shah, will be the overwhelming choice.

- 6. The Loi Jerga is the design for a diplomatic break-through. Therefore, the Loi Jerga must be called only <u>after</u> consultations and agreement of its legitimacy by Pakistan and the Soviet Union.
- 7. After the former Afghan King Zahir Shah is elected as the transition government head, he will form a transition government to assume power as the Soviets withdraw.
- 8. The instruments would be signed once Zahir Shah and the transition government are approved by both Pakistan and the USSR.

NOTES:

- 1. The People's Democratic Party of Afghanistan would participate fully in the Jerga and so in the outcome. Its participation would be according to the plan for distribution of Jerga representation.
- 2. Once the transition government is in place, Najibullah would step down from his current positions. The PDPA would nonetheless be represented in the transition government, but not by Najibullah.
- 3. The leadership of the seven mujahideen groups in Peshawar will unite in the immediate future and choose one permanent chairman.
- 4. The transition government need not include principles from either the Najib regime or from the Peshawar seven.

AH:rdj OCJT0075 CLAIBORNE PELL, RHODE ISLAND, CHAIRMAN

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GERYLD & CHRISTIANSON, STAFF DIRECTOR JAMES P. LUCIER, MINORITY STAFF DIRECTOR United States Senate

COMMITTEE ON FOREIGN RELATIONS
WASHINGTON, DC 20510-6225

September 30, 1987

Dear Mr. President:

I am writing to urge that you undertake a concerted effort to bring about a reconciliation among the groups of the Afghan resistance as a crucial precondition to negotiations that could establish a neutralist, non-aligned regime to govern Afghanistan in the wake of a Soviet withdrawal.

While Soviet aims remain uncertain, it seems clear that stability in Afghanistan cannot be attained without an accommodation among the several groups now actively combatting the Red Army and the Soviet-supported government in Kabul. Because of Pakistan's crucial role in supporting the Afghan resistance, your influence on the various factions could well prove decisive in bringing about the necessary compromises.

I freely acknowledge having been a critique of your regime with regard to the pace of democratization and efforts to develop a Pakistani nuclear weapon. These issues will remain, and I personally intend to continue to call for your government's adherence to its nuclear non-proliferation commitments. Assuming those commitments are met, however, I believe that your role in fostering an accommodation among resistance forces in the context of an Afghan settlement would greatly enhance Pakistani prestige and do much to set U.S.-Pakistani relations on the sound footing needed for continuing long-term cooperation.

My friend Armand Hammer has been encouraged by Soviet and U.S. leaders to visit Afghanistan to discuss a possible settlement, and I trust that you and he might have fruitful discussions based upon his findings in Kabul.

With every good wish.

Ever sincerely,

Claiborne Pell

Chairman

His Excellency
Mohammed Zia-ul-Haq
President of the
Islamic Republic of Pakistan