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**Collection:** Bailey, Norman A.: Files  
**Folder Title:** East-West Trade  
[05/25/1982-05/31/1982]  
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# WITHDRAWAL SHEET

## Ronald Reagan Library

**Collection Name** BAILEY, NORMAN: FILES

**Withdrawer**

SMF 3/8/2010

**File Folder** EAST-WEST TRADE [05/25/1982-05/31/1982]

**FOIA**

F99-078/3

**Box Number** 5

ZUBER

27

| ID    | Doc Type | Document Description                             | No of Pages | Doc Date  | Restrictions |
|-------|----------|--------------------------------------------------|-------------|-----------|--------------|
| 86650 | MEMO     | ROBINSON TO CLARK RE EQUIPMENT SALES TO PIPELINE | 2           | 5/25/1982 | B1 B3        |
| 86673 | CABLE    | RE PIPELINE                                      | 1           | 5/20/1982 | B1 B3        |
| 86652 | MEMO     | BAILEY TO CLARK RE SAKHALIN PROJECT              | 1           | 5/25/1982 | B1           |
| 86672 | CABLE    | RE SAKHALIN                                      | 4           | 5/19/1982 | B1 B3        |
| 86654 | MEMO     | DUPLICATE OF 86652                               | 1           | 5/25/1982 | B1           |
| 86656 | MEMO     | BAILEY TO CLARK RE SAKHALIN                      | 1           | 5/20/1982 | B1 B3        |
| 86671 | CABLE    | RE DUPLICATE OF 86672 (PAGES 3-4 MISSING)        | 2           | 5/19/1982 | B1 B3        |
| 86658 | MEMO     | BAILEY TO MCFARLANE RE CABLE TO MANSFIELD        | 1           | 5/28/1982 | B1           |
| 86659 | MEMO     | WHEELER TO BREMER RE INSTRUCTIONS TO MANSFIELD   | 1           | ND        | B1           |

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|-------|----------|-------------------------------------|-------------|-----------|--------------|----|
| 86661 | CABLE    | TO MANSFIELD RE SAKHALIN            | 6           | ND        | B1           | B3 |
| 86662 | MEMO     | BREMER TO CLARK RE SAKHALIN PROJECT | 1           | 5/28/1982 | B1           |    |
| 86663 | LETTER   | DRAFT RR TO SUZUKI                  | 1           | ND        | B1           |    |
| 86664 | LETTER   | SUZUKI TO RR RE SAKHALIN            | 2           | 5/19/1982 | B1           |    |
| 86665 | MEMO     | GREGG TO CLARK RE SKHALIN           | 1           | 5/28/1982 | B1           |    |
| 86666 | MEMO     | CLARK TO THE PRESIDENT RE SAKHALIN  | 1           | ND        | B1           |    |
| 86667 | LETTER   | DRAFT RR TO SUZUKI                  | 1           | ND        | B1           |    |
| 86668 | MEMO     | BREMER TO CLARK RE SAKHALIN         | 1           | 5/28/1982 | B1           |    |
| 86669 | LETTER   | DRAFT RR TO SUZUKI W/EDITS          | 1           | ND        | B1           |    |

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|--------------|----------------------|-------------|-----------|--------------|
| 86670 LETTER | DUPLICATE OF 86664   | 2           | 5/19/1982 | B1           |

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|           | <i>Document Description</i>                      | <i>pages</i> |                 | <i>tions</i>    |
| <hr/>     |                                                  |              |                 |                 |
| 86650     | MEMO                                             | 2            | 5/25/1982       | B1              |
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|-----------|-----------------------------|--------------|-----------------|-----------------|
|           | <i>Document Description</i> | <i>pages</i> |                 | <i>tions</i>    |
| <hr/>     |                             |              |                 |                 |
| 86673     | CABLE                       | 1            | 5/20/1982       | B1              |
|           | RE PIPELINE                 |              |                 | B3              |

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| <hr/>     |                                     |              |                 |                 |
| 86652     | MEMO                                | 1            | 5/25/1982       | B1              |
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|-----------|-----------------------------------------------------|------------------------------|-----------------|---------------------------------|
| 86672     | CABLE<br><br>RE SAHKALIN                            | 4                            | 5/19/1982       | B1<br><br>B3                    |

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|           | <i>Document Description</i> | <i>pages</i> |                 | <i>tions</i>    |
| 86654     | MEMO                        | 1            | 5/25/1982       | B1              |
|           | DUPLICATE OF 86652          |              |                 |                 |

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|           | <i>Document Description</i> | <i>pages</i> |                 | <i>tions</i>    |
| <hr/>     |                             |              |                 |                 |
| 86656     | MEMO                        | 1            | 5/20/1982       | B1              |
|           | BAILEY TO CLARK RE SAKHALIN |              |                 | B3              |

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DACOM # 91

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PRIORITY

DEX #     

DTG 271904Z

ROUTINE

TTY #     

FROM/LOCATION/

1. ROBERT McFARLANE/THE SITUATION ROOM/THE WHITE HOUSE

TO/LOCATION/TIME OF RECEIPT

1. RADM JOHNPOINDEXTER FOR JUDGE CLARK/SANTA BARBARA

2.     

3.     

4.     

TOR: 271941Z MAY 82

27/1241L

INFORMATION ADDRESSEES/LOCATION/TIME OF RECEIPT

1.     

2.     

SPECIAL INSTRUCTIONS/REMARKS:

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~~SECRET~~

CLASSIFICATION



DEPARTMENT OF AGRICULTURE  
OFFICE OF THE SECRETARY  
WASHINGTON, D. C. 20250

May 27, 1982

Honorable William P. Clark  
Assistant to the President  
for National Security Affairs  
The White House

Dear *Bill* ~~Mr. Clark~~:

Attached are the two background papers you requested -- the first  
on EC influence on the world sugar markets and, the second covering  
EC agricultural exports to the USSR.

Sincerely,

*Jack*

JOHN R. BLOCK  
Secretary

Attachments

14  
*One copy  
Trade P  
E-W T.*

## EC Influence on World Sugar Markets

Sugar is exported by the EC on a political rather than an economic basis, and exports are heavily subsidized. When world prices are low the EC exports sugar rather than buy it at guaranteed support prices because it is less costly to pay export subsidies. The subsidies are theoretically equal to the difference between the EC support (intervention) price and world price. In reality, however, the subsidy must be large enough to clear the market and will often exceed the difference.

During the marketing year, the EC's Sugar Management Committee estimates the total amount of sugar available for export and sets a weekly target quantity to be awarded an export subsidy. At each weekly session, producers submit to the Management Committee a unit rate bid of the subsidy considered necessary to sell sugar on the world market. Subsidies are awarded to the least expensive bids first until the authorized quantity is reached. EC export subsidies for authorized sales of sugar have increased from 2.1 cents per pound in April, 1981, to a high of 14.3 cents in May, 1982. Obviously, in a surplus supply situation, EC sugar can continue to underbid other sugar suppliers and drive world prices down.

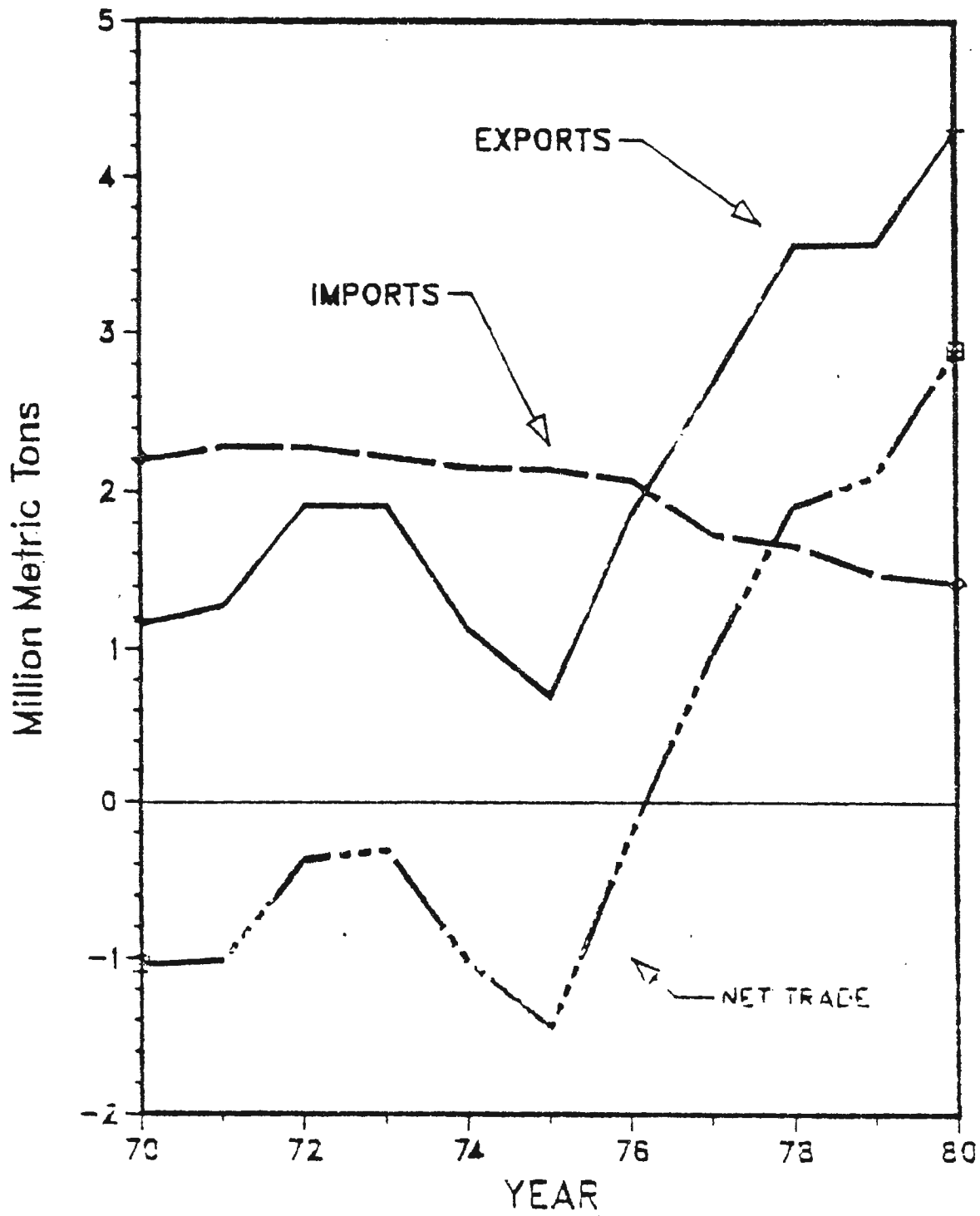
In 1980, a GATT panel investigating complaints filed by Australia and Brazil found that EC export subsidies granted during the years 1975/76, 1976/77 and 1977/78 resulted in lower EC white sugar prices than world prices. The panel also found that EC white sugar had been quoted at prices lower than those for raw sugar.

Prior to 1975, the EC was a net importer of sugar. But since that time EC exports have increased to the point that the EC is now the second largest exporter of free world sugar. During the period 1976-1981, the EC consistently expanded sugar imports where its share of the free world market grew from 7.7 percent to over 20 percent. Due to subsidized EC sugar exports, world raw sugar prices, which amounted to 41 cents per pound in October 1980, declined to 11.66 cents per pound in September 1981, and under nine cents per pound in May 1982.

Since the domestic U.S. prices are directly linked to world market prices, the EC sugar policy had a harmful effect on the domestic sugar market. By depressing world prices, the EC export policy also depressed U.S. prices to a point below the support price set in the Agriculture and Food Act of 1981.

With the continued decline in world prices caused by the high volume of EC subsidized sugar being exported into the world market, the U.S. could no longer support the domestic price for sugar producers with the fee and duty system provided in the sugar program. When upper limit for the fee authority was reached and the world price continued to decline, the U.S. was forced to impose sugar quotas to maintain the domestic market price at levels required to insure no takeover of sugar by the Commodity Credit Corporation.

# EC TRADE IN SUGAR



LONDON SUGAR PRICES AND EC EXPORT SUBSIDIES  
WEEKLY: APRIL 81 - MARCH 82

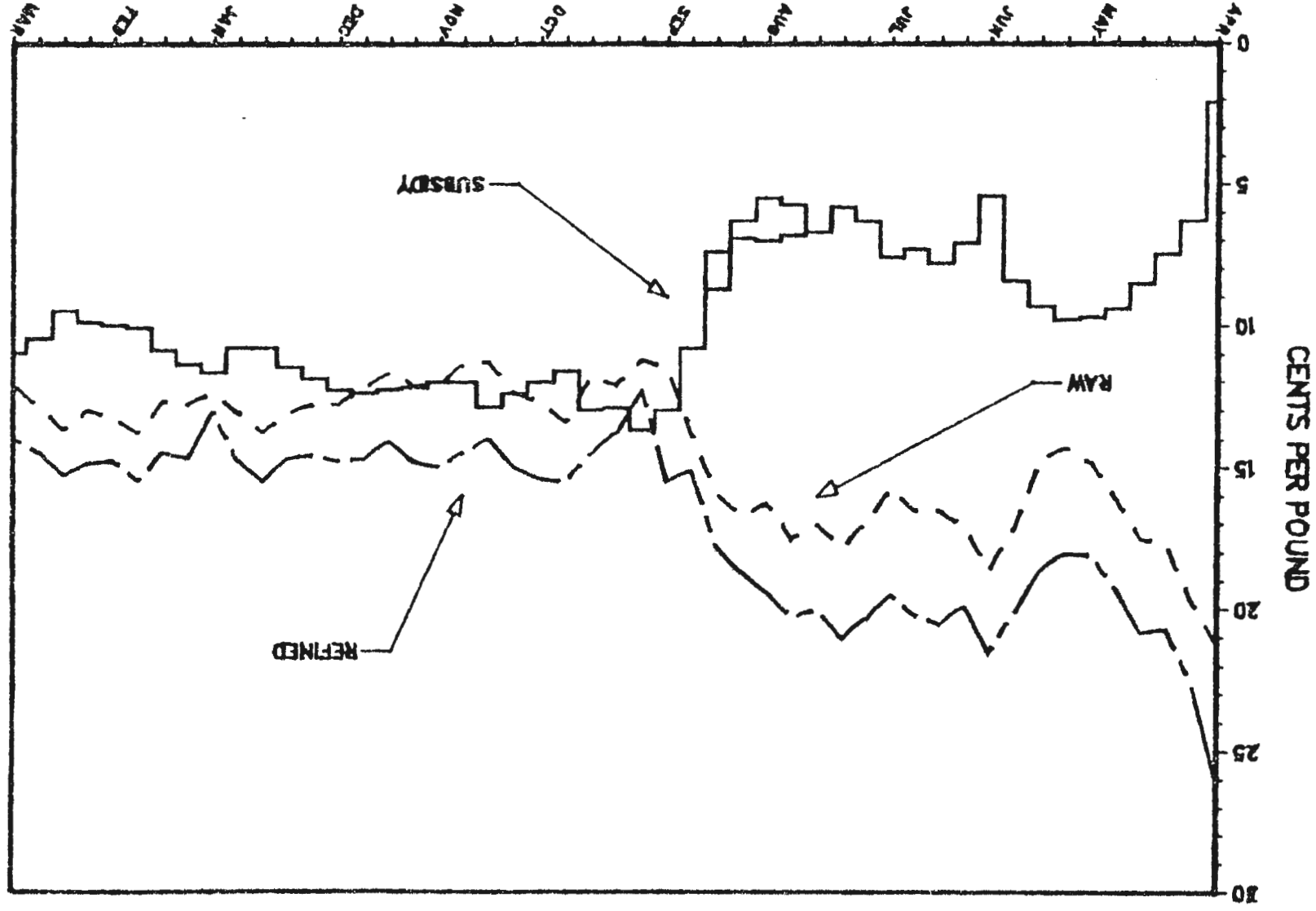


FIGURE 3

18

## EC AGRICULTURAL EXPORTS TO THE U.S.S.R.

The European Community increased its agricultural exports to the Soviet Union dramatically in the last two years. In terms of European Currency Units (ECU's), EC shipments to the Soviet Union increased by about three times between 1979 and 1980 (213 percent). The trade value of the 12 major commodities examined, which account for the bulk of total EC agricultural exports to the Soviet Union, increased from 277.6 million ECU's in 1979 to 869.8 million ECU's in 1980. In dollars, the increase was from \$371 million to \$1,211 million.

For the first nine months of 1981 (more up-to-date EC data is not yet available) the EC has already exported more to the Soviet Union than in all of 1980 -- 958.3 million ECU's or about \$1,073 million. If the 1981 nine month trade total is extrapolated over the full 12 months, EC shipments to the Soviet Union can be estimated at 1,277 million ECU's or \$1,430 million, an increase of 47 percent over 1980 in terms of ECU's.

The attached tables show a more complete breakdown of EC exports to the Soviet Union in quantities and values (ECU's). Significant increases in shipments have occurred in nearly all commodities. The following are some highlights of the most important aspects of the Community's expanding agricultural trade with the Soviet Union (data comparisons are in volume terms):

- All commodities with the exception of soybean meal and oil are eligible for EC export subsidies.
- Beef exports increased 297 percent in 1980 over 1979; estimated 1981 exports will fall back to 46 percent of the 1980 level but will still be 83 percent higher than in 1979; the EC did not export beef to the Soviet Union in 1978.
- EC wheat exports increased from zero in 1978 to 5 thousand tons in 1979, to 576 thousand tons in 1980 before falling back to an estimated 45 thousand tons in 1981.
- EC wheat flour exports were zero in both 1978 and 1979 but were 330 thousand tons in 1980 and are estimated at 709 thousand in 1981, an increase of 115 percent over 1980.
- Mixed feed exports to the Soviet Union were zero in both 1978 and 1979 but were 70.8 thousand tons in 1980; in 1981, mixed feed exports are estimated to have increased by 9 times over 1980, to 637 thousand tons.
- Soybean meal exports jumped by 1,415 percent from 1979 to 1980 and is estimated to have more than doubled in 1981 over 1980; the EC did not export soybean meal to the Soviet Union in 1978.
- EC sugar shipments increased by almost three times from 1979 to 1980 (188 percent) and are estimated to be up another 6 percent in 1981; the EC did not export sugar to the Soviet Union in 1978.

EC EXPORTS TO THE U.S.S.R.  
SELECTED MAJOR AGRICULTURAL COMMODITIES  
1978-1981

Quantity (1,000 MT)

|                | 1978  | 1979  | 1980    | Jan-Sept<br>1981 | Extra-<br>polated<br>1981 |
|----------------|-------|-------|---------|------------------|---------------------------|
| Beef           | 0     | 22.1  | 87.8    | 30.4             | 40.5                      |
| Pork           | 0     | 4.7   | 9.9     | 2.5              | 3.3                       |
| Poultry        | 6.2   | 77.0  | 67.4    | 71.8             | 95.7                      |
| Butter         | 20.9  | 134.6 | 142.1   | 0.1              | 0.1                       |
| wheat          | 0     | 5.0   | 576.0   | 204.1            | 272.1                     |
| wheat flour    | 0     | 0     | 330.1   | 532.1            | 709.3                     |
| Barley         | 412.9 | 215.0 | 222.2   | 502.5            | 669.8                     |
| Mixed feeds    | 0     | 0     | 70.8    | 477.8            | 636.9                     |
| Soy oil        | 0     | 0     | 13.8    | 19.3             | 25.7                      |
| Other veg. oil | 2.7   | 8.8   | 11.2    | 12.1             | 16.1                      |
| Soybean meal   | 0     | 25.0  | 378.8   | 631.3            | 841.5                     |
| Sugar          | 0     | 225.1 | 648.6   | 514.7            | 686.1                     |
| Total          | 442.7 | 717.2 | 2,558.7 | 2,998.7          | 3,997.1                   |

EC EXPORTS TO THE U.S.S.R.  
OF SELECTED MAJOR AGRICULTURAL COMMODITIES  
1978-1981

Value (1,000 ECU)

|                | 1978   | 1979    | 1980    | Jan-Sept<br>1981 | Extra-<br>polated<br>1981 |
|----------------|--------|---------|---------|------------------|---------------------------|
| Beef           | 0      | 19,041  | 101,486 | 46,900           | 62,518                    |
| Pork           | 0      | 4,671   | 14,009  | 3,867            | 5,155                     |
| Poultry        | 5,205  | 58,414  | 63,345  | 75,717           | 100,931                   |
| Butter         | 21,683 | 120,440 | 175,192 | 121              | 161                       |
| wheat          | 0      | 836     | 79,487  | 32,063           | 42,740                    |
| wheat flour    | 0      | 0       | 75,649  | 163,655          | 218,152                   |
| Barley         | 49,735 | 15,399  | 26,500  | 76,052           | 101,377                   |
| Mixed feeds    | 0      | 0       | 13,519  | 96,804           | 129,040                   |
| Soy oil        | 0      | 0       | 6,304   | 9,237            | 12,313                    |
| Other veg. oil | 2,512  | 5,702   | 5,014   | 9,208            | 12,274                    |
| Soybean meal   | 0      | 4,949   | 70,279  | 158,719          | 211,572                   |
| Sugar          | 0      | 48,130  | 239,008 | 285,925          | 381,138                   |
| Total          | 79,135 | 277,582 | 869,792 | 958,268          | 1,277,372                 |

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|-----------|----------------------------------------------------------|------------------------------|-----------------|---------------------------------|
| 86658     | MEMO<br><br>BAILEY TO MCFARLANE RE CABLE TO<br>MANSFIELD | 1                            | 5/28/1982       | B1                              |

The above documents were not referred for declassification review at time of processing

Freedom of Information Act - [5 U.S.C. 552(b)]

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|-----------|---------------------------------------------------|--------------|-----------------|-----------------|
|           | <i>Document Description</i>                       | <i>pages</i> |                 | <i>tions</i>    |
| <hr/>     |                                                   |              |                 |                 |
| 86659     | MEMO                                              | 1            | ND              | B1              |
|           | WHEELER TO BREMER RE INSTRUCTIONS TO<br>MANSFIELD |              |                 |                 |

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|-----------|-----------------------------------------------------|------------------------------|-----------------|---------------------------------|
| 86661     | CABLE<br><br>TO MANSFIELD RE SAKHALIN               | 6                            | ND              | B1<br>B3                        |

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National Security Council  
The White House

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Package # \_\_\_\_\_

MAY 28 1954

|                 | SEQUENCE TO | HAS SEEN | ACTION |
|-----------------|-------------|----------|--------|
| John Poindexter | _____       | _____    | _____  |
| Bud McFarlane   | _____       | _____    | _____  |
| Jacque Hill     | _____       | _____    | _____  |
| Judge Clark     | _____       | _____    | _____  |
| John Poindexter | _____       | _____    | _____  |
| Staff Secretary | _____       | _____    | _____  |
| Sit Room        | _____       | _____    | _____  |
| _____           | _____       | _____    | _____  |

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cc: VP Meese Baker Deaver

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|           | <i>Document Description</i>         | <i>pages</i> |                 | <i>tions</i>    |
| 86662     | MEMO                                | 1            | 5/28/1982       | B1              |
|           | BREMER TO CLARK RE SAKHALIN PROJECT |              |                 |                 |

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|-----------|-----------------------------------------------------|------------------------------|-----------------|---------------------------------|
| 86663     | LETTER<br><br>DRAFT RR TO SUZUKI                    | 1                            | ND              | B1                              |

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|-----------|-----------------------------|--------------|-----------------|-----------------|
|           | <i>Document Description</i> | <i>pages</i> |                 | <i>tions</i>    |
| <hr/>     |                             |              |                 |                 |
| 86664     | LETTER                      | 2            | 5/19/1982       | B1              |
|           | SUZUKI TO RR RE SAKHALIN    |              |                 |                 |

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|-----------|-----------------------------------------------------|------------------------------|-----------------|---------------------------------|
| 86665     | MEMO<br><br>GREGG TO CLARK RE SKHALIN               | 1                            | 5/28/1982       | B1                              |

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34

NATIONAL SECURITY COUNCIL

May 28, 1982

TO: MIKE WHEELER  
BUD MCFARLANE

FROM: DONALD GREGG *RG*

This needs to be DACOM to  
Judge Clark ASAP.

Attachment

#3499

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|-----------|------------------------------------|--------------|-----------------|-----------------|
|           | <i>Document Description</i>        | <i>pages</i> |                 | <i>tions</i>    |
| 86666     | MEMO                               | 1            | ND              | B1              |
|           | CLARK TO THE PRESIDENT RE SAKHALIN |              |                 |                 |

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|-----------|-----------------------------------------------------|------------------------------|-----------------|---------------------------------|
| 86667     | LETTER<br><br>DRAFT RR TO SUZUKI                    | 1                            | ND              | B1                              |

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|           | <i>Document Description</i> | <i>pages</i> |                 | <i>tions</i>    |

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86668 MEMO

1 5/28/1982 B1

BREMER TO CLARK RE SAKHALIN

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|-----------|-----------------------------------------------------|------------------------------|-----------------|---------------------------------|
| 86669     | LETTER<br><br>DRAFT RR TO SUZUKI W/EDITS            | 1                            | ND              | B1                              |

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|-----------|-----------------------------------------------------|------------------------------|-----------------|---------------------------------|
| 86670     | LETTER<br><br>DUPLICATE OF 86664                    | 2                            | 5/19/1982       | B1                              |

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The White House

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90 MAY 28 P 6:46

|                 | SEQUENCE TO | HAS SEEN | ACTION |
|-----------------|-------------|----------|--------|
| John Poindexter | _____       | _____    | _____  |
| Bud McFarlane   | _____       | <u>m</u> | _____  |
| Jacque Hill     | _____       | _____    | _____  |
| Judge Clark     | _____       | _____    | _____  |
| John Poindexter | _____       | _____    | _____  |
| Staff Secretary | _____       | _____    | _____  |
| Sit Room        | _____       | _____    | _____  |
| _____           | _____       | _____    | _____  |

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Other \_\_\_\_\_

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