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[07/16/1983-08/31/1983]

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WITHDRAWAL SHEET

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Collection Name DOBRIANSKY, PAULA: FILES

Withdrawer

CAS

11/10/2010

File Folder

CSCE 1984 (7/16/83-8/31/83)

FOIA

M10-323

Box Number

90898(MR10-323)

MIYAWAKI

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ID Doc Type	e Document Description			No of Pages	Doc Date	Restrictions	
100187 MEMO	JOHN POINDEXTER TO RON LEHMAN ET RE SEC SHULTZ'S EVENING REPORT 7/18/83				7/19/1983	B1	
	R	10/10/2012	M323/1				
100188 MEMO		RIANSKY TO WILL	IAM CLARK RE	1	8/29/1983	B1	
		E UPDATE					
	R	1/29/2013	M323/1				
100189 MEMO	CLARK TO THE PRESIDENT RE CSCE			1	ND	B1	
	UPDATE (ATTACHMENT TO 100188)						
	R	1/29/2013	M323/1				
100190 MEMO	KEN CSCI	NETH DAM TO THI	E PRESIDENT RE	1	8/26/1983	B1	
	R	10/10/2012	M323/1				
100191 MEMO	KEN	NETH DAM TO THI	E PRESIDENT RE	1	8/26/1983	B1	
	CSCI	Е					
	R	10/10/2012	M323/1				
100192 MEMO			RIANSKY ET AL RE	1	8/30/1983	B1	
			G REPORT OF 8/29/83				
	R	10/10/2012	M323/1				
100193 MEMO	ANN	OTATED COPY OF	100188	1	8/29/1983	B1	
	R	1/29/2013	M323/1				
100194 MEMO	COP	Y OF 100189		1	ND	B1	
	R	1/29/2013	M323/1				

Freedom of Information Act - [5 U.S.C. 552(b)]

B-1 National security classified information [(b)(1) of the FOIA]

B-2 Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]

B-3 Release would violate a Federal statute [(b)(3) of the FOIA]
B-4 Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]

B-6 Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]

B-7 Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA] B-8 Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]

B-9 Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

WITHDRAWAL SHEET

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ID Doc Type	Document Description		No of Pages	Doc Date	Restrictions
100195 MEMO	SAME TEXT AS 100190 R 10/10/2012	323/1	1	8/26/1983	B1
100196 MEMO	SAME TEXT AS 100191 R 10/10/2012	323/1	1	8/26/1983	B1

Freedom of Information Act - [5 U.S.C. 552(b)]

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C. Closed in accordance with restrictions contained in donor's deed of gift.

WASHINGTON

MEMORANDUM FOR

JOHN M. POINDEXTER

SUBJECT:

Secretary Shultz's Evening Report of 7-18-83

The following excerpt is for your information only. Please do not refer to it in any discussions.

1. Maltese Continue to Block CSCE Conclusion. Max Kampelman reports the Maltese show no sign of ceasing their obstruction ist tagtics which, despite East-West agreement, are blocking the end of the Madrid CSCE follow-up meeting. The dates for a concluding session, in which I would participate, have not yet been set, but will probably be September 7-9. Max gave an extremely firm speech at the plenary session today, emphasizing the Madrid document solves none of the basic problems which we have with Soviet and East European human rights practices, and that we will continue to insist that the East live up to its CSCE commitments. (C)

> DECLASSIFIED NLRR M323 \$ 100187 BY KML NARA DATE 10/10/12

PROPOSED LANGUAGE FOR FAITH WHITTLESEY

JM for cleanance 7/22/83

promPD FILE

CSCE

Draft Insert:

After nearly three years of negotiations, the Madrid Review Meeting of the Conference on Security and Cooperation in Europe is coming to a close and an agreement is in sight. This agreement was achieved after much hard work, and we owe our delegation in Madrid, particularly Ambassador Max Kampelman, a vote of thanks. We should not minimize the importance of what has been achieved; it is a significant step forward. But, as both the President and Ambassador Kampelman have said recently, neither should we have delusions about the nature of the Soviet Union or about the system which it seeks to impose over much of Europe.

Despite pledges to respect human freedoms -- pledges which have been strengthened as a result of Madrid -- the Soviets continue to engage in the worst sorts of violations of their own people's basic rights. For this reason, we and our friends in the West will continue to focus and intensify our efforts to improve the situations of prominent human rights activists in the Soviet Union, such as Andrei Sakharov, Anatoly Shcharansky and others. We will also continue to press the Soviets hard on vital issues such as their mistreatment of minorities, and their refusal to allow thousands upon thousands of Jews, Armenians, Germans and others to emigrate from the Soviet Union. Our successes may be few, but we must continue to make this effort, so that others may some day live in freedom.

RECEIVED 02 AUG 83 11

TO PRESIDENT

FROM SUSSMAN, LEONARD R DOCDATE 22 JUL 83

KEYWORDS: CSCE

la humsty fegt MEDIA

SUBJECT: LTR TO PRES FM FREEDOM HOUSE REQUESTING STATEMENT FOR PUBLICATION

IN MAGAZINE ENTITLED PERSPECTIVE

ACTION: RECMS & DRAFT STATEMENT DUE: 08 AUG 83 STATUS D FILES

FOR INFO FOR CONCURRENCE FOR ACTION

RAYMOND STATE

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DOBRIANSKY

MATLOCK

COMMENTS

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United States Department of State

Washington, D.C. 20520

August 10, 1983

UNCLASSIFIED

MEMORANDUM FOR MR. WILLIAM P. CLARK
THE WHITE HOUSE

SUBJECT: Letter to the President from the Executive Director

of Freedom House

Leonard R. Sussman, the Executive Director of Freedom House, wrote to the President on July 22 requesting an introductory statement for a forthcoming book containing the major speeches delivered by Ambassador Max Kampelman at the Madrid CSCE Follow-Up Meeting. The Department of State believes that publication and wide circulation of the book is very much in the interest of the U.S. Government, and that it would be appropriate for the President to provide the requested introductory statement. A draft Presidential introductory statement is attached.

bor Charles Hill Executive Secretary

Attachments:

TAB 1 - Draft Statement.

TAB 2 - Incoming Correspondence.

DRAFT INTRODUCTORY STATEMENT

In 1975 the United States and Canada joined with the nations of Europe in proclaiming a new charter of freedom. They signed the Helsinki Final Act -- a bill of rights for Europe -- and they pledged their best efforts to its implementation.

Recently, the United States and the other 34 states participating in the process of increasing security and cooperation in Europe concluded the Madrid conference. The three-year effort in Madrid was aimed at measuring compliance with the Helsinki Final Act and at extension of its provisions. Under the masterful leadership of Max Kampelman, our ambassador to the Madrid conference and chairman of the board of Freedom House, we and our Western allies conducted a thorough stock-taking of international respect for the Final Act. The results were anything but encouraging. Despite glimmers of hope here and there, the overall picture which emerged was one of frequent disregard by the Soviet Union and the East European states for many of the most elemental human rights.

We were confronted at Madrid with a difficult decision -whether in the face of these human rights violations to give in
to frustration and to dispense with the Helsinki process or to
bend our best efforts toward making that process more

effective. The decision was difficult. In the end, however, we chose the path of hope, and not the one of despair.

Ambassador Kampelman and his Western colleagues were able, in the face of constant Soviet resistance, to negotiate a new document which gives additional meaning to the concepts of the Final Act.

In the months and years to come, we intend to follow the path which Max Kampelman has blazed. We intend to preserve the Helsinki process and never to shrink from calling attention to actions and policies which violate the Helsinki and Madrid accords. Freedom House and organizations like it have an important continuing role to play in this effort.

REFERRAL

MEMORANDUM FOR: DEPT OF STATE

DATE: 02 AUG 83

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Freedom House

8323730 20 West 40th Street New York, New York 10018 212/730-7744

Telex: 429439 - FREEDOM

Freedom's Advocate the World Over

July 22, 1983

The Honorable Ronald Reagan The President The White House Washington, D.C.

Dear Mr. President:

Since August 1975, Freedom House has critically observed what has come to be known as the Helsinki Process. The second review meeting of the Conference on Security and Cooperation in Europe (CSCE), about to conclude in Madrid, has provided another laborious period of explicit debate between America and its friends, on the one hand, and the Soviet Union and its satellites, on the other.

We congratulate you and Secretary Schultz for persistently and effectively upholding traditional American positions in that difficult forum. We are, therefore, proud of the role played in Madrid by your Ambassador Max M. Kampelman, for he is also chairman of the Board of Freedom House.

As a further indication of our continuing interest in the Helsinki Process, Freedom House will publish this September a paperback volume containing the major Kampelman speeches delivered at the CSCE, with other relevant material. It would be especially appropriate to include an introductory statement from you, Mr. President, and we hereby invite you to contribute such a statement.

You may want to express your view of the value of the Helsinki Process: 1) as a means of evaluating the deeds of the signers against the moral and political standards set in the unanimously approved documents; 2) as a meeting place in which the East and West can unequivocally exchange views on the most fundamental ideas DOMESTIC ADVISORY COUNCIL that divide them; and 3) as a forum in which these differences can be publicly aired for all the world to see and judge.

> We would be honored to receive your statement for publication in our Perspective devoted to the CSCE/Madrid.

> > Respectfull

Leonard R. Sussman

Executive Director

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Leonard R. Sussman, Executive Director

jm

CONFIDENTIAL

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DOCDATE 12 AUG 83

12 AUG 83

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DOBRIANSKY

MOSYTE | | 1 | 1 | 1 |

FROM KIMMITT

KEYWORDS: CSCE

TO

AP

SHULTZ, G

GROMYKO, ANDREI A

SUBJECT: APPT REQUEST FOR SEC SHULTZ W/ PRES ON 6 SEP

ACTION: KIMMITT SGD MEMO

RYAN, F

DUE: STATUS C FILES PA

FOR ACTION

FOR CONCURRENCE

FOR INFO

DOBRIANSKY

KIMMITT

MATLOCK

TYSON

COMMENTS

REF# LOG NSCIFID (S/S)

ACTION OFFICER (S) ASSIGNED ACTION REQUIRED DUE COPIES TO

DISPATCH W/ATTCH FILE (C)

WASHINGTON August 12,1983

DECLASSIFIED
Sec. 3.4(b), E.O. 12958, as amended
White House Gradelines, Sept. 11, 2006,
BY MARA J. DATE 11 JD JU

SCHEDULE PROPOSAL

CONFIDENTIAL

TO: FREDERICK J. RYAN, JR., DIRECTOR

PRESIDENTIAL APPOINTMENTS AND SCHEDULING

FROM: ROBERT M. KIMMITT Bok

REQUEST: Meeting with the President

PURPOSE: To provide the President with a comprehensive

summary of the key issues to be discussed at

the closing CSCE session in Madrid.

BACKGROUND: The Secretary of State will be travelling to

Madrid where he will address the closing session of the CSCE and meet with Foreign Minister Gromyko. Due to the importance of this concluding session and the proposed meeting with Gromyko, the Secretary has requested a meeting with the President, outside of usual NSC meeting times and as early in the day as possible to allow for his

timely departure for Madrid.

PREVIOUS

PARTICIPATION: Not applicable.

DATE AND TIME: Morning, Tuesday, September 6, 1983

DURATION: 30 minutes

LOCATION: Oval Office

PARTICIPANTS: The President

The Vice President

Secretary of State George P. Shultz Assistant Secretary for European Affairs

Richard R. Burt

William P. Clark Paula Dobriansky

OUTLINE OF EVENTS: Meeting of one-half hour's duration.

REMARKS REQUIRED: Talking points to be provided by NSC.

MEDIA COVERAGE: White House photographer.

RECOMMENDED BY: Department of State/William P. Clark

OPPOSED BY: None

PROJECT OFFICER: Charles P. Tyson/Paula Dobriansky

CONFIDENTIAL Declassify on: OADR

WASHINGTON

CONF	'IĎ:	ENT	IAL

August 12, 1983

ACTION

MEMORANDUM FOR WILLIAM P. CLARK

THROUGH:

CHARLES P. TYSON

FROM:

PAULA DOBRIANSKY

SUBJECT:

Secretary Shultz's Request for a Meeting with the

President

Secretary of State Shultz willing be travelling to Madrid where he will address the closing session of the CSCE and meet with Gromyko. He has requested a meeting with the President prior to his departure. Attached at Tab I is a Schedule Proposal requesting that such a meeting be arranged the morning of September 6, 1983.

RECOMMENDATION

That you forward the Schedule Proposal at Tab I.

Approve 🏴	Disappro	ove

Attachments:

Tab I Schedule Proposal

CONFIDENTIAL

DECLASSIFIED Sec. 3.4(b), E.O. 12958, as an White House Guidelines, Sept. 11. DATE //

100/18

6009

NATIONAL SECURITY COUNCIL

SECRET SENSITIVE

August 29, 1983

ACTION

MEMORANDUM FOR WILLIAM P. CLARK

DECLASSIFIED

FROM:

PAULA DOBRIANSKY (1)

NLRR M323 4 100188

SUBJECT:

CSCE Update

BY KML NARA DATE 1/29/13

Kenneth Dam forwarded two memoranda (Tabs A and B) to the President which provide background on the current CSCE impasse due to Malta's continued insistence that its proposal for a Mediterranean security conference be included in the Madrid final document. State notes that given recent developments it is unlikely that the stalemate will end before the scheduled September 7 - 9 Foreign Ministers meeting in Madrid. In anticipation of a continued CSCE deadlock, Spanish officials have taken the initiative on a bilateral basis to invite Foreign Ministers to meet in Madrid anyway for an ad hoc gathering. This past weekend, following some pressure from our key NATO Allies, Secretary Shultz informed Foreign Minister Moran that we accept Spain's invitation (Tab B). State made public today the Secretary's intention to go to Madrid.

At Tab I is a memorandum from you to the President informing him of these developments.

Feter Sommer concurs.

RECOMMENDATION

That you forward the memorandum at Tab I to the President.

Approve	Disapprove

Attachments:

Tab I Memorandum to the President

Tab A Memorandum from Kenneth W. Dam, August 26

(Maltese Impasse)

Tab B Memorandum from Kenneth W. Dam, August 26 (Spanish Invitation)

SECRET SENSITIVE Declassify on: OADR

WASHINGTON

SECRET SENSITIVE

DECLASSIFIED

NLRR M323 + 100189

BY KAL NARA DATE 1/29/13

INFORMATION

MEMORANDUM FOR THE PRESIDENT

FROM:

WILLIAM P. CLARK

SUBJECT:

CSCE Update

Issue: Status of the Conference on Security and Cooperation in Europe (CSCE) review meeting in Madrid.

Facts: CSCE is stalemated due to Malta's continued insistence that its proposal for a Mediterranean security conference be included in the Madrid final document. We oppose such a conference as it would include Libya and Syria and would focus heavily on U.S. military presence in the Mediterranean. The Maltese are completely isolated, but are in a position to prevent full final agreement on the concluding document because all CSCE agreements require unanimity.

Kenneth Dam sent you two memoranda which note that it is unlikely that the deadlock will end by the scheduled final CSCE session of the Foreign Ministers' meeting on September 7 - 9 (Tab A). In anticipation of a continued CSCE impasse, the Spanish have taken the initiative on a bilateral basis to invite the Foreign Ministers to meet in Madrid anyway for an ad hoc gathering to discuss these unresolved CSCE issues (Tab B).

Discussion: In response to these developments, the following steps have been taken. First, on the weekend, George Shultz informed Spanish Foreign Minister Moran that we accept their invitation. By accepting the invitation, we will maintain Allied unity as the British, French and Germans have urged our attendance. Moreover, since this meeting will be outside the CSCE framework, it will enable us to minimize any potential pressure for concessions to Malta.

Second, the State Department announced today in its daily press briefing the Secretary's intention to go to Madrid. Meanwhile, State has continued to press the Maltese to compromise and has urged the Allies and the neutrals to do likewise. George Shultz will meet with CSCE negotiator Max Kampelman this Friday and with you on Tuesday, September 6, to discuss these CSCE issues and other related matters.

Prepared by: Paula Dobriansky

Attachments: Tab A Dam Memorandum, August 26 (Maltese Impasse)

Tab B Dam Memorandum, August 26 (Spanish Invitation)

<u>SECRET SENSITIVE</u> Declassify on: OADR Declassified

SECRET

100190 =--

14 M323 # 100190

BY KINL MARKA DATE 10/10/12

August 26, 1983

DEPARTMENT OF STATE
WASHINGTON

MEMORANDUM FOR:

THE PRESIDENT

From:

Kenneth W. Dan

Subject:

CSCE: The Maltese Impasse

The review meeting in Madrid of the Conference on Security and Cooperation in Europe [CSCE] is bedeviled by one remaining unresolved issue: Malta's continuing insistence that its proposal for a Mediterranean security conference be included in the Madrid final document. We and our Allies are not prepared to agree to convene such a conference, which would include non-European states, like Libya and Syria, and which would focus heavily on the U.S. military presence and activities in the Mediterranean.

The Maltese are completely isolated, but are in a position to prevent full final agreement on the concluding document because all CSCE agreements must be based on unanimity. The question has arisen whether, in view of Maltese intransigence, the other participants should simply decide to ignore them and proceed to approve the concluding document without Maltese participation. Although many participants would be willing to follow this course, we and some others have strongly resisted, on the grounds that the consensus principle is a basic element of the CSCE, which protects all participants equally.

It is not clear whether this impasse will be broken before the September 7-9 Foreign Ministers meeting in Madrid, which had been scheduled formally to conclude the meeting. If it is not, the Spanish, as hosts, have taken the initiative on a bilateral basis to invite Foreign Ministers to come to Madrid anyway. Most, if not all, of the other Foreign Ministers -- Allies, Neutrals and Soviet bloc alike -- are prepared to participate in such an ad hoc gathering. Nevertheless, this would present problems, among them that the very fact of such a meeting would generate great pressure for concessions to Malta which are not in our interest or for proceeding with the European security conference provided for in the Madrid final document without having pinned down Soviet acceptance of the human rights provisions of the document.

Our CSCE negotiator, Max Kampelman, is returning to the US and Secretary Shultz will be discussing our possible options with him on Friday. In the meantime, we have instructed our Embassies to press the allies and the neutrals to lean more heavily on the Maltese to come to a compromise which would enable us to arrive at a full consensus before Ministers would meet in Madrid. We will keep you informed of developments.

CEADET

100191

63 - 47: 36

DEPARTMENT OF STATE WASHINGTON

August 26, 1983

MEMORANDUM FOR : U.M.

THE PRESIDENT

FROM:

Kenneth Dam YW.D.

SUBJECT:

CSCE: Response to Spanish Invitation

Events have moved further since my memo on this subject this morning. The Spanish have asked for a response by tomorrow from their NATO partners to their proposal to host a meeting of Foreign Ministers, in order that they may formally issue the invitations and proceed with arrangements for the meeting. This meeting would be technically outside the CSCE framework, to avoid the Maltese objection.

The UK, France, and the FRG all made demarches to us today, indicating that they intend to accept the Spanish invitation. FRG Foreign Minister Genscher phoned Secretary Shultz in Massachusetts to argue for our attendance and to reassure us that we would not come under allied pressure to make unacceptable compromises with the Maltese.

We have consulted with Secretary Shultz and he has agreed that we should tell the Spanish tomorrow morning that we are prepared to accept their invitation. This indication that the US is prepared to join the other thirty three governments in going to Madrid despite Maltese obduracy may well cause the Maltese to reconsider their position and join in a positive conclusion of the meeting.

If in the next few days, however, there is no evidence that the Maltese are coming to a reasonable position, we will need to consider further steps. We will want to discuss these with you next week if necessary.

> SECRET SENSITIVE DECL: OADR

THE CLASSIFIED

M323 # 100191 DY KAL MARY DATE 10/10/12

100/92

THE WHITE HOUSE

WASHINGTON

August 30, 1983

MEMORANDUM FOR

PAULA DOBRIANSKY PETER SOMMER DON FORTIER

FROM:

JOHN M. POINDEXTER

SUBJECT:

Secretary Shultz's Evening Report of August 29, 1983

The following excerpt is for your information only. Please do not refer to it in any discussions.

CSCE - The Maltese Impasse. We have informed the Spanish and the other CSCE participants that I will go to Madrid to participate in the September 7-9 Ministerial meeting. We have already heard from the British, French, Germans, Italians and Dutch that they will be represented, and we believe that all of the rest, including the Warsaw Pact states, will also attend. The only question mark appears to be the Maltese themselves, who have made no commitments. While we would expect that the willingness of the others to go to Madrid without having resolved the Maltese impasse will help to put pressure on the Maltese to join the consensus on the concluding document, there is no sign of this yet. Meanwhile, we continue to urge the other participants to press Malta to join the consensus to allow the Madrid CSCE review conference to come to a final close.

DECLASSIFIED

NLRR M323 # 100192

BY KML NARA DATE 10/10/12

Per Dona, August 30, 1983 6:45 p.m.

DOBRIANSKY

p. 790, #6052

WPC approved as modified -- JMP Called Modifications to Roger Robinson

P. 790, #6009

WC Disapproved. (The item was contained in a Ken Dam memo to the President of last week)

OK Pure 0/31/83

NATIONAL SECURITY COUNCIL

SENSITIVE

August 29, 1983

ACTION

MEMORANDUM FOR WILLIAM P. CLARK

DECLASSIFIED

FROM:

PAULA DOBRIANSKY (T)

NLRR M323 \$ 100193

SUBJECT:

CSCE Update

BY KAL NARA DATE 1/29/13

Kenneth Dam forwarded two memoranda (Tabs A and B) to the President which provide background on the current CSCE impasse due to Malta's continued insistence that its proposal for a Mediterranean security conference be included in the Madrid final document. State notes that given recent developments it is unlikely that the stalemate will end before the scheduled September 7 - 9 Foreign Ministers meeting in Madrid. In anticipation of a continued CSCE deadlock, Spanish officials have taken the initiative on a bilateral basis to invite Foreign Ministers to meet in Madrid anyway for an ad hoc gathering. past weekend, following some pressure from our key NATO Allies, Secretary Shultz informed Foreign Minister Moran that we accept Spain's invitation (Tab B). State made public today the Secretary's intention to go to Madrid.

At Tab I is a memorandum from you to the President informing him of these developments.

Preter Sommer concurs.

RECOMMENDATION

That you forward the memorandum at Tab I to the President.

Approve Disapprove Stan was Catanial

Stan was Catanial

a Ken Dan name

To the President

Memorandum from The Memorandum from The Standard of the Paradent of Attachments: Tab I Memorandum to the President

Tab A Memorandum from Kenneth W. Dam, August 26 (Maltese Impasse)

Tab B Memorandum from Kenneth W. Dam, August 26 (Spanish Invitation)

SENSITIVE Declassify on: OADR

10414

WASHINGTON

SENSITIVE

INFORMATION

DECLASSIFIED

MEMORANDUM FOR THE PRESIDENT

NLRR M323 \$ 100194

FROM:

WILLIAM P. CLARK

BY KML NARA DATE 1/29/13

SUBJECT: CSCE Update

Issue: Status of the Conference on Security and Cooperation in Europe (CSCE) review meeting in Madrid.

Facts: CSCE is stalemated due to Malta's continued insistence that its proposal for a Mediterranean security conference be included in the Madrid final document. We oppose such a conference as it would include Libya and Syria and would focus heavily on U.S. military presence in the Mediterranean. The Maltese are completely isolated, but are in a position to prevent full final agreement on the concluding document because all CSCE agreements require unanimity.

Kenneth Dam sent you two memoranda which note that it is unlikely that the deadlock will end by the scheduled final CSCE session of the Foreign Ministers' meeting on September 7 - 9 (Tab A). anticipation of a continued CSCE impasse, the Spanish have taken the initiative on a bilateral basis to invite the Foreign Ministers to meet in Madrid anyway for an ad hoc gathering to discuss these unresolved CSCE issues (Tab B).

Discussion: In response to these developments, the following steps have been taken. First, on the weekend, George Shultz informed Spanish Foreign Minister Moran that we accept their invitation. By accepting the invitation, we will maintain Allied unity as the British, French and Germans have urged our attendance. Moreover, since this meeting will be outside the CSCE framework, it will enable us to minimize any potential pressure for concessions to Malta.

Second, the State Department announced today in its daily press briefing the Secretary's intention to go to Madrid. Meanwhile, State has continued to press the Maltese to compromise and has urged the Allies and the neutrals to do likewise. George Shultz will meet with CSCE negotiator Max Kampelman this Friday and with you on Tuesday, September 6, to discuss these CSCE issues and other related matters.

> Prepared by: Paula Dobriansky

Tab A Dam Memorandum, August 26 (Maltese Impasse) Attachments:

Tab B Dam Memorandum, August 26 (Spanish Invitation)

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NLRR_M223 # 100195

BY VML NARA DATE 10/10/12

August 26, 1983

DEPARTMENT OF STATE

MEMORANDUM FOR:

THE PRESIDENT

From:

Kenneth W. Dan

Subject:

CSCE: The Maltese Impasse

The review meeting in Madrid of the Conference on Security and Cooperation in Europe [CSCE] is bedeviled by one remaining unresolved issue: Malta's continuing insistence that its proposal for a Mediterranean security conference be included in the Madrid final document. We and our Allies are not prepared to agree to convene such a conference, which would include non-European states, like Libya and Syria, and which would focus heavily on the U.S. military presence and activities in the Mediterranean.

The Maltese are completely isolated, but are in a position to prevent full final agreement on the concluding document because all CSCE agreements must be based on unanimity. The question has arisen whether, in view of Maltese intransigence, the other participants should simply decide to ignore them and proceed to approve the concluding document without Maltese participation. Although many participants would be willing to follow this course, we and some others have strongly resisted, on the grounds that the consensus principle is a basic element of the CSCE, which protects all participants equally.

It is not clear whether this impasse will be broken before the September 7-9 Foreign Ministers meeting in Madrid, which had been scheduled formally to conclude the meeting. If it is not, the Spanish, as hosts, have taken the initiative on a bilateral basis to invite Foreign Ministers to come to Madrid anyway. Most, if not all, of the other Foreign Ministers -- Allies, Neutrals and Soviet bloc alike -- are prepared to participate in such an ad hoc gathering. Nevertheless, this would present problems, among them that the very fact of such a meeting would generate great pressure for concessions to Malta which are not in our interest or for proceeding with the European security conference provided for in the Madrid final document without having pinned down Soviet acceptance of the human rights provisions of the document.

Our CSCE negotiator, Max Kampelman, is returning to the US and Secretary Shultz will be discussing our possible options with him on Friday. In the meantime, we have instructed our Embassies to press the allies and the neutrals to lean more heavily on the Maltese to come to a compromise which would enable us to arrive at a full consensus before Ministers would meet in Madrid. We will keep you informed of developments.



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DEPARTMENT OF STATE WASHINGTON

August 26, 1983

MEMORANDUMA FOR KOUM

THE PRESIDENT Kenneth Dam YW.D.

FROM:

SUBJECT:

CSCE: Response to Spanish Invitation

Events have moved further since my memo on this subject this morning. The Spanish have asked for a response by tomorrow from their NATO partners to their proposal to host a meeting of Foreign Ministers, in order that they may formally issue the invitations and proceed with arrangements for the meeting. This meeting would be technically outside the CSCE framework, to avoid the Maltese objection.

The UK, France, and the FRG all made demarches to us today, indicating that they intend to accept the Spanish invitation. FRG Foreign Minister Genscher phoned Secretary Shultz in Massachusetts to argue for our attendance and to reassure us that we would not come under allied pressure to make unacceptable compromises with the Maltese.

We have consulted with Secretary Shultz and he has agreed that we should tell the Spanish tomorrow morning that we are prepared to accept their invitation. This indication that the US is prepared to join the other thirty three governments in going to Madrid despite Maltese obduracy may well cause the Maltese to reconsider their position and join in a positive conclusion of the meeting.

If in the next few days, however, there is no evidence that the Maltese are coming to a reasonable position, we will need to consider further steps. We will want to discuss these with you next week if necessary.

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