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80070055

ID # _____

IT101

WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

O - OUTGOING

H - INTERNAL

I - INCOMING

Date Correspondence
Received (YY/MM/DD) _____

Name of Correspondent: Richard G. Darman

MI Mail Report

User Codes: (A) _____ (B) _____ (C) _____

Subject: Ratification of the Act of the
Universal Postal Union

ROUTE TO:

ACTION

DISPOSITION

Office/Agency (Staff Name)	Action Code	Tracking Date YY/MM/DD	Type of Response	Completion Date YY/MM/DD
<u>CU Holland</u>	ORIGINATOR	<u>81 04, 14^{TR}</u>		<u>C 82 01, 07</u>
	Referral Note:			
<u>CU Runtzover</u>	<u>D</u>	<u>81 10 4, 14^{TR}</u>		<u>81 10 9, 15^{TR}</u>
	Referral Note:			
<u>CU Felding</u>	<u>S</u>	<u>81 04, 15^{TR}</u>	<u>FF</u>	<u>A 81, 04, 15^{TR}</u>
	Referral Note:	<u>memo to Richard Darman</u>		
	Referral Note:			
	Referral Note:			

ACTION CODES:

- A - Appropriate Action
- C - Comments
- D - Draft Response
- F - Fact Sheet
- I - Info Copy/No Action Necessary
- R - Direct Reply w/Copy
- S - For Signature
- X - Interim Reply

DISPOSITION CODES:

- A - Answered
- B - Non-Special Referral
- C - Completed
- S - Suspended

FOR OUTGOING CORRESPONDENCE:

- Type of Response = Initials of Signer
- Code = "A"
- Completion Date = Date of Outgoing

Comments: _____

Keep this worksheet attached to the original incoming letter.
 Send all routing updates to Central Reference (Room 75, OEOB).
 Always return completed correspondence record to Central Files.
 Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

RECORDS MANAGEMENT ONLY

CLASSIFICATION SECTION

No. of Additional Correspondents: _____ Media: 0 Individual Codes: 1.110 _____

Prime Subject Code: IT 101 Secondary Subject Codes: FO 009
FG 006-12

PRESIDENTIAL REPLY

Code	Date	Comment	Form
C	_____	Time: _____	P. _____
DSP	_____	Time: _____	Media: _____

SIGNATURE CODES:

- CPn - Presidential Correspondence
 - n - 0 - Unknown
 - n - 1 - Ronald Wilson Reagan
 - n - 2 - Ronald Reagan
 - n - 3 - Ron
 - n - 4 - Dutch
 - n - 5 - Ron Reagan
 - n - 6 - Ronald
 - n - 7 - Ronnie

CLn - First Lady's Correspondence

- n - 1 - Nancy Reagan
- n - 2 - Nancy
- n - 3 -

CBn - Presidential & First Lady's Correspondence

- n - 1 - Ronald Reagan - Nancy Reagan
- n - 2 - Ron - Nancy

MEDIA CODES:

- B - Box/package
- C - Copy
- D - Official document
- G - Message
- H - Handcarried
- L - Letter
- M - Mailgram
- O - Memo
- P - Photo
- R - Report
- S - Sealed
- T - Telegram
- V - Telephone
- X - Miscellaneous
- Y - Study

April 15, 1981

MEMORANDUM FOR RICHARD G. DARMAN
STAFF SECRETARY

FROM: FRED F. FIELDING
COUNSEL TO THE PRESIDENT

SUBJECT: Document No. 000700SS --
Ratification of Acts of the
Universal Postal Union

The proposed ratification procedure complies with 39 U.S.C. § 407(a), under which "[t]he Postal Service, with the consent of the President, may negotiate and conclude postal treaties and conventions" with foreign nations. No advice and consent by the Senate is required. 39 U.S.C. § 407(b) requires that copies of postal conventions be submitted to the State Department, which has been done. The same subsection makes the State Department responsible for arranging for public printing of postal conventions.

We were not given copies of the actual Acts of the Universal Postal Union being submitted to the President for ratification, and express no view on the substance of the Acts.

FFF:PJR:chd 4/15/81

cc: FFFielding
PJRusthoven
Subject file
Chron. file

MEMORANDUM

THE WHITE HOUSE

WASHINGTON

April 15, 1981

FOR: FRED F. FIELDING
FROM: PETER J. RUSTHOVEN *PJR*
SUBJECT: Ratification of Acts of the
Universal Postal Union

Richard Darman requested comment by close of business April 15, 1981 on an Action Memorandum to the President from Richard Allen, recommending Presidential ratification of certain "Acts" of the Universal Postal Union (specifically, its General Regulations and the Universal Postal Convention), as previously negotiated by the Postal Service and approved by the Postmaster General.

The ratification procedure being followed appears to comply with 39 U.S.C. § 407(a), under which "[t]he Postal Service, with the consent of the President, may negotiate and conclude postal treaties and conventions with foreign nations." There is no provision for the advice and consent of the Senate. The annotations to this section indicate that the practice of negotiation of international postal arrangements by the Postal Service (or its predecessor), subject only to Presidential approval, dates to the earliest days of the Republic. The Legislative history of the Act creating the Postal Service (which, with minor language changes, reenacted this provision) confirms that this is a long-standing practice.

Under 39 U.S.C. § 407(b), the Postal Service is also required to submit a copy of each postal convention to the Secretary of State. Since the ratification documents were submitted to Allen by the State Department, this requirement has plainly been followed. The same subsection makes the State Department responsible for arranging for publication of the convention by "the Public Printer."

As we were not given copies of the actual conventions submitted for ratification, we can express no opinion on the substance of the Acts the President is being asked to approve.

A copy of 39 U.S.C. § 407 is attached at Tab A for our file on this matter. A proposed memorandum to Darman is also attached for your review and signature.

§ 406. Postal services at Armed Forces installations

(a) The Postal Service may establish branch post offices at camps, posts, bases, or stations of the Armed Forces and at defense or other strategic installations.

(b) The Secretaries of Defense and Transportation shall make arrangements with the Postal Service to perform postal services through personnel designated by them at or through branch post offices established under subsection (a) of this section.

Pub.L. 91-375, Aug. 12, 1970, 84 Stat. 724.

Historical Note

Effective Date. Section effective July 15(a) of Pub.L. 91-375, set out as an Effective Date note preceding section 101 of the Board of Governors. See section this title.

Cross References

Mailing of balloting material from Armed Forces post office in overseas area, see section 1973dd-2b of Title 42, The Public Health and Welfare.
Mailing privileges of members of Armed Forces of United States and of friendly foreign nations, see section 3401 of this title.

Library References

Post Office ☞ 6.

C.J.S. Post Office §§ 1, 6.

Code of Federal Regulations

Domestic Mail Manual, contents, etc., see 39 CFR 111.1 et seq.

Notes of Decisions

1. Searches and seizures

Package, which was mailed from Washington, D. C., to defendant, who was supervisor at American mail terminal at United States Air Force Base in Thailand, was subject to a reasonable search on its arrival at the base, which is a clearing house for all incoming and outgoing mail for United States military and government personnel assigned to Thailand; fluoroscope examination of

package was reasonable in view of fact that defendant matched description of person suspected to have been trafficking in narcotics between Thailand and United States through the mail; furthermore, the Air Force program designed to deter those using the mails from trafficking in illegal commodities authorized the examination. *U. S. v. Head*, D.C.N.Y. 1976, 416 F.Supp. 840, affirmed 546 F.2d 6.

§ 407. International postal arrangements

(a) The Postal Service, with the consent of the President, may negotiate and conclude postal treaties or conventions, and may establish the rates of postage or other charges on mail matter conveyed between the United States and other countries. The decisions of the Postal Service construing or interpreting the provisions of any treaty or convention which has been or may be negotiated and concluded shall, if approved by the President, be conclusive upon all officers of the Government of the United States.

(b) The Postal Service may conclude a convention concluded with any other country who shall furnish a copy of the convention to the Secretary of State for publication.

Pub.L. 91-375, Aug. 12, 1970, 84 Stat. 724.

Effective Date. Section effective July 1, 1971, pursuant to Resolution No. 71-9 of the Board of Governors.

Post Office ☞ 1.

Domestic Mail Manual, contents, etc., see 39 CFR 111.1 et seq.

Admissibility of evidence
Constitutionality 1
Countries which may part
Force and effect of convention
Forfeitures 6
Liability of United States
Nature of conventions 3
Subject matter of convention

1. Constitutionality

Such legislation as that contained in former section 372 of this title is the practice of the government from the beginning of its history. The sanction of an interpretation of the Constitution different from that reached by the ordinary construction were the question and the provisions of the Constitution not in conflict with that of the Constitution. Art. 2, § 2, giving the power by and with the consent of the Senate to make treaties and it seemed that the power to vest in the Postmaster General to conclude conventions or arrangements for the cheaper conveyance of mail by convenient carriage or by other means might be derived from the power of the President, as that body in U.S.C. 1800, cl. 7 to establish post roads. 1890, 19 Op.Atty.

2. Countries which may

The Postmaster General is authorized by law to arrange a special arrangement or to conclude arrangements for the exchange of mail orders with any other country.

ices installations

branch post offices at
ned Forces and at defense

transportation shall make ar-
perform postal services
r through branch post of-
s section.

Pub.L. 91-375, set out as an Ef-
fective Date note preceding section 101 of

st office in overseas area, see
nd Welfare.
ited States and of friendly for-

st Office §§ 1, 6.

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seq.

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between Thailand and United
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re program designed to deter
the mails from trafficking in
odities authorized the exami-
S. v. Head, D.C.N.Y.1976, 416
affirmed 546 F.2d 6.

nts

of the President, may
ventions, and may es-
s on mail matter con-
untries. The decisions
ing the provisions of
may be negotiated and
be conclusive upon all

(b) The Postal Service shall transmit a copy of each postal convention concluded with other governments to the Secretary of State, who shall furnish a copy of the same to the Public Printer for publication.

Pub.L. 91-375, Aug. 12, 1970, 84 Stat. 724.

Historical Note

Effective Date. Section effective July 15(a) of Pub.L. 91-375, set out as an Effective Date note preceding section 101 of this title.

Library References

Post Office ☞ 1.

C.J.S. Post Office §§ 2, 3.

Code of Federal Regulations

Domestic Mail Manual, contents, etc., see 39 CFR 111.1 et seq.

International service, official publication respecting, see 39 CFR 10.1 et seq.

Notes of Decisions

Admissibility of evidence 8
Constitutionality 1
Countries which may participate 2
Force and effect of conventions 5
Forfeitures 6
Liability of United States 7
Nature of conventions 3
Subject matter of conventions 4

1. Constitutionality

Such legislation as that contained in former section 372 of Title 5, and the practice of the government thereunder from the beginning of the government, sanction an interpretation of the Constitution different from that which might be reached by the ordinary rules of construction were the question a new one, and the provisions of said section were not in conflict with that part of U.S.C.A. Const. Art. 2, § 2, giving the President "power by and with the advice and consent of the Senate to make treaties", etc., and it seemed that the right of Congress to vest in the Postmaster General power to conclude conventions with foreign governments for the cheaper, safer, and more convenient carriage of foreign mails might be derived from the authority given that body in U.S.C.A. Const. Art. 1, § 8, cl. 7 to establish post offices and post roads. 1890, 19 Op.Atty.Gen. 513.

2. Countries which may participate

The Postmaster General had no authority to arrange a special parcel-post service or to conclude arrangements for money-order exchanges with the Philippine Is-

lands under former section 372 of Title 5, as they were not a "foreign country" nor was its government a "foreign government" within the ordinary meaning of those words in statutes of the United States. 1912, 29 Op.Atty.Gen. 380.

3. Nature of conventions

The postal conventions cannot be deemed treaties, because they are not adopted by the Senate, and they cannot be deemed statutes, because Congress alone has power to adopt statutes, and that power cannot be delegated. They cannot be considered treaties because the treaty-making power is confined in the President and the Senate; they are but provisions which determine what merchandise may be received in the mail. U. S. v. Four Packages of Cut Diamonds, D. C.N.Y.1917, 247 F. 354, affirmed 255 F. 314, 186 C.C.A. 484, modified on other grounds 256 F. 305, 167 C.C.A. 477.

4. Subject matter of conventions

Under former section 372 of Title 5, the Postmaster General had power, with the approbation of the President, to conclude a postal convention with a foreign country for admission to and transmission through the mails exchanged with such foreign country of parcels of mail matter of either class exceeding four pounds in weight. 1887, 19 Op.Atty.Gen. 39. See, also, 1890, 19 Op.Atty.Gen. 513.

The Postmaster General had no authority, under former section 372 of Title 5, to negotiate a postal convention providing for the payment of indemnity for the

loss of registered articles or letters. 1878, 15 Op. Atty. Gen. 462.

5. Force and effect of conventions

The provisions of the Postal convention of 1931 between Spain and the United States of America and the Central and South American Countries, including Honduras, signed at Madrid Nov. 10, 1931, and approved by the President Feb. 9, 1932, 47 Stat. 1924, and the provisions of the later Convention of 1937, 50 Stat. 1657, relating to the carrying of foreign mail, were part of the postal laws and regulations of the United States and had the same force and effect as any other regulation issued by the Postmaster General under authority of law. *Standard Fruit & Steamship Co. v. U. S.*, 1946, 103 Ct. Cl. 639.

6. Forfeitures

A package containing diamonds sent by registered mail from Cuba to the United States, plainly marked "Loose diamonds, dutiable", is not subject to forfeiture as having been "fraudulently or knowingly" imported contrary to law, although the universal postal convention in force at the time, to which Cuba was a party, prohibited the mailing of dutiable articles. *Four Packages of Cut Diamonds v. United States*, C.C.A.N.Y. 1919, 256 F. 305.

The importation of dutiable merchandise in the sealed mails from foreign countries, which are parties to the Uni-

versal Postal Convention of Madrid, is forbidden by the articles of the Universal Postal Union now in force, and such forbidden merchandise, when so imported, may be seized and proceeded against as authorized in the case of merchandise imported contrary to law. 1922, 33 Op. Atty. Gen. 276.

7. Liability of United States

Where prior to time plaintiff carried mail covered by Postal Convention of Panama, pursuant to demand of postmasters of various United States cities, the United States had not denied liability to pay compensation for carriage by plaintiff's vessels which were registered under laws of Republic of Panama, and United States could penalize plaintiff for refusal to comply with demand to carry mail by imposing a fine and refusing to clear plaintiff's vessels, and plaintiff had looked primarily to United States for payment and had not relieved United States of liability, the United States was liable for payment of compensation provided for in postal laws and regulations. *United Fruit Co. v. U. S.*, 1949, 81 F. Supp. 502, 112 Ct. Cl. 519.

8. Admissibility of evidence

In prosecution for larceny, admission in evidence of purported original "Universal Postal Treaty of Rome, Italy, 1906", was not error. *Commonwealth v. Ponzi*, 1926, 132 N.E. 307, 256 Mass. 159.

§ 408. International money-order exchanges

The Postal Service may make arrangements with other governments, with which postal conventions are or may be concluded, for the exchange of sums of money by means of postal orders. It shall fix limitations on the amount which may be so exchanged and the rates of exchange.

Pub.L. 91-375, Aug. 12, 1970, 84 Stat. 725.

Historical Note

Effective Date. Section effective July 1, 1971, pursuant to Resolution No. 71-9 of the Board of Governors. See section 15(a) of Pub.L. 91-375, set out as an Effective Date note preceding section 101 of this title.

Library References

Post Office Ⓒ=18.

C.J.S. Post Office § 25.

Code of Federal Regulations

Domestic Mail Manual, contents, etc., see 39 CFR 111.1 et seq.
International service, official publication respecting, see 39 CFR 10.1 et seq.

Constitutionality 1
Countries which may participate 2

1. Constitutionality

Former section 712 of this title constitutional. 1890, 19 Op. Atty. Gen.

2. Countries which may participate

The Postmaster General had no authority to arrange a special parcel-post

§ 409. Suits by and against

(a) Except as provided in this title, the district courts shall have jurisdiction over all actions brought in a State court which may be removed to the district court under the provisions of chapter 178 of this title.

(b) Unless otherwise provided in this title, the provisions of chapter 28 relating to service of process in bringing action in suits in which employees are parties, and title 28 for suits in which the employees are parties, shall apply in suits against the Postal Service, its officers, or employees.

(c) The provisions of chapter 28 relating to tort claims and activities of the Postal Service shall apply.

(d) The Department of Justice, in this title, the Postal Service may employ attorneys to prosecute litigation brought by or against employees in matters affecting the Postal Service. Pub.L. 91-375, Aug. 12, 1970,

Effective Date. Section effective July 1, 1971, pursuant to Resolution No. 71-9 of the Board of Governors. See

Post Office Ⓒ=22.

Jurisdiction and venue in district court for Service of process, see § 1301 et seq.

THE WHITE HOUSE
WASHINGTON

STAFFING MEMORANDUM

DATE: April 13, 1981

ACTION/CONCURRENCE/COMMENT DUE BY: APRIL 15, 1981

SUBJECT: Ratification of the Acts of the Universal Postal Union

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	<input type="checkbox"/>	<input type="checkbox"/>	JAMES	<input type="checkbox"/>	<input type="checkbox"/>
MEESE	<input type="checkbox"/>	<input type="checkbox"/>	MURPHY	<input type="checkbox"/>	<input type="checkbox"/>
BAKER	<input type="checkbox"/>	<input type="checkbox"/>	NOFZIGER	<input type="checkbox"/>	<input type="checkbox"/>
DEAVER	<input type="checkbox"/>	<input type="checkbox"/>	WEIDENBAUM	<input type="checkbox"/>	<input type="checkbox"/>
STOCKMAN	<input type="checkbox"/>	<input type="checkbox"/>	CANZERI	<input type="checkbox"/>	<input type="checkbox"/>
ALLEN	<input type="checkbox"/>	<input type="checkbox"/>	FULLER (<i>For Cabinet</i>)	<input type="checkbox"/>	<input type="checkbox"/>
ANDERSON	<input type="checkbox"/>	<input type="checkbox"/>	HICKEY	<input type="checkbox"/>	<input type="checkbox"/>
BRADY	<input type="checkbox"/>	<input type="checkbox"/>	HODSOLL	<input type="checkbox"/>	<input type="checkbox"/>
DOLE	<input type="checkbox"/>	<input type="checkbox"/>	MC COY	<input type="checkbox"/>	<input type="checkbox"/>
FIELDING	<input checked="" type="checkbox"/>	<input type="checkbox"/>	WILLIAMSON	<input type="checkbox"/>	<input type="checkbox"/>
FRIEDERSDORF	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
GARRICK	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
GERGEN	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
HARPER	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>

Remarks:

Any problem with this?

Richard G. Darman
Deputy Assistant to the President
and Staff Secretary
(x-2702)

MEMORANDUM

THE WHITE HOUSE
WASHINGTON

April 9, 1981

ACTION

MEMORANDUM FOR THE PRESIDENT

FROM: RICHARD V. ALLEN *RA*

SUBJECT: Ratification of the Acts of the
Universal Postal Union

I am forwarding to you for your signature acts of the Universal Postal Union negotiated and signed by the United States in Rio de Janeiro on October 26, 1979.

The Postmaster General approved these acts on March 5, 1981, and Administration personnel in the Department of State have reviewed and approved the documents.

RECOMMENDATION: I recommend that you approve and sign the attached instruments of ratification.

APPROVE _____

DISAPPROVE _____

Attachments:
a/s



DEPARTMENT OF STATE
Washington, D.C. 20520

March 23, 1981

MEMORANDUM FOR MR. RICHARD ALLEN
THE WHITE HOUSE

Subject: Ratification of the Acts of the
Universal Postal Union

On March 5, 1981, the Postmaster General approved the General Regulations of the Universal Postal Union (including the Final Protocol thereto) and the Universal Postal Convention (including its Final Protocol and Detailed Regulations), signed by the United States at Rio de Janeiro on October 26, 1979.

The documents were negotiated by the Postal Service, subject to the approval of the President, pursuant to 39 U.S.C. 407. The Secretariat of the Postal Union has forwarded to the Department of State a certified copy of the official text (French) and an official English translation (with an errata notice) of the foregoing acts.

The ratification, in duplicate, is attached for the President's signature pursuant to the authority granted to the Postal Service by the above cited statute.

A handwritten signature in dark ink, appearing to read "L. Paul Bremer, III".

L. Paul Bremer, III
Executive Secretary

Attachments:

1. Instrument of ratification, in duplicate.
2. Copies of texts.

I hereby approve and ratify the foregoing Acts of the Universal Postal Union comprising the General Regulations (including the Final Protocol thereof) and the Universal Postal Convention (including its Final Protocol and Detailed Regulations), signed at Rio de Janeiro on the 26th day of October 1979.

IN TESTIMONY WHEREOF, I have caused the seal of the United States of America to be hereto affixed.

DONE at the city of Washington

our Lord one thousand
nine hundred eighty-one
and of the Independence
of the United States of
America the two hundred
fifth.

By the President:

Secretary of State

I hereby approve and ratify the foregoing Acts of the Universal Postal Union comprising the General Regulations (including the Final Protocol thereof) and the Universal Postal Convention (including its Final Protocol and Detailed Regulations), signed at Rio de Janeiro on the 26th day of October 1979.

IN TESTIMONY WHEREOF, I have caused the seal of the United States of America to be hereto affixed.

DONE at the city of Washington.

our Lord one thousand
nine hundred eighty-one
and of the Independence
of the United States of
America the two hundred
fifth.

By the President:

Secretary of State

00070055

IT 101

PO

By

THE WHITE HOUSE
WASHINGTON

April 17, 1981

MR. PRESIDENT:

Attached for your signature are two Instruments of ratification for the General Regulations of the Universal Postal Union and the Universal Postal Convention, signed by the U.S. on October 26, 1979.

The documents were negotiated by the Postal Service, subject to the approval of the President. They have been reviewed by the Department of State.

Richard Allen recommends that you sign the Instruments of ratification. Fred Fielding has raised no objection to your signing.

R. G. Darman

Richard G. Darman

Signed + Dated: 4/20/81

To Sec State 4/20/81

NSC #8101528



DEPARTMENT OF STATE

Washington, D.C. 20520

NSC# 1528

8109051

15/ 4/20/81

March 23, 1981

MEMORANDUM FOR MR. RICHARD ALLEN
THE WHITE HOUSE

Subject: Ratification of the Acts of the
Universal Postal Union

On March 5, 1981, the Postmaster General approved the General Regulations of the Universal Postal Union (including the Final Protocol thereto) and the Universal Postal Convention (including its Final Protocol and Detailed Regulations), signed by the United States at Rio de Janeiro on October 26, 1979.

The documents were negotiated by the Postal Service, subject to the approval of the President, pursuant to 39 U.S.C. 407. The Secretariat of the Postal Union has forwarded to the Department of State a certified copy of the official text (French) and an official English translation (with an errata notice) of the foregoing acts.

The ratification, in duplicate, is attached for the President's signature pursuant to the authority granted to the Postal Service by the above cited statute.

L. Paul Bremer, III
Executive Secretary

Attachments:

1. Instrument of ratification, in duplicate.
2. Copies of texts.

4/20/81: 2 Instruments of Ratification sigd. & del.
4/20/81: To SecState via receipted WH Msgr.

Noted
TS

MEMORANDUM

THE WHITE HOUSE

WASHINGTON

April 9, 1981

ACTION

MEMORANDUM FOR THE PRESIDENT

FROM: RICHARD V. ALLEN *RA*

SUBJECT: Ratification of the Acts of the
Universal Postal Union

I am forwarding to you for your signature acts of the Universal Postal Union negotiated and signed by the United States in Rio de Janeiro on October 26, 1979.

The Postmaster General approved these acts on March 5, 1981, and Administration personnel in the Department of State have reviewed and approved the documents.

RECOMMENDATION: I recommend that you approve and sign the attached instruments of ratification.

APPROVE _____

DISAPPROVE _____

Attachments:

a/s

THE WHITE HOUSE

April 1, 1981

1981

MEMORANDUM FOR THE PRESIDENT

RICHARD J. ...

SUBJECT: ...
... of the ...
... Union ...
... in ...

... regarding to you ...
... Union ...
... in ...

... General ...
... in the Department of ...
... and approved the ...

... I request that you ...
... of ...

DISAPPROVE

APPROVE

REC'D. S/S APR 10 1981

700

THE WHITE HOUSE

WASHINGTON

April 15, 1981

MEMORANDUM FOR RICHARD G. DARMAN
STAFF SECRETARY

FROM: FRED F. FIELDING
COUNSEL TO THE PRESIDENT

SUBJECT: Document No. 000700SS --
Ratification of Acts of the
Universal Postal Union

The proposed ratification procedure complies with 39 U.S.C. § 407(a), under which "[t]he Postal Service, with the consent of the President, may negotiate and conclude postal treaties and conventions" with foreign nations. No advice and consent by the Senate is required. 39 U.S.C. § 407(b) requires that copies of postal conventions be submitted to the State Department, which has been done. The same subsection makes the State Department responsible for arranging for public printing of postal conventions.

We were not given copies of the actual Acts of the Universal Postal Union being submitted to the President for ratification, and express no view on the substance of the Acts.

I hereby approve and ratify the foregoing Acts of the Universal Postal Union comprising the General Regulations (including the Final Protocol thereof) and the Universal Postal Convention (including its Final Protocol and Detailed Regulations), signed at Rio de Janeiro on the 26th day of October 1979.

IN TESTIMONY WHEREOF, I have caused the seal of the United States of America to be hereto affixed.

DONE at the city of Washington

4/20/81

our Lord one thousand
nine hundred eighty-one
and of the Independence
of the United States of
America the two hundred
fifth.

By the President:

Ronald Reagan

Secretary of State

I hereby approve and ratify the foregoing Acts of the Universal Postal Union comprising the General Regulations (including the Final Protocol thereof) and the Universal Postal Convention (including its Final Protocol and Detailed Regulations), signed at Rio de Janeiro on the 26th day of October 1979.

IN TESTIMONY WHEREOF, I have caused the seal of the United States of America to be hereto affixed.

DONE at the city of Washington

4/20/81

our Lord one thousand
nine hundred eighty-one
and of the Independence
of the United States of
America the two hundred
fifth.

By the President:



Secretary of State

THE WHITE HOUSE
WASHINGTON

STAFFING MEMORANDUM

DATE: April 13, 1981 ACTION/CONCURRENCE/COMMENT DUE BY: APRIL 15, 1981

SUBJECT: Ratification of the Acts of the Universal Postal Union

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	<input type="checkbox"/>	<input type="checkbox"/>	JAMES	<input type="checkbox"/>	<input type="checkbox"/>
MEESE	<input type="checkbox"/>	<input type="checkbox"/>	MURPHY	<input type="checkbox"/>	<input type="checkbox"/>
BAKER	<input type="checkbox"/>	<input type="checkbox"/>	NOFZIGER	<input type="checkbox"/>	<input type="checkbox"/>
DEAVER	<input type="checkbox"/>	<input type="checkbox"/>	WEIDENBAUM	<input type="checkbox"/>	<input type="checkbox"/>
STOCKMAN	<input type="checkbox"/>	<input type="checkbox"/>	CANZERI	<input type="checkbox"/>	<input type="checkbox"/>
ALLEN	<input type="checkbox"/>	<input type="checkbox"/>	FULLER (<i>For Cabinet</i>)	<input type="checkbox"/>	<input type="checkbox"/>
ANDERSON	<input type="checkbox"/>	<input type="checkbox"/>	HICKEY	<input type="checkbox"/>	<input type="checkbox"/>
BRADY	<input type="checkbox"/>	<input type="checkbox"/>	HODSOLL	<input type="checkbox"/>	<input type="checkbox"/>
DOLE	<input type="checkbox"/>	<input type="checkbox"/>	MC COY	<input type="checkbox"/>	<input type="checkbox"/>
FIELDING	<input checked="" type="checkbox"/> <i>W</i>	<input type="checkbox"/>	WILLIAMSON	<input type="checkbox"/>	<input type="checkbox"/>
FRIEDERSDORF	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
GARRICK	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
GERGEN	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
HARPER	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>

Remarks:

Any problem with this?

Richard G. Darman
Deputy Assistant to the President
and Staff Secretary
(x-2702)

GENERAL REGULATIONS OF THE UNIVERSAL POSTAL UNION

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GENERAL REGULATIONS OF THE UNIVERSAL POSTAL UNION

The undersigned plenipotentiaries of the Governments of member countries of the Union, having regard to article 22, paragraph 2, of the Constitution of the Universal Postal Union, concluded at Vienna on 10 July 1964, have, by common consent, and subject to article 25, paragraph 3, of the Constitution, drawn up in these General Regulations the following provisions securing the application of the Constitution and the functioning of the Union.

Chapter I

Functioning of the Union's bodies

Article 101

Organization and convening of Congresses, Extraordinary Congresses, Administrative Conferences and Special Committees

- 1 The representatives of member countries shall meet in Congress not later than five years after the date on which the Acts of the preceding Congress come into operation.
- 2 Each member country shall arrange for its representation at Congress by one or more plenipotentiaries furnished by their Government with the necessary powers. It may, if need be, arrange to be represented by the delegation of another member country. Nevertheless it shall be understood that a delegation may represent only one member country other than its own.
- 3 In debates, each country shall be entitled to one vote.
- 4 In principle, each Congress shall designate the country in which the next Congress will be held. If that designation proves inapplicable, the Executive Council shall be authorized to designate the country where Congress is to meet, after consultation with the latter country.
- 5 After consultation with the International Bureau, the host Government shall fix the definitive date and the precise locality of Congress. In principle one year before that date the host Government shall send an invitation to the Government of each member country of the Union. This invitation may be sent direct or through the intermediary of another Government or through the Director-General of the International Bureau. The host Government shall also be responsible for notifying the decisions taken by Congress to all the Governments of member countries.
- 6 When a Congress has to be convened without a host Government, the International Bureau, with the agreement of the Executive Council and after consultation with the Government of the Swiss Confederation, shall take the necessary steps to convene and organize the Congress in the country in which the seat of the Union is situated. In this event the International Bureau shall perform the functions of the host Government.
- 7 The meeting place of an Extraordinary Congress shall be fixed, after consultation with the International Bureau, by the member countries which have initiated that Congress.
- 8 Paragraphs 2 to 6 shall be applicable by analogy to Extraordinary Congresses.
- 9 The meeting place of an Administrative Conference shall be fixed after consultation with the International Bureau, by the postal administrations which have initiated the Conference. The notices of convocation shall be sent out by the postal administration of the country in which the conference is to be held.
- 10 Special Committees shall be convened by the International Bureau after consultation, where appropriate, with the postal administration of the member country in which these Special Committees are to meet.

General Regulations

Article 102

Composition, functioning and meetings of the Executive Council

- 1 The Executive Council shall consist of a Chairman and thirty-nine members who shall exercise their functions during the period between two successive Congresses.
- 2 The chairmanship shall devolve by right on the host country of Congress. If that country waives this right, it shall become a *de jure* member and, as a result, the geographical group to which it belongs shall have at its disposal an additional seat, to which the restrictive provisions of paragraph 3 shall not apply. In that case, the Executive Council shall elect to the chairmanship one of the member countries belonging to the geographical group of the host country.
- 3 The thirty-nine members of the Executive Council shall be elected by Congress on the basis of an equitable geographical distribution. At least a half of the membership shall be renewed at each Congress: no member may be chosen by three successive Congresses.
- 4 The representative of each of the members of the Executive Council shall be appointed by the postal administration of his country. This representative shall be a qualified official of the postal administration.
- 5 The office of member of the Executive Council shall be unpaid. The operational expenses of this Council shall be borne by the Union.
- 6 The Executive Council shall coordinate and supervise all the activities of the Union with the following functions:
 - a to maintain the closest contact with the postal administrations of member countries with a view to improving the international postal service;
 - b to promote, coordinate and supervise all forms of postal technical assistance within the framework of international technical cooperation;
 - c to study administrative, legislative and legal problems concerning the international postal service and communicate the results of such studies to postal administrations;
 - d to designate the country where the next Congress is to be held in the case provided for in article 101, paragraph 4.
 - e to submit subjects for study to the Consultative Council for Postal Studies for examination in accordance with article 104, paragraph 9, f;
 - f to examine the annual report prepared by the Consultative Council for Postal Studies and, if necessary, the proposals submitted by the Council;
 - g to make any useful contacts with the United Nations, its Councils and its Committees, and with the specialized agencies and other international bodies, for the purpose of making studies and preparing reports to be submitted for approval to the postal administrations of member countries; to send, as occasion arises, representatives of the Union to take part on its behalf in the meetings of these international bodies; to designate in due course the intergovernmental international organizations which should be invited to be represented at a Congress and to instruct the Director-General of the International Bureau to send the necessary invitations;
 - h to formulate, as necessary, proposals to be submitted for the approval either of postal administrations of member countries under article 31, paragraph 1, of the Constitution and article 121 of these Regulations, or of Congress when these proposals concern studies entrusted by Congress to the Executive Council or when they arise out of the Executive Council's own activities as defined in this article;
 - i to examine, at the request of the postal administration of a member country, any proposal which that administration forwards to the International Bureau under article 120, to prepare observations on it and to instruct the International Bureau to annex these observations to the proposal before submitting it for approval to the postal administrations of member countries;
 - j in accordance with the provisions in force:
 - i to ensure control of the activities of the International Bureau;
 - ii to consider and approve the annual budget of the Union;
 - iii to appoint or promote officials to the grade of Assistant Director-General (D 2);
 - iv to approve the annual report on the work of the Union prepared by the International Bureau and where appropriate to furnish observations on it;
 - v to authorize, if circumstances so require, the ceiling of expenditure to be exceeded in accordance with article 122, paragraphs 3 and 4.
- 7 In appointing officials to grade D 2, the Executive Council shall consider the professional qualifications of the candidates recommended by the postal administrations of the member countries of which the candidates are

nationals, ensuring that the posts of Assistant Director-General are as far as possible filled by candidates from different regions and from regions other than those from which the Director-General and Deputy Director-General originate, bearing in mind the paramount consideration of the efficiency of the International Bureau, while giving due weight to the Bureau's internal promotion arrangements.

8 At its first meeting, which shall be convened by the Chairman of Congress, the Executive Council shall elect four Vice-Chairmen from among its members and draw up its Rules of Procedure.

9 On convocation by its Chairman, the Executive Council shall meet in principle once a year, at Union headquarters.

10 The representative of each of the members of the Executive Council participating in its meetings, except for meetings which take place during Congress, shall be entitled to reimbursement of the cost of either an economy class return air ticket or first class return rail ticket, or expenses incurred for travel by any other means subject to the condition that the amount does not exceed the price of the economy class return air ticket.

11 The Chairman of the Consultative Council for Postal Studies shall represent that body at meetings of the Executive Council on the agenda of which there are questions of interest to the body which he directs.

12 To ensure effective liaison between the work of the two bodies, the Chairman, the Vice-Chairmen and the Committee Chairmen of the Consultative Council for Postal Studies may, if they express the desire so to do, attend Executive Council meetings as observers.

13 The postal administration of the country in which the Executive Council meets shall be invited to take part in the meetings in the capacity of observer, if that country is not a member of the Executive Council.

14 The Executive Council may invite any international body or any qualified person whom it wishes to associate with its work to its meetings, without the right to vote. It may also invite, under the same conditions, one or more postal administrations of member countries concerned with questions on its agenda.

Article 103

Documentation on the activities of the Executive Council

1 The Executive Council shall send postal administrations of member countries of the Union and Restricted Unions, for information, after each session:

- a a summary record;
- b the "Documents of the Executive Council" containing the reports, discussions, summary record and resolutions and decisions.

2 The Executive Council shall make to Congress a comprehensive report on its work and send it to postal administrations at least two months before the opening of Congress.

Article 104

Composition, functioning and meetings of the Consultative Council for Postal Studies

1 The Consultative Council for Postal Studies shall consist of thirty-five members who shall exercise their functions during the period between two successive Congresses.

2 The members of the Consultative Council shall be elected by Congress, in principle on the basis of as wide a geographical distribution as possible.

3 The representative of each of the members of the Consultative Council shall be appointed by the postal administration of his country. This representative shall be a qualified official of the postal administration.

4 The operational expenses of the Consultative Council shall be borne by the Union. Its members shall not receive any payment. Travelling and living expenses incurred by representatives of administrations participating in the Consultative Council shall be borne by those administrations. However, the representative of each of the countries considered to be disadvantaged according to the lists established by the United Nations shall be entitled to reimbursement of the price of an economy class return air ticket or first class return rail ticket, or expenses incurred for travel by any other means, subject to the condition that the amount does not exceed the price of the economy class return air ticket.

General Regulations

- 5 At its first meeting, which shall be convened and opened by the Chairman of Congress, the Consultative Council shall choose from among its members a Chairman, a Vice-Chairman and the Committee Chairmen.
- 6 The Consultative Council shall draw up its Rules of Procedure.
- 7 In principle, the Consultative Council shall meet every year at Union headquarters. The date and place of the meeting shall be fixed by its Chairman, in agreement with the Chairman of the Executive Council and the Director-General of the International Bureau.
- 8 The Chairman, the Vice-Chairman and the Committee Chairmen of the Consultative Council shall form the Steering Committee. This Committee shall prepare and direct the work of each meeting of the Consultative Council and take on all the tasks which the latter decides to assign to it.
- 9 The functions of the Consultative Council shall be the following:
- a to organize the study of the most important technical, operational, economic and technical cooperation problems which are of interest to postal administrations of all member countries of the Union and to prepare information and opinions on them;
 - b to study teaching and vocational training problems of interest to the new and developing countries;
 - c to take the necessary steps to study and publicize the experiments and progress made by certain countries in the technical, operational, economic and vocational training fields of interest to the postal services;
 - d to study the present position and needs of the postal services in the new and developing countries and to prepare appropriate recommendations on ways and means of improving the postal services in those countries;
 - e to take, in consultation with the Executive Council, appropriate steps in the sphere of technical cooperation with all member countries of the Union and in particular with the new and developing countries;
 - f to examine any other questions submitted to it by a member of the Consultative Council, by the Executive Council or by any administration of a member country.
- 10 The members of the Consultative Council shall take an active part in its work. Member countries not belonging to the Consultative Council may, at their request, cooperate in the studies undertaken.
- 11 If need be, the Consultative Council shall draw up proposals for Congress arising directly from its activities as defined in this article. These proposals shall be submitted by the Consultative Council itself, after consultation with the Executive Council when questions within the latter's competence are concerned.
- 12 The Consultative Council shall, at its last session before Congress, prepare for submission to Congress the draft work programme of the next Council, taking into account the requests of member countries of the Union and of the Executive Council.
- 13 In order to ensure effective liaison between the work of the two bodies, the Chairman and Vice-Chairmen of the Executive Council may, if they express the desire so to do, attend Consultative Council meetings as observers.
- 14 The Consultative Council may invite the following to take part in its meetings without the right to vote:
- a any international body or any qualified person whom it wishes to associate with its work;
 - b postal administrations of member countries not belonging to the Consultative Council.

Article 105

Documentation on the activities of the Consultative Council for Postal Studies

- 1 The Consultative Council for Postal Studies shall send postal administrations of member countries and Restricted Unions, for information, after each session:
- a a summary record;
 - b the "Documents of the Consultative Council for Postal Studies" containing the reports, discussions and summary record.
- 2 The Consultative Council shall prepare for the Executive Council an annual report on its work.
- 3 The Consultative Council shall prepare for Congress a comprehensive report on its work and send it to postal administrations of member countries at least two months before the opening of Congress.

Article 106

Rules of Procedure of Congresses, Administrative Conferences and Special Committees

- 1 For the organization of its work and the conduct of its debates, Congress shall apply the Rules of Procedure of Congresses which are annexed to the General Regulations.
- 2 Each Congress may amend these rules under the conditions laid down in the Rules of Procedure themselves.
- 3 Each Administrative Conference and each Special Committee shall draw up its rules of procedure. Until such rules are adopted, the provisions of the Rules of Procedure of Congresses annexed to these General Regulations shall be applicable in so far as they are relevant to the debates.

Article 107

Languages used for the publication of documents, for debates and for official correspondence

- 1 For the documents of the Union, the French, English, Arabic and Spanish languages shall be used. The Chinese, German, Portuguese and Russian languages shall also be used provided that only the most important basic documents are produced in these languages. Other languages may also be used on condition that the costs to be borne by the Union under paragraph 6 are not thereby increased.
- 2 The member country or countries which have requested a language other than the official language constitute a language group. The member countries which have not made any express request shall be regarded as having asked for the official language.
- 3 Documents shall be published by the International Bureau in the official language and in the languages of the duly constituted language groups, either directly or through the intermediary of the regional offices of those groups in conformity with the procedures agreed with the International Bureau. Publication in the different languages shall be effected in accordance with a common standard.
- 4 Documents published directly by the International Bureau shall be distributed simultaneously in the different languages requested.
- 5 Correspondence between the postal administrations and the International Bureau and between the latter and outside entities may be exchanged in any language for which the International Bureau has available a translation service.
- 6 The cost of translation into any language other than the official language, including those resulting from the application of paragraph 5, shall be borne by the language group which has asked for that language. The Union shall bear the cost of translation into the official language of documents and correspondence received in Arabic, English and Spanish, as well as all other costs involved in the supply of documents. The ceiling of the costs to be borne by the Union for the production of documents in Chinese, German, Portuguese and Russian shall be fixed by a Congress resolution.
- 7 The costs to be borne by a language group shall be divided among the members of that group in proportion to their contributions to the expenses of the Union. These costs may be divided among the members of the language group according to another system, provided that the countries concerned agree to it and inform the International Bureau of their decision through the intermediary of the spokesman of the group.
- 8 The International Bureau shall give effect to any change in the choice of language requested by a member country after a period which shall not exceed two years.
- 9 For the discussions at meetings of the Union's bodies, the French, English, Spanish and Russian languages shall be admissible, by means of a system of interpretation – with or without electronic equipment – the choice being left to the judgment of the organizers of the meeting after consultation with the Director-General of the International Bureau and the member countries concerned.
- 10 Other languages shall likewise be admissible for the discussions and meetings mentioned in paragraph 9.
- 11 Delegations using other languages shall arrange for simultaneous interpretation into one of the languages mentioned in paragraph 9, either by the system indicated in the same paragraph, when the necessary technical modifications can be made, or by individual interpreters.
- 12 The costs of the interpretation services shall be shared among the member countries using the same language in proportion to their contributions to the expenses of the Union. However, the costs of installing and maintaining the technical equipment shall be borne by the Union.
- 13 Postal administrations may come to an understanding about the language to be used for official correspondence in their relations with one another. In the absence of such an understanding the language to be used shall be French.

General Regulations

Chapter II

International Bureau

Article 108

Election of the Director-General and Deputy Director-General of the International Bureau

1 The Director-General and the Deputy Director-General of the International Bureau shall be elected by Congress for the period between two successive Congresses, the minimum duration of their term of office being five years. Their term of office shall be renewable once only. Unless Congress decides otherwise, the date on which they take up their duties shall be fixed at 1 January of the year following that in which Congress is held.

2 The election of the Director-General and that of the Deputy Director-General shall take place by secret ballot, the first election being for the post of Director-General. Applications must be submitted by the Governments of member countries, through the intermediary of the Government of the Swiss Confederation. To that end, the Swiss Government shall send a memorandum to the Governments of member countries at least seven months before the opening of Congress, inviting them to send in their applications, if any, within a period of three months. The candidates must be nationals of the member countries which put them forward. In its memorandum, the Government of the Swiss Confederation shall also state whether the Director-General and Deputy Director-General in office have declared their interest in a renewal of their initial term of office. About two months before the opening of Congress the latter Government shall forward the applications received to the International Bureau so that the election documents can be prepared.

3 If the post of Director-General falls vacant, the Deputy Director-General shall take over the functions of Director-General until the expiry of the latter's term of office; he shall be eligible for election to that post and shall automatically be accepted as a candidate, provided that his initial term of office as Deputy Director-General has not already been renewed once by the preceding Congress and that he declares his interest in being considered as a candidate for the post of Director-General.

4 If the posts of Director-General and Deputy Director-General fall vacant at the same time, the Executive Council shall elect, on the basis of the applications received following notification of the vacancies, a Deputy Director-General for the period extending up to the next Congress. With regard to the submission of applications, paragraph 2 shall apply by analogy.

5 If the post of Deputy Director-General falls vacant, the Executive Council shall, on the proposal of the Director-General, instruct one of the Assistant Directors-General at the International Bureau to take over the functions of Deputy Director-General until the following Congress.

Article 109

Duties of the Director-General

1 The Director-General shall organize, administer and direct the International Bureau, of which he is the legal representative. He shall be empowered to classify posts in grades G 1 to D 1 and to appoint and promote officials in those grades. For appointments in grades P 1 to D 1, he shall consider the professional qualifications of the candidates recommended by the postal administrations of the member countries of which the candidates are nationals, taking into account equitable geographical distribution with respect to continents and languages together with all other relevant considerations, while giving due weight to the Bureau's internal promotion arrangements. He shall also consider that, in principle persons occupying grade D 2, D 1 and P 5 posts must be nationals of different member countries of the Union. He shall inform the Executive Council once a year, in the report on the work of the Union, of appointments and promotions in grades P 4 to D 1.

2 The Director-General shall have the following duties:

- a to prepare the draft annual budget of the Union at the lowest possible level consistent with the requirements of the Union and to submit it in due course and simultaneously to the Executive Council and the Supervisory Authority for consideration; to communicate the budget to the member countries of the Union after approval by the Executive Council;
- b to act as an intermediary in relations between:
 - the UPU and the Restricted Unions;
 - the UPU and the United Nations;
 - the UPU and the international organizations whose activities are of interest to the Union;

- c to assume the duties of Secretary-General of the bodies of the Union and supervise in this capacity and taking into account the special provisions of these General Regulations, in particular:
 - the preparation and organization of the work of the Union's bodies;
 - the preparation, production and distribution of documents, reports and minutes;
 - the functioning of the secretariat at meetings of the Union's bodies;
- d to attend the meetings of the bodies of the Union and take part in the discussions without the right to vote, with the possibility of being represented.

Article 110

Duties of the Deputy Director-General

- 1 The Deputy Director-General shall assist the Director-General and shall be responsible to him.
- 2 If the Director-General is absent or prevented from discharging his duties, the Deputy Director-General shall exercise his functions. The same shall apply in the case of a vacancy in the post of Director-General as mentioned in article 108, paragraph 3.

Article 111

Secretariat of the Union's bodies

The Secretariat of the Union's bodies shall be provided by the International Bureau under the responsibility of the Director-General. It shall send all the documents published on the occasion of each session to the postal administrations of the members of the body, to the postal administrations of countries which, while not members of the body, cooperate in the studies undertaken, to the Restricted Unions and to postal administrations of other member countries which ask for them.

Article 112

List of member countries

The International Bureau shall prepare and keep up to date the list of member countries of the Union showing therein their contribution class, their geographical group and their position with respect to the Acts of the Union.

Article 113

Information. Opinions. Requests for interpretation and amendment of the Acts. Inquiries.
Role in the settlement of accounts

- 1 The International Bureau shall be at all times at the disposal of the Executive Council, the Consultative Council for Postal Studies and postal administrations for the purpose of supplying them with any necessary information on questions relating to the service.
- 2 In particular it shall collect, collate, publish and distribute all kinds of information of interest to the international postal service, give an opinion, at the request of the parties involved, on questions in dispute, act on requests for interpretation and amendment of the Acts of the Union and, in general, carry out such studies and editorial or documentary work as are assigned to it by those Acts or as may be referred to it in the interest of the Union.
- 3 It shall also conduct inquiries requested by postal administrations to obtain the views of other administrations on a particular question. The result of an inquiry shall not have the status of a vote and shall not be formally binding.
- 4 It shall bring to the notice of the Chairmen of the Consultative Council for Postal Studies, for any necessary action, questions which are within the competence of that organ.
- 5 It shall act as a clearing house in the settlement of accounts of all kinds relating to the international postal service between postal administrations requesting this facility.

General Regulations

Article 114

Technical cooperation

The International Bureau shall develop postal technical assistance in all its forms within the framework of international technical cooperation.

Article 115

Forms supplied by the International Bureau

The International Bureau shall be responsible for arranging the manufacture of postal identity cards, international reply coupons, postal travellers' cheques and cheque book covers and for supplying them, at cost, to postal administrations ordering them.

Article 116

Acts of Restricted Unions and Special Agreements

1 Two copies of the Acts of Restricted Unions and of Special Agreements concluded under article 8 of the Constitution shall be sent to the International Bureau by the offices of such Unions, or failing that, by one of the contracting parties.

2 The International Bureau shall see that the Acts of Restricted Unions and Special Agreements do not include conditions less favourable to the public than those which are provided for in the Acts of the Union and shall inform postal administrations of the existence of such Unions and Agreements. The International Bureau shall notify the Executive Council of any irregularity discovered through applying this provision.

Article 117

Union periodical

The International Bureau shall publish, with the aid of the documents made available to it, a periodical in Arabic, Chinese, English, French, German, Russian and Spanish.

Article 118

Annual report on the work of the Union

The International Bureau shall make an annual report on the work of the Union, which shall be sent, after approval by the Executive Council, to postal administrations, the Restricted Unions and the United Nations.

Chapter III

Procedure for the submission and consideration of proposals

Article 119

Procedure for submitting proposals to Congress

1 Subject to the exceptions provided for in paragraph 3, the following procedure shall govern the submission of proposals of all kinds to Congress by postal administrations of member countries:

a proposals which reach the International Bureau at least six months before the date fixed for Congress shall be accepted;

- b no drafting proposal shall be accepted during the period of six months preceding the date fixed for Congress;
 - c proposals of substance which reach the International Bureau in the interval between six and four months before the date fixed for Congress shall not be accepted unless they are supported by at least two administrations;
 - d proposals of substance which reach the International Bureau during the period of four months preceding the date fixed for Congress shall not be accepted unless they are supported by at least eight administrations;
 - e declarations of support shall reach the International Bureau within the same period as the proposals to which they refer.
- 2 Drafting proposals shall be headed "Drafting proposal" by the administrations which submit them and shall be published by the International Bureau under a number followed by the letter R. Proposals which do not bear this indication but which, in the opinion of the International Bureau, deal only with drafting points shall be published with an appropriate annotation: the International Bureau shall draw up a list of these proposals for Congress.
- 3 The procedure prescribed in paragraphs 1 and 2 shall not apply either to proposals concerning the Rules of Procedure of Congresses or to amendments to proposals already made.

Article 120

Procedure for submitting proposals between Congresses

- 1 To be eligible for consideration each proposal concerning the Convention or the Agreements submitted by a postal administration between Congresses shall be supported by at least two other administrations. Such proposals shall lapse if the International Bureau does not receive, at the same time, the necessary number of declarations of support.
- 2 These proposals shall be sent to other postal administrations through the intermediary of the International Bureau.

Article 121

Consideration of proposals between Congresses

- 1 Every proposal shall be subject to the following procedure: a period of two months shall be allowed to postal administrations of member countries for consideration of the proposal notified by an International Bureau circular and for forwarding their observations, if any, to the Bureau. Amendments shall not be admissible. The replies shall be collected by the International Bureau and communicated to postal administrations with an invitation to vote for or against the proposal. Those which have not sent in their vote within a period of two months shall be considered as abstaining. The aforementioned periods shall be reckoned from the dates of the International Bureau circulars.
- 2 If the proposal relates to an Agreement, its Detailed Regulations or their Final Protocols, only the postal administrations of member countries which are parties to that Agreement may take part in the procedure described in paragraph 1.

Article 122

Notification of decisions adopted between Congresses

- 1 Amendments made to the Convention, the Agreements and the Final Protocols to those Acts shall be sanctioned by a diplomatic declaration which the Government of the Swiss Confederation shall be charged to draw up and transmit at the request of the International Bureau to the Governments of member countries.
- 2 Amendments made to the Detailed Regulations and their Final Protocols shall be recorded and communicated to postal administrations by the International Bureau. The same shall apply to the interpretations referred to in article 85, paragraph 2, c, ii, of the Convention and in the corresponding provisions of the Agreements.

General Regulations

Article 123

Implementation of decisions adopted between Congresses

Any decision which has been adopted shall not take effect until at least three months after its notification.

Chapter IV

Finance

Article 124

Fixing and regulation of the expenditure of the Union

1 Subject to the provisions of paragraphs 2 to 6, the annual expenditure relating to the activities of bodies of the Union may not exceed the following sums for 1981 and subsequent years:

17 166 500 Swiss francs for 1981;

17 586 300 Swiss francs for 1982;

17 848 600 Swiss francs for 1983;

18 187 800 Swiss francs for 1984;

18 556 400 Swiss francs for 1985.

The basic limit for 1985 shall also apply to the following years in case the Congress scheduled for 1984 is postponed.

2 The expenditure relating to the convening of the next Congress (travelling expenses of the secretariat, transport charges, cost of installing simultaneous interpretation equipment, cost of producing documents during the Congress, etc) shall not exceed the limit of 1 750 000 Swiss francs.

3 The Executive Council shall be authorized to exceed the limits laid down in paragraphs 1 and 2 to take account of increases in salary scales, pension contributions or allowances, including post adjustments, approved by the United Nations for application to its staff working in Geneva.

4 The Executive Council shall also be authorized to adjust, each year, the amount of expenditure other than that relating to staff on the basis of the Swiss consumer price index.

5 Notwithstanding paragraph 1, the Executive Council, or in case of extreme urgency, the Director-General, may authorize the prescribed limits to be exceeded to meet the cost of major and unforeseen repairs to the International Bureau building, provided however that the amount of the increase does not exceed 65 000 Swiss francs per annum.

6 If the credits authorized in paragraphs 1 and 2 prove inadequate to ensure the smooth running of the Union, these limits may only be exceeded with the approval of the majority of the member countries of the Union. Any consultation shall include a complete description of the facts justifying such a request.

7 Countries which accede to the Union or are admitted to the status of members of the Union as well as those which leave the Union shall pay their contributions for the whole of the year during which their admission or withdrawal becomes effective.

8 Member countries shall pay their contributions to the Union's annual expenditure in advance on the basis of the budget laid down by the Executive Council. These contributions shall be paid not later than the first day of the financial year to which the budget refers. After that date, the sums due shall be chargeable with interest in favour of the Union at the rate of 3 percent per annum for the first six months and of 6 percent per annum from the seventh month.

9 To cover shortfalls in Union financing, a Reserve Fund shall be established the amount of which shall be fixed by the Executive Council. This Fund shall be maintained primarily from budget surpluses. It may also be used to balance the budget or to reduce the amount of member countries' contributions.

10 As regards temporary financing shortfalls, the Government of the Swiss Confederation shall make the necessary short-term advances, on conditions which are to be fixed by mutual agreement. That Government shall supervise, without charge, bookkeeping and accounting of the International Bureau within the limits of the credits fixed by Congress.

Article 125

Contribution classes

1 Member countries shall contribute to defraying Union expenses according to the contribution class to which they belong. These classes are the following:

class of 50 units;

class of 25 units;

class of 20 units;

class of 15 units;

class of 10 units;

class of 5 units;

class of 3 units;

class of 1 unit.

2 Member countries shall be included in one of the above-mentioned contribution classes upon their admission or accession to the Union in accordance with the procedure laid down in article 21, paragraph 4, of the Constitution.

3 Member countries may subsequently change contribution class on condition that this change is communicated to the International Bureau before the opening of Congress. This notification, which shall be brought to the attention of Congress, shall take effect on the date of the entry into force of the financial provisions drawn up by Congress.

4 Member countries may not insist on being lowered more than one class at a time. Member countries which have not made known their wish to change contribution class by the opening of Congress shall remain in the class to which they belonged up to that time.

5 Notwithstanding paragraphs 3 and 4, changes to a higher class shall not be subject to any restriction.

Article 126

Payment for supplies from the International Bureau

Supplies provided by the International Bureau to postal administrations against payment shall be paid for in the shortest possible time and at the latest within three months from the first day of the month following that in which the account is sent by the Bureau. After that period the sums due shall be chargeable with interest in favour of the Union which advanced them, at the rate of 5 percent per annum reckoned from the date of expiry of that period.

Chapter V

Arbitration

Article 127

Arbitration procedure

1 If a dispute has to be settled by arbitration, each of the postal administrations party to the case shall select a postal administration of a member country not directly involved in the dispute. When several administrations make common cause, they shall count only as a single administration for the purposes of this provision.

2 If one of the administrations party to the case does not act on a proposal for arbitration within a period of six months, the International Bureau, if so requested, shall itself call upon the defaulting administration to appoint an arbitrator or shall itself appoint one ex officio.

General Regulations

- 3 The parties to the case may agree to appoint a single arbitrator which may be the International Bureau.
- 4 The decision of the arbitrators shall be taken by a majority of votes.
- 5 In the event of a tie the arbitrators shall select another postal administration, not involved in the dispute either, to settle the matter. Should they fail to agree on the choice, this administration shall be appointed by the International Bureau from among administrations not proposed by the arbitrators.
- 6 If the dispute concerns one of the Agreements, the arbitrators may be appointed only from among the administrations that are parties to that Agreement.

Chapter VI

Final provisions

Article 128

Conditions of approval of proposals concerning the General Regulations

To become effective, proposals submitted to Congress relating to these General Regulations shall be approved by a majority of the member countries represented at Congress. At least two-thirds of the member countries of the Union shall be present at the time of voting.

Article 129

Proposals concerning the Agreements with the United Nations

The conditions of approval referred to in article 128 shall apply equally to proposals designed to amend the Agreements concluded between the Universal Postal Union and the United Nations, in so far as those Agreements do not lay down conditions for the amendment of the provisions they contain.

Article 130

Entry into force and duration of the General Regulations

These General Regulations shall come into force on 1 July 1981 and shall remain in operation until the entry into force of the Acts of the next Congress.

In witness whereof the plenipotentiaries of the Governments of the member countries have signed these General Regulations in a single original which shall be deposited in the archives of the Government of the country in which the seat of the Union is situated. A copy thereof shall be delivered to each party by the Government of the country in which Congress is held.

Done at Rio de Janeiro, 26 October 1979.

See signatures below.

For THE DEMOCRATIC REPUBLIC
OF AFGHANISTAN:



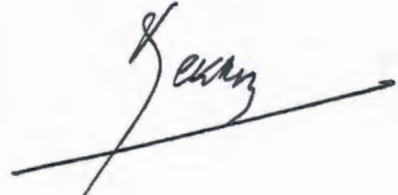
For THE PEOPLE'S SOCIALIST
REPUBLIC OF ALBANIA:

For THE PEOPLE'S DEMOCRATIC
REPUBLIC OF ALGERIA:



n. L...

Young?



For THE FEDERAL REPUBLIC
OF GERMANY:

k. Schmidt

For THE UNITED STATES OF AMERICA:

W. S. Bolger
J. Edgar Hoover
Francis P. Riglin
Edward J. Mc Caffrey
Michael S. Conroy

Michael J. Ryan
Peter Van der Meert
Donna Harrison

For THE PEOPLE'S REPUBLIC
OF ANGOLA:

Stevens M. ...

For THE KINGDOM OF
SAUDI ARABIA:

[Signature]

[Signature]
[Signature]

For THE ARGENTINE REPUBLIC:

Luis Quiroga
Quirós
J. M. P.

For AUSTRALIA:

Elizabeth
J. L. Brady
K. J. Harman
P. J. Smith

For THE REPUBLIC OF AUSTRIA:

Stefan
D. G. G.
K. M. G.
K. M. G.

For THE COMMONWEALTH OF
THE BAHAMAS:

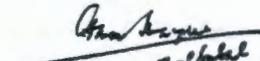
John Saunders

For THE STATE OF BAHRAIN:

Abdullah bin
Abdullah bin

For THE PEOPLE'S REPUBLIC
OF BANGLADESH:

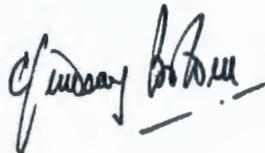

(A. M. AHSANULLAH)


(K. F. M. MAHABUB HOSSAIN)

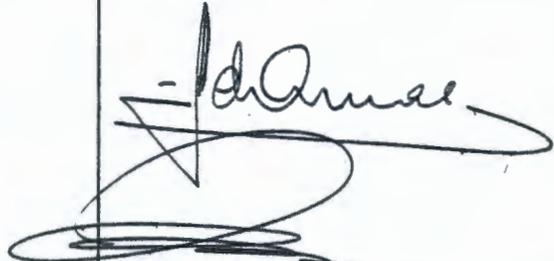

(K. R. ANOLDUS)


(M. B. ZAMAN)

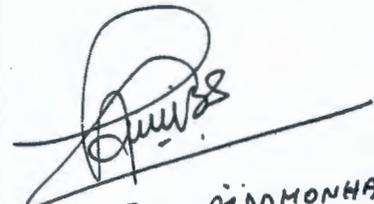
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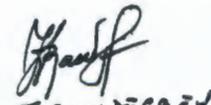
For BELGIUM:



For THE PEOPLE'S REPUBLIC
OF BENIN:


F. C. AÏDOMONHAN

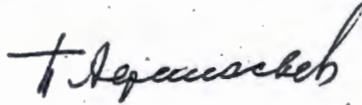

S. C. HOUNDADJO


JEAN PIERRE DE GAZE

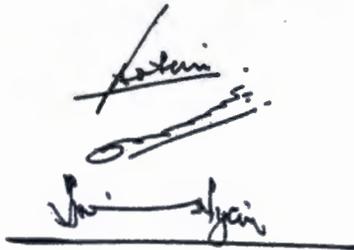
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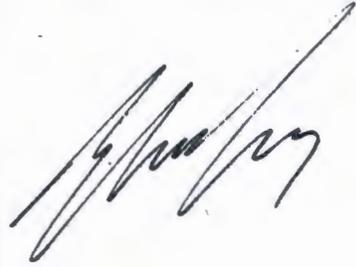
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SOCIALIST REPUBLIC:



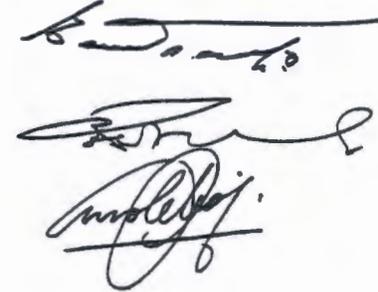
For THE SOCIALIST REPUBLIC OF
THE UNION OF BURMA:



For THE REPUBLIC OF BOLIVIA:



For THE REPUBLIC OF BOTSWANA:



For THE FEDERATIVE REPUBLIC
OF BRAZIL:

Adelmaraldo Bandeira Filho de Barros
Luiz Inácio Lula da Silva

For THE PEOPLE'S REPUBLIC
OF BULGARIA:

Pancho Penchev

For THE REPUBLIC OF BURUNDI:

[Signature]
[Signature]

For THE UNITED REPUBLIC OF
CAMEROON:

[Signature]

For CANADA:

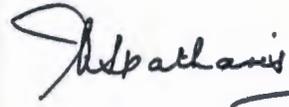
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[Signature]
[Signature]

For THE REPUBLIC OF CAPE VERDE:

For CENTRAL AFRICA:



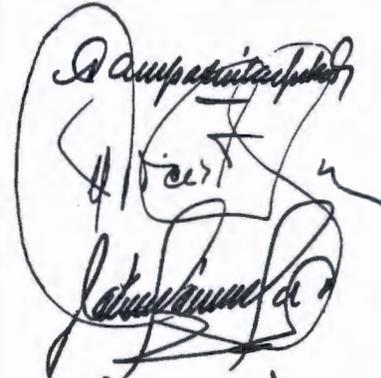
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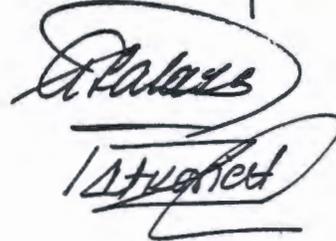
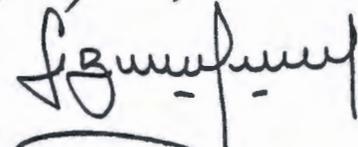
For CHILE:



For THE REPUBLIC OF COLOMBIA:

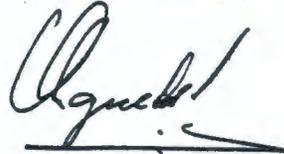


For THE PEOPLE'S REPUBLIC OF CHINA:



For THE FEDERAL AND ISLAMIC
REPUBLIC OF THE COMOROS:

For THE REPUBLIC OF COSTA RICA:



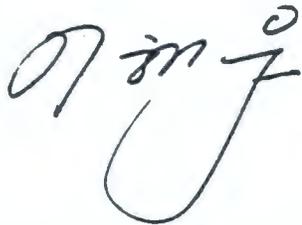
For THE PEOPLE'S REPUBLIC
OF THE CONGO:



For THE REPUBLIC OF THE IVORY COAST:



For THE REPUBLIC OF KOREA:



For THE REPUBLIC OF CUBA:

J. F. Osipova

For THE KINGDOM OF DENMARK:

*B. Jensen
Boige Nordbo*

For THE REPUBLIC OF DJIBOUTI:

For THE DOMINICAN REPUBLIC:

For THE ARAB REPUBLIC OF EGYPT:

Kamal Farouk

For THE REPUBLIC OF EL SALVADOR:

For THE UNITED ARAB EMIRATES:

✍
المهدي بن علي المحمود
✍
✍
✍

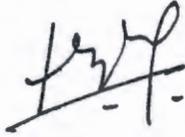
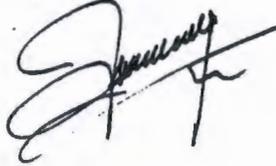
For SPAIN:

✍

For THE REPUBLIC OF ECUADOR:

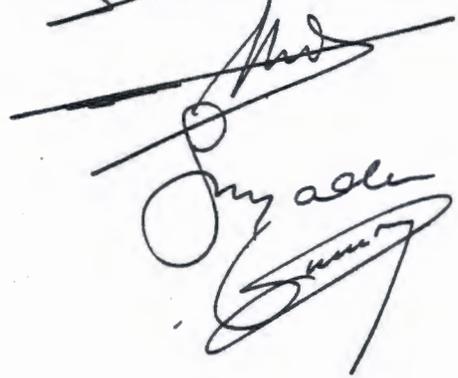
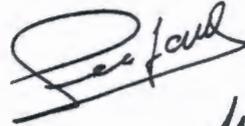
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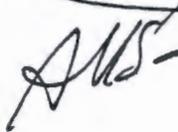
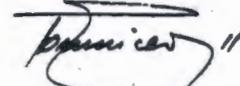


For FIJI:

For THE FRENCH REPUBLIC:



For THE GABONESE REPUBLIC:



For THE REPUBLIC OF FINLAND:



For THE REPUBLIC OF THE GAMBIA:

For THE UNITED KINGDOM OF GREAT BRITAIN
AND NORTHERN IRELAND, THE CHANNEL
ISLANDS AND THE ISLE OF MAN:

H. M. Little
Let - go

D. G. Foot

S. Wilcock

K. B. Baldwin

P. K. King

C. M. Lawdon

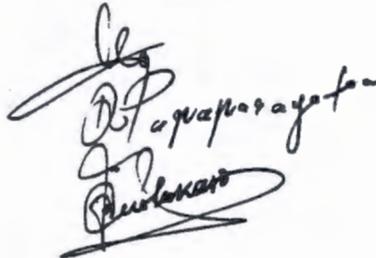
For GHANA:

For THE OVERSEAS TERRITORIES FOR
WHOSE INTERNATIONAL RELATIONS
THE GOVERNMENT OF THE UNITED
KINGDOM OF GREAT BRITAIN AND
NORTHERN IRELAND IS RESPONSIBLE:

H. M. Little

S. Wilcock

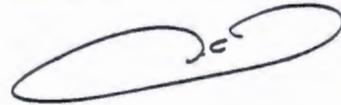
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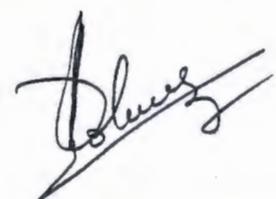

Kostas Papadimitriou
Minister of Foreign Affairs

For GRENADA:

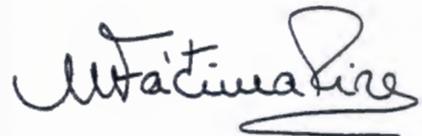
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For THE REVOLUTIONARY PEOPLE'S
REPUBLIC OF GUINEA:





For THE REPUBLIC OF GUINEA-BISSAU:

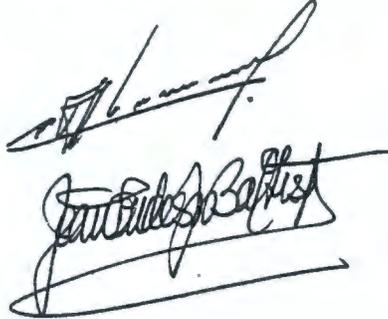


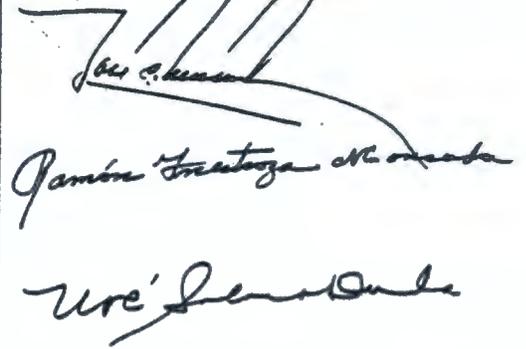
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GUINEA:

For GUYANA:

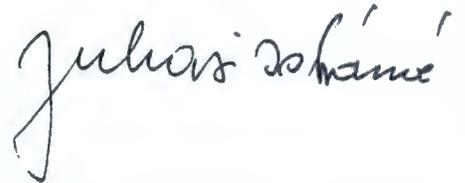
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For THE REPUBLIC OF HAITI:



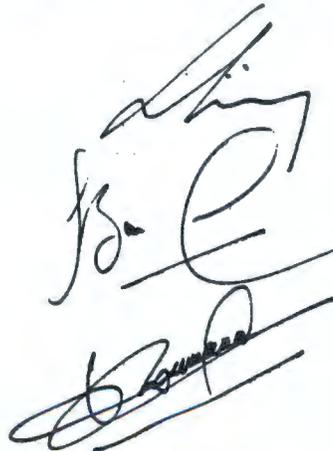


For THE HUNGARIAN PEOPLE'S
REPUBLIC:



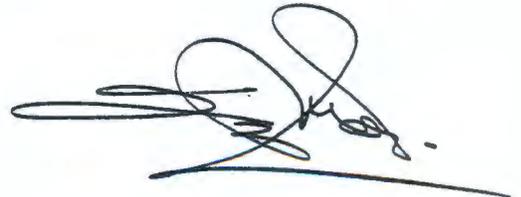
For THE REPUBLIC OF THE UPPER VOLTA:

For INDIA:





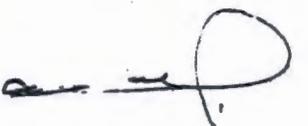
For THE REPUBLIC OF INDONESIA:



For IRAN:

مستشار دارالاشهر

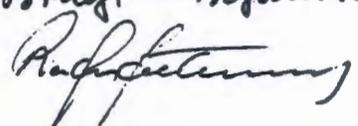

For THE REPUBLIC OF IRAQ:


For IRELAND:


A. R. W. W. W.
D. M. J. J. J.

For THE REPUBLIC OF ICELAND:


P. P. P. P. P.


For ISRAEL:

S. A. A. A. A.
J. Zemel 

For ITALY:

For JAMAICA:

Jayce E. Woodstock

For JAPAN:

M. Okus

H. J. ...

For THE SOCIALIST PEOPLE'S LIBYAN
ARAB JAMAHIRIYA:

[Signature]

For THE HASHEMITE KINGDOM
OF JORDAN:

A. Taber
S. T. Hall

For DEMOCRATIC KAMPUCHEA:

For THE REPUBLIC OF KENYA:

M. M. M. M. M.
M. M. M. M. M.

For KUWAIT:

M. M. M. M. M.
M. M. M. M. M.

For THE LAO PEOPLE'S DEMOCRATIC
REPUBLIC:

For THE KINGDOM OF LESOTHO:

M. M. M. M. M.
M. M. M. M. M.
M. M. M. M. M.
M. M. M. M. M.

For THE LEBANESE REPUBLIC:

Amor

ASSARAW

Heard

Elias F. Heard

For THE REPUBLIC OF LIBERIA:

William

W. J. Rogers

W. J. Rogers

For THE PRINCIPALITY OF LIECHTENSTEIN:

M. Ledli

[Signature]

J. Müller

E. J. J. J.

[Signature]

Corday

For LUXEMBOURG:

[Signature]

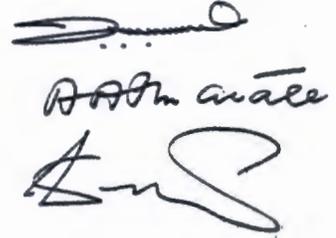
For THE DEMOCRATIC REPUBLIC
OF MADAGASCAR:



For MALAYSIA:

M. G. S. L.
Abdul Kader
Schana
Ismail Maudin

For MALAWI:



For THE REPUBLIC OF MALDIVES:

For THE REPUBLIC OF MALI:



For MALTA:

For THE ISLAMIC REPUBLIC OF MAURITANIA:

A handwritten signature in black ink, consisting of several overlapping loops and a vertical line, positioned to the right of the signature line for Mauritania.

For THE KINGDOM OF MOROCCO:

For THE UNITED MEXICAN STATES:

A handwritten signature in black ink, featuring a large, sweeping loop and a long horizontal tail, positioned to the right of the signature line for Morocco.A handwritten signature in black ink, with a large, rounded loop and a vertical line extending downwards, positioned to the right of the signature line for Mexico.

For MAURITIUS:

For THE PRINCIPALITY OF MONACO:

A handwritten signature in black ink, appearing to be a cursive name with a horizontal line underneath, positioned to the right of the signature line for Mauritius.A handwritten signature in black ink, consisting of a few sharp, intersecting lines, positioned to the right of the signature line for Monaco.

For THE MONGOLIAN PEOPLE'S
REPUBLIC:

Fluhy
A. Hayandorj

For THE PEOPLE'S REPUBLIC
OF MOZAMBIQUE:

Justinus Mphahlele V. Mphahlele

For THE REPUBLIC OF NAURU:

For NEPAL:

Jyoti Prasad

For THE REPUBLIC OF NICARAGUA:

Liliana de la Cruz

For THE REPUBLIC OF THE NIGER:

Nammi...

Boumal

For THE FEDERAL REPUBLIC
OF NIGERIA:

T. N. S. O. S. O.
H. . . H.
M. S. O. S. O.
M. S. O. S. O.
A. S. O. S. O.
M. S. O. S. O.

For NEW ZEALAND:

W. S. O. S. O.
A. S. O. S. O.
M. S. O. S. O.

For NORWAY:

R. S. O. S. O.
F. H. S. O. S. O.
G. S. O. S. O.
K. S. O. S. O.
C. S. O. S. O.
B. S. O. S. O.

For THE SULTANATE OF OMAN:

R. S. O. S. O.
A. S. O. S. O.

For UGANDA:

For PAKISTAN:

S. A. Mahmood

S. Raza Ali

For THE REPUBLIC OF PANAMA:

Julio Espinoza

For PAPUA NEW GUINEA:

Samani

Dandi

Sual S. Manibrot

For THE REPUBLIC OF PARAGUAY:

A. Luna

Guillermo Cantale

Luigi A.

For THE NETHERLANDS:

Ruys

Subi

For THE NETHERLANDS ANTILLES:

A. A.

For THE REPUBLIC OF PERU:

Roberto Villanueva

For PORTUGAL:

Augusto

For THE REPUBLIC OF THE PHILIPPINES:

Francis

Antonio Manuel Botelho

V. P.

Luís

[Signature]

For THE POLISH PEOPLE'S REPUBLIC:

[Signature]

For THE STATE OF QATAR:

[Signature]

For THE REPUBLIC OF SENEGAL:

A. S. Sidi
(Signature)
Sidi
(Signature)

For THE REPUBLIC OF SIERRA LEONE:

Scree

For SINGAPORE:

Angheubong
(Signature)
Patricia
(Signature)

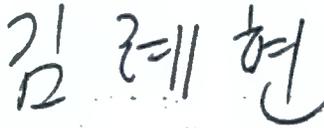
For THE REPUBLIC OF SEYCHELLES:

For THE SOMALI DEMOCRATIC
REPUBLIC:

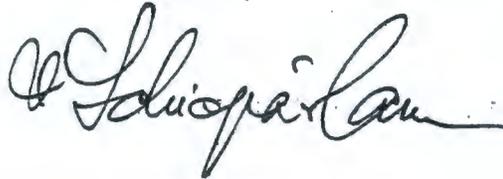
For THE GERMAN DEMOCRATIC
REPUBLIC:



For THE DEMOCRATIC PEOPLE'S
REPUBLIC OF KOREA:



For THE SOCIALIST REPUBLIC OF
ROMANIA:



For THE RWANDESE REPUBLIC:



For THE REPUBLIC OF SAN MARINO:



For THE DEMOCRATIC REPUBLIC OF
SAO TOME AND PRINCIPE:

For THE DEMOCRATIC REPUBLIC OF
THE SUDAN:

M. Bekhi

S.M.S. GADI

For THE DEMOCRATIC SOCIALIST
REPUBLIC OF SRI LANKA:

George

For SWEDEN:

*Carlsson
Lennart
Theodor
Lennart*

For THE SWISS CONFEDERATION:

M. Redli

[Signature]

J. [Signature]

J. [Signature]

[Signature]

[Signature]

C. [Signature]

For THE REPUBLIC OF SURINAME:

[Signature]

For THE KINGDOM OF SWAZILAND:

J. Shikwondor

Robert Zwane

Sam Mavima

For THE SYRIAN ARAB REPUBLIC:

Abdullah

Youssef

For THE UNITED REPUBLIC OF TANZANIA:

Mwinyi
Mhazuru
Musemali

For THE REPUBLIC OF CHAD:

Assouline
Ng

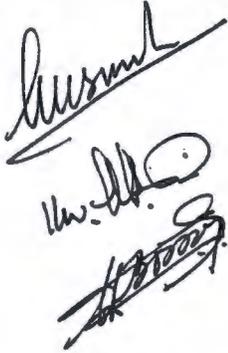
For THE CZECHOSLOVAK SOCIALIST
REPUBLIC:

vl. Claura

For THAILAND:

S. Sukharnat

For THE TOGOLESE REPUBLIC:



Three handwritten signatures in black ink, stacked vertically. The top signature is the most legible, appearing to be 'Kussuud'. The middle and bottom signatures are more stylized and difficult to decipher.

For TUNISIA:



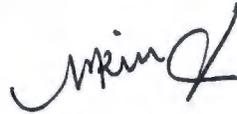
Two handwritten signatures in black ink. The first signature is 'E. Bouss' and the second is a more stylized signature.

For THE KINGDOM OF TONGA:



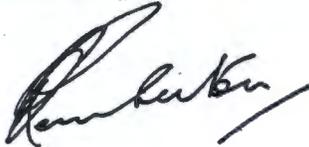
A single handwritten signature in black ink, appearing to be 'Dafa'.

For TURKEY:



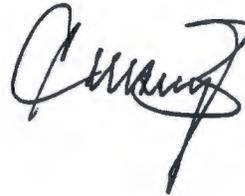
A single handwritten signature in black ink, appearing to be 'M. K.'.

For THE REPUBLIC OF TRINIDAD
AND TOBAGO:



A single handwritten signature in black ink, appearing to be 'R. S. B.'.

For THE UKRAINIAN SOVIET
SOCIALIST REPUBLIC:



A single handwritten signature in black ink, appearing to be 'A. M.'.

For THE UNION OF SOVIET
SOCIALIST REPUBLICS:

A. M. ...

For THE EASTERN REPUBLIC
OF URUGUAY:

A. (100) ...

For VATICAN CITY STATE:

Renato J. Martino
Thomas A. Cullen, Jr.
John L. ...

For THE REPUBLIC OF VENEZUELA:

24-10-78
[Signature]
J. ...

For THE SOCIALIST REPUBLIC
OF VIET NAM:

For THE YEMEN ARAB REPUBLIC:

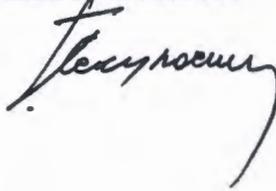
[Signature]
M. A. Zayed
[Signature]
A. Shamsan

For THE PEOPLE'S DEMOCRATIC
REPUBLIC OF YEMEN:

A. H. Kayed.



For THE SOCIALIST FEDERAL
REPUBLIC OF YUGOSLAVIA:



For THE REPUBLIC OF ZAIRE:



For THE REPUBLIC OF ZAMBIA:



**FINAL PROTOCOL
TO THE GENERAL REGULATIONS OF THE UNIVERSAL POSTAL UNION**

At the moment of proceeding to signature of the General Regulations of the Universal Postal Union concluded this day, the undersigned plenipotentiaries have agreed the following:

Article I

Executive Council and Consultative Council for Postal Studies

The provisions of the General Regulations relating to the organization and functioning of the Executive Council and of the Consultative Council for Postal Studies shall be applicable in advance of the coming into operation of those Regulations.

Article II

Expenditure of the Union

Notwithstanding article 130, the ceiling of annual expenditure relating to the activities of the Union's bodies for 1981, laid down in article 124, shall be applicable from 1 January 1981.

Article III

Entry into force of the new financial system

Notwithstanding its decision to bring the Acts of the Union into force on 1 July 1981, Congress decides to make the financial system, in particular, article 124 of the General Regulations and related decisions, effective as from 1 January 1981.

In witness whereof, the undermentioned plenipotentiaries have drawn up this Protocol, which shall have the same force and the same validity as if its provisions were inserted in the text of the General Regulations themselves, and they have signed it in a single original which shall be deposited in the archives of the Government of the country in which the seat of the Union is situated. A copy thereof shall be delivered to each party by the Government of the country in which Congress is held.

Done at Rio de Janeiro, 26 October 1979.

Signatures: same as on pp 49 to 79.

GENERAL REGULATIONS OF THE UNIVERSAL POSTAL UNION – ANNEX

Rules of Procedure of Congresses

Summary.

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Rules of Procedure of Congresses

Article 1

General provisions

The present Rules of Procedure (hereinafter referred to as "the Rules") have been drawn up pursuant to the Acts of the Union and are subordinate to them. In the event of a discrepancy between one of their provisions and a provision of the Acts, the latter shall prevail.

Article 2

Delegations

1 The term "delegation" shall denote the person or body of persons designated by a member country to take part in a Congress. The delegation shall consist of a Head of Delegation and, if appropriate, his deputy, one or more delegates and, possibly, one or more attached officials (including experts, secretaries, etc).

2 Heads of delegation, their deputies and also delegates, shall be representatives of member countries within the meaning of article 14, paragraph 2, of the Constitution if in possession of credentials which comply with the conditions laid down in article 3 of these Rules.

3 Attached officials shall be admitted to meetings, but they shall not normally have the right to vote. However, they may be authorized by the Head of their delegation to vote on behalf of their country at Committee meetings. Such authorizations shall be handed, in writing, to the Chairman of the committee concerned, before the beginning of the meeting.

Article 3

Delegates' credentials

1 Delegates' credentials shall be signed by the Head of State, the Head of Government or the Minister for Foreign Affairs of the country concerned. They shall be drawn up in due and proper form. The credentials of delegates entitled to sign the Acts (plenipotentiaries) shall specify the scope of such signature (signature subject to ratification or approval, signature ad referendum, definitive signature). In the absence of such specific information, the signature shall be regarded as being subject to ratification or approval. Credentials authorizing the holder to sign the Acts shall implicitly include the right to vote. Delegates in possession of credentials which do not expressly authorize them to sign the Acts shall only be entitled to take part in the debates and to vote.

2 Credentials shall be deposited at the opening of Congress with the authority designated for that purpose.

3 Delegates who are not in possession of credentials or who have not deposited their credentials may, provided their names have been communicated by their Government to the Government of the host country, take part in the debates and vote from the moment they participate in the work of Congress. The same shall apply to those whose credentials are found to be not in order. Such delegates shall cease to be empowered to vote from the time Congress approves the report of the Credentials Committee establishing that their credentials have not been received or are not in order until such time as the position is regularized.

4 The credentials of a member country which arranges for the delegation of another member country to represent it at Congress (proxy) shall be in the same form as those mentioned in paragraph 1.

5 Credentials and proxies sent by telegram shall not be admissible. However, telegrams sent in reply to requests for information relating to credentials shall be accepted.

6 A delegation which, after it has deposited its credentials, is prevented from attending one or more meetings, may arrange to be represented by the delegation of another country, provided that notice in writing is given to the Chairman of the meeting concerned. However, a delegation may represent only a single country other than its own.

7 The delegates of member countries which are not parties to an Agreement may take part in the debates of Congress concerning that Agreement, without the right to vote.

Article 4

Order of seating

- 1 At Congress and Committee meetings, delegations shall be seated in the French alphabetical order of the member countries represented.
- 2 The Chairman of the Executive Council shall draw lots, in due course, for the name of the country to be placed foremost before the rostrum at Congress and Committee meetings.

Article 5

Observers

- 1 Representatives of the United Nations may take part in the debates of Congress.
- 2 Observers from international intergovernmental organizations designated by the Executive Council shall be admitted to meetings of Congress when questions of interest to these organizations are being discussed.
- 3 Qualified representatives of the Restricted Unions established in accordance with article 8, paragraph 1, of the Constitution shall also be admitted as observers when the Unions concerned express a wish to that effect.
- 4 The observers referred to in paragraphs 1 to 3 shall take part in the debates without the right to vote.
- 5 Requests from non-governmental organizations to take part in Congress shall be subject to an express decision of Congress in each case.

Article 6

Doyen of Congress

- 1 The postal administration of the host country of Congress shall suggest the person to be appointed as Doyen of Congress in agreement with the International Bureau. The Executive Council shall approve this appointment in due course.
- 2 At the opening of the first plenary meeting of each Congress, the Doyen shall act as Chairman until Congress has elected one. He shall also exercise the functions assigned to him under the present Rules.

Article 7

Chairmanships and Vice-Chairmanships of Congress and Committees

- 1 At its first plenary meeting, on the proposal of the Doyen, Congress shall appoint the member country and the four member countries which are to act as Chairman and Vice-Chairmen, respectively, of Congress. These posts shall be assigned taking as much account as possible of the geographical distribution of the member countries.
- 2 On the Doyen's proposal, Congress shall also designate the member countries which are to act as Chairmen and Vice-Chairmen of the Committees.
- 3 The Chairmen shall open and close the meetings over which they preside, direct the debates, give speakers the floor, put proposals to the vote and announce what majority is required for their adoption, announce decisions and, subject to the approval of Congress, interpret such decisions if necessary.
- 4 The Chairmen shall see that the present Rules are observed and that order is maintained at meetings.
- 5 Any delegation may appeal to Congress or the Committee against a decision taken by the Chairman on the basis of a provision or interpretation of the Rules. The Chairman's decision shall nevertheless hold good unless rescinded by a majority of the members present and voting.
- 6 Should the member country appointed to the Chairmanship be no longer able to exercise this function, one of the Vice-Chairmen shall be appointed by Congress or the Committee to replace it.

Rules of Procedure of Congress

Article 8

Bureau of Congress

1 The Bureau shall be the central body responsible for directing the work of Congress. It shall consist of the Chairmen and Vice-Chairmen of Congress and also of the Chairmen of Committees. It shall meet periodically to review the progress of the work of Congress and its Committees and to make recommendations designed to facilitate such progress. It shall assist the Chairmen in drawing up the agenda of each plenary meeting and in coordinating the work of the Committees. It shall make recommendations relating to the closing of Congress.

2 The Secretary-General of Congress and the Assistant Secretary-General, mentioned in article 12, paragraph 1, shall attend the meetings of the Bureau.

Article 9

Committees

Congress shall determine the number of Committees required to carry out its work and shall specify their functions.

Article 10

Working parties

Each Committee may set up working parties to study special questions.

Article 11

Membership of Committees

1 The member countries represented in Congress shall, as of right, be members of the Committees responsible for studying proposals relating to the Constitution, the General Regulations, the Convention and its Detailed Regulations.

2 Member countries represented in Congress which are parties to one or more of the optional Agreements shall, as of right, be members of the Committee and/or Committees responsible for the revision of these Agreements. The right to vote of members of the Committee or Committees shall be confined to the Agreement or Agreements to which they are parties.

3 Delegations which are not members of Committees dealing with the Agreements and their Detailed Regulations may attend meetings of those Committees and take part in the debates without the right to vote.

Article 12

Secretariat of Congress and of Committees

1 The Director-General and the Deputy Director-General of the International Bureau shall act as Secretary-General and Assistant Secretary-General of Congress, respectively.

2 The Secretary-General and the Assistant Secretary-General shall attend the meetings of Congress and of the Bureau of Congress and take part in the debates without the right to vote. They may also attend, under the same conditions, Committee meetings or be represented thereat by a senior official of the International Bureau.

- 3 The work of the Secretariat of Congress, the Bureau of Congress and the Committees shall be performed by the staff of the International Bureau in conjunction with the administration of the host country.
- 4 Senior officials of the International Bureau shall act as Secretaries of Congress, of the Bureau of Congress and of Committees. They shall assist the Chairman during meetings and shall be responsible for writing the minutes or reports.
- 5 Secretaries of Congress and of Committees shall be assisted by Assistant Secretaries.
- 6 Rapporteurs proficient in French shall take the minutes of Congress and Committees.

Article 13

Languages of debates

- 1 Subject to paragraph 2, French, English, Spanish and Russian may be used for debates, by means of a system of simultaneous or consecutive interpretation.
- 2 The debates of the Drafting Committee shall be held in French.
- 3 Other languages may also be used for the debates mentioned in paragraph 1. The language of the host country shall have priority in this connection. Delegations using other languages shall arrange for simultaneous interpretation into one of the languages mentioned in paragraph 1, either by means of the simultaneous interpretation system, when the necessary technical alterations can be made, or by special interpreters.
- 4 The cost of installing and maintaining the technical equipment shall be borne by the Union.
- 5 The cost of the interpretation services shall be divided among the member countries using the same language in proportion to their contributions to the expenses of the Union.

Article 14

Languages used for drafting Congress documents

- 1 Documents prepared during Congress including draft decisions submitted to Congress for approval shall be published in French by the Secretariat of Congress.
- 2 To this end, documents produced by delegations of member countries shall be submitted in French, either direct or through the intermediary of the translation services attached to the Congress Secretariat.
- 3 The above services, organized at their own expense by the language groups set up in accordance with the relevant provisions of the General Regulations, may also translate Congress documents into their respective languages.

Article 15

Proposals

- 1 All questions brought before Congress shall be the subject of proposals.
- 2 All proposals published by the International Bureau before Congress shall be regarded as being submitted to Congress.
- 3 From the time Congress opens, no proposal shall be considered except those amending earlier proposals.