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**WHORM Subject File Code:** IT101
(International Organizations – Universal Postal Union)
**Case file Number(s):** 366494 (1 of 9)
**Box:** 35

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Q: What are "international remailers"?
A: International remailers are private entities that collect mail from American businesses, sort it, and ship it overseas to the foreign postal administration offering the most efficient service to the destination countries. Remail is viewed by American companies as a private competitive alternative to international service offered by the Postal Service. It is often less expensive and faster than USPS service. The advent of international remail has placed competitive pressure on the Postal Service to improve its own international service.

Q: Is international remail lawful?
A: Yes. In the opinion of the Attorney General, international remail is "lawful private sector competition." The Department of Justice has stated that they will not prosecute international remailers under the laws that govern the Postal Service's monopoly.

Q: What is the Universal Postal Union?
A: The UPU is an international organization governing postal relations among its approximately 168 member nations. The UPU reenacts an international agreement every five years. Those Acts dictate the rights and obligations of member nations in handling international mail. The 1984 Acts were scheduled to come into force on January 1, 1986, and came into force for the United States with the President's signature earlier this month.

Q: How do the UPU Acts affect remail?
A: Remailers and several executive departments raised the concern that a provision of the UPU Acts could be used to interfere with lawful competition to the Postal Service from remailers. The provision in question, Article 23, paragraph 4 of the UPU Convention, allows postal administrations to refuse to handle international mail posted by remailers.

Q: What is the purpose of today's letter from the President?
A: In the letter signed today, the President, using his authority over international postal agreements, established a process whereby the Attorney General and the State Department will work closely with the Postal Service to help ensure that the UPU Acts are applied in manner consistent with the Administration's policy of promoting competition from the private sector.
Some of the present firms in the remail business include: Airsystems Corp. of Long Island City, NY; Distrimail of Garden City, NY; International Diversified Marketing of Bloomington, MN; Jet Courier International of Vernon Hills, IL; Telerad of Long Island, NY; TNT Sky Pak of Westbury, NY; Sky Courier Network of Reston, VA; Mercury Airfreight International of Avenel, NJ; Publication Dispatch Service of Bayside, NY.
**WHITE HOUSE**  
**CORRESPONDENCE TRACKING WORKSHEET**

- **O - OUTGOING**
- **H - INTERNAL**
- **I - INCOMING**

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<th>Date Correspondence Received (YY/MM/DD)</th>
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**Name of Correspondent:**  

**MI Mail Report**

**User Codes:** (A) (B) (C)  

**Subject:**  

**ROUTE TO:**  

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<th>Office/Agency (Staff Name)</th>
<th>Action Code</th>
<th>Tracking Date (YY/MM/DD)</th>
<th>Type of Response Code</th>
<th>Completion Date (YY/MM/DD)</th>
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**ORIGINATOR**

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**ACTION CODES:**

- A - Appropriate Action
- C - Comment/Recommendation
- D - Draft Response
- F - Furnish Fact Sheet to be used as Enclosure

**DISPOSITION CODES:**

- A - Answered
- B - Non-Special Referral
- C - Completed
- S - Suspended

**FOR OUTGOING CORRESPONDENCE:**

| Type of Response = Initials of Signer Code = "A" |
| Completion Date = Date of Outgoing |

**Comments:**  

Keep this worksheet attached to the original incoming letter.  
Send all routing updates to Central Reference (Room 75, OEOB).  
Always return completed correspondence record to Central Files.  
Refer questions about the correspondence tracking system to Central Reference, ext. 2590.
RECORDS MANAGEMENT ONLY

CLASSIFICATION SECTION

No. of Additional Correspondents: Media: Individual Codes: 

Prime Subject Code: Secondary Subject Codes: 

PRESIDENTIAL REPLY

Code Date Comment Form

C Time: P

DSP Time: Media:

SIGNATURE CODES:

CPn - Presidential Correspondence
 n - 0 - Unknown
 n - 1 - Ronald Wilson Reagan
 n - 2 - Ronald Reagan
 n - 3 - Ron
 n - 4 - Dutch
 n - 5 - Ron Reagan
 n - 6 - Ronald
 n - 7 - Ronnie

CIn - First Lady's Correspondence
 n - 0 - Unknown
 n - 1 - Nancy Reagan
 n - 2 - Nancy
 n - 3 - Mrs. Ronald Reagan

CBn - Presidential & First Lady's Correspondence
 n - 1 - Ronald Reagan - Nancy Reagan
 n - 2 - Ron - Nancy

MEDIA CODES:

B - Box/package
C - Copy
D - Official document
G - Message
H - Handcarried
L - Letter
M - Mailgram
O - Memo
P - Photo
R - Report
S - Sealed
T - Telegram
V - Telephone
X - Miscellaneous
Y - Study
WHITE HOUSE STAFFING MEMORANDUM

DATE: 4/14/86
ACTION/CONCURRENCE/COMMENT DUE BY: 5:00 p.m. TODAY

SUBJECT: PRESIDENT'S RATIFICATION OF THE UNIVERSAL POSTAL UNION CONVENTION

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REMARKS: Do you have any comments?

RESPONSE: Yes, I have already faxed a number in the computer. Please keep the track-up because this is an interim reply.
MEMORANDUM FOR DAVID L. CHEW  
STAFF SECRETARY AND DEPUTY ASSISTANT TO  
THE PRESIDENT

FROM: PETER J. WALLISON  
COUNSEL TO THE PRESIDENT

SUBJECT: Status of the President's Ratification of the Universal Postal Union Convention

This office has reviewed the President's ratification of the Universal Postal Union Convention and after consultations with the Department of Justice, the Office of Policy Development and the State Department's Office of Legal Adviser, we are of the opinion that it would not be appropriate to withdraw the President's ratification.

We understand that in lieu of a "reservation" (i.e. objection) to Article 23(4) of the Convention, the Office of Policy Development, the Council of Economic Advisers, the Office of Management and Budget and the Department of Justice have drafted a letter from the President to the Postmaster General and a public statement setting forth the Administration's policy on private sector competition in international mail. We further understand that these documents will be forwarded to the President by John A. Svahn (Assistant to the President for Policy Development) on Monday. We recommend that you continue to hold the Convention pending a decision on Mr. Svahn's submission. We have no legal objection to the concept of a letter and statement being issued in connection with the ratification, but we would appreciate an opportunity to review these documents before they are released.

Furthermore, since the proposed letter and public statement deal directly with implementation of the Convention, we recommend that such documents be cleared with the State Department and the National Security Council. It may also be advisable to contact the Postal Service.

cc: Paul Thompson
WHITE HOUSE
CORRESPONDENCE TRACKING WORKSHEET

Date Correspondence Received (YY/MM/DD)  1/1

Name of Correspondent: David Chew

User Codes: (A) _______ (B) _______ (C) _______

Subject: Letters Statement on Ratification of Universal Postal Union

ROUTE TO:

Office/Agency (Staff Name)     Action Code     Tracking Date YY/MM/DD

ORIGINATOR: CurHoll

Referral Note: 86104124 C 8604125

Referral Note: 86104124 C 8604125

Referral Note: Apr. 2576JBS memo to David Chew

Referral Note: 86104125 C 8604125

Referral Note: Apr. 2576JBS memo to David Chew

Comments:

Apr 11 86 RED memo to David Chew see: Status of the President's Ratification is attached.

FOR OUTGOING CORRESPONDENCE:
Type of Response = Initials of Signer
Code = "A"
Completion Date = Date of Outgoing

ACTION CODES:
A - Appropriate Action
C - Comment/Recommendation
D - Draft Response
F - Furnish Fact Sheet to be used as Enclosure
I - Info Copy Only/No Action Necessary
R - Direct Reply w/Copy
S - For Signature
X - Interim Reply

DISPOSITION CODES:
A - Answered
B - Non-Special Referral
C - Completed
S - Suspended

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Always return completed correspondence record to Central Files.
Refer questions about the correspondence tracking system to Central Reference, ext. 2590.
MEMORANDUM FOR DAVID L. CHEW
STAFF SECRETARY AND DEPUTY ASSISTANT
TO THE PRESIDENT

FROM: JAY B. STEPHENS
DEPUTY COUNSEL TO THE PRESIDENT

SUBJECT: Letters and Statements re: Ratification of Universal Postal Union

Consistent with this office's April 11, 1986, memorandum to you on the President's ratification of the Universal Postal Union Convention, we have no legal objections to the above-referenced letters and signing statement being issued.

We recommend, however, that this matter be resolved as expeditiously as possible to avoid further delay between the President's signing of the Convention (April 8, 1986) and issuance of the signing statement and letters to the Postal Service.
On April 11, this office advised David L. Chew that we had "no legal objections to the concept of a letter and statement being issued in connection with the ratification" of the Universal Postal Union Convention. See Memorandum from Peter J. Wallison to David L. Chew (April 11, 1986), copy attached. I have worked with the Office of Policy Development, and the Departments of Justice and State on this issue, and believe the proposed letters and signing statement accurately reflect the Administration's position on private sector initiatives.

I have prepared the attached memorandum to David L. Chew to reaffirm our legal position, and to recommend that this matter be expedited to avoid further delay between the President's signing of the Convention (April 8, 1981) and issuance of the letter and statement.

Attachments
April 11, 1986

MEMORANDUM FOR DAVID L. CHEW
STAFF SECRETARY AND DEPUTY ASSISTANT TO THE PRESIDENT

FROM: PETER J. WALLISON
COUNSEL TO THE PRESIDENT

SUBJECT: Status of the President’s Ratification of the Universal Postal Union Convention

This office has reviewed the President’s ratification of the Universal Postal Union Convention and after consultations with the Department of Justice, the Office of Policy Development and the State Department’s Office of Legal Adviser, we are of the opinion that it would not be appropriate to withdraw the President’s ratification.

We understand that in lieu of a "reservation" (i.e. objection) to Article 23(4) of the Convention, the Office of Policy Development, the Council of Economic Advisers, the Office of Management and Budget and the Department of Justice have drafted a letter from the President to the Postmaster General and a public statement setting forth the Administration’s policy on private sector competition in international mail. We further understand that these documents will be forwarded to the President by John A. Svahn (Assistant to the President for Policy Development) on Monday. We recommend that you continue to hold the Convention pending a decision on Mr. Svahn’s submission. We have no legal objection to the concept of a letter and statement being issued in connection with the ratification, but we would appreciate an opportunity to review these documents before they are released.

Furthermore, since the proposed letter and public statement deal directly with implementation of the Convention, we recommend that such documents be cleared with the State Department and the National Security Council. It may also be advisable to contact the Postal Service.

cc: Paul Thompson
**WHITE HOUSE STAFFING MEMORANDUM**

DATE: 4/24/86  ACTION/CONCURRENCE/COMMENT DUE BY: 4/25/86

SUBJECT: LETTERS AND STATEMENT RE RATIFICATION OF UNIVERSAL POSTAL UNION

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**ACTION FYI**

- POINDEXTER
- RYAN
- SPEAKES
- SPRINKEL
- SVAHN
- THOMAS
- TUTTLE
- WALLISON

**REMARKS:** Please provide any comments/recommendations by close of business Friday, April 25th. Thank you.

**RESPONSE:**

David L. Chew
Staff Secretary
MEMORANDUM FOR DAVID CHEW

FROM: JOHN A. SVAHN

SUBJECT: Public Statement and Private Letter to Accompany Ratification of the Acts of the Universal Postal Union

Recently the President signed the Acts of the Nineteenth Congress of the Universal Postal Union, a convention which governs the delivery of international mail. Sections of those Acts (and especially Article 23, attached) could be interpreted to allow postal administrations to restrict private competition in international mail delivery. We need to let our own USPS and the postal administrations of other nations know that our policy is not only to permit but to promote healthy private competition, and that we expect implementation of the Acts to conform to that policy, with close cooperation among USPS, State, and Justice.

The potential problem arises from the fact that Article 23, paragraph 4 of the Acts suspends the obligation of postal administrations to forward "remailed." "Remail" is mail collected from domestic businesses by private firms who sort it and ship it as bulk mail to whichever foreign postal administration offers the most efficient service to various foreign destinations. Without policy clarification, the USPS could use Article 23 to suppress private competition in the provision of international mail services by (1) intercepting "remailed" foreign mail in transit through the United States and/or (2) negotiating bilateral agreements to suppress the international activities of private "remailers".

The attached draft statement and letter have been informally cleared with State, NSC, OMB, CEA, Commerce, OPD, Justice, and the White House Counsel. Justice will follow up this letter with more detailed guidelines for implementation of the Acts.
April 15, 1986

Dear Chairman McKean, other Governors, and 
Postmaster General Casey:

I have signed the Acts of the Nineteenth Congress of the Universal Postal Union, negotiated at Hamburg in 1984, but I want us now to make sure that the Acts, and particularly Article 23, are not used to stifle healthy private competition in the international mail arena. The policy of this Administration is to encourage free enterprise in ways that will improve services and reduce costs to our citizens, and I know I can count on your support to carry out this policy.

Therefore, I am asking that you do all within your power, working closely with the Secretary of State and the Attorney General, to permit and promote marketplace competition in international mail, and to influence other nations to do likewise.

Sincerely,

Honorable John R. McKean
Chairman, Board of Governors
U.S. Postal Service
475 L'Enfant Plaza, S.W., Room 10300
Washington, D.C. 20260-1000

Honorable Albert V. Casey
Postmaster General
U.S. Postal Service
475 L'Enfant Plaza, S.W., Room 1022
Washington, D.C. 20260-0010
The President has signed the Acts of the Nineteenth Congress of the Universal Postal Union, negotiated at Hamburg in 1984, and expressed to the Postal Service Board of Governors and to the Postmaster General his concern that the Acts might be used in ways that would stifle private competition in the international mail arena.

Administration policy is to encourage free enterprise in ways that will ensure better products and services at lower costs to our citizens. In line with this policy the President has asked the Postal Service Governors and the Postmaster General to permit and promote marketplace competition in international mail, and to influence other nations to do likewise.
SEPARATE LETTERS TO EACH:

BOARD OF GOVERNORS
U.S. POSTAL SERVICE

Hon. John R. McKean (Chairman)
John R. McKean Accountants
1 California Street - Suite 1200
San Francisco, CA 94111-5484
415 788-2400

Hon. Peter E. Voss (Vice Chairman)
President
Northeastern, Inc.
948 High Avenue, S.W.
Canton, OH 44707-4153
216 456-7600

Hon. George W. Camp
11950 Chaffin Road
Roswell, GA 30075-1450
404 992-5433

Hon. John N. Griesemer
Route 2, Box 52
Springfield, Mo. 65802-9704
417 862-4311

Hon. Tyler McConnell
400 S. Ocean Boulevard
Palm Beach, FL 33480-4431
305 832-8888

Hon. Ruth O. Peters
2200 N. Taft Street
Arlington, VA 22201-3617
703 528-4253

Hon. John L. Ryan
President
Dean Brothers Pump
P. O. Box 68172
Indianapolis, IN 46268-0172
317 293-2930

Hon. Robert Setrakian
601 California Street, Suite 610
San Francisco, CA 94108-2811
415 398-1111

(One Vacancy)

PMG Albert Casey
U.S. Postal Service
475 L'Enfant Plaza West, S.W.
Washington, D.C. 20260-0010
268-5225

OPM Jackie Strange
U.S. Postal Service
475 L'Enfant Plaza West, S.W.
Washington, D.C. 20260-0010

Jan 7, 1986
# WHITE HOUSE STAFFING MEMORANDUM

**DATE:** 4/14/86  
**ACTION/CONCURRENCE/COMMENT DUE BY:** 5:00 p.m. TODAY

**SUBJECT:** PRESIDENT'S RATIFICATION OF THE UNIVERSAL POSTAL UNION CONVENTION

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**REMARKS:** Do you have any objection to the following approach?

**RESPONSE:** No objections.

---

Rodney McDaniel  
Executive Secretary  
14 APRIL 86

David L. Chew  
Staff Secretary
MEMORANDUM FOR DAVID L. CHEW
STAFF SECRETARY AND DEPUTY ASSISTANT TO
THE PRESIDENT
FROM: PETER J. WALLISON
COUNSEL TO THE PRESIDENT
SUBJECT: Status of the President's Ratification of
the Universal Postal Union Convention

This office has reviewed the President's ratification of the Universal Postal Union Convention and after consultations with the Department of Justice, the Office of Policy Development and the State Department's Office of Legal Adviser, we are of the opinion that it would not be appropriate to withdraw the President's ratification.

We understand that in lieu of a "reservation" (i.e. objection) to Article 23(4) of the Convention, the Office of Policy Development, the Council of Economic Advisers, the Office of Management and Budget and the Department of Justice have drafted a letter from the President to the Postmaster General and a public statement setting forth the Administration's policy on private sector competition in international mail. We further understand that these documents will be forwarded to the President by John A. Svahn (Assistant to the President for Policy Development) on Monday. We recommend that you continue to hold the Convention pending a decision on Mr. Svahn's submission. We have no legal objection to the concept of a letter and statement being issued in connection with the ratification, but we would appreciate an opportunity to review these documents before they are released.

Furthermore, since the proposed letter and public statement deal directly with implementation of the Convention, we recommend that such documents be cleared with the State Department and the National Security Council. It may also be advisable to contact the Postal Service.

cc: Paul Thompson
MEMORANDUM FOR DAVID L. CHEW
STAFF SECRETARY AND DEPUTY ASSISTANT TO
THE PRESIDENT

FROM: PETER J. WALLISON
COUNSEL TO THE PRESIDENT

SUBJECT: Status of the President's Ratification of
the Universal Postal Union Convention

April 11, 1986

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Furthermore, since the proposed letter and public statement deal directly with implementation of the Convention, we recommend that such documents be cleared with the State Department and the National Security Council. It may also be advisable to contact the Postal Service.

cc: Paul Thompson
ACTION OFFICER: THOMPSON  DUE: 1500 TODAY

Prepare Memo McDaniel to Chew  
Prepare Memo McDaniel to Elliott  
Prepare Memo McDaniel to Speakes  
Prepare Memo ________________________ to ________________________

*** PUT RESPECTIVE STAFF OFFICER’S NAME IN MARGIN BESIDE CHANGES.***

CONCURRENCES/COMMENTS*

*PHONE to action officer at ext. 2562  DUE:________________________

□ Burghardt  □ Levine  □ Sachs
□ Cannistraro  □ Linhard  □ Sestanovich
□ Childress  □ Mahley  □ Sigur
□ Cobb  □ Major (FYI)  □ Small
□ Covey  □ Mandel  □ Sommer
□ Danzansky  □ Matlock  □ Soos
□ deGraffenreid  □ May  □ Stark
□ Dobriansky  □ Menges  □ Steiner
□ Donley  □ Miller  □ Tahir-Kheli
□ Douglass  □ North  □ Teicher
□ Grimes  □ Platt (FYI)  □ Thompson
□ Hughes  □ Pugliaresi  □ Tillman
□ Kraemer  □ Raymond  □ Wigg
□ Laux  □ Reger  □ Wright
□ Lehman  □ Ringdahl  □ ________________
□ Lenczowski  □ Sable  □ ________________

INFORMATION  □ McDaniel  ☑ Pearson  ☑ Secretariat
□ Rodman  □ Lehman  ☑ Exec. Sec. Desk
□ Poindexter (advance)  □ Fortier (advance)
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1 = Information  A = Action  R = Retain  D = Dispatch  N = No further Action

cc: VP Regan Buchanan Other

COMMENTS
Should be seen by: [Signature] (Date/Time)
MEMORANDUM FOR THE PRESIDENT

FROM: JOHN A. SVAHN

SUBJECT: Ratiﬁcation of the Acts of the Universal Postal Union

Recently you signed the Acts of the Nineteenth Congress of the Universal Postal Union, a convention which governs the delivery of international mail. Sections of those Acts (and especially Article 23, attached) could be interpreted to allow postal administrations to restrict private competition in international mail delivery. We need to let our own USPS and the postal administrations of other nations know that our policy is not only to permit but to promote healthy private competition, and that we expect implementation of the Acts to conform to that policy.

The potential problem arises from the fact that Article 23, paragraph 4 of the Acts suspends the obligation of postal administrations to forward "remail." "Remail" is mail collected from domestic businesses by private firms who sort it and ship it as bulk mail to whichever foreign postal administration offers the most efﬁcient service to various foreign destinations. Without policy clarification, the USPS could use Article 23 to suppress private competition in the provision of international mail services by (1) intercepting "remailed" foreign mail in transit through the United States and/or (2) negotiating bilateral agreements to suppress the international activities of private "remailers".

The attached statement and letter have been cleared with State, NSC, OMB, CEA, Commerce, OPD, Justice, and the White House Counsel.
Dear Chairman McKean, other Governors, and Postmaster General Casey:

I have signed the Acts of the Nineteenth Congress of the Universal Postal Union, negotiated at Hamburg in 1984, but I want us now to make sure that the Acts, and particularly Article 23, are not used to stifle healthy private competition in the international mail arena. The policy of this Administration is to encourage free enterprise in ways that will improve services and reduce costs to our citizens, and I know I can count on your support to carry out this policy.

Therefore, I am asking that you do all within your power, working closely with the Executive Branch, especially the Secretary of State and the Attorney General, to permit and promote marketplace competition in international mail, and to influence other nations to do likewise.

Sincerely,

Honorable John R. McKean
Chairman, Board of Governors
U.S. Postal Service
475 L'Enfant Plaza, S.W., Room 10300
Washington, D.C. 20260-1000

Honorable Albert V. Casey
Postmaster General
U.S. Postal Service
475 L'Enfant Plaza, S.W., Room 1022
Washington, D.C. 20260-0010
The President has signed the Acts of the Nineteenth Congress of the Universal Postal Union, negotiated at Hamburg in 1984, and expressed to the Postal Service Board of Governors and to the Postmaster General his concern that the Acts might be used in ways that would stifle private competition in the international mail arena.

Administration policy is to encourage free enterprise in ways that will ensure better products and services at lower costs to our citizens. In line with this policy the President has asked the Postal Service Governors and the Postmaster General to permit and promote marketplace competition in international mail, and to influence other nations to do likewise.
SEPARATE LETTERS TO EACH:

BOARD OF GOVERNORS
U.S. POSTAL SERVICE

Hon. John R. McKean (Chairman)
John R. McKean Accountants
1 California Street - Suite 1200
San Francisco, CA 94111-5484
415 788-2400

Hon. Peter E. Voss (Vice Chairman)
President
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Canton, OH 44707-4153
216 456-7600

Hon. George W. Camp
11950 Chaffin Road
Roswell, GA 30075-1450
404 992-5433

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417 862-4311

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703 528-4253

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Indianapolis, IN 46268-0172
317 293-2930

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San Francisco, CA 94108-2811
415 398-1111

(One Vacancy)

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Washington, D.C. 20260-0010
268-5225

DPM6 Jackie Strange
U.S. Postal Service
475 L'Enfant Plaza West, S.W.
Washington, D.C. 20260-0010

Jan 7, 1986
Attached is the final draft letter re ratification of the Universal Postal Union. It incorporates one minor change suggested by OMB. All other senior staff had no objections to the letter. Please advise when this is clear for execution here.
David: Attached is the cover memo for the President, which you requested to go with the package I sent you yesterday. I have attached a whole new package for the President, if you decide he should see it.
WHITE HOUSE STAFFING MEMORANDUM

DATE: 4/24/86

ACTION/CONCURRENCE/COMMENT DUE BY: 4/25/86

SUBJECT: LETTERS AND STATEMENT RE RATIFICATION OF UNIVERSAL POSTAL UNION

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REMARKS: Please provide any comments/recommendations by close of business Friday, April 25th. Thank you.

RESPONSE: __________________________

David L. Chew
Staff Secretary
Ext. 2702
MEMORANDUM FOR DAVID CHEW

FROM:  JOHN A. SVAHN

SUBJECT: Public Statement and Private Letter to Accompany Ratification of the Acts of the Universal Postal Union

Recently the President signed the Acts of the Nineteenth Congress of the Universal Postal Union, a convention which governs the delivery of international mail. Sections of those Acts (and especially Article 23, attached) could be interpreted to allow postal administrations to restrict private competition in international mail delivery. We need to let our own USPS and the postal administrations of other nations know that our policy is not only to permit but to promote healthy private competition, and that we expect implementation of the Acts to conform to that policy, with close cooperation among USPS, State, and Justice.

The potential problem arises from the fact that Article 23, paragraph 4 of the Acts suspends the obligation of postal administrations to forward "remaid." "Remail" is mail collected from domestic businesses by private firms who sort it and ship it as bulk mail to whichever foreign postal administration offers the most efficient service to various foreign destinations. Without policy clarification, the USPS could use Article 23 to suppress private competition in the provision of international mail services by (1) intercepting "remaid" foreign mail in transit through the United States and/or (2) negotiating bilateral agreements to suppress the international activities of private "remailers".

The attached draft statement and letter have been informally cleared with State, NSC, OMB, CEA, Commerce, OPD, Justice, and the White House Counsel. Justice will follow up this letter with more detailed guidelines for implementation of the Acts.
April 15, 1986

Dear Chairman McKean, other Governors, and Postmaster General Casey:

I have signed the Acts of the Nineteenth Congress of the Universal Postal Union, negotiated at Hamburg in 1984, but I want us now to make sure that the Acts, and particularly Article 23, are not used to stifle healthy private competition in the international mail arena. The policy of this Administration is to encourage free enterprise in ways that will improve services and reduce costs to our citizens, and I know I can count on your support to carry out this policy.

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