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Collection Name EXECUTIVE SECRETARIAT, NSC: MEETING FILE

Withdrawer

DLB 10/16/2007

File Folder

NSC 00024 11/10/1981 [STRATEGY TOWARD CUBA AND

FOIA

CENTRAL AMERICA, EL SALVADOR] (1 OF 2)

F95-042-4

Box Number

2

ORR, ROBERT

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ID Doc Type	Document Description	No of Pages	Doc Date	Restrictions
43932 PAPER	A STRATEGY FOR CUBA AND CENTRAL AMERICA, WITH EDITS	8	11/9/1981	B1
43933 PAPER	BUILDING SUPPORT AT HOME AND ABROAD	2	11/7/1981	B1
	PAR 2/13/2017 M465/1			
43934 PAPER	PROBABLE SOVIET AND CUBAN RESPONSES	3	ND	B1
43935 PAPER	US MILITARY FORCES D 2/13/2017 M465/1	3	ND	B1
43936 PAPER	SAME TEXT AS 43932, WITH DIFFERENT EDITS	13	11/9/1981	B1
43937 FORM	NSC DISTRIBTUION RECORD	1	11/10/1981	B1 B3
43938 PAPER	EDITED DUPILICATE PAGES FOR #43932, PP. 2, 6, 7, 8	4	11/9/1981	B1
43939 PAPER	A STRATEGY FOR CUBA AND CENTRAL AMERICA - WITH DIFERENT EDITS D 2/13/2017 M465/1	13	11/9/1981	B1

The above documents were not referred for declassification review at time of processing Freedom of Information Act - [5 U.S.C. 552(b)]

B-1 National security classified information [(b)(1) of the FOIA]

B-2 Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]

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MIG TITLE NSC MEETING ON STRATEGY TOWARD CUBA & CENTRAL AMERICA

MIG DATE 811110 MIG TYPE NSC MINUTES Y PRIME RECORD ID 8190049

PARTICIPANT	AGENCY	PARTICIPANT	AGENCY	PARTICIPANT	AGENCY
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CLARK, W	STATE	WEINBERGER, C	DOD	CARLUCCI, F	DOD
SCHNEIDER, W	CMB	CASEY, W	CIA	KIRKPATRICK, J	USUN
JONES, D	JCS	GORMAN, P	JCS	MEESE, E	WH
BAKER, J	WH	ALLEN	WH	NANCE	WH
COLSON	WH	FONTAINE	NSC	MURPHY, D	OVP

MEETING INSTITUTIONAL TREE

NSCIF CROSS REFERENCE MEETING DATA (VIEW ONLY)

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TO AGENCIES

FROM ALLEN

RECEIVED 14 NOV 81 11

DOCDATE 09 NOV 81

ALLEN

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10 NOV 81

KEYWORDS: CUBA

CENTRAL AMERICA

NSC

SUBJECT: BACKGROUND PAPERS & PRES BRIEFING PAPER FOR 10 NOV NSC MTG

ACTION: PREPARE MEMO FOR ALLEN DUE: STATUS C FILES IFM O

FOR ACTION

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MEMORANDUM

THE WHITE HOUSE

II-90037 Add-on

WASHINGTON

CONFIDENTIAL WITH SECRET SENSITIVE ATTACMENTS

November 10, 1981

2

MEMORANDUM FOR THE PRESIDENT

FROM:

RICHARD V. ALLEN

SUBJECT:

NSC Meeting - Today, November 10, 1981

Subsequent to my submission of papers to you for your use at today's NSC meeting, the Department of State submitted new pages 2, 6, 7 and 8 (Tab A) for use in that paper. These changes were requested by certain of the participants in the interagency group who prepared the document.

This morning the Department of Defense submitted a new version of the interagency group paper (Tab B) as being more indicative of their opinions of the recommendations in the paper.

As you can see from these submissions, there is not a unanimity of opinion on the proper courses of action necessary in the Caribbean area.

CONFIDENTIAL WITH SECRET SENSITIVE ATTACHMENT White Haves Guidelines, August 29, 1997

By Ollo NARA, Date 10 12 07

STATE SUBMISSION WITH NEW PAGES

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Collection Name Withdrawer

EXECUTIVE SECRETARIAT, NSC: MEETING FILE DLB 10/16/2007

File Folder FOIA

NSC 00024 11/10/1981 ISTRATEGY TOWARD CUBA AND F95-042-4

CENTRAL AMERICA, EL SALVADOR] (1 OF 2) ORR, ROBERT

Box Number

15

IDDocument TypeNo of Doc DateRestrictionsDocument Descriptionpagestions

43932 PAPER 8 11/9/1981 B1

A STRATEGY FOR CUBA AND CENTRAL AMERICA, WITH EDITS

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- LULIULLIVE

Building Support at Home and Abroad

We must move urgently to build support for our policy among the American public, in the Congress, and with other governments.

Phase I. Reinforcing El Salvador, Creating a Climate of Insecurity Around Cuba.

At home, we should avoid dramatizing the situation. Public involvement by the President and Secretary of State should be clear, particularly with the Congressional leadership, but limited.

Our public emphasis would be on:

- -- Political and economic support (i.e. supplemental aid and Caribbean Basin Program) for democratic regimes in the region (Costa Rica, Jamaica, and Dominica Republic) and regimes in El Salvador and Honduras where we seek to strengthen the political center.
- -- Support for reforms in El Salvador and the search for a political solution.
- -- Using the Sandinista move to a totalitarian state as the inevitable alternative to our support for the center. (i.e. Duarte) in El Salvador.
- -- Letting the deployments around Cuba speak for themselves, avoiding action forcing steps, and continuing our public exposition of Castro's export of subversion in a firm but non-strident fashion.

As soon as our own decisions are made, we would begin putting together the local consortium of countries to contain Nicaragua. We should start with Colombia (the presence of one of the Latin democracies is a political imperative), then adding Honduras, all Salvador and Guatemala. We can perhaps add Costa Rica after their elections in May 1982. We will have to convince these countries that we will back them with US force if there is fighting and provide substantial additional FMS and economic assistance to Colombia and Honduras.

Venezuela will do more to help in El Salvador (economic aid and military advisors) but will not overtly join the consortium:

SECRET/SENSITIVE

NLRR M465 # 43133 BY W 11: 8/13/17 If substantial numbers of Cuban troops are introduced into Central America, we can get the required two-thirds vote to intervene under the Rio Treaty; otherwise not. Mexico will oppose in either case.

Phase II: Coercing Cuba

The US public and Congress will support the use of coercion against Cuba only if convinced that US security is at risk and that the Administration is acting in a cautious and prudent manner. The Secretary of State would make the basic security case.

Simultaneously, we would propose to Castro a private negotiation in which in return for the withdrawal of Cuban troops and advisors from Central America and Africa we would offer full normalization of relations. After the effort fails (in a credible time frame), we would make the record public.

The President would then announce our coercive action against Cuba. He would describe Cuba as a heavily armored Soviet proxy and stress the strategic threat to the US. In consultations with Congress under the War Powers Resolution, we would realistically describe possible Soviet countermoves and and now we propose to contain them. We would make clear to the Congress — and to the Soviets—that we will stay the course until the problem of Cuba is settle.

Most countries in the Hemisphere will support us privately but few would join us openly. Colombia, Haiti, the Dominican Republic and some Central Americans are possible exceptions.

11/7/81

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B1

PROBABLE SOVIET AND CUBAN RESPONSES

43934 PAPER

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NSC 00024 11/10/1981 [STRATEGY TOWARD CUBA AND

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F95-042-4

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Box Number

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43935 PAPER

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US MILITARY FORCES

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CENTRAL AMERICA, EL SALVADOR] (1 OF 2)

ORR, ROBERT

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43936 PAPER

13 11/9/1981 **B**1

SAME TEXT AS 43932, WITH DIFFERENT EDITS

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THE WHITE HOUSE

VASHINGTON

CONFIDENTIAL WITH SECRET SENSITIVE ATTACHMENTS

November 10, 1981

MEMORANDUM FOR THE VICE PRESIDENT

THE SECRETARY OF STATE

THE SECRETARY OF DEFENSE

THE COUNSELLOR TO THE PRESIDENT

THE DIRECTOR, OFFICE OF MANAGEMENT AND BUDGET

THE DIRECTOR OF CENTRAL INTELLIGENCE

THE UNITED STATES REPRESENTATIVE TO THE

UNITED NATIONS

THE CHIEF OF STAFF TO THE PRESIDENT

THE DEPUTY CHIEF OF STAFF TO THE PRESIDENT

THE CHAIRMAN, JOINT CHIEFS OF STAFF

SUBJECT:

NSC Meeting - Tuesday, November 10, 1981

At Tab A are new pages 2, 6, 7 and 8 submitted by the Department of State for substitution in the paper issued on November 9, 1981, for discussion at the NSC meeting scheduled for 4:00 p.m. today.

At Tab B are papers the Department of Defense desires distributed as more indicative of their opinions of the recommendations in the basic paper.

FOR THE PRESIDENT:

Richard V. Allen

Assistant to the President for National Security Affairs

Richard V. Jees

CONFIDENTIAL WITH
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ATTACHMENTS
Review On November 10 1

Review on November 10, 1983



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File Folder NSC 00024 11/10/1981 [STRATEGY TOWARD CUBA A CENTRAL AMERICA, EL SALVADOR] (1 OF 2)	FOIA F95-042-4 ORR, ROBERT
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43937 FORM 11/10/1981 **B**1

NSC DISTRIBTUION RECORD

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F95-042-4 ORR, ROBERT

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ID	Document Type	No of Doc Date	e Restric-
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43938 PAPER

4 11/9/1981 B1

EDITED DUPILICATE PAGES FOR #43932, PP. 2, 6, 7, 8

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CENTRAL AMERICA, EL SALVADOR] (1 OF 2)

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ID	Document Type	No of Doc Date	Restric-
	Document Description	pages	tions

43939 PAPER

13 11/9/1981 B1

A STRATEGY FOR CUBA AND CENTRAL AMERICA - COMBINATION OF DOS/DOD EDITS

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