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WITHDRAWAL SHEET

Ronald Reagan Library

Collection Name EXECUTIVE SECRETARIAT, NSC: MEETING FILE

Withdrawer

DLB 10/17/2007

File Folder NSC 00084 07/08/1983 [CENTRAL AMERICA] (2 OF 3)

FOIA

F95-042-4

Box Number 5

ORR, ROBERT

20

ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
44006	MEMO	DUPLICATE OF #43999 <i>R 8/24/2012 M325/2</i>	1	7/13/1983	B1
44007	PAPER	DUPLICATE OF #44000	6	ND	B1
43999	MEMO	CASPAR WEINBERGER TO THE PRESIDENT, RE: CENTRAL AMERICAN INITIATIVES <i>R 8/24/2012 M325/2</i>	1	7/13/1983	B1
44000	PAPER	CENTRAL AMERICAN INITIATIVES	6	ND	B1
44001	MEMO	CHARLES HILL TO WILLIAM CLARK, RE: CENTRAL AMERICA - PUBLIC AFFAIRS/LEGISLATIVE ACTION PLAN <i>R 11/30/2012 M325/2</i>	1	7/15/1983	B1
44002	PAPER	CENTRAL AMERICA PULBIC DIPLOMACY ACTION PLAN <i>R 11/30/2012 M325/2</i>	6	ND	B1
44003	PAPER	LEGISLATIVE ACTION PLAN <i>R 11/30/2012 M325/2</i>	7	7/13/1984	B1
44004	MEMO	ALFONSO SAPIA-BOSCH, OLIVER NORTH TO WILLIAM CLARK, RE: IMPLEMENTING THE PRESIDENT'S CENTRAL AMERICA STRATEGY <i>R 9/26/2013 M325/2</i>	1	7/18/1983	B1

The above documents were not referred for declassification review at time of processing

Freedom of Information Act - [5 U.S.C. 552(b)]

- B-1 National security classified information [(b)(1) of the FOIA]
- B-2 Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- B-3 Release would violate a Federal statute [(b)(3) of the FOIA]
- B-4 Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- B-6 Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- B-7 Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- B-8 Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- B-9 Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

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ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
44005	MEMO	ALFONSO SAPIA-BOSCH, ROGER FONTAINE, OLIVER NORTH TO WILLIAM CLARK, RE: DEFENSE DEPARTMENT ACTION PLAN	3	7/14/1983	B1

The above documents were not referred for declassification review at time of processing

Freedom of Information Act - [5 U.S.C. 552(b)]

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D



TOP SECRET
THE SECRETARY OF DEFENSE

SYSTEM II
90876

WASHINGTON, D.C. 20301

43999

03 JUL 13 P 8: 31

13 JUL 1983

MEMORANDUM FOR THE PRESIDENT

Subject: Central American Initiatives

Attached is the Defense Department action plan for carrying out the Central American initiatives you directed in your memorandum of July 12th. I believe it provides a realistic basis for satisfying your objectives. We will provide biweekly progress reports to your staff as we refine and execute the various elements of the plan.

We will use the presence of U.S. forces in the region to refine and evaluate our plans for contingencies such as the evacuation of American citizens and the institution of a quarantine.

Sap.

Attachment

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DECLASSIFY OADR

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NLRR MID-325/2#43999

BY FW NARA DATE 8/24/12

COPY NO. 1

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44000	PAPER CENTRAL AMERICAN INITIATIVES	6	ND	B1

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4

E



Washington, D.C. 20520

44001

03 JUL 1983 P 7: 51

SECRET/SENSITIVE

July 15, 1983

MEMORANDUM FOR MR. WILLIAM P. CLARK
THE WHITE HOUSESUBJECT: Central America - Public Affairs/Legislative Action
Plan

Attached are public affairs/legislative action plans as tasked by Tab C of the President's memorandum on this subject dated July 12, 1983. The focus of the action plan at Tab 1 is on maximizing the impact of the President's speech over the near term. A longer term public diplomacy strategy is at Tab 2. This strategy will be reviewed July 15 by the Interagency Executive Committee for Public Diplomacy headed by Otto Reich.

At Tab 3 is a legislative action plan covering the various items included in the President's memorandum. Note that the President's memorandum calls on the Secretary of Defense to "...identify the public affairs guidance and Congressional action/consultation required to accomplish each of the action points." Those details were not available at the time the attached plan was completed, but are expected to be included in the Secretary of Defense's submission, and a revised, coordinated plan will be prepared at that time.

Attachment:
As stated.*Thomas McInally*for Charles Hill
Executive SecretarySECRET/SENSITIVE

DECL: OADR

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NLRR M10-325/2 #44001

BY *RW* NARA DATE 11/30/12

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Public Affairs Action Plan
For July 18 Speech

Objective: To lay the foundation for strong public and congressional support of our Central American policy in conjunction with the Presidents' July 18 speech on bipartisan commission.

<u>Activity</u>	<u>Date</u>	<u>Action Officer</u>
1. High Administration Official briefs/consults with four congressional co-sponsors (Jackson, Mathias, Kemp and Barnes)	Prior to July 18	State (E)-P. Moore White House-Legislative
2. Press Backgrounder on speech (On site, W.H. or State)	July 18	White House-M. Allin R. MacFarlane
3. Stimulate requests for high administration officials to appear in the following talk shows (List of available officials in Tab. A): PBS McNeil-Lehrer Report ABC Nightline NBC Today Show ABC Good Morning America CBS Morning News NBC Meet the Press CBS Face The Nation ABC This Week with D. Brinkley	July 18-24	State (PA)-J. Hughes White House-M. Allin
4. USIA will ensure world-wide dissemination of speech and supporting materials through Wireless File, Voice of America commentaries and other mechanisms	July 18	USIA-R. Gilbert
5. State will provide diplomatic posts with guidance and request feedback on audience receptivity	July 18	State(ARA)-P. Sarros
6. Briefing for Congressional Leaders	July 18	State--Shultz/Motley
7. Briefing for Congressional Staffers	July 18	State(ARA)-C Johnston
8. Distribute speech to all Members of Congress	July 18	White House-Leg.

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Department of State Guidelines, July 21, 1997
By dlb NARA, Date 10/17/02

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9. Print and distribute speech around U.S. on expedited basis July 18-19 State (PA)-P. Auerswald
10. Direct-line interviews with local TV/Radio programs and editorial boards. July 18-30 State(PA)- T. Bleha
(List of officials in Tab. B.)
11. Special Briefings for national columnists (e.g. James Reston, Joseph Kraft, Evans and Novak, G. Will) July 18-30 State(PA) J. O'Neill
12. W.H. Outreach Group meeting with select interested groups. July 20-27 WhiteHouse:MBlackwell
(Hispanic, Veterans Religious, etc.)
13. Op Ed Pieces for major newspapers; e.g. Washington Post, Wall Street Journal New York Times, Boston Globe, L.A. Times, (See List of major newspapers in 23 major cities in the Mid-Atlantic/ Mid-West and South/Southwest/ West regions in Tab C) July 19-30 Inter-Agency Committee (Reich)
To stress special themes such as security, human rights, development assistance, refugees; and authored by appropriate senior administration official.
14. Briefings for ARA/OAS and OECD Ambassadors July 18-19 Dam/Eagleburger/ Motley/Reich
15. Supporting Materials presently in clearance, draft or publication stages
 - Talking Points on Bipartisan Commission.
 - Themes on Central American Policy as articulated by President in April 27 Speech to Congress: Democracy, Development, security, Dialouge and Negotiations
 - Special Themes on external interference and threat to area and its effect on U.S. and allied security interests, which will emphasize following points; the dangers posed by the Marxist/Leninist government of Nicaragua in their export of revolution to democratically oriented states; the danger of Soviet, Soviet Bloc, and Cuban interference in the region.

-- Special Talking Points on President's legislative agenda items:

- CBI trade and investment incentives
- FY83 Supplemental
- FY83 Reprogramming of additional \$30 million
- Boland - Zablocki amendment
- FY84 foreign AID request
- Radio Marti
- Certification on El Salvador

TAB A

ADMINISTRATION OFFICIALS
AVAILABLE FOR TV TALK SHOWS

Secretary Shultz

Secretary Weinberger (DOD)

Deputy Secretary Dam

Ambassador Kirkpatrick

Undersecretary Ikle (DOD)

Undersecretary Eagleburger

Undersecretary Schneider

Ambassador Mitterand

Administrator McPherson (AID)

Assistant Secretary Motley

Assistant Secretary Abrams

Assistant Secretary Armitage (DOD)

Political-Military Director Howe

Senior Adviser Reich

Deputy Assistant Secretary Michel

Deputy Assistant Secretary Sanchez (DOD)

Mr. Craig Johnstone

TAB B

CENTRAL AMERICA SPEAKERS/BRIEFINGS POOL
JULY/AUGUST 1983

Richard Belt	ARA/CEN
Jeff Biggs	ARA/P
Robert-Blohm	ARA/CEN
George Brown	ARA/PPC
Suzan Clyde	ARA/P
Robert Cox	ARA/CEN
Luigi Einaudi	ARA/PPC
Charles Fairbanks	HA/DAS
Ed Fox	H/DAS
John Hamilton	ARA/PPC
Richard Harrington	ARA/PPC
Donna Hrinak	ARA/CEN
Stephen MacFarland	ARA/CEN
Kate Marshall	ARA/P
Garry Matthews	HA/DAS
Robert Perry	P
Datus Proper	ARA/RPP
Peter Romero	ARA/CEN
Gerald Rosen	ARA/ECP
Robert Ryan	ARA/DEP
Peter Sarros	ARA/CEN
Charles Shapiro	ARA/CEN
Michael Skol	ARA/PPC
Greg Sprow	ARA/CEN
Daniel Vernon	ARA/CEN
William Wood	ARA/PPC

Senate Foreign Relations Subcommittee
on Western Hemisphere Affairs

<u>Member</u>	<u>State(City)</u>	<u>"Home-town"</u> <u>Newspaper</u>	<u>Edit. Posit.</u> <u>on El Salvador</u>
<u>Reps</u>			
Helms (chairman)	NC(Raleigh)	<u>Raleigh News and Observer</u>	unk.
Ingraham	Ind(Ind'polis)	<u>Indianapolis Star</u>	supports Admi
Kassebaum	Kan(Wichita)	<u>Wichita Eagle-Beacon</u>	unk.
Pressler	SD(Humboldt)	<u>Rapid City Journal</u>	unk.
		<u>Sioux Falls Argus Leader</u>	unk.
Murkowski	Alas(Fairbanks)	<u>Fairbanks Daily News-Miner</u>	unk
<u>Dems</u>			
Torinsky	Neb(Omaha)	<u>Omaha World Herald</u>	supports Admi
Isongas	Mass(Lowell)	<u>Lowell Sun</u>	unk. 1/
Judd	Conn(Norwich)	<u>Hartford Courant</u>	against certi
Cranston	Cal(Los Angeles)	2/	

House Foreign Affairs Subcommittee
on Inter-American Affairs

<u>Dems</u>			
Barnes (chairman)	Md(Kensington)	3/	
Studds	Mass(Cohasset)	1/	
Goldenson	Conn(Borzhah)	<u>Middletown Press</u>	unk.
		<u>Hartford Courant</u>	against cert
Rostmayer	Pa(Solenerry)	4/	
Reid	Nev(Las Vegas)	<u>Las Vegas Sun</u>	unk.
		<u>Las Vegas Review-Journal</u>	unk.
Garcia	NY(Bronx)	5/	
Solarz	NY(Brooklyn)	5/	
<u>Reps</u>			
Lagomarsino	Cal(S. Barbara)	<u>Santa Barbara News Press</u>	unk.
Hyde	Ill(Bensenville)	6/	
Bereuter	Neb(Utica)	<u>Lincoln Star/Journal</u>	unk.

For all footnotes, see relevant papers on page 1 of attachment.

3/ - Boston 3/- Washington 5/ - New York
4/ - Los Angeles 4/- Philadelphia 6/ - Chicago

Edit. Posit..
on El Salvador

Mid-Atlantic/Mid-West

1.	Boston	* <u>Boston Globe</u> <u>Boston Herald American (Hearst)</u>	negotiate econ aid only
2.	New York	* <u>Christian Science Monitor</u> * <u>New York Times</u> * <u>New York Daily News</u> <u>New York Post</u> * <u>Wall Street Journal</u> <u>Newsday</u>	negotiate against certif. crit. of Admin unk supports Admin crit. of Admin against certif.
3.	Philadelphia	* <u>Philadelphia Inquirer</u>	negotiate
4.	Washington	* <u>Washington Post</u> * <u>Washington Times</u>	supports Admin opp inc'd mil
5.	Pittsburgh	<u>Pittsburgh Post-Gazette</u> * <u>Pittsburgh Press (Scripps)</u>	supports Admin
6.	Cleveland	* <u>Cleveland Plain Dealer</u> <u>Cleveland Press</u>	opps US aid; neg, unk
7.	Detroit	* <u>Detroit Free Press</u> * <u>Detroit News</u>	negotiate supports Admin
8.	Louisville	* <u>Louisville Courier-Journal</u> * <u>Louisville Times</u>	crit of certif. no mil aid
9.	Chicago	* <u>Chicago Tribune</u> * <u>Chicago Sun-Times</u>	supports Admin. negotiate
10.	Milwaukee	* <u>Milwaukee Journal</u> * <u>Milwaukee Sentinel</u>	negotiate supports Admin.
11.	Des Moines	* <u>Des Moines Register</u>	negotiate
12.	Omaha	* <u>Omaha World-Herald</u>	supports Admin

South/Southwest/West

13.	Miami	* <u>Miami Herald</u> * <u>Diario Las Americas</u>	negotiate unk
14.	Atlanta	* <u>Atlanta Constitution</u> * <u>Atlanta Journal</u>	no US troops no more mil pers
15.	New Orleans	* <u>News Orleans Times-Picayune</u>	gen. supports Adm
16.	Houston	* <u>Houston Chronicle</u> <u>Houston Post</u>	supports Admin unk
17.	Dallas	* <u>Dallas Morning News</u> <u>Dallas Times Herald</u>	supports Admin negotiate
18.	Phoenix	* <u>Arizona Republic</u>	supports Admin
19.	San Diego	* <u>San Diego Union/Tribune (Copley)</u>	supports Admin
20.	Los Angeles	* <u>Los Angeles Times</u> <u>Los Angeles Herald Examiner (Hearst)</u>	negotiate
21.	San Francisco	* <u>San Francisco Chronicle</u> <u>San Francisco Examiner (Hearst)</u>	supports Admin supports Admin
22.	Oakland	<u>Oakland Tribune</u>	negotiate
23.	Sacramento	<u>Sacramento Bee</u>	crit. of certif

- covers Central American affairs relatively extensively

CENTRAL AMERICA PUBLIC DIPLOMACY
ACTION PLAN

(July-September 1983)

44002

- I. Continuing Activities: The following activities will be undertaken in support of our Central America policy with respect to the various audiences we wish to influence.

<u>ACTIVITY</u>	<u>ACTION OFFICE</u>
A. <u>Domestic Audiences</u>	
1. <u>The Congress</u>	
-- Encourage visits by CODELS to the area and provide appropriate briefings and support	ARA, H
-- Continuing flow of information to selected members and staffs	ARA
-- Support the National Bipartisan Commission on Central America.	ARA
-- Regular Background briefings to HFAG, SFRC, SAC and HAC	ARA, DOD/ISA, H
-- Briefing of Congressional leaders by President and Secretary of State and Defense	NSC, Mr. Reich
-- Periodic caucuses of Congressional supporters to provide briefings on Administration's policy	Mr. Reich
2. <u>The Public</u>	
-- Regular speakers programs focussing on: - constituencies of key congressmen - opinion makers/leaders	PA, ARA
-- Through September State P.A. plans to concentrate its public affairs programing on a southern/border arc and a mid-Atlantic/mid-Western arc (cities in which either media or public interest in Central America is relatively strong, as well as on other major media markets. Speaking engagements facilitate access to media. P.A. would, therefore, arrange live events whenever	

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BY RW NARA DATE 11/30/12

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possible with civic organizations. In cities where appropriate organizations do not hold summer meetings, we would seek to arrange media briefings, talks, and backgrounders.

The specifics of what we would like to do (locations, desirable timing and required speaker level) are listed in the attachment. To accomplish this, we will increase the number of speakers able to communicate persuasively Administration policies to the media and the public. P.A. can arrange short sessions in public speaking techniques and/or evaluations for interested officers from the Foreign Affairs community.

-- Regular mailings of speeches, gists, etc.

PA

ACTIVITY

ACTION OFFICE

3. Interest Groups

-- Secretary to hold meetings with national leaders of select religious human rights, business, foreign affairs groups

ARA, PA

-- Periodic mailing of information to select groups

ARA, PA

-- Encourage pro-Administration groups in influential positions to speak up

White House
Mr. Reich

-- Encourage active Hispanic Caucus

ARA, Mr. Reich

-- Our effort will focus on opinion leaders whose concerns will make them attentive to the Administration's message: business executives, professionals, the high income and college-educated, and Hispanic-Americans. These individuals are represented in professional, trade, and service organizations such as Chambers of Commerce, business forums, world affairs councils, rotary clubs, local leader roundtables, and perhaps regional NAM and ABA chapters.

- Whenever possible, we will program in-house conferences, seminars, and briefings in order to utilize our resources most efficiently.

4. Media

- Monthly, in-depth backgrounder for Washington based correspondents covering Latin America

PA, ARA, DOD/ISA

- Monthly direct-line interviews, with local TV, radio and editorial staffs

PA, ARA

- Placement of op-ed pieces on major policy themes

ARA, DOD/ISA

- Regular appearances on national TV programs by Administration officials

PA, ARA, DOD/ISA

- To secure national coverage, we will schedule central-office backgrounders with at least the three newspaper chains that have a centralized editorial policy: Copley (580,000 circ.), Scripps-Howard (2.2 million circ.), and Hearst (1.5 million circ.). This would involve visits to, or direct-line interviews with Copley and Scripps-Howard offices in Washington, D.C. and with Hearst offices in New York. Also, we will arrange Washington offices such as Gannett and Newhouse.

B. Foreign Audiences

1. Governments

- Continue periodic consultations with NATO experts

ARA, EUR

- Maintain dialogue in all ARA and OECD capitals by providing posts with regular Central American notes

ARA

- USIA to maintain high level information flow to all ARA and EUR posts

USIA

- Encourage Central American governments to improve their public affairs programs

USIA, ARA

<u>ACTIVITY</u>	<u>ACTION OFFICE</u>
-- Encourage CA leaders to visit US and EUR to speak out on the issues	ARA
-- Request European allies to accredit Ambassadors to El Salvador before elections	ARA, EUR
-- Encourage EC governments to be at least even-handed in aid to Nicaragua and to other CA countries	ARA, EUR
<u>2. Foreign Groups</u>	
-- Continue efforts to convince SI to pressure Nicaragua towards political pluralism and regional cooperation	ARA
-- Encourage German foundations (Adeuauer and Ebert) to support elections and democracy projects in the region	ARA
-- Encourage democratic labor union federations to support elections and democracy projects in the region	ARA
<u>II. Special Initiatives</u>	
<u>1. President's "Town Meeting" on Central America with "transition generation" and youth.</u>	
-- Determine President's availability and identify best site (EPCOT Center?)	NSC
-- Identify youth and other U.S. participants	White House Outreach Group
-- State/USIA to request Embassies to identify participants from Central America and provide grants	Outreach Group
<u>2. Encourage formation of private clipping service on Central America</u>	
-- Explore this with pro-Administration group	ARA

ACTIVITY

ACTION OFFICE

- As a fallback, consider (1) expanding distribution of ARA clipping service; or (2) providing ARA clipping proofs to outside group for distribution ARA
- 3. Improving Public Diplomacy activities of Central American governments
 - Provide advisory services and leader grants to foreign government officials USIA
 - Public affairs training to military spokesmen DOD
 - Provide guidance to Washington Embassies ARA, USIA
 - Encourage CA leaders to make TV appearances in the U.S. and to appear before Congress ARA, USIA
 - Encourage Central American governments to speak out in Europe ARA
 - Request Embassies to give us lists of planned visits to EUR posts ARA, EUR
 - Assist, as appropriate, the programming of such leaders to maximize support for common policies ARA, EUR, USIA
- 5. Senator Stone's Visit to Western Europe
 - Develop specific action plan to maximize Ambassador Stone's exposure in Europe, once a date for the trip is decided P, EUR, ARA
USIA
- 6. Caucus of Latin Americans in UN to sponsor resolution supporting democracy and free election at UNGA
 - Send telegram now seeking Ambassador Kirkpatrick's views on best timing for a caucus and on the nature of the proposed resolution ARA, IO

ACTIVITY

ACTION OFFICE

7. Seminars on Democracy for Central American Leaders.

-- Determine the availability of the Vice President and select a site

NSC

-- Request posts to identify participants and provide grants

ARA, USIA

8. Public Diplomacy Plan for El Salvador Elections

-- Review report of elections team which visited Salvador in May to assure that funding proposals include resources for public affairs effort

Mr. Reich

-- In the Fall develop a specific action plan

Mr. Reich

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44003

LEGISLATIVE ACTION PLAN

1. CONSULTATIONS

The key, indeed the absolute prerequisite to securing Hill approval for increased funding or activity in the Central American region is a coordinated plan for consultations - carefully targeted and, above all, timed with precision. Such consultations must stress at every turn that the increases requested are mainly to safeguard the range of options of a Presidential Commission. This to derive maximum benefit from an idea which enjoys widespread support in the Congress which sees it as its own imaginative idea and which fully appreciates the shelter it offers skittish Members increasingly uncomfortable with what they see as a complex and deteriorating situation in the region.

2. TIMING

Reassertion of all outstanding funding requests should start immediately through appropriate consultations as outlined below. We can make a strong case that the potential success of the Presidential Commission demands such resources, at the minimum. Moreover, Senator Stone's visits and discussions have provided highly persuasive evidence that the Administration is seriously pursuing a peaceful resolution of regional problems. His briefings on the Hill have been exceptionally well-received, rather remarkably so even by severe critics of Administration policy. Recent Salvadoran guerrilla stumbling over meeting with Senator Stone has caused some Congressmen to question, perhaps for the first time, guerrilla sincerity on the negotiations question. In short, the time is suitable to push for full funding under the 1983 Supplemental requests, the El Salvador reprogramming, and for the CPD levels requested for 1984.

3. STATUS OF CURRENT FUNDING REQUESTS

The present status of our current funding requests is as follows:

A. FY-83 SUPPLEMENTAL

Authorization: Authorization bills have been reported out of both the SFRC and the HFAC, but have not gone to either floor.

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BY RW NARA DATE 11/30/12

The full amount of MAP for Honduras (\$17 million) and Costa Rica (\$1.5 million) is in both the Senate and House Bills, as is the MAP for PACAM (\$1.5 million). For El Salvador, of the \$50 million requested, MAP was cut to \$8.7 million in the House version and to \$20 million in the Senate version.

The total Administration Supplemental request for ESF of \$142 million, which included \$35 million for Costa Rica and \$30 million for Honduras, was reduced to \$70 million in the HFAC version, with \$45.5 million effectively earmarked not to be used in Central America. The SFRC essentially authorized the total Administration ESF request with no crippling earmarks.

Appropriations: The FY-83 Supplemental Appropriations Bill has passed both Houses and is awaiting conference which may occur before the August recess.

The House version has no MAP for Central America. The Senate version voted the full amount of the Administration's request (El Salvador \$50 million, Honduras \$17 million, Costa Rica \$1.5 million and PACAM \$1.5 million). ESF for Honduras (\$30 million) and Costa Rica (\$35 million), the full amount of the Administration's request, is in both Bills.

B. FY-84 FOREIGN ASSISTANCE BILL

Authorization: The authorization bill, with the FY-83 Supplemental woven into it, has been reported out of both Foreign Affairs Committees. No time has been set for either floor action. HFAC will request a rule for a September floor date. SFRC hopes to move to the floor in July or early August.

The HFAC put a cap of \$65 million on military assistance to El Salvador, compared to the Administration's request of \$86.3 million, and would prohibit use of Section 506(a) for El Salvador. The SFRC capped military assistance to El Salvador at \$76.3 million, including \$20 million for training in the U.S. A ceiling of 55 trainers is in both bills. The requested level of \$120 million in ESF for El Salvador survived the SFRC, but would be effectively reduced to \$90 million by the 25 percent of regional total per country ceiling voted by the HFAC. MAP and ESF for Costa Rica and Honduras survived intact in the HFAC but Honduras MAP was halved to \$20 million and ESF cut from \$40 million to \$30 million by the SFRC. ESF for Guatemala was also cut by the SFRC from \$40 million to \$25 million.

Appropriations: No mark-ups as yet in the Foreign Operations Subcommittees of Senate or House Appropriations.

4. ADDITIONAL FUNDING AND ACTIVITY

Until the Presidential Commission is convened, the Hill should not be informed of or consulted with on requests for additional resources or activities. This is critically important both for the potential success of the Commission itself and for our requests for increases. If the Hill is earlier informed, skeptics will charge that the Commission is merely a sham, a figleaf for yet a larger U.S. military presence and involvement in the region. Such charges could, indeed likely would deal mortal blows to both the Commission and the requests.

This is not to say that planning should not commence forthwith on all components of the program to create a credible, escalatory deterrent in the region. Such planning must begin as soon as possible. It is to say, however, that Hill consultations and implementation must await the convening of the Presidential Commission. At that time, these increases can be interwoven in the affairs of the Commission and can be presented as underpinnings for Commission activities. If the Commission does not explicitly endorse the increases, they should be presented as components supplementing Commission objectives.

5. CONSULTATION/IMPLEMENTATION RESPONSIBILITY

As noted, success or failure with the Hill will depend upon a carefully crafted plan of consultations - each stage timed to support a coherent whole, each consultation targeted for maximum effect. In each case, there must be a lead agency which will dictate when the consultations are to take place and by and with whom. The lead agency will also be responsible for preparation of supporting material, for feedback among interested agencies, and for implementation of whatever is necessary to secure Hill approval for the item in question. Following are assignments of responsibility.

- A. Item: Full funding for FY-83 Supplemental and full El Salvador Reprogramming request.

Lead Agency: State

Timing: ASAP

Key Committees:

Foreign Operations Subcommittee/House Appropriations
Foreign Operations Subcommittee/Senate Appropriations
SFRC
HFAC

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Note: Full funding of the 1983 Supplemental in the appropriations process must be accomplished in Conference Committee since the bill has passed both chambers. The Senate version, which has full funding, must be maintained.

Both appropriations bills contain language making eventual appropriations contingent on passage of authorizing legislation. These must be knocked out since it is questionable whether the authorizing legislation will be passed. This, too, can be done in Conference since the wording is not the same in the Senate and House Appropriations Bills.

B. Item: Assuring approval of FY 1984 CPD request levels.

Lead Agency: State

Timing: ASAP

Key Committees:

Foreign Operations Subcommittee/House Appropriations
Foreign Operations Subcommittee/Senate Appropriations
SFRC
HFAC

Note: The appropriations process has not yet started and we are thus free to make our case at the Foreign Operations Subcommittee level. In the Senate (Kasten) Subcommittee this should be quite possible. In the House (Doc Long) Subcommittee, however, this will be much more difficult and will require the persuasive efforts of the highest levels of the Administration

With the Authorizing process, our approach must be in two stages: First, on the floors of the Senate and House and, second, in conference. As noted above, both bills are laden with caps and restrictions and we must plan each attack carefully to select necessary and realizable targets. Here again, there may not be final authorizing legislation but we cannot count on this.

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C. Item: Additions to FY 1984 Security Assistance request levels

Lead Agency: State

Timing: Only after Presidential Commission is working.

Note: Since such items should not be aired on the Hill until after the Presidential Commission is formed and is working, these should be handled via budget amendments initiated in the fall or early winter.

D. Item: Increased U.S. Presence/Exercise Activity, e.g., Ahuas Tara II, in the Caribbean.

Lead Agency: State

Timing: ASAP

Key Committees:

Foreign Operations/House Appropriations
Foreign Operations/Senate Appropriations
Select Committees on Intelligence/Senate and House
SFRC
HFAC

Note: The assumption is that these activities will be funded with existing Defense resources. The task consequently will be one of persuading the Hill of the need for these activities.

E. Item: Development of U.S. naval and air facility at Puerto Castilla, Honduras.

Lead Agency: Defense

Timing: No Hill consultations until Presidential Commission is formed and functioning.

Key Committees:

Milcon Subcommittees, Senate and House Appropriations
Senate and House Armed Services Committees
SFRC
HFAC
Foreign Operations/House Appropriations
Foreign Operations/Senate Appropriations

Note:

The assumption is that funding for this will come from newly requested, milcon funds through a budget amendment for FY 1984 and/or FY 1985 funds. It is worth noting that our FY 1983 request for \$21 million for airfield construction in Honduras was cut in the appropriations process to \$13 million. It is, therefore, safe to assume that the task of convincing the Congress of the need for funding this new facility will be difficult.

F. Item: Enhancement of Honduran Military Facilities and Infrastructure

Lead Agency: Defense

Note:

Considerations as to timing, key Committees, and approach should be roughly the same as those with E. above.

G. Item: Increase of U.S. Trainers in El Salvador

Lead Agency: Defense

Timing: No Hill consultations until Presidential Commission is formed and functioning.

Key Committees:

SFRC

HFAC

Foreign Operations/House Appropriations

Foreign Operations/Senate Appropriations

Senat and House Armed Services Committees

Note:

Opposition to increasing the number of trainers in El Salvador has been strongest in the SFRC, although both the SFRC and HFAC included a cap in their FY 1984 authorization bills. Moreover, the opposition in both Committees has fairly strong bipartisan support; more than a few Republican members have joined with traditional, Democratic critics on this. Overcoming this opposition will be difficult and will depend on our making a firm and reasonable military case

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- 7 -

for exactly what is needed and what will not be needed. All Administration representatives, moreover, must speak with one firm voice. Some opposition in the past has arisen from Hill confusion over exactly what the Administration might have in mind.

6. REMOVING "CERTIFICATION" AND BOLAND AMENDMENT CONSTRAINTS

The current El Salvador certification requirement is contained in the FY 1983/83 authorization bill and it will expire at the end of FY 1983. New language is contained in both the SFRC and HFAC FY 1984 bills; a new report requirement with a back-up extension of the present certification in the SFRC bill and the "Fascell amendment" in the HFAC bill. Since it is possible a FY 1984 authorization bill will not be enacted into law, we may have no certification requirement at the start of the new fiscal year. Most likely, however, traditional critics will make every effort to secure some form of legislation, possibly even through a free-standing bill. Their efforts must be countered at every stage -- at Subcommittee, Committee, on the floor, and in Conference -- playing both on prevailing feeling that the last certification law did not work well and on the many positive developments since it was launched in 1981.

The Baker group is now fully engaged in trying to deflect the original thrust of the Boland amendment through compromise. There appears to be a good chance that their efforts will succeed.

Drafted:H:SBartlett:daj
7/13/83:28728
Wang #8092A

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SYSTEM II
90876 Add-on

MEMORANDUM

NATIONAL SECURITY COUNCIL

~~TOP SECRET/SENSITIVE~~

ACTION

MEMORANDUM FOR WILLIAM P. CLARK

FROM: ALFONSO SAPIA-BOSCH *ll*
OLIVER L. NORTH

SIGNED

SUBJECT: Implementing the President's Central America Strategy

Attached at Tab I is a memorandum from you to the President transmitting the results of actions taken since the July 8, 1983, NSC meeting. Your memo forwards the original Presidential tasking memo (Tab A), Saturday's State Department SIG paper (Tab B), the action plan for the Presidential Commission (Tab C), Cap Weinberger's Military Initiatives (Tab D), and a proposed Public Affairs/Legislative Action Plan (Tab E).

It is important that the President review your memo to ensure that he understands the consolidated approach being taken on these issues. Your memo also asks him to take specific decisions in principle on certain military initiatives and in general, on the Commission and the Public Affairs/Legislative strategy.

Most importantly, the President needs to know that additional resources will be required beyond those already requested, if we are to fully implement the Military plan. All agree that the formation of the Commission can help in this regard but that there are no guarantees. In all of this, success requires a high level of Presidential involvement.

RECOMMENDATION

That you initial your memo to the President at Tab I and discuss with him on Air Force One during your flight back from Florida.

Approve ☒

Disapprove ☐

Attachments

- Tab I - Memorandum for the President from William P. Clark
- Tab A - Presidential Tasking Memo of July 12
- Tab B - State Memo to Clark of July 16
- Tab C - Presidential Commission Memo of July 14
- Tab D - Sec. Weinberger Memo of July 13
- Tab E - Public Affairs/Legislative Action Plan of July 15

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Judge Clark			
John Poindexter			
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44005 MEMO

3 7/14/1983 B1

ALFONSO SAPIA-BOSCH, ROGER FONTAINE,
OLIVER NORTH TO WILLIAM CLARK, RE:
DEFENSE DEPARTMENT ACTION PLAN

The above documents were not referred for declassification review at time of processing

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THE SECRETARY OF DEFENSE

WASHINGTON, D.C. 20301

CHRON FILE

44006

13 JUL 1983

MEMORANDUM FOR THE PRESIDENT

Subject: Central American Initiatives

Attached is the Defense Department action plan for carrying out the Central American initiatives you directed in your memorandum of July 12th. I believe it provides a realistic basis for satisfying your objectives. We will provide biweekly progress reports to your staff as we refine and execute the various elements of the plan.

We will use the presence of U.S. forces in the region to refine and evaluate our plans for contingencies such as the evacuation of American citizens and the institution of a quarantine.

Sup.

Attachment

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