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WITHDRAWAL SHEET

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File Folder: Japan (05/14/84)

FOIA ID: F00-037 (1539), Oberdorfer
Date: 02/09/2004

DOCUMENT NO. & TYPE	SUBJECT/TITLE	DATE	RESTRICTION
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1. Memo	Robert McFarlane to the President re Energy Emergency Preparedness, 2p <i>R 7/24/86 F00-037/1 #608</i>	5/19/84	B1
2. Memo	Roger Robinson to McFarlane re Energy Discussions, 1p <i>R " " #609</i>	5/14/84	B1
3. Memo	Robinson to McFarlane re Energy Consultations, 3p <i>R " " #610</i>	5/3/84	B1
4. Memo	to W. Allen Wallis re Energy Consultations, 1p <i>R " " #611</i>	nd	B1
5. Memo	to David Burns re Energy Consultations, 1p <i>R " " #612</i>	nd	B1
6. Memo	to Phillip Wilcox re Energy Consultations, 1p <i>R " " #613</i>	nd	B1
7. Memo	to Charles Patrizia re Energy Consultations, 1p <i>R " " #614</i>	nd	B1
8. Memo	Charles Hill to McFarlane re The Wallis Mission, 2p	4/30/84	B1

RESTRICTIONS

- B-1 National security classified information [(b)(1) of the FOIA].
- B-2 Release could disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA].
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- B-8 Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA].
- B-9 Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA].

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RECEIVED 15 MAY 84 09

TO MCFARLANE FROM ROBINSON

DOC DATE 14 MAY 84

KEYWORDS. ENERGY

OIL

IRAN

IRAQ

PERSIAN GULF

JAPAN

SUBJECT: BILATERAL DISCUSSIONS ON ENERGY EMERGENCY PREPAREDNESS

ACTION: FWD TO PRES FOR INFO

DUE: 16 MAY 84 STATUS X FILES PA

FOR ACTION

FOR CONCURRENCE

FOR INFO

MCFARLANE

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COMMENTS

REF#

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<i>Pres</i>	<i>IF 5/19</i>	<i>for info</i>		<i>URG, J, H, D</i>
	<i>C 5/21</i>	<i>Pers noted</i>		<i>204</i>

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1984 MAY 19 9 57M

THE WHITE HOUSE

WASHINGTON

May 19, 1984

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MEMORANDUM FOR THE PRESIDENT

FROM: ROBERT C. MCFARLANE *RCM*

SUBJECT: Bilateral Discussions on Energy Emergency Preparedness

Issue

Background on bilateral consultations concerning allied cooperation in the event of an oil supply disruption stemming from an expansion of the Iran-Iraq war.

Facts

U.S. delegations recently met with senior officials in London, Bonn, Paris, Rome and Tokyo to discuss energy emergency preparedness based on the guidelines you established during the NSC meeting on energy implications of the Iran-Iraq war, as embodied in NSDD-134. These consultations were held in preparation for multilateral discussions to be held in France later this month under the sponsorship of the International Energy Agency (IEA).

Discussion

Our representatives highlighted the need for appropriate international policies in order to fairly share the burden of oil supply disruption among the allies. Special emphasis was placed on the need for increased strategic stocks, coordinated stock policies and the usefulness of an effective public information strategy. It was recognized that each country would have to respond through measures appropriate to its own situation, including means to reduce demand on the world oil market in an emergency.

Our allies all responded favorably and, in principle, indicated that they would be supportive of the U.S. approach, albeit in different ways.

-- While the British had preferred early triggering of the IEA sharing system, they were receptive to our ideas on stock coordination as an effective alternative.

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BY

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NLS FOO-037/1#608

LOJ

MADE DATE 7/14/01

-- The Germans, French and Japanese agreed that stock draws were important but emphasized that they favored the restraining of demand. The Germans and Japanese indicated they were prepared to consider early stock releases.

-- The Italians were very supportive of the concept of an early use of stocks but wanted to establish binding commitments.

We have moved well down the road toward building a consensus on international energy emergency preparedness. The stage is now set for multilateral consultations on stock-related issues scheduled for later this month.

In sum, I believe these consultations have provided an important and much appreciated demonstration to the allies of the careful pre-crisis planning already completed by the U.S. on this crucial issue. In addition, we are working to develop a contingency plan to place the Gulf energy issue on the London Summit agenda if the situation in the Persian Gulf deteriorates and warrants such a discussion. Such a discussion could also potentially serve as another concrete example of your leadership on a critical international economic issue (energy emergency preparedness) and the concept of equitable burden-sharing.

Prepared by:
Roger W. Robinson
Ben L. Bonk

cc: The Vice President
Ed Meese
Jim Baker
Michael Deaver

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3739

MEMORANDUM

NATIONAL SECURITY COUNCIL

~~SECRET~~

May 14, 1984

ACTION

MEMORANDUM FOR ROBERT C. MCFARLANE

FROM: ROGER W. ROBINSON *RWR*

SUBJECT: Memo to the President on Bilateral Energy Discussions

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As I pointed out in my earlier memo (Tab II), the first round of our European bilateral energy consultations evoked favorable responses from our allies. Initial consultations have now also been completed with the Japanese. Two meetings were held in Tokyo. The first meeting was hosted by MITI Director General for Energy and Resources Toyoshima. The second session was held at the Ministry of Foreign Affairs.

-- The Japanese appreciated advance consultations and found U.S. energy positions, particularly on stock draws, to be a welcome refinement.

-- Tokyo is currently reviewing its own policies, including possible acceleration of purchases for government inventories and early use of stocks in a disruption. No decision has yet been made. As a result, present Japanese policy would be to use demand restraint and force release of commercial inventories first.

These consultations have been carried out based on the guidelines established by the President at the NSC meeting on the energy implications of the Iran-Iraq war and NSDD-134. It is important that we inform the President of the favorable responses from our allies to his decisions on U.S. international energy policy. As the Gulf shipping problem appears to be entering a dangerous new phase, I would be pleased to provide the President with the flavor of the discussions if deemed appropriate.

WMM
William Martin concurs.

RECOMMENATION:

That you sign the memorandum to the President at Tab I describing our bilateral energy consultations.

Approve ☒ Disapprove ☐

cc: Fortier, Beal, Sigur, McMinn, Rosen, Wigg, Bonk

Attachments

Tab I Memo to President
Tab II Robinson Memo of May 3

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MEMORANDUM

NATIONAL SECURITY COUNCIL

May 3, 1984

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ACTION

MEMORANDUM FOR ROBERT C. MCFARLANE

FROM: ROGER W. ROBINSON *RWR*

SUBJECT: Iran-Iraq Bilateral Energy Consultations

Summary. The first round of our European bilateral energy consultations was concluded last week with meetings in London, Bonn, Paris and Rome, as well as with the IEA. State and DOE representatives went on to Japan to hold that bilateral on Thursday and Friday of this week. Our allies all responded favorably and, in principle, indicated that they would be supportive of the U.S. approach albeit in different ways. Furthermore, they were unanimously pleased to see the White House, State Department and DOE operating as a team and communicating a unified and intellectually sound strategy. These consultations have provided an important and much appreciated demonstration to the allies of the careful pre-crisis planning completed by the Administration on this crucial issue.

London. Two meetings were held in London. The first session was chaired by Deputy Under Secretary Tickell from the Foreign Office. The second session was held at the UK Department of Energy.

-- The British stated that their primary concern in an energy emergency was market stability. Both sides agreed that a public information strategy was essential.

-- While the British had preferred early triggering of the IEA sharing system, they were receptive to U.S. ideas on stock coordination as an effective alternative. The UK is very interested in continuing the consultative process.

Bonn. Our first meeting in Bonn was at the Foreign Ministry and was hosted by Per Fischer, Assistant Secretary for Economic Policy. A second meeting was held at the Economics Ministry, hosted by State Secretary Von Wuerzen.

-- Current German energy emergency policy favors the use of demand restraint over an early release of strategic stocks.

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BY LOT NARA, DATE 7/24/06

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-- As a result of our discussions, the Germans agreed to the need to press some IEA members to build stocks, accepted in general terms the need for equitable burden sharing and would be at least prepared to consider allied stock releases depending on the nature of the disruption and the discussions at the time.

Paris. The team met with Jean-Claude Paye, Economic and Financial Affairs Director, Ministry of External Affairs; George-Marie Chenu, Assistant Director for Energy, Transportation and Communications, Quai D'Orsay; and Mr. Brown, Directorate of Hydrocarbons, Ministry of Industry and Energy.

-- The French agreed that stock draw is an important element in the response to an oil disruption but emphasized that their priority was to use demand restraint first.

-- French officials indicated a desire to continue the consultative process and interest in coordinating any response to an oil disruption.

Rome. We met with the Italian Ministry of Foreign Affairs. The meeting was hosted by Ambassador Ruggiero.

-- The Italians favor the establishment of binding commitments on stock use. While we support the early use of stocks, in order to maintain flexibility, we did not agree with the idea of specific response scenarios. Overall, the Italians were very supportive of our messages on the desire for a coordinated public affairs strategy, burden-sharing and benefits of the early use of stocks.

IEA. The team met with acting IEA Executive Director Hopkins.

-- Hopkins emphasized that the IEA allocation system should not be triggered prematurely. He sees the May IEA consultative meeting (Dourdan) addressing the role countries would be willing to play concerning the use of stocks, possible procedures for coordinating stock behavior and the adequacy of present stock levels. We were able to effectively shape his views on the question of the Dourdan agenda.

A State Department memo summarizing the results of our bilateral consultations is attached at Tab II.

Next Steps. These bilateral consultations have effectively set the stage for the Dourdan meetings at the end of May which, as mentioned, will concentrate on stock-related issues. We have now moved well down the road toward building a consensus on the need to raise stock levels, the essential concept of burden-sharing, an effective public affairs effort and the desirability of a coordinated policy

on stock use in the event of a disruption as an alternative to early triggering of the IEA allocation system. It should be pointed out that such an informal consensus on plans to meet an energy emergency will also be applicable to a broader variety of circumstances than the present situation in the Gulf.

We should now begin to look ahead concerning how we wish to handle energy emergency questions at the London Summit should the situation in the Gulf warrant a discussion. As you know, the allies prefer not to raise the energy issue at the Summit unless the situation deteriorates appreciably. Nevertheless, I believe this is an issue where the President could demonstrate his leadership on a crucial and complex international issue based on the positive groundwork established in these bilateral and multilateral discussions. I will be working with Don Fortier, Bill Martin, Doug McMinn, Ben Bonk and other members of the staff to develop a contingency plan to place a modest energy proposal on the Summit agenda and language referencing this issue in the final communique if it is deemed desirable to demonstrate allied solidarity on energy emergency preparedness.

I will also forward a brief summary of our bilateral consultations for the President as soon as we get a readout on the final bilateral in Tokyo. In the meantime, I feel it is appropriate to send brief notes to Allen Wallis, Chuck Patrizia, Dave Burns and Phil Wilcox at the State Department to recognize their fine efforts in this very successful round of bilateral consultations (Tab I).

RECOMMENDATION:

That you sign the memos at Tab I recognizing the role played by members of the State Department in successfully concluding this round of bilateral energy consultations.

Approve _____ Disapprove _____

Attachments

Tab I Memos for Signature
Tab II Memo from State

cc: Don Fortier
Bill Martin
Richard Beal
Doug McMinn
Geoff Kemp
Jack Matlock
Peter Sommer
Tyrus Cobb
Phil Dur
Steve Sestanovich
Steve Rosen
Ben Bonk

THE WHITE HOUSE
WASHINGTON

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MEMORANDUM FOR THE HONORABLE W. ALLEN WALLIS
Under Secretary for Economic Affairs
Department of State

SUBJECT: Bilateral Energy Consultations (U)

I was pleased to learn from Roger Robinson that the first round of our European bilateral energy consultations has been concluded successfully. These consultations have made an important contribution to our efforts to build an effective international consensus on energy emergency preparedness that I am confident will result in a productive meeting in Dourdan later this month. The fine work of the team in its discussions in London, Bonn, Paris and Rome is a tribute to the groundwork laid within the interagency process, due in no small part to your efforts and those of Dick Fairbanks within the International Energy Security Group. (S)

I believe these consultations also provided an important and much appreciated demonstration to the allies of our Administration's unity and resolve concerning this crucial issue. You have my sincere thanks. (S)

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BY LOI NARA, DATE 7/24/06

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THE WHITE HOUSE
WASHINGTON

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MEMORANDUM FOR MR. DAVID H. BURNS
Director, Office of Energy Consuming
Country Affairs
Bureau of Economic and Business Affairs
Department of State

SUBJECT: Bilateral Energy Consultations (S)

I was pleased to learn from Roger Robinson that the first round of our European bilateral energy consultations has been concluded successfully. I am sure that these consultations have made an important contribution to our efforts to build an effective international consensus on energy emergency preparedness that will result in a productive meeting in Dourdan later this month. Your solid contribution to this process has been much appreciated. (S)

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BY LOJ NARA, DATE 7/24/06

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THE WHITE HOUSE
WASHINGTON

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MEMORANDUM FOR MR. PHILIP C. WILCOX, JR.
Director, Regional Affairs
Bureau of Near Eastern and South Asian
Affairs
Department of State

SUBJECT: Bilateral Energy Consultations (U)

I was pleased to learn from Roger Robinson that the first round of our European bilateral energy consultations has been concluded successfully. I am sure that these consultations including your overview of the political-military aspects of the Gulf situation have made an important contribution to our efforts to build an effective international consensus on energy-emergency preparedness that will result in a productive meeting in Dourdan later this month. Your solid contribution to this process has been much appreciated. (S)

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BY LOT NARA, DATE 7/24/06

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THE WHITE HOUSE

WASHINGTON

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MEMORANDUM FOR MR. CHARLES A. PATRIZIA
Executive Assistant to Ambassador-at-
Large Richard Fairbanks
Department of State

SUBJECT: Bilateral Energy Consultations (U)

I was pleased to learn from Roger Robinson that the first round of our European bilateral energy consultations has been concluded successfully. I am sure that these consultations have made an important contribution to our efforts to build an effective international consensus on energy emergency preparedness that will result in a productive meeting in Dourdan later this month. Your solid contribution to this process has been much appreciated. (S)

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BY LOI NA, DATE 7/24/06

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RECEIVED 01 MAY 84 10

UNCLASSIFIED UPON REMOVAL OF
CLASSIFIED ENCLOSURE

TO MCFARLANE FROM HILL, C

DOC DATE 30 APR 84

mjm
2406/04

KEYWORDS OIL ENERGY WALLIS, A

EMERGENCY PREPAREDNESS PERSIAN GULF

IRAN IRAQ

SUBJECT: WALLIS MISSION - FOLLOW ON ACTIVITY TO PRES DECISION ON ENERGY
EMERGENCY & GULF WAR PREPAREDNESS

ACTION: PREPARE MEMO FOR MCFARLANE DUE: 03 MAY 84 STATUS S FILES IFD O

FOR ACTION

FOR CONCURRENCE

FOR INFO

MARTIN

FORTIER

KEMP

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COMMENTS

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