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FOIA

S10-0306/01

Withdrawer

Box Number

152

SUBJECT FILE

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LETTER

IMELDA MARCUS TO NANCY REAGAN

2 9/11/1986

B6

468087

Freedom of Information Act - [5 U.S.C. 552(b)]

B-1 National security classified information [(b)(1) of the FOIA]

B-2 Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]

B-3 Release would violate a Federal statute [(b)(3) of the FOIA]

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B-9 Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

NATIONAL SECURITY COUNCIL WASHINGTON, D.C. 20506 468087 1110 20125 FG006-12

October 8, 1986

PPD05-01

MEMORANDUM FOR JACK L. COURTEMANCHE

FROM:

RODNEY B. MCDANIEL Bok fee

SUBJECT:

Response to Mrs. Marcos

The proposed reply at Tab A has been drafted for Mrs. Reagan to respond to the letter from Mrs. Marcos at Tab B. The subject is delicate and difficult since the request was for Mrs. Reagan to intervene directly into the ongoing judicial process.

Attachments

Tab A Proposed Reply

Tab B Mrs. Marcos Letter dated 9/11/86

NGC 8607116

Dear Imelda:

Thank you for your letter of September 11, 1986, concerning proposed depositions to be taken from Mr. Marcos and you. It is my understanding that such depositions have already been taken and I regret that my response could not have been more timely.

As President Reagan has stated, during your stay in this country, both the benefits and the obligations in our system are yours.

One of those obligations, which we know may prove onerous is responding to our judicial processes.

I understand you have legal counsel that we trust will advise you on any defense and procedural rights available to you, including such immunities from judicial process that may be applicable.

I appreciate your kind remarks concerning the President and myself and wish you continued good health.

NATIONAL SECURITY COUNCIL WASHINGTON, D.C. 20506

October 8, 1986

ACTION

MEMORANDUM FOR ROD MCDANIEL

FROM:

DICK CHILDRESS

SUBJECT:

Response to Mrs. Marcos

Recommend you sign the memorandum at Tab I to Courtemanche.

Approve Disapprove _____

Attachments

Tab I McDaniel/Courtemanche Memorandum

Tab A Proposed Response
Tab B Mrs. Marcos Letter dated 9/11/86
Tab II Copy of package 7116 dated 10/1/86

Dear Imelda:

Thank you for your letter of September 11, 1986, concerning proposed depositions to be taken from Mr. Marcos and you. It is my understanding that such depositions have already been taken.

As President Reagan has stated, during your stay in this country both the benefits and the obligations in our system are yours.

One of those obligations, which we know may prove onerous is responding to our judicial processes. Almost all of the litigation has been filed privately or by the Philippine Government. Under our law, the most we can do is to ensure there is no abuse of process or harassment.

I understand you have legal counsel that we trust will advise you on any defense and procedural rights available to you, including such immunities from judicial process that may be applicable.

I appreciate your kind remarks concerning the President and me and wish you continued good health.

NATIONAL SECURITY COUNCIL WASHINGTON, D.C. 20506

MEMORANDUM FOR JACK L. COURTEMANCHE

FROM: RODNEY B. MCDANIEL

SUBJECT: Response to Mrs. Marcos

Former President and Mrs. Marcos have been required to provide depositions in two legal filings thus far. Neither were filed by the United States.

In the Central Bank case, the United States Government moved to place certain assets brought with the Marcos party into an interpleader action. This is the only United States Government filing. Former President Marcos has recently filed a counterclaim against the Philippine Government in this case for \$10 million in damages and named the United States as a co-conspirator.

Other cases in local courts may have been filed against the Marcos' without the knowledge of the Department of Justice. We know of more than ten, thus far. We are not a party or a participant in these cases. It is clear that extended legal proceedings on the above cases and others will continue.

We do have a law enforcement interest in securing the testimony of Marcos' daughter and son-in-law in connection with a grant jury investigation in Alexandria, Virginia. They refused to testify after being granted immunity in the United States for fear of Philippine Government prosecution. Their claim was rejected by the courts since it is secret and under court order. This issue is before the Supreme Court to decide if the Fifth Amendment applies in foreign prosecution.

As onerous as these proceedings are for the former President and Mrs. Marcos, our only real influence is to ensure that there is no abuse of process or harassment.

The proposed reply at Tab A has been drafted for Mrs. Reagan to respond to the letter from Mrs. Marcos at Tab B. Given the above, the subject is delicate since the request was for Mrs. Reagan to intervene directly into the ongoing judicial process.

Attachments

Tab A Proposed Reply

Tab B Mrs. Marcos Letter dated 9/11/86

NATIONAL SECURITY COUNCIL

October 9, 1986

TO: VAN

FROM: JANET

Per our conversation this date.

Attachments

National Security Council The White House

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National Security Council The White House

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October 1, 1986

MEMORANDUM FOR JACK COURTEMARCHE

FROM:

RODNEY B. MCDANIEL Bol for

SUBJECT:

Letter from Mrs. Marcos

The attached handwritten letter from Mrs. Marcos to Mrs. Reagan was delivered through an intermediary to Richard T. Childress of the NSC staff on the afternoon of September 27. Since it refers to national security legal matters we would be willing to prepare a draft response.

Attachment:
As stated

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LETTER 1

9/11/1986 B6

IMELDA MARCUS TO NANCY REAGAN

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C. Closed in accordance with restrictions contained in donor's deed of gift.

Imelda Romualdez Marcos

9.1. No -(808) 377-5965 524-1471 537-3078 377-5363

COURTEMANCHE, J FROM PEARSON

DOCDATE 01 OCT 86

RECEIVED 01 OCT 86 17

MARCOS, IMELDA R

11 SEP 86

KEYWORDS: PHILIPPINES

LEGAL ISSUES

SUBJECT: LTR TO FIRST LADY FROM IMELDA MARCOS

ACTION: PEARSON SGD MEMO

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FOR CONCURRENCE

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CHILDRESS

THOMPSON

RODMAN

PEARSON

COMMENTS

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Boston University

The Center for Democracy 1155 15th Street, N.W. **Suite 1010** Washington, D.C. 20005



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MEMORANDUM

TO:

Senator Richard G. Lugar Senator Claiborne Pell

Congressman Dante B. Fascell

Congressman William S. Broomfield

Alton G. Keel, Acting National Security Advisor M. Peter McPherson, Administrator, Agency for

International Development

Michael Armacost, Undersecretary of State for

Political Affairs

FROM:

Allen Weinstein Aw

SUBJECT: Philippine Electoral Support

I enclose for your review the report of a U.S. private sector technical advisory team coordinated by the Center and brought to the Philippines at the personal invitation of President Corazon Aquino and at the invitation of their COMELEC (Commission on Elections) and NAMFREL (National Citizens Movement for Free Elections). Four companies -- Digital Equipment Corporation (computer hardware), Lotus Development Company (computer software), Polaroid Company (photo identification cards), and Coopers & Lybrand (general electoral systems analysis) -- volunteered top analysts pro bono, and the Center paid their airfares and expenses while in Manila for meetings with electoral officials.

The group's report, as you can see, strongly supports the Philippine government's own belief that, among other things, rapid computerization of the electoral registration rolls could serve a vital purpose in reinforcing voter confidence in the fairness and stability of their political system, a prerequisite for the general success of the Aquino government. The estimates provided to us by NAMFREL and COMELEC (see their enclosed briefing materials and telegram) for funding what they call their "Joint Computerization Project" come to slightly over two million dollars. Their voter registration process for the February 2 plebiscite begins in early December. the computerization of voter registration rolls is to be completed by next May's congressional election, they need funds now to begin the work.

When our technical advisory mission met at the Malacanang Palace last month with President Aquino, the COMELEC commissioners, and the leaders of NAMFREL, the President stressed her wholehearted support for the project and her hope that funding assistance would be forthcoming.

N5C# 8608575

86 NOV 31 AID: 36

I have discussed with your staffs the details of this proposal. Last week, I met with and briefed an AID contract mission led by Mr. Eddie Mahe to the Philippines to review the situation. I am told that he will be returning from Manila during the second week of December, and I look forward to learning his assessment of the situation as I am certain all of you do.

I hope that assistance to the Philippines for this worthy effort can be approved by all concerned and expedited with all deliberate speed. If I can answer any questions about the background, please let me know.

Coopers &Lybrand 1800 M Street NW Washington D.C. 20036

telephone (202) 822-4000 twx 710-822-0140 cables Colybrand

November 17, 1986

Dr. Allen Weinstein President The Center for Democracy 1155 15th Street, N.W. Washington, D.C. 20005

Dear Allen:

Here is the final version of our brief on election reform which incorporates several minor changes suggested by the members of the Philippine Election Reform Team.

Bob Craver and I greatly enjoyed working with you on this unusual and uniquely satisfying endeavor, and we hope that in the future our paths will cross again.

Yours very sincerely,

Bruce A. Johnston

BAJ:vls

U.S. TECHNICAL ADVISORY TEAM FOR ELECTION REFORM

October, 1986

Robert C. Craver Coopers & Lybrand 1800 M Street, N.W. Washington, D.C. 20036

James A. Ford, Jr.
Digital Equipment Corporation
100 Nagog Park
Acton, MA 01720

Ronald R. O'Conner Polaroid Corporation 575 Technology Square Cambridge, MA 02139 Bruce A. Johnston Coopers & Lybrand 1800 M Street, N.W. Washington, D.C. 20036

Andrew R. Cooper Lotus Development Corp. 55 Cambridge Parkway Cambridge, MA 02142

I. THE PROBLEM

- 1. Massive abuses in the February 1986 elections.
- 2. Need to restore credibility to the election process.
- Disenfranchisement through manipulation of voter registration was the major abuse.
- 4. Need for reregistration of entire voter population.
- 5. Need to implement reforms by the May, 1987 elections.

II. OBJECTIVES

- 1. Determine the desirability and feasibility of computerizing the voter registration and election process.
- Determine the feasibility of computerization for the spring election.
- 3. Assess the role of computerization in the overall election process.
- 4. Identify computerization resource requirements.
- 5. Assess the COMELEC/NAMFREL election process plan.
- 6. Provide independent recommendations.
- 7. Complete the evaluation of the need and desirability of photo voter identification cards.

III. FINDINGS AND CONCLUSIONS

- 1. COMELEC is dependent on the timely accumulation and management of massive amounts of reliable data.
- 2. COMELEC has limited tools, resources and technical capabilities to carry out its election responsibilities.
- 3. The limited time available for needed reform requires the introduction of new technology and computerization.
- 4. COMELEC has taken preliminary steps to meet the need for voter registration and reform prior to the May 1987 election.
 - . COMELEC has acquired personnel computers to support operations.
 - . COMELEC has engaged one systems analyst.
- 5. COMELEC's existing personal computers are not adequate for meeting the requirements of voter registration. The registration data base and associated processing will require storage of 10 billion characters.
- 6. COMELEC has been given a clear mandate by the President to proceed with reregistration and computerization.
- 7. Computerization is only one piece of the reregistration process.
- 8. COMELEC needs additional funds, beyond its appropriated budget, for computer equipment, technical assistance, and supplies.
- COMELEC does not have within its present organization a professional unit large enough to implement or manage increased computerization.
- 10. COMELEC has identified a need for immediate funding to meet the president's mandate for development and implementation of a computerized voter registration system.
- 11. Funding for ongoing maintenance and operation should be included in future COMELEC budget allocations.
- 12. Computerization will enhance the ability of COMELEC to protect both the government's and the electorate's interests during the election process.

- 13. There is a need to create improved election procedures which successfully incorporate computerization as an integral component.
- 14. Computerization reduces the inevitable need for increasing COMELEC staff based on projected growth of the voting population.
- 15. The combined COMELEC/NAMFREL concept for the computerization of registration is both appropriate and necessary.
- 16. The production, distribution and tracking for control of the COMELEC voter registration affidavit forms is a totally manual process.
- 17. There is a need to supply identification cards to registered voters to protect the electorate and the government from fraud and abuse.
- 18. The printing of the voter registration lists will be the major technical bottleneck in the election process.

IV. RECOMMENDATIONS

- Computerize the voter registration process.
- 2. Appoint a technically qualified project manager in COMELEC to implement the computerization plan.
- 3. Reform the basic election processes and procedures in conjunction with the computerization program.
- 4. Appoint a qualified data processing manager to serve as project leader through the May, 1987 election. Short term hiring or secondment from industry is recommended.
- 5. Make commitments for additional computer equipment by December 31, 1986.
- 6. Increase the planned hardware configuration to 10 billion characters of on line storage.
- 7. Institutionalize COMELEC's ongoing capabilities to provide data processing support for the election process.
- 8. Implement a voter photo identification system derived from computerized records, starting in high priority areas.
- 9. Develop a detailed implementation plan by December 1st for the President's review and approval.

 Develop a short term personal computer based program to computerize tracking and control of voter registration affidavit forms.

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11. Consider a decentralized data processing structure to make the registration and election processes more manageable.

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AS YOU KNOW, THE FEBRUARY ELECTIONS WAS CHARACTERIZED BY THE INCLUSION OF MILLIONS OF FLYING VOTERS AND THE EXCLUSION OF AN EVEN GREATER NUMBER OF QUALIFIED VOTERS.

COMELEC'S PLAN IS TO REPLACE THE EXISTING VOTER'S LIST THROUGH A GENERAL REGISTRATION OF ALL VOTERS. WE HAVE RECOMMENDED TO THEM THE

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COMPUTERIZATION OF THE VOTERS' LIST AND THE INCORPORATION OF A MAJOR DETERMENT TO FLYING VOTERS RIGHT AT THE OUTSET--I.E., BY CONTROLLING AND SECURING THE VOTER'S AFFIDAVIT FORM (THIS ALSO SERVES AS THE REGISTRATION FORM). THERE IS ONE SUPPLIER WHICH HAS PROPOSED A SYSTE MADERICAL PROPOSED A SYSTEMATICAL PRO

OF SECURITY CODES AND FEATURES FOR THIS FORM WHICH WILL MAKE IT PRACTICALLY IMPOSSIBLE TO FAKE. PRINTING WILL BE DONE BY A LARGE MAINFRAME COMPUTER THROUGH A LASER PRINTER. AT THIS TIME, THERE IS ONLY ONE SUPPLIER (MERALCO GROUP) WHO CAN DO THIS IN THE PHILIPPINES

THE COMPUTER PRINTED FORM ALSO BECOMES A TURN-AROUND DOCUMENT FOR SUBSEQUENT DATA ENCODING AND COMPUTER PROCESSING. ALPHABETICAL LISTS TO DETERMINE DUPLICATE NAMES, TABULATION OF VOTERS BY ADDRESS ETC., WILL HELP IN PURGING THE LIST OF FLYING REGISTRANTS.

COMELEC'S BUDGET FOR THE VOTER'S REGISTRATION IS APPROXIMATELY USDLR 5.5 MILLION WHICH INCLUDES USDLR 0.6 MILLION FOR PRINTING STANDARD (NO SECURITY FEATURES) VOTER'S AFFIDAVIT. THE COMPUTER PRINTED VERSION THAT WE RECOMMEND WILL COST USDLR 2.1 MILLION. WE BELIEVE THEIR BUDGET CAN BE INCREASED BY THE GOVERNMENT TO COVER THE DIFFERENCE.

DATA ENCODING AND COMPUTER PROCESSING WILL, HOWEVER, COST ANOTHER USDLR 2 MILLION. BREAKDOWN IS AS FOLLOWS:

USDLR 1.25 MILLION - DATA ENCODING AND VERIFYING
27 MILLION AFFIDAVITS (TO BE FARMED OUT TO

refectem

USDLR 0.5 MILLION -

COMPUTER CONFIGURATION FOR COMELEC: MEDIUM-SIZED MAIN FRAME OR SUPER/MINICOMPUTER WITH

- 4 MB MEMORY
- 4 GIGABYTES DISK CAPACITY
- 2 MAGNETIC TAPE DRIVES
- 2 1200 LINES/MIN. PRINTERS
- 20 CRT'S
- PLUS THE NECESSARY SYSTEM SOFTWARE

USDLR 0.25 MILLION - SUPPLIES (COMPUTER FORMS, DISKETTES, TAPES, DISKS, ETC.)

IT WOULD HELP THE WORK OF THE COMELEC IF DONATION OF USDLR 2 MILLION CAN BE RAISED. ONLY USDLR 1.5 MILLION NEED BE IN CASH. THE DONORS MAY

ALSO DONATE A MINICOMPUTER SYSTEM TO THE PHILIPPINE COMPUTER SOCIETY AND PHILIPPINE INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS WHICH CAN DONATE SYSTEMS DESIGN, MANPOWER, AND CONSULTANTS TO COMPLETE THE PACKAGE.

THE IDENTIFICATION CARDS WITH PICTURE IS A LONGER-TERM PROJECT WHICH CAN BE ISSUED BEFORE THE ELECTIONS IN APRIL/MAY RATHER THAN THE PLEBISCITE IN DECEMBER. THE PRINTING AND COMPUTERIZATION SAFEGUARDS WILL HOWEVER BE IN PLACE FOR THE PLEBISCITE. THE COST OF THE IDES IS ABOUT USDLY 15 MILLION OF WHICH THE LARGEST PORTION ARE FOR FILMS AND

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PROCESSING COST. CAMERAS FOR LESS ACCESSIBLE AREAS NUMBERING ABOUT 3500 POLLING PLACES WOULD ALSO BE NEIDED. REGARDS.

CHRISTIAN S. MONSOD

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Boston University

The Center for Democracy 118 Bay State Road Boston, Massachusetts 02215

FOR IMMEDIATE RELEASE



CONTACT:

Caleb McCarry (202) 429-9141 Center For Democracy

Katie Paine (617) 225-1364 Michael Blaber (617) 225-8470 Lotus Development Corp.

AMERICAN COMPANIES SENDING TECHNICAL MISSION
TO ADVISE PHILIPPINE ELECTORAL COMMISSION;
AQUINO TO MEET CENTER-SPONSORED GROUP DURING BOSTON VISIT

WASHINGTON, D.C., Sept. 20 — A group of major U.S. companies have accepted an invitation from the Philippine Commission on Elections (COMELEC) and National Citizens Movement For Free Elections (NAMFREL) to travel to Manila next month on a mission coordinated by the Center for Democracy to provide technical advice and support in COMELEC's and NAMFREL's design of new voter registration procedures for the 1987 elections, Allen Weinstein, President of the Center, announced today.

Joining Weinstein in the announcement was Dr. Edgardo Angara, President of the University of the Philippines and Vice-Chairman of NAMFREL, who also travelled to Boston with Weinstein several days ago for a preliminary meeting with technical and corporate representatives of the four companies in the mission: Lotus Development Corporation, Digital Equipment Corporation, the Polaroid Corporation, and Coopers & Lybrand.

The meeting was held at the headquarters of Lotus, which assisted the Center in preparations for coordinating the mission. At the meeting, in addition to presentations by Weinstein and Angara, Mr. Augusto C. Lagman, NAMFREL's chief technical advisor, briefed the group. President Corazon Aquino will meet with the group in Boston on Saturday, September 20, at 3:10 pm at the Cambridge Headquarters of Lotus to hear a brief report on plans for its forthcoming mission to Manila and other efforts underway to be of assistance in the revamping of an electoral process.

One of the Aquino Government's primary commitments has been to establish a more credible set of procedures prior to elections early next year for local, regional and congressional offices.

Greeting President Aquino and introducing her to the other corporate leaders and advisors present will be Mr. Jim P. Manzi, Chairman and CEO of Lotus. Attending the ceremony will be Senator John F. Kerry (D-Mass.), a member of the February U.S. official observer group to the Philippine election and a long-time supporter of electoral reform projects in that country. Kerry is presently a leader of congressional efforts to provide additional U.S. funding support for Philippine electoral reform.

The Center for Democracy, which will coordinate the mission and other technical advisory efforts at the request of Chairman Ramon Felipe of COMELEC and Chairman Christian Monsod of NAMFREL, has been working closely with COMELEC and NAMFREL since the February revolution which placed the Aquino government in office after her electoral victory. The Center monitored the February 1986 election first for the U.S. Senate and then for the official U.S. presidential observer delegation, writing the reports produced in each case.



REPUBLIC OF THE PHILIPPINES COMMISSION ON ELECTIONS

Intramuros, Manila

Ramon H. Felipe. Jr.

Tel. Nos. 474-106 474-122

10 September 1986

MR. ALLEN WEINSTEIN Center for Democracy Boston University Boston, U.S.A.

Dear Allen:

Mr. Edgardo Angara of NAMFREL is going there in connection with the official Visit of Pres. Cory Aquino. He has kindly agreed to follow-up for us your suggestions for aid for our computerization program. In view of our inability to go there curselves, because the necessary request from NEDA has not been made up to the present, please consider Mr. Angara as our representative.

I tried sending you a talex the other day about this, but the talex number you gave me last time you called overseas (282928 CF) UR) is not registered with ITT.

Thank you and best regards to you and family.

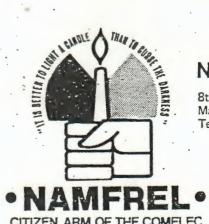
Very sincerely yours,

COMMISSION ON ELECTIONS

RAMON H. FELIPE, JE.

Chairman

RMF/esa



NATIONAL CITIZENS MOVEMENT FOR FREE ELECTIONS

8th Floor, RFM Building, Pioneer St., Mandaluyong, Metro Manila, Philippines Tel. Nos.: 772472; 772474; 772481 Telegrams

Telex No.

RCPI 2125 RECON PH PT&T 2384 RECON PU 43119 REFLOUR PM REFLOUR MANILA

September 13, 1986

Professor Allen Weinstein President Center for Democracy Boston University 118 Bay State Road, Boston MA 02215

Dear Allen.

Thank you for your assistance in setting up the meeting among Ed Angara and the donors, and possibly with Pres. Cory Aquino. As Ed has conveyed to you, the new COMELEC is firmly set on computerizing the voter's list although without the use of laser-printed forms. After this initial phase, the COMELEC intends to computerize other functions as well. The donation of computer hardware, supplies, and funds for encoding will therefore go a long way towards these worthwhile and much-needed projects.

In this regard, Ed had thought it best to have Gus Lagman participate in the meeting so that he could discuss the specifications with the donors. Gus was the NAMFREL Operations Chairman for the Operation Quick Count. Would it be possible to secure some grant or draw from donations to help defray the expenses on Gus' trip? He is travelling on personal funds in helping the COMELEC.

On another matter, we just learned from Chairman Felipe that they prefer, if possible, the assistance be channeled through the Philippine Government and then to the COMELEC. The mechanics I guess can be timely worked out if and when you and the donors get to meet with Pres. Aquino. Kindly extend our sincerest appreciation to the donors for their support of free elections in the Philippines.

With warmest regards.

Very truly yours,

CHRISTIAN S. MONSOD National Chairman

MALACAÑAN PALACE

MANILA

October 10, 1986

Dear Dr. Weinstein:

I can't begin to tell you how much we appreciate your continuing efforts to help our country. This you demonstrated so amply again during our visit there last month.

I know only too well what you did before, during and after our trip to maximize its benefits to our country in a manner consistent with our dignity as a sovereign nation. As we continue to struggle during this difficult phase in our history, we know that we will eventually overcome because of friends like you.

Again, in behalf of our people and in my own, allow me to thank you for your abiding interest in our country's welfare.

With every good wish -

pory aquins

Dr. Allen Weinstein
President
The Center for Democracy
1155 15th Street, N.W.

Suite 1010
Washington, D.C.

Boston University

The Center for Democracy 1155 15th Street, N.W. Suite 1010 Washington, D.C. 20005



November 28, 1986

MEMORANDUM

TO:

Senator Richard G. Lugar Senator Claiborne Pell

Congressman Dante B. Fascell

Congressman William S. Broomfield

Alton G. Keel, Acting National Security Advisor M. Peter McPherson, Administrator, Agency for

International Development

Michael Armacost, Undersecretary of State for

Political Affairs

FROM:

Allen Weinstein

SUBJECT: Philippine Electoral Support

I enclose for your review the report of a U.S. private sector technical advisory team coordinated by the Center and brought to the Philippines at the personal invitation of President Corazon Aguino and at the invitation of their COMELEC (Commission on Elections) and NAMFREL (National Citizens Movement for Free Elections). Four companies -- Digital Equipment Corporation (computer hardware), Lotus Development Company (computer software), Polaroid Company (photo identification cards), and Coopers & Lybrand (general electoral systems analysis) -- volunteered top analysts pro bono, and the Center paid their airfares and expenses while in Manila for meetings with electoral officials.

The group's report, as you can see, strongly supports the Philippine government's own belief that, among other things, rapid computerization of the electoral registration rolls could serve a vital purpose in reinforcing voter confidence in the fairness and stability of their political system, a prerequisite for the general success of the Aquino government. The estimates provided to us by NAMFREL and COMELEC (see their enclosed briefing materials and telegram) for funding what they call their "Joint Computerization Project" come to slightly over two million dollars. Their voter registration process for the February 2 plebiscite begins in early December. If the computerization of voter registration rolls is to be completed by next May's congressional election, they need funds now to begin the work.

When our technical advisory mission met at the Malacanang Palace last month with President Aquino, the COMELEC commissioners, and the leaders of NAMFREL, the President stressed her wholehearted support for the project and her hope that funding assistance would be forthcoming.

I have discussed with your staffs the details of this proposal. Last week, I met with and briefed an AID contract mission led by Mr. Eddie Mahe to the Philippines to review the situation. I am told that he will be returning from Manila during the second week of December, and I look forward to learning his assessment of the situation as I am certain all of you do.

I hope that assistance to the Philippines for this worthy effort can be approved by all concerned and expedited with all deliberate speed. If I can answer any questions about the background, please let me know.

Coopers &Lybrand 1800 M Street NW Washington D.C. 20036

telephone (202) 822-4000 twx 710-822-0140 cables Colybrand

November 17, 1986

Dr. Allen Weinstein President The Center for Democracy 1155 15th Street, N.W. Washington, D.C. 20005

Dear Allen:

Here is the final version of our brief on election reform which incorporates several minor changes suggested by the members of the Philippine Election Reform Team.

Bob Craver and I greatly enjoyed working with you on this unusual and uniquely satisfying endeavor, and we hope that in the future our paths will cross again.

Yours very sincerely,

Bruce A. Johnston

BAJ: vls

U.S. TECHNICAL ADVISORY TEAM FOR ELECTION REFORM

October, 1986

Robert C. Craver Coopers & Lybrand 1800 M Street, N.W. Washington, D.C. 20036

James A. Ford, Jr.
Digital Equipment Corporation
100 Nagog Park
Acton, MA 01720

Ronald R. O'Conner Polaroid Corporation 575 Technology Square Cambridge, MA 02139 Bruce A. Johnston Coopers & Lybrand 1800 M Street, N.W. Washington, D.C. 20036

Andrew R. Cooper Lotus Development Corp. 55 Cambridge Parkway Cambridge, MA 02142

I. THE PROBLEM

- 1. Massive abuses in the February 1986 elections.
- 2. Need to restore credibility to the election process.
- 3. Disenfranchisement through manipulation of voter registration was the major abuse.
- 4. Need for reregistration of entire voter population.
- 5. Need to implement reforms by the May, 1987 elections.

II. OBJECTIVES

- 1. Determine the desirability and feasibility of computerizing the voter registration and election process.
- 2. Determine the feasibility of computerization for the spring election.
- 3. Assess the role of computerization in the overall election process.
- 4. Identify computerization resource requirements.
- 5. Assess the COMELEC/NAMFREL election process plan.
- 6. Provide independent recommendations.
- 7. Complete the evaluation of the need and desirability of photo voter identification cards.

III. FINDINGS AND CONCLUSIONS

- 1. COMELEC is dependent on the timely accumulation and management of massive amounts of reliable data.
- COMELEC has limited tools, resources and technical capabilities to carry out its election responsibilities.
- 3. The limited time available for needed reform requires the introduction of new technology and computerization.
- 4. COMELEC has taken preliminary steps to meet the need for voter registration and reform prior to the May 1987 election.
 - . COMELEC has acquired personnel computers to support operations.
 - . COMELEC has engaged one systems analyst.
- 5. COMELEC's existing personal computers are not adequate for meeting the requirements of voter registration. The registration data base and associated processing will require storage of 10 billion characters.
- . 6. COMELEC has been given a clear mandate by the President to proceed with reregistration and computerization.
 - 7. Computerization is only one piece of the reregistration process.
 - COMELEC needs additional funds, beyond its appropriated budget, for computer equipment, technical assistance, and supplies.
 - COMELEC does not have within its present organization a professional unit large enough to implement or manage increased computerization.
 - 10. COMELEC has identified a need for immediate funding to meet the president's mandate for development and implementation of a computerized voter registration system.
 - 11. Funding for ongoing maintenance and operation should be included in future COMELEC budget allocations.
 - 12. Computerization will enhance the ability of COMELEC to protect both the government's and the electorate's interests during the election process.

- 13. There is a need to create improved election procedures which successfully incorporate computerization as an integral component.
- 14. Computerization reduces the inevitable need for increasing COMELEC staff based on projected growth of the voting population.
- 15. The combined COMELEC/NAMFREL concept for the computerization of registration is both appropriate and necessary.
- 16. The production, distribution and tracking for control of the COMELEC voter registration affidavit forms is a totally manual process.
- 17. There is a need to supply identification cards to registered voters to protect the electorate and the government from fraud and abuse.
- 18. The printing of the voter registration lists will be the major technical bottleneck in the election process.

IV. RECOMMENDATIONS

- Computerize the voter registration process.
- Appoint a technically qualified project manager in COMELEC to implement the computerization plan.
- Reform the basic election processes and procedures in conjunction with the computerization program.
- 4. Appoint a qualified data processing manager to serve as project leader through the May, 1987 election. Short term hiring or secondment from industry is recommended.
- 5. Make commitments for additional computer equipment by December 31, 1986.
- 6. Increase the planned hardware configuration to 10 billion characters of on line storage.
- 7. Institutionalize COMELEC's ongoing capabilities to provide data processing support for the election process.
- 8. Implement a voter photo identification system derived from computerized records, starting in high priority areas.
- Develop a detailed implementation plan by December 1st for the President's review and approval.

- Develop a short term personal computer based program to computerize tracking and control of voter registration affidavit forms.
- 11. Consider a decentralized data processing structure to make the registration and election processes more manageable.

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AS YOU KNOW, THE FEBRUARY ELECTIONS WAS CHARACTERIZED BY THE INCLUSION OF MILLIONS OF FLYING VOTERS AND THE EXCLUSION OF AN EVEN GREATER NUMBER OF QUALIFIED VOTERS.

COMELEC'S PLAN IS TO REPLACE THE EXISTING VOTER'S LIST THROUGH A GENERAL REGISTRATION OF ALL VOTERS. WE HAVE RECOMMENDED TO THEM THE WILL 1201-55 (85-69)

relegien

COMPUTERIZATION OF THE VOTERS' LIST AND THE INCORPORATION OF A MAJOR DETERRENT TO FLYING VOTERS RIGHT AT THE OUTSET--I.E., BY CONTROLLING AND SECURING THE VOTER'S AFFIDAVIT FORM (THIS ALSO SERVES AS THE REGISTRATION FORM). THERE IS ONE SUPPLIER WHICH HAS PROPOSED A SYSTEM

OF SECURITY CODES AND FEATURES FOR THIS FORM WHICH WILL MAKE IT FRACTICALLY IMPOSSIBLE TO FAKE. PRINTING WILL BE DONE BY A LARGE MAINFRAME COMPUTER THROUGH A LASER PRINTER. AT THIS TIME, THERE IS ONLY ONE SUPPLIER (MERALCO GROUP) WHO CAN DO THIS IN THE PHILIPPINES

THE COMPUTER PRINTED FORM ALSO BECOMES A TURN-AROUND DOCUMENT FOR SUBSEQUENT DATA ENCODING AND COMPUTER PROCESSING. ALPHABETICAL LISTS TO DETERMINE DUPLICATE NAMES, TABULATION OF VOTERS BY ADDRESS ETC., WILL HELP IN PURGING THE LIST OF FLYING REGISTRANTS.

COMELEC'S BUDGET FOR THE VOTER'S REGISTRATION IS APPROXIMATELY USDLR 5.5 MILLION WHICH INCLUDES USDLR 0.6 MILLION FOR PRINTING STANDARD (NO SECURITY FEATURES) VOTER'S AFFIDAVIT. THE COMPUTER PRINTED VERSION THAT WE RECOMMEND WILL COST USDLR 2.1 MILLION. WE BELIEVE THEIR BUDGET CAN BE INCREASED BY THE GOVERNMENT TO COVER THE DIFFERENCE.

DATA ENCODING AND COMPUTER PROCESSING WILL, HOWEVER, COST ANOTHER USDLR 2 MILLION. BREAKDOWN IS AS FOLLOWS:

USDLR 1.25 MILLION - DATA ENCODING AND VERIFYING

27 MILLION AFFIDAVITS (TO BE FARMED OUT TO

USDLR 0.5 MILLION -

COMPUTER CONFIGURATION FOR COMELEC: MEDIUM-SIZED MAIN FRAME OR SUPER/MINICOMPUTER WITH

- 4 MB MEMORY
- 4 GIGABYTES DISK CAPACITY
- 2 MAGNETIC TAPE DRIVES
- 2 1200 LINES/MIN. PRINTERS
- 20 CRT/S
- PLUS THE NECESSARY SYSTEM SOFTWARE

USDLR 0.25 MILLION - SUPPLIES (COMPUTER FORMS, DISKETTES, TAPES, DISKS, ETC.)

IT WOULD HELP THE WORK OF THE COMELEC IF DONATION OF USDLR 2 MILLION CAN BE RAISED. ONLY USDLR 1.5 MILLION NEED BE IN CASH. THE DONORS MAY

ALSO DONATE A MINICOMPUTER SYSTEM TO THE PHILIPPINE COMPUTER SOCIETY AND PHILIPPINE INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS WHICH CAN DONATE SYSTEMS DESIGN, MANPOWER, AND CONSULTANTS TO COMPLETE THE PACKAGE.

THE IDENTIFICATION CARDS WITH PICTURE IS A LONGER-TERM PROJECT WHICH CAN BE ISSUED BEFORE THE ELECTIONS IN APRIL/MAY RATHER THAN THE PLEBISCITE IN DECEMBER. THE PRINTING AND COMPUTERIZATION SAFEGUARDS WILL HOWEVER BE IN PLACE FOR THE PLEBISCITE. THE COST OF THE ID'S IS ABOUT USDLR 15 MILLION OF WHICH THE LARGEST PORTION ARE FOR FILMS AND

W.U. 1201-SF (RS-59)

i decielu

PROCESSING COST. CAMERAS FOR LESS ACCESSIBLE AREAS NUMBERING ABOUT 3500 POLLING PLACES WOULD ALSO BE NEEDED. REGARDS.

CHRISTIAN S. MONSOD

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Boston University

The Center for Democracy 118 Bay State Road Boston, Massachusetts 02215

FOR IMMEDIATE RELEASE



CONTACT:

Caleb McCarry (202) 429-9141 Center For Democracy

Katie Paine (617) 225-1364 Michael Blaber (617) 225-8470 Lotus Development Corp.

AMERICAN COMPANIES SENDING TECHNICAL MISSION
TO ADVISE PHILIPPINE ELECTORAL COMMISSION;
AQUINO TO MEET CENTER-SPONSORED GROUP DURING BOSTON VISIT

WASHINGTON, D.C., Sept. 20 — A group of major U.S. companies have accepted an invitation from the Philippine Commission on Elections (COMELEC) and National Citizens Movement For Free Elections (NAMFREL) to travel to Manila next month on a mission coordinated by the Center for Democracy to provide technical advice and support in COMELEC's and NAMFREL's design of new voter registration procedures for the 1987 elections, Allen Weinstein, President of the Center, announced today.

Joining Weinstein in the announcement was Dr. Edgardo Angara, President of the University of the Philippines and Vice-Chairman of NAMFREL, who also travelled to Boston with Weinstein several days ago for a preliminary meeting with technical and corporate representatives of the four companies in the mission: Lotus Development Corporation, Digital Equipment Corporation, the Polaroid Corporation, and Coopers & Lybrand.

The meeting was held at the headquarters of Lotus, which assisted the Center in preparations for coordinating the mission. At the meeting, in addition to presentations by Weinstein and Angara, Mr. Augusto C. Lagman, NAMFREL's chief technical advisor, briefed the group. President Corazon Aquino will meet with the group in Boston on Saturday, September 20, at 3:10 pm at the Cambridge Headquarters of Lotus to hear a brief report on plans for its forthcoming mission to Manila and other efforts underway to be of assistance in the revamping of an electoral process.

One of the Aquino Government's primary commitments has been to establish a more credible set of procedures prior to elections early next year for local, regional and congressional offices.

Greeting President Aquino and introducing her to the other corporate leaders and advisors present will be Mr. Jim P. Manzi, Chairman and CEO of Lotus. Attending the ceremony will be Senator John F. Kerry (D-Mass.), a member of the February U.S. official observer group to the Philippine election and a long-time supporter of electoral reform projects in that country. Kerry is presently a leader of congressional efforts to provide additional U.S. funding support for Philippine electoral reform.

The Center for Democracy, which will coordinate the mission and other technical advisory efforts at the request of Chairman Ramon Felipe of COMELEC and Chairman Christian Monsod of NAMFREL, has been working closely with COMELEC and NAMFREL since the February revolution which placed the Aquino government in office after her electoral victory. The Center monitored the February 1986 election first for the U.S. Senate and then for the official U.S. presidential observer delegation, writing the reports produced in each case.



REPUBLIC OF THE PHILIPPINES COMMISSION ON ELECTIONS

Intramuros, Manila

Ramon H. Felipe. Jr.

Tel. Nos. 474-106 474-122

10 September 1986

MR. ALLEN WEINSTEIN Center for Democracy Boston University Boston, U.S.A.

Dear Allen:

Mr. Edgardo Angara of NAMFREL is going there in connection with the official Visit of Pres. Cory Aquino. He has kindly agreed to follow-up for us your suggestions for aid for our computerization program. In view of our inability to go there curselves, because the necessary request from NEDA has not been made up to the present, please consider Mr. Angara as our representative.

I tried sending you a talex the other day about this, but the talex number you gave me last time you called overseas (282928 CFD UR) is not registered with ITT.

Thank you and best regards to you and family.

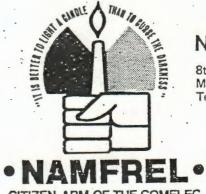
Very sincerely yours,

COMMISSION ON ELECTIONS

RAMON H. FELIPE, JE

Chairman

RHF/esa



NATIONAL CITIZENS MOVEMENT FOR FREE ELECTIONS

8th Floor, RFM Building, Pioneer St., Mandaluyong, Metro Manila, Philippines Tel. Nos.: 772472; 772474; 772481

Telegrams

RCPI 2125 RECON PH PT&T 2384 RECON PU 43119 REFLOUR PM

Telex No. Cable Address REFLOUR MANILA

September 13, 1986

Professor Allen Weinstein President Center for Democracy Boston University 118 Bay State Road, Boston MA 02215

Dear Allen.

Thank you for your assistance in setting up the meeting among Ed Angara and the donors, and possibly with Pres. Cory Aquino. As Ed has conveyed to you, the new COMELEC is firmly set on computerizing the voter's list although without the use of laser-printed forms. After this initial phase, the COMELEC intends to computerize other functions as well. . The donation of computer hardware, supplies, and funds for encoding will therefore go a long way towards these worthwhile and much-needed projects.

In this regard, Ed had thought it best to have Gus Lagman participate in the meeting so that he could discuss the specifications with the donors. Gus was the MAMFREL Operations Chairman for the Operation Quick Count. Would it be possible to secure some grant or draw from donations to help defray the expenses on Gus' trip ? He is travelling on personal funds in helping the COMELEC.

On another matter, we just learned from Chairman Felipe that they prefer, if possible, the assistance be channeled through the Philippine Government and then to the COMELEC. The mechanics I guess can be timely worked out if and when you and the donors get to meet with Pres. Aquino. Kindly extend our sincerest appreciation to the donors for their support of free elections in the Philippines.

With warmest regards.

Very truly yours,

CHRISTIAN S. MONSOD National Chairman

MALACAÑAN PALACE

MANILA

October 10, 1986

Dear Dr. Weinstein:

I can't begin to tell you how much we appreciate your continuing efforts to help our country. This you demonstrated so amply again during our visit there last month.

I know only too well what you did before, during and after our trip to maximize its benefits to our country in a manner consistent with our dignity as a sovereign nation. As we continue to struggle during this difficult phase in our history, we know that we will eventually overcome because of friends like you.

Again, in behalf of our people and in my own, allow me to thank you for your abiding interest in our country's welfare.

With every good wish -

Sincerely,

pary aquint

Dr. Allen Weinstein President

The Center for Democracy 1155 15th Street, N.W. Suite 1010 Washington, D.C. PRESENTATION TO THE U.S. TECHNICAL TEAM BY THE JOINT COMELEC/NAMFREL COMPUTERIZATION PROJECT TEAM OF EXPERTS (MANILA, OCT. 1986)

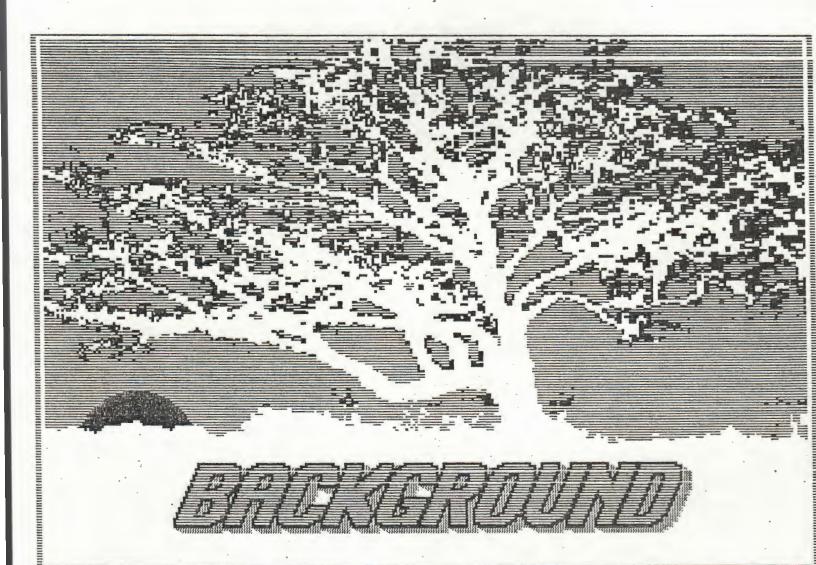
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- III. PROPOSID SOLUTIONS
- IV. COMPUTERS :

Part of the Solution

V. SUMMERT OF REQUESITE

VI. CONCLUSION



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SOME STATISTICS

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13 Regions
73 Provinces
60 Cities
1,543 Municipalities
43,000 Barangays









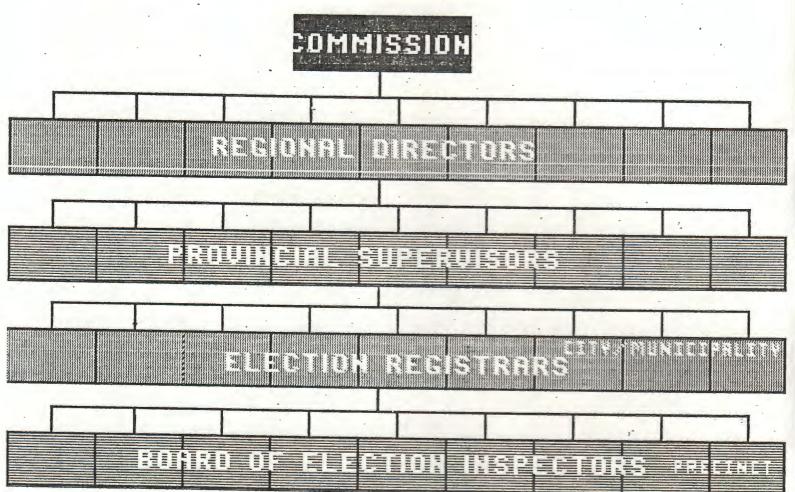
SOME STRITISTICS POPULATION - SE MILLON NO. OF VOICES - 27 Millon EST. NO. OF PRECINCIS - 30,000

- GENERAL REGISTRATION (every 12 years)
- UPDATING A FEW MONTHS BEFORE EVERY ELECTIONS
- PREPARATION OF VOTERS LIST by Precinct
- EXCLUSION/INCLUSION PROCEEDINGS A FEW WEEKS BEFORE ACTUAL ELECTIONS
- PREPARATION OF FINAL VOTERS LIST BY
- MAXIMUM:388 VOTERS PER PRECINCT

- PRECINCTS OPEN AT 7:00 A.M.; CLOSES AT 3:00 P.M.
- VOTER GOES TO PRECINCT, CHECKS THE PRECINCT VOTERS LIST (POSTED NEAR THE DOOR) TO VERIFY HIS PRECINCT ASSINGMENT
- VOTER STEPS INSIDE, SIGNS THE VOTERS
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 BOOTH AND FILLS IN HIS BALLOT.

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- A COPY OF THE RESULT IS SENT TO THE PROVINCIAL BOARD OF CANVASSERS FOR PROVINCIAL TABULATION.
- THE RESULT IS SENT TO LEGISLATURE!
 COMELEC FOR NATIONAL TABULATION.

- THE LEGISLATURE/COMELEC PROCLAIMS
- DISPUTES ARE HEARD.



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PROCESSING REQ.

PROCESSING REQ.

RECORD PROFILE

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HEADER	PROVINCE	2 *
19 CHR	MUNICIPALITY	2 *
	BARANGAY	2 *
	REGION	2 *
	SURNAME	20
DETAIL	FIRST NAME	20
137 CHR	MIDDLE HAME	20
	ADDRESS	40
	SEX	1.
	BIRTHDATE	6
	BIRTHPLACE	20
	CIVIL STATUS	1
	DATE PREPARED	6 *
	TOTAL # OF CHAR -	156

DATA ENCODING REQUIRENTS

R. HERDER-19BYTES * 90,000 PRECINCTS = 1,710,000

B. DETAIL-137BYTES * 27,000,000 VOTERS = 3,699,000,000

TOTAL = 3,700,710,000

HO. OF TERMINALS REQUIRED

TOTAL KEYSTROKES CAllowance for re-keyed in da	8,700,710,000 etal etal
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TERMINAL DAYS	55,511 90
TERMINAL STATIONS OR PRE	(920)

PROCESSING PEDUIPENENTS

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SUPER HIM OR HIM FROME W/
9 HB HEHORY
9 GB DISK GRPOCHY
2 GBD DISK GRPOCHY
2 1200 LPH PRINTERS
20 UDEO DISPLAY UNITS
675TEH SOFTWARE / UNILINES

PROJECT ESTRATE

DATA ENCODING 9449 B C 2470 PESOS/II

12,000,000

WERIFICATION DATA CONTROL 1,000 PEOPLE C 2,000 PESOSCE

3,000,000

COMPUTER

10,000,000

SUPPLIES/TRANSPO/COMM

5,000,000

CONTINGENCIES

5,000,000

TOTAL = 40,000,000 PESOS

OTHER USE OF CENTRAL COMPUTER

A. VOTERS LIST MAINTENANCE

- a. Initial Creation
- b. Purging Process
- c. Additional Registration Process
- d. Updating Process (with Automatic Purge)
- e. Inquiry Process
- f. Demand Reporting
- g. Document Control
- h. Normal List Deletions (Deaths, etc.)

B. CANDIDATES RECORDING

- a. Biodata
- b. Positions
- c. Election Results

C. POSITIONS FOR ELECTIONS HISTORICAL FILE

- a. Position Record and Qualifications
- b. History of Candidates and Election Results
- c. History of Election Contest by Position by Location

D. GEOGRAPHIC & DEMOGRAPHIC STATISTICS FILE

- a. COMELEC Divisions up to Precinct Level
- b. Manpower Allocation up to Precinct Level
- c. Population Allocation up to Precinct Level
- d. Geographic density by municipality of voters
- e. Geographic density by Barangay
- f. Geographic density by Province

E. MASTER LIST OF POLITICAL PARTIES, OFFICERS & DOMINANCE AREAS

F. ADMINISTRATIVE

- a. Payroll Listing
- b. Budgeting
- c. Expense Reporting
- d. Asset Control

TO: NSC Secretariat

FROM: Wilma Hall

For NSC staffing

TO

KEEL

FROM WEINSTEIN, ALLEN DOCDATE 28 NOV 86

RECEIVED 03 DEC 86 10

KEYWORDS: PHILIPPINES

MP

SUBJECT: MEMO TO KEEL FM BOSTON UNIV FWDING PAPER RE PHILIPPINE ELECTORAL

SUPPORT

ACTION: FOR RECORD PURPOSES

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FROM WEINSTEIN, ALLEN DOCDATE 28 NOV 86

RECEIVED 03 DEC 86 10

KEYWORDS: PHILIPPINES

MP

SUBJECT: MEMO TO KEEL FM BOSTON UNIV FWDING PAPER RE PHILIPPINE ELECTORAL SUPPORT

ACTION: FOR RECORD PURPOSES

DUE: STATUS C FILES WH

FOR ACTION

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COMMENTS IF A REPLY IS APPROPRIATE, PLS PROCEED.

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