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File Folder

CO086 (LEBANON) (2003000-209999)

FOIA

S10-306

Box Number

120

SYSTEMATIC

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ID	Doc Type	Docum	ent Description	No of Pages	Doc Date	Restrictions
92130	LETTER	ROBEF MCGO	RT MCFARLANE TO JAMES VERN	2	1/31/1984	B1
92131	LETTER	DRAFT	Γ OF #92130	2	ND	B1
92132	MEMO	MCFA	MATLOCK TO ROBERT RLANE, RE: SOVIET DEMARCH S. NAVAL ACTIONS OFF LEBA		1/5/1984	B1
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92133	FORM	RUMS	TION ROOM CHECKLIST - RE: FELD TALK WITH UN RSECRETARY URQUHART	1	1/28/1984	B1

10/18/2022 NSC/DEPT. OF STATE WAIVERS

The above documents were not referred for declassification review at time of processing

Freedom of Information Act - [5 U.S.C. 552(b)]

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Lebanon

203088 203088 203088 203088 10001 10001

Statement in response to queries regarding next steps in Lebanon:

FB106-12

I think we need to recognize that we have made significant progress in promoting stability and fostering reconciliation in Lebanon. The Government of Lebanon is prepared to broaden its political base and has called on the opposition to join in a Government of National Unity. The presence of the MNF has provided the support which the GOL needs to deal confidently and fairly with the legitimate demands of the opposition. That presence has also deterred direct and overt Syrian aggression in the Lebanese problem. We still face the continuing problem of state supported terrorism and we are working hard on this problem as it affects Lebanon and other strategic interests.

We have a commitment in Lebanon which we intend to meet and in the next few weeks my Administration will be working closely with the Congress to arrive at an understanding which will allow us to further the progress we have made toward our objectives in the Middle East.

775C 8400766

Copy sent to B Oglesby

Lebanon

Statement in response to queries regarding next steps in Lebanon:

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RECEIVED 25 JAN 84 19

TO

MEMO FOR RECORD FROM MCFARLANE DOCDATE 24 JAN 84

KEYWORDS	LEBANON		MEDIA		
SUBJECT:	STATEMENT	IN RESPONSE TO	QUERIES RE NEXT	STEPS IN LEBAN	ION
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RE DOCDATE 24 JAN 84

THE WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

EC086

INCOMING

DATE RECEIVED: MARCH 28, 1984

MANAGEMENT.

NAME OF CORRESPONDENT: THE HONORABLE JIM BROYHILL

SUBJECT ENCLOSES LETTER FROM MS. STEPHANIE JERNIGAN, CONCERNING A MATTER INVOLVING A FRIEND OF HERS FROM LEBANON

	•		A	CTION	DI	SPOSITIO	ON
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REFER QUESTIONS AND ROUTING UPDATES TO CENTRAL REFERENCE (ROOM 75,0EOB) EXT. 2590
KEEP THIS WORKSHEET ATTACHED TO THE ORIGINAL INCOMING LETTER AT ALL TIMES AND SEND COMPLETED RECORD TO RECORDS



U.S. Department of Justice

Immigration and Naturalization Service

205083

Office of the Commissioner

425 Eye Street N.W. Washington, D.C. 20536

CO 763.797 .

MAY 8 - 1984

Homorable James T. Broyhill SIGNED AND MAILED House of Representatives
Washington, DC 28515

Dear Mr. Browhill:

This is in reference to your letter of March 26, 1984, addressed to Mr. H. B. Oglesby, Special Assistant to the President, with the attached enclosure from Ms. Stephanic Jernigan, concerning her Lebasses friend who is fearful of returning to Lebason because of the violence in that country.

These is no separate policy for Lebanese as a group. Under section 298 of the Immigration and Nationality Act, any alien physically present in the United States may apply for anyles it such alien believes he/she would be subject to personation in his/her home country on account of rame, religion, nationality, sembership in a particular social group, or political opinion. Each application is decided on its individual merits based on the nature of the claim and the evidence, if any, schmitted in support thereof.

His. Jernigan indicates that her friend is well educated and desires to remain and work in the United States. If her triend desires to become a permanent resident of the United States based on his education and training, he may be aligible for a preference classification to the issuance of an immigrant visa. A prospective employer desiring an alien's services may file a visa petition in the alien's behalf on the anclosed form I-168. Such putition must be accompanied by a certification issued by the Secretary of Lebor to the effect that like labor is unavailable in the United States and that the alien's employment would not adversely affect the wages and working conditions of workers in the United States similarly employed. Application for labor certification should be made by the prospective employer through the local office of the State Employment Service. The attached Form STA-750 may be utilized for that purpose.

In the event a vise petition is filed and approved on behalf of an alies and an immigrant vise is immediately available at that time, such alies may, if otherwise eligible, file as application for adjustment of status to that of a permanent resident provided that he has not engaged in usauthorized apployment in this country.

Enclosed is a copy of the latest report from the Department of State which reflects the current availability of ismigrant visas. Also enclosed is a publication entitled "United States Ismigration Laws: General Information."

I hope this information will be helpful to you in responding to Ms. Jernigan.

Sincerely,

FOR THE COMMISSIONER

Gred Leo

Director, Congressional and Public Affairs

Enclosures

CC: SALLY KELLY, DIRECTOR OF AGENCY LIAISON, THE WHITE HOUSE ROOM 91

For your information as requested.

Dear Jim:

Thank you for your March 26 letter enclosing correspondence to the President from Ms. Stephanie Jernigan.

In an effort to be of assistance, please know that I have forwarded Ms. Jernigan's letter to the appropriate White House officials to see if a response may be sent to her in the President's behalf. Your interest in writing is appreciated.

With best wishes,

Sincerely,

M. B. Oglesby, Jr. Assistant to the President

The Honorable James T. Broyhill House of Representatives Washington, D.C. 20515

MBO/KRJ/tjr

cc: w/copy of inc to Anne Higgins - for DIRECT action

WH RECORDS MAMAGEMENT WILL RETAIN ORIGINAL INCOMING

JAMES T. BROYHILL 10th District, North Carolina

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WASHINGTON, D.C. 20515
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DEAN, NORTH CAROLINA CONGRESSIONAL DELEGATION

COMMITTEE:
ENERGY AND COMMERCE
RANKING MINORITY MEMBER

#205083

Congress of the United States House of Representatives

Washington, **B.C.** 20515

March 26, 1984

DISTRICT OFFICES: 832 GARRISON BLVD. GASTONIA, NORTH CAROLINA 28054 704–864–9922

ROOM 133 FEDERAL BUILDING HICKORY, NORTH CAROLINA 28601 704-328-8718

224 MULBERRY STREET, SW. LENOIR, NORTH CAROLINA 28645 704-758-4247



Mr. M.B. Oglesby, Special Assistant to the President The White House Washington, D.C. 20500

Dear B:

I have received a letter from my constituent, Ms. Stephanie Jernigan, concerning a matter involving a friend of hers from Lebanon.

The reason that I am writing to you is because Ms. Jernigan included a letter that she wanted forwarded to President Reagan. I will be happy to offer Ms. Jernigan whatever assistance that I can. This matter will be involving assistance from officials with the Immigration and Naturalization Service.

I have enclosed the letter that Ms. Jernigan wrote to President Reagan so that an appropriate response may be drafted.

Thank you for your time and effort in this matter:

Ames T. Broyhill

Member of Congress

best regards,

Jenn

JTB:1f Enclosure



Wear mr. Reagan, el know you are very trusy, and especially now as this is on election year, and I also know that you may never see this letter, but who ever opens and reads this first may know what can be done as what steps can be taken to help in my problem. self possible, I hope you can read this fourself personally. I have a very dear friend from Lebaran who is here in the United States, he has already had his elisa renewed, and in July the has to leave our country. He worts to stay here in america, as he cannot return to Lebanon because of all the trouble there. Can't something be done to let

him stoy here, where he can wark and make a decent life for chimself, in a country that has no was? elt doesn't seem fair to send someone back into the terrible trouble they have over there. after all, we allowed the Vietnam refuges, and the Cubans that Castro let leave Cubor come here and have another chance to make a better life for themselves. He is not a person of low character, he is very well educated, in fact, he is , or was, a medical representative in his country. Please do something to let him stay here. Don't make him have to go back to a war tour country where ongolog , in Beint, where his Father and mother, are, and where he

would have to return, his life could he snuffed out so easily. He was kidnopped by the Palastinians and held prisoner for ten months, where he was bester unmercifully time and time again, just because the was on the Christian side. By Ando love and grave he was rescued from that. He is under medical treatment here now because of the damage they did to him during that time His doctor here will provide you with any papers necessary to dide you in this matter. He has already last two homes in Lebanan because of the war. Just a couple of weeks ago a bomb expladed in his bedroom and blew up his home, had be been there he would

have last his life then, His Father and mother were in the hall and havely got out aline. Please, don't make him lase his home here, let him start a fresh life. Han't send him back into that hell. el know america cont let lucy person in the world, with a said tale stay here, but this isn't just a sad stary, this is a special situation, I love my country and I am very proud to be an american, and I am so glad we have no war of this kind here I have not had to love my home and everything I own because of a senseless was at home no control over we are the heat country in

the world, and we are a compassionate people. I am asking you to be Compassionate in this situation. Let him get his residency here, in the required time, but let him stay and work as that time passes, and give him a chance to start his life over. This time in a safe atmosphere, and with Hod's help and yours, he will finally feel a little security.

Thank you so much and may Dod with blood you do.

Stephanie Jernyan

P.S. I would appreciate your answer as soon as possible because as il paid larlier our time is so short. Thank you again. Sliphanie my address is Stychanie Jernigen 602 n. Scruggs st GASTONIA north Carolina 28052 Jelephone # 704-866-7475

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92130 LETTER 2 1/31/1984 B1

ROBERT MCFARLANE TO JAMES MCGOVERN

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MEMORANDUM

NATIONAL SECURITY COUNCIL

SECRET

Secondary Commencer of the Commencer of

January 23, 1984

ACTION

BIGNES

MEMORANDUM FOR ROBERT C. MCFARLANE

FROM:

PHILIP A. DUR

SUBJECT:

Response to Jim McGovern's Letter

Attached at Tab I is a letter you could send to Jim McGovern in response to, his letter at Tab II.

Chris Lehman concurs.

RECOMMENDATION

That you sign the letter to Jim McGovern at Tab I.

Approve ____

Disapprove ____

Attachments

Tab I - McFarlane Letter to Jim McGovern

Tab II - Jim McGovern Letter to McFarlane of Jan. 18, 1984

SECRET

Declassify: OADR



JOHN TOWER, TEX., CHAIRMAN

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JAMES F. McGOVERN, STAFF DIRECTOR AND CHIEF COUNSEL JAMES G. ROCHE, STAFF DIRECTOR FOR THE MINORITY

United States Senate

COMMITTEE ON ARMED SERVICES
WASHINGTON, D.C. 20510

January 18, 1984

Philaphy of held for the way of and we make the state of the waster by a secretary

MEMORANDUM TO: Bud McFarlane, National Security Advisor

FROM:

James F. McGovern, Staff Director and Chief Counsel, Senate Armed Services Committee

SUBJECT:

Planning Now Against a Future Congressionally Mandated Withdrawal from Lebanon

ISSUE

There will be increasing domestic political pressure in the United States, Italy and Great Britain (fueled by more MNF casualties) for withdrawal of all MNF land forces. Such pressure will intensify as future ceasefire agreements are achieved and then broken. President Assad will be convinced (if he is not already) that he can simply wait us out relying upon predictable Western impatience for quick solutions (particularly in an election year) to compel our eventual withdrawal. How then does President Reagan convince President Assad that we have the public support to remain as long as it takes to achieve our negotiating objectives?

DISCUSSION

At the risk of stating the obvious, it is my view that even if we win the first Congressional fight over withdrawal of U.S. Marines in Lebanon, domestic political pressures for withdrawal in the United States, Italy and Great Britain will, in the near term, become unmanageable. The continued presence of U.S. Marines (with the inevitability of more casualties) makes this too politically attractive an issue, particularly in an election year, for both Democrats and those Republicans who feel they need to distance themselves from the Administration. The arguments will vary from:

- A. The U.S. objectives in Lebanon are either unclear or unachievable.
- B. U.S. Marines have no clearly defined mission.
- C. Others will argue that even though they agree with U.S. objectives and understand the Marine mission, prospects for success are so grim that the risk of continued MNF casualties is not justified.

I believe that President Assad is well aware of predictable Western impatience for quick solutions, and that he is prepared to wait us out in the hope that such impatience (fueled by more casualties) will result in ever increasing pressure for withdrawal. In my view, time is on the side of the Syrians and heightened debate over the continued MNF land presence has left the United States with very modest negotiating leverage with the Syrians. For this reason, I am very pessimistic about the willingness of the Lebanese opposition factions to abide by any ceasefire agreements for more than a short period of time. I think any agreement reached will only be broken shortly thereafter. Euphoria will set in as each agreement is reached and prospects for peace look brighter, only to be followed by even greater pessimism when that same agreement is broken. This will, in turn, give credence to the arguments of those who assert the futility of U.S. objectives in Lebanon.

At stake is the ability of the U.S. to continue to influence events in the region. A precipitous withdrawal by the United States could very well have a calamitous effect on the balance of power in the Middle East. I am now of the opinion that it is no longer the actual presence of our Marines in Lebanon that is so important. Rather, it is the consequence of a precipitous withdrawal prior to the U.S. being able to demonstrate some substantial diplomatic success that is now important. We must in the very near term be able to point to some diplomatic success which either (1) provides us more time to achieve our negotiating objectives or (2) provides a face-saving opportunity to withdraw MNF land forces.

Set forth below are the conclusions which I have reached on this issue which I would guess are consistent with those that you hold. What I am really asking you to focus on is my recommendation #5 to withdraw all MNF land forces and, at the same time, to augment the MNF Naval combatants.

CONCLUSIONS

- 1. Withdrawal of U.S. troops without tangible evidence of U.S. diplomatic success would be a substantial setback for continued U.S. influence in the region (stated unequivocably by Mubarak, Shamir, Gemayel and Hussein).
- 2. Repositioning of only U.S. land forces aboard ships would result in unmanageable domestic political pressures upon other contingents of the MNF to similarly withdraw which, in turn, would eliminate the modest negotiating leverage which we currently have.
- 3. Any additional Congressionally mandated time limitations for withdrawal would almost certainly end any hope for serious negotiations with the Syrians and Lebanese opposition factions.
- 4. Syria's political/military objectives extend beyond Lebanon; therefore, we must isolate Syria from other moderate Arab states and attempt to take away the Palestinian issue from President Assad; isolation of Syria from moderate Arabs is the best leverage regarding Syria but such efforts will take time.
- 5. There is significant flexibility in the Israeli position, particularly with respect to continued Syrian presence in Lebanon. (Prime Minister Shamir and General Levy stated that they could live with Syrian forces remaining in Lebanon under certain circumstances.)

6. We can anticipate more casualties as agreements are made and then broken; terrorist activities (and therefore casualties) will increase as political debate over continued presence in Lebanon intensifies in U.S. pre-election rhetoric.

RECOMMENDATIONS

- 1. Mount a major effort to defeat a Congressionally mandated withdrawal from Lebanon. In an effort to defeat early Congressional efforts to mandate a precipitous withdrawal, you may want to confide in key Congressional leaders that recommendation #5 will be implemented if negotiations with the Syrians do not bear fruit within a time certain.
- 2. Propose military and economic funding grants to Lebanon on an expedited basis.
- 3. Explore Israeli flexibility.
- 4. Intensify efforts to isolate Syria from moderate Arabs, though I believe Ambassador Rumsfeld is already engaged in this effort.
- 5. Within a limited time (no later than May or June, 1984), if negotiations have failed and domestic political pressures for withdrawal continue to increase as I am certain they will, do the following:
 - a. replace all MNF land forces with either U.N. peacekeeping troops or the Lebanese Armed Forces or both;
 - b. increase substantially the number of ships (and firepower) in the MNF Naval task force, particularly that of the French, Italians and British;
 - c. claim that such moves do not constitute withdrawal to the contrary, such moves are designed to "up the ante" by removing our admittedly vulnerable peacekeeping force from its static position and that such moves will have the effect of substantially increasing our on-the-scene ability to deal with future Syrian ceasefire infractions without having to worry about additional casualties, which up to now have been effectively used by the Syrians to erode political support. In other words, we should claim that we are simply improving our military position in Lebanon.

You should note the substantial difference between what I am proposing — namely a withdrawal of <u>all MNF</u> land forces with the simultaneous increase in the MNF naval task force presence versus the shipboard repositioning of only the U.S. Marine contingent. Under no circumstances, however, should we withdraw MNF ground forces immediately following an "adverse" event.

ADVANTAGES TO RECOMMENDATION #5

- 1. Our present position makes us both militarily and politically vulnerable. This option permits us to decrease both vulnerabilities.
- 2. Reduces dramatically the likelihood of future MNF casualties which in turn will reduce increasing domestic political pressure for complete withdrawal.
- 3. Once domestic political pressure for U.S. withdrawal is reduced, President Assad will realize that the United States is there to stay until U.S. negotiating objectives are achieved.

- 4. Satisfies an important perception problem, namely, that the United States once committed has the staying power to see its foreign policy objectives through.
- 5. Permits the U.S. and other MNF contingents to consider the option of escalating with naval firepower and de-escalating depending upon the seriousness of the ceasefire infraction without the fear of retaliation on vulnerable MNF land forces by Syrian-surrogate Lebanese opposition factions. The MNF will then have a range of military escalatory options beginning with overflights and the use of 5-inch guns, to the use of 16-inch guns and airstrikes without having to fear that the static position of the troops on the ground would bear the brunt of escalated MNF naval firepower.
- 6. Even if I have miscalculated advantages 1-5, recommendation #5 affords us a face-saving device for the removal of our land forces from Lebanon before domestic political pressure compels a withdrawal, which in turn would be a disastrous setback for President Reagan and his continued ability to influence events in this critically important region.

DISADVANTAGES TO RECOMMENDATION #5

- 1. If not accomplished with great finesse (i.e., early consultations with our allies, MNF partners and friendly moderate Arab states), and if preparatory actions do not occur until domestic political pressures for withdrawal are so acute as to eliminate any other options, then such a move will be transparent and will be perceived to be tantamount to a forced withdrawal.
- 2. Some will assert that the U.S. commitment to Lebanon can only be satisfied with the continued presence of U.S. <u>land</u> forces. While in most cases I would agree with this assertion, I do not in the present situation because the vulnerability of our land forces in Beirut (albeit more secure now than it was on October 23) is impeding negotiations because of the strategy of the Syrians and other Lebanese opposition factions that continued MNF casualties will eventually force the U.S. to turn and run.

This memorandum reflects my own views and not necessarily those of the Chairman or other Members of the Senate Committee on Armed Services.

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National Security Council

The White House

System # Package # **SEQUENCE TO** HAS SEEN DISPOSITION Bill Martin **Bob Kimmitt** John Poindexter Wilma Hall **Bud McFarlane Bob Kimmitt NSC** Secretariat **Situation Room** I = Information A = Action R = Retain D = Dispatch N = No further Action Meese Baker Deaver Other **COMMENTS** Should be seen by: _ (Date/Time)

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THOMPSON

TO MCFARLANE FROM MCGOVERN, JAMES F DOCDATE 18 JAN 84

LEBANON **KEYWORDS**

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ITALY

GREAT BRITAIN

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MEMORANDUM

NSC/State Waver 92132 nol18/2022

20565271

NATIONAL SECURITY COUNCIL

F-0003-01 January 5, 1984

CONFIDENTIAL

INFORMATION

MEMORANDUM FOR ROBERT C. McFARLANE

FROM:

JACK F. MATLOCK

SUBJECT:

Soviet Demarche on U.S. Naval Actions off Lebanon

Soviet Ambassador Dobrynin delivered an "oral statement" protesting what it terms "arbitrary restrictions" declared by the U.S. Navy on navigation off the coast of Lebanon. The statement, attached at TAB I, charges that declaration of these waters as a "zone of dangerous activities" violates international law and is in specific conflict with the 1958 Geneva Convention.

It would appear that this demarche was made largely for the record. An "oral statement" is the least formal and authoritative mode of written diplomatic communication. Use of it rather than a formal Note or an Aide Memoire signals that the Soviets are not really very concerned, although they feel they most say something lest their silence be construed as tacit endorsement.

State is preparing an appropriate response in coordination with other agencies.

Geoff Kemp and John Lenczowski concur.

Attachment

TAB I "Oral Statement" Delivered to SecState by Ambassador Dobrynin, January 4, 1984

CONFIDENTIAL Declassify on: OADR

NSC#8400071

The United States of America, in violation of the generally recognized standards of international law and the principles of freedom of seafaring, has declared a vast area of the Mediterranean adjacent to the coast of Lebanon "a zone of dangerous activities of the U.S.Navy" and established in that zone a special regime for international navigation.

Introducing these arbitrary restrictions the American side, in fact, lays claim to having a part of the high seas under its sovereignty, which is in flagrant conflict with the provisions of the Geneva convention of 1958 to which the U.S. is a party, too.

The Soviet side declares a resolute protest in connection with this arbitrary and unlawful act of the U.S., does not recognize the restrictions introduced by the United States and warns that the entire responsibility for the consequences of that act will be born by the American side.

At the same time we call the attention of the U.S. government to the fact that its actions near the coast of Lebanon cannot fail to aggravate even further the already extremely tense situation in that entire region. The American side should realize what such a dangerous policy can lead to in terms of the developments in the Middle East and even beyond that region.



United States Department of State

Washington, D.C. 20520

CONFIDENTIAL

January 4, 1984

MEMORANDUM FOR MR. ROBERT C. MCFARLANE THE WHITE HOUSE

SUBJECT: Soviet Démarche on U.S. Naval Actions Off the Coast of Lebanon

During his meeting with the Secretary today, Soviet Ambassador Dobrynin handed over the attached "oral statement" protesting our declaration of areas of the Mediterranean as "a zone of dangerous activities of the U.S. Navy," and asserting that the Soviet Union does not recognize the restrictions on international navigation we have imposed.

The Secretary said the U.S. Government would study the Soviet démarche and provide an appropriate response. The Department will prepare a response to the démarche in coordination with other agencies.

Charles Hill Executive Secretary

Attachment:

As Stated

DECL: OADR

The White House

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TO

MCFARLANE

FROM HILL, C

DOCDATE 04 JAN 84

KEYWORDS USSR

LEBANON

DOBRYNIN, ANATOLIY F

SUBJECT: SOVIET DEMARCHE ON US NAVAL ACTIONS OFF THE COAST OF LEBANON

ACTION: PREPARE MEMO FOR MCFARLANE DUE: 09 JAN 84 STATUS S FILES

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MEMORANDUM

THE WHITE HOUSE

WASHINGTON

January 28, 1984 1-6001-02

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SITUATION ROOM CHECKLIST

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NSC/State Waivers

Rumsfeld Talk with UN Undersecretary Urguhart

UN Undersecretary General Urguhart called on Ambassador Rumsfeld in the department on January 24 for the exchange of views on Lebanon.

- Urquhart agreed that it is difficult to see a UN role in Beirut at present, except possibly in connection with the refugee camps. He added that any UN involvement around refugee camps in Lebanon would best be combined with another function, so as to lower the prominence of such a role, which is a touchy point with President Gemayel.
- Both Rumsfeld and Urquhart agreed the UN could possibly 0 play a role in connection with a further Israeli withdrawal in southern Lebanon.
- Noting that UNIFIL's mandate comes up for renewal on 0 April 19, Urguhart indicated that a new UNIFIL function overseeing an Israeli pullback and keeping peace in the zone from which the Israelis withdrew would be welcomed by both the UN and the UNIFIL troop contributors. Rumsfeld made it clear that the U.S. wants UNIFIL to stay in Lebanon and would favor a constructive new role for that force.
- Urguhart mentioned two preconditions to any new UN role O in Lebanon: a consensus among UNSC members and agreement among the parties on the ground. He said he knew very little about the Soviet attitude in the UNSC.
- Rumsfeld and Urquhart agreed that the U.S. and the UNSYG should stay in touch, and Urquhart commented that the secretary general and he were concerned that a precipitate MNF withdrawal could destabilize Lebanon. (C)

State 26274, PSN 7458

CONFIDENTIAL CLASSIFIED BY STATE DECLASSIFY ON: OADR

National Security Council The White House

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FROM KIMMITT

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KEYWORDS LEBANON

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SUBJECT:	SUMMARY OF RUMSFELD MTG W/	UN UNDERSECRETARY URQUHART	
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MEMORANDUM

NATIONAL SECURITY COUNCIL

April 20, 1984

As.

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206401 -

MEMORANDUM FOR RONALD K. PETERSON

FROM:

ROBERT M. KIMMITT

SUBJECT:

State draft report on H.Con.Res. 225 re

introduction of resolution in UNGA for immediate withdrawal of Syrian and Syrian-controlled

forces from Lebanon

The National Security Council does not concur with the proposed H.Con.Res. 225 concerning Syrian troop withdrawal from Lebanon. We concur in the views expressed by the Department of State.

NGC 48402996

MEMORANDUM

NATIONAL SECURITY COUNCIL

ACTION

April 18, 1984

MEMORANDUM FOR ROBERT M. KIMMITT

FROM:

WALTER RAYMOND, JR.

SUBJECT:

HCR-225

I have attached for your signature a response to ${\tt OMB}$ on ${\tt HCR-225}$.

RECOMMENDATION

That you sign the attached memorandum.

Agree_____Disagree_____

Geoff Kemp and Chris Lehman concur.

Attachment

Tab I

Memorandum to OMB

Tab II

Legislative Referral Memorandum



OFFICE OF MANAGEMENT AND BUDGET WASHINGTON, D.C. 20503



April 9, 1984

LEGISLATIVE REFERRAL MEMORANDUM

TO:

Legislative Liaison Officer-Department of Defense National Security Council

SUBJECT:

State draft report on H.Con.Res. 225, Expressing the sense of the Congress that the President should instruct the United States delegation to the United Nations to introduce a resolution in the General Assembly calling for the immediate withdrawal of all Syrian and Syrian-controlled forces from Lebanon.

The Office of Management and Budget requests the views of your agency on the above subject before advising on its relationship to the program of the President, in accordance with OMB Circular A-19.

A response to this request for your views is needed no later than FRIDAY, APRIL 27, 1984.

Questions should be referred to Tracey Lawler the legislative analyst in this office.

(395-4710

RONALD K. PETERSON FOR Assistant Director for Legislative Reference

Enclosures

cc: John Eisenhour Pat Schlueter

Washington, D.C. 20520

Dear Mr. Chairman:

The Administration is opposed to H.Con.Res. 225, which would express the sense of the Congress that the President should instruct the United States delegation to the United Nations to introduce a resolution in the General Assembly calling for the immediate withdrawal of all Syrian and Syrian-controlled forces from Lebanon.

While wholeheartedly agreeing with the need for withdrawal of all unauthorized foreign forces from Lebanon, and in particular, Syrian forces, we have significant reservations regarding the procedures specified in the proposed resolution and the desirability of addressing the Syrian question in isolation at the United Nations at this time.

Procedurally, any United Nations resolution calling for the withdrawal of Syrian forces from Lebanon should most properly be introduced by the Government of Lebanon, not the United States. We also believe that questions of this nature are more appropriately considered in the Security Council than in the General Assembly. The Council has consulted on Lebanon many times in the past few years.

The concept of proposing such a UN resolution at this time itself raises some specific risks. A resolution restricted to the Syrian presence in Lebanon, might reach a final vote only after being amended in ways contrary to its original purpose. For example, we could face a strong counter-attempt to press harsh language calling for Israeli withdrawal from Lebanon, possibly not mentioning Syria at all. We might then be forced to consider vetoing the resolution in the Security Council or opposing it as part of a minority voting "no" in the General Assembly. Furthermore, inasmuch as most of the warring factions in Lebanon are in fact Lebanese, it is most unlikely

The Honorable
Dante B. Fiscell,
House of Representatives.

that any UN body would call for withdrawal of these factions from Lebanon.

I regret that we cannot be more supportive of this resolution, even though we fully share its objectives.

The Office of Management and Budget advises that from the standpoint of the Administration's program there is no objection to the submission of this report.

Sincerely,

W. Tapley Bennett, Jr.
Assistant Secretary
Legislative and Intergovernmental Affairs

cu

National Security Council The White House

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National Security Council The White House

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KIMMITT

FROM PETERSON, R DOCDATE 09 APR 84

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KEYWORDS UN

LEBANON

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LEGISLATIVE REFERRAL

SUBJECT	STATE DRAFT RPT	ON HCR-225 / USU	N DELEGATION TO INTR	ODUCE RESOLUTION
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Comments:				

Keep this worksheet attached to the original incoming letter. Send all routing updates to Central Reference (Room 75, OEOB). Always return completed correspondence record to Central Files. Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

RECORDS MANAGEMENT ONLY

	CLASSIFICATION SECTION	
No. of Additional Correspondents: Media:		000
Prime Subject Code: <u>COOR6</u>	Secondary Subject Codes: NOT	02
	PRESIDENTIAL REPLY	
Code Date	Comment	Form
C	Time:	<u>P-</u>
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SIGNATURE CODES:	MEDIA CO	DES:
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n - 4 - Dutch	H - Hand	carried
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n - 6 - Ronald n - 7 - Ronnie	M - Mailg O - Memo	
	P - Photo	
CLn - First Lady's Correspondence	R - Repo	
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UNCLASSIFIED (Classification)

DEPARTMENT OF STATE EXECUTIVE SECRETARIAT TRANSMITTAL FORM

s/s	8404779
Date	3/5/84

For: Mr. Robert C. McFarlane
National Security Council

	National The Whit	. Security Counc e House	1.1	e.	
Refere	nce:				
То	: Presid	lent Reagan	From: Mr. Do	onald V. Pow	ers
Da	te: 2/10/	/84	Subject: Want	s explanati	on of report
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Remarks:

Executive Secretary

UNCLASSIFIED (Classification)

Dear Mr. Powers:

Your inquiry to the President concerning United States citizens in Lebanon has been referred to me for reply.

The American Embassy in Beirut was asked to comment on the Philadelphia Inquirer's report you cited in your telegram of February 10. The Embassy has described two incidents which occurred prior to February 10 which bear some resemblance to the Inquirer's allegation that the Embassy had turned away frightened U.S. citizens.

An American family arrived at the Embassy on the morning of Tuesday, February 7 with suitcases in hand asking for assistance to depart Lebanon. At that time, no decision had been made to reduce Embassy personnel or to evacuate U.S. citizens. The family was advised of the above and counseled to listen to the radio in the event that an evacuation was announced.

Another U.S. citizen arrived at the Embassy on the following day and asked to be evacuated with U.S. Embassy personnel by helicopter to Cyprus. He was not included with Embassy personnel that day but was evacuated with other private U.S. citizens on February 10.

A voluntary evacuation of U.S. citizens was announced over the radio and in the local press on February 18 and 11. According to the Department's statistics, over nine hundred people, including some 360 private U.S. citizens, were evacuated from Lebanon to Cyprus during a two day period. The Embassy has assured us that no American citizens were turned away during the evacuation. They are also confident that all American citizens who desired to depart Lebanon at that time were assisted in doing so.

Hr. Donald V. Powers 330 Fishers Road, Bryn Hawr, Pennsylvania. The staff of the American Embassy in Lebanon will continue to assist to the best of their ability those U.S. citizens who chose to remain in Lebanon. Please contact me again if you have any further questions.

Sincerely,

David L. Hobbs

Director Citizens Emergency Center

THE WHITE HOUSE OFFICE

REFERRAL

FEBRUARY 16, 1984

TO: DEPARTMENT OF STATE

ACTION REQUESTED:

DIRECT REPLY, FURNISH INFO COPY

DESCRIPTION OF INCOMING:

ID: 206836

MEDIA: TELEGRAM, DATED FEBRUARY 10, 1984

TO: PRESIDENT REAGAN

FROM: MR. DONALD V. POWERS

330 FISHERS ROAD BRYN MAWR PA 19010

SUBJECT: WANTS EXPLANATION OF REPORT THAT AMERICAN

CITIZENS BEING TURNED AWAY FROM AMERICAN

EMBASSY IN BEIRUT

PROMPT ACTION IS ESSENTIAL -- IF REQUIRED ACTION HAS NOT BEEN TAKEN WITHIN 9 WORKING DAYS OF RECEIPT, PLEASE TELEPHONE THE UNDERSIGNED AT 456-7486.

RETURN CORRESPONDENCE, WORKSHEET AND COPY OF RESPONSE (OR DRAFT) TO: AGENCY LIAISON, ROOM 91, THE WHITE HOUSE

> SALLY KELLEY DIRECTOR OF AGENCY LIAISON PRESIDENTIAL CORRESPONDENCE

> > Received in 5/5-1 2/15/84-11:30 p.m.

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2155250154 POM TDMT BRYN MAWR PA 47 02-10 0932P EST PMS PRESIDENT RONALD REAGAN WHITE HOUSE DC 20500

I HAVE JUST READ IN THE PHILADELPHIA INQUIRER THAT THE UNITED STATES EMBASSY IN LEBANON ACTING ON ORDERS FROM WASHINGTON, HAS TURNED AWAY FRIGHTENED AMERICAN CITIZENS IN BEIRUT. I WOULD LIKE TO KNOW WHAT THIS IS ALL ABOUT. IF THIS IS SO I THINK THIS IS A DISGRACE

DONALD V POWERS 330 FISHERS RD BRYN MAWR PA 19010

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