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WITHDRAWAL SHEET

Ronald Reagan Library

Collection Name EXECUTIVE SECRETARIAT, NSC: COUNTRY FILE

Withdrawer

KDB 1/8/2016

File Folder USSR (3/8/84) (5)

FOIA

F03-002/5

Box Number 25

SKINNER

379

ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
172205	MEMO	J. MATLOCK TO R. MCFARLANE RE CONSULAR REVIEW TALKS WITH USSR	3	3/28/1984	B1
172206	MEMO	R. KIMMITT TO C. HILL RE CONSULAR REVIEW TALKS WITH USSR	1	ND	B1
	R	4/8/2013	CREST NLR-748-25-28-2-8		
172207	MEMO	K. DEGRAFFENREID TO MCFARLANE RE COORDINATION ON PROPOSED AGREEMENT WITH USSR (PAGES 1-2)	2	4/3/1984	B1
172208	MEMO	PAGE 3 OF DOC #172207 (K. DEGRAFFENREID TO MCFARLANE RE COORDINATION ON PROPOSED AGREEMENT WITH USSR)	1	4/3/1984	B1
172209	MEMO	TO DEGRAFFENREID RE US-SOVIET CONSULATE REVIEW TALKS (SAME AS DOC #172192)	2	4/3/1984	B1
172210	REPORT	RE U.S.-SOVIET CONSULAR REVIEW TALKS (COPY OF DOC #172187)	3	ND	B1

Freedom of Information Act - [5 U.S.C. 552(b)]

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172211	MEMO	D. DORNAN TO J. MATLOCK RE COMMENTS ON PROPOSED TERMS OF REFERENCE FOR NEGOTIATIONS WITH USSR	1	3/28/1984	B1
172212	MEMO	DORNAN AND DEGRAFFENREID TO MCFARLANE RE CONSULAR REVIEW TALKS WITH USSR (COPY OF DOC #172204)	4	4/3/1984	B1
172213	MEMO	C. HILL TO MCFARLANE RE CONSULAR REVIEW TALKS WITH USSR (COPY OF DOC #172194)	1	3/19/1984	B1
	R	4/8/2013			CREST NLR-748-25-28-7-3
172214	REPORT	RE U.S.-SOVIET CONSULAR REVIEW TALKS (COPY OF DOC #172195)	2	ND	B1
	R	4/8/2013			CREST NLR-748-25-28-7-3
172215	MEMO	MATLOCK TO MCFARLANE RE CONSULAR REVIEW TALKS WITH USSR (SAME MEMO AS DOC #172196)	2	3/28/1984	B1

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National Security Council
The White House

6 APR 3 1:51

System # IL

Package # 90307 Addition

	SEQUENCE TO	HAS SEEN	DISPOSITION
<u>Dep Exec Sec</u> Bill Martin	<u>1</u>	<input checked="" type="checkbox"/>	
Bob Kimmitt	<u>2</u>	<u>K</u>	
John Poindexter			
Wilma Hall			
Bud McFarlane			
Bob Kimmitt			
NSC Secretariat			
Situation Room			
<u>de Graffenreid</u>	<u>3</u>		<u>A</u>

I = Information A = Action R = Retain D = Dispatch N = No further Action

cc: VP Meese Baker Deaver Other _____

COMMENTS Should be seen by: _____
(Date/Time)

Bud & Josh are not meeting on this subject today, per Wilma. Please have Josh incorporate this into his package, which is not in West Wing.

APR 3 2:03

~~UNCLASSIFIED WITH
SECRET ATTACHMENT~~

90307 ✓
(add-on)

NATIONAL SECURITY COUNCIL

April 3, 1984

TO: ROBERT M. KIMMITT
FROM: KENNETH deGRAFFENREID

Bob,

It is my understanding that Jack Matlock may discuss this issue with Bud today at 4:00 p.m. I would very much appreciate it if Bud could have my memorandum available to him prior to that meeting.

I simply was unaware of this until a short time ago.

Thanks.

Ken

Attachment
a/s

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NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

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NLRR 748-25-28-2-8

BY 1603 NARA DATE 4/8/13

~~SECRET~~

MEMORANDUM FOR MR. CHARLES HILL
Executive Secretary
Department of State

SUBJECT: Consular Review Talks with the USSR (S)

The report transmitted with your memorandum to Mr. McFarlane of March 19, 1984, containing recommendations for next steps on the Consular Review Talks with the Soviet Union, has been reviewed.
(S)

The Department is authorized to renew the Consular Review Talks with the USSR on the basis it recommends. It should be noted, however, that this approval does not constitute approval for Soviet ship visits to the Port of Baltimore, which should be treated as a separate issue. Any future recommendations in regard to such requests should be submitted following coordination with the FBI and other interested U.S. agencies. (S)

If the Soviets should accept the expansion of entry/exit points as a part of the package of U.S. proposals, the Department should insure that any arrangements made pursuant to the agreement meet the test of strict reciprocity, and that close coordination be maintained with the FBI and other counterintelligence agencies so that appropriate measures can be taken to minimize any potential intelligence benefits to the Soviet Union. (S)

Robert M. Kimmitt
Executive Secretary

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Declassify on: OADR

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172207	MEMO K. DEGRAFFENREID TO MCFARLANE RE COORDINATION ON PROPOSED AGREEMENT WITH USSR (PAGES 1-2)	2	4/3/1984	B1

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National Security Council
The White House

1082 *mp ja*

System # II

Package # 90307

ED

MAR 89 ALL: 45

	SEQUENCE TO	HAS SEEN	DISPOSITION
Bill Martin	<u>1</u>	<input checked="" type="checkbox"/>	
Bob Kimmitt	<u>2</u>	<u>K</u>	
John Poindexter	<u>4</u>	<u>[Signature]</u>	
Wilma Hall			
Bud McFarlane			
Bob Kimmitt	<u>5</u>		<u>A</u>
NSC Secretariat			
Situation Room			
Tom Shull			
<u>Matlock</u>	<u>3</u>	<input checked="" type="checkbox"/>	<u>A</u>

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cc: VP Meese Baker Deaver Other _____

COMMENTS

Should be seen by: _____

(Date/Time)

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172208	MEMO PAGE 3 OF DOC #172207 (K. DEGRAFFENREID TO MCFARLANE RE COORDINATION ON PROPOSED AGREEMENT WITH USSR)	1	4/3/1984	B1

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172209	MEMO TO DEGRAFFENREID RE US-SOVIET CONSULATE REVIEW TALKS (SAME AS DOC #172192)	2	4/3/1984	B1

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172210	REPORT RE U.S.-SOVIET CONSULAR REVIEW TALKS (COPY OF DOC #172187)	3	ND	B1

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172211 MEMO

1 3/28/1984 B1

D. DORNAN TO J. MATLOCK RE COMMENTS ON
PROPOSED TERMS OF REFERENCE FOR
NEGOTIATIONS WITH USSR

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172212 MEMO

4 4/3/1984 B1

DORNAN AND DEGRAFFENREID TO
MCFARLANE RE CONSULAR REVIEW TALKS
WITH USSR (COPY OF DOC #172204)

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90227

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March 19, 1984

172713

NLRR 748-25-28-7-3 **SECRET**

84 MAR 20 A 7: 28

BY 1003 NARA DATE 4/8/83

WHITE HOUSE
SITUATION ROOM

MEMORANDUM FOR ROBERT C. MCFARLANE
THE WHITE HOUSE

Subject: Consular Review Talks with the USSR

In response to your March 12 request, we are attaching a report with recommendations for next steps on the Consular Review Talks with the Soviet Union. The Department would like to proceed with the Consular Review Talks using the agenda to which the FBI agreed prior to the April, 1983 meeting with the Soviets. The FBI subsequently withdrew its concurrence to one item of the package -- an increase of entry/exit points -- an item which we feel is central to a balanced package. The entry/exit issue was placed on the agenda to counterbalance the Soviet request for diplomatic visas for high-level Soviet officials and to address Embassy Moscow's request for improved travel and intelligence reporting opportunities, a long-standing goal of the U.S. Government.

Brick Knolly
for Charles Hill
Executive Secretary

Enclosures:
As stated.

~~SECRET~~

DECL: OADR

5



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NLRR 748-25-28-73

BY 10/9 NARA DATE 4/8/13

~~SECRET~~

172214

26

U.S.-Soviet Consular Review Talks

The Consular Review Talks (CRT) are part of our effort to find areas in the bilateral relationship in which we can make progress in solving specific problems. We are having particular problems now on a series of consular and visa matters that the talks could help resolve. Successful talks could also provide a demonstration that realistic negotiations can produce agreements that serve the interests of both countries. A round of talks in Washington last spring came close to producing an agreement that we thought was attractive, but the FBI withdrew its consent on one important element. As a result, we had to stall and the Soviets eventually went home. The shutdown of the KAL aircraft delayed a resumption of the talks.

We believe now is the time to resume the talks. The USG must decide, however, whether or not we can agree to a reciprocal increase in the number of entry/exit points in each country from three to five. This is the issue that caused us the problem last spring, when the FBI withdrew its concurrence. Increasing the number of Soviet exit/entry points has long been a U.S. goal. It would greatly increase our ability to enter and depart the country, particularly by the overland routes which give us the greatest opportunity to penetrate Soviet society, make contacts which enable us to spread our ideas, and observe developments in areas of key military importance such as the Chinese and Polish borders. We would obtain entry/exit at Brest, on the Polish border, and Nakhodka, on the Soviet Pacific coast near Vladivostok. The Soviets would obtain entry/exit at San Francisco, where they have a consulate, and at Baltimore (by sea only, to parallel our entry/exit possibilities at Nakhodka).

The FBI opposes this expansion of entry/exit points. The attached statement of its position (Tab A) lists the following objections: "The agreed upon proposals approved by the SIG-I addressing limiting the presence and travel of hostile foreign officials and nonofficials in the U.S., proposed in part '...limiting Soviet officials and tourists to specific entry/exit points; ...' had as its thrust the reduction of entry/exit points available for utilization by Soviet officials"; and, "The presence of Soviet passenger ships for extended periods of time in this port facility (of Baltimore) would afford the Soviets a prolonged period of time to accomplish disembarkment....The prolonged boarding procedure could cause difficulties in affording appropriate counterintelligence coverage."

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- 2 -

The Department does not share the FBI's view that the SIG-I agreed to reduce the number of entry/exit points; rather, it merely agreed to add exit controls to the previously existing entry controls. Earlier, the Soviets had been restricted to specific entry points, but could exit from any open city. The SIG/I decision restricted the Soviets to the same exit points as entry points. The Department shares the FBI's concerns about the demands on its counterintelligence coverage, but we believe that in this instance they are exaggerated. The Soviets cannot bring any more ships into Baltimore than we authorize. Making Baltimore an exit/entry point will not change that. In some past years, they already have been permitted to have one ship visit. In 1983 and again this year the Department turned down their yearly ship-visit request because the Soviets were not sufficiently forthcoming on our needs in Moscow. Thus, the counterintelligence coverage needed would be essentially the same as before.

Given the convenience of Brest as an entry point (particularly if we open a consulate in Kiev) and the intelligence value of more frequent travel through the Soviet Far East, the United States will get considerably more out of this expansion of exit/entry points than the Soviets and our interests are served by going ahead with it on its own merits. In addition, this was a key element in the draft "package" that we worked on with the Soviets last spring. To withdraw it would unbalance the package in the Soviets' favor, leaving us several unpalatable alternatives: 1) reach an agreement in which we will give more than we get; 2) withdraw a bargaining item of major interest to the Soviets, i.e. diplomatic visas for high-level U.S. and Soviet officials, leaving a package of rather minor visa concessions which they would probably reject; or, 3) decline to resume the talks, thus giving up the opportunity for progress that they represent and possibly stimulating a worsened tit-for-tat situation on these irritating visa and consular issues.

The State Department recommends that the entry/exit points be included in the next round of talks and we will then inform the Soviets that the U.S. proposes to reconvene the talks in May.

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