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Collection Name	EX	ECUTIVE SECRETARIAT, NSC: COUNTRY	FILE	Wit	hdrawer
				KDI	3 1/25/2016
File Folder USSR (8/3/84) (3)				FOI	A
				F03-	-002/5
Box Number	25 <i>A</i>	A		SKI 410	NNER
ID Doc Type		Document Description	No of Pages		Restrictions
172747 MEMO		J. POINDEXTER TO M. ARMACOST RE SOVIET HARRASSMENT OF U.S. CITIZENS	1	9/6/1984	B1
	R	5/30/2013 CREST NLR-748-23	5A-13-1	1-4	
172748 MEMO		J.MATLOCK TO POINDEXTER RE POLICY ON SOVIET HARRASSMENT OF U.S. CITIZENS	2	ND	B1
172749 MEMO		TO M. ARMACOST RE SOVIET HARRASSMENT OF U.S. CITIZENS (DRAFT)	2	ND	B1
	R	5/30/2013 CREST NLR-748-23	5A-13-:	3-2	
172750 MEMO		D. DORNAN TO R. MCFARLANE RE POLICY ON SOVIET VIOLENCE AGAINST AMERICAN CITIZENS	2	8/21/1984	B1
172752 MEMO		J. LENCZOWSKI TO MCFARLANE RE SOVIET VIOLENCE AGAINST AMERICAN CITIZENS (W/EDIT)	2	8/7/1984	B1
172754 MEMO		C. HILL TO MCFARLANE RE TRAVEL ADVISORY AND PRESS Q'S AND A'S (COPY OF DOC #172731)	1	8/3/1984	B1
	R	5/30/2013 CREST NLR-748-2.	5A-13-	<i>6-9</i>	

Freedom of Information Act - [5 U.S.C. 552(b)]

B-1 National security classified information [(b)(1) of the FOIA]

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USSR (8/3/84) (3)

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F03-002/5 **SKINNER**

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ID Doc Type	Document Description	No of Doc Date Restrictions
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172751 MEMO

COPY OF DOC #172750, W/ ADDED NOTE

2 8/21/1984 B1

(D. DORNAN TO R. MCFARLANE RE POLICY ON SOVIET VIOLENCE AGAINST AMERICAN CITIZENS)

172753 MEMO

COPY OF DOC #172752 (J. LENCZOWSKI

8/7/1984 B1

TO MCFARLANE RE SOVIET VIOLENCE AGAINST AMERICAN CITIZENS, W/EDIT)

172755 MEMO

C. HILL TO MCFARLANE RE TRAVEL

8/3/1984 B1

ADVISORY AND PRESS Q'S AND A'S

(COPY OF DOC #172731)

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CREST NLR-748-25A-13-7-8

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CONFIDENTIAL ID 8405944 NSC/S PROFILE 1/25/16 COB RECEIVED 03 AUG 84 14 FROM HILL, C DOCDATE 03 AUG 84 TO MCFARLANE MATLOCK 03 AUG 84 07 AUG 84 LENCZOWSKI KEYWORDS: USSR MEDIA Q+A SUBJECT: TRAVEL ADVISORY & PRESS Q+A RE SITUATION IN LENINGRAD ACTION: APPROPRIATE ACTION DUE: 22 AUG 84 STATUS C FILES PA FOR ACTION FOR CONCURRENCE FOR INFO LENCZOWSKI SESTANOVICH ROBINSON MATLOCK SMALL KIMMITT THOMPSON

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National Security Council The White House System # Package # 5944 U E 5 P3: 50 **SEQUENCE TO** HAS SEEN DISPOSITION Paul Thompson **Bob Kimmitt** John Poindexter **Tom Shull** Wilma Hall **Bud McFarlane Bob Kimmitt NSC Secretariat Situation Room** MATLUCA

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National Security Council The White House

System # Package # 5944 **DISPOSITION** Paul Thompson **Bob Kimmitt** A John Poindexter **Tom Shull** Wilma Hall **Bud McFarlane Bob Kimmitt NSC Secretariat Situation Room** I = Information R = Retain D = Dispatch N = No further Action Meese Baker Deaver Other COMMENTS Should be seen by: _ (Date/Time)

84 SEP 6 P12: 31

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NLRR748-254-13-14 THE WHITE HOUSE

5944

SECRET

September 6, 1984

172797

MEMORANDUM FOR THE HONORABLE MICHAEL H. ARMACOST The Under Secretary of State for Political Affairs

SUBJECT:

Policy on Soviet Harassment on U.S. Citizens (5)

We remain concerned over Soviet harassment of U.S. citizens in the USSR, particularly in Leningrad. In case our protests and travel advisory should not prove a lasting deterrent to the repetition of such incidents, we believe that we should examine, on a priority basis, what sort of retaliatory mechanism may be needed to provide for prompt retaliation for such incidents.

For obvious reasons, we must not employ physical violence against individuals as a retaliatory tool. However, there would seem to be measures which do not require physical harm to individuals to bring home more effectively to the Soviet authorities the dangers to them of violating the diplomatic immunity of our personnel. Steps which merit examination include the following:

- 1. Detaining a Soviet intelligence official (without physical violence), and holding him in a police station until identified by other Soviet diplomatic personnel.
- 2. Notifying the Soviets that should there be another staged incident, the personnel quota for one of their installations in the U.S. will be decreased and that any retaliation for this will be met by proportionately greater retaliation on our part until our respective personnel are equal in numbers.

There may well be other devices which should be examined. (8)

It is recognized that it is impossible to foresee all future contingencies, and that it is undesirable to respond to incidents without consideration of all the circumstances at the time. Nevertheless, it is clear that we need an agreed mechanism which can be utilized promptly if needed in the future.

It would be appreciated if the Department would convene interested agencies -- including the FBI, CIA and DIA -- to examine this question and provide recommendations for implementation.

J. M. Poindexter
Deputy Assistant

Deputy Assistant to the President for National Security Affairs

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MEMORANDUM

NATIONAL SECURITY COUNCIL

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White Heuze Guidelines Sept. 11, 2098
BY NARA LOR DATE L/27/1/2

September 5, 1984



ACTION

MEMORANDUM FOR ADMIRAL POINDEXTER

FROM:

Nou-

DIANE DORNAN

SUBJECT:

Policy on Soviet Harassment of US Citizens

As you requested (Tab II), I have prepared a memorandum to Michael Armacost on the above subject for your signature.

Jack Matlock, and John Lenczowski concur.

Recommendation

sparate That you sign the memorandum at Tab I.

MATLOCK VERSION

Approve

Disapprove

ETA

Attachments

Tab I

Memorandum to Mike Armacost for signature

Tab II Incoming correspondence

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Collection Name Withdrawer EXECUTIVE SECRETARIAT, NSC: COUNTRY FILE

KDB 1/25/2016

File Folder **FOIA**

USSR (8/3/84) (3) F03-002/5

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Box Number

25A 410

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172748 MEMO ND B1

J.MATLOCK TO POINDEXTER RE POLICY ON SOVIET HARRASSMENT OF U.S. CITIZENS

Freedom of Information Act - [5 U.S.C. 552(b)]

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THE WHITE HOUSE

WASHINGTON

172749

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MIRR 748-25A-13-3-2

MEMORANDUM FOR THE HONORABLE MICHAEL H. ARMACOST The Under Secretary of State for Political Affairs

SUBJECT:

Policy on Soviet Harassment of US Citizens (C)

As you are aware, since February there have been approximately 18 instances of Soviet harassment of US citizens, mostly in the Leningrad area. At least three of these involved physical attacks. To date we have responded by verbal protest and issuance of a travel advisory to US visitors in the Leningrad area. There is concern, however, that practical considerations such as protection of our officials, citizens and reputation for power, plus the desirability of defending principles of civilized behavior, require a stronger response.

To retaliate in kind would be distasteful, could further degrade the principles we seek to uphold, and probably would be politically unwise. However, a more attractive option may be the quiet explusion of Soviet officials from their counterpart San Francisco consulate and warning that in the future such Soviet actions also will be answered in this manner. would help reduce the disparity in US and Soviet bilateral diplomatic representation, in keeping with counterintelligence concerns and Administration commitments to Congress. It would be appropriate, since it would involve retaliation against their consulate for actions taken at our consulate location. It would appear morally and politically defensible, in that it is merited, preferable to retaliation in kind and accords in any case with the principle of reciprocity. Since the costs to the Soviets would be disproportionate to their gains, such a policy should prove an effective deterrent, although we would have to be prepared to counter-retaliate if the Soviets expelled some of our officials in reply. At the present time, for instance, we might select three known or suspected intelligence officers at San Francisco for explusion (one for each of the beatings) and several additional such persons to retaliate for the numerous other instances, or simply reduce the number of diplomats or overall staff at San Francisco to equal our number in Leningrad. (5)

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I would greatly appreciate it if the State Department staff, in cooperation with the FBI, would supply the relevant facts necessary to consideration of such a policy move - e.g. the number of diplomats, working wives, TDYers and support staff at respective US and Soviet consulates, and the number and identity of known and suspected intelligence officers. I would also like your personal views and recommendations on the advisability of the above ideas and any variations thereof.

cc: Office of Foreign Missions
Department of State





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USSR (8/3/84) (3) F03-002/5

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172750 MEMO 2 8/21/1984 B1

D. DORNAN TO R. MCFARLANE RE POLICY ON SOVIET VIOLENCE AGAINST AMERICAN CITIZENS

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172752 MEMO 2 8/7/1984 B1

J. LENCZOWSKI TO MCFARLANE RE SOVIET VIOLENCE AGAINST AMERICAN CITIZENS (W/EDIT)

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NLRR 148-254-13-6-9 BY KAN NARA DATE 5 /30/07

Augi

Washington, D.C. 20520

S/S 8421924 XR- 8421923 United States Department of State

August 3, 1984

172754

-GONFIDENTIAL

MEMORANDUM FOR ROBERT C. MCFARLANE
THE WHITE HOUSE

SUBJECT: Travel Advisory and Press Q's and A's on the Situation in Leningrad

This morning a Marine Security Guard at our Consulate General in Leningrad was lured away from the vicinity of the Consulate building and beaten up by militiamen and plain-clothesmen (see reporting cable at Tab C). The incident was an obvious set-up, and is one of the more egregious examples of official harassment in recent memory, although there have been a number of serious incidents of official harassment involving both American tourists and Consulate General officials in past months.

We have been considering whether to issue a travel advisory about the Leningrad situation for some time, and had warned the Soviets on a number of occasions that unless they took immediate steps to prevent the recurrence of such harassment incidents, there would be significant consequences. We now believe that, on the basis of this latest episode, we should go forward with a strong travel advisory on conditions in Leningrad. Our Embassy has been consulted and agrees.

Under Secretary Armacost met with Soviet Charge Oleg Sokolov at noon today to read him the riot act over this and other recent Leningrad incidents, as well as the problems we are having in Moscow. Armacost told Sokolov that we protested this act in the strongest terms and said we had warned them that if this harassment had to stop or serious consequences would follow. Our Embassy and Consulate General also plan to deliver strong protests. We intend to follow up by issuing the attached travel advisory (Tab A) tomorrow. Short Q's and A's are also attached (Tab B).

Charles Hill
Executive Secretary

Attachments:

- 1. Tab A Travel Advisory
- 2. Tab B Q's and A's
- 3. Tab C Leningrað

CONFIDENTIAL STORY

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National <u>Security</u> Council The White House

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National Security Council The White House System # Package # 5944 add on **SEQUENCE TO** DISPOSITION HAS SEEN Paul Thompson **'John Poindexter** Tom Shull Wilma Hall **Bud McFarlane** Bob Kimmitt **NSC** Secretariat Situation Room Dispatch I = Information A = Action N = No further Action # ≠ Retain-Deaver Meese Baker cc:

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Washington, D.C. 20520

NLRR748-25413-78 August 3, 1984

BY GOT NARA DATE 1/3/0

MEMORANDUM FOR ROBERT C. MCFARLANE THE WHITE HOUSE

172755

SUBJECT: Travel Advisory and Press Q's and A's on the Situation in Leningrad

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Executive Secretary

Attachments:

1. Tab A - Travel Advisory

2. Tab B - Q's and A's

3. Tab C - Leningrad 2000

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