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- a look at politics through the eyes of the political cartoonist -

"I don't care a straw for your newspaper articles. My constituents don't know how to read. But they can't help seeing them damned pictures."
(William Marcy Tweed speaking of Thomas Nast, 1871)

WHITE HOUSE NEWS SUMMARY SPECIAL EDITION
VOLUME VI ISSUE 51 -- December 19, 1986



new role →

Remind Ray - better be same page proofs
for WHC - same as OPD -

* look for grant mistakes like
not having OPD or WHC

pg proofs w/ different page aceting no.

Big set of nos. on each page -

Norma Gillis - budget examiner 9th floor NEO
toward 17th turn rt
last on right

Chuck & Michael

\$112⁰⁰⁰ sup for '87 - \$3.1 mil in '88

beside desk - notebook - shiny A-11 manuals

gally proofs -

① page proofs → 1-3 pages - OPD
→

Rich Jacobs for WHC → make sure he walks
them back -

cont objective - "Continuing Conference" w/o
funding - leave in despite OMB

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UNCLAS

WHITE HOUSE CLASSIFICATION
WHITE HOUSE MODE

CIRCLE ONE BELOW

PAGES ~~3~~ 03

IMMEDIATE

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PRIORITY

87 JAN 2 P 5 : NON-SECURE FAX # 03

DTG 022200Z

ROUTINE

SITUATION ROOM
SITUATION ROOM TTY :

FROM/LOCATION/

1. HELEN CESARI

TO/LOCATION/TIME OF RECEIPT

1. SHARON LUMPKINS Rm 220

2. _____

3. _____

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INFORMATION ADDRESSEES/LOCATION/TIME OF RECEIPT

2. _____

SPECIAL INSTRUCTIONS/REMARKS:

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CLASSIFICATION

PARKLAWN BUILDING FACSIMILE TRANSMISSION RECORD

TO: (Name, Organization, City and State)

Sharon Lumpkins
White House Drug Abuse
Policy Office - 456-2761
456-2883 395-9221-22
 Facsimile phone number (if known)

FROM: (Name, Organization and Phone Number)

Helen Cerafi
Rm 12 C-06
443-4111

Department of Health and Human Services
 Rockville, Maryland - Parklawn Building

395-4010 Telephone (301) 443-2706 IMMEDIATELY if re-transmission is necessary

PARKLAWN BUILDING Facsimile Numbers:

-All Automatic-

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 (not including cover page)

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 FTS 443-6546 (DEX 4200)

FTS 443-6530 (DEX 4100)
 FTS 443-1719 (Hi-Speed DMS 2000)

DATE: *2/2/87*

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Anita Singer
 (Authorizing Signature of Originator)

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D R A F T W O R K I N G P A P E R

GOAL #3 EXPANDED DRUG TREATMENT AND RESEARCH

1A. - Emergency Alcohol and Drug Treatment Funds

Status:

The Anti-Drug Abuse Act (P.L. 99-570) provided \$162 million for allocation to the States for the treatment and rehabilitation of alcohol and drug abuse. The alcohol and drug monies are to be divided among States with 45 percent to be population based, and 55 percent based on need. ADAMHA requested State applications for the 45 percent monies in a letter to all Governors on November 24, 1986. As of January 23, 1987, 36 States have applied for these funds, and 29 States have received their share of these monies, as well as the first increments of the Part B ADMS Block Grant.

ADAMHA has developed a funding allocation formula for the 55 percent monies which was transmitted on January 20, 1987 to State Governors for comment. An open meeting to discuss State feedback on the proposed formula was held at ADAMHA headquarters on January 30, 1987. When all comments are received and reviewed, a final allocation amount can be determined for each State.

States must comply with legislative requirements in receiving these monies by completing an acceptable application. ADAMHA has developed application guidelines and requirements in line with the legislation's intent and has submitted this package to the Department for review and comment. It is anticipated that the application will be submitted for OMB clearance in the next few weeks and, upon approval, forwarded for State use soon thereafter. ADAMHA is making every effort to assure the timely distribution of these treatment and rehabilitation funds in accord with the legislative timeframe.

\$2.3 million is available to ADAMHA to develop and evaluate alcohol and drug abuse treatment programs to determine the most effective forms of treatment. As a result of a series of internal planning meetings with leadership of the National Institute on Drug Abuse and the National Institute on Alcohol Abuse and Alcoholism, ADAMHA plans to utilize these funds to study the efficacy and cost effectiveness of various alcohol and drug therapies in a variety of treatment settings. Prior to issuance of a special grants announcement implementing this effort, ADAMHA will initiate dialogue with representatives of various treatment providers and organizations on approaches to effective conduct of these evaluation projects.

2A

D R A F T W O R K I N G P A P E R

GOAL #3

1C. Remove Congressional quotas on ADMS Block Grants and extend Block Grant for an additional five years.

Status:

The Anti-Drug Abuse Act added \$13.8 million to the existing ADMS Block Grant (Part B). These additional funds, and all Part B Block Grant funds, remain subject to existing set-asides and earmarks. ADAMHA has submitted legislative proposals which support elimination of these earmarks (quotas) for Block Grant activities beginning in Fiscal Year 1988.

WHITE HOUSE UNCLAS
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MODE

PAGES

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PRIORITY

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Sharon Lumpkins
White House Drug Abuse
Policy Office - 456-2761
456-2883

Facsimile phone number (if known)

FROM: (Name, Organization and Phone Number)

Helen Cesar
Rm 12 C-06
443-4111

Department of Health and Human Services
 Rockville, Maryland - Parklawn Building

Telephone (301) 443-2706 IMMEDIATELY if re-transmission is necessary

4B

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GOAL #1 DRUG-FREE WORKPLACES

- 1D. Improve the adequacy of sources of payment for drug and alcohol abuse rehabilitation.

Status:

The Substance Abuse Coverage Study mandated by P.L. 99-570, sec 6005 requires HHS. with the Institute of Medicine of the National Academy of Sciences, to conduct a study determining the extent and adequacy of coverage for substance abuse and to report to Congress within one year on recommendations for meeting gaps identified.

In light of the economic and health importance of the opportunity to study the financing and coverage of substance abuse services, ADAMHA wishes to task IOM with conducting an eighteen month study of national significance that considers the needs, perspectives and incentives of the financial risk-taking community in order to ensure a practical advance in strategy that goes beyond a simple listing of gaps that require increased funding through entitlement programs. ADAMHA is preparing a statement of work that specifies the tasks IOM is requested to accomplish in developing a range of model benefit packages as part of an eighteen month study. The work statement will be forwarded to IOM early in February.

ADAMHA has sought to clarify Congressional staff positions with respect to extending the study to eighteen months from the effective date of contract and preliminary indications are positive for the extension and for defining the scope of work to include questions of primary importance to those who finance health care.

2

DRAFT WORKING PAPER

GOAL #3 EXPANDED DRUG TREATMENT AND RESEARCH

1A. - Emergency Alcohol and Drug Treatment Funds

Status:

The Anti-Drug Abuse Act (P.L. 99-570) provided \$162 million for allocation to the States for the treatment and rehabilitation of alcohol and drug abuse. The alcohol and drug monies are to be divided among States with 45 percent to be population based, and 55 percent based on need. ADAMHA requested State applications for the 45 percent monies in a letter to all Governors on November 24, 1986. As of January 23, 1987, 36 States have applied for these funds, and 29 States have received their share of these monies, as well as the first increments of the Part B ADMS Block Grant.

ADAMHA has developed a funding allocation formula for the 55 percent monies which was transmitted on January 20, 1987 to State Governors for comment. An open meeting to discuss State feedback on the proposed formula was held at ADAMHA headquarters on January 30, 1987. When all comments are received and reviewed, a final allocation plan can be adopted.

States must comply with legislative requirements in receiving these monies by completing an acceptable application. ADAMHA has developed application guidelines and requirements in line with the legislation's intent and has submitted this package to the Department for review and comment. It is anticipated that the application will be submitted for OMB clearance in the next few days and, upon approval, forwarded for State use soon thereafter. ADAMHA is making every effort to assure the timely distribution of these treatment and rehabilitation funds in accord with the legislative timeframe (required within four months of signing February 27, 1987).

\$2.3 million is available to ADAMHA to develop and evaluate alcohol and drug abuse treatment programs to determine the most effective forms of treatment. As a result of a series of internal planning meetings with leadership of the National Institute on Drug Abuse and the National Institute on Alcohol Abuse and Alcoholism, ADAMHA plans to utilize these funds to study the efficacy and cost effectiveness of various alcohol and drug therapies in a variety of treatment settings. Prior to issuance of a special grants announcement implementing this effort, ADAMHA will initiate dialogue with representatives of various treatment providers and organizations on approaches to effective conduct of these evaluation projects.

3

D R A F T W O R K I N G P A P E R

GOAL #3

- 1C. Remove Congressional quotas on ADMS Block Grants and extend Block Grant for an additional five years.

Status:

The Anti-Drug Abuse Act added \$13.8 million to the existing ADMS Block Grant (Part B). These additional funds, and all Part B Block Grant funds, remain subject to existing set-asides and earmarks. ADAMHA has submitted legislative proposals which support elimination of these earmarks (quotas) for Block Grant activities beginning in Fiscal Year 1988.

GOAL #3

- 1D. Ensure adequate insurance coverage for alcohol and drug abuse treatment.

Status:

ADAMHA, under an agreement with the Institute of Medicine (IOM), is planning a study to determine the extent and adequacy of coverage for substance abuse. The status is reported under Goal #1 of this Working Draft Paper. In addition, ADAMHA's new Office of Financing and Coverage Policy is planning a number reimbursement and coverage policy analysis initiatives directed to enhancing insurance coverage for substance abuse as well as mental illness. These initiatives are planned in conjunction with the special IOM study of substance abuse coverage mandated under P.L. 99-570.

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Goal 6.2. B (pg. 17)

OSAP's Div. of Info Resources will be administering various media campaigns including the "Be Smart, Don't Start -- Just Say No!" campaign and the Cocaine Media Campaign. In addition, other activities involving the entertainment industry and celebrities have been initiated.

Goal 6.3.B (p. 20)

The OSAP legislation requires that the DOE transfer \$500,000 to ADAMHA to support the distribution of DOE info materials through the NIAAA & NIDA clearinghouses. In addition, the law requires that we evaluate and provide technical assistance, collect data, and provide training under the Drug Free Schools Act, administered by the DOE. The OSAP legislation requires the development of a clearinghouse for substance abuse prevention information. OSAP is implementing plans to bring together the NIAAA and NIDA clearinghouses under a single contract by the end of FY 1987.

Goal 6.3. B & C (pp. 20-21)

The Div. of Demonstration Programs within OSAP will administer the \$20 million grant program for demonstrating new approaches for prevention, treatment, and rehabilitation related to substance abuse problems among high risk youth. A draft grant announcement has been prepared and should be distributed to the field in mid-February.



UNITED STATES DEPARTMENT OF EDUCATION

WASHINGTON, D.C. 20202

March 19, 1987

OFFICE OF THE SECRETARY

M E M O R A N D U M

TO : Ralph Bledsoe, Chairman
DPC Working Group on Drug Abuse Policy

FROM : John Walters *J. P. Walters*
Special Assistant
to the Secretary

SUBJECT : Implementation Status Report

Thanks for forwarding a copy of the draft "Working Papers: Implementation of the President's Fall 1986 Initiatives Against The Use of Illegal Drugs." We suggest three corrections:

- ✓ 1) Page v, "Goal - Drug-Free Schools," No. 2. We recommend dropping the second bullet. The Administration sought State discretionary grants, but Congress passed State entitlements. If you wish to revise this bullet instead of deleting it, we can state: "The Department of Education has expedited the release of funds authorized by the Drug-Free School and Communities Act. State monies will be available to States at the beginning of March, so they can insure that funds reach local schools at the start of the next school year."
- ✓ 2) Page v, "Goal - Drug-Free Schools," No. 2. The second sentence in the third bullet is inaccurate and should be deleted.
- ✓ 3) Page 26, First full paragraph. The first "DOEd" should be "DOD." As corrected: "The Department of Education provided DOD with copies of Schools Without Drugs and a review of the DOD Congressional report . . ."

Aside from these minor corrections the Education sections of the draft are complete and accurate.

Administration Action: Directive included in Presidential memorandum dated October 4, 1986.

Status: The National Association of Housing and Redevelopment Officials (NAHRO) and HUD are jointly sponsoring a National Conference on Drug-Free Public Housing, which will be held on May 1-2, 1987 in Atlanta, Georgia. HUD estimates between 500-1,000 participants, representing Public Housing Authorities and resident leaders. The objective will be to present to the attendees the appropriate information from which they can form action plans for their own housing developments. Every Department in the Partnership (HUD, DOJ, HHS and DOL) will be represented by high-level officials. Also, all of the private sector organizations involved in the effort will actively participate.

- B. HUD and DOJ cooperatively to target public housing developments with major illegal drug problems.

Status: In early 1987, the Partnership will select four or five public housing developments across the country for concentrated law enforcement, drug treatment and education, and job training activities. Each department is currently evaluating a list of possible sites: Houston, Texas; Oakland, California; San Francisco, California; Seattle, Washington; Tampa, Florida; Atlanta, Georgia; Columbus, Ohio; and Milwaukee, Wisconsin.

- C. Secretary of HHS to assist in the development of drug abuse prevention materials for tenants of Public Housing Authorities.

Status: HUD has been working with the National Institute on Drug Abuse and will be working with the new Office of Substance Abuse Prevention to set up research and education programs in public housing. Their activities will be closely tied to AIDS prevention activities which are geared to the IV drug user.

- D. Secretaries of HUD and Labor to ensure accessibility of information concerning Job Training Partnership Act (JTPA) funds in public housing developments.

Status: DOL is working with HUD using the National Association of Private Industry Councils (NAPIC) to develop a mechanism for coordinating the use of JTPA funds for use by public housing residents to assist in

the drug-free public housing efforts. By combining efforts with the Department of Education, a total package can be presented -- "Don't use drugs, stay in school, get a job."

- E. Secretary of HUD to inform Public Housing Authorities of local agencies affiliated with the Departments of Labor and HHS for drug education, testing, treatment, job training and employment opportunities.

Status: Included under VI-2A through 2D

- C. HUD to encourage all Public Housing Authorities to take an active leadership role in eliminating illegal drugs from public housing developments.

Status: On February 2, 1987, HUD issued a Notice for the Comprehensive Improvement Assistance Program (CIAP) funding for public housing. CIAP is a \$1.4 billion fund which HUD allocates on a competitive basis. In the Notice, HUD is specifying that the Public Housing Authorities may use this money to hire additional staff to coordinate drug education programs and to carry out timely evictions of disruptive tenants such as drug dealers. In this same Notice, HUD is announcing that extra points will be given to Housing Authorities with existing or proposed efforts to achieve a drug-free environment. HUD is also looking at ways to prevent the allocation of CIAP funds to those Public Housing Authorities where illegal drug activity affects the habitability of a development and which have not attempted to address the problem.

- F. All Public Housing Authorities to be encouraged to facilitate access to treatment services for tenants and to do everything possible to initiate the formation of tenant groups, including parent groups and "Just Say No" clubs on the premises.

Status:

- o On December 5, 1986, 15 public housing tenant leaders from across the country attended a meeting to discuss the drug abuse issue. The President's drug advisor addressed the group to explain the importance of their involvement in the national crusade for a drug-free America. HUD received very positive support from the group, which HUD hopes will become actively involved and serve as a conduit for other residents.

- o HUD and "Just Say No" Clubs are planning to jointly sponsor a poster contest for young people in public housing "Just Say No" Clubs. HUD anticipates having local, regional and national finalists by age groups. The finalists will be flown to Washington for an awards ceremony.
- o On January 28, 1987, the Secretary of HUD sent a letter to Public Housing Authority directors encouraging them to form "Just Say No" clubs in their developments.
- o The Jaycees will make the formation of "Just Say No" Clubs in public housing a priority for club activities.

3. Improve drug and alcohol abuse prevention and treatment programs available to Indians and Alaska natives.

Related Legislation: The ADAA, Title IV, Subtitle C, authorizes the development of a comprehensive coordinated attack upon the illegal narcotics traffic in Indian country and the deleterious impact of alcohol and substance abuse upon Indian tribes and their members, including:

- A. Inter-Departmental Memorandum of Agreement - Section 4205 requires the Secretary of the Interior and the Secretary of HHS, within 120 days, to enter into a Memorandum of Agreement which identifies the scope of the problem, available resources, and a plan of action for dealing with drug and alcohol abuse among Indian tribes and their members.

Status:

The Department of Interior's Bureau of Indian Affairs (BIA) and the Department of Health and Human Services Indian Health Service (IHS) are jointly working to complete the Memorandum of Agreement (MOA). On December 17, 1986, a letter was sent to each tribal chairperson requesting their comments on the issues and language of the MOA under Section 4205. A copy of the MOA that was signed on September 1986 between IHS and BIA was included as a strawman MOA.

Additionally, regional meetings have been held throughout the country with tribal, IHS and BIA officials to review the law and receive additional comments on Section 4205. IHS and BIA have identified personnel who have been given the responsibility for drafting the MOA within the requirements of Section 4205.

*Sharon -
FVI - the MOA
was signed by Secy, HHS
on 3/16/87. Interior
has the lead for
transmitting to Congress
& publishing in the
Federal Register*

The first draft was ready in early February 1987 and incorporated the comments from the December letter. The comments from the regional meetings were incorporated into the second draft. Signature was scheduled on February 24, 1987.

- B. Tribal Action Plans - Section 4206 provides the authority and opportunities for Indian tribes to develop and implement a coordinated program for the prevention and treatment of alcohol and substance abuse at the local level.

Status:

Joint BIA, IHS and tribal regional consultation meetings were held in January 1987 to provide an overview of the legislative mandates, to discuss Federal and tribal roles and responsibilities, and to stimulate interest in and commitment toward meaningful action to address alcohol and drug abuse. Many tribes are in the process of adopting resolutions and subsequently will develop their Tribal Action Plans (TAPS). If reprogramming is determined to be necessary, the funding would, in turn, be used to assist tribes via a technical assistance grant.

- C. Office of Alcohol and Substance Abuse - Section 4207 establishes an Office of Alcohol and Substance Abuse within the Bureau of Indian Affairs to improve coordination of the various programs of the Bureau in carrying out this subtitle.

Status:

The Assistant Secretary of Interior for Indian Affairs has established an Alcohol and Substance Abuse Project Office with a director, a three-member management team, and a secretary. Two task forces are currently completing the development of strategies and action plans for the implementation of the law.

- D. Newsletter - Section 4210 requires the Secretary of Interior, in cooperation with the Secretaries of HHS and Education, to publish a quarterly newsletter reporting on Indian alcohol and substance abuse projects and programs.

Status:

As mutually agreed upon by the IHS and BIA, Linkages -- the existing Indian Child Welfare Program newsletter

-- has been expanded to cover alcohol and drug abuse information as a separate, detachable section. BIA and IHS will share the cost of expanding the newsletter, both in terms of length of the publication and in the number of copies distributed.

The first expanded issue will be published at the end of February 1987, with subsequent issues released on a bi-monthly basis. The Linkages will receive wide circulation in Indian country as well as by Federal agencies.

- E. Indian Education Programs - Section 4212 requires the Bureau of Indian Affairs to develop and implement pilot programs in Bureau schools.

Status:

This section did not receive a budget appropriation. A review of funding is underway to determine if reprogramming is possible.

The Director of ACTION has initiated discussions with the Oglala Sioux Tribe in South Dakota as well as community leaders in Alaska on the optimal application of ACTION demonstration grant monies and volunteers in meeting the special needs of Native Americans, with a focus on intergenerational volunteer efforts.

ACTION has also approached the W. Clement and Jessie V. Stone Foundation with a view toward providing volunteer training for developing positive prevention models within the Native American population.

- F. Emergency Shelters - Section 4213 authorizes \$8 million for each of FY 1987 and 1989 for the building and operation of emergency shelters or half-ways houses to provide emergency care for Indian youth who are alcohol or substance abusers.

Status:

Congress appropriated \$5 million for construction and no money for staffing and ongoing operations. Efforts are currently underway to develop funding and siting criteria for construction selection.

- G. Treatment and Rehabilitation - Sections 4224-4230 require the Secretary of HHS, acting through the Indian Health Service, to provide a program of comprehensive alcohol and substance abuse prevention and treatment.

Status:

The law mandates 11 regional treatment centers for youth. Criteria for site selection have been established and IHS is currently designing a process for identifying renovatable centers. Since the FY 1987 funds designated for this purpose fall short of the amount necessary to implement construction and staffing of all centers, IHS plans to start up as many facilities as possible with available funds. Should a balance of funds remain in FY 1987, it will be applied to purchasing residential treatment programs for youth from non-IHS or tribal programs.

The law further provides for community based rehabilitation and followup services in every service unit. Funds will be made available to regions to begin aftercare services in existing and new programs.

A total of \$4 million has been earmarked for community education and training. Funds will be made available to tribal leadership, health, law enforcement, judicial services, and educational personnel to use for training in substance abuse. Funds will be distributed by an alcohol resource allocation methodology formula that factors community need based on alcohol and drug abuse morbidity and mortality, YPLL (years of potential life lost) of alcohol cirrhosis, dependence, psychosis, rates of motor vehicle accidents, suicide, homicide, population, and demand for education and prevention services.

ABBREVIATIONS

ADAA: Anti-Drug Abuse Act of 1986 (P.L. 99-590, 10/27/86)
ADAMHA: Alcohol, Drug Abuse & Mental Health Administration (PHS/HHS)
ADMS: Alcohol and Drug Abuse and Mental Health Services
AFGE: American Federation of Government Employees
AIDS: Acquired-Immune Deficiency Syndrome
ALMACA: Association of Labor Management Administrators on Alcohol, Inc.
ANPRM: Advance Notice of Proposed Rulemaking

BAC: Blood alcohol concentration
BIA: Bureau of Indian Affairs (Interior)

CDC: Centers for Disease Control (HHS)
CEO: Chief executive officer
CIAP: Comprehensive Improvement Assistance Program

DAPO: White House Drug Abuse Policy Office
DAWN: Drug Abuse Warning Network
DEA: Drug Enforcement Administration (DOJ)
DFW: DOE's Drug-Free Workplace Program
DOD: Department of Defense
DOE: Department of Energy
DOEd: Department of Education
DOJ: Department of Justice
DOL: Department of Labor
DOT: Department of Transportation

FAA: Federal Aviation Administration (DOT)
FBI: Federal Bureau of Investigation (FBI)
FDA: Food and Drug Administration (HHS)
FEHBP: Federal Employee Health Benefits Program
FHWA: Federal Highway Administration (DOT)
FR: Final Rule
FRA: Federal Railroad Administration (DOT)

HHS: Department of Health and Human Services
HRP: DOE's Human Reliability Program
HRSA: Health Resources and Services Administration (HHS)
HUD: Department of Housing and Urban Development

IHS: Indian Health Service (HHS)
JJPA: Job Training Partnership Act
MOA: Memorandum of Agreement
MSHA: Mine Safety and Health Administration (DOL)

JTPA

NAHRO: National Association of Housing and Redevelopment
 Officials
NAPIC: National Association of Private Industry Councils
NAS: National Academy of Sciences
NAWGA: National-American Wholesale Grocers' Association
NHTSA: National Highway Traffic Safety Administration (DOT)
NIAAA: National Institute on Alcohol Abuse and Alcoholism
 (ADAMHA/PHS/HHS)
NIDA: National Institute on Drug Abuse (ADAMHA/PHS/HHS)
NPRM: Notice of Proposed Rulemaking

OMB: Office of Management and Budget
OPM: Office of Personnel Management
OSAP: Office of Substance Abuse Prevention (ADAMHA/PHS/HHS)

PAP: DOE's Personnel Assurance Program
PHA: Public Housing Authority
PHS: Public Health Service (HHS)
PTA: Parent-Teachers Association
SANPRM: Supplemental Advance Notice of Proposed Rulemaking
SNPRM: Supplemental Notice of Proposed Rulemaking

TAPS: Tribal Action Plans

UMTA: Urban Mass Transportation Administration (DOT)
USCG: United States Coast Guard (DOT)

YPLL: Years of potential life lost