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**Folder Title:** Legal: Iran (4/17/1981-5/2/1981))

RAC Box: 9

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### **Ronald Reagan Library**

Collection Name KIMMITT, ROBERT: FILES

Withdrawer

**SMF** 

7/7/2008

File Folder

LEGAL: IRAN (4/17/1981-5/2/1981)

**FOIA** 

M2008-113

**Box Number** 

90301 RACBOX 9

**FELIPPONE** 

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ID Doc Type	Doc	ument Description	on	No of Pages	Doc Date	Rest	rictions
54755 CABLE	12101	11Z MAY 81		5	5/12/1981	B1	В3
	D	5/27/2011	M113/1				
54756 CABLE	14123	38Z MAY 81		8	5/14/1981	B1	В3
	D	5/27/2011	M113/1				
54757 CABLE	19084	40Z MAY 81		5	5/19/1981	B1	В3
	D	5/27/2011	M113/1				
54758 CABLE	19160	05Z MAY 81		5	5/19/1981	B1	В3
	D	5/27/2011	M113/1				

#### Freedom of Information Act - [5 U.S.C. 552(b)]

B-1 National security classified information [(b)(1) of the FOIA]

B-2 Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA] B-3 Release would violate a Federal statute [(b)(3) of the FOIA]

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B-9 Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

RECEIVED 29 APR 81 10

TO MEESE, E FROM KRAGEN, ADRIAN A DOCDATE 07 APR 81

MEESE, E

24 APR 81

KEYWORDS: IRAN

LEGAL ISSUES RIESENFELD, STEFAN

SUBJECT: RECOMMENDS APPT OF RIESENFELD TO TRIBUNAL FOR IRANIAN CLAIMS

ACTION: MEESE SGD LTR TO KRAGEN DUE: STATUS C FILES WH

FOR COMMENT FOR ACTION

FOR INFO

KEMP

STEARMAN

KIMMITT

COMMENTS

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DICK ALLEN	We 21/2328
IRENE DERUS	ish 23/1735
JANET COLSON	25/0907
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KAY	
CY TO VP	SHOW CC
CY TO MEESE	SHOW CC
CY TO BAKER	SHOW CC
CY TO DEAVER	SHOW CC
CY TO BRADY	SHOW CC

#### Dear Adrian:

Thank you for your letter of 7 April 1981 recommending that Professor Stefan Reisenfeld be appointed to the tribunal to adjudicate the Iranian claims.

As you may know by now, on 17 April 1981 the President announced the appointment of Judge Malcolm R. Wilkey, Mr. Richard M. Mosk of Los Angeles, and Mr. Howard M. Holtzmann of New York to be the three U. S. arbitrators to the Claims Tribunal.

I appreciate your suggestion, however, and was glad to hear from you. With kindest regards,

Sincerely,

EDWIN MRESE III
Counsellor to the President

Dr. Adrian A. Kragen University of California Hastings College of the Law 198 McAllister Street San Francisco, CA 94102

EM: EWT; bdp

cc: Dick Aller with copy of incoming Ed Meese with copy of originaliletter

## UNIVERSITY OF CALIFORNIA HASTINGS COLLEGE OF THE LAW

198 MCALL STER STREET
SAN FRANCISCO, CALIFORNIA 34102

April 7, 1931

Monorable Edwin Meese Counselor to the President The White House Washington, D.C.

Dear Eddie:

. . ----

I am writing to suggest that consideration be given to the appointment of Professor Stefan Riesenfeld to the tribunal to adjudicate the Iranian claims. There is no one more qualified than Steve, both from his vast knowledge of international law and from his experience with the State Department. In addition, he is probably the hardest worker you will find anywhere. He enjoys great prestize in the international field both in academic and non-academic circles. I believe he would be an outstanding member of the tribunal.

I will be in Washington May 14-17 for the American Bar Tax Section meeting. I will call you then and if your schedule permits would love to see you.

I am teaching at Hastings and have a joint Boalt-Hastings seminar so I am still busy, but have time to play golf and see Cal athletic events.

I have watched you a number of times on television and you have come through exceptionally well. We are all very proud of what you have done.

Sincerely,

AAK:al

Adrian A. Kragen Professor of Law

# UNCLASSIFIEURGENT

Legal - Fran

ID 8102510

RECEIVED 08 MAY 81 14

TO LENZ

FROM CARLSTROM, R

DOCDATE 08 MAY 81



KEYWORDS: IRAN	

TERRORISM

LEGAL ISSUES

ILLEGAL ALIENS

CHETECT. C\_66 TO AMEND THE ALTEN ENEMY ACT

SUBJECT: 5-00 TO AM	end the Alten er	NEMY ACT		
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## EXECUTIVE OFFICE OF THE PRESIDENT OFFICE OF ADMINISTRATION

ROUTE SLIP	, 376 A allen hinz
To Wateral Secrety Council  Pohert Carlation 4870	Take necessary action  Approval or signature  Comment  Prepare reply  Discuss with me  For your information  See remarks below:
Popert Carlation 4870 FROM Maure White 3856 D.  REMARKS  We need your  ON 566 by COB	



## U. S. Department of Justice Office of Legislative Affairs

Office of the Assistant Attorney General

Washington, D.C. 20530

Honorable Strom Thurmond Chairman Committee on the Judiciary United States Senate Washington, D. C. 20510

Dear Mr. Chairman:

This responds to your request for the views of the Department of Justice on S. 66, a bill to amend the Alien Enemy Act, 50 U.S.C. 21. The Department of Justice opposes enactment of the bill.

The Alien Enemy Act, originally enacted in 1798, authorizes the President to apprehend and remove nationals of a foreign nation residing in the United States "[w]henever there is a declared war between the United States and [that] foreign nation or government, or any invasion or predatory incursion is perpetrated, attempted or threatened against the territory of the United States by [that] foreign nation or government." S. 66 would amend the Act by including the seizure or holding of the premises of an American diplomatic agent as hostage by a foreign government as actions that could trigger the President's power to restrain or remove nationals of the foreign country. As amended, the Act would authorize the President to detain or expel all persons in the United States who are nationals of foreign countries holding American hostages.

The Alien Enemy Act grants the President extraordinary power to deal with foreign nationals residing in this country. The constitutionality of the Act has been consistently upheld as a permissible exercise of the war power. See, e.g., Ludecke v. Watkins, 335 U.S. 160 (1948). The rationale supporting the Act is that the United States must have power to confine or remove aliens holding allegiance to an enemy country who are likely to commit acts dangerous to the public safety. See Citizens Protective League v. Clark, 155 F.2d 290, 294 (D.C. Cir. 1946).

The Act is clearly intended to apply to situations where war is imminent but has not yet been declared. At the time of its passage, Congress was concerned about French citizens in the United States who might join an invading French army; the President was deemed to need power to act before an official war

was declared. See 8 Annals of Congress 1791 (1798). During debate on the bill, amendments were proposed which would have deleted the phrases "or threatened" and "predatory incursion". Supporters of these amendments argued that the bill was too broad, given the power conferred on the President to "distress innocent persons." Id. at 1786. Congress rejected these amendments.

S. 66 would define a particular act of a foreign nation—seizure of an American embassy—as within the purview of the Alien Enemy Act. As just discussed, the Act contemplates use of its provisions by the President in situations where war is imminent and the President intends to request a declaration of war from Congress. Thus we believe that, upon seizure of an American embassy, the authority that the bill would grant would be appropriately exercised if done in contemplation of a congressional declaration of war.

We have serious doubts, however, about the constitutionality of the bill in the absence of a declaration, or an imminent declaration, of war. 1/ While we recognize that Congress has plenary authority to deport any class of aliens from the United States, we seriously doubt that aliens may be arrested and detained outside of a wartime context, even if such actions are incident to removal from this country. Resident aliens are protected by the Fourth, Fifth and Sixth Amendments. These Amendments prohibit arbitrary seizures and deprivations of liberty without due process. S. 66 would authorize severe restraints on an alien's liberty with no demonstration of the need to detain that particular alien. We are not aware of any exercise of such authority outside of a wartime context, 2/ and we doubt the existence of any governmental interest which would sustain it against a constitutional attack. 3/

<sup>1/</sup> To the extent S. 66 would authorize the President to act when no war was imminent, it appears to be a clear expansion of the Alien Enemy Act. While the drafters of that Act sought to give the President authority before war was actually declared there is no indication that they intended to permit him to exercise the authority when no war was anticipated.

<sup>2/</sup> The Alien Enemy Act has been invoked during World War I, see 40 Stat. 1651 (1917), and World War II, see Proc. No. 2525, 6 Fed. Reg. 6321 (1941).

<sup>3/</sup> See Ex parte Milligan, 71 U.S. (4 Wall.) 2 (1866); Gerstein v. Pugh, 420 U.S. 103, 114 (1975) (Fourth Amendment requires judicial determination of probable cause as a prerequisite to

The Office of Management and Budget has advised that there is no objection to the submission of this report from the standpoint of the Administration's program.

Sincerely,

Michael W. Dolan Acting Assistant Attorney General

<sup>3/ (</sup>Continued) extended restraint of liberty). Cf. Carlson v.
Landon, 342 U.S. 524, 542 (1952) (upholding denial of bail
pending deportation "where there is a reasonable apprehension
of hurt from aliens charged with a philosophy of violence against
this government"); Korematsu v. United States, 323 U.S. 214, 218
(1945) ("[N]othing short of apprehension by the proper military
authorities of the gravest imminent danger to the public safety
can constitutionally justify [a curfew or exclusion from one's
neighborhood]."); Hirabayaski v. United States, 320 U.S. 81, 110
(1943) (Murphy, J., concurring) ("It would not be supposed that
persons not charged with offenses against the law of war . . .
could be deprived of due process of law and the benefits of trial
by jury, in the absence of a valid declaration of martial law.").

Any alien held in custody under the bill could challenge his detention in a habeas corpus proceeding. Significantly, the Constitution provides that the Great Writ may be suspended only "when in Cases of Rebellion or Invasion the public Safety may require it." Art. I, sec. 9, cl. 2.

Ronald Reagan Library

Withdrawer Collection Name B-1 KIMMITT, ROBERT: FILES SMF 7/7/2008 B-2 F B-3 F RIGH F E GF FOIA 3-7 File Folder M2008-113 LEGAL: IRAN (4/17/1981-5/2/1981) **FELIPPONE** Box Number 90301 14 ID Document Type No of Doc Date Restrictions pages **Document Description** ď, B-3 54755 CABLE

5/12/1981

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Freedom of Information Act - [5 U.S.C. 552(b)]

121011Z MAY 81

B-1 National security classified information [(b)(1) of the FOIA]

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Re 2504

## NATIONAL SECURITY COUNCIL

5/12/81

TO: BOB KIMMITT

FROM: GEOFF KEMP

SEE GARY SICK'S COMMENTS.

#### NATIONAL SECURITY COUNCIL

To gos Kuman May 11, 1981

MEMO FOR GEOFF KEMP

GARY SICK

You asked for comments on the attached report.

In general, I think the idea of an international conference under UN auspices to review the Vienna Conventions on Diplomatic and Consular Relations in the light of the Iran crisis would be an excellent idea. I agree with State that, from a practical point of view, such a conference should be initiated from the UN, not from Washington. If we do it, the conference will immediately be tagged as a Third World issue and will never get off the ground.

On the other hand, if we want it to happen, we will not be able to just sit back and wait for the UN. We will have to do some backdoor persuading and arm-twisting, as well as advance consultation with allies. State letter leaves open this possibility, but makes no commitment to undertake such an effort, presumably awaiting some action by the Congress.

I recommend approving the State Department reply, but also to raise this issue as a subject for discussion at an IG. If the Iran IG is still functioning, that would be appropriate. If not, there may be one on International Organization affairs. This is something that Jeanne Kirkpatrick might be interested in pursuing.

NSC/S PROFILE

DISPATCH

UNCLASSIFIED

ID 8102504

Legal -- Iran

RECEIVED 07 MAY 81 14

TO ALLEN

KEYWORDS: LEGAL ISSUES

FROM PETERSON, R DOCDATE 04 MAY 81

IRAN

W/ATTCH FILE \_\_\_\_ (C)

TERRORISM GLOBAL SUBJECT: STATE PROPOSED RPT ON SR-44 RE CONVENING OF INTL CONFERENCE TO AMEND INTL AGREEMENTS RE PRIVILEGES & IMMUNITIES OF DIPLOMATICS ACTION: PREPARE MEMO LENZ TO PETERSON DUE: 29 MAY 81 STATUS S FILES FOR ACTION FOR COMMENT FOR INFO SCHWEITZER KIMMITT KEMP GUHIN He De In on Ani COMMENTS (C/) REF# LOG NSCIFID

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## EXECUTIVE OFFICE OF THE PRESIDENT OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON. D.C. 20503 May 4, 1981

#### LEGISLATIVE REFERRAL MEMORANDUM

TO:

Legislative Liaison Officer-National Security Council

SUBJECT:

State proposed report on S. Res. 44, "Relating to the convening of an international conference to amend certain international agreements concerning the privileges and immunities of diplomatic and consular agents."

The Office of Management and Budget requests the views of your agency on the above subject before advising on its relationship to the program of the President, in accordance with OMB Circular A-19.

A response to this request for your views is needed no later than Friday, May 29, 1981.

Questions should be referred to Tracey Cole Lawler (395-4710), the legislative analyst in this office, or to Bob Bauerlein (395-4580).

RONALD K. PETERSON FOR Assistant Director for Legislative Reference

Enclosures

#### DEPARTMENT OF STATE



Washington, D.C. 20520

Dear Mr. Chairman:

I have been asked to respond to your letter of March 10 to Secretary Haig requesting the views of the Department of State on S. Res. 44, "Relating to the convening of an international conference to amend certain international agreements concerning the privileges and immunities of diplomatic and consular agents", submitted by Senator Moynihan on January 29, 1981. This Resolution represents a proposed response to the illegal actions committed by the Iranian Government in seizing and holding hostage United States diplomatic mission personnel from November 4, 1979 until January 20, 1981.

The Resolution recommends the convening of an international conference for the purpose of considering amendment of the Optional Protocols on the Settlement of Disputes of the Vienna Convention on Diplomatic Relations of 1961 and the Vienna Convention on Consular Relations of 1963. The Resolution proposes that the Protocols be amended so as to require parties to the Conventions to break diplomatic relations with any country which violates the provisions of the Conventions relating to the inviolability of the persons of diplomatic agents and consular officers and the inviolability of the premises of diplomatic or consular missions. These countries would also be required to declare the diplomatic and consular agents of the offending country persona non grata in their territory once the country whose rights have been violated makes application to the Internatonal Court of Justice for settlement of the dispute created by the violation.

The Department of State is supportive of any constructive efforts to develop measures within the structure of international law which will work towards the elimination or substantial reduction of the type of despicable actions which only recently took place in Iran in clear and direct violation

The Honorable
Charles H. Percy,
Committee on Foreign Relations,
United States Senate.

of the Vienna Conventions. However, the convening of an international conference by the United States with the primary purpose of amending the Protocols so as to require the breaking of diplomatic relations with an offending country and the declaring of that courntry's diplomatic representatives persona non grata is not likely to achieve that result. There is not at this time sufficient international support for any regime of automatic sanctions against states which fail to uphold their obligations under the Vienna Conventions.

On the other hand, an international conference organized under United Nations auspices for the purpose of reviewing overall implementation of the Vienna Convention on Diplomatic Relations and a similar conference, if required, to review the Vienna Convention on Consular Relations could be utilized for purpose of determining those areas in which the Conventions could be strengthened with particular emphasis on improving the ability of States party to the Conventions to protect their rights and those of other States abiding by the Convention's provisions. Before any such conference is called, however, an opportunity to explore the U.S. allies the relative merits of specific sanctions such as those contained in S. 44 would be essential. In this way, the United States could play a decisive and effective role in guiding a conference, if convened, making certain that this country's interests both here and abroad are afforded the greatest possible protection.

The Office of Management and Budget advises that from the standpoint of the Administration's program, there is no objection to submission of this report.

Sincerely,

Richard Fairbanks Assistant Secretary for Congressional Relations Department of State

TELEGRAM

PAGE Ø1

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ACTION L-03

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FM AMEMBASSY THE HAGUE
TO SECSTATE WASHDC PRIORITY 1531

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E.O. 12065: N/A TAGS: IR, US, ICJ

SUBJECT: DISCONTINUANCE OF THE WORLD COURT CASE USA VS.

IRAN

REF: THE HAGUE 2998

1. WE HAVE RECEIVED THE FOLLOWING LETTER DATED MAY 12 FROM THE REGISTRAR OF THE INTERNATIONAL COURT OF JUSTICE: BEGIN TEXT:

WITH REFERENCE TO YOUR LETTERS DATED 6 APRIL AND 1 MAY 1981, ADDRESSED TO THE PRESIDENT OF THE COURT, CONCERNING THE PROCEEDINGS IN THE CASE CONCERNING UNITED STATES DIPLOMATIC AND CONSULAR STAFF IN TEHRAN, I HAVE THE HONOUR TO INFORM YOU THAT THE PRESIDENT OF THE COURT HAS TODAY MADE AN ORDER RECORDING THE DISCONTINUANCE OF THE PROCEEDINGS AND REMOVING THE CASE FROM THE LIST. I ENCLOSE THE SEALED COPY OF THE ORDER FOR THE GOVERNMENT OF THE UNITED STATES OF AMERICA; FURTHER PRINTED COPIES WILL BEDESPATCHED IN DUE COURSE THROUGH THE USUAL CHANNEL.

2. ICJ ORDER POUCHED TO DEPARTMENT (L), REGISTRY NUMBER 4755247. DUNNIGAN

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Freedom of Information Act - [5 U.S.C. 552(b)]

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#### Freedom of Information Act - [5 U.S.C. 552(b)]

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Freedom of Information Act - [5 U.S.C. 552(b)]

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TO AMEMBASSY THE HAGUE IMMEDIATE 5607

#### CONFIDENTIAL

LIMITED OFFICIAL USE STATE 129900 E.O. 12065: N/A

TAGS:

IR. US. PORG

SUBJECT:

PRESS GUIDANCE - ARBITRATORS' MEETING

1. THE FOLLOWING IS THE PRESS GUIDANCE WHICH THE DEPARTMENT IS ISSUING WITH REGARD TO THE MEETINGS IN THE HAGUE
OF THE U.S. AND IRANIAN ARBITRATORS. WE ARE REFRAINING
FROM PROVIDING ANY SPECIFIC INFORMATION ABOUT THE SUBSTANCE OF DISCUSSIONS OR ABOUT THE AGENDA OF THESE MEETINGS
WE ARE INDICATING, IF ASKED, THAT WE MAY HAVE FURTER INFORMATION AVAILABLE AT THE CONCLUSION OF THE MEETINGS BUT
THAT NO OTHER INFORMATION WILL BE RELEASED UNTIL THEN.

2. BEGIN TEXT: THREE UNITED STATES AND TEREE IRANIAN ARBITRATORS ARE CURRENTLY MEETING AT THE PEACE PALACE IN THE HAGUE TO APPOINT THREE NEUTRAL ARBITRATORS NECESSARY FOR THE COMPOSITION OF THE IRAN-UNITED STATES CLAIMS TRIBUNAL. FROM THOSE THREE NEUTRAL ARBITRATORS, A PRESCIDENT OF THE TRIBUNAL WILL BE SELECTED. THIS PRELIMINARY MEETING IN THE HAGUE WILL INCLUDE MEETINGS BETWEEN A U.S. AND AN IRANIAN AGENT TO DISCUSS PROCEDURES FOR ESTABLISHING THE CLAIMS TRIBUNAL. END TEXT. HAIG

SIT: EOB: WHSR COMMENTS: DECLASSIFIED

apartment of State Guidelines, July 21, 1997

By NARA, Date 7/7/08

PAGE Ø1 OF Ø1

SECSTATE WASHDC 9900

DTG:1917302 MAY 81 TOR: 139/18412

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DISPATCH



# OFFICE OF THE PRESIDENT OFFICE OF MANAGEMENT AND BUDGET WASHINGTON, D.C. 20503

May 21, 1981

HOnorable Richard V. Allen National Security Council Washington, D. C. 20506

Dear Mr. Allen:

Enclosed is a proposed Executive order entitled "Hostage Relief Act of 1980."

In accordance with the provisions of Executive Order No. 11030, as amended, it was submitted to this office, along with the enclosed transmittal letter, by the Department of State.

On behalf of the Director of the Office of Management and Budget, I would appreciate receiving any comments you may have concerning this proposal. If you have any comments or objections they should be received no later than Thursday, June 4, 1981.

Comments or inquiries may be submitted by telephone to Mr. Ronald A. Kienlen of this office (395-5600).

Sincerely,

William M. Nichols
General Counsel

Enclosure

Recember 5, 19-81



#### DEPARTMENT OF STATE

Washington, D.C. 20520

May 8, 1981

Dear Mr. Stockman:

In accordance with Executive Order 11030, I enclose for review and transmission to the President a proposed Executive order in further implementation of the Hostage Relief Act (P.L. 96-449).

Executive Order 12268, January 15, 1981 (46 FR 4671) generally delegated to the Secretary of State functions vested in the President by that Act. One function remains, however, which requires issuance of an Executive Order. Section 205(b) of the Act defines a key term "hostage period" as ending on the date the President specifies, by Executive Order, as the date on which all citizens and resident aliens held hostage in Iran "have been returned to the United States or otherwise accounted for" or December 31, 1981, whichever is earlier.

The duration of the "hostage period" serves to define when some tax provisions of the Act expire (e.g. filing of a joint return by a spouse and relief from determining tax liability).

We are aware of no purpose to be served by having the period run to the end of the year, and the proposed order would specify January 21, the date all the hostages returned to full United States control in Wiesbaden.

We understand that the Treasury Department supports early issuance of the proposed order.

Sincerely,

James H. Michel Acting Legal Adviser

Enclosure:

Proposed Executive Order.

The Honorable
David A. Stockman, Director,
Office of Management and Budget.

#### Proposed Executive Order

#### HOSTAGE RELIEF ACT OF 1980

By the authority vested in me as President by section 205(b) of the Hostage Relief Act (Public Law 96-449; 94 Stat. 1972; 5 U.S.C. 5561 note), it is hereby ordered as follows:

On January 21, 1981, all citizens and resident aliens of the United States who were placed in a captive status due to the seizure of the United States Embassy in Iran were no longer under foreign control and were properly accounted for. On that date therefore, the "hostage period" defined for tax purposes in section 205(b) of the Act ended.