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SIG-IEP Meetings 07/21/1982-07/31/1982

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# WITHDRAWAL SHEET

## Ronald Reagan Library

**Collection Name** Robinson, Roger: Files

**Withdrawer**

SRN 2/21/2012

**File Folder** SIG-IEP MEETINGS: 07/21/1982-07/31/1982

**FOIA**

F01-052/3

**Box Number** 6

GRYGOWSKI

38

ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
131756	MEMO	WILLIAM CLARK TO THE PRESIDENT RE: US-USSR GRAIN AGREEMENT	2	ND	B1
131759	MEMO	INTERAGENCY GROUP TO WILLIAM CLARK RE: POSSIBILITY OF US-USSR GRAIN AGREEMENT	1	ND	B1
131760	PAPER	RE: US-USSR GRAIN AGREEMENT	3	ND	B1
131764	MINUTES	RE: SIG-IEP MEETING (HANDWRITTEN)	8	7/26/1982	B1
131768	MEMO	ROGER ROBINSON TO WILLIAM CLARK RE: POLAND	2	7/26/1982	B1
131770	MINUTES	SIG-IEP MEETING RE: POLAND, US-USSR GRAIN AGREEMENT	2	7/26/1982	B1
131771	MEMO	L. PAUL BREMER TO DAVID PICKFORD RE: U.S.-SOVIET GRAIN AGREEMENT	1	7/28/1982	B1
131772	MINUTES	SIG-IEP MEETING RE: GRAIN ISSUE	2	7/28/1982	B1
131773	MEMO	RE: GRAIN AGREEMENT	1	7/28/1982	B1

**The above documents were not referred for declassification review at time of processing**

Freedom of Information Act - [5 U.S.C. 552(b)]

- B-1 National security classified information [(b)(1) of the FOIA]
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ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
131774	MEMO	ATTACHMENT RE: OPTIONS - GRAIN AGREEMENT	1	ND	B1
131775	TRANSMITTAL SHEET	TRANSMITTAL SHEET	1	7/28/1982	B1
131776	LIST	IG-IEP MAILING LIST	1	7/1/1982	B1
131777	MINUTES	RE: SIG-IEP MEETING (HANDWRITTEN)	6	7/28/1982	B1
131778	MINUTES	RE: SIG-IEP MEETING	3	7/30/1982	B1

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~~SECRET~~

1

MEMORANDUM

5130

NATIONAL SECURITY COUNCIL

SECRET ATTACHMENT

ACTION

July 21, 1982

MEMORANDUM FOR WILLIAM P. CLARK

FROM: ROGER W. ROBINSON *RR*

*Grain*

SUBJECT: US-USSR Grain Agreement

Attached at Tab I is a memorandum to the President concerning the US-USSR Grain Agreement for your signature.

Bailey, Nau, Rentschler, and Blair concur.

RECOMMENDATION

That you sign the memorandum at Tab I to the President.

Approve \_\_\_\_\_

Disapprove \_\_\_\_\_

Attachments

- Tab I Memo to the President
- A Interagency Group Memo
- B Issue Paper on Grain Agreement

SECRET ATTACHMENT

~~SECRET~~

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131759	MEMO  INTERAGENCY GROUP TO WILLIAM CLARK RE: POSSIBILITY OF US-USSR GRAIN AGREEMENT	1	ND	B1

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131760	PAPER  RE: US-USSR GRAIN AGREEMENT	3	ND	B1

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131764 MINUTES

8 7/26/1982 B1

RE: SIG-IEP MEETING (HANDWRITTEN)

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## NATIONAL SECURITY COUNCIL

July 26, 1982

INFORMATION

MEMORANDUM FOR WILLIAM P. CLARK

FROM: ROGER W. ROBINSON *RR*

SUBJECT: U.S.-USSR Grain Trade

Attached (Tab I) is a draft statement by the President and proposed Q's and A's on U.S.-USSR grain trade for the SIG-IEP at 4:00 p.m.

I am exploring an idea with Bob Sims to divide the President's announcement on grain into two parts. First, the President would use his Wednesday press conference to announce that although he has not made a final determination on the framework for U.S. grain sales to the USSR, he has decided not to negotiate a new long-term grain agreement. This position would be tied to Poland and highlight the consistency of his position related to the sanctions for a worldwide audience. Second, the President would use the occasion of his appearance before the Corn Growers Association on Monday, August 2, to drop the other shoe and announce the one-year extension with or without a change in the minimum. This is the appropriate domestic audience who should appreciate this concession under the circumstances. By this time, the foreign audience would have been largely disarmed and the domestic press calloused to the inevitability of an extension.

Richard Pipes, Dennis Blair and Bob Sims concur with the attachment.

Attachment

Tab I Press Statement and Q's and A's

19

U.S.-USSR Grain Trade

Presidential Statement

I have reviewed the issue of U.S. grain trade with the Soviet Union and have decided that the U.S. will propose to the USSR a one year extension of the present grain agreement through September 30, 1983. This decision maintains our sanctions imposed on December 29, 1981, of postponing negotiation of a new long-term grain agreement while Soviet-supported repression continues in Poland.

I lifted the grain embargo, imposed by the previous Administration, in spring of 1981 because it was not having the desired effect of seriously penalizing the USSR for its brutal invasion and occupation of Afghanistan. Instead, alternative suppliers of this freely available commodity stepped in to make up for the grain which would have been normally supplied by U.S. farmers. These developments substantially undercut the tremendous sacrifices of our farmers and I vowed at that time not to impose a grain embargo unilaterally unless it was part of a general cut-off of trade between the U.S. and the Soviet Union.

Although our farmers will have a fair opportunity to export grain to the USSR on a cash or cash-equivalent basis, I continue to be unwilling to negotiate a longer-term commitment for the purchase of U.S. grain until the Soviet Union, in turn, permits the restoration of the pluralistic process and human liberties that were underway in Poland before December 1981.

U.S.-USSR GRAIN TRADE

Q: Was the President's decision to extend the U.S.-USSR Grain Agreement for one year a response to General Jaruzelski's speech on July 21 concerning the potential easing of martial law?

A: No. As you know, the present agreement expires on September 30 and the issue of how to proceed on U.S. grain sales has been before the Administration for the past several weeks. The timing of this decision should not be viewed in relation to General Jaruzelski's speech or recent developments in Poland.

Q: But isn't our policy on grain sales to the Soviet Union already linked to events in Poland?

A: Yes. The President committed not to negotiate a new long-term agreement with the Soviet Union while Soviet-supported repression continues in Poland. This decision is consistent with that position. I was stating that the timing of this decision should not be interpreted as a U.S. response to the recent announcements in Poland.

Q: Does the extension call for any change in the minimum purchase requirements?

A: No. We will propose that the agreement be extended without any changes except for the period covered. The minimum Soviet purchase requirement will remain at 6 million tons annually, with the possibility that the Soviets may purchase an additional 2 million tons without consultations with the U.S.

(If extension calls for raised minimum purchase requirement, use following bracketed answer)

Yes. There will be a modest increase in the minimum required purchases from 6 million tons to \_\_\_\_\_ million tons with the possibility that the Soviets may purchase an additional \_\_\_\_\_ million tons without consultations with the U.S. These new limits merely update the agreement and more closely conform to the reality of the situation today with actual Soviet purchases of U.S. grain likely to be significantly higher than this new minimum. A new agreement would go much further than simply changing the limits as many new provisions would have to be negotiated while this proposed adjustment requires no negotiation with the Soviet Union.]

Q: Doesn't the President's decision to even extend the grain agreement for one year further exacerbate U.S.-EC tensions and the Europeans' claim that U.S. grain sales are inconsistent with the sanctions covering their equipment sales for the Siberian pipeline?

A: First, it should be remembered that the sanctions imposed by the President in December to respond to repression in Poland have also suspended substantial oil and gas equipment sales by U.S. companies. The U.S. grain embargo connected with the invasion of Afghanistan proved that there are sufficient suppliers worldwide of this fungible commodity (grain) to seriously weaken the impact of unilateral U.S. restraint in this area. This is not true of the sanctions on oil and gas equipment where U.S. companies hold a

technological advantage in key components making substitution extremely difficult. The second major difference between grain and the sanctions covering oil and gas equipment is that food imports absorbed about \$11-12 billion in Soviet hard currency in 1981 while the Siberian pipeline project will generate for the Soviet Union up to \$10 billion annually in hard currency when completed.

Q: Have you consulted with the allies on this announcement or will it come as another unwelcome surprise?

A: We have consulted with the allies who are aware of the President's rationale behind this decision.

Q: What is the reaction of this proposal in Europe?

A: There are probably differing views. We hope that the consistency of our position on grain sales to the Soviet Union is understood.

Q: What are the most recent projections of the Soviet harvest? Are they facing a fourth consecutive poor harvest?

A: It is difficult to predict what the harvest will ultimately look like, but there are indications that another poor Soviet harvest is in the offing, requiring the USSR to continue to import substantial amounts of grain. Estimates of Soviet grain imports range from 40-50 million metric tons in the coming year.

Q: Will the Soviets need to import U.S. grain or can they fulfill their needs from other supplier countries?

A: If our estimates are correct, the USSR will enter the U.S. market for a portion of its import quotas and/or purchase U.S. grain through third parties. We believe that extending the grain agreement makes these purchases more orderly and provides our farmers with a fair share of the grain market. Nevertheless, the Soviets are not being afforded the security and stability of a new long-term grain agreement during this period of repression in Poland.

## IMPACTS OF LARGER LTA RELATIVE TO CURRENT LTA

*Grain* 24

...A larger LTA could result in an additional 4-5 million metric tons of grain exports in each of the next three crop years.

...The additional 14 million metric tons over the 3 year period would have the following average annual impacts

(1) Farm prices would be higher

Wheat +15 to +25 cents/bushel

Corn + 7 to + 9 cents/bushel

(2) Value of agricultural exports would increase by around \$1 1/2 billion per year due to increased volume and higher prices.

Additional economic activity generated through other sectors of the economy would result in 25,000 more jobs per year and an additional \$1 1/2 billion in economic activity per year.

(3) Budgetary savings over the three year period could average \$1 billion per year or in excess of \$3 billion for the entire period.

In summary, over the 3 year period an agreement with larger sales levels would mean:

(1) \$4.5 billion increase in sales

(2) 75,000 man years of jobs

(3) Budgetary savings of \$3 billion

**Projected Wheat and Coarse Grain Trade Levels**  
(million metric tons)

	<u>Soviet Imports From U.S.</u>			<u>Soviet Imports From Others</u>			<u>Gain In Soviet Imports From U.S.</u>		
	No LTA	Current LTA	Larger LTA	No LTA	Current LTA	Larger LTA	Current LTA vs. None	Larger LTA vs. Current	Larger LTA vs. None
1982/83	9	13	17	31	28	26	+4	+4	+8
1983/84	5	11	16	29	24	22	+6	+5	+11
1984/85	2	10	15	28	22	21	+8	+5	+11
TOTAL	16	34	48	79	74	69	+18	+14	+32

+16      +14

	<u>Total Soviet Imports</u>			<u>Total Exports by Other Countries</u>			<u>Gain in Total U.S. Exports</u>		
	No LTA	Current LTA	Larger LTA	No LTA	Current LTA	Larger LTA	Current LTA vs. None	Larger LTA vs. Current	Larger LTA vs. None
1982/83	40	41	43	68	67	66	+2	+4	+6
1983/84	34	35	38	70	69	68	+2	+4	+5
1984/85	30	32	36	72	71	70	+2	+5	+7
TOTAL	104	108	117	210	207	204	+6	+13	+19

16  
16  
32

6/16/82  
#0096G

25

*draft minutes*  
*sent over*  
*LDX*  
*24*

NATIONAL SECURITY COUNCIL

July 27, 1982

TO:           MARC LELAND  
FROM:         NORMAN BAILEY

Attached for your review are  
the minutes for yesterday's  
SIG-IEP meeting.

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131770	MINUTES  SIG-IEP MEETING RE: POLAND, US-USSR GRAIN AGREEMENT	2	7/26/1982	B1

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## DRAFT FOR DISCUSSION

*Brain*  
29

<u>COMMUNICATION WITH:</u>	<u>LEAD:</u>	<u>TIME:</u>
FOREIGN GOVERNMENTS <u>ON A CONFIDENTIAL BASIS</u>	SHULTZ	D
SELECTED GOVERNORS <u>ON A CONFIDENTIAL BASIS</u>	WILLIAMSON	D plus 12 hrs.
SELECTED CONGRESSMEN <u>ON A CONFIDENTIAL BASIS</u>	DUBERSTEIN	D plus 12 hrs.
SELECTED FARM REPRESENTATIVES <u>ON A CONFIDENTIAL BASIS</u>	BLOCK	D plus 12 hrs.
PUBLIC (VIA WH PRESS STATEMENT)	GERGEN	D plus 14 hrs.
FURTHER BRIEFING OF INTERESTED PARTIES	VARIOUS as appropriate	After press statement

NOTES:

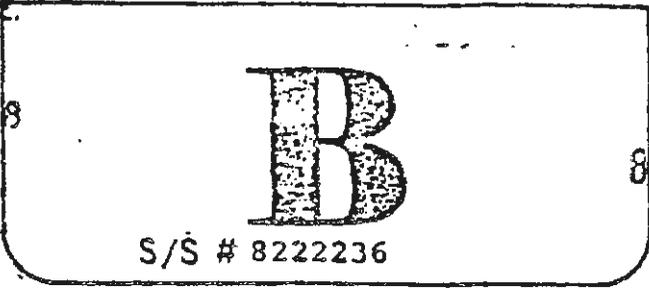
- o "D" is the point at which a Presidential decision (including a decision on the public statement) has been made and the President has authorized the commencement of communications with foreign governments about this decision/statement.
- o "Lead" is the individual with primary responsibility for the noted targets of communications. Others are to be involved in external communications only as specifically approved by respective leads.

SUGGESTED "D": 9 p.m. e.d.t., 7/28/82.

WASHFAX RECEIPT  
DEPARTMENT OF STATE

*Bailey*  
AL 30  
SIB-IEP  
Grain

DEPARTMENT OF STATE  
JUL 28 PM 4 18  
*W*  
*sh*



RECEIVED  
82 JUL 28 P 4: 37

NO. 0040 CLASSIFICATION ~~CONFIDENTIAL~~ SITUATION ROOM No. Pages 1  
Adams S/S 28448 7224  
(Officer name) (Office symbol) (Extension) (Room number)  
DESCRIPTION Bremer-Clark: U.S.-Soviet Grain Agreement

<u>DELIVER TO:</u>	<u>Extension</u>	<u>Room No.</u>
<u>Mr. David Pickford</u>	<u>566-2269</u>	<u>                    </u>
<u>Mike Wheeler</u>	<u>395-3044</u>	<u>                    </u>
<u>                    </u>	<u>                    </u>	<u>                    </u>
<u>                    </u>	<u>                    </u>	<u>                    </u>
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CLEARANCE  INFORMATION  PER REQUEST  COMMENT

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S/S Officer: *A* *[Signature]*

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OFFICE OF THE SECRETARY OF THE TREASURY  
WASHINGTON, D.C. 20220

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*Bailey*

July 28, 1982

UNCLASSIFIED  
(With ~~Secret~~ Attachment)

MEMORANDUM FOR THE SECRETARY OF STATE  
THE SECRETARY OF DEFENSE  
THE SECRETARY OF AGRICULTURE  
THE SECRETARY OF COMMERCE  
THE DIRECTOR, OFFICE OF MANAGEMENT  
AND BUDGET  
CHAIRMAN, COUNCIL OF ECONOMIC ADVISORS  
ASSISTANT TO THE PRESIDENT FOR  
NATIONAL SECURITY AFFAIRS  
ASSISTANT TO THE PRESIDENT FOR  
POLICY DEVELOPMENT  
UNITED STATES TRADE REPRESENTATIVE  
DIRECTOR OF CENTRAL INTELLIGENCE

*done  
SIG-IEP  
decisions*

SUBJECT: Minutes of the July 28 SIG-IEP

Attached for your consideration is a summary of the conclusions of today's SIG. We urgently need confirmation from your representative at today's meeting that this is an accurate statement of today's decision. Please provide confirmation to Matt Hennesey (566-8286) by no later than 2:30 p.m. today.

*David E. Pickford*  
David E. Pickford  
Executive Secretary

Attachments

UNCLASSIFIED  
(With ~~Secret~~ Attachment)

*sm 02/21/2012*

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<i>ID</i>	<i>Document Type</i> <i>Document Description</i>	<i>No of</i> <i>pages</i>	<i>Doc Date</i>	<i>Restric-</i> <i>tions</i>
131773	MEMO  RE: GRAIN AGREEMENT	1	7/28/1982	B1

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The above documents were not referred for declassification review at time of processing  
Freedom of Information Act - [5 U.S.C. 552(b)]

- B-1 National security classified information [(b)(1) of the FOIA]
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131774	MEMO  ATTACHMENT RE: OPTIONS - GRAIN AGREEMENT	1	ND	B1

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131775	TRANSMITTAL SHEET TRANSMITTAL SHEET	1	7/28/1982	B1

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131776	LIST  IG-IEP MAILING LIST	1	7/1/1982	B1

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131777	MINUTES  RE: SIG-IEP MEETING (HANDWRITTEN)	6	7/28/1982	B1

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*draft*

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~~SECRET~~

NATIONAL SECURITY COUNCIL

~~SECRET ATTACHMENT~~

July 30, 1982

TO:

Mr. David Pickford  
Department of Treasury  
Room 3407

FROM:

Norman Bailey

~~SECRET ATTACHMENT~~

~~SECRET~~

UNCLASSIFIED UPON REMOVAL  
OF CLASSIFIED ENCLOSURE(S)  
on 02/21/2012

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131778	MINUTES  RE: SIG-IEP MEETING	3	7/30/1982	B1

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