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WITHDRAWAL SHEET

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Collection Name Robinson, Roger: Files

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SRN 2/22/2012

File Folder SIG-IEP MEETINGS: 08/16/1982-08/26/1982

FOIA

F01-052/3

Box Number 6

GRYGOWSKI

40

ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
131791	DRAFT MINUTES	SIG-IEP MEETING	2	8/16/1982	B1
131792	LIST	OF ATTENDEES AT SIG-IEP MEETING	1	8/16/1982	B1
131793	MINUTES	SIG-IEP MEETING	2	8/16/1982	B1
131794	MEMO	PETER WALLISON TO SECRETARY REGAN RE: SOVIET GAS PIPELINE CONTROLS	2	8/19/1982	B1
131795	MINUTES	SIG-IEP MEETING	2	8/5/1982	B1
131796	MEMO	HENRY NAU TO ROBERT MCFARLANE AND JOHN POINDEXTER RE: SIG-IEP MEETING, AUGUST 20	1	8/20/1982	B1
131798	MINUTES	SIG-IEP MEETING	2	7/30/1982	B1
131803	MINUTES	SIG-IEP MEETING	2	7/26/1982	B1

The above documents were not referred for declassification review at time of processing

Freedom of Information Act - [5 U.S.C. 552(b)]

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ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
131806	MINUTES	SIG-IEP MEETING	2	7/28/1982	B1
131807	MEMO	TO THE SIG-IEP RE: OIL AND GAS EXPORT CONTROLS	2	8/23/1982	B1
131809	MINUTES	SIG-IEP MEETING (HANDWRITTEN)	4	8/24/1982	B1
131812	DRAFT MINUTES	SIG-IEP MEETING	2	8/24/1982	B1
131813	PAPER	OPTIONS PAPER RE: ENFORCEMENT OF SANCTIONS	3	ND	B1
131815	SUMMARY	SUMMARY OF CONCLUSIONS RE: SIG-IEP MEETING, AUGUST 24	2	8/25/1982	B1

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OFFICE OF THE SECRETARY OF THE TREASURY

WASHINGTON, D.C. 20220

August 18, 1982

Mr Bailey

4

~~SIG-IEP~~
SIG-IEP
misc.

MEMORANDUM FOR THE VICE PRESIDENT
THE SECRETARY OF STATE
THE SECRETARY OF DEFENSE
THE SECRETARY OF AGRICULTURE
THE SECRETARY OF COMMERCE
THE DIRECTOR, OFFICE OF MANAGEMENT
AND BUDGET
CHAIRMAN, COUNCIL OF ECONOMIC ADVISORS
ASSISTANT TO THE PRESIDENT FOR
NATIONAL SECURITY AFFAIRS
ASSISTANT TO THE PRESIDENT FOR
POLICY DEVELOPMENT
UNITED STATES TRADE REPRESENTATIVE
DIRECTOR OF CENTRAL INTELLIGENCE

SUBJECT Senior Interdepartmental Group on International
Economic Policy (SIG-IEP)

Attached is a paper seeking the guidance of the SIG-IEP on funding U.S. participation in the African, Asian, and Inter-American development banks -- for discussion at this Friday's meeting.

David E. Pickford
David E. Pickford
Executive Secretary

Attachments

5

U.S. Participation in the African, Asian
and Inter-American Development Banks

In 1981 it was decided that the FY 1984 budget figures for the multilateral development banks (MDBs) would not provide for paid-in capital for the upcoming Asian Development Bank (ADB) General Capital Increase or the Inter-American Development Bank (IDB) resource replenishment, and no provision would be made for U.S. subscriptions to the African Development Bank. The decision to exclude budget figures for paid-in capital was based on the belief that paid-in was no longer needed by the banks and that such exclusion would strengthen the position of the U.S. representative in negotiating zero paid-in capital. The African Development Bank decision was based on the fact that the opening of the Bank to non-regional members had been delayed.

Negotiations of the ADB and IDB replenishments are now at a point where presentation of a formal U.S. position is critical to the timely completion of the negotiations. The IDB has scheduled a meeting for September 9-10 in Toronto where it hopes to make substantial progress towards reaching agreement on a replenishment. At this time it is clear that it will not be possible to reach agreement with other member countries of the ADB or the IDB on zero paid-in capital. These countries believe that paid-in capital is essential for the future of the institutions, not only as evidence of continued strong donor country support, but also as financial backing for the issuance of bonds in the international capital markets. In addition, consultations with Congress have shown that there is strong opposition to zero paid-in capital in these institutions.

Although we have not been able to get agreement on zero paid-in, we have come a long way toward reducing the percentage paid-in and even the absolute level of our contributions (see Table A). We believe it is possible to gain agreement on a replenishment of IDB resources (Capital and FSO) with an annual U.S. share paid in of \$140 million as compared to \$227 million under the current replenishment and \$336 million under Management's proposal. In the ADB we believe it is possible to have a capital increase that would result in a U.S. paid-in capital subscription of \$14 million per year, down from \$20 million under the current increase, and \$20 million less than the ADB Management's proposal.

Ratification of the African Development Bank (AFDB) charter amendments allowing non-regional membership was finally completed in May, 1982, and the Bank has asked for an indication of when the United States will be prepared to join. A meeting of potential non-regional members will take place in Toronto on September 11, at which time the United States should be prepared to announce its intentions regarding U.S. membership.

Treasury and State have proposed, and the CCEA has concurred, that in Toronto the United States indicate its willingness to join the African Development Bank and to agree to participate in the Asian and Inter-American Bank replenishments. The proposal,

Treasury's best estimate of replenishment parameters which would be acceptable to the other MDB members, would require a total of \$192 million in budget authority in FY 1984 of which only \$100 million was provided for in the FY 1984 planning ceilings.

It should be pointed out that the MDBs are likely to be funded under a continuing resolution in FY 1983. Under international MDB replenishment agreements, any shortfall in subscription or contributions would normally be sought again in the next budget year. Consequently, it is possible that there could be a shortfall of up to \$323 million (of which \$245 million could be the International Development Association) in the FY 1983 request to be carried forward to FY 1984 (see Table B). While this paper seeks only a decision on how the \$92 million of additional budget authority should be funded, it should be borne in mind that the total budget problem may be compounded by the eventual Continuing Resolution. It should also be pointed out that no matter how this issue is resolved, the Congress will probably not fully fund the FY 1984 IDA request either, and the amounts finally appropriated for the MDBs in FY 1984 are therefore not likely to exceed the current \$1.5 billion budget planning ceiling in any case. We believe that there are three possible alternatives:

I. Reduce IDA VI Request

The first alternative would be to reduce the FY 1984 request for our last installment of the Sixth Replenishment of the International Development Association (IDA VI), currently \$1,095 million to make room for the IDB, ADB and AFDB requests and bring the overall FY 1984 MDB request within the established ceilings. The same mechanism could be used to deal with any eventual Continuing Resolution carry-over.

The major drawback is that the Administration is on record internationally that it will seek to fulfill our IDA VI commitment in full in FY 1984 and the President has personally indicated his support for IDA VI. A reduction in the IDA request will generate wide ranging opposition from the institution, other donors (primarily European countries and Japan), and recipient countries.

This alternative is appealing because, in all likelihood, Congress will reduce significantly the funding for IDA anyway, regardless of the amount requested by the Administration. By reducing only the IDA request we limit negative international reaction to IDA where we will get political heat anyway when Congress reduces IDA funding. This could also be beneficial in that it would likely lower the expectations of other countries about the size of IDA VII. If IDA were reduced to a long-term level of \$700-750 million, it would provide a partial outlay offset for the \$92 million program increase (half or more of the \$24 million outlay increase) and would provide enough room within the current FY 1984 ceiling to handle likely carry-over from an FY 1983 Continuing Resolution.

II. Raise MDB Budget Ceiling

A second alternative would be to increase the budget ceiling for the MDBs by the required amounts. This would allow us to request the funds needed to meet our existing commitments to the MDBs and allow us to participate in the African Bank and Inter-American and Asian Bank replenishments.

However, if budget ceilings were increased, in the budget process Congress probably would reduce these levels and transfer the budget authority to other programs.

This option adds roughly \$24 million to FY 1984 outlays and would argue for increasing the FY 1984 ceiling further by the amount of the eventual Continuing Resolution carry-over.

The Administration's FY 1983 and FY 1984 MDB program totals \$3.1 billion in budget authority. Therefore, it could be argued that to the extent that the FY 1983 MDB appropriations are less than \$1.5 billion, the shortfall could be carried over to FY 1984 without exceeding the \$3.1 billion program.

III. Reallocate Within Multilateral Ceiling

The third alternative would be to reallocate within the existing budget ceiling for multilateral programs, while leaving the \$1.1 billion request for IDA intact.

One option would be to reduce the request for non-MDB multilateral programs -- especially the International Fund for Agricultural Development (IFAD) -- in order to maintain the budget ceilings but fully fund both the IDA request and U.S. participation in the AFDB, ADB and IDB. Coupled with this option could be a full or partial reduction in the \$58 million of MDB "arrearages" already included in the FY 1984 request. The basic problem with this option is that by reducing the request for regional MDB arrearages, we are likely to come out of FY 1984 with higher total MDB arrearages (because of the likely IDA cut) than if we only reduced the request for IDA.

This alternative would generate more opposition from more quarters than a reduction in the IDA request because more programs would be adversely affected (except if only IFAD were reduced). It would provide little outlay offset, adding perhaps \$20 million to FY 1984 outlays, and would defer the problem of any FY 1983 Continuing Resolution carry-over.

8

Table A
MDB Replenishment Proposals
(\$ millions)

INTER-AMERICAN DEVELOPMENT BANK

	<u>Current Increase</u>	<u>IDB Capital Increase Proposals</u>			
		<u>IDB Management</u>	<u>Group A Countries*</u>	<u>Canada</u>	<u>Proposed U.S.</u>
Capital Increase Size	8,000	17,410	22,600	15,780	13,900
U.S. Share	<u>2,749</u>	<u>6,006</u>	<u>7,797</u>	<u>5,444</u>	<u>4,796</u>
Paid-in	206	450	585	272	240
<Callable>	<2,543>	<5,556>	<7,212>	<5,172>	<4,556>
Annual U.S. Subscription					
Paid-in	52	113	146	68	60
<Callable>	<636>	<1,389>	<1,803>	<1,293>	<1,139>

	<u>Current Replen- ishment</u>	<u>FSO Replenishment Proposals</u>			
		<u>IDB Management</u>	<u>Group A Countries*</u>	<u>Canada</u>	<u>Proposed U.S.</u>
Replen-ishment Size	1,750	2,225	816**	1,080**	800
U.S. Share	700	890	326	432	320
Annual Contribution	175	223	82	108	80

ASIAN DEVELOPMENT BANK

	<u>Current Increase</u>	<u>ADB GCI Proposals</u>	
		<u>ADB Management</u>	<u>Proposed U.S.</u>
Capital Increase Size	5,004	10,400	8,400
U.S. Share	<u>814</u>	<u>1,695</u>	<u>1,369</u>
Paid-in	81	169	68
<Callable>	<733>	<1,526>	<1,301>
Annual U.S. Subscription			
Paid-in	20	34	14
<Callable>	<183>	<305>	<260>

* Argentina, Brazil and Mexico

** Combined FSO and Intermediate Financing Facility

Table B
Maximum FY 1984 MDB Budget Request
Assuming FY 1983 Continuing Resolution
(\$ millions)

	FY 1984 Planning Level	Possible Shortfall From FY 83 CR	Additional Proposed Replenishments	Maximum FY 1984 Request
<u>IBRD</u>				
Paid-in	109.7	---	---	109.7
Callable	<1,353.2>	< --- >	< --- >	<1,353.2>
Total	1,462.9	---	---	1,462.9
<u>IDA</u>	1,095.0	245.0	---	1,340.0
<u>IFC</u>	---	---	---	---
<u>IDB</u>				
Paid-in		14.4	59.9	74.3
Callable	< --- >*	<218.6>	<1,138.9>	<1,357.5>
Total	---	232.9	1,198.9	1,431.8
<u>FSO/PSI</u>	141.1**	48.5	---	189.6
<u>ADB</u>				
Paid-in	---	---	13.7	13.7
Callable	< --- >*	< --- >	<260.1>	<260.1>
Total	---	---	273.8	273.8
<u>ADF</u>	147.1	15.5	---	162.6
<u>AFDB</u>				
Paid-in	---	---	18.0	18.0
Callable	< --- >	< --- >	<54.0>	<54.0>
Total	---	---	72.0	72.0
<u>AFDF</u>	50.0	---	---	50.0
 Total MDBs	 2,896.1	 542.0	 1,544.6	 4,982.8
Budget Authority	1,542.9	323.4	91.6	1,958.0
Callable Capital	<1,353.2>*	<218.6>	<1,453.0>	<3,024.8>

Columns may not add due to rounding.

* Excludes hypothetical amounts of callable capital used for planning purposes.

** Includes \$41.1 million of "arrearages" and \$100 million for new FSO replenishment and participation in PSI.



OFFICE OF THE SECRETARY OF THE TREASURY
WASHINGTON, D.C. 20220

AUG. 19 1982

5575
244-30
10

SIG-IEP
minutes

UNCLASSIFIED
(With ~~Secret~~ Attachment)

MEMORANDUM FOR THE VICE PRESIDENT
THE SECRETARY OF STATE
THE SECRETARY OF DEFENSE
THE SECRETARY OF AGRICULTURE
THE SECRETARY OF COMMERCE
THE ATTORNEY GENERAL
THE DIRECTOR, OFFICE OF MANAGEMENT
AND BUDGET
CHAIRMAN, COUNCIL OF ECONOMIC ADVISORS
✓ ASSISTANT TO THE PRESIDENT FOR
NATIONAL SECURITY AFFAIRS
ASSISTANT TO THE PRESIDENT FOR
POLICY DEVELOPMENT
UNITED STATES TRADE REPRESENTATIVE
DIRECTOR OF CENTRAL INTELLIGENCE

SUBJECT Senior Interdepartmental Group on
International Economic Policy (SIG-IEP)

Attached please find the minutes of the SIG-IEP
meeting held on Monday, August 16, 1982.

David E. Pickford
Executive Secretary

Attachment

UNCLASSIFIED
(With ~~Secret~~ Attachment)

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WITHDRAWAL SHEET

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SIG-IEP MEETINGS: 08/16/1982-08/26/1982

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131793	MINUTES SIG-IEP MEETING	2	8/16/1982	B1

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OFFICE OF THE SECRETARY OF THE TREASURY

WASHINGTON, D.C. 20220

August 19, 1982

SIG-IEP
Sanctions

13

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THE SECRETARY OF DEFENSE
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ASSISTANT TO THE PRESIDENT FOR
POLICY DEVELOPMENT
UNITED STATES TRADE REPRESENTATIVE
DIRECTOR OF CENTRAL INTELLIGENCE

SUBJECT Senior Interdepartmental Group
Economic Policy (SIG-IEP)

Attached is a Treasury Department legal memorandum outlining a possible course of action to enforce the Soviet gas pipeline controls. It will be discussed at tomorrow's meeting, in addition to the question of U.S. funding of multilateral development banks.

Joanna L. Shelton
for David E. Pickford
Executive Secretary

Attachment

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SN 02/22/2012

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131794 MEMO

2 8/19/1982 B1

PETER WALLISON TO SECRETARY REGAN RE:
SOVIET GAS PIPELINE CONTROLS

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AUG. 20 1982

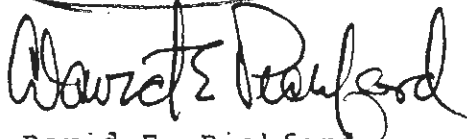
16
SIG-IEP
minutes

UNCLASSIFIED
(WITH SECRET ATTACHMENTS)

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THE SECRETARY OF STATE
THE SECRETARY OF DEFENSE
THE SECRETARY OF AGRICULTURE
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ASSISTANT TO THE PRESIDENT FOR
POLICY DEVELOPMENT
UNITED STATES TRADE REPRESENTATIVE
DIRECTOR OF CENTRAL INTELLIGENCE

SUBJECT Senior Interdepartmental Group International
Economic Policy (SIG-IEP)

Attached please find the minutes of the SIG-IEP meetings held on July 26, July 28, July 30, and August 5.


David E. Pickford
Executive Secretary

Attachments

UNCLASSIFIED
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svn 02/22/2012

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131795 MINUTES

2 8/5/1982

B1

SIG-IEP MEETING

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131796 MEMO

1 8/20/1982 B1

HENRY NAU TO ROBERT MCFARLANE AND JOHN
POINDEXTER RE: SIG-IEP MEETING, AUGUST 20

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Freedom of Information Act - [5 U.S.C. 552(b)]

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C. Closed in accordance with restrictions contained in donor's deed of gift.



OFFICE OF THE SECRETARY OF THE TREASURY

WASHINGTON, D.C. 20220

AUG. 20 1982

SIG-IEP
minutes
20

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MEMORANDUM FOR THE VICE PRESIDENT
THE SECRETARY OF STATE
THE SECRETARY OF DEFENSE
THE SECRETARY OF AGRICULTURE
THE SECRETARY OF COMMERCE
THE ATTORNEY GENERAL
THE DIRECTOR, OFFICE OF MANAGEMENT
AND BUDGET
CHAIRMAN, COUNCIL OF ECONOMIC ADVISORS
ASSISTANT TO THE PRESIDENT FOR
NATIONAL SECURITY AFFAIRS
ASSISTANT TO THE PRESIDENT FOR
POLICY DEVELOPMENT
UNITED STATES TRADE REPRESENTATIVE
DIRECTOR OF CENTRAL INTELLIGENCE

SUBJECT Senior Interdepartmental Group International
Economic Policy (SIG-IEP)

Attached please find the minutes of the SIG-IEP meetings
held on July 26, July 28, July 30, and August 5.

David E. Pickford
Executive Secretary

Attachments

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131798 MINUTES

2 7/30/1982

B1

SIG-IEP MEETING

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OFFICE OF THE SECRETARY OF THE TREASURY

WASHINGTON, D.C. 20220

AUG. 20 1982


23
SIG-IEP
minutes

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Executive Secretary

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131803	MINUTES SIG-IEP MEETING	2	7/26/1982	B1

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KASTEN AMENDMENT

Section 205:

Effective upon enactment of this act and for the remainder of fiscal year 1982 notwithstanding any other provisions of law no funds may be paid out of the Treasury of the United States or out of any fund of a government corporation to any private individual or corporation in satisfaction of any assurance agreement or payment guarantee or other form of loan guarantee entered into by any agency or corporation of the United States Government with respect to loans made and credits extended to the Polish People's Republic, unless the Polish People's Republic has been declared to be in default of its debt to such individual or corporation or unless the President has provided a monthly written report to the Speaker of the House of Representatives and the President of the Senate explaining the matter in which the national interest of the United States has been served by any payments during the previous month under loan guarantee or credit assurance agreement with respect to loans made or credits extended to the Polish People's Republic in the absence of a declaration of default.



OFFICE OF THE SECRETARY OF THE TREASURY

WASHINGTON, D.C. 20220

AUG. 20 1982

27
SIG-IEP
minutes

UNCLASSIFIED
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MEMORANDUM FOR THE VICE PRESIDENT
THE SECRETARY OF STATE
THE SECRETARY OF DEFENSE
THE SECRETARY OF AGRICULTURE
THE SECRETARY OF COMMERCE
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Attached please find the minutes of the SIG-IEP meetings
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David E. Pickford
Executive Secretary

Attachments

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131806	MINUTES SIG-IEP MEETING	2	7/28/1982	B1

The above documents were not referred for declassification review at time of processing

Freedom of Information Act - [5 U.S.C. 552(b)]

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131807 MEMO

2 8/23/1982 B1

TO THE SIG-IEP RE: OIL AND GAS EXPORT
CONTROLS

The above documents were not referred for declassification review at time of processing

Freedom of Information Act - [5 U.S.C. 552(b)]

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131809 MINUTES

4 8/24/1982 B1

SIG-IEP MEETING (HANDWRITTEN)

The above documents were not referred for declassification review at time of processing

Freedom of Information Act - [5 U.S.C. 552(b)]

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131812	DRAFT MINUTES SIG-IEP MEETING	2	8/24/1982	B1

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CURRENT STANCE OF EUROPEAN FIRMS/GOVERNMENTS

<u>Company</u>	<u>Products</u>	<u>Expected First Shipment</u>	<u>Gov't Position</u>
Dresser (F)	21 Compressors, three of which are ready to ship	August 27 (?)	Has ordered firm to ship.
John Brown (UK)	21 Turbines, six of which are ready to ship	End of August (possible 28)	Has ordered firm not to comply with US sanctions.
AEG-Kanis (FRG)	47 Turbines, two of which will be ready to ship in early September	September	Welcomes decisions by firms to fulfill contracts.
Nuovo Pignone (I)	19 Compressors and 57 turbines, undisclosed number ready to ship	September or October	Has stated that signed agreements will be honored.
Alsthom-Atlantique (F)	40 Rotors sets	October 1983	Reportedly has ordered firm to build rotors.

52

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SIG-IEP MEETINGS: 08/16/1982-08/26/1982

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131813 PAPER

3

ND

B1

OPTIONS PAPER RE: ENFORCEMENT OF
SANCTIONS

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SIG IEP
: sanctions

KEYWORDS: SIG

SANCTIONS

USSR

SOC

SUBJECT: SIG IEP SUMMARY OF CONCLUSIONS OF 24 AUG MTG

ACTION: FOR RECORD PURPOSES

DUE:

STATUS C

FILES IF

FOR ACTION

FOR CONCURRENCE

FOR INFO

BAILEY

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COMMENTS

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ACTION REQUIRED

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82, 26 AUG 12

August 25, 1982

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TO : OVP - Mr. Donald P. Gregg
NSC - Mr. Michael O. Wheeler
Treasury - Mr. David Pickford
Agriculture - Mr. Raymond Lett
CEA - Mr. William Niskanen
CIA - Mr. Thomas B. Cormack
Commerce - Mrs. Helen Robbins
Defense - COL John Stanford
Justice - Mr. F. Henry Habicht
OMB - Mr. William Schneider
OPD - Mr. Edwin Harper
USTR - Mr. Dennis Whitfield

SUBJECT: SIG Meeting Summary of Conclusions

Attached is the Summary of Conclusions for the SIG-IEP Meeting on sanctions held on August 24, 1982.

L. Paul Bremer, III
Executive Secretary

Attachments:

1. Summary of Conclusions
2. List of Participants

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131815 SUMMARY

2 8/25/1982 B1

SUMMARY OF CONCLUSIONS RE: SIG-IEP
MEETING, AUGUST 24

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C. Closed in accordance with restrictions contained in donor's deed of gift.

SIG Meeting on International Economic Policy

August 24, 1982, 11:00 a.m.

D Conference Room 7219, Department of State

PARTICIPANTS

<u>State</u>	Secretary Shultz, Chairing Mr. James Buckley, T Mr. W. Allen Wallis, E/d Mr. Davis Robinson, L Mr. Tain Tompkins, S/S-S (Notetaker)
<u>OVP</u>	Mr. Donald Gregg ADM Daniel Murphy
<u>NSC</u>	Mr. Henry Nau Dr. Norman Bailey
<u>Treasury</u>	Mr. R. T. McNamar Mr. Marc Leland Mr. Peter Wallison
<u>Agriculture</u>	Secretary Block
<u>CEA</u>	Mr. Murray Weidenbaum Mr. William Poole
<u>CIA</u>	Mr. John McMahon Mr. Maurice Ernst
<u>Commerce</u>	Secretary Baldrige Mr. Sherman Unger
<u>Defense</u>	Secretary Weinberger Mr. Richard Perle
<u>Justice</u>	Mr. Edward Schmults Mr. Jonathan Rose
<u>OMB</u>	Mr. Joe Wright Mr. Bill Schneider
<u>OPD</u>	Mr. Les Denend
<u>USTR</u>	Amb. Bill Brock Mr. Donald DeKieffer