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Collection Name	DO	BRIANSKY, PAULA: FILES			ndraw	
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186931 PAPER		RE. CEAUSESCU [PG. 2 ONLY]	1	2/19/1983	B1	В3
186932 PAPER		RE. ROMANIA	1	3/5/1983	B1	B3
186933 REPORT	PAR	RE. ROMANIA: CEAUSESCU UNDER PRESSURE [PARTIAL; PGS. 12-14 ONLY] <i>1/9/2017 F1640/3 #186933</i>	3	3/7/1983	B1	В3
186942 CABLE	•	BUCHAREST 6656	1	8/5/1983	B1	
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The above documents were not referred for declassification review at time of processing Freedom of Information Act - [5 U.S.C. 552(b)]

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Collection Name	DOBRIANSKY, PAULA: FILES		With RBW	drawer 7 1/9/2	017
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186948 REPORT	RE. ROMANIA [PG. 2 ONLY]	1	10/10/1983	B1 B	3
186950 CABLE	RE. INF	6	1/4/1984	B1	
186953 PAPER	RE. ROMANIA [PG. 3 ONLY]	1	9/20/1984	B1 B	.3
186954 MEMO	ROBERT KIMMITT TO PAULA DOBRIANSKY RE. SECRETARY SHULTZ'S EVENING REPORT	1	9/27/1984	B1	
186955 CABLE	RE. VISIT TO WASHINGTON BY MANEA MANESCU	. 4	10/2/1984	B1	
186956 PAPER	RE. ROMANIA [PG. 3 ONLY]	1	1/2/1985	B1	

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ROMANIA

Romania is a highly centralized communist state. The Communist Party, led since 1965 by Romania's current President, Nicolae Ceausescu, directs every significant aspect of life in the country.

Romania, with an annual per capita GNP of approximately \$2,100, has made considerable economic progress over the last four decades, changing from a largely agricultural country to one with a significant industrial sector. Romania has suffered serious economic setbacks in recent years, however, and in the last two years the standard of living has declined.

In the area of human rights there are major discrepancies between Romanian law and the nation's international commitments on the one hand and the Government's internal practices on the Political dissent and deviation from the party's other. policies are not tolerated. The use of intimidation and, to a lesser extent, physical pressure to discourage such activities is well-documented. The Romanian population is convinced of the omnipotence, capriciousness, and relentlessness of the Government's extensive security apparatus, and most Romanians either resort to private intrigues to circumvent the system or respond apathetically to it rather than pursue active resistance to the Government's policies and practices. The Government maintains a firm anti-emigration policy, but allows relatively large numbers of its citizens to emigrate, mainly for family reunification. It exercises close supervision over religious and cultural activities. The official Romanian response, thus far, to international concerns regarding Romania's human rights practices generally has been limited to action on individual cases.

- Respect for the Integrity of the Person, including Freedom from:
 - a. Killing

There are no documented cases of officially-inspired murder for political motives within Romania. However, there have been several reports of Romanian security personnel attacking or threatening individuals resident outside of the country. The most recent report involves a plot, revealed on August 31, 1982, to assassinate two expatriate Romanian writers in France, Paul Goma and Virgil Tanase, because of their criticism of President Ceausescu and his Government.

b. Disappearance

Reports of politically-motivated disappearances in Romania occasionally appear in the West. Many of these reports are from international organizations concerning well-documented

d. Cruel, Inhuman, or Degrading Treatment or Punishment

Reports continue of verbal threats, strong psychological coercion, and physical abuse of Romanian citizens by the Government, particularly in cases of political dissidents, intending emigrants, and religious activists. Conditions of confinement reportedly are poor and deteriorating, with continuing reports of physical abuse, overcrowding and unsanitary conditions, inadequate diets, long working hours, and minimal medical care. Prisoners occasionally are kept in near or complete isolation and at times are refused access to their families for as long as six months.

Rehabilitation through work is common under the Romanian system of justice, and the vast majority of prisoners must work while in prison. There are reports that labor camps exist in Romania, despite frequent denials by the Government. In addition, the so-called "forced domicile system" is a common form of punishment. This may involve work without wages and transfer to a workplace far from the prisoner's home. Because "forced domicile" rarely involves incarceration, it is generally considered a more lenient form of punishment by Romanians.

At least one execution for an "economic crime" took place in 1982. There continue to be reports that some prisoners and dissidents are confined and treated in psychiatric hospitals because of their political and religious beliefs. Confirmation (or credible refutation) of these reports, however, has been extremely difficult to obtain.

e. Arbitrary Arrest and Imprisonment

Police harassment and threats are a common feature of life in Romania, especially for those who are politically or religiously active beyond the narrow limits permitted by the Communist Party and the Government. Such activists are often subjected to arbitrary arrest, long periods of interrogation, confinement without charge, and occasionally even physical Reports that individuals are dismissed from their jobs abuse. and subsequently accused of "parasitism" (not having a job) or other lesser offenses not directly tied to their political or religious activities, are not uncommon. Political prisoners are rarely allowed to work outside of prison and are generally segregated from other prisoners. Romanian law does not provide for habeas corpus, and no effective legal remedy exists for persons held without charge. Detention without charge for short periods (2-4 days) occurs frequently.

On December 29, in honor of the 35th anniversary of the founding of the Socialist Republic of Romania, the Romanian Government for the first time since the early 1970's issued a full pardon for a large number of those incarcerated in the country's prisons. With certain exceptions, all those with common practice for the Government to open the prosecution's case to the defense only a day or two before the trial. "Emergency trials" may be used to try and sentence a defendant in less than 48 hours.

q. Invasion of the Home

Despite the constitutional guarantee of the inviolability of the home, there continue to be numerous reports of forced entry into homes without a warrant. A substantial number of these reports involve political and religious dissidents.

2. Respect for Civil and Political Rights, Including:

a. Freedom of Speech and Press

In practice, there are no civil or political liberties beyond those allowed by the Communist Party and Government. The Constitution guarantees the full range of political and civil liberties, but prohibits the use of such liberties "for aims hostile to the socialist system," and thus restricts their practice to conform strictly with the views of the Government and the party. All civil and political expression is closely monitored. Independent criticism, open discussion of political, social, or economic conditions, or advocacy of change in any of those spheres is not tolerated. Any overt challenge to basic party policies or senior political personalities is normally met with harsh reprisal.

The printed word is government-controlled, and Western publications are only rarely available. Some entities, such as certain religious groups, are allowed to publish non-government-sponsored materials, but such publications are few in number and always within the guidelines set by the Government. Unauthorized importation or distribution of literature of any sort is strictly forbidden and has resulted in substantial fines and prison terms, particularly in cases involving Bibles and other religious literature. Several Romanian Christians were imprisoned during 1982 for distributing Bibles without the authorities' consent. Eleven ethnic Hungarians allegedly were arrested in November for publication of an underground journal, "Ellenpontok" or "Counterpoint." The eighth issue reportedly was sent to the Madrid Conference on Security and Cooperation in Europe and claimed that Hungarians in Romania were threatened with cultural extinction.

b. Freedom of Peaceful Assembly and Association

No assemblies may be held, or organizations or associations formed, without government approval. There are no organizations or associations which actively encourage thought or expression beyond that permitted by the Communist Party and the Government. Although trade unions exist and play a limited for unauthorized contact with their co-religionists. Attendance at functions sponsored by foreigners is carefully controlled, and regular attendance has led to interrogation, detainment, and occasionally to physical abuse. Telephone calls, particularly international calls, are monitored, and there is evidence that international mail is routinely opened, perused, and sometimes destroyed. In the last year there have been indications that the Government has increased its efforts to discourage Romanian contacts with foreigners at all levels. In 1982, a tax equivalent to 20 percent of an average monthly salary was added to citizens' telephone bills when more than one call was made to a destination outside of Romania.

c. Freedom of Religion

Both the Government of Romania and the Communist Party staunchly support atheism and, despite constitutional guarantees of freedom of religion, regularly discourage religious activity. Nevertheless, the Government recognizes and financially supports the activities of 14 officiallyregistered religious denominations active in the country. Among these are the Romanian Orthodox, Roman Catholic, Lutheran, Calvinist, Unitarian, Baptist, Pentecostal, and Seventh Day Adventist churches, and the Jewish and Muslim The vast majority of Romanian believers belongs to the faiths. Romanian Orthodox Church. Despite government opposition, the open expression of religious beliefs is widespread throughout the country. Although people belonging to the "recognized" denominations may attend services freely according to the law, some of those who are religiously active experience government harassment and discrimination, such as transfer or loss of jobs, reduced salaries, demotions, arbitrary detention, and prolonged interrogation by the police.

Non-recognized denominations active in Romania include the Jehovah's Witnesses, the Mormons, and the Christian Scientists. The Romanian Uniate Church (affiliated with the Roman Catholic Church) was proscribed in 1948 and is not officially permitted to function today. Some of its members try to participate in the Roman Catholic Church, where possible. Members of non-recognized denominations are not permitted to practice their faith in public and face greater government repression than do members of the recognized religious groups.

There are well-documented reports that some Protestant groups, such as Baptists, Pentecostalists, and Seventh Day Adventists, although recognized by the Government, are frequently harassed when they seek to gain converts outside of church buildings or when they resist laws which they believe are in conflict with their faith. Some of their ministers and members have been jailed, abused in prison, and forced into exile. Sectors of other recognized denominations, most notably the "Lord's Army" renewal movement within the Romanian Orthodox Church, have been subjected to equally severe official treatment for their The Romanian Orthodox Church has slightly more than 10,000 priests and slightly fewer than 10,000 churches. The Church's six seminaries have between 1,600 and 1,800 students. The country's only Baptist seminary, which normally accepts new students every two years and currently has five students enrolled, reportedly has not admitted students this year, as According to current estimates, fewer than 300 scheduled. Baptist pastors serve over 1,000 churches. The Pentecostal Church has approximately 200 pastors for about 1,000 churches. It also has five students in its four-year seminary, and no new students have been admitted in the past two years. The Seventh Day Adventist Church has an average of one pastor for each four or five of its more than 500 congregations. The Adventist seminary, which currently has ten students, has been instructed not to accept new students. Since there is no rabbinical seminary, Jewish rabbis must be trained abroad.

d. Freedom of Movement within the Country, Foreign Travel, Emigration, and Repatriation

Romanians may travel freely throughout the country. However, they must obtain official approval to change their permanent residence. Passports for foreign travel are difficult to obtain, and relatively few Romanians are allowed to travel abroad, especially to non-socialist countries. The Government maintains a strong anti-emigration policy and contends that Romanian citizens do not have the right to move permanently from their native land. The Government regards emigration as a betrayal of the country and uses a wide variety of means to discourage it. The administrative, social, and economic sanctions which have been imposed against intending emigrants include forced transfers or loss of jobs, demotions, reductions in salary, and other forms of discrimination. Under Romanian law, leaving or attempting to leave the country without official permission is a crime punishable by six months to three years in prison. According to government data, the total number of applications for emigration approved each year has about doubled since 1972, exceeding 18,000 in 1981. However, in October 1982 the Government announced the enactment of a decree requiring emigrants to repay in convertible currency the cost of their education from the secondary level on. This and other provisions of the decree, which had not been fully implemented by the end of 1982, have as one apparent aim the slowing of Romania's "brain drain".

The Romanian Government permits some emigration for family reunification and in "humanitarian cases". It also allows the emigration of Jews to Israel and ethnic Germans to the Federal Republic of Germany, mostly on a family reunification basis. Largely due to emigration, the Jewish population of Romania has declined from approximately 450,000 people at the end of World War II to about 32,000 today. Approximately 10,000 ethnic Germans have departed annually for the Federal Republic of Germany since 1977.

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secretary-general, Nicolae Ceausescu, who is also the president of the country. The various ethnic minority groups in Romania are represented at every level of the party structure. Their numbers are generally proportional to their share of the total population, but their influence, especially at the higher levels, is slight.

Romanian women participate at all levels of the party and state structure, but at the higher levels of government, party, and the economy their numbers are small. The Government is seeking to upgrade the role of women in the society, especially in the areas of education, access to employment, and comparable wages. As a result, women are employed in virtually all sectors of the economy, and there is equal opportunity in education.

The Romanian Constitution forbids any discrimination on the basis of ethnic background and guarantees the use of minority languages in books, newspapers, magazines, theaters, and education. When a minority group is present in large numbers in a geographic region, the use of its language in government and economic institutions is also protected. The Government claims it does not discriminate against the minorities, which comprise about 12 percent of the population. Nonetheless, there are limitations on minority groups' free expression of their cultural heritage. Government efforts to centralize and to economize by combining educational, social, and cultural activities frequently affect minority groups disproportionately and are often interpreted as the "Romanianization" of these groups. For example, the mergers of schools, theaters, or other such institutions often result in the loss of the minority ethnic groups' characteristics as the institutions become predominantly Romanian. This movement is viewed as cultural extinction by ethnic Hungarians, several of whom were arrested in November for publishing the underground "Ellenpontok," which attacked the Government's minority policies and practices.

Provision of government services for Romania's minority groups reflects these limitations. German and Hungarian-language radio programs are broadcast for several hours daily; however, television broadcasts in these languages are limited to three hours or less per week. German and Hungarian-language theaters and a Hungarian-language opera also exist. Minority language newspapers are readily available in Bucharest and in areas where minority groups are concentrated, although fewer such newspapers are published than in previous decades. The importation of all publications, including those in the Hungarian and German languages, is strictly controlled. Bilingual signs are uncommon even in areas where non-Romanian ethnic groups are in the majority, except for occasional street signs or those identifying public buildings.

3. Government Attitude Regarding International and Non-

union in 1979. The Romanian Government does not answer inquiries regarding Father Calciu's conditions of imprisonment. The World Confederation of Labor (WCL) in Brussels filed a complaint in July 1981 with the International Labor Organization's Committee on Freedom of Association, requesting an ILO investigation into the arrests of SLOMR members, the whereabouts of the SLOMR leadership, and the alleged transfer of 3,000 miners in the 1977 Jiu Valley During 1982, the ILO reported that it did not have strike. sufficient information to answer the WCL's request, and that it was asking the Government of Romania for further information on the questions raised by the WCL. In October 1982, a joint US-Romanian consultation on emigration procedures held in Bucharest included discussion of human rights matters.

4. Economic, Social, and Cultural Situation

Romania is officially designated a "developing country" by the World Bank. With a population of 22.4 million at the end of 1981, Romania's per capita GNP was just over \$2,100. From a largely agrarian economy at the end of World War II, the country has reached its present semi-industrialized state principally by maintaining extremely high rates of capital investment and by restricting consumption. By 1982, faced with rising costs for imports, energy shortages, and the requirement to repay large foreign debts, the national economy began to shift slightly from its previous heavy emphasis on rapid industrialization to a somewhat lower investment rate and increased attention to agriculture.

In 1981, 47 percent of the population lived in cities and towns. Rapid population shifts since 1948 have contributed to housing problems in urban areas, and the construction of apartments lags behind the Government's announced and highly ambitious targets. In 1980, average living space per inhabitant was reported as 9.7 square meters, with 1.41 persons per room.

According to Romanian law, all land belongs to the state. There are, however, provisions under which 9.4 percent of the country's agricultural land is allowed to be held by private citizens. In 1980, 60.6 percent of the agricultural land was used by agricultural cooperatives and 30 percent by state farms. Other property, including personal property and housing, may be privately owned, although there are a number of restrictions on the right to property. Economic enterprises are state-owned, except for a few services and handicraft shops.

The Romanian Constitution guarantees employment to all citizens and equal pay for equal work. While official records show full employment, in practice there is chronic underemployment, especially in the agricultural sector.

Romanian data indicate that in 1981, \$6.75 billion was allocated from the budget for education, culture, sports,

levels. Evening courses and work-study programs are available to students at technical institutes. The World Bank reported a literacy rate of 98 percent as of 1976. An official government estimate in July 1982 placed the average daily caloric intake in Romania at 3,300 calories. The Government's report called for a reduction to 2,800-3,000 calories per day by 1985 in order to promote more healthful diets, reduce average weight, and prolong lifespans. Romanian food markets are frequently plagued with severe shortages, especially of meat, eggs, fish, and dairy products, including milk. This raises the question of nutritional deficiencies, particularly for infants, the elderly, and homebound, who are also affected by long food lines for many essential foods. Shortages have intensified in recent years because of poor harvests and distribution, inadequate storage facilities, and the increasing need to export food to finance imports. Measures now exist to punish those who hoard food. Certain food items are rationed, but this varies from region to region. The foodstuffs and consumer goods kept for the domestic market are inferior in quality to those exported for hard currency.

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2. ROMANIA: MOMENT OF TRUTH ON FINANCIAL GAP DRAWS NEAR

Romania cannot place much more of its debt burden on the hard-currency trade sector or on the Romanian people. Past cuts in imports already have hurt production for export and substantially reduced the standard of living. But negotiations with Western bankers for a medium-term, \$150-million loan have dragged on for more than a month. Bankers may press for IMF conditionality if asked to extend substantial additional credit.

* * *

The gap. Poor export performance and unplanned increases in oil imports reduced already scanty hard-currency reserves to an estimated \$400 million by July--enough to cover one month's imports. Debt service totaling \$1.6 billion is due by the end of 1985, of which only \$1.3 billion apparently will be covered by the current-account surplus and credits--including the \$150 million loan which the Romanian government hopes to draw on by September.

By imposing draconian austerity measures, Ceausescu managed to reduce Romania's foreign debt from \$10.1 billion at the end of 1981 to \$7.5 billion at year-end 1984. His vow in late 1984, however, to cut hard-currency imports an additional 30 percent to avoid further borrowing or another debt rescheduling appears to have been shelved for now. Industry already had been crippled by poorly planned cuts in imports of energy and raw materials. Working hours have been shortened and production periods staggered to conserve electricity.

Soviet oil. This year, Romania should be able to get a greater supply of Soviet crude on a regular clearing-account basis--a departure from past years when Soviet oil deliveries were strictly tied to Romanian counter-deliveries (or cash). This will divert to the Soviet Union more goods that might have been sold to the West but may allow the Romanians to trim hardcurrency imports by five to seven percent.

Dim prospects. Plans for economic growth this year depend on unrealistically high productivity gains. Energy and other imported inputs remain in short supply. (Much of the imported oil is refined and exported in the form of products.) Additional import cuts might impinge on production and not save enough foreign exchange to enable Romania to meet its debtservice obligations. This would leave no alternative to increased borrowing.

Attempts to borrow substantial amounts, particularly if rescheduling were requested, would likely meet with demands for IMF participation by government and commercial creditors alike, a move Ceausescu might finally have to accept. Moscow, having acquiesced in Poland's application for IMF membershipecisteries not be disturbed by an IMF program for Romania. Authority State Waives II

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186957	PAPER	1	2/4/1983	B1	
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186932	2 PAPER RE. ROMANIA	1 3/5/1983 B1 B3		

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186933	REPORT RE. ROMANIA: CEAUSESCU UNDER PRESSURE [PARTIAL; PGS. 12-14 ONLY]	3	3/7/1983	B1 B3

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Special Analysis

Ceausescu Under Pressure ROMANIA:

Growing public frustration over President Ceausescu's failing economic policies is undermining confidence in his leadership and weakening his authority at home. His foreign policy decisions have alienated both East and West and have diminished chances for foreign economic assistance. Ceausescu should be able to keep domestic opposition in check for now. Continued economic decline, however, could provoke more unrest in coming months and endanger his position.

Declining growth since the late 1970s was brought on primarily by Ceausescu's forced industrialization policies in the face of increasing scarcities of raw materials, energy, and skilled labor. This led to a hard currency payments crisis in 1981 and forced Romania into debt rescheduling last year. Cuts in imports of energy and raw materials were made to satisfy foreign creditors, but they have helped push industrial production growth rates to their lowest levels since the period that immediately followed World War II.

Consumers are bearing the brunt of the regime's policies. Food shortages are the worst in over two decades, partly because Bucharest is giving priority to exports of food to earn hard currency. Energy shortages have caused numerous factory closings, increasingly frequent electricity outages, and substantial reductions in public transportation.

Pay cuts are becoming more common for failure to fulfill unrealistic production quotas, and workers fear that the government's scheme for their voluntary investment in its enterprises will be made compulsory. Discipline has been tightened at the workplace

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Under these conditions, public morale continues to fall and criticism of Ceausescu is increasingly open. Over the past several weeks workers have staged numerous

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7 March 1983

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State Dept review completed - see C05168744 2

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minor protests, including work stoppages and slowdowns.	2
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Turmoil in the Bureaucracy	2
Reports of divisions in the leadership, which first appeared after a major cabinet shakeup last year, have continued to circulate. In general, they depict an older	
more hardline and anti-Western group pitted against younger and more highly educated officials. The hard- liners currently seem closer to Ceausescu while the more moderate group has been weakened by recent purges.	
younger and more highly educated officials. The hard- liners currently seem closer to Ceausescu while the more	
younger and more highly educated officials. The hard- liners currently seem closer to Ceausescu while the more moderate group has been weakened by recent purges. The friction evidently is focused on economic prob- lems. Ceausescu, for example, apparently ignored the advice of Foreign Minister Andrei and other moderates when he decided to impose an "education tax" on prospec- tive emigrants. Andrei recently told the US Ambassador that he had disagreed with "some of the decisions" lead-	

tariff status with the US, and it also could damage eco-

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currency trading partner.

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nomic relations with West Germany, Romania's top hard

--continued

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Top Secret

In addition, Romania's relations with its allies appear to be going downhill. Bucharest has resisted CEMA and Warsaw Pact integration, and the Romanians reportedly disagreed with the Soviets at the recent summit in Prague. Ceausescu, who apparently does not get along well with General Secretary Andropov, recently has been criticized by Soviet and other East European officials for mismanaging Romania's economy.

Prospects

The anti-Ceausescu focus of recent popular dissent is an ominous new development that could be used against him by future opponents. The President's recent purges of major party figures who had been close to him suggest that he already is having problems convincing colleagues of the wisdom of his policies. His diplomatic setbacks also may be raising questions about his judgment.

Ceausescu seems to have developed no new strategies to reverse the situation. Instead, he has come to rely increasingly on the military and security forces to keep him in power.

Under such circumstances, the Soviets might support a move against Ceausescu if they believed it would succeed and not lead to instability. For now, however, Moscow is likely to be deterred by the apparent lack of alternative leaders in whom it could feel confident and by the unpredictability of popular reaction.

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GONFIDENTIAL SECTION Ø1 OF Ø3 BUCHAREST 7121

E.O. 12356: DECL: OADR TAGS: PARM, PREL, RO, US, UR SUBJECT: CEAUSESCU MESSAGE ON INF

1. C - ENTIRE TEXT.

2. ON AUGUST 19, FOREIGN MINISTER STEFAN ANDREI GAVE CHARGE A LETTER FROM PRESIDENT CEAUSESCU TO PRESIDENT REAGAN CONCERNING INF IN EUROPE. HE ASKED THAT THIS LETTER BE TRANSMITTED AT ONCE TO THE PRESIDENT AND SAID A SIMILAR LETTER (SAME SUBSTANCE, DIFFERENT LANGUAGE) WAS BEING SENT TO FIRST SECRTARY ANDROPOV. ANDREI SAID THAT THE GOVERNMENT OF ROMANIA INTENDS TO MAKE THE LETTER PUBLIC AFTER PRESIDENT REAGAN AND SECRETARY ANDROPOV HAVE HAD A CHANCE TO READ THE MESSAGE.

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3. HE REQUESTED THAT THE MESSAGE BE SENT ELECTRICALLY, IMPLYING THAT THE GOVERNMENT OF ROMANIA WAS GOING TO PUBLISH THE TEXT SHORTLY. THE LETTER ITSELF WILL BE SENT BY CLASSIFIED POUCH. LEAVING BUCHAREST AUGUST 22.

4. ROMANIAN TEXT OF THE LETTER FOLLOWS: BEGIN TEXT BUCURESTI, 19 AUGUST 1983 STIMATE DOMNULE PRESEDINTE, (PARA) POPORUL ROMAN, CA SI TOATE POPOARELE EUROPENE. ESTE PROFUND PREOCUPAT DE POSIBILITATEA TRECERII LA AMPLASAREA DE NOI RACHETE CU RAZA MEDIE IN EUROPA. CARE AR CREA O SITUATIE DEOSEBIT DE GRAVA, IN EUROPA SI IN LUME, AR DESCHIDE CALEA INTENSIFICARII CURSEI IN ARMARILOR, AR CRESTE PERICOLUL DE RAZBOI, SI IN PRIMUL RUND DE RAZBOI NUCLEAR, SI ARE PUNE IN PRIMEJ-DIE EXISTENTA TUTUROR POPOARELOR EUROPENE.-INSASI EXISTENTA VIETII, A CIVILIZATIEI UMANE. (PARA) AVIND IN VEDERE ANGAJAMENTELE SI DECLARATIILE DUMNEAVOASTRA PORRIVIT CARORA STATELE UNITE ALE AMERI-CII SINT PENTRU REDUCEREA SI LICHIDAREA ARMAMENTULUI NUCLEAR DIN EUROPA, CONSIDER CA TREBUIE FACUT TOTUL PENTRU INCHEIEREA CU SUCCES IN ACEST AN A NEGOCIERILOR SOVIETO-AMERICANE DE LA GENEVA PRIVIND RACHETELE CTU RAZA MEDIE DE ACTIUNE, CEEA CE AR CORESPUNDE INTERE-SELOR SI ASPIRATIILOR ARZATOARE ALE POPOARELOR EUROPENE SI ALE POPORULUI AMERICAN SI AR AVEA PROFUNDE IMPLI-CATIL POZITIVE IN VIATA INTERNATIONALA ACTUALA. (PARA) PAGE 2. IMPARTASINDU-VA INGRIJORAREA MEA IN LEGATURA CU FAPTUL CA PINA IN PREZENT NU S-AU INREGIS-TRAT PROGRESE LA NEGOCIERILE SOVIETO-AMERICANE DE LA GENEVA, APRECIEZ CA ESTE INCA TIMP CA. PRIN NOI EFOR-TURI. PRIN TRATATIVE DESFASURATE INTR-UN SPIRIT DE CONCLUCRARE SI ACTIONINDU-SE CU INTREÁGA RASPUNDERE SI DE O PARTE SI DE ALTA, SA SE AJUNGA REPEDE LA UN ACORD

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CORESPUNZATOR CARE SA ASIGURE OPRIREA AMPLASARII DE NOI RACHETE, RETRAGEREA SI DISTRUGEREA CELOR EXISTENTE, CA O MASURA INTERMEDIARA, PE CALEA ELIBERARII CONTINEN-TULUI DE ORICE ARME NUCLEARE. (PARA) CIT TIMP SE DESFASOAREA NEGOCIERILE SI CIT TIMP EXISTA O CIT DE MICA SANSA DE A SE AJUNGE LA NEAMPLA-SAREA DE NOI RACHETE, ESTE NECESAR SA SE FACA TOTUL PENTRU SUCCESUL TRATATIVELOR SOVIETO-AMERICANE DE

LA GENEVA.

(PARA) IN CAZUL CA NU SE VA AJUNGE IN CADRUL ACESTOR NEGOCIERI LA UN ACORD PINA LA SFIRSITUL ACESTUI AN, ROMANIA CONSIDERA CA AR TREBUI FACUT TOTUL PENTRU A SE AJUNGE LA O INTELEGERE CA HOTARIREA NATO PRIVIND AMP-LASAREA DE NOI RACHETE CU RAZA MEDIE DE ACTIUNE SA FIE AMINATA CEL PUTIN PINA LA SFIRSITUL ANULUI 1984, INCEPUTUL ANULUI 1985. ACEASTA AR DA POSIBILITATEA CONTINUARII TRATATIVELOR SI INCHEIERII LOR CU REZUL-TATE POZITIVE SI ARE DEMONSTRA DORINTA ATIJ A S. U. A. CIT SI A U. R. S. S. DE A RASPUNDE ASTEPTARILOR SI INTERE-SELOR POPOARELOR EUROPENE, ALE POPOARELOR LUMII, ALE BT

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PACII, INCREDERII SI SECURITATII PE CONTINENT. IN PERIOADA CONTINUARII NEGOCIERILOR. U.R.S.S. SA DEA GARANTII. IN SENSUL DECLARATIILOR ANTERIOARE. CA VA OPRI DESFASURAREA DE NOI RACHETE CU RAZA MEDIE DE ACTIUNE SI MODERNIZAREA LOR SI CA VA REDUCE IN MOD UNILATERAL O PARTE A ACESTORA AFLATE IN ZONA EUROPEANA A TERITORIULUI UNIUNII SOVIETICE. (PARA) PAGE 3. IN CONDITIILE IN CARE NU SE VA AJUNGE LA UN ACORD IN ACEASTA PRIVINTA, ROMANIA CONSIDERA CA AR FI POSIBIL SA SE AIBA IN VEDERE CEL PUTIN SA NU FIE AMPLASATE RACHETE CU RAZA MEDIE DE ACTIUNE PE TERITORIUL REPUBLICII FEDERALE GERMANIA, REPUBLICII DEMOCRATE GERMANE, REPUBLICII SOCIALISTE CEHOSLOVACE SI AL ALTOR STATE, CA O MASRU INTERMEDIARA, PINA LA REALIZAREA UNEI INTELEGERI FINALE PRIVIND RACHETELE CU RAZA MEDIE DE ACTIUNE IN EUROPA. (PARA) ROMANIA CONSIDERA CA PINA LA ELIBERAREA COM-PLETA A EUROPEI DE ORICE FEL DE ARME NUCLEARE. AR AVEA

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O MARE IMPORTANTA CREAREA DE ZONE DENUCLEARIZATE PE CONTINENT. IN ACEST SPIRIT, SE IMPUNE SA SE ACTION-EZE IN SPRIJINUL EFORTURILOR CONSACRATE CREARII DE ZONE DENUCLEARIZATE IN BALCANI. IN NORDUL EUROPEI SI IN ALTE PARTI ALE CONTINENTULUI. CA O PARTE INTEGRANTA A PROCESULUI DE INFAPTUIRE A DEZARMARII SI SECURITATII PE CONTINENT. (PARA) ROMANIA PROPUNE CA S.U.A. SI U.R.S.S. SA ADOPTE HOTARIRI UNILATERALE DE INGHETARE A CHELTUIELI-LOR MILITARE PE URMATORII DOI ANI LA NIVELUL ANULUI 1983 SI 1N ACEASTA PERIOADA SA SE DESFASOARE NEGOCIERI IN VEDEREA TRECERII LA REDUCEREA CHELTUIELILOR MILI-TARE. O ASEMENEA MASURA AR AVEA O MARE IMPORTANTA POLITICA, NU AR AFECTA SECURITATEA NICIUNEIA DINTRE PARTI. AR RASPUNDE INTERESELOR POPOARELOR SI AR CONTRIBUI LA CRESTEREA CLIMATULUI DE INCREDERE SI SECURITATE INTERNATIONALA.

(PARA) TOCMAI IN ACTUALELE CIRCUMSTANTE INTERNATIONALE ESTE MAI NECESAR CA ORICIND SA SE MANIFESTE SPIRIT DE INITIATIVE SI SA SE ADOPTE NOI MASURI CARE SA DUCA LA REDUCEREA TENSIUNII INTERNATIONALE LA OPRIREA CURSEI INARMARILOR SI, IN PRIMUL RIND, A INARMARILOR NUCLEARE, LA INTARIREA POLITICIII DE PACE, DESTINDERE SI COLABOR-ARE INTERNATIONALA.

(PARA) PAGE 4. IMI EXPRIM CONVENGEREA CA IN SPIRITUL APELULUI PE CARE VI-L ADRESEZ IN NUMELE POPORULUI ROMAN. AL MEU PERSONAL, DUMNEAVOASTRA, S.U.A. VOR FACE TOTUL PENTRU INCHEIEREA CU CUCCES A NEGOCIERILOR SOVIETO-AMERICANE DE LA GENEVA, PENTRU A OPRI ESCALADAREA INARMARILOR NUCLEARE IN EUOPA, PENTRU A SE AJUNGE LA MASURI CONCRETE DE DEZARMARE NUCLEARA PE CONTINENT, CARE REPREZINTA UN DEZIDERAT VITAL AL TUTUROR POPOARELOR EUROPENE, AL TUTUROR POPOARELOR SI AR CONTRIBUI LA DESTINDEREA SI IMBUNATATIREA CLIMATULUI VIETII INTER-NATIONALE.

(PARA) FOLOSESC ACEST PRILEJ PENTRU A-MI EXPRIMA CON-VINGEREA CA ACTIONIND IN SPIRITUL INTELEGERILOR SI

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WHITE HOUSE SITUATION ROOM

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DOCUMENTELOR CONVENITE LA NIVEL INALT INTRE STATELE NOASTRE SE VOR EXTINDE IN CONTINUARE RAPORTURILE BILATERALE DINTRE CELE DOUA TARI SI POPOARE SI SE VA INTENSIFICA, TOTODATA, CONCLUCRAREA IN INTERESUL POLITICII DE PACE, DEZARMARE, COLABORARE SI RESPECT AL INDEPENDENTEI NATIONALE A TUTUROR POPOARELOR. CU DEOSEBITA CONSIDERATIE. (SIGNED) N. CEAUSESCU. END TEXT. THE EMBASSY'S QUICK TRANSLATION OF THE TEXT FOLLOWS: BEGIN TEXT: BUCHAREST, AUGUST 19, 1983 ESTEEMED MR. PRESIDENT. THE ROMANIAN PEOPLE, LIKE ALL EUROPEAN PEOPLES, IS PROFOUNDLY PREOCCUPITED AT THE POSSIBILITY OF BEGINNING THE DEPLOYMENT OF NEW INTERMEDIATE RANGE MISSILES IN EUROPE, WHICH WOULD CREATE AN ESPECIALLY GRAVE SITUATION, IN EUROPE AND IN THE WORLD, WOULD OPEN THE WAY FOR AN INTENSIFICATION OF THE ARMS RACE, WOULD INCREASE THE DANGER OF WAR, AND IN THE FIRST INSTANCE NUCLEAR WAR, AND WOULD PUT IN PERIL ALL EUROPEAN PEOPLES, AND THE EXISTENCE OF LIFE ITSELF AND OF HUMAN CIVILIZATION.

(PARA) HAVING IN MIND YOUR COMMITMENTS AND DECLARA-TIONS ACCORDING TO WHICH THE UNITED STATES OF AMERICA IS FOR THE REDUCTION AND THE ELIMINATION OF NUCLEAR

ARMS IN EUROPE, I CONSIDER THAT IT IS NECESSARY TO DO EVERYTHING TO CONCLUDE WITH SUCCESS THIS YEAR THE SOVIET-AMERICAN NEGOTIATIONS AT GENEVA REGARDING INTERMEDIATE RAGNE MISSILES, WHICH WOULD CORRESPOND TO THE INTERESTS AND BURNING ASPIRATIONS OF THE EUROPEAN PEOPLES AND OF THE AMERICAN PEOPLE AND WOULD HAVE PROFOUND POSITIVEIMPLICATIONS IN ACTUAL BT

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INTERNATIONAL LIFE.

(PARA) SHARING WITH YOU MY CONCERN WITH THE FACT THAT UNTIL NOW NO PROGRESS HAS BEEN REGISTERED IN THE SOVIET-AMERICAN NEGOTIATIONS AT GENEVA, I APPRECIATE THAT THERE IS STILL TIME, THROUGH NEW EFFORTS, THROUGH NEGOTIATIONS CARRIED OUT IN A SPIRIT OF COOPERATION AND ACTING WITH COMPLETE RESPONSIBILITY BOTH BY ONE PARTY AND THE OTHER. TO ARRIVE QUICKLY AT A SUITABLE AGREEA-MENT WHICH WILL ASSURE THE HALTING OF THE DEPLOYMENT OF NEW ROCKETS AND THE WITHDRAWAL AND DESTRUCTION OF THOSE EXISTING. AS AN INTERMEDIATE MEASURE ON THE PATH OF FREEING THE CONTINENT OF ALL NUCLEAR ARMS. AS LONG AS THE NEGOTIATINS ARE IN PROGRESS AND AS LONG AS THERE EXISTS EVEN A SMALL CHANCE OF HALTHING THEDEPLOYMENT OF THE NEW ROCKETS. IT IS NECESSARY TO DO EVERYTHING FOR THE SUCCESS OF THE SOVIET-AMERICAN NEGOTIATIONS AT GENEVA. (PARA) IN THE CASE THAT ONE WILL NOT ARRIVE AT AN

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AGREEMENT IN THE FRAMEWORK OF THESE NEGOTIATIONS UNTIL THE END OF THIS YEAR, ROMANIA CONSIDERS THAT IT WOULD BE NECESSARY TO DO EVERYTHING TO ARRIVE AT AN UNDERSTANDING THAT THE NATO DECISION REGARDING THE DEPLOYMENT OF NEW INTERMEDIATE RANE MISSILES SHOULD BE PUT OFF AT LEAST UNTIL THE END OF 1984 OR THE BEGINNING OF 1985. THIS WOULD GIVE THE POSSIBILITY OF CONTINUING NEGOTIATIONS AND CONCLUDING THEM WITH POSITIVE RESULTS AND WOULD DEMONSTRATE THE DESIRE NOT ONLY OF THE US BUT ALSO OF THE USSR OF RESPONDING TO THE EXPECTATIONS AND INTERESTS OF THE EUROPEAN POEPLES AND OF THE PEOPLES OF THE WORLD AND OF PEACE, TRUST, AND SECURITY ON THE CONTINENT. IN THE PERIOD OF CONTINUING THE NEGOTIATIONS, THE USSR WOULD GIVE GUARANTEES, IN THE SENSE OF PRIOR DECLARA-TIONS, THAT IT WILL HALT THE DEPLOYMENT OF NEW INTERMEDIATE RANGE MISSILES AND THEIR MODERNIZATION AND WILL REDUCE UNILATERALLY A PART OF THOSE LOCATED IN THE EUROPEAN ZONE OF THE USSR. (PARA) IN CIRCUMSTANCES IN WHICH AN AGREEMENT IN THIS REGARD IS NOT ARRIVED AT, ROMANIA CONSIDERS THAT IT WOULD BE POSSIBLE TO HAVE IN MIND AT LEAST THAT INTERMEDIATE RANGE MISSILES NOT BE DEPLOYED ON THE TERRITORY OF THE FEDERAL REPUBLIC OF GERMANY. THE DEMOCRATIC REPUBLIC OF GERMANY, THE SOCIALIST RE-PUBLIC OF CZECHOSLOVAKIA AND OTHER STATES AS AN INTERMEDIATE MEASURE, UNTIL ACHIEVING A FINAL UNDER-

STANDING REGARDING INTERMEDIATE RANGE MISSILES IN EUROPE.

(PARA) ROMANIA CONSIDERS THAT UNTIL THE COMPLETE FREEING OF EUROPE OF ANY FORM OF NUCLEAR WEAPONS. IT WOULD HAVE GREAT SIGNIFICANCE TO CREATE A DE-NUCLEARIZATION ZOE ON THE CONTINENT. IN THIS SPIRIT. ONE IS INCLINED TO ACT IN SUPPORT OF EFFORTS TO CREATE A DENUCLEARIZED ZONE IN THE BALKANS. IN NORTHERN EUROPE AND IN OTHER PARTS OF THE CONTINENT

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WHITE HOUSE SITUATION ROOM

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AS AN INTEGRAL PART OF THE PROCESS OF ACHIEVING DIS-ARMAMENT AND SECURITY ON THE CONTINENT. (PARA) ROMANIA PROPOSES THAT THE US AND THE USSR ADOPT UNILATERAL DECISIONS TO FREEZE MILITARY EX-PENDITURES FOR THE NEXT. TWO YEARS AT 1983 LEVELS AND IN THIS PERIOD TO DEVELOP NEGOTIATIONS TO PASS ON TO REDUCING MILITARY EXPENDITURES. SUCH A MEASURE WOULD HAVE A GREAT POLITICAL IMPORTANCE. WOULD NOT AFFECT THE SECURITY OF NONE OF THE PARTS (OF EUROPE). WOULD RESPOND TO THE INTERESTS OF THE PEOPLES, AND WOULD CONTRIBUTE TO THE CLIMATE OF INTERNATIONAL TRUST AND SECURITY.

(PARA) EVEN IN THE ACTUAL INTERNATIONAL CIRCUMSTANCES, IT IS STILL NECESSARY THAT ALL TIMES ONE SHOULD SHOW A SPIRIT OF INITIATIVE AND ADOPT NEW MEASURES WHICH WILL LEAD TO THE REDUCTION OF INTERNATIONAL TENSIONS, TO THE HALTING OF THE ARMS RACE, AND IN THE FIRST INSTANCE OF NUCLEAR ARMS, AND TO THE STRENGTHENING OF POLICIES OF PEACE, DETENTE, AND INTERNATIONAL COOPERATION.

(PARA) I EXPRESS THE CONVICTION IN THE SPIRIT OF THE APPEAL THAT I ADDRESS TO YOU IN THE NAME OF THE ROMANIAN PEOPLE AND IN MY OWN NAME, SIR, THAT THE UNITED STATES WILL DO EVERYTHING TO CONCLUDE SUCCESSFULLY THE SOVIET-AMERICAN NEGOTIATIONS AT GENEVA, TO HALT THE ESCALATION OF NECLEAR ARMS IN

EUROPE, TO ARRIVE AT CONCRETE MEASURES FOR NUCLEAR DISARMAMENT ON THE CONTINENT, WHICH REPRESENTS A VITAL DESIRE OF ALL EUROPEAN PEOPLES AND OF ALL PEOPLES AND WOULD CONTRIBUTE TO THE RELAXATION AND IMPROVEMENT OF THE CLIMATE OF INTERNATIONAL LIFE. (PARA) I USE THIS OCCASION TO EXPRESS MY CON-VICTION THAT ACTING IN THE SPIRIT OF UNDERSTANDINGS AND DOCUMENTS AGREED ON AT THE HIGHEST LEVEL BETWEEN OUR STATES, THE BILATERAL RELATIONS BETWEEN OUR TWO

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COUNTRIES AND PEOPLES WILL EXPAND CONTINUOUSLY AND AT THE SAME TIME, THE COOPERATION IN THE INTEREST OF POLICIES OF PEACE, NDIŞARMAMENT. COLLABORATION AND RESPECT FOR THE NATIONAL INDEPENDENCE OF ALL PEOPLES WILL INTENSIFY. WITH SPECIAL CONSIDERATION N. CEAUSESCU. END TEXT. CORRY BT

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SIT: VP			ARMAMENTS, BUT RATHER THROUGH THE REDUCTION OF			
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				CONSIDERATION THE ROCKETS WHICH OTHER COUNTRIES		
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	858/01 2591556			 (C) ACCORDING TD OUR ANALYSIS, THUS, CEAUSESCU'S (GOR) PDSITION IS NOW THE FOLLOWING: 		
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NATIONAL SECURITY COUNCIL MESSAGE CENTER

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EOB599		TOR: 259/1636Z	CSN: CR 233	6. ON FEBRUARY 11, THE COMMUNIST PARTY DAILY SCINTEAL, REPORTING A FEBRUARY 8 INTERVIEW OF		
DISTRIBUTION:		DOBR-01 KRAM-01		CEAUSESCU, STATED FOR THE FIRST TIME PUBLICLY THAT CEAUSESCU SUPPORTED ANDROPOV'S DECEMBER 21 1982 PROPOSAL REGARDING INF IN EUROPE THAT INCLUSION OF THE BRITISH AND FRENCH MISSILES WAS NECESSARY.		
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REF: (A) USNATO 1887, (B) STATE 78749

1. (C - ENTIRE TEXT)

2. AS US-ROMANIAN HUMAN RIGHTS ROUNDTABLE WAS A CONFIDENTIAL BILATERAL EXCHANGE, WE WOULD PREFER THAT MISSION NOT SHARE REPORT (REF A) WITH ALLIES IN NATO POLITICAL COMMITTEE. NOWEVER, WITHOUT TING INTO THE DETAILS OF THE BILATERAL EXCHANGE, WE ARE PREPARED TO SHARE SEVERAL KEY POINTS. ACCORDINGLY, YOU MAY MAKE THE FOLLOWING POINTS TO ALLIES.

3. -- THE SECOND US-ROMANIAN HUMAN RIGHTS ROUNDTABLE WAS HELD IN WASHINGTON, FEBRUARY 27-29, 1984. THE ROMANIAN DELEGATION WAS HEADED BY DEPUTY FOREIGN MINISTER MARIA GROZA. ASSISTANT SECRETARY FOR HUMAN RIGHTS AND HUMANITARIAN AFFAIRS ABRAMS HEADED THE U.S. DELEGATION.

4. -- ROMANIA ENJOYS ITS ROLE AS ONLY WARSAW PACT NATION TO Hold Bilateral Discussions with the U.S. on Human Rights

ISSUES, AND THIS WAS ANDTHER EXERCISE IN ROMANIA'S DESIRE TO SHOW ITS WILLINGNESS TO EMPHASIZE ITS CLAIM TO ADHERENCE TO CSCE PRINCIPLES.

5. -- THE U.S. REVIEWED A NUMBER OF ISSUES BASED ON CSCE PRINCIPLES, INCLUDING RELIGIOUS FREEDOM, CIVIL AND POLITICAL RIGHTS, EDUCATIONAL AND CULTURAL ISSUES AND RADE UNION RIGHTS. THE ROMANIANS RESPONDED AS EXPECTED, DEFENDING THEIR RECORD ON THESE RIGHTS ISSUES AND CITING THE IMPORTANCE OF "ECONOMIC AND SOCIAL RIGHTS" SUCH AS A GUARANTEED RIGHT TO WORK, EQUALITY FOR ALL CITIZENS, SEXUAL EQUALITY AND MATERNAL AND CHILD HEALTH.

6. -- THE U.S. RAISED A NUMBER OF INDIVIDUAL HUMAN RIGHTS CASES, AND THERE WAS A LENGTHY EXCHANGE ON EMIGRATION ISSUES. THE ROMANIANS RESPONDED THAT THEY WERE NOT

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PREPARED TO DISCUSS INDIVIDUAL CASES, BUT RATHER HAD EXPECTED A MORE GENERAL DISCUSSION OF HUMAN RIGHTS PRINCIPLES. WE MADE THE POINT STRONGLY THAT WE BELIEVE INDIVIDUAL CASES SHOULD ØE RAISED IN THESE ROUNDTABLES, AND WE WILL CONTINUE TO DO SD.

7. -- THERE ARE FUNDAMENTAL DIFFERENCES BETWEEN THE U.S. AND ROMANIA ON HUMAN RIGHTS ISSUES. IN THIS LIGHT, THE U.S. VIEWS THE ROUNDTABLE PROCESS AS ANOTHER OPPORTUNITY TO CALL ROMANIA'S ATTENTION TO IMPORTANT HUMAN RIGHTS ISSUES.

8. -- WE BELIEVE THESE ROUNDTABLES ARE VALUABLE. WE ARE EXPLORING THE POSSIBILITY OF ROUNDTABLE DISCUSSIONS WITH OTHER EAST EUROPEAN STATES. WE WILL MAINTAIN THE BASIC PRINCIPLE THAT DISCUSSIONS OF PRINCIPLE MUST BE ACCOMPANIED BY DISCUSSION OF SPECIFIC ISSUES AND CASES. SHULTZ BT

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Disarmament

Romania's approach to disarmament defies easy categorization. Although Romania is a Warsaw Pact member and hews generally to the Pact line on disarmament issues, it strays further from Soviet positions than does any of its allies. Moreover, Romanian officials claim privately that they have been able to exert a moderating influence on their allies on issues requiring consensus within the Pact. Moreover, Romania at times has resisted Soviet efforts to draw it into closer association with the Warsaw Pact, as in its refusal since 1968 to participate in joint field exercises, its rejection of Soviet proposals to integrate the Pact's military forces in peacetime and its resistance to Soviet pressure in 1978 to increase defense expenditures.

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The Romanians state that their ultimate goal in Europe is the dissolution of military blocs and the removal of all nuclear weapons from the continent. They state that the existence of those blocs and weapons of mass destruction pose the most serious threat to the maintenance of peace and security in Europe. The Romanian approach to specific, current disarmament issues should be seen within the context of that longrange goal.

On INF, the Romanians have opposed both NATO deployments and Soviet counterdeployments, in effect holding the U.S. and the USSR equally responsible for the current impasse. Late last year, the GOR sent special emissaries to Moscow, Washington, and most of the other NATO capitals with proposals that the U.S. halt INF deployments and that the Soviets halt their countermeasures, begin to withdraw and destroy their missiles (SS-20s) and return to the bargaining table on INF in Geneva. Since the Romanians have made a number of public statements on INF in recent months and their formulations have varied, it is not always clear exactly where they stand. What is clear, however, is that some elements of the Romanian position have not been acceptable to the Soviets, a statement which could not be made about the policy of any other Warsaw Pact member on this issue.

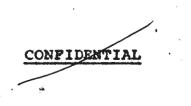
The Romanians recently acted as spokesmen for the Warsaw Pact in proposing that military budgets be frozen and then reduced. This has been a pet scheme of Ceausescu's for some time, and it appears that only now has he succeeded in gaining the agreement of his allies to propose it formally. The Romanians have admitted to us privately their recognition that the proposal does not go far enough and would cause us certain problems. They have claimed, however, that under the rules of consensus operating within the Pact, it was the best they could do and argued that if preliminary talks were started, they and some other Pact members might gain greater flexibility on this issue.

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At the CDE, the Romanians have put forward a comprehensive proposal which combines elements of the Western position with measures acceptable to the Warsaw Pact. Their apparent goal is to bridge the differences between the two sides through what they consider to be a balanced proposal. The Romanian initiative has not received much notice or support from either side at Stockholm, but can be seen as another attempt to avoid total identification with the Warsaw Pact and its thus far inflexible CDE position.

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Romania and the Peaceful Resolution of Regional Disputes

Romania prides itself on its active foreign policy and claims to play a constructive role in the peaceful resolution of regional disputes. Romania maintains good relations with most of the participants (South Africa being a notable exception) in four of the current major such disputes: Israel and the Arabs; Iran and Iraq; Ethiopia and Somalia; and southern Africa. While there is ample evidence of Romanian contacts with the participants in these conflicts, indications of Romanian influence, if any, are much harder to discern. Why, then, does Romania seek to involve itself in disputes that often are far from home and where no national interest may be directly involved? Ceausescu's desire to present himself as a world statesman and to enhance Romania's image as an "independent" actor on the international stage undoubtedly are major considerations. At the same time, such involvement probably is seen by Romania's leadership as contributing to the country's international acceptance and ability to protect and project its national interests as well.

The Middle East

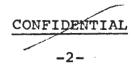
Romania has long been diplomatically active in the Middle East. The only Warsaw Pact country to retain relations with Israel after the 1967 war, Romania and Israel enjoy something of a special relationship (due in large part to the fact that about 90 percent of Romania's surviving Jews have emigrated to Israel since World War II). Romania has supported the Camp David Accords and sought to encourage the rapprochement between Israel and Egypt. At the same time, Romania supports Arafat and the PLO, believes the Palestinians should have a homeland on the West Bank, favors a large international conference to deal with Arab-Israeli problems, and maintains close relations with such radical Arab states as Iraq, Libya and Syria. Although Romania is in frequent contact with many of the top leaders in the Middle East, the effect of those meetings and of Romanian diplomacy in the region are difficult to discern.

Iran and Irag

Romania enjoys good diplomatic and trade relations with both antagonists in the Iran-Iraq conflict. During the Shah's

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time, Romania carried on extensive trade with Iran, upon which it relied heavily for oil imports. The Iranian Foreign Minister visited Bucharest in March, 1984. With Iraq, Romania has expanded trade in recent years, and reportedly provides some military supplies as well. We are not aware of any significant Romanian efforts to bring Iran and Iraq closer together.

Ethiopia and Somalia

President Ceausescu has visited the capitals of both countries more than once (most recently in 1983), and Romania maintains Embassies in and trade relations with both. However, its presence and leverage in both countries are slight, and it is difficult to imagine what influence it would be able to bring to bear to facilitate a peaceful solution.

Southern Africa

Romania (selectively) supports national liberation movements and has reasonably good relations with the African Front Line states. Romania backs SWAPO and has provided technicians and materiel to Angola. President Ceausescu visited Zimbabwe and Mozambique in 1983. Romania does not have diplomatic relations with South Africa and cannot be viewed in any sense as a significant factor in the Southern African equation.

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Balkan Cooperation

Romania's interest in Balkan cooperation (involving Albania, Bulgaria, Greece, Romania, Turkey and Yugoslavia) goes back to the 1930's at least and has been a significant element in postwar Romania's foreign policy since 1957, when Premier Chivu Stoica first proposed a conference to promote Balkan detente. In the 1960s and 1970s, Romania pushed actively for broad Balkan cooperation in the political, economic and cultural spheres. The ultimate goal, which the Soviets also have supported, has been to turn the Balkans into a "zone of peace," free of atomic weapons and foreign military bases. However, President Ceausescu generally has seen the achievement of that goal as the culmination of a step-by-step process in many fields toward closer and better intra-Balkan relations.

Whereas the Balkan cooperation theme was prominent in Ceausescu's speeches and the subject of numerous Romanian proposals and initiatives, both bilateral and multilateral, with Balkan neighbors during the late 1960s and the 1970s, it has received somewhat less attention in recent years. The reasons for this change in emphasis are not entirely clear. However, it seems likely that Romania's serious economic problems and perhaps a growing realization of the practical limitations on the achievement of closer Balkan cooperation account for it in large part.

While Romania continues to support Balkan cooperation and apparently still holds to its broad, step-by-step approach, Bulgaria's Tudor Zhivkov has grabbed the spotlight more recently by actively promoting the Balkan Nuclear-Free Zone (BNFZ), largely to the exclusion of the other elements. The Romanians fully support the BNFZ, even if they do not necessarily agree entirely with Zhivkov's one-sided approach, possibly because, in addition to providing a way to get nuclear arms out of Greece and Turkey, the BNFZ also could be used as an effective argument against the emplacement of Soviet nuclear weapons in the Balkans.

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ROMANIA

POLITICAL/ECONOMIC OVERVIEW

U.S.-Romanian relations are substantially shaped by two factors: the relative independence of Romania's foreign policy from the Soviet Union, and Romania's strict internal regime. Since the mid-1960's, Romania has sought to push out the limits of its foreign policy independence within the Warsaw Pact context. It publicly denounced the 1968 Soviet invasion of Czechoslovakia, is the only Warsaw Pact state which maintains relations with Israel, and has openly criticized outside intervention in Kampuchea, Afghanistan, and Poland. While it is generally accepted that Romanian foreign policy independence is relative, and within limits of Soviet tolerance, the Romanians have seemingly managed to erode the limits of Soviet tolerance. Since the late 1960's, Romania has not contributed troops to Warsaw Pact maneuvers or allowed Pact maneuvers in the country. Transit of Romania by Warsaw Pact forces has been severely limited. The country has also pursued a policy of economic independence, heavily orienting its foreign trade toward the West and opposing Soviet efforts toward integration of the CEMA economies.

The Romanian internal scene is tough and restrictive, and has become more so in recent years through planned consumer shortages which are part of the government's austerity program to reduce foreign debt. Declining living standards have stimulated pressure for emigration despite the Romanian Government's "principled" opposition to emigration and sanctions against intending emigrants. There are particular concerns in the West about the Romanian Government's treatment of religious activists -- although the authorities recognize 14 religious denominations including Romanian Orthodox, Hungarian Reformed, Lutherans, Baptists, Pentecostals, Catholics, and Jews -- some neo-Protestant groups and dissidents have been actively discouraged. The treatment of ethnic minorities -particularly Romania's ethnic Hungarians, the largest minority group in non-Soviet Eastern Europe -- is another object of concern. Still, Romanian human rights practices are not in the Soviet league, and the Romanian image suffers in Western eyes from the system's relative transparency as well as its human rights practices.

A key element in U.S.-Romanian relations, and a nexus of Romania's foreign and internal policies, is the trade/emigration linkage of the Jackson-Vanik amendment of 1974. Romania was the first East European country to receive annually renewable Most Favored Nation status under the emigration conditions of the Jackson-Vanik amendment. Since

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then, Romanian emigration to the U.S., FRG, and Israel has been the subject of annual Congressional hearings. Traditionally, the U.S. administration and interested Congressmen were in position of calling on the Romanian authorities to allow more Special programs -- including the Third Country emigration. Processing program -- were devised for refugee processing of Romanians who received passports but lacked relatives in the U.S. to qualify them for immigrant visas. Recently, however, the number of Romanians approved for emigration to the U.S. exceeded the increasingly limited U.S. refugee numbers available for processing them. There are currently some 1,860 Romanian passport holders with exit visas for the U.S. who are awaiting U.S. refugee processing. Since these people incurred a range of official sanctions in order to obtain passports, and effectively severed their ties in Romania in receiving passports, their situation is cause for concern among Congressmen and family members in the U.S.

The U.S. and Romania consult actively on bilateral and international political issues. Recently, Council of State Vice President Manescu visited Washington and was received by President Reagan, as well as Secretary Baldrige, Acting Secretary Dam, and the Vice President. The Romanian Foreign Minister met with Secretary Shultz and Undersecretary Armacost in New York October 1. USIA Director Wick is visiting Romania October 3-7 and will meet with President Ceausescu and the Foreign Minister.

Romania's impressive economic growth in the 1970's (about 8% annually) was fueled by heavy borrowing from the West, resulting in a build up of over \$10 billion dollars in debt. Romania was forced to reschedule its debt in 1982 and 1983. However, it has avoided rescheduling in 1983, mainly by substantially cutting back on its imports, thus significantly lowering living standards. After U.S.-Romanian trade turnover reached \$1 billion in 1980 and 1981, it sank to \$570 in 1982, primarily due to Romania's debt crisis. Bilateral trade reached almost \$700 million in 1983 and should reach \$1 billion in 1984. However, Romania is running a huge trade surplus with the U.S., a reversal of the trend until 1983.

Although Romania is treated for export control purposes more favorably than any other Warsaw Pact country, the Romanian Government is concerned that it will not be able to purchase U.S. technology important to its economic development. We have assured the Romanians that all cases would receive a full and fair hearing. Romania has made several requests for increases in limits on textile imports to the U.S. regulated by bilateral textile agreements. There is very little flexibility while the U.S. domestic industry is experiencing near zero growth.

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(U) ROMANIA: THE CEAUSESCU PERSONALITY CULT GROWS

Summary

As Romania faces ever-greater domestic and foreign pressures, President Nicolae Ceausescu increasingly is surrounding himself with a coterie of close personal friends and family members. Their chief qualification is loyalty to Ceausescu. This practice, combined with heavy-handed image building, has created a cult of personality around Ceausescu which in turn is generating resentment, dislike, and opposition among the populace. For now, however, there is little direct threat to Ceausescu, because the opportunity to organize this opposition is minimal and alternatives to Ceausescu are not attractive.

* * * * * *

Ceausescu joined the outlawed Romanian Communist Party in the early 1930s and rose through its ranks quickly after the post-World War II communist assumption of power. He became the party secretary general in 1965 upon the death of his predecessor Gheorghiu Dej. The power, prestige, and titles he consolidated form the underlining of his stillgrowing personality cult. He became chairman of the State Council (chief of state) in 1967; chairman of the Socialist Democracy United Front (a front mass organization serving the party) in 1968; chairman of the Defense Council and Supreme Commander of the Armed Forces in 1969; chairman of the Supreme Council of Economic and Social Development in 1973; President of the country in 1974 (when the position was created); and chairman of the National Council of Working People in 1977.

Ceausescu thus has gathered unto himself more personal responsibility for state and party matters--from foreign relations to culture, from

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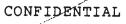
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the military to the economy-than any other European leader. One of the hallmarks of his regime has been its ceremoniously announced "independence" of Soviet policy lines. Since the 1960s, Ceausescu has used this renegade stand to bolster his domestic and international image as an ardent nationalist and defender of Romanian independence.

Family Members Add to the Cult

As Ceausescu collected new authority and titles, he also began to surround himself with close family members. He went well beyond conferring the occasional nepotistic honorary title or comfortable perquisites typical of communist regimes and established these Myrmidons in positions of real responsibility and influence.

Elena Ceausescu is widely recognized as second in authority and power to Nicolae, her husband since 1947. Like her spouse, Elena was active in the underground communist movement before World War II. As a member of the Bucharest municipal party committee, she remained out of the political limelight (although she frequently accompanied Ceausescu abroad) until 1972 when she was elected to full membership in the party's Central Committee. In 1973, she was named to the Political Executive Committee (the Romanian Politburo); in 1977 she also joined that body's elite She became chairman of the joint state/party Permanent Bureau. National Council for Science and Technology in 1979; and in 1980, she was appointed First Deputy Prime Minister, jumping over three incumbents in line for the position and extending her party clout into the state apparatus.

Although her strongest influence on Romanian policies is as her husband's closest confidante and adviser, she has power in her own right as head of the Cadre Commission of the party's Central Committee. As such, she oversees appointments, promotions, and dismissals for party and state posts.

She has no background or qualifications for her current positions other than her ties to Nicolae. (Her educational background includes a doctorate--reportedly awarded, not earned--in chemical engineering.)

Nicu Ceausescu, one of Nicolae's sons, has benefited greatly from the political patronage of his parents. (His two older siblings have displayed no interest or involvement in political affairs.) His rise thus far has been through the ranks of youth organizations, but he is touted for future positions, probably in foreign affairs. He began his political career at approximately the same time as his mother. In 1973 he was elected vice-chairman of the Union of Romanian Students' Associations. He became a Union CONFIDENTIAL

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of Communist Youth (UCY) Central Committee member in 1975; a UCY Central Committee secretary in 1976; a party Central Committee alternate member in 1979 (and a full member in 1983); a member of the Executive Bureau of the Socialist Democracy United Front and secretary of the Grand National Assembly (parliament) in 1980; and chairman of the Romanian National Committee for the organization of the UN's International Youth Year (1985) in 1981.

His latest advancements include apparent elevation to alternate membership in the party's Political Executive Committee and promotion to the post of first secretary of the UCY. The latter entails automatic assumption of the post of Minister of Youth Problems of the Council of Ministers.

Nicu's rise in the party and state hierarchies is due entirely to parental (mostly maternal) patronage. He appears by inclination more suited to the high life of an international playboy than to matters of state or party, but his father apparently wants the security of one more loyal underling.

<u>Ilie Ceausescu</u>, Nicolae's brother, also has profited from his brother's reliance on family. Ilie was able to parlay his military experience into election to the Grand National Assembly and the vice-chairmanship of its Defense Problems Commission in 1980, and then into an appointment in 1983 as secretary of the Higher Political Council of the Ministry of National Defense, which made him a Deputy Minister of Defense and gave him an automatic seat on the Council of Ministers. Now a lieutenant general, his latest promotion was early this year to membership on the Defense Council, the highest defense decisionmaking body on national security matters.

Other beneficiaries of Nicolae's patriarchal proclivities include two more brothers--<u>Ion</u>, vice-chairman of the State Planning Commission, and <u>Nicolae A.</u>, a lieutenant general in the Interior Ministry. A brother-in-law, <u>Gheorghe Petrescu</u>, is vicechairman of the General Union of Trade Unions.

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Images of the Cult

Not only has Ceausescu brought in this family coterie to protect himself and his power, but he also has allowed, and no doubt encouraged, a well-orchestrated image building campaign typical of the personality cult. National celebrations and even family birthdays are used to burnish the Ceausescu image.

Two national celebrations last winter promoted the Ceausescu cult by linking him to Romania's heroes and historic accomplishments. The December 1, 1983, 65th anniversary of the Union of Transylvania with Romania was described by one foreign observer as "the most blatant, fulsome display of organized veneration" ever seen in Bucharest. Another compared the spectacles to those associated with Hitler and Nazi Germany. The organized "spontaneous" cheers of the crowd during Ceausescu's speech marking the occasion hailed the unity of Ceausescu and the people and served to make the day a celebration of Ceausescu and not of the 1918 unification.

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The celebration on January 24, 1984, of the 125th anniversary of the Union of Moldavia and Wallachia produced the same hyperbolic praise for Ceausescu and comparisons with such past rulers as Prince Cuza, the first leader of the united Romanian principalities. Again, the occasion was used to stress the unity of the people, the party, and its leader, "the hero of the nation and hero of peace." Nicu used the event as a pretext for a major article praising his father's "brilliant initiatives," hailing Romania's advances under socialism (i.e., Ceausescu), and calling on Romanian youth to continue the process.

But none of these national occasions approached the excesses in the homage paid to Ceausescu on his 66th birthday on January 26. Last year's show of adulation for the joint celebration of his birthday and his 50 years of communist activity may have seemed untoppable, but the Romanians managed--adding greetings and pilgrimages to Ceausescu by various sectors of society (again the theme was unity of leader and people) and a ceremony at party headquarters staged by the Political Executive Committee. A new angle was his role as "peace hero...in the vanguard of the world pacifist movement," as the party daily put it. Ceausescu also was hailed for contributing "to the solution of the major problems of mankind."

Meanwhile, a mini-cult is being developed around other Ceausescu family members, particularly Elena and, to a lesser degree, Nicu. The January 7 celebration of Elena's (purported) 65th birthday outshone both her rank and the December 30, 1983, Day of the Republic festivities. She is being presented as the ideal model of female virtues, "the Woman-Mother," as well as outstanding revolutionary, politician, scientist, and peace campaigner. Her ultimate claim to fame is still as her husband's companion, but she is being portrayed in her own right as "an eminent political person and a scientist of world reknown."

This family cult campaign has given Romanians icons: a perfect father/leader/hero as their President and the ideal woman/ mother/scientist as his consort. Available evidence suggests that Ceausescu actually regards the cult as honest praise and uses it not only to bolster his ego but also to deflect popular attention from the dismal domestic scene. Furthermore, the emphasis on Romania's advancements under his beneficial guidance serves to distance Ceausescu from the current economic shortages. In highlighting the unity of Ceausescu and his people, the cult obscures any connection between the President and his people's problems.

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Resentment is Building

Indications are growing, however, that the Romanian people are no longer content with slogans while their standard of living continues to deteriorate. As one Western press source put it, "the criticism [of Ceausescu and his cult] is not open; but in private talks, Romanians from mid-level technocrats to high-level bureaucrats have decreased the customary praise." This resentment has been manifested thus far primarily in grumblings, rumors, and jokes.

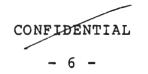
The Ceausescu family's image of infallibility is crumbling. The President increasingly is blamed for the failings of the Romanian economic system he put into being. Elena has become a target for hostile rumors; e.g., she is blamed for the fatal accident at the pyrolysis plant in Teleajin which led to the firing or reprimanding of several Ministry of Chemical Industry officials, including the minister and deputy minister. Comrade Doctor Chemical Engineer Elena Ceausescu is said to have forced the plant back into operation too soon after an overhaul, thus leading to an explosion. Elena's scientific credentials long have been suspect, and such stories serve to denigrate her professional qualifications.

Prospects

As yet, this resentment and questioning of the Ceausescu cult are isolated and confined to small, impotent circles. The presence of the repressive security regime, which closely monitors any gatherings, precludes popular organizing or voicing of any opposition. The elites in society are kept disorganized and off guard by sporadic personnel shifts in Ceausescu's perennial search for scapegoats for his failed economic policies. This leaves little chance for others to build a power base from which to challenge Ceausescu and his entourage.

The occasional outbursts of domestic unrest--strikes, protests, and demonstrations--have concerned immediate needs only--higher wages, more food, better safety--and have not included demands for radical political or economic systemic changes. Indeed, the opposition in most cases has been directed at local management and bureaucrats.

Until these changes or the domestic situation itself deteriorates drastically and forces action, the personality cult is likely to keep Ceausescu isolated from his country's problems



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behind a wall of sycophants. His refusal or inability to address some of the basic problems affecting everyday life means, however, that Romanian resentment and hostility toward the regime will continue and some day may threaten Ceausescu's policies, the Ceausescu cult, and Ceausescu himself.

Prepared by Jane Miller Floyd 632-9198

Approved by Martha C. Mautner 632-9536

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LIMITED OFFICIAL USE STATE 109087 E.O. 12356: N/A TAGS: PREL, PARM, INF, ECON, BU, RO SUBJECT: CURRENT ROMANIAN POSITIONS ON INF--THE CEAUSESCU VISIT TO BULGARIA

REF: BUCHAREST 2254; SOFIA 1182, 1225, 1247

1. WHILE ROMANIAN FORMULATIONS ON ARMS CONTROL HAVE VARIED DEPENDING ON THE OCCASION AND AUDIENCE, DEPARTMENT BELIEVES THE MOST AUTHORITATIVE CURRENT GOR AND RCP POSITION ON INF IS CONTAINED IN THE GRAND NATIONAL ASSEMBLY'S DISARMAMENT APPEAL OF MARCH 25 AND THE RCP CENTRAL COMMITTEE "DOCUMENT ON THE INTERNATIONAL ACTIVITY OF THE PARTY AND STATE IN 1983 AND MAIN GUIDELINES OF OUR FOREIGN POLICY IN 1984," WHICH WAS RELEASED ON MARCH 19. THE GNA APPEAL IS DIRECTED TO THE U.S. CONGRESS AND THE SUPREME SOVIET, AS WELL AS TO THE PARLIAMENTS OF OTHER CSCE SIGNATORY STATES.

2. BOTH DDCUMENTS CALL FOR NEGOTIATIONS TO BE RESUMED BETWEEN THE U.S. AND THE USSR AT GENEVA ON THE BASIS OF A MORATORIUM ON FURTHER U.S. MEDIUM-RANGE NUCLEAR DEPLOYMENTS IN EUROPE AND ON FURTHER COUNTERMEASURES ANNOUNCED BY THE SOVIET UNION. THE SOVIETS CONTINUE TO

INSIST ON AN EXPRESSION OF U.S. WILLINGNESS TO WITHDRAW INF WEAPONS ALREADY DEPLOYED AS A PRECONDITION FOR RESUMING NEGOTIATIONS. A SENIOR TASS COMMENTATOR SHARPLY BUT INDIRECTLY CRITICIZED THE ROMANIAN POSITION, LABELING THE IDEA OF A FREEZE AT CURRENT LEVELS A DEVICE TO DECEIVE PUBLIC OPINION AND LEGITIMIZE U.S. DEPLOYMENTS. 3. DEPARTMENT AGREES WITH SOFIA'S OBSERVATION THAT THE ANNOUNCEMENT ISSUED ON MARCH 30 FOLLOWING CEAUSESCU 'S VISIT TO BULGARIA DIFFERS FROM THE CUPRENT ROMANIAN POSITION ON INF, WITH ROMANIA ACCEPTING LANGUAGE CLOSE TO THE SOVIET POSITION. IN ADDITION TO INCLUDING SPECIFICALLY ANTI-U.S. AND ANTI-NATO RHETORIC, THE SOFIA ANNOUNCEMENT CALLS ON THE U.S. TO WITHDRAW ITS DEPLOYED INF WEAPONS AS WELL AS THE HALTING (NOT WITHDRAWAL) OF SOVIET COUNTERDEPLOYMENTS AND A RETURN TO THE NEGOTIATING TABLE. IT WOULD APPEAR THAT THE BULGARTANS ESSENTIALLY PREVAILED IN OBTAINING AN INF FORMULATION ACCEPTABLE TO MOSCOW. AT THE SAME TIME, BOTH SIDES, FOR THEIR OWN REASONS, AGREED ON A CALL "SIMULTANEOUSLY, FOR THE USSR TO STOP... THE APPLICATION OF COUNTERMEASURES...."

4. IN RETURN, IT IS POSSIBLE THAT CEAUSESCU OBTAINED SOME CONCESSIONS FROM THE BULGARIANS ON THE ISSUE OF BALKAN COOPERATION.

-- WHILE THE BULGARIAN TELEGRAPH AGENCY ON MARCH 38 CLAIMED THAT THE TWO SIDES SUPPORTED "CONVERSION OF THE BALKANS INTO A ZONE FREE OF NUCLEAR WEAPONS" THE ACTUAL COMMUNIQUE SUPPORTED "THE SETTING UP OF NUCLEAR-FREE ZONES IN EUROPE" AS WELL--A MORE GENERAL FORMULATION CURRENTLY PREFERRED BY ROMANIA.

-- THE EARLY 1984 MEETINGS IN ATHENS WERE PORTRAYED AS AN "EXPERT CONFERENCE" ON "STRENGTHENING OF SECURITY, BUILDING OF CONFIDENCE, GDOD-NEIGHBORLINESS, AND COLLABORATION AMONG BALKAN COUNTRIES," WHILE PREVIOUS BULGARIAN COVERAGE HAD TREATED IT MOSTLY AS A MEETING TO DISCUSS THE BALKAN NUCLEAR FREE ZONE. AGAIN, THE MORE GENERAL ROMANIAN POSITION SEEMS TO HAVE WON OUT.

-- BUCHAREST GAINED A BULGARIAN CONFIRMATION OF BUCHAREST AS THE SITE FOR THE NEXT BALKAN EXPERT CONFERENCE.

5. ON MARCH 31, SOON AFTER HIS RETURN FROM SOFIA, CEAUSESCU RECEIVED CHINESE FOREIGN MINISTER WU ON A

VISIT TO BUCHAREST. ACCORDING TO FBIS, A BUCHAREST DOMESTIC SERVICE COMMENTARY ON THE VISIT (EVIDENTLY NO COMMUNIQUE WAS ISSUED) RETURNS TO THE GNA AND RCP MORATORIUM FORMULA: "THE SIDES STRESSED THE NEED TO INTENSIFY EFFORTS TO HALT THE DEPLOYMENT OF U.S. INTERMEDIATE-RANGE MISSILES IN CERTAIN WEST EUROPEAN COUNTRIES AND THE IMPLEMENTATION OF THE NUCLEAR COUNTRIES AND THE IMPLEMENTATION OF THE NUCLEAR COUNTERMEASURES ANNOUNCED BY THE USSR AND TO RESUME NEGOTIATIONS BETWEEN THE USSR AND THE U.S. IN ORDER TO REACH AN APPROPRIATE AGREEMENT THAT SHOULD LEAD TO COMPLETELY FREEING THE CONTINENT OF SUCH NUCLEAR WEAPONS."

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MEMORANDUM

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THE WHITE HOUSE

WASHINGTON

SITUATION ROOM CHECKLIST

1984 June 8,

CONFIDENTIAL

U.S. Presence at 40th Anniversary of Romanian Liberation

Ambassador Funderburk strongly urges that the U.S. not send a high level delegation to Romania's August 23 anniversary of "liberation" festivities. He points out that August 23 is actually the anniversary of the coup that overthrew the wartime government of General Antonescu and started in motion events that led six months later to effective communist control of Romania.

- The celebration is developing into a testimonial to the reign of Ceausescu and his leadership -- which few outside of Ceausescu's own circle today endorse.
- Considering the lack of enthusiasm on the part of our allies, U.S. attendance would be out of step with them and puzzling to others.

Funderburk does not believe high level attendance is necessary for the maintenance of good U.S.-Romanian relations, and recommends that he represent the U.S. at the festivities. (C)

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ROMANIA

MEMORANDUM

THE WHITE HOUSE

SITUATION ROOM CHECKLIST

WASHINGTON June

June 27, 1984

CONFIDENTIAL

Letter to the President from Ceausescu

In response to the President's May 24 letter, Romanian President Ceausescu writes that his recent discussions in Moscow with Chernenko left him with the impression that the Soviet Union desires a resumption of the INF negotiations in Geneva. Describing the dangers of an intensification of the arms race, Ceausescu emphasizes the need for the U.S. to take an initiative that would permit resolution of this "extremely grave" situation.

- o In this respect, Ceausescu suggests "one could have in mind that the U.S. would stop deployment of medium range missiles in Europe and the Soviet Union would stop applying nuclear counter-measures."
- o On this basis, negotiations between the Soviet Union and the U.S. could be resumed, leading to the "total elimination of medium range nuclear missiles and then of all nuclear missiles and then of all nuclear arms in Europe and in the world."

The Romanian president also stresses his continuing desire to collaborate with the U.S. and others for a successful conclusion of the conference on confidence building measures and disarmament at Stockholm, for reaching an agreement in the negotiations in Vienna, and for the adopting of effective disarmament measures at the Geneva conference.

While most of the letter is vintage Ceausescu, Foreign Minister Andrei emphasized in conveying it that the language suggesting how the INF talks might be resumed should be closely examined. Ambassador Funderburk notes that the language is indeed different than Ceausescu's -- and, for that matter, Soviet -- demands that the U.S. halt INF deployment and withdraw missiles already deployed as a prerequisite for the resumption of INF talks, and suggest that other proposals might be considered.

• This may be Ceausescu's typical habit of reading more into Soviet thinking than is merited; he also could be fabricating, or simply trying to add luster to his own credentials as a useful go-between.

Nevertheless, on the chance that there may be something to Ceausescu's remarks, Funderburk suggests that Under Secretary Armacost consider exploring this thoroughly in his forthcoming talks with Romanian Ambassador Malitza. (C)

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4. IN GENERAL, CE-USESCU EAFRE OF CHISTRACTION ON RELATIONS WITH WASHINGTON, ALL OUGH ME POINTEDLY NOTES THAT THE HIGH POINT OF THESE RELATIONS CAME DURING THE PREVIOUS DECADE. THE ROMANIAN FRESIDENT CITES TWO AREAS OF TENSION: THE ANNUAL MEN HEARINGS AND THE PROBLEM OF EXPORT LICENSES AND TECHNOLOGY TRUSPER. ON THE FIRST ISSUE, CFUBESCU REPEATS HIS WELL-NIONN PE SONAL ANNOTANCE OVER THE ANNUAL FOOFDURE, CLAIMING THAT IT IS "ADMCRMAL" AND A VIOLATION OF THE PRINCIPLE OF CTIMUTY IN RELITIONS BETWEEN STIES. ON I HICKLOY IF A LAUSESCU SAYS FEARS THAT NO OF THE PRINCIPLE OF CTIMUTY IN RELITIONS BETWEEN STIES. ON I HICKLOY IF A LAUSESCU SAYS FEARS THAT NOTABLE INDUCTIVIED D THAT ROUGHLY S WELL DISTRIBUTION OF THE PRINCIPLE OF CTIMUTY IN RELITIONS SOLVE FUSTION DISCLAR OF THE FUNCTION OF THE AND SAME SUFFICIENT TIME, CUT THAT THE IT COMENTS THE ALL FRE OF FREE ECONT CENCHANGE.

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NUCLEAR ARMS. HE ALSO CALLED FOR OTHER NATIONS -- BOTH NATO AND WARSAW PACT -- TO "ENULATE THE DITCH" AND BLOCK, AT LEAST TEMPORARILY ANY FURTHER INF DEPLOYMENTS.

6. AS CENUSESCU HAD EARLIER SPONEN OF HIS JUNE MEETINGS WITH CHINNERMO, CEAUGESCU'S UGGESTION THAT A FREEZE OF U.S DEPLOYMENTS MIGHT GET THE OVIETS BACK TO THE TABLE GOT THE ALLENTION OF WESTERN MODIA AND DIFLOMATS, WHO SENSED A TRIAL CALLOON OR KIBBITZING. LITTLE ATTENTION SEEMS TO HAVE BEEN PAID TO THE FOTTOM LINE: ACCORDING TO THE CEAUGESCU FERMULA, AS ALWAYS, SOVIET INF MONOPOLY OR DUTINARGE FOULD BE ASSURED -- AND A SOVIET VETO OVER NATO NUCLEAR POLICY SET.

7. IN THE INTERVIEW, CEAUSESCU DID NOT SPECIFICALLY BLAME THE U.S. FOR INGREASED EUROPEAN TENSIONS, AS HE HAS IN EARLIER STATEMENTS: BUT HE ALSO FAILS TO MENTION PREVIOUS SOVIET INF DEPLOYMENTS, AN ELEMENT OF ROMANIAN FORMULATION PRIOR TO THIS YEAR.

8. AS PRESENTED IN SCINTEIA, THE INTERVIEW OPENS WITH CEAUSESCU'S DEFINSIVE A PRAISAL OF THE KOMANIAN ECONOMIC CCENE. HE FOUNDES A TIRED LITHAY OF STATISTICS SUPPORT-THE RAPID CLICOMIC GROWTH TINCE THE TREAM PERIOD. HE EAVS THAT VESTERN CONVENTIONS ON THE COMMINAN ECONOMY ARE WRITING IN 160 P TOE AND THOM PRECIMETIVED IDEAS. HE TRIE TO REBUT OFFENS THAT CHOF AGES EXIST IN THE POMANIAN C SUME ECONOMY ARE CHIEFE OF STREAM OF THE FORMANIAN C SUME ECONOMY ARE CHIEFE OF STREAM OF THE POMANIAN C SUME ECONOMY ARE CHIEFE OF THE POMANIAN C SUME ECONOMY ARE CHIEFE OF THE POMANIAN C SUME ECONOMY ARE CHIEFE OF THE POMANIAN C SUME ECONOMY AND CHIEFE OF THE POMANIAN C SUME ECONOMY AND CHIEFE OF THE POMANIAN CEAUSESCU GOES SO FAR AS TO SAY THAT THE ROMANIAN ECONOMY HAS RE-CHED A LEVEL BEYOND WHICH IT CANNOT GO IN SUPPLYING ITS CITIZENS SHOES, AND CHARGES THAT ROMANIAN CONSUMPTION OF 3.5 4 PAIRS OF SHOES PER YEAR IS TOO HIGH. AFTER A RATHER QUESTIGNABLE ASSERTION THAT ROMANIAN DAILY PER CAPITA CALORIE INTAKE RINKS MONG THE TOP TEN IN THE WORLD HE TIES HIS DISCUSSION OF AGRICULTURAL SUPPLIES TO THE QUESTION OF ROMANIA'S FOREIGN DEBT AND SOME WESTERN COMMENTATORS' VIEWS THAT MASSIVE AGRICULTURAL EXPORTS HAVE ALLOWED ROMANIA TO REDUCE EXTERNAL DEBT AT THE EXPENSE OF THE DOMESTIC ECONOMY. HE STATES THAT EXPORTS OF AGRICULT-URAL CO MODIFIES HAVE ACTUALLY DECREASED IN COMPARISON WITH THEIR LEVELS DURING THE 1978-75 PERIOD AND CONTINUES BY STAILING P CORRECTLY THAT HIS REGIME HAS IMPOSED NO. LIMITS ON DOMISTIC CONSUMPTION OF AGRICULTURAL PRODUCTS. COMMENT: HE FAILS TO FENTION LITHER SIGNIFICANT CUTS IN IMPORTS IN RECENT YEARS, ROMANIAN STATISTICS WHICH CHOW SHARP DEGREASES IN REAL RETAIL ALES OF FLOD, OR THE FACT THAT FORMAL RAIIONING OF BASIC CODSTUFFS HAS LONG BEEN IN EFFECT HERE. ENO COMMENT.

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9. FORE'SM DEBT, CEAUSESCU SAYS, HAS BEEN REDUCED THIRTY PERCENT IN FORM YEARS. HE STATES, DATHER SIMPLISTICALLY THAT SINCE 1981 FORM'A HAS FOLLED NO HEW DELT EXCEPT T' SH & MGEMENTS WITH THE IMF. HE SHARPLY CRITICITES THE IMF, CLARGING THAT THE FOLLS NOT BEEVED ITS COULT METS TO KUTANIA AND HAS FLOOD COEFTIBLE INSTITUTES ON THE ANTHULY OF THE IMF. FULL MET ME RETTINES AND POLICY FMAT COEFTIAL METS.

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CONTACTS, TRADE AND COMMERCIAL EXCHANGES, AND BY THE STRENGTHENING OF FRIENDSHIP BETWEEN OUR PEOPLES AT THE OLYMPIC GAMES. I LOOK FORWARD TO FURTHER PROGRESS IN OUR PELATIONS IN THE YEARS AHEAD.

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NATIONAL SECURITY COUNCIL CROSSHATCH ACTION SHEET

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INNEDIATE BUCHAREST

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TAGS: OPDC- RO- US

SUBJECT: NATIONAL DAY NESSAGE

3- PLEASE PASS FOLLOWING MESSAGE TO MFA FOR CEAUSESCU FROM PRESIDENT REAGAN PRIOR TO AUGUST 23-

2. BEGIN TEXT.

DEAR MR. PRESIDENT:

IT IS MY PARTICULAR PLEASURE TO WRITE TO YOU THIS YEAR ON THE OCCASION OF ROMANIA'S NATIONAL DAY, THE 40TH ANNIVERSARY OF ROMANIA'S LIBERATION, TO CONVEY THE CONGRATULATIONS AND SINCERE GOOD WISHES OF THE AMERICAN PEOPLE.

IN YOUR RECENT MESSAGE TO ME ON THE ANNIVERSARY OF AMERICAN INDEPENDENCE, YOU EXPRESSED SATISFACTION THAT ROMANIAN-AMERICAN RELATIONS ARE ON AN ASCENDANT COURSE. I 700 AM GRATIFIED. OVER THE PAST YEAR, YOUR COUNTRY HAS CONTINUED ITS IMPORTANT CONTRIBUTIONS TO EASING INTERNATIONAL TENSIONS AND RESOLVING INTERNATIONAL PROBLEMS. WE GREATLY VALUE THE DIALOGUE BETWEEN THE TWO GOVERNMENTS IN THE INTEREST OF A SAFER, MORE PEACEFUL

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WORLD. TRADE BETWEEN OUR COUNTRIES IS INCREASING, WITH HENEFITS FOR BOTH. AT LOS ANGELES A FEW WEEKS AGO, ROMANIAN ATHLETES EARNED DISTINCTION FOR THEIR COUNTRY AND WON NEW FRIENDS FOR THE ROMANIAN PEOPLE THROUGHOUT THE UNITED STATES. THE EVENTS OF THE LAST YEAR HAVE REAFFIRMED THE FRIENDSHIP AND MUTUAL RESPECT WHICH HAVE CHARACTERIZED RELATIONS BETWEEN OUR TWO COUNTRIES AND PEOPLES. AND I AM CONFIDENT THAT OUR RELATIONSHIP WILL CONTINUE TO PROSPER IN THE FUTURE. 64

SINCERELY, RONALD REAGAN

END TEXT.

3. THERE WILL BE NO SIGNED ORIGINAL. WHITE HOUSE DOES NOT PLAN RELEASE BUT HAS NO OBJECTION TO RELEASE BY GOR. YY

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186953	³ PAPER RE. ROMANIA [PG. 3 ONLY]	1 9/20/1984	B1 B3	

Freedom of Information Act - [5 U.S.C. 552(b)]

B-1 National security classified information [(b)(1) of the FOIA]

B-2 Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]

B-3 Release would violate a Federal statute [(b)(3) of the FOIA]

B-4 Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]

B-6 Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]

B-7 Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]

B-8 Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]

B-9 Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

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SECRETARY SHULTZ'S EVENING REPORT

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Freedom of Information Act - [5 U.S.C. 552(b)]

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FOLLOWING SENT ACTION 29 OCT USIA WASHDC BEING REPEATED FOR YOUR ACTION/INFO:

CONFIDENTIAL SECTION Ø1 OF Ø2 BUCHAREST 6787

USIA

USIA FOR EU/YASHAROFF

E.O. 12356: OADR SUBJECT: U.S.-ROMANIA EXCHANGES: FOLLOW-UP TO DIRECTOR WICK VISIT

REF: (A) REMICK/MCBRIDE TELCON, OCTOBER 22, 1984, (B) USIA 65176

1. SUMMARY: <u>HAVING RECEIVED NO INDICATION THAT MINISTRY</u> OF EDUCATION IS SEEKING TO RESPOND POSITIVELY TO CONCERNS EXPRESSED DURING DIRECTOR'S VISIT, POST RECOMMENDS THAT SIGNING OF BILATERAL AGREEMENT SCHEDULED FOR RENEGOTIATION AT THE END OF THIS YEAR BE DELAYED, THAT A GENERAL "SLOW-DOWN" BEGIN IMMEDIATELY IN TERMS OF DEALING WITH ROMANIAN REQUESTS AND THAT SPECIFIC RENEWALS OF TWO ROMANIAN FUL-BRIGHT GRANTS LISTED BELOW BE REJECTED. END SUMMARY.

2. MINISTRY OF EDUCATION, AFTER CANCELLING MEETING ORIGINALLY SCHEDULED ON OCTOBER 16 TO DISCUSS MEANS OF RESOLVING CURRENT PROBLEMS WITH ADMINISTRATION OF EXCHANGE PROGRAM, HAS NOT ATTEMPTED TO RESCHEDULE IT. POST HAS MADE DISCREET INQUIRIES ABOUT A NEW MEETING BUT RESPONSE HAS BEEN PUT OFF. THIS CONTINUED FOOT-DRAGGING BY MINISTRY OF EDUCATION PROMPTS POST, IN LIGHT OF REF TELCON, TO OFFER SOME LONG-TERM AND SHORT-TERM SUGGESTIONS FOR STEPS WHICH AGENCY MIGHT CONSIDER TAKING.

3. THE BILATERAL AGREEMENT ON COOPERATION AND EXCHANGES IN THE CULTURAL, EDUCATIONAL, SCIENTIFIC AND TECHNOLOGICAL FIELDS WAS ORIGINALLY SIGNED IN DECEMBER 1974 AND RENEWED DECEMBER 1979. NOT TO BE CONFUSED WITH THE IMPLEMENTING ACCORD RENEGOTIATED IN DECEMBER 1983, THE UMBRELLA AGREE-MENT IS AGAIN DUE FOR RENEWAL AT THE END OF THIS YEAR. POST RECOMMENDS THAT AGENCY DELAY SIGNING RENEWAL. POST BELIEVES THAT ROHANIAN CONCERN FOR SCIENTIFIC AND TECHNOLOGICAL EXCHANGES THUS ENDANGERED MAY PROMPT MINISTRY OF EDUCATION TO BE MORE FORTHCOMING IN SOLVING PROBLEMS DISCUSSED DURING DIRECTOR'S VISIT.

4. SECONDLY, POST RECOMMENDS THAT AGENCY CONTACT DEBDRAH WINCE AT NATIONAL SCIENCE FOUNDATION CONCERNING A PROPOSED EXCHANGE IN THE FIELD OF CELL MEMBRANE RESEARCH. THE FIRST PART OF WHICH IS SCHEDULED FOR BUCHAREST IN SEPTEMBER 1985. DR. WILLIAM JACOBUS OF JOHNS HOPKINS, THE AMERICAN REPRESENTATIVE TO THE ABOVE MENTIONED EXCHANGE, CALLED THE EMBASSY ON OCTOBER 24 TO LET US KNOW THAT HE WAS HERE AND TO DISCUSS THE EXCHANGE. HIS CALL WAS THE FIRST IN-DICATION POST HAD OF THE EXISTENCE OF THIS EXCHANGE PRO-JECT. AS THE AGREEMENT BETWEEN NSF AND THE ROMANIAN NATIONAL COUNCIL OF SCIENCE AND TECHNOLOGY CALLS FOR THE AMERICAN SIDE TO BE NOTIFIED BY THE ROMANIAN SIDE WHENEVER SUCH VISITS TAKE PLACE, THIS FAILURE TO NOTIFY THE EMBASSY IS YET ANOTHER EXAMPLE OF THE PROBLEMS POST HAS BEEN EX-PERIENCING WITH ALL ASPECTS OF THE EXCHANGE PROGRAM. IN ITSELF A MINOR IRRITANT, IT IS BY NO MEANS UNIQUE. THIS CONSTANT FAILURE TO COMMUNICATE NECESSARY INFORMATION CALLED FOR BY THE AGREEMENT IS ONLY ONE OF THE OBSTACLES THROWN UP BY THE ROMANIAN SIDE. POST SUGGESTS A RE-EVALUATION OF WASHINGTON SUPPORT FOR THIS PROJECT.

5. MORE GENERALLY, POST SUGGESTS AN OVERALL SLOWDOWN IN RESPONDING TO REQUESTS FROM THE MINISTRY OF EDUCATION, NCST OR OTHER ROMANIAN AGENCIES INVOLVED IN THE CURRENT DIFFICULTIES.

6. THE ROMANIAN SIDE TENDS TO ASSUME AUTOMATIC EXTENSIONS

ARE POSSIBLE FOR ITS FULBRIGHT GRANTEES. WHILE POST ACCEPTS THE IDEA OF EXTENSIONS IN PRINCIPLE, WE ARE TROUBLED THAT SUCH EXTENSIONS HAVE BECOME THE RULE RATHER THAN THE EXCEPTION. THE AMERICAN SIDE, HOWEVER, INCLUDING POST, HAS TENDED TO ACCEPT ROMANIAN JUSTIFICATIONS FOR AND ALLOW THESE EXTENSIONS. TO DEMONSTRATE THAT WE VIEW DIRECTOR WICK'S CONCERNS SERIOUSLY, AND TO INSIST THAT THE ROMANIANS DO LIKEWISE, POST SUGGESTS THAT FUTURE ROMANIAN GRANTEES NOT BE GIVEN THE HERETOFDRE ALMOST AUTOMATIC EXTENSIONS. SUCH EXTENSIONS VIOLATE THE SPIRIT OF THE AGREEMENT BY EFFECTIVELY AND DRASTICALLY REDUCING THE NUMBER OF ROMANIANS WHO CAN PARTICIPATE AND THUS REDUCING THE IMPACT OF THE PROGRAM.

7. FOR THE SHORT-TERM, POST RECOMMENDS THAT THE FOLLOW-ING TWO ROMANIAN APPLICATIONS FOR FULBRIGHT GRANT RENEWALS BE REJECTED: (A) LUCIAN ROSU: IN AN ATTEMPT TO BYPASS USIS BUCHAREST, MINED HAS SENT ROSU RENEWAL REQUEST DIRECT TO AGENCY THROUGH ROMANIAN EMBASSY IN WASHINGTON. EU SHOULD CONSULT WITH E/AEE (MARY HITT) ABOUT BACKGROUND. POST FIRST HEARD OF ROSU REQUEST IN REFTEL B AND FEELS STRONGLY THAT NO GRANTEE SHOULD BE EXTENDED FOR A THIRD YEAR WITH-BT

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