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**Collection:** Culvahouse, Arthur B.: Files  
**Folder Title:** Iran/Arms Transaction: Chronologies:  
12/24/1986 Carlucci Memo on NSC Activities  
**Box:** CFOA 1130

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# WITHDRAWAL SHEET

## Ronald Reagan Library

**Collection Name** CULVAHOUSE, ARTHUR B.:FILES

**Withdrawer**

DLB 3/18/2014

**File Folder** IRAN/ARMS TRANSACTION: CHRONOLOGIES:  
DECEMBER 24, 1986 CARLUCCI MEMO ON NSC  
ACTIVITIES

**FOIA**

S643

**Box Number** CFOA 1130

SYSTEMATIC

96

ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
164571	MEMO	FRANK CARLUCCI TO THE PRESIDENT, RE: NSC ACTIVITIES	5	12/24/1986	B1

The above documents were not referred for declassification review at time of processing

Freedom of Information Act - [5 U.S.C. 552(b)]

- B-1 National security classified information [(b)(1) of the FOIA]
- B-2 Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- B-3 Release would violate a Federal statute [(b)(3) of the FOIA]
- B-4 Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- B-6 Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- B-7 Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- B-8 Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- B-9 Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

CONFIDENTIAL

December 24, 1986

MEMORANDUM TO THE VICE PRESIDENT  
DONALD REGAN  
GEORGE SHULTZ  
JIM BAKER  
CASPAR WEINBERGER  
EDWIN MEESE  
JIM MILLER  
ROBERT GATES

FROM: Frank C. Carlucci

Attached is a memorandum I plan to give the President before he leaves for California.

While it is fair to say that nothing is yet cast in stone, I wanted you to know in advance some of my thoughts and the general direction I am recommending we go.

CONFIDENTIAL

Declassify on: OADR

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rev. 12/17/86

GUIDELINES FOR THE NSC STAFF REGARDING COVERT OPERATIONS

Executive Order 12333 (Section 1.2) of December 4, 1981 provides the authoritative statement of the National Security Council's role in intelligence and covert action matters:

"The NSC shall act as the highest Executive Branch entity that provides review of, guidance for and direction to the conduct of all national foreign intelligence, counterintelligence, and special activities and attendant policies and programs."

The E.O. defines special activities as:

"Activities conducted in support of national foreign policy objectives abroad which are planned and executed so that the role of the United States Government is not apparent or acknowledged publicly, and functions in support of such activities, but which are not intended to influence United States political processes, public opinion, policies, or media and do not include diplomatic activities or the collection and production of intelligence or related support functions."

Section 1.8(e) of E.O. 12333 provides that:

"No agency except the CIA (or the Armed Forces of the United States in time of war declared by Congress or during any period covered by a report from the President to the Congress under the War Powers Resolution, 87 Stat. 855) may conduct any special activity unless the President determines that another agency is more likely to achieve a particular objective."

In order to ensure that the NSC role is limited to supervision and guidance, and does not extend to the conduct of special activities, the Assistant to the President for National Security Affairs will issue the following directive to the NSC staff:

"In accordance with E.O. 12333, the NSC shall provide review of, guidance for, and direction of the conduct of special activities. The NSC and its staff shall exercise its role with respect to the conduct of special activities in accordance with established executive procedures. The staff of the NSC shall not itself undertake special activities."

## D R A F T

NSDD

SUBJECT: National Security Council StructureI. Role of the National Security Council

I wish to reaffirm the role of the National Security Council as the principal forum for consideration of national security policy issues requiring Presidential decision as set forth in National Security Decision Directive 2 of January 12, 1982. The functions and responsibilities of the NSC shall continue to be as set forth in the National Security Act of 1947, as amended.

II. NSC Responsibilities of the Secretaries of State and Defense  
and the Director of Central Intelligence

The NSC roles of the Secretary of State, the Secretary of Defense and the Director of Central Intelligence as described in NSDD 2 are reaffirmed.

III. Responsibilities of the Assistant to the President for National Security Affairs

The Assistant to the President for National Security Affairs, as stated in NSDD 2, shall, in consultation with members of the NSC and others, as appropriate, be responsible for developing, coordinating and implementing national security policy decisions. He shall identify those issues which require NSC consideration and/or Presidential decision. He shall ensure that such issues are subject to adequate analysis, that options are developed, where appropriate, and that disagreements are identified and presented adequately and fairly. He shall ensure that the necessary papers are prepared and distributed to NSC members and others, as appropriate. He shall prepare decision documents for my approval and disseminate them once approved.

He shall head the NSC Staff and otherwise administer the NSC system.

IV. Responsibilities of the NSC Staff

The NSC Staff shall support me and the Assistant to the President in matters of national security policy. Working



in consultation with NSC member agencies, NSC Staff officers shall ensure that issues requiring my attention are identified and given appropriate attention by the departments. They shall participate in interdepartmental groups and otherwise ensure proper coordination of the development and implementation of national security policy decisions.

NSC Staff officers shall not conduct special activities as described in E.O. 12333.

V. Establishment of NSC Policy Review Group

To assist me in carrying out my responsibilities for the conduct of national security affairs, I hereby establish the National Security Council Policy Review Group. The PRG will be composed of the Deputy Secretary of State and the Deputy Secretary of Defense, or other State and Defense Department officials designated by the Secretaries of State and of Defense, the Deputy Director of Central Intelligence, the Vice Chairman of the Joint Chiefs or another JCS officer designated by the Chairman of the Joint Chiefs of Staff, and the Assistant to the President for National Security Affairs or his Deputy who will act as Chairman. Depending on the issue under consideration, other agencies shall be represented at an equivalent level at the discretion of the Chairman. As the need arises, this group may be elevated to Cabinet level.

This group shall consider major issues requiring interdepartmental coordination, particularly those on which there are unresolved differences on which Presidential decisions are required, and shall plan for crises. In this regard, this group shall assume the functions of the Crisis Pre-Planning Group and the Terrorist Incident Working Group.

It shall ensure that papers are prepared in which issues are sharply defined, all relevant factors considered, realistic alternatives with their costs and consequences clearly set out, and the views of all interested departments and agencies fairly and adequately presented. The Group, following review of such papers, shall recommend whether the paper should be referred for consideration by the NSC, forwarded directly to me for decision, or returned for revision prior to further consideration.

The PRG shall also oversee implementation of Presidential decisions including consideration of any problems in implementation which may be brought to it by

representatives of NSC departments and agencies. It shall periodically review past NSDDs and inform me of cases where the passage of time or changing circumstances require revision or cancellation of my decisions.

The PRG shall be empowered to request action by various NSC interdepartmental bodies, as appropriate.



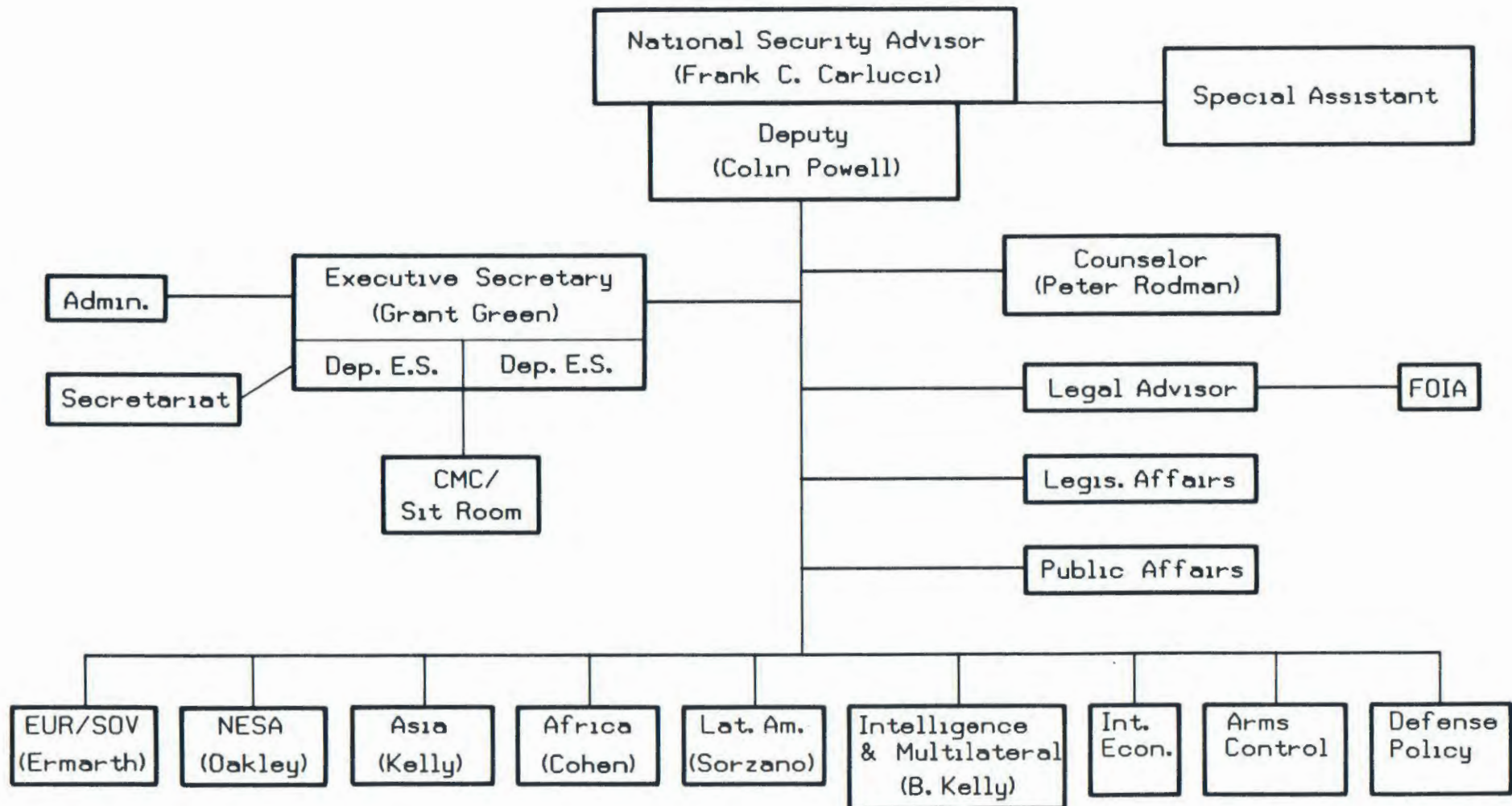
## ARMS CONTROL - INTERAGENCY PROCESS

<u>Organization</u>	<u>Agency Members</u>	<u>Chair</u>
<u>NSC/NSPG</u>	Vice President SecState SecDef DCI CJCS ACDA Director NSC Advisor (Others by invitation; plus advisors when NSC)	President
<u>Policy Review Group</u>	Under SecState Under SecDef Dep Dir CIA Vice Chairman JCS ACDA Director or Deputy (Principals plus one)	Dep NSC Advisor
<u>Senior Interagency Arms Control Group</u>	Asst SecState Asst SecDef Director, J-5 Asst Dir ACDA CIA Equivalent Head of Delegations (depending on subject) (Principals or principals plus advisors, as appropriate)	NSC Arms Control Director
<u>Interagency Working Groups</u>	State OSD OJCS CIA ACDA	NSC Staff
<ul style="list-style-type: none"> <li>o NST</li> <li>o Nuclear Testing</li> <li>o Conventional/MBFR/ CDE</li> <li>o CBW</li> <li>o Verification</li> </ul>		

Notes: Ambassadors Nitze, Rowney and Kampelman could be included in either or both of the first two levels (NSC/NSPG and Policy Review Group) when subject is NST.

Other agencies invited as appropriate (e.g., Energy Department at all levels on nuclear testing).

# NSC STAFF



NSC STAFF FUNCTIONS

DEFENSE

- o Defense Budget
- o Major Weapons Program
- o Strategic Planning
- o Packard Commission Follow-Up

COUNSELOR

- o Foreign Policy Overview & Strategy
- o Challenging Regional Offices
- o State of World Reports
- o Saturday Seminars
- o High-Level Special Projects

INTELLIGENCE & MULTILATERAL ISSUES

- o Intelligence Policy & Budget
- o Covert Action Coordination
- o Terrorism
- o Human Rights
- o International Narcotics
- o Science & Technology/  
Oceans Environment
- o U.N. Affairs
- o Counter-Intelligence

REGIONAL OFFICES

- o Interagency Coordination for  
Regional Issues & Problems
- o Membership on Interagency  
Committees
- o Support of Presidential Trips  
and State Visits

LEGAL ADVISOR

- o Vigorous Conformance with  
Laws and Presidential  
Directive in NSC
- o Advice on Presidential  
Authority in Foreign/  
Security Affairs
- o Liaison with White House  
Counsel

ARMS CONTROL

- o Defense & Space
- o START
- o INF
- o Nuclear Test Talks
- o MBFR
- o Chemical & Biological  
(and CW Non-proliferation)
- o Conventional Force Talks
- o CD
- o CSCE/CDE
- o Nuclear Non-Proliferation/  
Peaceful Cooperation

INTERNATIONAL ECONOMICS

- o Security Assistance
- o Technology Transfer
- o Trade & Commercial Affairs
- o International Finance
- o 150 Budget
- o Economic Assistance
- o Lending Agencies
- o International Energy &  
Resources
- o Economic Summits

PUBLIC AFFAIRS

- o Media Relations
- o Interagency Coordination
- o Public Diplomacy
- o International Communications

LEGISLATIVE AFFAIRS

- o Relationships with Key  
Committees/Leadership
- o Liaison with White House &  
Agency Legislative  
Affairs Activities
- o Congressional Correspondence



December 21, 1986

DIRECTIVE FROM THE NATIONAL SECURITY ADVISOR TO NSC STAFF

The principal responsibility of the NSC staff is to function as a staff arm to the President in his role as decision-maker and policy implementor. We are not a line organization. Accordingly, activities which assume aspects of line responsibilities, such as dealing with the press, foreign diplomats and Congressional members and staff must be carefully controlled and coordinated.

This is not to say that the NSC does not have responsibilities in these areas. It does, but I am hereby establishing a control and coordination point to ensure a coherent foreign policy, to avoid unnecessary friction with the line Departments, and to be certain that only authorized information is imparted to those who need to know it.

All such contacts are to be cleared with the Executive Secretary until we have fully staffed the Offices of Legislative and Public Affairs. Following such meeting with foreign diplomats, a brief memorandum of conversation should be submitted to the Executive Secretary.