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**Collection:** Hauser, Richard A.: Files  
**Folder Title:** V.P. Task Force on Combating Terrorism  
[Review Material for Hauser for Senior Review Group]  
Meeting 11/07/1985  
**Box:** OA11281

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# WITHDRAWAL SHEET

## Ronald Reagan Library

**Collection Name** HAUSER, RICHARD: FILES

**Withdrawer**

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**File Folder** V.P TASK FORCE ON COMBATING TERRORISM  
[REVIEW MATERIAL FRO HAUSER FOR SENIOR  
REVIEW GROUP] MEETING 11/07/1985

**FOIA**

S643/2

**Box Number** 11281

SYSTEMATIC

123

ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
166972	PAPER	DUPLICATE OF #13282 ISSUE PAPER 42	1	ND	B1
166973	PAPER	DUPLICATE OF #13283; ISSUE PAPER NO. 45	1	ND	B1

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Thurs.  
Nov. 7, 1985  
3-4 pm

OFFICE OF THE VICE PRESIDENT  
WASHINGTON

1 NOVEMBER 1985

RAH

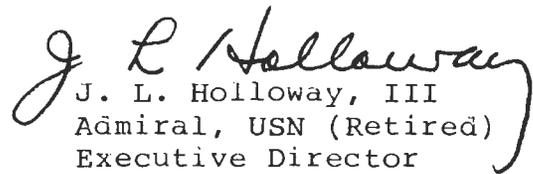
MEMORANDUM FOR AMBASSADOR ROBERT OAKLEY, DEPARTMENT OF STATE  
MR. J. ROBERT MCBRIEN, DEPARTMENT OF TREASURY  
MR. NOEL KOCH, DEPARTMENT OF DEFENSE  
MR. LOWELL JENSEN, DEPARTMENT OF JUSTICE  
MR. MATTHEW Z. SCOCOZZA, DEPARTMENT OF TRANSPORTATION  
MR. CHARLES ALLEN, CENTRAL INTELLIGENCE AGENCY  
LTGEN JOHN H. MOELLRING, JOINT CHIEFS OF STAFF  
MR. OLIVER REVELL, FEDERAL BUREAU OF INVESTIGATION  
VADM JOHN POINDEXTER, NATIONAL SECURITY COUNCIL  
MR. FRED F. FIELDING, THE WHITE HOUSE  
DR. ALTON KEEL, OFFICE OF MANAGEMENT AND BUDGET

SUBJECT: Task Force on Combatting Terrorism

A meeting of the Senior Review Group for the Vice President's Task Force on Combatting Terrorism will be held on November 7, 1985 from 3:00 p.m. to 4:30 p.m. in Room 208 of the Old Executive Office Building.

The purpose of the meeting is to discuss the draft recommendations prepared by the Staff Working Group after reviewing the responses to the initial issue papers. National Security Decision Directive (NSDD) 179, Task Force on Combatting Terrorism, July 20, 1985, and The Issue Book will be the operative documents for the meeting.

Participation is limited to principal or designated substitute. Please provide your intention to attend to Craig Coy (395-4950) by 3:00 p.m. November 6, 1985.

  
J. L. Holloway, III  
Admiral, USN (Retired)  
Executive Director  
Task Force on Combatting Terrorism



OFFICE OF THE VICE PRESIDENT  
WASHINGTON

1 NOVEMBER 1985

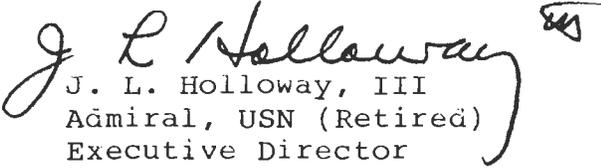
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Executive Director  
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C.F.

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CORRESPONDENCE TRACKING WORKSHEET

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Name of Correspondent: Admiral Holloway

MI Mail Report User Codes: (A) \_\_\_\_\_ (B) \_\_\_\_\_ (C) \_\_\_\_\_

Subject: Jack Force on Combatting Terrorism

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<u>CUHOLL</u>		ORIGINATOR	<u>85110128</u>	<u>C</u>	<u>85110130</u>
		Referral Note:			
<u>CUH04</u>		<u>A</u>	<u>85110129</u>	<u>C</u>	<u>85110130</u>
		Referral Note:			
<u>CUFIEL</u>		<u>I</u>	<u>85110130</u>	<u>C</u>	<u>85110130</u>
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ACTION CODES:

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THE WHITE HOUSE  
WASHINGTON

October 30, 1985

MEMORANDUM FOR FRED F. FIELDING

FROM: RICHARD A. HAUSER *RAH*

SUBJECT: Task Force on Combatting Terrorism

I have reviewed the Issue Papers circulated by Admiral Holloway on October 25, 1985, and found Issue Paper #41, "Legal System for Terrorism", and Issue Paper #42, "Deployment Policy for JSOC", deficient in that they did not demonstrate a recognition of the possible applicability of the War Powers Resolution and the Intelligence Oversight Act. I discussed this apparent deficiency with CAPT D.J. McMunn, USN, and suggested that he contact and draw upon the expertise of Abe Sofaer in this respect.

I have no comments or suggestions with respect to the other ✓  
Issue Papers.



OFFICE OF THE VICE PRESIDENT  
WASHINGTON

358218 *cc*

October 25, 1985

MEMORANDUM FOR SENIOR REVIEW GROUP  
TASK FORCE ON COMBATTING TERRORISM

FROM: ADMIRAL J. L. HOLLOWAY, III  
EXECUTIVE DIRECTOR

*J L Holloway*

SUBJECT: Issue Papers

As indicated in my memorandum of October 15, 1985, new issue papers would be forwarded as additional issues emerged. The attached papers have been developed subsequent to the initial distribution. They have been numbered sequentially for reference purposes and should be added to the notebook file of original issue papers.

The guidelines for reply remain the same. Substantive comments only are solicited at this point. These inputs from the Senior Review Group will be the basis of the first round of draft recommendations, which in turn will be reviewed by the SRG.

Responses to the attached issue papers should be made to the Executive Director of the Vice President's Task Force on Combatting Terrorism by November 4, 1985.

Enclosures

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F99-608/2 5/24/2013  
BY *dh* DATE 4/14/15

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ISSUE NO. \_\_\_\_\_

COGNIZANT ACTIVITY: STATE, DEFENSE, CIA, NSC, OMB

SUBJECT: Research and Development for Combatting Terrorism

ISSUE: In some cases R&D for combatting terrorism has tended to fall between agencies. Each agency tends to fund R&D projects of principal value to itself. Because of lower relative priority, some proposed terrorism related projects have fallen below the "funded" threshold. Others that have been funded, tend to duplicate projects funded by other agencies. In an attempt to coordinate government R&D for combatting terrorism, two different interagency committees have emerged: the Technical Support Working Group (TSWG) of the Interdepartmental Group on Terrorism (IG/T) and the IR&DC (Intelligence Research and Development Council), a DCI committee working with the Interagency Intelligence Committee on Terrorism (IICT). The latter group completed a study in October 1985 of R&D requirements for intelligence collection and support for counterterrorism. Coordination between these two interagency groups has not been complete, although cooperation is steadily improving. The TSWG has identified an unfunded deficiency of \$29 million per year over the next five years. No agency will assume funding responsibility, yet each agency agrees that "somebody" should fund the proposed R&D projects (for example, long-range beacon technology). The TSWG has proposed supplemental funding for the projects, but OMB rejects such a proposal and suggests that reprogramming of existing or budgetted funds is required. The bottom line is that R&D to combat terrorism is inefficiently funded -- multiple-agency funding of some projects and underfunding of others.

PROPOSAL: The National Coordinator for Combatting Terrorism (see Issue Paper No. 3) should be assigned coordination authority and responsibility for R&D related to terrorism. His coordination function would reduce the incidence of duplication in the funding of terrorism R&D projects and the likelihood that worthwhile R&D projects to combat terrorism go unfunded because of interagency bickering over funding responsibility.

STAFF CONTACT: LCOL R. L. Earl, 395-4950, (Secure via WH switch)

SECRET

ISSUE PAPER NO. 40

This issue paper is classified Top Secret and will be distributed separately to cognizant activities.

Staff Contact: CAPT D. L. McMunn, USN, 395-4950  
(Secure line via WH switchboard)

ISSUE PAPER NO. 41

COGNIZANT ACTIVITY: STATE, JUSTICE

SUBJECT: Legal System for Terrorism

ISSUE: International and domestic legal systems are adequate to deal with conventional war and crime but appear inadequate to address issues drawing from low-intensity conflicts and terrorism. A reassessment of current legal systems to accommodate issues arising from the use of both international and domestic terrorism is needed. Jurisdictional conventions, indications of state support, and what constitutes a casus belli represent aspects of the problem that require study and eventual codification.

Just such a project is currently under serious consideration at Harvard Law School's Center for Criminal Justice. Funding is being solicited from the Ford Foundation. Currently envisioned, the project would focus on the relationship of law to the problem of terrorism, both domestic and international, and would generally examine the following three areas of inquiry:

1. International law enforcement relationships;
2. A comparative review of how legal systems in other democratic countries in Europe, Japan, and Israel have been able to cope with the threat and the occurrence of actual incidents of terrorism while maintaining valued civil liberties; and
3. What relevancy, if any, international law has in the determination by the United States and other countries of the best approaches to dealing with actual or threatened incidents of terrorism.

PROPOSAL: The Department of Justice should express Governmental support for private sector initiative that could develop approaches and recommendations for dealing with terrorism within the legal system. Coordinate interagency suggestions for effecting and directing such a study. Ensure that close Government-private sector cooperation ensues.

STAFF CONTACT: CAPT D. J. McMunn, 395-4950

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MEETING 11/07/1985

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<i>ID</i>	<i>Document Type</i> <i>Document Description</i>	<i>No of</i> <i>pages</i>	<i>Doc Date</i>	<i>Restric-</i> <i>tions</i>
166972	PAPER  DUPLICATE OF #13282 ISSUE PAPER 42	1	ND	B1

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ISSUE PAPER NO. 43

COGNIZANT ACTIVITY: All Departments and Agencies

SUBJECT: U.S. Presence Abroad

ISSUE: The threat posed by terrorism to U.S. interests, personnel and property abroad, and acceptance of its likely continuation, has led to a number of actions designed to harden the target and/or reduce it in size. Those efforts have not been fully coordinated, nor have all agencies fully participated.

In a few high-threat posts, the difficult decision to remove dependents has been made and implemented. On occasion, only children have been sent home, a measure which automatically removes some parents as well. When matters become quite serious, major staff reductions have taken place. All of these actions are in response to actual or anticipated terrorist acts, usually after the fact, and are intended to limit the exposure. This reaction may represent partial achievement of the terrorist's goals, but the costs and consequences, real or perceived, of successful attacks on employees and/or dependents are probably and potentially far greater, particularly if nothing significant was done in advance to lessen the danger by, for example, cutting back wherever possible.

The "bricks and mortar" approach, making U.S. installations and residences more difficult to attack, is very expensive. Further, its effectiveness is limited to the extent that not all threatened agencies or persons are, can be, or are willing to be included in the protected building/area. Since terrorists will seek soft targets, successful efforts to protect one facet of the U.S. presence may result in increased danger for another in the same city.

PROPOSAL: The Department of State should direct Ambassadors in all designated high-threat areas to institute a thorough review of the personnel requirements of all Agencies represented, in-country, in order to reduce the exposure of personnel and facilities to terrorist attacks to the minimum consistent with effectiveness. The review should carefully examine the question of hardening all Embassy-related facilities, or including them within a security perimeter, regardless of practices prevailing elsewhere. The Department of Defense should direct the appropriate CINCS to undertake similar reviews for their commands.

STAFF CONTACT: LTCOL Robert Earl, 395-4950

ISSUE PAPER: 44

COGNIZANT ACTIVITY: STATE, CIA

SUBJECT: International Research, Development, and Acquisition  
(RD&A) Initiatives

ISSUE: A review of current RD&A programs indicates that while there has been occasional interaction between the U.S and foreign combatting terrorism RD&A communities, these ad hoc exchanges could be much more productive than is now realized.

PROPOSAL: It is recommended that the State Department, through the Interdepartmental Group on Terrorism (IG/T), examine the establishment of a series of bilateral arrangements for RD&A exchanges with selected foreign counterparts. Exchange programs with the British, French, Italians, West Germans, and Israelis are recommended initially. Each arrangement should include a formalized statement of goals and objectives, funding agreements where appropriate and a general understanding of what's expected of each party. Above all, these combatting terrorism programs should be highly compartmented and structured on a quid pro quo basis in order to protect and enhance U.S. political, military, and technological interests.

STAFF CONTACT: CAPT L. H. Boink, 395-4950

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