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## **Ronald Reagan Library**

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Doc No	<b>Doc Type</b>	Document Description	No of Pages		Restrictions	
1	REPORT	APPOINTMENT PROCESS PERSONAL INTERVIEW RECORD RE SEELEY LODWICK (PARTIAL)	1	5/3/1983	B6	229
2	LETTER	SEELEY LODWICK TO MICHAEL STEIN	3	4/22/1983	B6	230
3	MEMO	BARRY RUBIN TO JACK CARLEY, RE RESTRICTIONS ON OUTSIDE ACTIVITY OF A COMMISSIONER (PARTIAL FIRST PAGE)	3	7/19/1982	B6	1132
4	LETTER	GERALD NORTON TO HOWARD CANNON RE INFORMATION SUPPLIED FOR CONFIRMATION HEARING	6	7/20/1978	B6	231
5	LETTER	LEON ULMAN TO H. CANNON RE POTENTIAL CONFLICTS OF INTEREST	6	ND	B6	232
6	LETTER	L ULMAN TO WARREN MAGNUSON RE POTENTIAL APPOINTEE	3	12/9/1977	В6	233
7	LETTER	L. ULMAN TO WARREN MAGNUSON RE POTENTIAL APPOINTEE	4	6/1/1977	B6	234

Freedom of Information Act - [5 U.S.C. 552(b)]

B-1 National security classified information [(b)(1) of the FOIA]

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File I	Folder [J	GR/APPOINTEE CLEARANCES - 05/03/198	3-05/04/19	983] <b>FO</b>	<b>I</b> A	
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8	LETTER	DAVID KIRSTEIN TO J. JACKSON WALTER RE NOMINEE'S FINANCIAL INTERESTS	3	9/28/1981	B6	235
9	MEMO	ROBERTS TO MICHAEL STEIN, RE SEELEY G. LODWICK	1	4/22/1983	B6	1133
10	LETTER	LODWICK TO STEIN	3	4/22/1983	B6	1134
11	STATEMENT	BANK STATEMENT RE LODWICK FAMILY FINANCIAL HOLDINGS FOR 12/1/81-2/28/82	4	ND	B6	236
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15	STATEMENT	BANK STATEMENT RE LODWICK FAMILY FINANCIAL HOLDINGS FOR 12/1/82-2/28/83	4	ND	B6	240

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16 FORM	FINANCIAL DISCLOSURE REPORT (SF278)	4 ND B6 <sup>2</sup>
17 NOTES	RE REQUIRED FINANCIAL DOCUMENT	TS 2 ND B6 <sup>2</sup>

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E.O. 13233

#### THE WHITE HOUSE

#### WASHINGTON

#### May 3, 1983

#### APPOINTMENT PROCESS PERSONAL INTERVIEW RECORD

DATE OF INTERVIEW: Numerous Meetings in April CANDIDATE: Seeley G. Lodwick POSITION: Commissioner, U.S. International Trade Commission INTERVIEWER: John G. Roberts

#### Comments

Seeley G. Lodwick is to be nominated a Commissioner of the International Trade Commission (ITC). Under 19 U.S.C. § 1330(c)(5), "[n]o commissioner shall actively engage in any business, vocation, or employment other than that of serving as a commissioner."

### FOIA(b) (6)

Office of Government Ethics (per Jane Ley) has concurred in this determination.

The

The ITC enabling statute provides that "Not more than three of the commissioners shall be members of the same political party, and in making appointments members of different political parties shall be appointed alternately as nearly as may be practicable." Two of the three sitting commissioners are Republicans, so Lodwick would fill the Republican quota. Since the last two appointments went to Republicans, Lodwick should not be appointed until the appointment of a non-Republican commissioner. Joe Ryan of Presidential Personnel advises me that two independent nominees are ready to be sent up, and if confirmed they can be appointed immediately prior to Lodwick.

FOIA(b) (6

### **Ronald Reagan Library**

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2 LETTER	3	4/22/1983	B6 <sup>230</sup>

### SEELEY LODWICK TO MICHAEL STEIN

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### UNITED STATES INTERNATIONAL TRADE COMMISSION

#### WASHINGTON, D.C. 20436

April 29, 1983

John G. Roberts, Esq. Associate Counsel to the President The White House Washington, D.C. 20500

Re: Seeley G. Lodwick

Dear Mr. Roberts:

We have reviewed Mr. Lodwick's letter of April 22, 1983, describing his farm holdings and his intended activities as trustee of the William G. Lodwick trust. Based on the representations made in the letter, we determine that Mr. Lodwick's activities would not be contrary to the provisions of 19 U.S.C. § 1330(c)(5).

Although consideration of a waiver under 18 U.S.C. § 208(b) is somewhat premature prior to Mr. Lodwick's confirmation, we note that the Commission has infrequently conducted investigations regarding the kinds of agricultural products raised on the properties in which Mr. Lodwick holds an interest.

If I can be of further assistance in this matter please do not hesitate to contact me.

Sincerely,

ill. l

Michael P. Mabile Deputy Ethics Counselor

cc: Jane Ley, Esq. Office of Government Ethics

#### THE WHITE HOUSE

WASHINGTON

April 22, 1983

- MEMORANDUM FOR MICHAEL STEIN GENERAL COUNSEL INTERNATIONAL TRADE COMMISSION
- FROM: JOHN G. ROBERTS
- SUBJECT: Seeley G. Lodwick

I attach for your information a copy of a memorandum from the Office of the General Counsel, Federal Trade Commission, concerning 15 U.S.C. § 41, an analogue of 19 U.S.C. § 1330(c)(5). I also attach a copy of a letter from the General Counsel of the Civil Aeronautics Board concerning, in part, the applicability of 49 U.S.C. § 1321(b) -- also an analogue of 19 U.S.C. § 1330(c)(5) -- in the context of an FCC licensee who relinquished daily operation of his stations but, under FCC rules, retained ultimate control of them.

Attachments

FEDERAL TRADE COMMISSION WASHINGTON. D. C. 20580

OFFICE OF THE GENERAL COUNSEL

1 9 JUL 1982

#### MEMORANDUM

TO : Jack Carley

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FROM

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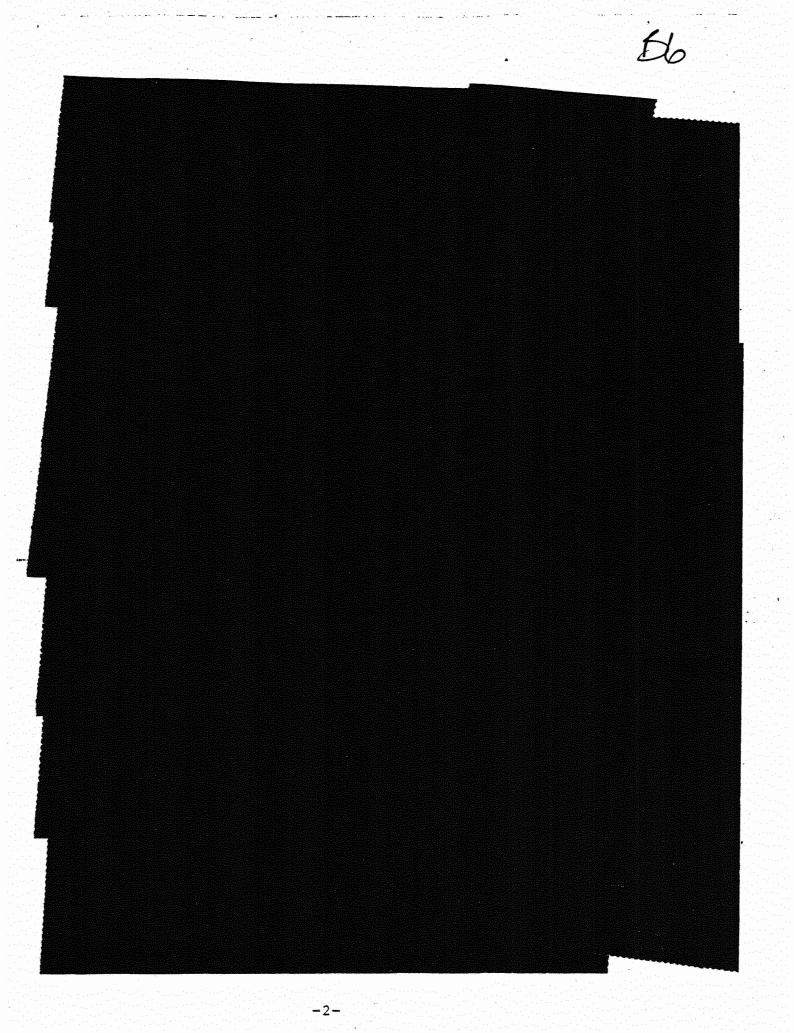
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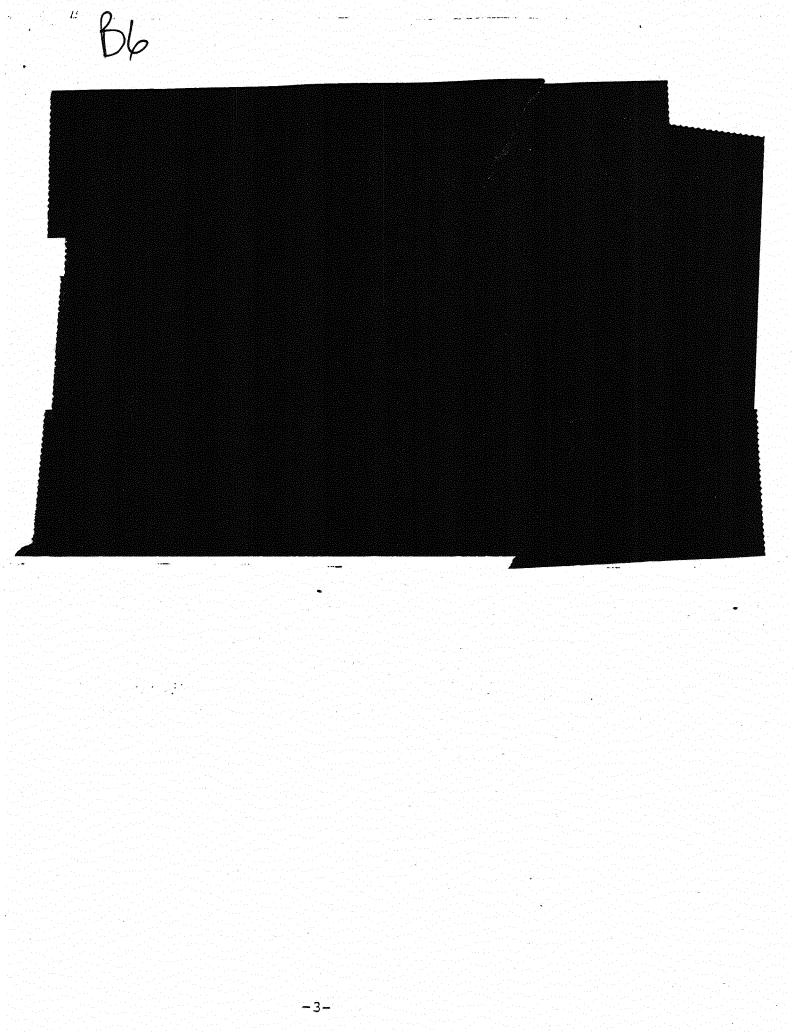
SUBJECT : Restrictions on Outside Activity of a Commissioner



Section 1 of the Federal Trade Commission Act, 15 U.S.C. § 41, prohibits a commissioner from engaging in "any other business, vocation or employment."

FOIA(b) (6)





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6 LETTER

### 3 12/9/1977 B6 <sup>233</sup>

## L ULMAN TO WARREN MAGNUSON RE POTENTIAL APPOINTEE

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7 LETTER L. ULMAN TO WARREN MAGNUSON RE POTENTIAL APPOINTEE	4	6/1/1977	B6 234

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E.O. 13233

ATTACHMENTE

CT OF LECAL COURSEL

Department of Justice Mashington, D.C. 20530

## 29 SEP 1976

Honorable Frank E. Moss Chairman, Subcommittee for Consumers Senate Committee on Commerce Washington, D. C. 20510

Dear Senator Moss:

This is in response to your letter of September 20, 1976, asking that we reconsider one aspect of our opinion regarding potential conflict of interest problems or other legal impediments to the service of Thaddeus Gárrett as a Member of the Consumer Product Safety Commission. Specifically, you question the statement in our September 13 letter to Senator Magnuson that Mr. Garrett's service as an associate pastor of the Wesley Temple A.M.E. Zion Church in Akron, Ohio, "would seem to constitute engaging in another 'business, vocation, or employment,' which is prohibited by 15 U.S.C. § 2053(c)."

Mr. Garrect has informed us orally that he has regular responsibilities as associate pastor, including officiating at church services on two or three Sundays each month and at occasional wedding and funeral ceremonies on Saturdays or Sundays. Such activities by an ordained minister -which Mr. Garrett is -- seem to us to constitute engaging in a "vocation" within the ordinary meaning of that word. They are the type of activities, for example, of which many persons make a professional career. We do not believe that 15 U.S.C. § 2053(c) is nevertheless inapplicable in the present context merely because Mr. Garrett receives no compensation for his work.

The Committee reports and debates on the Consumer Product Safety Act of 1972 are silent as to the legislative purpose in prohibiting Members from engaging in any outside business, vocation, or employment. This provision was first contained in draft legislation submitted in 1970 as part of the Final Report of the National Commission on Product Safety, which was established to study the need for Federal legislation in the area. <u>See Hearings on the Consumer Product</u> <u>Safety Act before the Subcommittee on Commerce and Finance</u> of the House Interstate and Foreign Commerce Committee, 92d Cong., 1st & 2d Sess. 319, 503 (1972). The Final Report contains no discussion of the recommended provision, and it was apparently adopted without question by the Congress in the legislation that was finally enacted. Any analysis of legislative intent must therefore be speculative and, indeed, somewhat artificial.

The prohibition in 15 U.S.C. § 2053(c) was no doubt borrowed by the National Commission from comparable provisions in statutes governing other independent regulatory agencies. <u>See</u>, <u>e.g.</u>, 15 U.S.C. § 41 (FTC); 16 U.S.C. § 792 . (FPC); 47 U.S.C. § 154(b) (FCC); 49 U.S.C. § 11 (ICC). Unfortunately, there are no published opinions construing these provisions which might be of help here.

We have not undertaken an exhaustive study of the legislative history of these earlier statutes, although we did unearth a statement in the Senate debates concerning the comparable provision in the Interstate Commerce Act, which was apparently the grandfather of them all, to the effect that Commissioners were to have "no other business . . . thus necessitating . . . an income limited to the amount named in the bill." 17 Cong. Rec. 3477 (1886). We do not read this to mean that limiting a Commissioner's income to his authorized salary is necessarily the only purpose of the ICC provision, however. For one thing, it does not even effectively limit a Commissioner's income to his Government salary, because Commissioners may still receive income from securities of companies not regulated by the ICC. 49 U.S.C. 6 11. In any event, we do not attach much significance to this fleeting reference in the legislative history of an essentially unrelated act passed almost 90 years ago in view of the fact that there is no indication that later Congresses, including that which passed the Consumer Product Safety Acc, ever gave any thought to the precise meaning of the prohibition. We think it equally if not

more plausible that those who voted for the later provisions, and perhaps even the ICC provision as well, believed that members of independent regulatory commissions should be prohibited from engaging in any outside business, vocation, or employment in order to minimize professional diversions and thereby to focus their energies on official duties. Under this interpretation, even uncompensated outside activ-  $\nu$ ities of such a nature must be prohibited, since they too might detract from a member's performance of his official duties.

The Supreme Court has stated that one of the justifications for establishing regulatory commissions comprised of members having a fixed statutory term is to foster independence and tolenable the members to develop expertise during their tenure. <u>Humphrev's Executor v. United States</u>, 295 U.S. 602, 625-26 (1935). Limiting outside activities of members, whether compensated or not, is consistent with this purpose.

Our conclusion that the prohibition in 15 U.S.C. § 2053(c) applies to uncompensated outside activities also finds support in the fact that the President is authorized to remove any Member of the Consumer Product Safety Commission "for neglect of duty or malfeasance in office." 15 U.S.C. § 2053(a). This section too reflects a concern that Members not be distracted from their official responsibilities.

Finally, we have been advised on an informal basis by several of the other independent regulatory agencies that the matter of compensation would not be regarded as controlling in determining whether outside activities by members would violate comparable prohibitions against engaging in any other business, vocation, or employment. In fact, we were informed that a member of one such agency who also happened to be a minister was orally advised under circumstances quite similar to those involved here that he should cease servicing his congregations when he became a member, and we understand that he did so.

The conclusion that uncompensated services are covered seems quite sound if reference is made to some of the other situations in which the issue could arise. We assume that there would be agreement, for example, that a Member of the Consumer Product Safety Commission would be prohibited by 15 U.S.C. § 2053(c) from devoting his weekends to practicing law without compensation for a local legal services organization or teaching or consulting on a regular basis for free. In our view, the same rule should apply to the ministry.

Sincerely;

Deputy Assistant Attorney General

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Hon. WALTER D. HUDDLESTON,

#### U.S. SENATE, Washington, D.C., March 30, 1981.

U.S. Senate, Ranking Minority Member, Subcommittee on Environment, Soil Conservation and Forestry, Committee on Agriculture, Russell Senate Office Building, Washington, D.C.

DEAR DEE: I would appreciate it if you could arrange for Mr. John B. Crowell, Jr., to answer for the Subcommittee's hearing record, the enclosed questions relating to his nomination as Assistant Secretary of the Department of Agriculture.

Thank you for your assistance. Sincerely,

GARY HART.

#### Enclosure.

#### [The questions and answers thereto follow:]

Question 1. As the Assistant Secretary overseeing the Forest Service, you will have management responsibility for the 22 percent of Colorado's land which is in the national forest system. What is your philosophy for the management of that land?

Answer. We will continue the philosophy of multiple use management.

Question 2. Would there by any conflicts of interest between your current position of general counsel of the company purchasing the most timber from the national forests and a position as Assistant Secretary overseeing the national forests? What steps will you take to avoid any conflicts on matters coming before you which affect Louisiana Pacific?

Answer. Upon being sworn in, I will have divested myself of all stock ownership in Louisiana Pacific Corporation and totally severed employment connections with the Company. I have no assurance nor have I sought any assurance of reemployment by Louisiana Pacific Corporation or any other company. Any appeals to which Louisiana Pacific Corporation is a party will not be resolved by me. I have taken all steps necessary to comply with the Ethics in Government Act of 1978.

Question 3. A federal court recently fined Louisiana Pacific \$1.5 million for anticompetitive practices, which occurred during your tenure as the company's chief legal officer, relating to the purchase of timber from national forest lands in Alaska. Did you have any role in the activities the court found to be illegal, and if so, what was that role?

Answer. I am generally familiar with the cited lawsuit which is a civil antitrust action for treble damages. My involvement in the case was limited to approving selection made by the President of Ketchikan Pulp Company of defense counsel for the Company and thereafter in receiving status reports from such counsel respect-ing progress in preparation for defense of the case. From time to time preceding and during the trial, I participated with such counsel in a number of meetings and telephone conversations involving trial tactics and strategy

Question 4. One of the regulations the Administration has targeted for administrative review is the Forest Service's regulations on the land management plans required by the National Forest Management Act of 1976. What is the purpose of this review? What role will the Forest Service play in this review? What effect will the review have on the initial land management plans the Forest Service is now preparing for most national forests?

Answer. The National Forest Management Act (NFMA) was enacted in 1976. It required the development of regulations to set out standards and guidelines for land and resource management planning on 191 million acres of National Forest System lands. The Act requires these plans to be completed by September 30, 1985. For the past 1½ years the Forest Service has been implementing the regulations developed in 1979 pursuant to the NFMA. The Vice President's Task Force on Regulatory Reform has identified these regulations as a possible target for review simply because of the length and complexity of the semilations. because of the length and complexity of the regulations. I doubt that much substantive change in the regulations is likely to result.

Planning will continue under current regulations during this review. It is expected that the revisions to the regulations will not cause any significant reworking of plans now being developed. The purpose of the review is to simplify the procedures and improve efficiency in planning.

Question 5. What is your position on the Clean Air Act's provisions strictly limiting the amount of additional pollution or visibility impairment of "Class I" wilderness areas (those designated by Congress before 1977)? Do you think Congress should change these provisions?

Answer. In general, I su limiting visibility impairme date of the Act. The Act interpretation of the Act co vistas outside wilderness an intent by the Congress would Question 6. What is your 1

submitted by the previous area review and evaluation Congress?

Answer. For the most part point for Congressional cons tion as to which lands shou

provide Congress specific rec Question 7. In the Colorad conduct 10 wilderness studie Wilderness Act of 1964." Wi the current regulations and Wilderness Act?

Answer. Yes. Question 8. The Colorado developed last year statutor which had been studied for sions were included in the ( you support these provisior different "release" provisio

Answer. a. Yes, we suppor the status of roadless areas; in any bills developed in the they are developed.

Question 9. The conferen specifically identified five ar nation by the previous Admi directed that these areas sho Will the Forest Service, ur directive?

Answer, Yes.

Question 10. In the Colora to administer and interpret in accordance with the gu developed in conjunction w Representatives committee subsequently been included i agency officials. Do you sup tion?

Answer. Yes.

#### BIOGRAPHICAL INFORMATION CULTURE FOR INTERNATION

Seeley Lodwick was nomir for International Affairs and Lodwick was born Octobe

degree in agricultural econo the U.S. Marine Corps from From 1945 until 1969 Mr. including livestock; both da

beans, and wheat. In 1969 he assumed the Division, ASCS. In 1970 he l and Executive Assistant to Mr. Lodwick became Directo eration, Washington, D.C., named Assistant Administr 1979 until his nomination I Roger W. Jepsen (R-Iowa). Mr. Lodwick is married t

#### U.S. SENATE, Washington, D.C., March 30, 1981.

bcommittee on Environment, Soil Conserriculture, Russell Senate Office Building,

ould arrange for Mr. John B. Crowell, Jr., record, the enclosed questions relating to e Department of Agriculture.

GARY HART.

#### eto follow:]

overseeing the Forest Service, you will 22 percent of Colorado's land which is in philosophy for the management of that

of multiple use management.

of interest between your current position asing the most timber from the national ry overseeing the national forests? What n matters coming before you which affect

ve divested myself of all stock ownership lly severed employment connections with ave I sought any assurance of reemployany other company. Any appeals to which ill not be resolved by me. I have taken all in Government Act of 1978.

ed Louisiana Pacific \$1.5 million for antiring your tenure as the company's chief nber from national forest lands in Alaska. court found to be illegal, and if so, what

he cited lawsuit which is a civil antitrust nt in the case was limited to approving kan Pulp Company of defense counsel for status reports from such counsel respectthe case. From time to time preceding and h counsel in a number of meetings and tics and strategy

Administration has targeted for adminisulations on the land management plans nent Act of 1976. What is the purpose of vice play in this review? What effect will agement plans the Forest Service is now

ent Act (NFMA) was enacted in 1976. It set out standards and guidelines for land 1 million acres of National Forest System completed by September 30, 1985. For the n implementing the regulations developed ce President's Task Force on Regulatory as a possible target for review simply

e regulations. I doubt that much substanesult. gulations during this review. It is expect-

ill not cause any significant reworking of If the review is to simplify the procedures

the Clean Air Act's provisions strictly ion or visibility impairment of "Class I" gress before 1977)? Do you think Congress

Answer. In general, I support the provisions of the Clean Air Act relative to limiting visibility impairment for areas designated as wilderness as of the effective date of the Act. The Act contains substantial flexibility. I am concerned that interpretation of the Act could be too strict. For example, designation of integral vistas outside wilderness areas does not appear to be required. A clarification of intent by the Congress would be helpful.

Question 6. What is your position on the wilderness recommendations which were submitted by the previous Administration following the Forest Service's roadless area review and evaluation (RARE II), but which have not yet been acted on by Congress?

Answer. For the most part the RARE II recommendations provide a good starting point for Congressional consideration. We expect Congres to continue its considera-tion as to which lands should be designated as wilderness. As requested, we will provide Congress specific recommendations on individuals bills.

Question 7. In the Colorado Wilderness Act of 1980, the Forest Service directed to conduct 10 wilderness studies "in accordance with subsections 3(c) and 3(d) of the Wilderness Act of 1964." Will the Forest Service, in conducting these studies, follow the current regulations and practices established under sections 3(c) and 3(d) of the Wilderness Act?

Answer. Yes.

Answer. Yes. Question 8. The Colorado delegation and other interested members of Congress developed last year statutory provisions on the "release" of national forest lands which had been studied for possible wilderness designation RARE II. These provi-sions were included in the Colorado, New Mexico, and Alaska wilderness bills. Do you support these provisions? Would you support the inclusion of the same or different "release" provisions in any additional legislation based on RARE II? Answer. a. Yes, we support the objectives of these provisions in seeking to resolve the status of roadless areas; b. We expected that release language will be included in any bills developed in the 97th Congress. We will respond to these proposals as they are developed

Question 9. The conference report accompanying the Colorado Wilderness Act specifically identified five areas which had been recommended for wilderness designation by the previous Administration but were rejected by Congress. The conferees directed that these areas should be made available for non-wilderness multiple use. Will the Forest Service, under the new Administration, continue to follow this directive?

Answer. Yes.

Answer, res. Question 10. In the Colorado Wilderness Act, Congress directed the Forest Service to administer and interpret the provisions of the Wilderness Act relating to grazing in accordance with the guidelines on grazing policy and practices which were developed in conjunction with the Colorado bill and included in the House of Representatives committee report accompanying the bill. These guidelines have subsequently been included in the Forest Service Manual and are being followed by grant efficiency. Do you guidelines and the forest bervice Manual and are being followed by agency officials. Do you support these guidelines and their continued implementation?

Answer. Yes.

BIOGRAPHICAL INFORMATION OF SEELEY G. LODWICK, UNDER SECRETARY OF AGRI-CULTURE FOR INTERNATIONAL AFFAIRS AND COMMODITY PROGRAMS-DESIGNATE

Seeley Lodwick was nominated for the position of Under Secretary of Agriculture for International Affairs and Commodity Programs on March 17, 1981.

Lodwick was born October 19, 1920 in Evanston, Illinois. He received his B.S. degree in agricultural economics from Iowa State University in 1942. He served in the U.S. Marine Corps from 1942 to 1945, when he was discharged as a lieutenant. From 1945 until 1969 Mr. Lodwick was engaged in various farming activities, including livestock; both dairy and beef, along with hogs; and grains-corn, soybeans, and wheat.

In 1969 he assumed the responsibility of Director, Conservation and Land Use Division, ASCS. In 1970 he became Secretary of the Commodity Credit Corporation, and Executive Assistant to the Administrator of ASCS. Leaving that post in 1973, Mr. Lodwick became Director, Government Relations, American Farm Bureau Federation, Washington, D.C., and served in this capacity until 1976 when he was named Assistant Administrator for ASCS in the Department of Agriculture. From 1979 until his nomination Mr. Lodwick served as Iowa Administrator for Senator Roger W. Jepsen (R-Iowa).

Mr. Lodwick is married to Helen (Pat) Barbre and they have three daughters.

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#### UNITED STATES OF AMERICA, OFFICE OF GOVERNMENT ETHICS, OFFICE OF PERSONNEL MANAGEMENT, Washington, D.C., March 18, 1981.

#### Hon. JESSE A. HELMS,

## Chairman, Committee on Agriculture, Nutrition and Forestry. U.S. Senate, Washington, D.C.

DEAR MR. CHAIRMAN: In accordance with the Ethics in Government Act of 1978, I DEAR MR. CHAIRMAN: In accordance with the Ethics in Government Act of 1516, 1 enclose a copy of the financial disclosure report filed by Seeley G. Lodwick. Presi-dent Reagan has nominated Mr. Lodwick for the position of Under Secretary for International Affairs and Commodity Programs, Department of Agriculture. We have reviewed the report and obtained advice from the Department of Agri-culture concerning any possible conflict in light of the agency's functions and the

nominee's proposed duties. Copies of letters from the agency's functions and the concerning this matter are attached to his report. We note that by his letter, Mr. Lodwick has made various commitments in order to resolve issues relating to potential conflicts of interest. We concur with the agency concerning a waiver under 18 U.S.C. § 208(b). Such a determination is necessary and appropriate in this case, and we have been advised that it will be forthcoming.

Subject to affectuating the commitments referred to above and the waiver deter-mination, we believe that Mr. Lodwick will be in compliance with applicable laws and regulations governing conflicts of interest. Sincerely,

J. JACKSON WALTER, Director.

Enclosure.

DEPARTMENT OF AGRICULTURE, OFFICE OF THE SECRETARY, Washington, D.C., March 5, 1981.

HON. J. JACKSON WALTER, Director, Office of Government Ethics, Washington, D.C.

DEAR MR. WALTER: Enclosed is a copy of the SF-278, Financial Disclosure Report, for Seeley G. Lodwick, nominee for the position of Under Secretary of Agriculture for International Affairs and Commodity Programs, which I have signed as this Department's designated official under the Ethics in Government Act of 1978. Also enclosed is Mr. Lodwick's letter to you of this date detailing the steps he has agreed to take in order to avoid the possibility of any actual or apparent conflict of interest between his personal financial interests and the duties he will perform as Under Secretary. I believe that, on the basis of the financial interests disclosed in the SF-278, and considering the steps which Mr. Lodwick has agreed to take, the report

discloses no conflict of interest under applicable laws and regulations. While the information contained in the report discloses no present conflicts of interest between Mr. Lodwick's personal financial interests and the duties he will perform as Under Secretary of Agriculture, it is nonetheless apparent to me that matters will required using Mr. Lodwick's tenues or Under Secretary which matters will routinely arise during Mr. Lodwick's tenure as Under Secretary which, when viewed alongside his agricultural interests, could well rise to actual or apparent conflicts of interest. The types of activities in which the Under Secretary is called upon to participate personally and substantially on a regular basis, any of which could give rise to at least an appearance of conflict of interest, include, among others, advice with respect to export sales of U.S. agricultural commodities, or embargoes on such sales; questions regarding imports of meat products from foreign foreign countries; and decisions regarding loan rates and target prices for corn, soybeans and other agricultural crops

Because the types and numbers of such matters are so varied and extensive, I recommend that serious consideration be given to issuance of a determination for Mr. Lodwick, under the provisions of 18 U.S.C. 208(b), that his financial interests in agricultural production areas are not so substantial as to be deemed likely to affect the integrity of his services to the Government as Under Secretary of Agriculture. While Mr. Lodwick has, in my view, taken all the steps which should be expected of him to avoid the possibility of any conflict of interest or appearance thereof, I believe that issuance of such a determination would foreclose the possibility that any such matters would preclude his performance of the full range of duties assigned to the Under Secretary of Agriculture for International Affairs and Commodity Programs. Sincerely,

JOHN W. FOSSUM. Director of Personnel and Designated Agency Official.

Enclosures.

#### HON. J. JACKSON WALTER, Director, Office of Government Washington, D.C.

DEAR MR. WALTER: The pur to take in order to avoid the p between my personal financia to be Under Secretary of A Programs.

As indicated on my SF-278. of the beneficiaries of the Wi Lee County, Iowa This land operated on a crop share bas tions from this trust proper Lodwick trust, and have rece have actively participated in confirmation as Under Secre grams, I will resign my positi active participation in the r tenure as Under Secretary, an distributions. In no event wil return of eight percent (8 per assets, during the period of m I also own, jointly with my Inc., also located in Lee Coun

soybeans, and is managed by will abstain from all active p and will continue to receive property, and in no event will percent (8 percent) of the value

My wife owns separately 12 This land is managed by my soybeans, and wheat. I will l agement of this land during n

I will also, during my tenu tion in any particular matter ture concerning farming or a lands owned by the William land separately owned by my I also own, jointly with my

Texas, which is managed and which we receive a cash rent for which we receive cash p from active participation in Under Secretary. During my income from this property wi (8 percent) of the value of my participation in any particul Agriculture concerning farm Texas, where these lands are

I also own a one-sixth inte which raises, finishes, and n office in this concern, but I Directors. While I now parti such involvement during my bership on the Board of Dir only income from this interest to receive while I serve as Ur

Neither I nor any of my fa edness under or participation Further, no loans or other pa

with the exception of the farming and farm-related op ly hold. I will also refrain fro services of any kind, in con operations, or other busines

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9 MEMO

1 4/22/1983 B6 <sup>1133</sup>

ROBERTS TO MICHAEL STEIN, RE SEELEY G. LODWICK

Freedom of Information Act - [5 U.S.C. 552(b)]

B-1 National security classified information [(b)(1) of the FOIA]

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10 LETTER LODWICK TO STEIN	3	4/22/1983	B6	1134		

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E.O. 13233

STATES OF AMERICA. OF GOVERNMENT ETHICS, of Personnel Management, Washington, D.C., March 18, 1981.

#### nd Forestry,

thics in Government Act of 1978, I filed by Seeley G. Lodwick. Presi-ne position of Under Secretary for Department of Agriculture.

vice from the Department of Agriof the agency's functions and the om the agency and Mr. Lodwick rt. We note that by his letter, Mr. rder to resolve issues relating to agency concerning a waiver under ssary and appropriate in this case, ing

red to above and the waiver detern compliance with applicable laws

#### J. JACKSON WALTER, Director.

TMENT OF AGRICULTURE, OFFICE OF THE SECRETARY, Washington, D.C., March 5, 1981.

7-278, Financial Disclosure Report, of Under Secretary of Agriculture ams, which I have signed as this s in Government Act of 1978. Also e detailing the steps he has agreed ual or apparent conflict of interest duties he will perform as Under cial interests disclosed in the SFk has agreed to take, the report. ws and regulations.

discloses no present conflicts of interests and the duties he will nonetheless apparent to me that enure as Under Secretary which, ould well rise to actual or apparn which the Under Secretary is tially on a regular basis, any of of conflict of interest, include, of U.S. agricultural commodities, imports of meat products from ites and target prices for corn,

are so varied and extensive, I issuance of a determination for ), that his financial interests in as to be deemed likely to affect Inder Secretary of Agriculture. sps which should be expected of erest or appearance thereof, I d foreclose the possibility that of the full range of duties as-mating of duties asrnational Affairs and Commod-

JOHN W. FOSSUM Designated Agency Official. Hon. J. JACKSON WALTER, Director, Office of Government Ethics, Washington, D.C.

DEAR MR. WALTER: The purpose of this letter is to inform you of the steps I intend to take in order to avoid the possibility of any actual or apparent conflict of interest between my personal financial interests and the duties I will perform if confirmed to be Under Secretary of Agriculture for International Affairs and Commodity Programs.

As indicated on my SF-278, Financial Disclosure Report, I own an interest, as one of the beneficiaries of the William G. Lodwick trust, in 1200 Acres of farmland in Lee County, Iowa. This land is used to raise corn, soybeans, and wheat, and is operated on a crop share basis. In recent years, I have received beneficial distribu-tions from this trust property. I have also served as trustee of the William G. Lodwick trust, and have received a trustee's fee for this service; in this manner, I have activally participated in the management of the farming consention. Upon my have actively participated in the management of the farming operation. Upon my confirmation as Under Secretary for International Affairs and Commodity Programs, I will resign my position as trustee of this trust. I will also abstain from all active participation in the management of these farming operations during my tenure as Under Secretary, and will receive only my proportional share of the trust distributions. In no event will my income from the trust exceed an annual rate of return of eight percent (8 percent) of the value of my proportional share of the trust assets, during the period of my Government service as Under Secretary. I also own, jointly with my sister, 480 Acres of farmland known as LaCrew Acres,

Inc., also located in Lee County, Iowa. This land is used to raise primarily <u>corn and</u> <u>soybeans</u>, and is managed by a third party. During my tenure as Under Secretary, I will abstain from all active participation in the management of this farm property, and will continue to receive only my proportional share of the income from the property, and in no event will my income exceed an annual rate of return of eight percent (8 percent) of the value of my ownership interest in this property. My wife owns separately 120 acres of farmland also has the table.

My wife owns separately 120 acres of farmland also located in Lee County, Iowa. This land is managed by my wife, operated by a third party, and used to raise corn, soybeans, and wheat. I will likewise abstain from active participation in the management of this land during my service as Under Secretary.

I will also, during my tenure as Under Secretary, recuse myself from participation in any particular matter which may arise within the Department of Agriculture concerning farming or agricultural production in Lee County, Iowa, where all lands owned by the William G. Lodwick trust and by La Crew Acres, Inc., and the land separately owned by my wife, are located.

I also own, jointly with my sister, 640 Acres of land located in Sherman County, Texas, which is managed and operated on a rental basis. Part of this is pasture for which we receive a cash rent. Part of this land is also used to raise wheat and hay, for which we receive cash plus a percentage of the yield. Here too I will abstain from active participation in the management of these lands during my service as Under Secretary. During my period of service as Under Secretary, I will receive no income from this property which exceeds an annual rate of return of eight percent (8 percent) of the value of my ownership interest. I will likewise recuse myself from Agriculture concerning farming or agricultural production in Sherman County, Texas, where these lands are located.

I also own a one-sixth interest in Pork Production, Inc., a firm located in Iowa which raises, finishes, and markets approximately 1,000 hogs per year. I hold no office in this concern, but I do serve as a member of the corporation's Board of Directors. While I now participate in the firm's management, I will abstain from such involvement during my service as Under Secretary and will resign my mem-bership on the Board of Directors upon my confirmation as Under Secretary. My only income from this interest comes in the form of dividends, which I will continue

to receive while I serve as Under Secretary. Neither I nor any of my farming or business interests currently have any indebt-edness under or participation in any USDA lending or farm price support programs. Further, no loans or other participation in such programs will be sought during my service as Under Secretary.

With the exception of the passive interests I will retain in the above referenced farming and farm-related operations, I intend to resign from all positions I currently hold. I will also refrain from all active management, and will render no personal services of any kind, in connection with any of the farm properties, agriculture operations, or other business ventures in which I own financial interests, or in



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MARCH 5, 1981.

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return for any income which I receive from such operations during my tenure as

return for any income which I receive from such operations during my tenure as Under Secretary of Agriculture. In addition, I intend to recuse myself, on a case-by-case basis, in any matter in which, in order to avoid the possible appearance of impropriety, it appears to me desirable that I do not personally or substantially participate, despite the lack of any actual conflict of interest. I believe that this general policy, to which I am committed, will avoid not only the occurrence of any actual conflict of interest, but even the possible appearance of any conflict between my duties as an officer of the Covernment and my personal financial interest, while at the same time enabling Government and my personal financial interests, while at the same time enabling me to participate fully in generic policy decisions as Under Secretary of Agriculture for International Affairs and Commodity Programs.

SEELEY G. LODWICK.

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11 STATEMENT	4 ND B6 236

BANK STATEMENT RE LODWICK FAMILY FINANCIAL HOLDINGS FOR 12/1/81-2/28/82

Freedom of Information Act - [5 U.S.C. 552(b)]

B-1 National security classified information [(b)(1) of the FOIA]

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12 STATEMENT BANK STATEMENT RE LODWICK FAMILY FINANCIAL HOLDINGS FOR 3/1/82-5/31/82	5	ND	B6	237

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13 STATEMENT BANK STATEMENT RE LODWICK FAMILY FINANCIAL HOLDINGS FOR 6/1/82-8/31/82	4	ND	B6	238	

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14 STATEMENT BANK STATEMENT RE LODWICK FAMILY FINANCIAL HOLDINGS FOR 9/1/82-11/30/82	5 ND B6 239		

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FINANCIAL HOLDINGS FOR 12/1/82-2/28/83					

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16 FORM FINANCIAL DISCLOSURE REPORT (SF278)	4	ND	B6	241

Freedom of Information Act - [5 U.S.C. 552(b)]

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17 NOTES RE REQUIRED FINANCIAL DOCUMENTS	2	ND	B6	242

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