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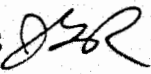
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THE WHITE HOUSE

WASHINGTON

January 4, 1985

MEMORANDUM FOR FRED F. FIELDING

FROM: JOHN G. ROBERTS 

SUBJECT: Photo Album for Gala Entertainers

Billie Shaddix visited me this afternoon to discuss an inquiry he had received from Bill Henkel on behalf of the PIC. The PIC plans to have the President and Mrs. Reagan present those entertainers performing at the Gala with photo albums memorializing their visit to Washington for the Inaugural. The albums would include not only photographs with the President and First Lady, but also photographs of the subjects' activities in Washington.

Shaddix was reluctant to accede to Henkel's request to assign photographers to trail the entertainers during their stay in Washington when they were not with the President or First Lady. His reluctance seemed justified to me. We discussed the following approach:

1. PIC would hire photographers to trail the stars when they were not with the President. Official White House photographers could take over when the President or First Lady were present.
2. All film would be turned over to Shaddix for processing and preparing the contact sheets.
3. PIC would be billed for prints and the album covers.

I have no difficulty with using White House photographers to photograph the stars with the President and First Lady. Using the White House Photo Office to process the non-official photographs of the stars (without the President or First Lady) can be justified on the basis of the need to maintain control over what will appear in the album alongside the official photographs. There is little danger of adverse criticism of the above approach: PIC will be paying for everything except that which is clearly within the scope of the Photo Office's duties. If you agree, I will advise Shaddix and Henkel to proceed as noted above.

1/4

Solomon, FFF, JBR: franzusid Guidelines

Sultans issue.

GAD: go back to Solomon Province

S: reviewed 6th draft

Trust: 501(c)(3)

PIC: non-profit

} both raise funds

AFIC: nine Feb

no military as servants

no eggs for print, but request

safety in parade

call back Monday A.M.

THE ARMED FORCES INAUGURAL COMMITTEE

Fort Lesley J. McNair  
Washington, D. C. 20319  
Office of the Chief of Staff

4 JAN 85

ATTN: MR JOHN ROBERTS

WE THOUGHT YOU SHOULD BE  
AWARE OF THE ATTACHED REPORT  
WHICH WE OBTAINED YESTERDAY.

THANKS.

Cecil Hye Knudsen Jr.  
AFIC/SPO



DEPARTMENT OF THE ARMY  
OFFICE OF THE AUDITOR GENERAL  
3101 PARK CENTER DRIVE  
ALEXANDRIA, VIRGINIA 22302-1596

27 DEC 1984

DAAA-ZA

MEMORANDUM THRU CHIEF OF STAFF, ARMY

*[Signature]*  
HAROLD L. STUGART 27 DEC 1984  
The Auditor General

FOR DEPUTY UNDER SECRETARY OF THE ARMY

SUBJECT: DOD Support to 1985 Presidential Inauguration - Status of USAAA Assistance  
-INFORMATION MEMORANDUM

1. **Introduction.** This memorandum provides a status report on our assistance to HQDA in its current role as the coordinating commander for the Secretary of Defense in providing DOD support to the 1985 Presidential Inauguration. During September 1984, you tasked the Army Audit Agency to help ensure that (i) support provided by the Armed Forces Inaugural Committee was authorized by law and approved by appropriate DOD officials, (ii) controls over funds used in support of the inaugural activities were adequate, and (iii) DOD property and equipment were adequately accounted for. Based on our initial examination of legislation authorizing DOD's support to presidential inaugural functions, the Comptroller General's legal opinion on DOD support for the 1981 presidential inaugural, various DOD directives, and support provided or being planned by the Armed Forces Inaugural Committee, we believe certain areas warrant your consideration. These areas were discussed in a briefing given to you on 12 December 1984 and were discussed with Armed Forces Inaugural Committee and Director of Military Support officials.

2. **Overall Conclusions.** In our view, a good deal of support already provided or planned by the Armed Forces Inaugural Committee (the Committee) may not be authorized by the Presidential Inaugural Ceremonies Act or by DOD regulations. In some instances, the Committee acted without a firm request for support, and in other instances, did not seek higher level approval before agreeing to provide requested support. Details of the questionable support provided by the Committee are discussed in paragraph 4 of this memorandum. Based on our review through 14 December 1984, fund controls and property accountability procedures used by the Committee appear to be adequate. Accounting personnel and internal review auditors from the U. S. Army Military District of Washington have been assigned to the Committee and will process and review expenditures of funds in support of the inaugural. We identified a minor problem with accountability over equipment loaned to the Committee by DOD activities, but appropriate personnel in the Committee took prompt action to correct the problem.

3. **Background**

a. On 1 March 1984, the 1985 Armed Forces Inaugural Committee was established by a memorandum from the Assistant Secretary of Defense for Public Affairs.

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SUBJECT: DOD Support to 1985 Presidential Inauguration - Status of USAAA Assistance  
-INFORMATION MEMORANDUM

The Commander, U. S. Army Military District of Washington, was appointed the coordinating commander for DOD's participation in the inaugural activities and the chairperson for the Committee. On 12 December 1984, you advised members of my staff that the Department of the Army might be designated as the Secretary of Defense's Executive Agent for DOD support to the 1985 Presidential Inauguration. If this designation were approved by DOD, the Deputy Under Secretary of the Army would be designated as the Secretary of the Army's representative, and the Director of Military Support in the Office of the Deputy Chief of Staff for Operations and Plans would serve as the action agent. As we understand the proposed process, requests for support will have to be approved in the Office of the Assistant Secretary of Defense, Public Affairs, and then the Director of Military Support would be tasked to obtain the necessary resources.

b. The Presidential Inaugural Ceremonies Act is the only statutory authority for DOD to provide support for inaugural activities. Specifically, the act limits DOD's support to providing medical and safety equipment. The act acknowledges the existence of the Presidential Inaugural Committee and the Joint Congressional Committee for Inaugural Ceremonies. The Presidential Inaugural Committee is a private, non-governmental entity appointed by the President-elect to handle the functions and activities associated with the presidential inaugural ceremony. The Joint Congressional Committee on Inaugural Ceremonies is responsible for inaugural activities at the U. S. Capitol Building and grounds and other property under the jurisdiction of the Congress. The Act also recognizes that the District of Columbia Government is authorized to provide support to the Inauguration such as public protection and installation of communication and electrical facilities.

c. The Armed Forces Inaugural Committee has provided support to a variety of 1985 Inaugural activities and events sponsored by the two other committees. To provide this support, the Committee plans to use 1,977 military and 18 civilian personnel detailed to the Committee. As of 14 December 1984, the Committee had a budget of about \$982,000 in Operations and Maintenance, Army funds, and had requested an additional \$300,000 for unfinanced requirements. Since DOD does not receive a separate appropriation for its support for the inaugural, DA has budgeted for the support (except for military personnel costs) through the U. S. Army Military District of Washington's command operating budget.

d. The legality of the DOD support to presidential inaugural activities has come under close scrutiny in recent years. At the request of Senator William Proxmire in February 1981, the General Accounting Office reviewed the DOD support for the 1981 presidential inaugural. Although the General Accounting Office recognized that presidential inaugurations are highly symbolic national functions for which DOD support has been provided with the knowledge and approval of members of Congress over the years, they concluded that much of the support provided by DOD for the 1981 presidential inaugural was without proper legal authority. The Comptroller General's legal opinion was based on interpretation of DOD's legal authority under the Presidential Inaugural Ceremonies Act. In response to inquiries from the General Accounting Office during their review, DA officials cited the Economy Act and DOD community relation



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-INFORMATION MEMORANDUM

regulations as additional authority for providing support for the 1981 presidential inaugural. However, in the opinion of the Comptroller General, the authority in the Economy Act and the DOD regulations were not applicable. The General Accounting Office recommended that Congress review the Presidential Inaugural Ceremonies Act to establish a clear basis in policy and law for continuing participation by DOD in presidential inaugural activities. Congress has yet to implement that recommendation.

e. On 12 November 1984, Senator Proxmire requested the General Accounting Office to review DOD's support for the 1985 inaugural activities. He requested that they (i) insist that no federal assistance be provided unless specifically authorized by law, (ii) determine whether the Anti-Deficiency Act or any other acts had been or would be violated, and (iii) identify those officials who should be held accountable under provisions of the Anti-Deficiency Act. We were informally advised by General Accounting Office personnel that they would probably begin their review sometime after the inaugural.

4. DOD Support. Because of DOD's limited authority to support inaugural activities under the Presidential Inaugural Ceremonies Act, a good deal of the support provided by the Committee appears questionable. Much of the questionable support is similar to the type challenged by the General Accounting Office in its 1983 report on the 1981 Inauguration, however, the Committee has added some new types of support for the 1985 inaugural. The following summarizes the areas of questionable support we identified through 14 December 1984.

- Personnel assigned to the Committee surveyed various hotels and convention centers in the Washington, D. C. area to obtain information on the cost, capacity, and suitability of those facilities to hold inaugural receptions and balls. GAO has opined that these functions are private events not public functions and that DOD support of private functions is improper. The Committee apparently initiated this action on its own in anticipation of a request from the Presidential Inaugural Committee.

- The Committee is providing military personnel to perform administrative duties for the Presidential Inaugural Committee. Three officers are providing budget and accounting support and two other officers are functioning as computer programmers. In addition, six enlisted personnel are assigned to operate copying machines used primarily by the Presidential Inaugural Committee, providing, in our view, a copying service that the Presidential Inaugural Committee could have contracted for.

- Personnel associated with the Presidential Inaugural Committee were being provided medical services at the Armed Forces Inaugural Committee's medical clinic free of charge. In addition, the Armed Forces Inaugural Committee has plans to assign about 140 personnel to staff aid stations along the inaugural parade route, at the Capitol Building, and at certain special events. This unsolicited medical support is apparently being provided based on prior DOD support to inaugural activities. According to the Presidential Inaugural

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-INFORMATION MEMORANDUM

Ceremonies Act, DOD is authorized to provide equipment but not medical personnel, except for ambulance drivers. Organizing medical personnel support for the inaugural activities appears to be a responsibility of the District of Columbia's government.

✓ -The Committee established a security directorate to coordinate police and security protection at the various inaugural events and to obtain and disseminate intelligence information to those organizations. The security directorate apparently is a new element established by the Committee for the 1985 inaugural. According to the Presidential Inaugural Ceremonies Act, only security equipment may be provided by DOD. Overall, security for inaugural activities does not appear to be a DOD responsibility but more properly a function of either the District of Columbia government or those federal agencies charged with protecting the President and other officials. The General Accounting Office has informally stressed that DOD must be extremely careful during this inaugural not to violate the Posse Comitatus statute which prohibits the military from taking an active role in civilian law enforcement. We believe this will be an area of GAO scrutiny during their post inaugural audit.

✓ -The Committee plans to establish and operate an Inaugural Operations Center using surveillance equipment used by DOD for security monitoring during the 1984 Olympics. This center will be staffed with Secret Service, Federal Bureau of Investigation, District of Columbia police, Presidential Inaugural Committee, and DOD personnel, and will be used to monitor and control various inaugural ceremonies and events. The need for the center apparently was determined by the Committee and not by the law enforcement agencies responsible for security at the inaugural ceremonies. The Committee has not received a formal request for such service, but plans to spend about \$650,000 for contracts to install equipment and lease television rights to monitor the events. 550,000

-The Committee took much of the responsibility for planning, organizing, and coordinating the inaugural parade, reception, and balls. According to the Comptroller General's opinion issued after the 1981 inaugural, the Presidential Inaugural Committee is primarily responsible for the presidential inaugural parade and not DOD. Some examples of planned support are (i) designating an engineer battalion and an engineer company to be on alert for snow removal along the parade route, (ii) selecting 450 military personnel to be used as social aides or events coordinators for visiting dignitaries, (iii) planning to provide 222 ushers at inaugural events, (iv) organizing a military personnel cordon along the parade route and around the Capitol Building, and (v) developing a list of available military bands to march in the inaugural parade. Portions of the planned support may be appropriate if properly worded requests are received and approved, however, the bulk of this support should more properly be contracted for.



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-INFORMATION MEMORANDUM

*Ts*  
-As of 14 December 1984, 102 military drivers were assigned to operate privately-owned vehicles donated to the Presidential Inaugural Committee by various automobile manufacturers. The vehicles are cleaned and maintained by the military drivers. Only two of the drivers are dedicated to chauffeuring a designated individual from the Presidential Inaugural Committee; the remaining drivers are used on an as needed basis. Although the Presidential Inaugural Committee had not made a formal request for drivers to support the inaugural events, the Armed Forces Inaugural Committee is prepared to provide 886 drivers to support inaugural activities during peak periods. This type of support competes with private livery operators and should more properly be contracted for. This type of support was specifically questioned in the 1983 General Accounting Office report.

✓  
-The Committee plans to house and feed non-government parade participants. The General Accounting Office questioned this practice in their report on DOD's support for the 1981 inauguration. The Committee feels that the support is justified based on AR 210-11 and Air Force Regulation 90-1. These regulations allow housing and feeding visiting guests of DOD. Because the inaugural parade is not considered a DOD function, housing and feeding non-governmental participants is inappropriate.

*Very high number*  
-The Committee is operating a VIP Coordination Center to coordinate the efforts of the 450 military aides and coordinators and to assist visiting guests attending the inaugural ceremonies and events. For this Inauguration, the titles of the 450 military personnel have been changed from personnel escorts and social aides to coordinators, but the duties are the same as they were in past Inaugurations. The VIP coordination center is a new organizational element in the Committee. Although the Presidential Inaugural Committee did not request the coordination service, they have expressed an interest in providing staff support to the center. Providing military aides and escorts were specifically questioned in the General Accounting Office 1983 report.

*nr*  
-DOD communications equipment is to be loaned to government and non-government agencies involved in the inaugural activities through the General Services Administration. The Committee has developed a Memorandum of Agreement with the General Services Administration to adequately control the loan of the equipment. However, the Committee apparently will incur costs to set the frequency for the radios. In addition, the Committee plans to use DA funds to pay about \$65,000 to install and equip a point-to-point telephone communication system which appears to be a responsibility of the District of Columbia government.

On the positive side, the Committee has made a conscientious effort to delete some of the questionable support that had been provided during previous inaugurations. Action was taken to curtail some activities, and the Committee is monitoring the number of drivers dedicated to chauffeuring personnel assigned to the Presidential Inaugural Committee.

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-INFORMATION MEMORANDUM

The Committee has also discontinued providing the Presidential Inaugural Committee with free mail services. In addition, the Committee has refused some requests from the Presidential Inaugural Committee such as a request to use military jeeps to tow non-military floats in the inaugural parade and a request to provide military personnel as parking valets at receptions and special events.

5. Recommended Actions. To help ensure that the DOD support to the 1985 Presidential Inaugural is authorized, we recommend that you:

- See  
more  
call me please  
5*
- Obtain advice from DA General Counsel regarding the propriety of (i) providing those areas of the support discussed in paragraph 4 of this memorandum and (ii) obtaining reimbursement from the Presidential Inaugural Committee and from government activities for support provided by DOD in those areas for which reimbursement appears appropriate.
  - Obtain DOD approval for support already provided or planned by the Committee.
  - Direct Armed Forces Inaugural Committee officials to record all future requests for support and forward them through channels for approval. Inform committee officials not to act on any requests until the proper administrative and legal approvals have been obtained.

6. Future USAAA Assistance. We plan to continue our assistance through the inaugural period, and we will continue to advise you of any additional support provided or planned by the Armed Forces Inaugural Committee which we feel warrants your attention. Arrangements have been made for direct communication between members of my staff and Director of Military Support Officials which will allow us to quickly surface any additional problem areas.

  
HAROLD L. STUGART  
The Auditor General

Copy Furnished:


Assistant Secretary of the Army  
(Financial Management)  
Director of Military Support (ODCSOPS)

THE WHITE HOUSE

WASHINGTON

January 8, 1985

MEMORANDUM FOR FRED F. FIELDING

FROM: JOHN G. ROBERTS 

SUBJECT: Request by Meridian Productions for use  
of 1981 Inaugural Footage of the President  
and First Lady for General Motors  
Presidential Moments Series

The attached is drafted along the lines we discussed at this morning's staff meeting. The incoming notes that General Motors did not accept this answer from Mr. Nixon's attorneys (paragraph three), but I suggest we give them no choice.

Attachment

THE WHITE HOUSE

WASHINGTON

January 8, 1985

Dear Ms. Burch:

Thank you for your letter of December 18, 1984. In that letter you requested that the President and First Lady sign consent forms authorizing General Motors to air news footage taken during various 1981 Inaugural activities as part of the General Motors "Presidential Moments" series.

Such footage is in the public domain and no White House permission is required to broadcast it. It is established White House policy not to grant permission or approval when such permission or approval is not required, and accordingly the President and First Lady have not executed the approval forms.

Sincerely,

Fred F. Fielding  
Counsel to the President

Ms. Meredith Burch  
Producer  
Meridian Productions  
2035 P Street, N.W.  
Washington, D.C. 20036


FFF:JGR:aea 1/8/85  
cc: FFFfielding  
JGRoberts  
Subj  
Chron

THE WHITE HOUSE

WASHINGTON

January 8, 1985

MEMORANDUM FOR FRED F. FIELDING

FROM: JOHN G. ROBERTS   
SUBJECT: Inaugural Guidelines

Milt Socolar has sent over his suggested version of Inaugural Guidelines. (Copy attached -- deletions from our latest draft in brackets; additions underscored.) Socolar's guidelines are essentially consistent with the 1983 GAO opinion. They specify that:

° Activities in connection with the balls and other private events cannot be considered for "official inaugural purposes."

° Reimbursement is required for almost all military assistance to PIC (drivers, vehicles used in parade, any equipment).

° Military aides, even for the First and Second Families, are completely eliminated.

° Ceremonial units and medical support are permitted only at official events, not the balls.

Socolar wants to come over and discuss his version with me at 3:00 p.m. tomorrow. I await your guidance on our next move.

Attachment

S I X T H   D R A F T

1985 PRESIDENTIAL INAUGURATION  
SUPPORT BY THE DEPARTMENT OF DEFENSE

This memorandum provides guidance regarding inaugural support activities by Department of Defense civilian and military personnel. The inauguration of the President is a non-partisan event that symbolizes the enduring values of our democratic system of government. It is planned by the Presidential Inaugural Committee (PIC), a private entity, and the Joint Congressional Committee on Inaugural Ceremonies (JCCIC), a congressional committee[s] [with no political function and no] both of whose mission [other] is [than] the planning and execution of the inaugural.

The inauguration of the President has a unique meaning to the Armed Forces since it represents a change or continuation of command for the Commander-in-Chief. Additionally, it is an event rich in protocol and ceremonies -- areas in which the military has significant expertise. The Department, therefore, has traditionally provided a wide range of support to the PIC and the JCCIC in connection with the various inaugural activities. The Armed Forces Inaugural Committee (AFIC) plans, coordinates, and provides appropriate military support requested by the PIC and JCCIC. The



AFIC is formed prior to the election to begin initial inaugural planning in an apolitical fashion and to develop a staff well versed in the full scope of inaugural requirements.

While it is impossible to codify every aspect of the support that may appropriately be rendered by the Department, given the complexity surrounding the planning and operation of the activities comprising the inaugural, the following guidelines attempt to deal with the most prominent areas in which military support may be rendered. Questions concerning military support that are not readily covered by these guidelines should be referred to [PIC counsel or] the Assistant Secretary of Defense (Public Affairs) for resolution.

#### TRANSPORTATION

PIC cars driven by military personnel may be used for official purposes only and only by PIC, JCCIC, and AFIC members, and "Designated Inaugural Participants." The term "official purposes" means Inaugural Committee business. [For example, transportation provided to and from Inaugural balls will be provided only to those qualified passengers who are working at the balls.] For this purpose, activities in connection with inaugural balls and privately hosted parties and celebrations are not considered "official purposes."

Transportation shall not be provided for purely personal purposes. Transportation from residence to work shall be provided only with the approval of the PIC Chairman, and only when such transportation is necessary to discharge inaugural responsibilities.

Reimbursement shall be made by PIC to the Department of Defense for the use of military drivers for transporting PIC or non-military "Designated Inaugural Participants" needing transportation for official purposes.

"Designated Inaugural Participants" are those individuals who actually have a role in the official inaugural events and have been designated by the PIC Chairman. Governors shall be considered Designated Inaugural Participants.

#### [MILITARY AIDES]

[Military Aides will be provided to assist members of the First and Second Families and the Designated Inaugural Participants to meet their inaugural schedules and responsibilities.]

#### MILITARY COORDINATORS

Members of the military may be assigned to coordinate the arrival and movement within the metropolitan area of the various groups participating in the inaugural events[.] ;however, no transportation services to such groups may be provided by the military except in connection with their participation in the inaugural ceremonies themselves.

#### CEREMONIAL UNITS

Members of the military will be assigned to coordinate the arrival, movement and departure of the President and/or the Vice President at the various official inaugural events. These military

coordinators will also provide assistance to ensure the orderly conduct of official inaugural events at which the President and/or the Vice President are scheduled to appear. Military coordinators will not be used for routine administrative duties such as ticket taking, parking cars, etc.

#### MEDICAL SUPPORT

Medical units with appropriate personnel and supplies may be provided at official inaugural events. [and at the inaugural balls. Additionally, an aid station will provide emergency minor treatment and supplies for job related injuries and illnesses of the PIC staff.]

#### USHERS

Military personnel may be used as ushers only at the actual public swearing-in ceremony and at the Presidential Reviewing Stand.

#### INAUGURAL PARADE

Military units will monitor and coordinate the parade [for safety purposes,] and will be used along the parade route. Security is the responsibility of the Metropolitan Police or the National Park Service, except that issues relating to the security of the President, Vice President, and other individuals whose safety is the statutory responsibility of [issues are to be directed to] the Secret Service or [and] Federal Bureau of Investigation[.] , as appropriate, should be referred to those bodies. Military marching

units may be authorized to participate in the parade. Military drivers, vehicles and equipment may be approved for use in the parade [.] ,provided that such services to non-military participants shall be reimbursed by the PIC.

#### PUBLIC RELATIONS

The military may provide public relations support consistent with the recording of its own role in the inaugural activities and with the recording of the ceremonies surrounding the swearing-in of the Commander-in-Chief.

#### EQUIPMENT

Military equipment, including communications equipment, may be used as needed by the AFIC in the discharge of its own responsibilities[.] ,or on a reimbursable basis when assisting the PIC. Technical support and equipment, such as 2-way radios, cellular phones and beepers, may be provided to the PIC through GSA if requested.

#### ADMINISTRATIVE AND LIAISON

Military personnel may serve as members of the PIC staff to advise, assist, and inform on issues concerning military support of the inauguration. AFIC personnel may also perform financial review functions with respect to [the] joint activities of the PIC

and AFIC. Military personnel may not be used by the PIC to perform routine administrative duties of the PIC, but assignment of military personnel to office functions such as copying and computer systems and systems analysis is authorized when such assignment provides a cost savings or more efficient operation to AFIC itself[.] in carrying out its own responsibilities.

THE WHITE HOUSE

WASHINGTON

January 9, 1985

MEMORANDUM FOR FRED F. FIELDING

FROM: JOHN G. ROBERTS 

SUBJECT: Inaugural Guidelines

The attached is a draft of the "codicil" to the guidelines requested by Socolar; I think it hits most of the points that concerned him -- a demonstrated diminution in the scope of military assistance, emphasis on the reciprocity point, and clarifying terms such as "coordinate" and "facilitate." AFIC provided the attached comparative list, stressing that the numbers would fluctuate widely on any given day (the reason I avoided specific figures and do not recommend sharing the list with GAO).

Kathleen Buck advises that Cox did in fact sign a memorandum to the effect that PIC could be considered a public entity under the Economy Act, authorizing reimbursement. I gather it was more of a "think piece" than a formal opinion to be relied upon.

Attachments



MILITARY SUPPORT FOR INAUGURALS (PERSONNEL)

<u>KEY AREAS OF CONCERN</u>	<u>1981</u>	<u>1985</u>	<u>DELTA</u>
DRIVERS	696	350 (95 as of 18 Dec)	- 346
MILITARY AIDES	167	37*	- 130
MILITARY COORDINATORS	332	100*	- 232
MEDICAL SUPPORT	250	151	- 99
PARADE	5437	3914	-1523
CAPITOL SWEARING-IN/PRES ESCORT (USHERS)	1608 (338)	1611 (223)	+ 3 (-115)
DEPARTURE CEREMONIES	265	0	- 265
OTHERS	<u>1224</u>	<u>1061</u>	<u>- 163</u>
TOTAL	9,979	7,224	-2,755

\*As of 12 December, PIC has not requested any of these personnel.

These numbers represent our best estimate as of 11 December, based on working level discussions with PIC.

As of 18 Dec 84

IN SECRET (A)  
↓

These guidelines are necessary because of the failure of the Congress to respond to a 1983 opinion of the Comptroller General concerning military assistance for inaugural activities. That opinion concluded with a recommendation that Congress review such assistance and amend existing law either to conform with past practice known to and acquiesced in by Congress or expressly to prohibit practices for which it was difficult to ascertain specific statutory authority. Congress did neither, creating uncertainty with respect to what assistance was permitted and what was not. These guidelines represent a good faith effort to provide the necessary guidance.

(P) ~~The guidelines are based on statutory authority and these aspects of past practice, custom, and tradition that seemed reasonable in light of the nature of the inaugural as "a principal event in our democratic society." H.R. Rep. No. 1796, 90th Cong., 2d Sess. 2 (1968). It is intended that the guidelines will result in significantly reduced military assistance compared with the 1981 Inaugural (which antedated, of course, the 1983 opinion). For example, assistance has thus far been rendered in a manner basically consistent with the guidelines, and has resulted in half the number of drivers, less than half the number of military aides, one-third the number of military coordinators, and two-thirds the number of ushers as were used in 1981 (figures valid as of December 18, 1984).~~

(NO 8) In addition, much of the assistance authorized under the guidelines will result in an actual cost savings to the ~~Armed Forces Inaugural Committee (AFIC)~~. AFIC will benefit from reciprocal arrangements that permit, for example, military drivers to use ~~Presidential Inaugural Committee (PIC)~~ automobiles and fuel to transport AFIC personnel on official AFIC business. Without the reciprocal arrangement, AFIC would be required to use official vehicles and fuel paid for by appropriated funds. To cite another example of the reciprocity benefits, AFIC copy operators use PIC copying machines and paper to reproduce official AFIC material.

The guidelines anticipate limited military assistance. For example, when the military is authorized to coordinate the movement of groups participating in the parade, it is not intended that military transportation be used to move the group. Further, although military personnel may facilitate the orderly formation and progress of the parade, it is not intended that the military take charge of planning the parade. The role for the military recognized in the guidelines is one of limited assistance and support fully consistent with past practice and the special significance the inaugural holds for the military as the swearing-in of the Commander-in-Chief.

1-9-85

FFF, Sweden, me

Bank

Taft memo to W., reimbursement available from PIC under EC Act.

DOD GC : Cox

- must step in; not any other all but guide. w/ those guidelines.

planning. global effort?

Gen'l Review: primer

~~me~~

- definition

- reciprocity (case, crisis, audit)

- coordination means coordination

- provide activity: facilitate organization

TO: RFF FM: me - RE: Language Guidelines

Attached is ~~draft~~ what I hope  
will be a final version of the revised guidelines.  
I have tightened up the point-to-point  
section (p. —), and ~~clarified~~ ~~the~~  
cleaned up the confusing coordination & syntax  
problem (p. —).

I did not know what you wanted to do  
with the additional language I drafted in response  
to Sorclair's request at our Jan 9 meeting.  
You will recall that language explained why the  
guidelines were necessary, ~~then~~ stated that the  
guidelines would result in significantly reduced  
mortality, mortality compared to that provided in  
1981, and stated the responsibility cost-savings  
rationale. I think this language can be  
included in the preamble to the guidelines,  
and have inserted it at pages — — —.  
(I omitted the numerical comparison between  
1981 and 1985.) If you disagree it can be  
readily deleted and saved as a separate  
document, <sup>or</sup> not saved at all.

As we  
discussed  
on  
Saturday,

SIXTH DRAFT

1985 PRESIDENTIAL INAUGURATION  
SUPPORT BY THE DEPARTMENT OF DEFENSE

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begin initial inaugural planning in an apolitical fashion and to develop a staff well versed in the full scope of inaugural requirements.

While it is impossible to codify every aspect of the support that may appropriately be rendered by the Department, given the complexity surrounding the planning and operation of the activities comprising the inaugural, the following guidelines attempt to deal with the most prominent areas in which military support may be rendered. Questions concerning military support that are not readily covered by these guidelines should be referred to PIC counsel, ~~of~~ the Assistant Secretary of Defense (Public Affairs) for resolution.

INSERT (A)

#### TRANSPORTATION

✓ PIC cars driven by military personnel may be used for official purposes only and only by PIC, JCCIC, and AFIC members, and "Designated Inaugural Participants." The term "official purposes" means Inaugural Committee business. For example, transportation provided to and from Inaugural balls will be provided only to those qualified passengers who are working at the balls.

Transportation shall not be provided for purely personal purposes. Transportation from residence to work

Headquarters,  
Department  
of the  
Army, and

Headquarters,  
DPA, and



Approval shall be given

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~~discharge~~ inaugural responsibilities. *could not be met in the  
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Inaugural Participants.

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Members of the military may be assigned to coordinate  
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Members of the military will be assigned to coordinate  
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the orderly conduct of events at which the President and/or

Vice President are scheduled to appear. ~~Military~~ *They*  
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duties such as ticket taking, parking cars, etc.

#### MEDICAL SUPPORT

Medical units with appropriate personnel and supplies  
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Inaugural balls. *§* Additionally, an aid station will provide  
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doubts*

#### USHERS

Military personnel may be used as ushers only at the  
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#### INAUGURAL PARADE

Military units will monitor and coordinate the parade  
for safety purposes, and will be used along the parade  
route. Security issues are to be directed to the Secret  
Service and Federal Bureau of Investigation. Military  
marching units may be authorized to participate in the  
parade. Military drivers, vehicles and equipment may be  
approved for use in the parade.

#### PUBLIC RELATIONS

The military may provide public relations support consistent with the recording of its own role in the inaugural activities and with the recording of the ceremonies surrounding the swearing-in of the Commander-in-Chief.

#### EQUIPMENT

Military equipment, including communications equipment, may be used as needed by the AFIC in the discharge of its responsibilities. Technical support and equipment, such as 2-way radios, cellular phones and beepers, may be provided to the PIC thru GSA if requested.

#### ADMINISTRATIVE AND LIAISON

Military personnel may serve as members of the PIC staff to advise, assist, and inform on issues concerning military support of the inauguration. AFIC personnel may also perform financial review functions with respect to the activities of the PIC and AFIC. Military personnel may not be used by the PIC to perform routine administrative duties of the PIC, but assignment of military personnel to office functions such as copying and computer systems and systems analysis is authorized when such assignment provides a cost savings or more efficient operation to AFIC itself.

S I X T H D R A F T

1985 PRESIDENTIAL INAUGURATION  
SUPPORT BY THE DEPARTMENT OF DEFENSE

This memorandum provides guidance regarding inaugural support activities by Department of Defense civilian and military personnel. The inauguration of the President is a non-partisan event that symbolizes the enduring values of our democratic system of government. It is planned by the Presidential Inaugural Committee (PIC) and the Joint Congressional Committee on Inaugural Ceremonies (JCCIC), committees with no political function and no mission other than the planning and execution of the inaugural.

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8-13

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Military units will monitor and coordinate the parade for safety purposes, and will be used along the parade route. Security issues are to be directed to the Secret Service and Federal Bureau of Investigation. Military marching units may be authorized to participate in the parade. Military drivers, vehicles and equipment may be approved for use in the parade.

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THE WHITE HOUSE  
WASHINGTON

January 11, 1985

MEMORANDUM FOR FRED F. FIELDING

FROM: JOHN G. ROBERTS *JGR*

SUBJECT: AFTRA v. PIC

I talked about the above-referenced EEOC complaint with John Butler, Acting General Counsel at the EEOC. Filed at the New York EEOC office, the complaint alleges that the PIC advertisement discriminated on the basis of (1) race, (2) color, (3) national origin, and (4) age (the advertisement solicited performers aged 18-26). The complaint alleges that this discrimination violates Title VII and the Age Discrimination in Employment Act.



EQUAL EMPLOYMENT OPPORTUNITY COMMISSION  
WASHINGTON, D.C. 20506

January 10, 1985

Honorable John Roberts  
Associate Counsel  
Office of the White House Counsel  
Old Executive Office Building  
The White House  
Washington, D.C. 20500

Re: American Federation of  
Television and Radio Artists  
vs.  
Presidential Inaugural Committee

Dear Mr. Roberts:

Per our conversation of today, attached is a copy of the above referenced charge, which was filed with our New York District Office. I am submitting this charge to you in light of your representation to me that Mr. Fred F. Fieldings, Counsel to the President, is also Counsel to the Presidential Inaugural Committee. I am,

Cordially,

Johnny J. Butler  
General Counsel (Acting)

Enclosure

# CHARGE OF DISCRIMINATION

This form is affected by the Privacy Act of 1974; see Privacy Act Statement on reverse before completing this form.

ENTER CHARGE NUMBER

☐ FEPA  
☐ EEOC

(State or local Agency, if any)

and EEOC

NAME (Indicate Mr., Ms., or Mrs.)

American Federation of Television and Radio Artists, AFL-CIO

HOME TELEPHONE NO. (Include Area Code)  
212-265-7700

STREET ADDRESS

CITY, STATE AND ZIP CODE

COUNTY

1350 Avenue of the Americas, New York, N.Y. 10019

New York

NAMED IS THE EMPLOYER, LABOR ORGANIZATION, EMPLOYMENT AGENCY, APPRENTICESHIP COMMITTEE, STATE OR LOCAL GOVERNMENT AGENCY WHO DISCRIMINATED AGAINST ME (If more than one list below.)

NAME

NO. OF EMPLOYEES/MEMBERS

TELEPHONE NUMBER (Include Area Code)

Presidential Inaugural Committee

200

202-433-7100

STREET ADDRESS

CITY, STATE AND ZIP CODE

1900 Anacostia Drive, Washington, D.C. 20599-0100

NAME

TELEPHONE NUMBER (Include Area Code)

STREET ADDRESS

CITY, STATE AND ZIP CODE

CAUSE OF DISCRIMINATION BASED ON (Check appropriate box(es))

☒ RACE ☒ COLOR ☐ SEX ☐ RELIGION ☒ NATIONAL ORIGIN  
☒ AGE ☐ RETALIATION ☐ OTHER (Specify)

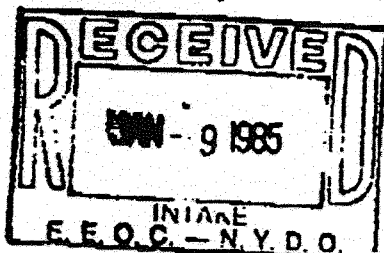
DATE MOST RECENT OR CONTINUING DISCRIMINATION TOOK PLACE (Month, day, year)

January 3, 1985

THE PARTICULARS ARE (If additional space is needed, attach extra sheet(s)):

On or about January 3, 1985, the Presidential Inaugural Committee ("Committee") placed an advertisement in "Backstage", an entertainment trade newspaper in New York, N.Y., in which the Committee advertised that it was holding auditions for singers and dancers at Radio City Music Hall in New York, N.Y., on January 5, 1985, for positions with the Committee to provide entertainment for the Presidential Inauguration festivities to be held in Washington, D.C., during the period January 18 through January 21, 1985. Said advertisement was discriminatory on its face in that it limited prospective applicants to persons between the ages of 18 and 26, and persons who "must be attractive, clean-cut all-American types." By reason of the foregoing advertisement and, on information and belief, by its actual conduct of the auditions referred to therein, the Committee violated Title VII of the Civil Rights Act of 1964 and the Age Discrimination in Employment Act by excluding from employment or potential employment all persons not between the ages of 18 and 26 and all persons who, by reason of their race, color, age and/or national origin did not meet the Committee's standard of "attractive, clean-cut all-American types."

The foregoing charge is being filed by complainant, a labor union which represents singers and dancers of all ages, races, colors and national origins, on behalf of itself, all of its members, and all other performers similarly discriminated against by the Committee.



GEORGE C. ZAFERIOU  
Notary Public, State of New York  
No. 24-4807025  
Qualified in Kings County  
Commission Expires March 30, 1986

☒ I also want this charge filed with the EEOC.

I will advise the agencies if I change my address or telephone number and I will cooperate fully with them in the processing of my charge in accordance with their procedures.

I declare under penalty of perjury that the foregoing is true and correct. American Federation of Television and Radio Artists, AFL-CIO

By Sanford I. Wolff, Exec. Sec'y  
Date Jan. 9, 1985 Charging Party (Signature)

NOTARY - (When necessary to meet State and Local Requirements)

I swear or affirm that I have read the above charge and that it is true to the best of my knowledge, information and belief.

SIGNATURE OF COMPLAINANT A.P.T.R.A., AFL-CIO  
By Sanford I. Wolff, Exec. Sec'y  
SUBSCRIBED AND SWORN TO BEFORE ME THIS DATE  
(Day, month, and year) Jan. 9, 1985

George C. Zaf

placard bearing a photo of a fetus in a bucket. "ABORTION IS OUR HOLOCAUST," reads a hand-painted sign dominated by a black swastika. Sharon Miesel, 33, ChristyAnne Collins' roommate and fellow activist, stands on the platform.

"Your baby's heart starts beating at two weeks," she cries at new arrivals. "Your baby feels pain at eight weeks. Don't go in there and let your baby die."

Most of the women hurry up the stairs. A few come up to the fence to accept Miesel's proffered leaflets. One, a 26-year-old dental assistant, whirls on Miesel and shouts back colorfully.

"I rise to the occasion," she says later with a grin as she waits for her appointment. "I'm amazed at how scared and upset people are getting. I'd like to see more people fight back and stand up to them. I wish I had a sign." She adds, "I'm here for a pregnancy test, and if I'm pregnant, I'll have the abortion today."

A man stands with the mother of a 14-year-old retarded girl who has been brought in for an abortion. At the top of the stairs, the mother watches the demonstrators and sobs. The man puts his hand on her shoulder. "This is just upsetting you. Go back inside," he tells her. "I'd like to jerk them up by the head," he adds.

Inside the clinic, administrator Nancy Dickinson is busy arranging escorts for patients who don't want to cross the picket line alone. "I've

that he, too, sometimes feels "paranoid." He says he fretted recently when his wife made an evening doctor's appointment near an abortion clinic.

A part-time counselor from a bombed clinic pleads for anonymity: "I think of my name in the newspaper and all of a sudden I'm frightened." A nurse from the same clinic, unemployed since the bombing, says she won't return to work. Other clinic employees, however, say they are more angry than fearful—and more committed than ever to providing birth control services.

"I'm really not afraid of them," says Fatemeh Gohari, administrator of Metropolitan Family Planning Institute in College Park. Along with her husband, Dr. A.N. Gohari, the medical director of that and two other clinics, she has been the target of telephone harassment at home, fielding abuse and death threats at 3 a.m. "I believe in what I'm doing. I'm not doing anything illegal. What they're doing is illegal."

The owners of Hillcrest Women's Surgi-Center, the latest clinic to be blasted out of business, have told employees not to speak to reporters. But at the 31-unit apartment building across Pennsylvania Avenue, where the shock wave shattered glass and cracked concrete, longtime resident Valerie Gadson has the jitters.

"Last night I kept waking up. I thought I heard a bomb sound," says Gadson, the mother of three. "It turned out to be one of these freight trucks hitting a terrible bump. When I go outside now, I'm still afraid, constantly looking around me. I just hope that place doesn't reopen. If it reopens, I believe that whoever did it is going to come back."

Penny Smith, administrator of the Wheaton clinic, complains of difficulty sleeping. "It's very hard not to take these things personally," she says of the bombing. "I have to keep reminding myself that it wasn't a personal attack on me."

Says Lisa Ammerman, a nurse at the Wheaton clinic, "I'm an optimist. Maybe that's not real smart. Of course, I do make sure I'm not being followed when I go home. I'm always checking my rear view mirror. I'm a little more careful on the telephone at home. I'm a little shorter with people who don't identify themselves."

The ATF says it has solved 12 of the last 30 attacks nationwide and, on the theory that the local incidents are connected, has distributed a drawing of a man wanted for

not enough love. With the aid of a splendid therapist I am learning how to love myself. And this is where it must begin.

Bless you for the dozens of times you have trumpeted this message. May you carry on your ministry for many years to come.—A Devoted Reader  
Dear Reader:

Thank you for those kind words. Letters like yours are the fuel that keeps me going.

relationship  
Please advise.—

Dear N.Y.:  
Contact your husband's physician. The man I hear from an author of sexual activity after an attack can be physically as psychologically broken.

©1985, News Group C

WP, 1/11/85, p. B4

## Performers' Union Files Bias Complaint Over Inaugural Ad

By Jay Mathews  
Washington Post Staff Writer

LOS ANGELES, Jan. 10—The American Federation of Television and Radio Artists has filed complaints of discrimination and unfair wage practices against President Reagan's inaugural committee for advertising for "clean-cut, all-American" nonunion performers to work for expenses during inauguration week, an AFTRA spokesman said.

A spokesman for the Committee for the 50th Presidential Inaugural, which has called the ad's nonunion requirement a mistake, said he could not comment until he had seen the complaints.

The AFTRA spokesman said the complaint to the Equal Employment Opportunity Commission charged discrimination on race, national origin and age because the ad required "all-American types" aged 18 to 26. A separate complaint to the Labor Department challenged the ad's failure to promise the minimum wage.

The committee has not decided whether to engage any of the young performers who responded to the call for a New York audition, spokesman John Buckley said.

## RADIO

9:30 a.m.—WFAZ-AM (1220) Focus on the Family. James Dobson discusses euthanasia.  
10 a.m.—WAMU-FM (88.5) Diane Rehm talks with local singer-actress Karen Akers, about to be seen in Woody Allen's forthcoming film, "The Purple Rose of Cairo."  
11 a.m.—WLMD-AM (900) Lite Lunch. Beverly Fox plays music by Paul Simon.  
11:50 a.m.—WWDC-FM (101.1) Dave Brown features rock trivia. Today: the birthday of the E Street Band's Clarence Clemons. 1:50 p.m.—Brown plays music from Beatles movies.  
Noon—WLTT-FM (94.7) Lite Lunch. Beverly Fox plays music by the Supremes.  
Noon—WETA-FM (90.9) Centerpiece. Studs Terkel talks with John Lewis of the Modern

## Controversial 'Vigil'

According to the letters, vigil members are to alert the public about their presence in the clinic by posting signs about the vigil, informing the police and press and leaving lights on at night. Members are supposed to stay at the clinics in two-hour shifts and help escort patients to their appointments, particularly on Saturday, when antiabortion picketers frequently are in place.

Emily McCoy, president of NOW in Virginia, said that the Northern Virginia NOW chapter will hold an overnight vigil in a Falls Church clinic, featuring half-hour shifts, refreshments and Trivial Pursuit games. The Norfolk chapter of NOW will hold a vigil from a van outside the Hillcrest Clinic, she said, because that Norfolk clinic has been bombed in the past.

At least some NOW chapters

Matt  
SA

LIMIT  
TIM  
ON

Ser

FI

\$4

TWIN  
Full ea. pc. . .  
Queen 2 pc. s  
SOLD IN SET  
MISMA

EXTRA  
\$6

TWIN  
Full ea. pc. . .  
Queen 2 pc. s  
King 3 pc. se

LUXU  
\$1

Starting at  
Full ea. pc. .  
Queen 2 pc.  
King 3 pc. s  
15 Yel