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MEMORANDUM

To: Fred Fielding, John Roberts

Fr: Bruce A. Soll *af*

Re: Post Wind-up Matters at PIC

Date: March 25, 1985

The following post wind-up matters at PIC may need to be addressed at a meeting of the Board of Directors.

- 1). Disbursement of \$2.3 million to charitable organizations.
- 2). Acceptance of contract for management services by Hale & McKenzie for post wind-up of PIC [Note: family relationship].
- 3). Definition of authority for Fred Hale, Chief Financial Officer, during wind-up and post wind-up.

JOHN:

I DRAFTED THIS. IT
IS BEING CIRCULATED
FOR SIGNATURES. LET
ME KNOW IF THERE
ARE ANY
QUESTIONS

ADOPTION OF RESOLUTIONS BY WRITTEN CONSENT

OF THE BOARD OF DIRECTORS OF

THE COMMITTEE FOR THE

50TH AMERICAN PRESIDENTIAL INAUGURAL

-BRUCE

The undersigned, being all of the directors of The Committee for the 50th American Presidential Inaugural ("Committee") and believing their actions to be in the best interests of Committee, do hereby unanimously adopt by written consent the following resolutions as the actions of the Board of Directors of Committee pursuant to the laws of the District of Columbia:

RESOLVED, that Committee, a District of Columbia nonprofit corporation, shall, and hereby does agree to disburse \$2.3 million in checks the details of which are contained in a memorandum dated March 27, 1985, from Bruce A. Soll to Fred Ryan, a copy of which is appended hereto.

RESOLVED, that the Chief Financial Officer of Committee is authorized for and on behalf of Committee to issue and deliver said checks to Fred Ryan, Director of the White House Office of Private Sector Initiatives, for distribution as per appended memorandum.

DATED: March __, 1985

Michael K. Deaver

Ronald H. Walker

John F. W. Rogers

MEMORANDUM

TO: Fred Ryan

THROUGH: Fred Hale

FROM: Bruce A. Soll

RE: CERTIFICATION OF 501(c)(3) STATUS FOR RECIPIENT
ORGANIZATIONS

DATE: March 27, 1985

As per the instructions of Michael K. Deaver, General
Chairman of the Committee for the 50th American Presidential
Inaugural (Memorandum to Fred Hale, March 15, 1985),
enclosed are the following checks:

- 1). United States Treasury: \$1,000,000
- 2). Child Find, Inc: 50,000
- 3). Cities in Schools: 50,000
- 4). Teach the Children: 50,000
- 5). Midtown Center: 50,000
- 6). Warren Center of Learning: 50,000
- 7). H.O.M.E.: 50,000
- 8). Christmas in April (#1): 25,000
- 9). Christmas in April (#2): 25,000
- 10). National Women's Employment
Foundation, Inc.: 50,000
- 11). Handicapped Organized Women: 100,000
- 12). Deafpride: 50,000
- 13). Canine Companions: 50,000
- 14). Matthew 25 Health: 50,000

- 15). Resources for Human Development
dba Trevor's Campaign: 50,000
- 16). Mathews=Dickey Boys' Club: 50,000
- 17). Martha's Table: 50,000
- 18). Heroes, Inc.: 50,000
- 19). Little Sister's of the
Poor: 50,000
- 20). Partnerships Data Net: 150,000
- 21). Providence St. Mel
High School: 50,000
- 22). Committee for Food and
Shelter, Inc.: 50,000
- 23). Missionaries of Charity: 50,000
- 24). National Federation of Parents
Drug Free Youth: 100,000

Each of the non-governmental recipient organizations listed above has been certified by the White House Office of Private Sector Initiatives as an organization duly organized and operated exclusively for charitable, educational, religious or scientific purposes as required to qualify as an exempt organization under section 501(c)(3) of the Internal Revenue Code of 1954.

Furthermore, it is understood that each of the recipient organizations will be notified that their receipt of funds is contingent upon their representation that they presently possess a determination letter as to their 501(c)(3) status and that each organization will immediately forward a copy of same to the Committee for the 50th American Presidential Inaugural.

ACCEPTED BY:

Fred Ryan
White House Office of
Private Sector Initiatives

Date

WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

☐ O - OUTGOING☐ H - INTERNAL☐ I - INCOMING

Date Correspondence

Received (YY/MM/DD) 1 / 1 / 1Name of Correspondent: Bruce Sall☐ MI Mail Report

User Codes: (A) _____ (B) _____ (C) _____

Subject: mind-up matters at PIC

ROUTE TO:

ACTION

DISPOSITION

Office/Agency (Staff Name)	Action Code	Tracking Date YY/MM/DD	Type of Response	Code	Completion Date YY/MM/DD
<u>CUNHOLL</u>	ORIGINATOR	<u>85,03,27</u>			<u>1</u> / <u>1</u> / <u>1</u>
	Referral Note:				
<u>CUAT 18</u>	<u>A</u>	<u>85,03,28</u>			<u>1</u> / <u>1</u> / <u>1</u>
	Referral Note:				
		<u>1</u> / <u>1</u> / <u>1</u>			<u>1</u> / <u>1</u> / <u>1</u>
	Referral Note:				
		<u>1</u> / <u>1</u> / <u>1</u>			<u>1</u> / <u>1</u> / <u>1</u>
	Referral Note:				
		<u>1</u> / <u>1</u> / <u>1</u>			<u>1</u> / <u>1</u> / <u>1</u>
	Referral Note:				

ACTION CODES:

A - Appropriate Action
 C - Comment/Recommendation
 D - Draft Response
 F - Furnish Fact Sheet
 to be used as Enclosure

I - Info Copy Only/No Action Necessary
 R - Direct Reply w/Copy
 S - For Signature
 X - Interim Reply

DISPOSITION CODES:

A - Answered
 B - Non-Special Referral
 C - Completed
 S - Suspended

FOR OUTGOING CORRESPONDENCE:

Type of Response = Initials of Signer
 Code = "A"
 Completion Date = Date of Outgoing

Comments: _____

Keep this worksheet attached to the original incoming letter.
 Send all routing updates to Central Reference (Room 75, OEOP).
 Always return completed correspondence record to Central Files.
 Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

RECORDS MANAGEMENT ONLY

CLASSIFICATION SECTION

No. of Additional Correspondents: _____ Media: _____ Individual Codes: _____

Prime Subject Code: _____ - _____ Secondary Subject Codes: _____ - _____
 _____ - _____
 _____ - _____

PRESIDENTIAL REPLY

Code	Date	Comment	Form
C _____	_____	Time: _____	P. _____
DSP _____	_____	Time: _____	Media: _____

SIGNATURE CODES:

CPn - Presidential Correspondence
 n - 0 - Unknown
 n - 1 - Ronald Wilson Reagan
 n - 2 - Ronald Reagan
 n - 3 - Ron
 n - 4 - Dutch
 n - 5 - Ron Reagan
 n - 6 - Ronald
 n - 7 - Ronnie

CLn - First Lady's Correspondence
 n - 0 - Unknown
 n - 1 - Nancy Reagan
 n - 2 - Nancy
 n - 3 - Mrs. Ronald Reagan

CBn - Presidential & First Lady's Correspondence
 n - 1 - Ronald Reagan - Nancy Reagan
 n - 2 - Ron - Nancy

MEDIA CODES:

B - Box/package
 C - Copy
 D - Official document
 G - Message
 H - Handcarried
 L - Letter
 M - Mailgram
 O - Memo
 P - Photo
 R - Report
 S - Sealed
 T - Telegram
 V - Telephone
 X - Miscellaneous
 Y - Study

MEMORANDUM

TO: Fred Fielding, John Roberts
FR: Bruce A. Soll
RE: Wind-up Matters at PIC
DATE: March 26, 1985

Due to the shut-down date of March 29th, immediate action is required on certain matters. The matters that might require approval by the Committee's Board of Directors are:

- 1). Acceptance of the [Roy] Hale/McKenzie management contract by Board of Directors for services beginning April 1, 1985 (Approved and recommended by General Counsel's office).
- 2). Board Approval for disbursement of \$2.3 million in Inaugural Committee funds to charitable organizations as per Mr. Deaver's written instructions. Note that final date for normal processing of checks is March 27. (Organizations should have proper 501(c)(3) status as determined by Fred Ryan, White House PSI, and/or General Counsel's office).
- 3). Immediate approval by Board of new single signature requirements on checking account (Bank resolution for Board of Directors was forwarded to Pierre LaForce, assistant secretary of Committee for action. LaForce was unable to act for Board of Directors. Resolution then forwarded to Mr. Fielding).
- 4). Definition of post wind-up authority for Fred Hale, Chief Financial Officer.

MEMORANDUM

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MEMORANDUM

TO: Fred Ryan

THROUGH: Fred Hale

FROM: Bruce A. Soll

RE: CERTIFICATION OF 501(c)(3) STATUS FOR RECIPIENT ORGANIZATIONS

DATE: March 27, 1985

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- 4). Teach the Children: 50,000
- 5). Midtown Center: 50,000
- 6). Warren Center of Learning: 50,000
- 7). H.O.M.E.: 50,000
- 8). Christmas in April (#1): 25,000
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- 13). Canine Companions: 50,000
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- 15). Resources for Human Development
dba Trevor's Campaign: 50,000
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- 17). Martha's Table: 50,000
- 18). Heroes, Inc.: 50,000
- 19). Little Sister's of the
Poor: 50,000
- 20). Partnerships Data Net: 150,000
- 21). Providence St. Mel
High School: 50,000
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Shelter, Inc.: 50,000
- 23). Missionaries of Charity: 50,000
- 24). National Federation of Parents
Drug Free Youth: 100,000

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Furthermore, it is understood that each of the recipient organizations will be notified that their receipt of funds is contingent upon their representation that they presently possess a determination letter as to their 501(c)(3) status and that each organization will immediately forward a copy of same to the Committee for the 50th American Presidential Inaugural.

ACCEPTED BY:

Fred Ryan
White House Office of
Private Sector Initiatives

Date

file

MEMORANDUM

TO: Fred Fielding, Fred Hale, Bob Barker
FR: Bruce A. Soll
RE: Taste of America
DATE: 24 April 1985

This memorandum updates the demands for payment made by William Anton, Chairman of "A Taste of America for the 50th American Presidential Inaugural". There will be no attempt here to consider the merits of the Taste of America claim.

In two informal conversations with Anton's counsel, Kim Mann, I was informed of an intent to initiate suit against PIC for approximately \$70,000. The initial informal PIC offers of \$10,000-17,000 were rejected without serious consideration. I made it clear to both Anton and Mann that PIC felt that there was no merit to the claim other than for those charges pertaining to PIC meals and certain other direct costs. Anton and Mann underscored their belief that PIC should bear financial responsibility for the losses incurred in the "sanctioned" events. The lost revenue claims total some \$60,000.

In telephone conversations with both Anton and Mann on Monday, April 21, it was informally explained that settlement would be entertained if an offer was made of approximately \$40,000-50,000. This figure roughly coincides with the amount of Anton's personal Taste of America obligations. Mann explained that he would be notifying PIC and its directors of Taste of America's intention to file suit.

I have discussed the merits of the Taste of America claim with a number of individuals from PIC and it appears as though the facts have become somewhat clouded by the personalities involved. I believe it might be wise to take a second look at the facts to ascertain them with a greater degree of certainty. Additionally, the potential public relations fallout of such a claim warrants some attention.

5/22

FFF, Soli

1. Taste of America (sent)
2. We the People (copyright?)
3. auditor's letter (separate document?)

- draft letter (boilerplate)

- Anton offered all direct costs attributable to PIC.
represented as special event.
using tax-exempt D.C. #.

[are we on notice?]

he appears as our agent to his auditors
Says he has intent never bring K to run show.

THE WHITE HOUSE

WASHINGTON

July 12, 1985

MEMORANDUM FOR FRED F. FIELDING

FROM: JOHN G. ROBERTS *JGR*
SUBJECT: General Counsel Inaugural Report *gene!*

I have reviewed the draft General Counsel Inaugural Report. I am in no position, of course, to comment on the accuracy of the bulk of the content, but, to borrow from the Office of Legal Counsel, have no objection to the form and legality of the Report. I corrected some of the more egregious grammatical transgressions, dropped a reference to "Taste of America" as an "inaugural activity" and a reference to a request for "standing authorization from Congress" for military support in the Inaugural Ball section (Section 15), and deleted a statement in the Inclement Weather section (Section 19) to the effect that insurance coverage for business interruption due to inclement weather was "not specific" (if claims are still being considered, the point should not be conceded).

Use here
In both Section 1 and Section 18 there are references to legal personnel listed on the letterhead of the transmittal letter, but the draft transmittal letter is simply on plain PIC stationery. The last paragraph of Section 7 refers to the contemplated dissolution of the Inaugural Trust. If that has in fact already occurred, the paragraph should be revised. The last sentence on page 3 of Section 9 strikes me as a bit stark; perhaps it should be deleted.

Attached, as you requested, is a proposed section on the military guidelines and subsequent GAO audit. It would seem appropriate to place this after Section 11 ("GSA Support"), renumbering the subsequent sections as appropriate.

Attachment

THE WHITE HOUSE
WASHINGTON

June 12, 1985

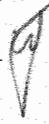
MEMORANDUM FOR FRED F. FIELDING

FROM: JOHN G. ROBERTS *JGR*
SUBJECT: GAO Report on Inaugural

I met with Jim Mitchell and Ron King from GAO yesterday, to discuss their needs for information from PIC in connection with the report they are preparing for Senator Proxmire on expenditure of Federal funds for the inaugural. They would like to review the PIC files, which are now located partly at Hale & MacKenzie and partly with the Archivist, in order to be able to advise Proxmire that they were able to review all the pertinent records. They have already reviewed documents at Defense, GSA, and other agencies involved in inaugural support.

Mitchell and King assured me that they had no interest in drafting an exposé of inaugural funding or anything along those lines; I have no way of knowing what credence to give these assurances. I called Bruce Soll who stated that either he or someone else familiar with the PIC files would be available to walk the GAO auditors through them. ✓ I recommend that Soll meet with the auditors and provide them access to the files. From its review of other agency records GAO already knows what support was provided to PIC, and denying access would simply result in a negative reference in the GAO report, fueling Proxmire's interest. *go to it*

MEMORANDUM

TO: Fred Fielding, Robert Barker, John Roberts
FR: Bruce A. Soll 
RE: GAO Request
DATE: March 5, 1985

On March 4th, I was given the attached request by Tom Johnson, PIC project director, GAO. I explained to him that our office would contact him after we had had a chance to review the request. He is interested in meeting at some point next week.

As background, the GAO has already conducted informational interviews with Doug Blaser (Marketing), Emily Ford (Administration), Fred Hale (Financial), Carol Dillon (Financial) and Pam Wisner (Operations). They have also had ongoing contact with AFIC.

Chronology of GAO Interaction with PIC General Counsel's Office:

2/21--BAS office conference with GAO Evaluators Jacquelyn Highsmith & Barbara Keller. No substantive information given; list of questions presented to PIC GC's office.

2/25--BAS telephone conversation with Richard Springer, GAO General Counsel's office. I explained that it would be easier to put any informational requests in writing. I also requested that GAO Evaluators not be in PIC offices without previously scheduled meetings.

2/26--BAS telephone conversation with Tom Johnson, PIC project director, GAO. Johnson agreed to submit a list of questions for PIC and to postpone further meetings until questions had been reviewed.

3/5--GAO request delivered to BAS, as attached.

bas0306b

ADAM MURPHY 3/15/15
ASST. DIR.
FEDERAL BUREAU OF INVESTIGATION
U.S. DEPARTMENT OF JUSTICE

INFORMATION NEEDS AT P.I.C.

Detailed Personnel - Military and Civilian

Provide a list of all detailed personnel including the following:

- .. Name
- .. Rank or General Schedule grade
- .. Home organization
- .. PIC organizational assignment
- .. PIC job description
- .. PIC assignment
 - . date assigned
 - . date released
 - . full or part time PIC employee
 - . total number of regular and overtime hours worked at PIC
- .. Type of detail
 - . reimbursable
 - . nonreimbursable

Reimbursement of Federal Expenditures

- .. Provide the correspondence (or other documentation) PIC generated requesting federal agency support and/or assistance.
- .. Provide the correspondence (or other documentation) received by PIC requesting reimbursement for Federal agency actions and expenditures in support of PIC.
- .. Permit a review of accounting system records to identify all Federal agency requests for reimbursement. For each agency request provide the following information.
 - .. . purchase order (invoice number) request number.
 - .. . federal agency
 - .. . dollar amount of the request.
 - .. . purchase order number
 - .. . dollar amount of PIC reimbursement
- .. Access, as needed, to the purchase order files related to Federal agency reimbursements to obtain documentation supporting PIC reimbursements.
- .. Access to PIC legal staff and files to obtain all decisions or opinions related to the appropriateness of reimbursement requests and PIC payments.

PIC After Action Reports Prepared by Each PIC Organization

- .. Review of the entire document needs to be permitted but arrangements can be worked out to copy only those portions related to PIC/Federal agency working relationships and problems.

INFORMATION NEEDS AT P.I.C.

(page 2)

Motor Vehicle Information

- .. Provide an accounting of federal appropriations used to support the vehicles donated to PIC.
- .. Of the 38 motor-vehicle accidents, provide an accounting of the number in which IMP drivers were at fault.
- .. Automobile insurance.
 - . Provide access to and a copy of the PIC insurance policy through Johnson and Higgins.
 - . Provide confirmation that PIC believes that no liability for automobile accidents will fall on the federal government under the terms of PIC's insurance policy.

Miscellaneous

- .. Does PIC have a charter? By charter we mean a statement of organizational authority and responsibility.
- .. What audio visual, photographic, or motion picture assistance was received from federal agencies? To whom did PIC distribute photographic products?
- .. Has PIC been billed by GSA for rent (Standard Level User Charge) for the PIC space used since January 31, 1985? Does PIC anticipate such a billing and PIC reimbursement?
- .. Provide a total sales figure for inaugural commemoratives.

PIC MEMOS & DOCUMENTS


- 1-5-85 To Col. Earl Ziebell from William Cooper Re: Request for Medical Support.
- 1-4-85 From Tom McCully to Cindy Tapscott Re: Vehicles for for Gala Entertainment.
- 12-17-84 Memo from Ronald Walker to AFIC Re: Military Jeep Request
- 11-24-84 Memo from Paul Cooksey to Pic General Chairman (& others) Re: Inaugural Transportation
- 12-17-84 Memo (w/attachments) from Frank Meround to Mark Murray - Re: Aide Request
- 1-8-85 Memo for Malk Murray from Andrew Littefair - Re: Military Assistance
- 12-7-84 PIC Memo to Mark Murphy from Frank Mermound - Re: Military Escort Request
- 1-7-85 Memo for Cindy Tapscott from Tom McCully - Re: Vehicles for Gala Entertainment
- 1-8-85 Memo for Frank Mermoud from Susie Trees - Re: Military Escorts for Youth Entertainment Group and Tentative Transportation Needs.
- 12-27-84 Memo for Cece Kramer from Frank Mermound, Re: Bullet

THE WHITE HOUSE

WASHINGTON

July 12, 1985

MEMORANDUM FOR FRED F. FIELDING

FROM: JOHN G. ROBERTS 
SUBJECT: General Counsel Inaugural Report

I have reviewed the draft General Counsel Inaugural Report. I am in no position, of course, to comment on the accuracy of the bulk of the content, but, to borrow from the Office of Legal Counsel, have no objection to the form and legality of the Report. I corrected some of the more egregious grammatical transgressions, dropped a reference to "Taste of America" as an "inaugural activity" and a reference to a request for "standing authorization from Congress" for military support in the Inaugural Ball section (Section 15), and deleted a statement in the Inclement Weather section (Section 19) to the effect that insurance coverage for business interruption due to inclement weather was "not specific" (if claims are still being considered, the point should not be conceded).

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Attached, as you requested, is a proposed section on the military guidelines and subsequent GAO audit. It would seem appropriate to place this after Section 11 ("GSA Support"), renumbering the subsequent sections as appropriate.

Attachment

Guidelines on Military Support for the Inaugural

The General Counsel's office prepared and issued a set of guidelines governing military support in connection with the various inaugural activities (Attachment A). Such guidelines were considered necessary because of the failure of Congress to respond to a 1983 opinion of the Comptroller General concerning military assistance for inaugural activities. That opinion concluded with a recommendation that Congress review such assistance and amend existing law either to conform with past practice known to and acquiesced in by Congress or expressly to prohibit practices for which it was difficult to ascertain specific statutory authority. Congress did neither, creating uncertainty with respect to what assistance was permitted and what was not.

Against this background the General Counsel's office met with representatives of the General Accounting Office (GAO), the Department of Defense, and the Armed Forces Inaugural Committee (AFIC), to consider how to approach the question of military assistance. AFIC had already been in place for a considerable period before the election, operating independent of PIC (which of course had not been formed) and preparing to provide the support traditionally provided by the military in connection with the ceremonies and activities surrounding the swearing-in of the Commander-in-Chief.

It was decided that the General Counsel's office should make a good faith effort to fill the vacuum created by Congressional inaction in response to the 1983 GAO opinion by developing guidelines on permissible military support. The final guidelines that were issued were the result of extensive consultations involving the General Counsel's office, attorneys from the Department of Defense, representatives from AFIC, and representatives from GAO. The role for the military recognized in the guidelines is one of limited assistance and support fully consistent with past practice known to and acquiesced in by Congress, and the special significance the inaugural holds for the military as the swearing-in of the Commander-in-Chief. A conscious and concerted effort was made in developing the guidelines to significantly reduce the scope of military assistance, compared with the 1981 Inaugural.

It was the concern of the General Counsel's office that guidelines be promulgated to prevent abuse of military support. The guidelines that were published may not be the best that could be developed, but it was considered important that, in the absence of action by Congress, some guidelines be in place to control the provision of military support.

It is our hope that those guidelines will serve as a starting point for development of similar guidelines for future inaugurations or, ideally, as a starting point for Congressional consideration of this issue.

It should be noted that, while the guidelines were not finally approved until January 15, questions concerning military support were generally referred to the General Counsel's office, and were resolved in a manner consistent with the guidelines as finally issued.

After the inaugural, GAO commenced an inquiry into support provided by the Government to the inaugural, including military support. We provided GAO full access to PIC files to assist this investigation. As noted, we kept GAO fully apprised of our efforts to develop guidelines on military support, and GAO participated extensively in the development of the guidelines.

THE WHITE HOUSE

WASHINGTON

July 17, 1985

MEMORANDUM FOR FRED F. FIELDING

FROM:

JOHN G. ROBERTS 

SUBJECT:

Defense Audit Report on Inaugural Assistance

Kathleen Buck of the Department of Defense General Counsel's office has sent us a copy of the Defense Auditor General's report on Defense assistance to the 1985 Inaugural, for our review and comment. The report notes the questionable legal basis for the bulk of the Defense support, in light of the 1983 GAO opinion. It is also quite accurate in stressing at several points that AFIC was in place preparing to provide inaugural support long before the question of its authority to do so was addressed by authorities at Defense.

The report recommends Congressional legislation to resolve the ambiguities surrounding Defense support of the inaugural, designation of an "executive agent" at Defense to supervise AFIC from the outset for future inaugurals, a separate Defense appropriation for inaugural support, and a clearer definition of mission before launching of another AFIC.

I am generally very pleased that the main theme of this internal Defense audit is that AFIC acted without proper authorization at the outset and that it should be more closely supervised in the future. I have no quarrel with the recommendations in the report, and only the few relatively minor comments on the text made in the attached draft memorandum for Buck.

Attachment

THE WHITE HOUSE

WASHINGTON

July 22, 1985

MEMORANDUM FOR KATHLEEN A. BUCK
OFFICE OF THE GENERAL COUNSEL
U.S. DEPARTMENT OF DEFENSE

FROM: FRED F. FIELDING *Orig. signed by FFF*
COUNSEL TO THE PRESIDENT

SUBJECT: Defense Audit Report on Inaugural Assistance

Thank you for sharing with us a copy of the report of the auditor general on military assistance in connection with the 1985 Inaugural. As you know, this office agrees with the basic recommendation contained in the report, that Congress consider legislation to clarify the ambiguities surrounding permissible support from the Department of Defense for the inaugural. I would not, however, conclude, as the report does in paragraph 5a, that "much of the support provided by DOD appeared to violate the intent of the [Presidential Inaugural Ceremonies] Act." The basis for the guidelines jointly issued by counsel to PIC and the Defense General Counsel's office is that it was not the intent of Congress to restrict military support to only that authorized in the Presidential Inaugural Ceremonies Act. It is one thing to state that the Act does not itself authorize such support, and quite another to conclude that such support violates the intent of the Act.

Also with respect to paragraph 5a, I am not certain it is desirable to include GAO and Hill representatives in the preliminary stages of developing proposed legislation. It may be better to develop an executive branch proposal and then seek GAO and Hill support.

FFF:JGR:aea 7/17/85

cc: FFFielding
JGRoberts
Subj
Chron

323104

ID #

CU

F001-03

WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

☐ O - OUTGOING☐ H - INTERNAL☐ I - INCOMINGDate Correspondence
Received (YY/MM/DD) 1 / 1Name of Correspondent: Kathleen Buck☐ MI Mail Report

User Codes: (A) _____ (B) _____

(C) _____

Subject: DOD Support to 1985 Presidential Inauguration -
Status of USAAA Assistance - Information
Memorandum 2

ROUTE TO:

ACTION

DISPOSITION

Office/Agency (Staff Name)	Action Code	Tracking Date YY/MM/DD	Type of Response	Code	Completion Date YY/MM/DD
<u>CUNOLC</u>	ORIGINATOR	<u>8510611</u>			<u>1 / 1</u>
	Referral Note:				
<u>CUAT 18</u>	<u>D</u>	<u>8510611</u>		<u>S</u>	<u>8510612</u>
	Referral Note:				
		<u>1 / 1</u>			<u>1 / 1</u>
	Referral Note:				
		<u>1 / 1</u>			<u>1 / 1</u>
	Referral Note:				
		<u>1 / 1</u>			<u>1 / 1</u>
	Referral Note:				

ACTION CODES:

A - Appropriate Action
 C - Comment/Recommendation
 D - Draft Response
 F - Furnish Fact Sheet
 to be used as Enclosure

I - Info Copy Only/No Action Necessary
 R - Direct Reply w/Copy
 S - For Signature
 X - Interim Reply

DISPOSITION CODES:

A - Answered
 B - Non-Special Referral
 C - Completed
 S - Suspended

FOR OUTGOING CORRESPONDENCE:

Type of Response = Initials of Signer
 Code = "A"
 Completion Date = Date of Outgoing

Comments: _____

Keep this worksheet attached to the original incoming letter.
 Send all routing updates to Central Reference (Room 75, OEOb).
 Always return completed correspondence record to Central Files.
 Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

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DEPARTMENT OF THE ARMY
OFFICE OF THE AUDITOR GENERAL
3101 PARK CENTER DRIVE
ALEXANDRIA, VIRGINIA 22302-1596

DAAA-ZA

25 MAR 1985

MEMORANDUM THRU CHIEF OF STAFF, ARMY

HL
HAROLD L. STUGART

25 MAR 1985

The Auditor General

FOR ASSISTANT SECRETARY OF THE ARMY (INSTALLATIONS AND LOGISTICS)

SUBJECT: DOD Support to 1985 Presidential Inauguration - Status of USAAA Assistance
-INFORMATION MEMORANDUM 2

1. **Introduction.** This is our second and final memorandum covering assistance to DA in its role as the Secretary of Defense's Executive Agent for the 1985 Presidential Inauguration. The memorandum addresses the steps taken to implement the recommended actions contained in our 27 December 1984 memorandum, provides information on the General Accounting Office's review of DOD support to inaugural activities, and suggests actions that DOD and DA should consider when preparing for future inaugurations. The memorandum's contents were discussed with Armed Forces Inaugural Committee officials.

2. **Overall Conclusions.** Appropriate actions, as discussed in paragraph 3, were taken to implement the recommended actions in our 27 December 1984 memorandum. On 17 January 1985, the DOD General Counsel issued guidelines that outlined specific support that DOD personnel were authorized to provide. The counsel's guidelines basically approved all of the questionable support areas identified in our 27 December 1984 memorandum. As a result, DOD and DA should be in a better position to explain their actions to the General Accounting Office personnel currently reviewing support to the 1985 Inauguration. Our discussions with representatives from the General Accounting Office indicated that they would challenge the legality of some of the DOD support provided to the 1985 Inauguration as they had done in their review of the 1981 Inauguration. In our view, unless the Congress revises the Presidential Inaugural Ceremonies Act, the legal questions surrounding DOD support to inaugural activities will continue in the future. In addition, after the Secretary of the Army became the Secretary of Defense's Executive Agent for DOD support on 20 December 1984, procedures were promptly implemented to ensure that requests for support were documented and approved by the Assistant Secretary of Defense (Public Affairs). Our suggestions on actions that DOD should consider to persuade the Congress to enact new legislation and on other actions that DA should consider for future inaugurations are detailed in paragraph 5.

3. **Prior Recommended Actions.** We recommended in our 27 December 1984 memorandum that your office take three actions to ensure that the DOD support to the 1985 Inauguration was properly authorized. The recommendations and actions taken to implement them are discussed in the following paragraphs.

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SUBJECT: DOD Support to 1985 Presidential Inauguration - Status of USAAA Assistance
-INFORMATION MEMORANDUM 2

a. We recommended that your office obtain advice from the DA General Counsel regarding the propriety of (i) providing certain types of support that were not specifically authorized by the Presidential Inaugural Ceremonies Act and (ii) obtaining reimbursement from the Presidential Inaugural Committee and from government activities for support provided by DOD in those areas for which reimbursement appeared appropriate. The DA General Counsel worked with the DOD General Counsel who, in turn, worked with the White House General Counsel to develop guidelines for authorized DOD support for the 1985 Presidential Inauguration. On 17 January 1985, the DOD General Counsel issued guidelines which outlined the specific inaugural support that DOD personnel could provide. The counsel's guidelines basically approved all of the areas of questionable support already provided or planned by the Armed Forces Inaugural Committee that we identified in our 27 December 1984 memorandum. With regard to obtaining reimbursement for services provided by DOD, actions have been taken to obtain reimbursement from the Presidential Inaugural Committee and from government agencies and activities. As of 28 February 1985, the Committee and other DOD activities had billed the Presidential Inaugural Committee, the General Services Administration, and the District of Columbia government a total of \$68,619 for various support services.

b. We also recommended that your office obtain DOD approval for support already provided or planned by the Armed Forces Inaugural Committee. The 17 January 1985 guidelines by the DOD General Counsel gave the Committee the necessary DOD endorsement for support already provided or planned. In addition, between 15 and 18 January 1985 the Office of the Director of Military Support, in its role as the Executive Agent's representative, obtained approval from the Assistant Secretary of Defense (Public Affairs) for about 20 specific support requirements planned by the Committee. The Committee made every effort to ensure that actual support was in consonance with the level of support approved by the Assistant Secretary.

c. Our third recommendation was for your office to (i) direct Armed Forces Inaugural Committee officials to record all future requests for support and forward them through channels for approval and (ii) inform Committee officials not to act on any request until the proper administrative and legal approvals had been obtained. After the Office of the Director of Military Support was appointed the Executive Agent's representative for DOD support, the Committee was required to (i) record and forward all requests for DOD support to the Office of the Director of Military Support for approval and (ii) prepare a memorandum to document the types of DOD support planned by the Committee. The requests and planned support were reviewed by personnel in the Office of the Director of Military Support and forwarded through your office to the Assistant Secretary of Defense (Public Affairs) for administrative approval. Relative to obtaining legal approvals, the DOD General Counsel provided guidelines on DOD support in a 17 January 1985 memorandum. The DOD support planned by the Committee complied with the support approved in the guidelines.

4. General Accounting Office Review

a. As you know, the General Accounting Office began its review of DOD support to the 1985 Inauguration early in February 1985. We informed you in our 27 December 1984 memorandum that much of the questionable support being provided by the Armed

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SUBJECT: DOD Support to 1985 Presidential Inauguration - Status of USAAA Assistance
-INFORMATION MEMORANDUM 2

Forces Inaugural Committee for the 1985 Inauguration was similar to that challenged by the General Accounting Office in its 1983 report on the 1981 Inauguration. Although the 17 January 1985 guidelines issued by the DOD General Counsel provided the Committee with higher level approval authority to provide the support, the questionable support identified in our memorandum may again be challenged by the General Accounting Office. ✓

b. Our discussions with General Accounting Office officials indicated that the DOD General Counsel's guidelines were a step in the right direction and showed that higher levels of DOD management were more involved in the inaugural activities than in the past. But the officials still believe that DOD lacked the legal authority to provide the support addressed in our memorandum. However, because DOD approval was obtained, any questions raised by the General Accounting Office regarding inaugural support should be directed to DOD and not DA. Armed Forces Inaugural Committee officials believed that the support provided was authorized by the guidance in the 1 March 1984 memorandum from the Assistant Secretary of Defense (Public Affairs) that directed the Committee to use the afteraction report from the 1981 Inauguration as a planning guide. Since the General Accounting Office did not consider a similar tasking letter from DOD as valid approval authority when reviewing the DOD support to the 1981 Inauguration, it probably will not accept the 1 March 1984 memorandum as appropriate authority. ✓

c. Because of the inclement weather on 21 January 1985, much of the DOD participatory support planned by the Armed Forces Inaugural Committee was canceled. When we completed our efforts on 28 February 1985, the Committee was in the process of finalizing the reconciliation reports which should provide you with the scope of actual DOD support for the Inauguration. Budget and accounting personnel from the U. S. Army Military District of Washington were in the process of computing the total DOD cost incurred in support of the 1985 Inauguration for that reconciliation. The afteraction reports and cost of DOD support for the Inauguration will be of interest to the General Accounting Office during its review.

5. Suggested Actions for Future Inaugurations. There are four actions that we believe DOD and DA should consider in preparing support to future inaugurations. Details on our suggested actions are discussed in the following paragraphs.

a. Legislation. In our opinion, the legal controversy surrounding DOD support to inaugural activities will not subside until the Congress amends the Presidential Inaugural Ceremonies Act. As stated in the 1983 General Accounting Office report on the 1981 Inauguration and in our 27 December 1984 memorandum on the 1985 Inauguration, much of the support provided by DOD appeared to violate the intent of the Act. Although the Armed Forces Inaugural Committee officials were aware that provisions of the Act limited DOD support, they believed that their 1 March 1984 tasking memorandum, the DOD General Counsel's guidelines, the Military District of Washington's regulatory ceremonial mission, and the military's tradition of participating in the inaugural activities for its Commander in Chief were adequate justification for the support provided. We believe that the best way to resolve the authority issue is to convene a joint committee consisting of representatives from the Armed Forces Inaugural Committee; Offices of the DOD and DA General Counsels; the Joint Congressional Committee for Inaugural Ceremonies; the General Accounting Office; and interested congressional leaders (Senator ✓ ?

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-INFORMATION MEMORANDUM 2

Proxmire has expressed the most interest to date) to discuss DOD's role in inaugural activities. The personnel on such a committee would be keenly aware of DOD's involvement in the 1985 Inauguration and could draft legislation amending the Presidential Inaugural Ceremonies Act to clearly define DOD's role in supporting inaugural activities. The resulting draft legislation would be a bipartisan and multiagency effort. Thus, the Congress may be more receptive to it than to previous legislation proposed solely by DOD.

b. Executive Agent. The absence of definitive legislation and timely guidelines from DOD caused the 1985 Armed Forces Inaugural Committee to act in an independent manner when planning for military support for the Inauguration. The Committee did not have a consensus from higher levels regarding either the proper requesting and approving mechanism or the lines on reporting authority. By the time the final responsibilities were established, the Inauguration was one month away. This allowed little time to provide effective support. Because DOD's support has become so politically sensitive, higher levels of DOD management must be involved in the oversight of the DOD support planned by the Committee. If other clarifying measures such as adequate legislation, an Executive order, and a DOD instruction are not in place by 1988, an Executive Agent will likely be required once again to provide the necessary guidance and assistance. We believe that for future inaugurations, DA should work with DOD to ensure that the responsibilities for acting as the Secretary of Defense's Executive Agent are delegated as soon as possible after the requirement to provide support is known. ✓

c. Separate DOD Appropriation. During fiscal years 1984 and 1985, the Military District of Washington budgeted for and received Operation and Maintenance, Army funds totaling \$89,000 and \$750,000, respectively, for DOD support to the 1985 inaugural activities. Because the Armed Forces Inaugural Committee planned to provide for support not previously budgeted for, the Committee forecast an unfinanced requirement totaling about \$436,000 in FY 85 funds. After we informed you of the impending request for additional funds by the Military District of Washington, you directed the Comptroller of the Army to disapprove any requests for additional funding for inaugural activities. We were told, however, that the unfinanced requirements were absorbed by a temporary reallocation of funds. Consequently, the Military District of Washington plans to seek additional funds from DA later in the fiscal year. During our meeting on 12 December 1984, you asked our advice on how to control the use of funds budgeted for DOD participation in the Inauguration. We believe that the best way to provide such control would be for DOD to request a separate appropriation from the Congress. This would fund DOD support in the same way as support provided by other Federal agencies. A separate appropriation should preclude internal reprogramming of funds and significantly reduce efforts to account for DOD expenditures for the Inauguration.

d. Establishment of the Armed Forces Inaugural Committee

(1) The Armed Forces Inaugural Committee consisted of six operating directorates (personnel, security, operations, logistics, military aides/protocol, and communications) with about 388 military and civilian personnel assigned to plan and execute the DOD support role. The Committee established itself subsequent to the 1 March 1984 memorandum as a table of distribution and allowances activity, although the personnel requirements were not independently reviewed. We estimate that Committee personnel

25 MAR 1985

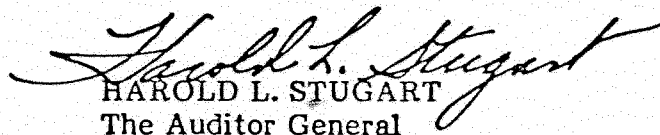
DAAA-ZA

SUBJECT: DOD Support to 1985 Presidential Inauguration - Status of USAAA Assistance
-INFORMATION MEMORANDUM 2

expended over 200 workyears of effort to plan and organize DOD support for the 1985 inaugural activities.

(2) We believe that DOD must clearly spell out its intended mission for Presidential inaugural support well before any committee or group is organized to accomplish the mission. Depending upon the mission requirements, several establishment date and organizational and staffing options would be available to DOD and its operational representative. To prepare for these alternatives, we suggest that DOD and DA review various organizational structures and staffing levels to ensure that both will be tailored to the scope of authorized support. For example, had the military been responsible for only the inaugural parade, an augmentation of the Military District of Washington's Directorate for Ceremonies and Special Events would have been a feasible alternative to the organization that was developed.

We appreciate the opportunity to assist DA in this important undertaking. Please express my thanks to those on your staff for being extremely cooperative with the auditors during this effort.


HAROLD L. STUGART
The Auditor General

Copies Furnished:

Assistant Secretary of the Army
(Financial Management)

Director of Military Support (ODCSOPS)

THE WHITE HOUSE
WASHINGTON

6-7

TO:

D&H

FROM: John G. Roberts, Jr.
Associate Counsel
to the President

JGR

☐ FYI

☐ COMMENT

☐ ACTION

FOR STAFFING

THE WHITE HOUSE

WASHINGTON

July 29, 1985

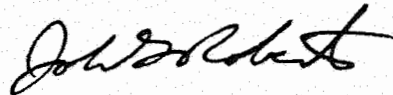
Dear Ms. Weller:

Thank you for your letter of July 22 to the President. In that letter you requested a list of organizations that received surplus funds from the Presidential Inaugural Fund.

Of the approximate \$3 million surplus, one million dollars was paid to the U.S. Treasury to help reduce the national debt. The remainder was distributed to 23 community based charities. The enclosed White House press announcement lists the recipient charities.

Thank you for your inquiry.

Sincerely,



John G. Roberts
Associate Counsel to the President

Ms. Sandra K. Weller
Ohio Department of Education
65 S. Front Street, Room 719
Columbus, Ohio 43215

THE WHITE HOUSE
OFFICE OF THE PRESS SECRETARY

March 15, 1985

For Immediate Release

Under the direction of President Reagan, the Committee for the 50th American Presidential Inaugural will be distributing an approximate \$3 million surplus remaining from the Presidential Inaugural Fund. The money will be divided into two areas.

One million dollars will be paid to the U.S. Treasury to help reduce the national debt.

The remainder of the funds will be dispersed among 23 community based charities that provide for a variety of local needs. The following organizations will receive a portion of the funds:

Canine Companions for Independence, Santa Rosa, California
Child Find, Inc, New Paltz, New York
Christmas in April, Midland, Texas
Christmas in April, Washington, D.C.
Cities in Schools, Atlanta, Georgia
Committee for Food and Shelter, Inc., Washington, D.C.
Deafpride, Washington, D.C.
Handicapped Organized Women, Charlotte, North Carolina
Heroes, Inc., Washington, D.C.
H.O.M.E., Chicago, Illinois
Little Sisters of the Poor, Washington, D.C.
Martha's Table, Washington, D.C.
Mathews-Dickey Boys' Club, St. Louis, Missouri
Matthew 25 Health and Dental Clinic, Inc., Fort Wayne, Indiana
Midtown Center, Chicago, Illinois
Missionaries of Charity, Washington, D.C.
National Federation of Parents for Drug Free Youth, Silver Spring, Maryland
National Women's Employment Foundation, Inc., San Antonio, Texas
Partnerships Data Net, Inc., Washington, D.C.
Providence St. Mel High School, Chicago, Illinois
Teach the Children, San Antonio, Texas
Trevor's Campaign, Ardmore, Pennsylvania
Warren Center of Learning, Springfield, Ohio

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THE WHITE HOUSE
OFFICE OF THE PRESS SECRETARY

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Teach the Children, San Antonio, Texas
Trevor's Campaign, Ardmore, Pennsylvania
Warren Center of Learning, Springfield, Ohio

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☐ O - OUTGOING☐ H - INTERNAL☐ I - INCOMINGDate Correspondence
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Name of Correspondent: Sandra Weller

☐ MI Mail Report

User Codes: (A) (B) (C)

Subject: Request for list of organizations who
received over run funds from Inaugural

ROUTE TO:

ACTION

DISPOSITION

Office/Agency	(Staff Name)	Action Code	Tracking Date YY/MM/DD	Type of Response	Code	Completion Date YY/MM/DD
CU Hall		ORIGINATOR	85107125			1 1
		Referral Note:				
CUat 18		R	85107126		S	85108106
		Referral Note:				
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ACTION CODES:

A - Appropriate Action
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FOR OUTGOING CORRESPONDENCE:

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Comments:

Keep this worksheet attached to the original incoming letter.

Send all routing updates to Central Reference (Room 75, OEOB).

Always return completed correspondence record to Central Files.

Refer questions about the correspondence tracking system to Central Reference, ext. 2590.



STATE OF OHIO
DEPARTMENT OF EDUCATION

COLUMBUS
43215

334119

FRANKLIN B. WALTER
Superintendent of
Public Instruction

JAMES W. MILLER, DIRECTOR
Division of Educational Services
Guidance and Testing Section
65 South Front Street, Room 719
Columbus, Ohio 43215
(614) 466-9223

July 22, 1985

Fred Felling
The President
The White House
Washington, D.C. 20500

Dear Mr. President:

In a recent publication by Child Find, it was mentioned that they were a grass root non-profit organization who received a donation from your designated over-run funds from the Inaugural Ball. However, they were unable to supply me with the names of other organizations receiving such an honor.

As a consultant with the Office of Missing Children, Ohio Department of Education, which has only been in existence since April, 1985, I would appreciate receiving the list of other organizations receiving the above-mentioned donation. We are an educational program and are trying to keep a file of information that may be helpful to anyone who seeks help concerning a missing child through our office.

Enclosed is a copy of the letter we received when we requested information from Child Find. Thank you for any help you can give us.

Sincerely,

Sandra K. Weller
Ohio Department of Education
65 S. Front Street, Room 719
Columbus, Ohio 43215
614-466-6837

SKW:ns

Enclosure - copy of letter

July 17, 1985

Ms. Sandra K. Weller
Ohio Department of Education
65 South Front Street - Room 719
Columbus, OH 43215

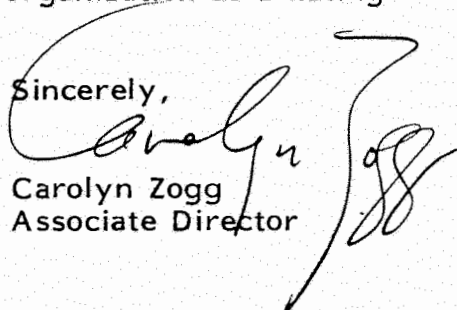
Dear Ms. Weller:

Thank you for your letter of July 2, 1985 requesting information of the names and addresses of other organizations to receive a donation from President Reagan's designated over-run funds from the Inaugural Ball.

I would be happy to send you a listing of the 22-grass roots non-profit organizations if I had such a listing. Unfortunately, I do not. If there is any other information that I can forward to you, I would be happy to do so.

I am enclosing a brochure about Child Find and its message which we would be very happy to have on file with your organization as a listing of our services.

Sincerely,


Carolyn Zogg
Associate Director

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Enclosures - Bulletin
Brochure