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THE WHITE HOUSE
WASHINGTON
September 29, 1986

MEMORANDUM FOR ALFRED H. KINGON

FROM: CARLTON TURNER
RALPH BLEDSOE *Ralph Bledsoe*

SUBJECT: Status of Senate Drug Legislation

Attached is a partial response regarding the drug legislation introduced in the Senate, including thirty-seven amendments. The objectionable sections are indicated under each of the Administration's six goals.

Goal I - Drug-Free Workplaces

There are no objections to the Senate legislation that addresses this goal. However, there are no provisions for two amendments the Administration seeks to obtain.

The Administration desires to amend the Rehabilitation Act to clarify that persons who use, or who are addicted to, illegal drugs are not considered "handicapped", and therefore are not entitled to benefits under the Rehabilitation Act. Also, the Administration desires to amend the Civil Service Reform Act to abolish the connection between illegal drug use and job performance that currently must be proven before disciplinary action is taken.

Goal II - Drug-Free Schools

The Education Department has the following major objections (also see attachment A):

- o Excessive funding, \$50 million a year above our proposal.
- o The restrictions placed on the \$20 million allocated to the Secretary, especially the requirement that \$10 million be used to support existing training centers and the requirement that funds be used to develop anti-drug curricula. Curriculum development is not an appropriate Federal activity.

Goal III - Expand Drug Treatment and Research

The Administration objects to the Metzenbaum amendment because it proposes to increase the block grant authorization to \$736 million. This is excessive, and the funds are assigned to the block grant system which contains set-asides the Administration wants to eliminate. S. 2878, the bi-partisan bill, would have increased the block grant from \$490 million assumed in the President's FY1987 budget for alcohol, drug abuse and mental

health to \$675 million, an increase of \$185 million. This maintains the set-asides the Administration opposes, and does not provide the flexibility needed to reduce the waiting lines at treatment facilities.

Goal IV - International Cooperation

The Administration prefers to repeal, rather than amend, the Mansfield Amendment, as the Senate bill proposes. We also object to restrictions on providing foreign assistance to drug producing countries. The Administration must have discretion to provide foreign assistance based on its assessment of circumstances.

Goal V - Law Enforcement

Drug Interdiction - The Administration proposes \$1,254 million for drug interdiction. The Senate includes \$1,547 million for drug agencies, and earmarks \$384 million for specific agencies. The Administration objects to overfunding drug interdiction activities by nearly \$300 million, with no offsets, and to earmarking of types and placement of assets. These decisions should be left to the National Drug Enforcement Policy Board. More time is needed to complete the Department of Defense studies.

Asset Forfeiture - The Administration seeks to use forfeiture funds for special purposes, and have net proceeds from sales of seized assets go to Treasury. The Senate establishes a new forfeiture fund in Customs. The Administration objects to the new fund, and the diversion of revenues from Treasury. We also object to expansion of the uses of forfeiture funds beyond current law.

Intelligence, Investigations, Prosecutions - The Administration proposes \$820 million for FY1987, while the Senate proposes \$816 million for the same mix. No objections.

Corrections - The Administration proposes \$159 million for 3 new prisons. The Senate proposes an additional \$20 million in 1987 and \$30 million in 1988, and an additional prison. No objections.

State and Local Assistance - The Senate provides \$117 million over the President's proposed budget for drug law enforcement grants to State and local enforcement agencies. The Administration objects to these grants using new funds rather than re-programmed funds. The Administration proposed specific re-programming.

Goal VI - Increase Awareness and Prevention

White House Conference - The Administration opposes a White House Conference, and prefers instead the \$10 million previously requested in the President's FY1987 budget, and an additional \$5 million for encouraging private sector initiatives.

Anti-Drug Trust Fund - The Administration opposes the Senate proposal to provide a tax check-off, and establish a Trust Fund to fund drug abuse prevention activities

The President's crusade is intended to reduce the demand for illegal drugs. The Senate bi-partisan legislation removes the teeth from the President's plan, and concentrates on highly publicized law enforcement and interdiction activities. In summary, the \$300 million overfunding of drug interdiction, and the \$117 overfunding of drug law enforcement monies could best be used on the demand side.

Title II - Drug-Free Schools

Administration Proposal

Authorizes \$100 million in 1987 and "such sums" through 1991 for school-based education programs serving children 5-17. \$80 million goes to State educational agencies to support competitive grant programs for local school districts with sound plans for becoming drug-free. \$20 million is reserved for the Secretary of Education for activities which he determines will further the goal of drug-free schools.

Senate Bill

Authorizes \$150 million annually, 1987-90, for school and community-based education programs serving all ages. \$130 million goes to States of which up to 38 percent would be administered by governors and the remainder administered by State educational agencies. Governor-supported programs need not be school-based, and could serve all ages as long as priority is given to "high risk youth". Funds administered by State educational agencies would be allocated to all local school districts with acceptable applications and, beginning in 1989, would be allocated using a formula based on school district enrollment.

\$20 million would be reserved for specified activities of the Secretary: \$2 million for grants to Indian tribes and Hawaiian natives; \$10 million for regional training centers; and \$8 million for information collection and dissemination, training for States, program evaluation, Federal coordination, and curriculum development.

Major Objections to the Senate Bill

The Education Department has the following major objections:

- o Excessive funding, \$50 million a year above our proposal.
- o The allocation of a portion of funds to the governors. Education believes all funds going to States should be administered by State educational agencies.
- o The restrictions placed on the \$20 million allocated to the Secretary, especially the requirement that \$10 million support existing training centers (ED plans to spend only \$3 million) and the requirement that funds be used to develop anti-drug curricula. This Administration has always held that curriculum development is not an appropriate Federal activity.
- o The broad distribution of funds among school districts. Education believes States should allocate funds competitively, based on need and the quality of the proposed programs.



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503
(202) 395-4790

OFFICE OF
LEGISLATIVE AFFAIRS

September 29, 1986

AMENDMENTS CONSIDERED ON THE DRUG BILL

- S 1) S Cohen - to table Mattingly capital punishment (failed 25-60, then Mattingly)
- S 2) S DeConcini - to restore drug diversion program (Thurmond will get rid of in conference). ~~TF~~
- NP 3) NP Domenici - to express a Sense of Congress that entertainment industry cooperate in deglamorizing drugs.
- S 4) S Danforth - Commercial Motor Vehicle Safety Act, vehicle inspection, etc. -- amended by Specter to set up a Congressional study Committee on alcohol blood levels.
- S 5) S Mathias - electronic industries privacy act.
- O 6) O Chiles - to amend IRS code for reimbursement to State and Local when they provide assistance.
- NP 7) NP Hatch - to require EPA to study cyanide.
- NP 8) NP Metzenbaum - infant formula. Helms amended to provide penalties for dial-a-porn.
- S 9) S Evans - to require new Coast Guard equipment.
- O 10) O Evans - White House Conference.
- NP 11) E Metzenbaum - target athletic programs.
- S 12) S Dole - technical.
- NP 13) NP Hawkins - forest service enforcement.
- S 14) S Levin - minimum one year sentence for dealing to kids, etc.
- O 15) O Helms - indication of any drug convictions on passport.
- S 16) S Domenici - technical - delete 1152 (forfeiture asset funds).
- S 17) S Chiles - Section 145 technical.
- S 18) S Bentsen - voice privacy \$4M-FBI-\$7M-DEA.

- O 19) O Abdnor - recruitment/training for customs service "reserve".
- S 20) S Hawkins - strict penalties for giving controlled substances to a pregnant woman.
- NP 21) NP Weicker - ADAMHA to do research on neuro receptors.
- NP 22) NP Biden for Kennedy - treatment alternatives for street crimes. (DOJ)
- O 23) O DeConcini - DOD resources for civilian drug enforcement purposes. Sec. of DOD required to do a plan -- must lend equipment, no arrest authority.
- NP 24) NP Durenberger - FEHB study.
- O 25) O Harkin - civil air patrol -\$7M of any unobligated balance.
- NP 26) NP Andrews - BIA/Indian.
- NP 27) NP Moynihan - Daniloff.
- S 28) S Murkowski - Mansfield repeal for Coast Guard.
- O 29) O Metzenbaum - rehab for addicts - add\$\$
- NP 30) NP Domenici - media division on drug abuse.
- O 31) O Helms - sugar quota cutoff for drug trafficking.
- NP 32) NP Bingaman - \$5M for Indian drug abuse.
- S 33) S D'Amato - ballistic knives (S. 2411)
- O 34) O Dixon - quasi - Hunter amendment. (Defeated 72-14.)
- NP 35) NP Domenici - homeless eligibility for treatment under federal programs(---food stamps).
- NP 36) NP Hatch (for Abdnor) - to increase block grant minimum \$500,000 to \$650,000.
- NP 37) NP Hatch - VA technical amendments.

S - SATISFACTORY

NP - NO POSITION

O - OBJECT



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

September 29, 1986

MEMORANDUM FOR RALPH BLEDSOE

FROM: Carol T. Crawford *CT*
Deborah Steelman

SUBJECT: Drug Abuse Legislation

Below is a brief comparison of the Senate-passed drug bill (S. 2878) compared with the Administration's recent proposals.

The comparison has been hastily prepared with incomplete information, and is subject to change after OMB has had an opportunity to staff the bill out more thoroughly with involved Federal agencies.

GOAL I - DRUG FREE WORKPLACE

1. Drug Testing and Job Performance

- o The Executive Order requires Executive Branch agencies to establish voluntary and mandatory (for employees in sensitive positions and any applicant) drug testing programs. The bill removes the statutorily required connection between job performance and disciplinary action against Federal employees who use illegal drugs.
- o The Senate bill contains no drug testing or job performance provisions.
- o No objection.

2. Treatment and Assistance

- o The Executive Order enhances Federal Employee Assistance Programs and requires appropriate Federal employee health insurance coverage for drug abuse.
- o The Senate bill restates existing law requiring prevention, treatment, and rehabilitation programs to combat drug and alcohol abuse by Federal employees. Requires study of drug and alcohol abuse treatment covered by private insurers, public programs and other payment sources.
- o No objection.

GOAL II - DRUG-FREE SCHOOLS

Administration Proposal

Authorizes \$100 million in 1987 and "such sums" through 1991 for school-based education programs serving children 5-17. \$80 million goes to State educational agencies to support competitive grant programs for local school districts with sound plans for becoming drug-free. \$20 million is reserved for the Secretary of Education for activities which he determines will further the goal of drug-free schools.

Senate Bill

Authorizes \$150 million annually, 1987-90, for school and community-based education programs serving all ages. \$130 million goes to States of which up to 38 percent would be administered by governors and the remainder administered by State educational agencies. Governor-supported programs need not be school-based, and could serve all ages as long as priority is given to "high risk youth". Funds administered by State educational agencies would be allocated to all local school districts with acceptable applications and, beginning in 1989, would be allocated using a formula based on school district enrollment.

\$20 million would be reserved for specified activities of the Secretary: \$2 million for grants to Indian tribes and Hawaiian natives; \$10 million for regional training centers; and \$8 million for information collection and dissemination, training for States, program evaluation, Federal coordination, and curriculum development.

Major Objections to the Senate Bill

- o Excessive funding, \$50 million a year above our proposal.
- o The restrictions placed on the \$20 million allocated to the Secretary, especially the requirement that \$10 million support existing training centers (ED plans to spend only \$3 million) and the requirement that funds be used to develop anti-drug curricula. This Administration has always held that curriculum development is not an appropriate Federal activity.

GOAL III: EXPAND DRUG TREATMENT

Administration Initiative

The Administration initiative would increase FY87 drug abuse treatment, research, and prevention funding to \$551 million, or \$233 million more than previously requested in the President's FY87 Budget. The \$233 million would be used to expand States' treatment capacity, demonstrate community-based drug abuse prevention programs, and expand Federal research and prevention efforts. The Administration also proposes to eliminate restrictions on States' use of block grant funds, thus permitting States to better target Federal treatment funds.

Senate Bipartisan Initiative (S 2878)

S 2878 would increase authorizations for drug and alcohol abuse research and the substance abuse and mental health block grant by \$259 million over the President's FY87 Budget. S 2878 would not provide for expanded prevention efforts. The bill also proposes \$25 million in FY87 and \$25 million annually in FY88 and FY89 for special alcohol and substance abuse programs among Indians.

Objectionable Provisions

- o Metzenbaum amendment to increase block grant authorization to \$248 million over the \$490 million assumed in the President's FY87 Budget. As brought to the floor, S 2878 would have raised the authorization to \$675 million.

Goals IV and V - INTERNATIONAL COOPERATION AND LAW ENFORCEMENT

1. Criminal Penalties for Drug Possession and Trafficking.

- o The Administration's proposal contains numerous increased penalties for convictions for drug-related offenses, such as trafficking, possession and money laundering.
- o The Senate bill contains most of the same proposals.
- o No objection.

2. Defense Department Assistance to Civilian Agencies.

- o The Senate bill would require DOD to develop a plan to assist civilian drug enforcement agencies. The plan would have to be submitted to the Armed Services Committees, which would "submit their approval or disapproval of such . . . plan to the Secretary [of Defense]."
- o Seems to be an unconstitutional legislative veto, prohibited by the Chadha decision.

3. Interdiction

- o The Administration's bill proposes \$1,254 million for drug interdiction activities within the Departments of Defense, Transportation and Treasury with allocations of assets to be decided by the National Drug Enforcement Policy Board. We also propose that the Board study the relative effectiveness of interdiction and other drug law enforcement strategies in order to maximize coordination and cooperation.
- o The Senate (appropriations and drug bills) includes \$1,547 million for drug agencies and earmarks \$384 million of these funds for specific agencies. The Senate agrees with our study proposal and adds a requirement for three other DOD studies.
- o Strongly object to overfunding of drug interdiction activities by nearly \$300 million, with no offsets, and to earmarking of types and placement of assets, which should be left to the National Drug Enforcement Policy Board. In addition, more time is needed to complete the DOD studies.

4. Asset Forfeiture Funds

- o Asset forfeiture funds in Justice and Customs derive from seized drug-related assets. Administration bill

authorizes the use of the DOJ fund for equipping forfeited vehicles for use by Federal law enforcement agencies. Net proceeds from sales of seized assets continue to go to Treasury.

- o Senate bill establishes a new forfeiture fund (in Customs) to receive revenues, rather than going to Treasury. This new fund would pay for Federal, State and local drug law enforcement agencies and programs.
- o Object strongly to the new fund, diversion of revenues from Treasury and expansion of uses of forfeiture funds beyond existing law.

5. Intelligence, Investigations, Prosecutions

- o Administration bill proposes 1987 funding of \$820 million for these activities.
- o The Senate bill proposes \$816 million for 1987 in essentially the same mix as proposed by the Administration.
- o No objection.

6. Corrections

- o Administration bill provides \$159 million for 3 new prisons (funding already in President's budget).
- o Senate bill provides one additional prison and an additional \$20 million in 1987 and \$30 million in 1988.
- o No major objection.

7. International

- o The Administration's bill repeals the Mansfield Amendment that prohibits U.S. law enforcement officials from participating in narcotics arrests in foreign countries.
- o Amends the Mansfield Amendment to permit U.S. law enforcement officials to be present during narcotics arrests in foreign countries under certain circumstances; repeals the Mansfield Amendment as it would apply to the Coast Guard.

Senate bill withholds U.S. bilateral foreign aid, loans, and preferential tariff treatment to major drug-producing and drug-transit countries that do not take adequate steps to prevent drug actions, unless vital U.S. interests require the assistance be provided. The bill also prohibits sugar imports into the United States for countries that are involved in the drug trade or that fail to cooperate with the United States in drug enforcement. It would eliminate the sugar quota for import into the United States for any country that imports sugar from Cuba.

- o Object to amendment (rather than full repeal) of Mansfield Amendment and to restriction on foreign assistance to drug producing countries. The Administration must have the discretion to provide foreign assistance based on its own assessment of circumstances. The United States Trade Representative has advised that this provision would violate the General Agreement on Tariffs and Trade.

8. State and Local Assistance

- o The Senate bill provides \$117 million over the President's proposed budget for drug law enforcement grants to State and local enforcement agencies.
- o Object to these grants using new funds, rather than re-programmed funds. We have proposed specific re-programmings which were not adopted.

9. Tax Code Amendment to Benefit State and Local Governments.

- o Senate bill amends the Internal Revenue Code to require the Treasury to reimburse State and local governments for information furnished to the IRS that substantially contributes to the recovery of Federal taxes, up to 10% of the sums actually recovered.
- o Essentially constitutes a back door grant program to State and local law enforcement agencies.

DRAFT

September 24, 1986

MEMORANDUM FOR THE HEADS OF EXECUTIVE DEPARTMENTS AND AGENCIES

SUBJECT: Federal Initiatives for a Drug-Free America

As you know, I have approved several new initiatives to achieve a drug-free America. They require the support and commitment of all department and agency heads and senior staff.

One of our goals is a drug-free workplace, for the Federal government, for states and local governments, and for private companies, including those that contract with the government. To help achieve this goal, you should:

- o Develop a plan for implementing Executive Order 12564, which I signed on September 15, 1986. Your plan should consider the rights of the government, the employee, and the public, and address each section of the Executive Order. It should include steps for expanding drug abuse awareness and prevention among Federal employees, identifying illegal drug users, rehabilitating employees who use illegal drugs, and preventing the hiring of people who use illegal drugs.
- o Make each employee aware of the health, economic, and social costs of illegal drug use; assist employees in identifying and combatting illegal drug use in the workplace and in homes and communities, and ensure that each employee is aware that unauthorized possession of a controlled substance is a crime.
- o Encourage your counterpart leaders in state and local governments to free their workplaces from illegal drug use.
- o Communicate to contractors our philosophy and goal to create a drug-free Federal government. The Drug Abuse Policy Office will provide further guidance on this.

To assist you in these, the Secretary of Health and Human Services and the Director of the Office of Personnel Management will provide credible materials about the effects of drug abuse; guidelines for drug testing and treatment; training of supervisory personnel; and technical assistance in support of Employee Assistance Programs.

The Attorney General will render any required legal advice.

The Secretary of Health and Human Services will establish a "Drug-free Workplace Helpline" to answer questions government and private sector organizations may have about drug abuse.

o The Secretary of Labor will encourage labor leaders to support our goal of drug-free workplaces; develop and disseminate a "what works" booklet on Workplaces Without Drugs; and make available a team of experts to assist businesses and unions in establishing drug prevention programs.

have the opportunity to
Through these actions, I expect the few Federal employees now using illegal drugs to be rehabilitated into productive workers again, and the Federal workplace to be drug-free. I also expect this example to spread to all workplaces throughout the country.

Another of our goals is drug-free schools. To achieve this goal:

- o The Secretary of Education will continue his role as national advocate for drug-free schools, both through the dissemination of drug-related educational materials such as Schools Without Drugs, and his extensive interactions with educators, parents, students, and others in ensuring that everything possible is done to protect our children from the dangers to which drugs can lead.
- o The Attorney General and the Secretary of Education will work together to ensure that local law enforcement officials and school authorities cooperate in discouraging illegal drug use, and in prosecuting the so-called "schoolyard laws" against distribution or manufacture of drugs around school property.
- o The Secretary of Defense and the Secretary of Education will work together to develop a model drug prevention program in Department of Defense schools.
- o Each Cabinet member and agency head should emphasize this goal in the course of interactions you may have with schools.

Since rehabilitation of illegal drug users is a cornerstone of our policy, another goal is expansion of drug treatment and research. To achieve this goal:

- o The Secretary of Health and Human Services will take the lead in encouraging states and communities to develop programs to treat specific drug-related health problems, by seeking an emergency expansion of services in facilities that treat drug-related health problems, and by establishing community systems development projects.
- o The Secretary of Health and Human Services will also expand research in health-related areas such as drug testing, and bolster medical and health programs aimed at prevention, by establishing a Center for Substance Abuse Prevention.
- o The Secretary of Health and Human Services and the Director of the Office of Personnel Management will provide appropriate information and technical assistance to department and agency heads to support the drug-free Federal workplace initiative.

Finally, another of our goals is to increase public awareness and prevention of drug abuse. To achieve this goal:

- o Each of you should encourage all citizens and private sector organizations to join the First Lady's drug abuse awareness and prevention campaign.
- o The White House will follow-up our nationally-televised call for everyone to participate in the crusade, ~~by sponsoring a series of briefings in Washington and around the country to target specific networks of people with our message. We will establish an "honor roll" of companies that contribute to drug abuse prevention, sponsor a national drug prevention student essay and poster contest, encourage the use of the theme "Just Say No", and launch a media campaign of public service announcements featuring Administration officials, national celebrities and others.~~
- o You should encourage corporations, service organizations and the media with which you interact to stimulate development of innovative community-based prevention programs, and to develop prevention programs within their organizations. To support this, I will establish a private sector initiative for a drug-free America, with leaders from advertising, the media, business, entertainment, education, labor, youth, sports, and other active groups.
- o ~~I will appoint an interagency oversight working group to provide leadership to ensure that Americans have access to accurate and effective information about illegal drugs and strategies for getting drugs out of their homes, schools, workplaces, communities and the nation. The proposed Center for Substance Abuse Prevention, in the Department of Health and Human Services, will provide a toll-free number for technical assistance and referrals, and will manage a speakers' bureau of experts on illegal drug use prevention.~~
- o The Secretary of Housing and Urban Development will take the lead in an effort to reduce the level of illegal drug activity in public housing authorities. He will work with the Secretary of Health and Human Services, the Secretary of Labor and the Attorney General to achieve drug-free housing in housing developments that have major drug problems.

You should initiate these actions immediately, using resources from lower priority efforts where possible. I will ask for periodic progress reports through the Domestic Policy Council.

Important to all agencies will be to have the opportunity to support and participate in a program to encourage private sector activities of you and the new?

Too significant

MEMORANDUM
OF CALL

Previous editions usable

TO:

DC —



YOU WERE CALLED BY—



YOU WERE VISITED BY—

Legis. Office
Of (Organization)

(Will Ball)



PLEASE PHONE ►



FTS



AUTOVON



WILL CALL AGAIN



IS WAITING TO SEE YOU



RETURNED YOUR CALL



WISHES AN APPOINTMENT

MESSAGE

Memo to Depts. & Agencies
~~Call Ball~~ — OK

RECEIVED BY

DATE

TIME

63-110 NSN 7540-00-634-4018
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STANDARD FORM 63 (Rev. 8-81)
Prescribed by GSA
FPMR (41 CFR) 101-11.6

THE WHITE HOUSE
WASHINGTON

September 24, 1986

TO: RALPH BLEDSOE

FROM **JOHNATHAN S. MILLER**
Deputy Assistant to the
President for Administration

We have no comment on the attached.

cc: David L. Chew

THE WHITE HOUSE

WASHINGTON

September 23, 1986

MEMORANDUM FOR RALPH C. BLEDSOE
SPECIAL ASSISTANT TO THE PRESIDENT FOR POLICY
DEVELOPMENT

FROM: PETER J. WALLISON 
COUNSEL TO THE PRESIDENT

SUBJECT: Presidential Memorandum to Head of Departments
and Agencies Regarding Drugs

Counsel's office has reviewed the above-referenced memorandum and has the following comments.

In his memorandum to Carlton Turner of September 22, 1986, Richard Willard set out a number of specific actions required for implementation of the Executive Order. We believe the memorandum should make reference to these actions, particularly the responsibilities of HHS and OPM and the components of the agency plans and the testing programs required by the Executive Order.

On the other hand, we do not believe the memorandum should call for the development and promulgation of guidance to government contractors. We understand that the nature of such guidance is still being considered by the Working Group. Nor do we believe it is appropriate to call for a broadening of Employee Assistance Plans at the same time as OPM is developing a model Employee Assistance Plan.

These difficulties suggest that it may be too early to send out a memorandum of this sort. This is especially true in the current atmosphere; anything in the memorandum which seems to go beyond the Executive Order will be viewed with suspicion, while any omissions will be seen as retreats. We have also indicated several stylistic revisions on the attached draft.

Attachment

THE WHITE HOUSE
WASHINGTON

DRAFT

September 19, 1986

MEMORANDUM FOR THE HEADS OF EXECUTIVE DEPARTMENTS AND AGENCIES

SUBJECT: Federal Initiatives for a Drug-Free America

As you know, I have approved several major new initiatives to achieve a drug-free America. These require the support and commitment of department and agency heads and senior staff.

One of our goals is a drug-free workplace, both for the Federal government and for private companies that work with the government. To achieve that goal, all Federal department and agency heads should:

- o Expand drug abuse awareness and prevention programs for the Federal workforce. The aim is to:
 - Increase each employee's awareness of the health, economic, and social costs of illegal drug use;
 - Ensure that each employee is aware that unauthorized possession of a controlled substance is a crime; and
 - Increase each employee's awareness of what can be done to identify and combat illegal drug use, not only in the workplace but also in homes and communities.
- o Develop a plan for achieving the goal of a drug-free workplace, in accordance with Executive Order 12564, which I signed on September 15, 1986.
- ~~o Reach beyond the Federal workforce by developing and promulgating guidance to government contractors concerning our philosophy and procedures for achieving a drug-free workplace.~~
- o Send letters to the state and local leaders of your counterpart ~~organizations~~ ^{agencies} encouraging them to ~~purge drug abuse from their workplaces.~~ ^{free their workplaces from drug abuse}

THE WHITE HOUSE

WASHINGTON

DRAFT

A second major goal is to increase public awareness and prevention of drug abuse. To reach that goal, you should:

- o ~~Broaden your Employee Assistance Program to include drug prevention and education for employees and their families.~~
- o Provide incentives and recognition for your agency employees who work with the private sector in developing new and innovative awareness and prevention programs.
- o Pursue opportunities to increase drug abuse prevention activities among the private sector groups with which your agency works, through workshops, meetings, special events and the distribution of educational material.

You should proceed on these initiatives as soon as possible. The Departments of Justice and Health and Human Services and the Office of Personnel Management will be prepared to provide assistance as needed. Please report progress on these important initiatives to me through the Domestic Policy Council.

WHITE HOUSE STAFFING MEMORANDUMDATE: 9/18/86 ACTION/CONCURRENCE/COMMENT DUE BY: C.O.B. TODAYSUBJECT: PRESIDENTIAL MEMORANDUM TO EXECUTIVE BRANCH EMPLOYEES RE: DRUGS

	ACTION FYI			ACTION FYI	
VICE PRESIDENT	☐	☐	MILLER - ADMIN.	☒	☐
REGAN	☐	☒	POINDEXTER	☐	☐
MILLER - OMB	☒	☐	RYAN	☐	☐
BALL	☒	☐	SPEAKES	☐	☒
BARBOUR	☐	☐	SPRINKEL	☐	☐
BUCHANAN	☒	☐	SVAHN	☒	☐
CHEW	☐	☒	THOMAS	☒	☐
DANIELS	☒	☐	TUTTLE	☐	☐
HENKEL	☐	☐	WALLISON	☒	☐
KING	☐	☐	TURNER	☒	☐
KINGON	☒	☒	COURTEMANCHE	☒	☐
MASENG	☒	☐		☐	☐

REMARKS: Please provide any comments/recommendations on the attached memorandum directly to Ralph Bledsoe by close of business today, with an info copy to my office. Thank you.

RESPONSE:

9/18/86 *ob* *John C...*

David L. Chew
Staff Secretary
Ext. 2702

THE WHITE HOUSE

WASHINGTON

DRAFT

September 15, 1986

MEMORANDUM FOR ALL EXECUTIVE BRANCH EMPLOYEES

As you know, I recently approved a comprehensive drug abuse program that has as its overriding goal a drug-free America. This is no easy task, requiring as it does the commitment and support of all Americans. I hope I can count on you, the members of our elite Federal workforce, to play a leading role in this crusade against drug abuse by setting an example for other American workers to follow.

One of our major goals is a drug-free American workplace. To achieve this goal I am counting on every one of you to send a firm message that drug use within every Federal office, shop and laboratory simply isn't tolerable. We need the kind of healthy peer pressure that will help your colleagues follow Nancy's advice and "Just Say No." Our intention is not to punish illegal drug users, but to help them kick the habit. When you see colleagues struggling with a drug habit, I hope you will encourage them to seek help from their Employee Assistance Program or from some other organization or person skilled in drug counseling and treatment. The concern and moral support of colleagues and friends can often mean the difference between rehabilitation of a valuable individual or a worsening spiral of drug abuse and despair.

Another of our goals is to increase public awareness and prevention of drug abuse. This too requires your active support. I am counting on Federal employees to help spread the word about the dangers of drug abuse. Illegal drug use is not a "victimless crime," nor is it glamorous or trendy. It victimizes all of use in productive time lost, lives shattered and families torn apart. We need to spread that message. Your agencies will soon be suggesting ways in which you can help, whether by passing out educational materials, talking to children and students, or simply sharing your own experiences and knowledge with co-workers.

My goal--our goal--is a drug-free America, and there is no better place to start than by making America's largest workforce, the Federal workforce, drug-free. By balancing intolerance for drug abuse with fair and caring treatment for individuals with a drug problem, we can take a giant step toward that goal. I hope I can count on your personal help.

WHITE HOUSE STAFFING MEMORANDUMDATE: 9/19/86 ACTION/CONCURRENCE/COMMENT DUE BY: 9/23/86SUBJECT: PRESIDENTIAL MEMORANDUM TO HEADS OF DEPARTMENTS AND AGENCIES RE DRUGS

	ACTION FYI			ACTION FYI	
VICE PRESIDENT	☐	☐	MILLER - ADMIN.	☒	☐
REGAN	☐	☒	POINDEXTER	☐	☐
MILLER - OMB	☒	☐	RYAN	☐	☒
BALL	☒	☐	SPEAKES	☐	☒
BARBOUR	☐	☐	SPRINKEL	☐	☐
BUCHANAN	☒	☐	SVAHN	☒	☐
CHEW	☐	☒	THOMAS	☒	☐
DANIELS	☒	☐	TUTTLE	☐	☐
HENKEL	☐	☐	WALLISON	☒	☐
KING	☐	☐	<u>CLERK</u>	☐	☒
KINGON	☐	☒	<u>TURNER</u>	☒	☐
MASENG	☒	☐	<u>COURTEMANCHE</u>	☒	☐

REMARKS: Please provide any comments/recommendations on the attached directly to Ralph Bledsoe (x6640) by close of business Tuesday, September 23rd, with an info copy to my office.
Thank you.

no comment

RESPONSE: _____

David L. Chew
Staff Secretary
Ext. 2702

THE WHITE HOUSE
WASHINGTON

September 19, 1986

MEMORANDUM FOR THE PRESIDENT

FROM: ALFRED H. KINGON 
SUBJECT: Memorandum to Heads of Executive Departments
and Agencies Regarding a Drug-Free America

As a result of the various policies and programs you have approved concerning the Administration's drug abuse program, a series of memoranda to different people are being prepared for your signature. This is one of them and it goes to the heads of all departments and agencies concerning a drug-free workplace, helping employees to obtain assistance when needed, and working with the private sector and state and local governments.

I recommend that you sign this memo.

Attachment

THE WHITE HOUSE
WASHINGTON

DRAFT

September 19, 1986

MEMORANDUM FOR THE HEADS OF EXECUTIVE DEPARTMENTS AND AGENCIES

SUBJECT: Federal Initiatives for a Drug-Free America

As you know, I have approved several major new initiatives to achieve a drug-free America. These require the support and commitment of department and agency heads and senior staff.

One of our goals is a drug-free workplace, both for the Federal government and for private companies that work with the government. To achieve that goal, all Federal department and agency heads should:

- o Expand drug abuse awareness and prevention programs for the Federal workforce. The aim is to:
 - Increase each employee's awareness of the health, economic, and social costs of illegal drug use;
 - Ensure that each employee is aware that unauthorized possession of a controlled substance is a crime; and
 - Increase each employee's awareness of what can be done to identify and combat illegal drug use, not only in the workplace but also in homes and communities.
- o Develop a plan for achieving the goal of a drug-free workplace, in accordance with Executive Order 12564, which I signed on September 15, 1986.
- o Reach beyond the Federal workforce by developing and promulgating guidance to government contractors concerning our philosophy and procedures for achieving a drug-free workplace.
- o Send letters to the state and local leaders of your counterpart organizations encouraging them to purge drug abuse from their workplaces.

THE WHITE HOUSE
WASHINGTON

DRAFT

A second major goal is to increase public awareness and prevention of drug abuse. To reach that goal, you should:

- o Broaden your Employee Assistance Program to include drug prevention and education for employees and their families.
- o Provide incentives and recognition for your agency employees who work with the private sector in developing new and innovative awareness and prevention programs.
- o Pursue opportunities to increase drug abuse prevention activities among the private sector groups with which your agency works, through workshops, meetings, special events and the distribution of educational material.

You should proceed on these initiatives as soon as possible. The Departments of Justice and Health and Human Services and the Office of Personnel Management will be prepared to provide assistance as needed. Please report progress on these important initiatives to me through the Domestic Policy Council.

WHITE HOUSE STAFFING MEMORANDUMDATE: 9/19/86 ACTION/CONCURRENCE/COMMENT DUE BY: 9/23/86SUBJECT: PRESIDENTIAL MEMORANDUM TO HEADS OF DEPARTMENTS AND AGENCIES RE DRUGS

	ACTION FYI			ACTION FYI	
VICE PRESIDENT	☐	☒	MILLER - ADMIN.	☒	☐
REGAN	☐	☒	POINDEXTER	☐	☐
MILLER - OMB	☒	☐	RYAN	☐	☒
BALL	☒	☐	SPEAKES	☐	☒
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MASENG	☒	☐	COURTEMANCHE	☒	☐

REMARKS: Please provide any comments/recommendations on the attached directly to Ralph Bledsoe (x6640) by close of business Tuesday, September 23rd, with an info copy to my office. Thank you.

RESPONSE: _____

David L. Chew
Staff Secretary
Ext. 2702

THE WHITE HOUSE

WASHINGTON

September 19, 1986

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FROM: ALFRED H. KINGON 

SUBJECT: Memorandum to Heads of Executive Departments
and Agencies Regarding a Drug-Free America

As a result of the various policies and programs you have approved concerning the Administration's drug abuse program, a series of memoranda to different people are being prepared for your signature. This is one of them and it goes to the heads of all departments and agencies concerning a drug-free workplace, helping employees to obtain assistance when needed, and working with the private sector and state and local governments.

I recommend that you sign this memo.

Attachment

THE WHITE HOUSE
WASHINGTON

DRAFT

September 19, 1986

MEMORANDUM FOR THE HEADS OF EXECUTIVE DEPARTMENTS AND AGENCIES

SUBJECT: Federal Initiatives for a Drug-Free America

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One of our goals is a drug-free workplace, both for the Federal government and for private companies that work with the government. To achieve that goal, all Federal department and agency heads should:

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 - Increase each employee's awareness of what can be done to identify and combat illegal drug use, not only in the workplace but also in homes and communities.
- o Develop a plan for achieving the goal of a drug-free workplace, in accordance with Executive Order 12564, which I signed on September 15, 1986.
- o Reach beyond the Federal workforce by developing and promulgating guidance to government contractors concerning our philosophy and procedures for achieving a drug-free workplace.
- o Send letters to the state and local leaders of your counterpart organizations encouraging them to ~~purge drug abuse from~~ *achieve a goal* *establish a drug-free* their workplaces.

goal for

establish a drug-free



DRAFT

*ABC Fallon
News Mago*

A second major goal is to increase public awareness and prevention of drug abuse. To reach that goal, you should:

- o Broaden your Employee Assistance Program to include drug prevention and education for employees and their families.
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- o Pursue opportunities to increase drug abuse prevention activities among the private sector groups with which your agency works, through workshops, meetings, special events and the distribution of educational material.

You should proceed on these initiatives as soon as possible. The Departments of Justice and Health and Human Services and the Office of Personnel Management will be prepared to provide assistance as needed. Please report progress on these important initiatives to me through the Domestic Policy Council.

MD
HJB
GIC
CCM

Document No. _____

WHITE HOUSE STAFFING MEMORANDUM

DATE: 9/19/86 ACTION/CONCURRENCE/COMMENT DUE BY: 9/23/86

SUBJECT: PRESIDENTIAL MEMORANDUM TO HEADS OF DEPARTMENTS AND AGENCIES RE DRUGS

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REMARKS: Please provide any comments/recommendations on the attached directly to Ralph Bledsoe (x6640) by close of business Tuesday, September 23rd, with an info copy to my office. Thank you.

RESPONSE:

OK ✓

David L. Chew
Staff Secretary
Ext. 2702



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

September 23, 1986

MEMORANDUM FOR RALPH BLEDSOE

FROM: Steve Tupper *ST*

SUBJECT: Presidential Memorandum to Heads of
Departments and Agencies re: Drugs

Attached are OMB's comments on the subject Presidential memorandum.

Attachment

c: David Chew

SEP 19 5 12 PM '86
WHITE HOUSE STAFFING MEMORANDUM

DATE: 9/19/86 ACTION/CONCURRENCE/COMMENT DUE BY: 9/23/86

SUBJECT: PRESIDENTIAL MEMORANDUM TO HEADS OF DEPARTMENTS AND AGENCIES RE DRUGS

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RESPONSE:

THE WHITE HOUSE

WASHINGTON

September 19, 1986

MEMORANDUM FOR THE PRESIDENT

FROM: ALFRED H. KINGON 
SUBJECT: Memorandum to Heads of Executive Departments
and Agencies Regarding a Drug-Free America

As a result of the various policies and programs you have approved concerning the Administration's drug abuse program, a series of memoranda to different people are being prepared for your signature. This is one of them and it goes to the heads of all departments and agencies concerning a drug-free workplace, helping employees to obtain assistance when needed, and working with the private sector and state and local governments.

I recommend that you sign this memo.

Attachment

THE WHITE HOUSE
WASHINGTON

DRAFT

September 19, 1986

MEMORANDUM FOR THE HEADS OF EXECUTIVE DEPARTMENTS AND AGENCIES

SUBJECT: Federal Initiatives for a Drug-Free America

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THE WHITE HOUSE
WASHINGTON

DRAFT

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- o Provide incentives and recognition for your agency employees who work with the private sector in developing new and innovative awareness and prevention programs.
- o Pursue opportunities to increase drug abuse prevention activities among the private sector groups with which your agency works, through workshops, meetings, special events and the distribution of educational material.

You should proceed on these initiatives as soon as possible. The Departments of Justice and Health and Human Services and the Office of Personnel Management will be prepared to provide assistance as needed. Please report progress on these important initiatives to me through the Domestic Policy Council.

(develop Specific requirement)
(RATHER THAN THIS GENERAL REQUEST)

SUGGESTED INSERT:

Any additional resources needed to expedite and implement these efforts should be obtained through reduction in lower priority spending.

9/23/86 - 3:00 p.m.

DRUG POLICY IMPLEMENTING MEMOS

	<u>ADDRESSEE</u>	<u>FROM</u>	<u>STATUS</u>	<u>SUBJECT</u>
✓ 1.	Working Group	CT	Done	Contractor Guidance
✓ 2.	All Agency	RR	In WH Clearance	Government Contractors; State & Local Governments; Information Heads to Americans; EAP; Incentive Programs; Workforce Awareness; Constituency Groups; Executive Order
✓ 3.	Director, PSI	DTR	Done	Letter to CEO's
✓ 4.	Labor	RR	First Draft	Labor Leaders; <u>Workplaces Without Drugs</u> ; Onsite Assistance Team
✓ 5.	HHS	RR	First Draft	"Helpline"; Center for Substance Abuse; Speakers Bureau; \$100 Million Expansion; \$70 Million Community Systems Development; ADAMHA Quotas; \$3 Million Epidemiology; \$33 Million Research; \$15 Million Center Budget; Drug Abuse Prevention Materials; Agency EAP's; Guidelines on Testing & Rehabilitation
✓ 6.	Education	RR	Ready for Clearance	Letter to State Boards; Advocate Role; Drug Abuse Education; Essay Contest; Model School Program; Schoolyard Law Enforcement; Local School Law Enforcement Cooperation
✓ 7.	Defense	RR	Ready for Clearance	Model School Program
✓ 8.	Justice	RR	Ready for Clearance	Schoolyard Law Enforcement; Local School Law Enforcement Cooperation
9.	ACTION	RR	Rough	Oversight Mechanism; Encourage Corporation & Service Organizations; Media Advisory Board; Media Campaign
✓ 10.	Executive Branch Employees	RR	Cleared	Set Example; Help Fellow Workers
✓ 11.	OPM	RR	First Draft	EAP; Incentive & Recognition; Oversight Mechanism; Encourage Corporation & Service Organizations; Media Advisory Board
✓ 12.	OMB	RR	First Draft	Private Sector Donations; "Helpline"; Center for Substance Abuse; Speakers Bureau; \$100 Million Expansion; \$70 Million Community Systems Development; ADAMHA Quotas; \$3 Million Epidemiology; \$33 Million Research; \$15 Million Center Budget
✓ 13.	HUD	RR	Ready for Clearance	Drug-Free Housing

①
THE WHITE HOUSE

WASHINGTON

September 18, 1986

MEMORANDUM FOR THE WORKING GROUP ON ~~DRUG ABUSE~~ POLICY

FROM: CARLTON TURNER, ~~Chairman~~

SUBJECT: Working Group Meeting on September 22, 1986

There will be a meeting of the Working Group on Drug Abuse Policy on Monday, September 22, 1986 at 2:00 p.m. in Room 208. The following agenda items will be covered:

1. Status of Legislation - Richard Willard, Debbie Steelman
2. Status of Executive Order - Richard Willard
3. Review of Other Initiatives - Carlton Turner
4. Remaining Task
 - Steps Regarding Government Contractors
5. Other Business

THE WHITE HOUSE

WASHINGTON

September 18, 1986

DRAFT

MEMORANDUM FOR THE HEADS OF EXECUTIVE DEPARTMENTS AND AGENCIES

SUBJECT: The Administration's Drug Abuse Program

As you know, I have approved several major new initiatives to achieve a drug-free America. These initiatives require the support and commitment of department and agency heads and senior staff.

One of our goals is a drug-free workplace, both for the Federal government and for private companies that work with the government. To achieve that goal, all Federal department and agency heads should:

- o Expand drug abuse awareness and prevention programs for the Federal workforce. The aim is to:
 - (1) Increase each employee's awareness of the health, economic, and social costs of illegal drug use;
 - (2) Ensure that each employee is aware that unauthorized possession of a controlled substance is a crime; and
 - (3) Increase each employee's awareness of what can be done to identify and combat illegal drug use, not only in the workplace but also in homes and communities.
- o Develop a plan for achieving the goal of a drug-free workplace, in accordance with Executive Order 12564, which I signed on September 15, 1986. Each plan should set guidelines for identifying users of illegal drugs and managing their treatment and rehabilitation.
- o To reach beyond the Federal workforce, develop and promulgate guidance to all government contractors concerning our philosophy and procedures for achieving a drug-free workplace. You should also send letters to the state and local leaders of your counterpart organizations encouraging them to purge drug abuse from their workplaces.

THE WHITE HOUSE

WASHINGTON

DRAFT

A second major goal is to increase public awareness and prevention of drug abuse. To reach that goal, you should:

- o Encourage your Employee Assistance Program to be broadened to include drug prevention and education for employees, their families and communities.
- o Develop incentive and recognition programs for your agency employees who work with the private sector in developing new and innovative programs.
- o Stimulate the development of community-based drug prevention programs by pursuing opportunities to increase drug abuse prevention activities among the private sector groups with which your agency works, through workshops, meetings, special events and the distribution of educational material.

You should proceed on these initiatives as soon as possible. If assistance is needed, the Departments of Justice and Health and Human Services and the Office of Personnel Management will be prepared to provide it.

The Administration and all Americans need your help to make our drug abuse program a success. Please forward your action plans on these important initiatives to me through the Domestic Policy Council.

(3)

THE WHITE HOUSE

WASHINGTON

September 19, 1986

MEMORANDUM FOR THE DIRECTOR OF PRIVATE SECTOR INITIATIVES

FROM:

DONALD T. REGAN



SUBJECT:

The President's Drug Abuse Program

As you know, the President has approved major new initiatives designed to achieve a drug-free America. Two of these are:

- o mobilize management and labor leaders in the private sector to fight drug abuse in the workplace, and
- o encourage all citizens and private sector groups to join the First Lady's drug abuse prevention awareness campaign.

Consistent with these, please draft a letter to chief executive officers of Fortune 500 companies for the President's signature. The letter should outline the philosophy and goals of our national crusade against drug abuse, acknowledge the many management efforts already underway, and emphasize the important role corporations can assume in their community. These leaders should be asked to establish or continue company policies aimed at a drug-free workplace, and to support national and community efforts to wipe out illegal drug use.

You should coordinate the preparation of the letter with the White House Drug Abuse Policy Office, and work with Carlton Turner in handling follow-up responses. Results should be periodically reported to the President through the Domestic Policy Council.

4
DRAFT

THE WHITE HOUSE

WASHINGTON

September 23, 1986

MEMORANDUM FOR THE SECRETARY OF LABOR

SUBJECT: Federal Initiatives To Fight Drug Abuse

Bill, thank you for your excellent advice and diligent efforts in the development of our drug abuse policy. As you know, I have approved several new initiatives to achieve a drug-free America, and a few require your department's special attention. One of our major initiatives is to mobilize management and labor leaders in the private sector to fight drug abuse in the workplace. In this regard, you are asked to:

- o Prepare a letter to major labor leaders for my signature, outlining our program's philosophy and goals. The letter should emphasize labor leaders' critical role in protecting the rights of workers, and ask for their support in ridding workplaces of illegal drug use.
- o Develop and disseminate a "what works" booklet on Workplaces Without Drugs, providing reliable and practical information about the problems of illegal drug use in the workplace and what can be done to stop it. The booklet should include examples of effective programs, a summary of the critical issues and technical guidance. It should serve as a basic resource guide to labor.
- o Establish and make available a team of experts who could provide, upon request, on-site technical assistance and training to unions and businesses on how to develop programs to remove illegal drugs from workplaces.

I appreciate the personal attention you have given to our program so far, and I look forward to receiving progress reports on these new initiatives through the Domestic Policy Council.

DRAFT

THE WHITE HOUSE

WASHINGTON

September 23, 1986

MEMORANDUM FOR THE SECRETARY OF HEALTH AND HUMAN SERVICES

SUBJECT: The Administration's Program to Fight Drug Abuse

Otis, I thank you for your personal efforts in the development of our drug abuse policy. As you know, I have approved several new initiatives to achieve a drug-free America. The program will need the commitment of every department and agency head, but several initiatives require the specific attention of your department.

Since one of our major goals is to promote drug-free workplaces, you are asked to:

- o Establish and publicize a toll-free "Drug-Free Workplace Helpline" to 1) answer questions about illegal drugs and how to eliminate their use by workers, and 2) provide referrals to experts and other resources.
- o Ensure, with the Office of Personnel Management, that Federal department and agency drug abuse prevention programs are using accurate and credible materials, as well as effective strategies, for preventing illegal drug use in the Federal workplace.
- o Develop and issue guidelines with OPM on drug testing and screening, and on rehabilitation programs. These should be consistent with the philosophy of our overall program and with Executive Order 12564, signed on September 15, 1986.

A second major goal is to expand drug treatment and research. To help achieve this goal, you are asked to work with OMB to:

- o Request a budget amendment, ~~in coordination with the Office of Management and Budget~~, of \$100 million for emergency expansion of services in treatment centers which have a high demand for services by endemic drug users who could not otherwise afford treatment.
- o Request a budget amendment, ~~in coordination with OMB~~, of \$70 million and 14 FTE's to establish Community Systems Development Projects. The Projects should:
 - (1) Provide short-term financial assistance (on a matching basis with a declining Federal share) to assist communities in mobilizing comprehensive, integrated treatment and prevention efforts to reduce illegal drug use;

(2) Build on existing public and private institutions to develop a capability which can be sustained by the states and communities;

(3) Integrate alcohol and drug abuse services into the mainstream of health care;

(4) Involve all segments of the community in enhancing the local treatment and prevention system; and

(5) Establish coordinated alcohol and drug abuse prevention and treatment systems nationwide.

- o Propose legislation to remove Congressional quotas on the Alcohol, Drug Abuse and Mental Health Block Grants received by the states, restore the states' spending flexibility as originally intended by the Administration, and extend the Block Grants for an additional five years.
- o Expand research in health-related areas by developing enhanced epidemiology and surveillance systems which will assure accurate tracking of the incidence and prevalence of alcohol and drug use, and improved identification of risk factors and risk groups.
- o Expand research to strengthen resources for preventing, identifying and treating illegal drug use, including:
 - (1) More effective methods of preventing, detecting, diagnosing and treating illicit drug use, and intervening with high risk children and adolescents;
 - (2) Alternative, improved and less costly illegal drug detection mechanisms; and
 - (3) A national accredited system for laboratory testing.
- o Bolster medical and health programs aimed at drug prevention by establishing a Center for Substance Abuse Prevention within the Alcohol, Drug Abuse, and Mental Health Administration. The Center should carry out a national program of prevention, education and early intervention activities so as to:
 - (1) Facilitate, monitor and support Federal activities in cooperation with public and volunteer efforts;
 - (2) Disseminate knowledge from prevention and treatment research through statewide prevention networks; and
 - (3) Provide prompt aid to communities in drug crisis through rapid response technical assistance, needs assessment, and other appropriate strategies.

A third major goal is to increase public awareness and prevention of drug abuse. To reach that goal, you are asked to undertake the following initiatives:

- o Establish the Center for Substance Abuse Prevention with a toll-free number for technical assistance, information and general referrals.
- o Establish and manage within the Center a Speakers' Bureau consisting of expert government and private sector speakers for conferences, meetings and general media requests.

You have my complete support on these initiatives, and I look forward to receiving progress reports through the Domestic Policy Council.

DRAFT

THE WHITE HOUSE

WASHINGTON

September 23, 1986

MEMORANDUM FOR THE SECRETARY OF EDUCATION

SUBJECT: Drug Abuse Policy Initiatives

Bill, I commend and thank you for your personal leadership efforts in the development of our drug abuse policy. As you know, I have approved several new initiatives to achieve a drug-free America. While the program needs the support and commitment of every department and agency head, several initiatives require the specific attention of your department.

We have forwarded to Congress legislation that would assist school districts in achieving a drug-free environment for our school children, and you have distributed a "What Works" booklet on Schools Without Drugs. In addition, I would like you to take the following steps:

- o send a letter to each of the State Boards of Education, outlining our six goals and the important role school boards, administrators, and teachers have in this effort;
- o support efforts already underway to train student leaders in developing anti-drug activities;
- o develop a recognition program for schools making the most progress toward becoming drug free. Awards would be presented in a White House ceremony.
- o work with the Department of Defense to develop a model drug prevention program for the Department of Defense schools;
- o carry out a joint project with the Attorney General to ensure that appropriate educational and law enforcement officials are aware of the laws prohibiting drug distribution around elementary and secondary schools, universities and colleges, and encourage all law enforcement and education officials to cooperate in this effort.

You have my complete support on these, and I look forward to receiving progress reports through the Domestic Policy Council.

7

DRAFT

THE WHITE HOUSE

WASHINGTON

September 23, 1986

MEMORANDUM FOR THE SECRETARY OF DEFENSE

SUBJECT: Drug Abuse Policy Initiatives

Cap, I thank you for your personal efforts and that of your staff in the development of our drug abuse policy. As you know, I have approved several new initiatives to achieve a drug-free America. One requires the specific attention of your department.

I am asking you to cooperate with the Department of Education in the development of a model drug prevention program in Department of Defense schools.

You have my complete support on this, and I look forward to receiving progress reports through the Domestic Policy Council.

DRAFT (8)

THE WHITE HOUSE

WASHINGTON

September 23, 1986

MEMORANDUM FOR THE ATTORNEY GENERAL

SUBJECT: Drug Abuse Policy Initiatives

Ed, I thank you for your leadership in development of our drug abuse policy. As you know, we have introduced legislation that would ensure that Federal laws against distributing drugs in or near schools are known and enforced. The legislation we seek will expand the Federal prohibition against drug distribution and manufacturing around elementary and secondary schools to vocational schools, universities and college campuses as well.

In order to encourage the cooperation necessary to publicize the law, I am asking you to:

- o carry out a joint project with the Secretary of Education to ensure that all appropriate educational and law enforcement officials are aware of this law and are working together to enforce it.

You have my complete support on this, and I look forward to receiving progress reports through the Domestic Policy Council.

9

DRAFT

September 17, 1986

MEMORANDUM FOR THE DIRECTOR OF ACTION

SUBJECT: The Administration's Drug Abuse Program

As you know, I have approved a comprehensive drug abuse program that includes legislative and executive initiatives designed to achieve a drug-free America. This program requires the support and commitment of all department and agency heads and senior staff.

One of the program's primary goals is to "Increase Public Awareness and Prevention." Under this goal, I want to encourage all citizens and private sector organizations to join the First Lady's drug abuse awareness and prevention campaign. In this regard, ACTION should take the following steps:

- o You should work with the White House Drug Abuse Policy Office to develop an interagency oversight mechanism, with selected private sector participation, for overall coordination of this national effort.
- o You should work through the oversight mechanism to encourage corporations and service and media organizations to develop prevention programs within their communities for a drug-free America. Such programs should include representative leaders from the media, business, advertising, entertainment, youth, education, labor, and sports.
- o You should work through the oversight mechanism to establish a media advisory board that will redouble efforts in all media forms to make the use of illegal drugs unacceptable in our society.

Your plan for achieving these steps should be forwarded to me through the Domestic Policy Council.

THE WHITE HOUSE

WASHINGTON

September 23, 1986

MEMORANDUM FOR ALL EXECUTIVE BRANCH EMPLOYEES

As you know, I recently approved several new initiatives with an overriding goal of a drug-free America. This is no easy task, requiring as it does the commitment and support of all Americans. I am asking you, as citizens, parents, friends and colleagues, to play a leading role.

As members of the nation's largest workforce, you can continue to set an example for other American workers. The large majority of Federal employees have never had trouble with illegal drugs, but our goal is a safe and drug-free workplace for all employees and the American public. I know the issue of drug testing has caused some concern, but I want to assure you that any testing program will be fair and will protect your rights as citizens. Our intention is not to punish users of illegal drugs, but to help rehabilitate them. When you see colleagues or friends struggling with a drug problem, encourage them to seek help from your Employee Assistance Program or from some other organization or person skilled in drug counseling and treatment. Together we can send a message that illegal drug use in every office, shop and laboratory simply will not be tolerated. We should encourage healthy peer pressure that will make it easier for workers to take Nancy's advice and "Just Say No."

Your efforts to increase public awareness and prevention of drug abuse are also crucial. Illegal drug use is not a "victimless crime," nor is it glamorous or a matter of personal choice. Drug abuse victimizes everyone in productive time lost, lives shattered and families and communities torn apart. We must also send this message beyond the workplace to friends and neighbors and especially to our young people.

I have called upon you many times in the past, and your support and dedication have already helped us achieve so much. Now I am asking you to get personally involved in ridding our offices, schools and homes of drugs and making them better places to live and work. I know I can count on your personal help.

THE WHITE HOUSE
WASHINGTON
September 23, 1986

11
DRAFT

MEMORANDUM FOR THE DIRECTOR OF THE OFFICE OF PERSONNEL MANAGEMENT

SUBJECT: Federal Initiatives For a Drug-Free America

Connie, thank you for your personal efforts during the development of our drug abuse policy. As you know, I have approved several new initiatives to achieve a drug-free America. Two of our major goals, achieving drug-free workplaces and expanding drug treatment and research, require your special attention. Working with the Department of Health and Human Services, you should:

- o Ensure that Federal department and agency drug abuse prevention programs are using accurate and credible materials, and effective strategies for preventing illegal drug use in the Federal workplace.
- o Develop and issue guidelines on drug testing and screening, and on rehabilitation programs, consistent with both the philosophy of our overall initiatives and with Executive Order 12564, signed on September 15, 1986.
- o Develop training programs for supervisors.

Another of our major goals is to increase public awareness and prevention of drug abuse. In particular, we want to encourage corporations, service organizations and the media to promote drug abuse prevention within their organizations and communities. In this regard, you should:

- o Encourage departments and agencies to broaden the counseling efforts within Employee Assistance Programs to include prevention and education for employees and their families.
- o Recommend incentives and recognition for government employees who work with the private sector in developing new and innovative programs.

You have my complete support on these initiatives, and I look forward to receiving progress reports through the Domestic Policy Council.