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TO

PRESIDENT

FROM POINDEXTER

DOCDATE 02 JUL 84

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KEYWORDS USSR



CHERNENKO, KONSTANTI

DOBRYNIN, ANATOLIY F

SHULTZ, G

SUBJECT: PRES LTR TO CHERNENKO & SHULTZ TALKING POINTS FOR MTG W/ DOBRYNIN

ACTION: FOR SIGNATURE AND DECISION DUE:

W/ATTCH

FILE

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FOR ACTION

FOR CONCURRENCE

FOR INFO

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Log Number 90757

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| Subject: PRES LTR                                               | TO CHERNENKO &  | SHULTZ TALKERS                            | τ ζγωι                   |                         |
| CLASSIFICATION:                                                 | ☐ TOP SECRET    | SECRET                                    | CONFIDENTIAL             | UNCLASSIFIED            |
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| THE VICE PRESIDENT.  THE SECRETARY OF STATE  Exec sec/Room 7241 | ORIGIN          | AL 7/2/84 173                             | 5 Eurtis                 | H. Scyl                 |
| THE SECRETARYOF THE TRE<br>Main Bldg/Room 3422                  | ASURY           | <u></u>                                   |                          | * : : : : :             |
| THE SECRETARY OF DEFENS<br>The Pentagon                         | E 1             | 3 Jul 84 1055                             | - Boncker                | Dey                     |
| DIRECTOR, ACDA<br>Room 5933/Dept. of Sta                        |                 |                                           |                          | )                       |
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| C/O ACDA, 5933 State                                            | TION            |                                           |                          |                         |
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| The Pentagon DIRECTOR, OMB                                      |                 |                                           |                          |                         |
| Room 252 OEOB                                                   |                 |                                           |                          |                         |
| U.S. REPRESENTATIVE TO UI<br>Room 6333, State Dept              | NITED NATIONS   |                                           |                          |                         |
| THE SECRETARY OF COMME<br>14th & Const. Ave. NW,                |                 |                                           |                          |                         |
| THE SECRETARY OF, ENERGY GA257, Forrestal Bldg                  | Υ               |                                           |                          |                         |
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| THE ATTORNEY GENERAL<br>Dept. of Justice, Room                  | 5119            |                                           |                          |                         |
| DIRECTOR, OSTP<br>Room 360, OEOB                                |                 |                                           |                          |                         |
| 400 C Street, S.W.                                              | -               |                                           |                          | •                       |
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| UNITED STATES TRADE REPR<br>Room 209 Winder Bldg                |                 |                                           |                          | •                       |
| THE DIRECTOR, FEMA<br>500 C Street.                             |                 |                                           | _                        |                         |
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# NATIONAL SECURITY COUNCIL DISTRIBUTION RECORD

Log Number\_

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| Subject: PRES LTR                                               |               | SHULTZ TALKERS                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |                             |                         |
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| Judge Clark                                                     | Cmdr. Dur     | Mr. Lord                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       | Mr. Raymond                 | Cmdr. Thompson          |
| Mr. McFarlane                                                   | Mr. Fontaine  | Ltc. Linhard                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | Ms. Reger                   | Mr. Tyson               |
| Adm. Poindexter                                                 | Mr. Fortier   | Mr. Manfredi                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | Mr. Robinson                | Mr. Weiss               |
| Sit. Room                                                       | Mr. Helm      | Mr, Martin                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | Gen. Russell                | Mr. Wettering           |
| Mr. Bailey                                                      | Mr. Kemp      | Mr. Matlock                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    | Col. Rye                    | Exec. Secretary         |
| Mr. Brazil                                                      | Mr. Kraemer   | Mr. McMinn                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | Mr. Sapia-Bosch             | NSC Secretariat         |
| Mr. Beal                                                        | Mr. Laux      | Mr. Morris                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | Mr. Sigur Capt. Sims        | NSC Registry NSC Admin. |
| Ltc. Cobb                                                       | Mr. R. Lehman | Mr. North                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      | Mr. Shuil                   | NSC MSG Center          |
| Mr. De Graffenreid                                              | Mr. Levine    | Mr. Pollock                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    | Mr. Sommer                  |                         |
| . Ms. Dobriansky                                                | Col. Lilac    | Mr. Poe                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | Mr. Teicher                 |                         |
|                                                                 |               |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                             |                         |
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| THE VICE PRESIDENT THE SECRETARY OF STATE                       | ORIGINA       | L 250L 1800                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    | Emo                         | Kinley                  |
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| THE SECRETARY OF DEFENSE The Pentagon                           |               |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                             |                         |
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| DIRECTOR, CIA Langley, Va/or Pickup CHAIRMAN, JCS               |               |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                             |                         |
| The Pentagon                                                    |               |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                             |                         |
| DIRECTOR, OMB<br>Room 252 OEOB                                  |               |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                             |                         |
| U.S. REPRESENTATIVE TO UN<br>Room 6333, State Dept.             | -             |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                             |                         |
| THE SECRETARY OF COMME<br>14th & Const. Ave. NW,                |               |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                             |                         |
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| THE ATTORNEY GENERAL<br>Dept. of Justice, Room 5                | 5119          |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                             |                         |
| DIRECTOR, OSTP Room 360, OEOB DIRECTOR, USIA                    |               |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                             |                         |
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| UNITED STATES TRADE REPR<br>Room 209 Winder Bldg                |               |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                             |                         |
| THE DIRECTOR, FEMA<br>500 C Street,                             |               | The state of the s |                             |                         |
| DIRECTOR, DMSPA                                                 |               |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                             |                         |

#### THE WHITE HOUSE

#### WASHINGTON

July 2, 1984

Dear Mr. Chairman:

Your letter of June 6 deals with a number of issues which I would like to pursue after careful deliberation, but I wish to take the opportunity provided by Ambassador Dobrynin's return to Moscow to give you my thoughts on the proposal your government made June 29 for a conference in Vienna in September regarding the "militarization of outer space."

First, let me say that I believe your proposal for a conference is an excellent idea. I am prepared to have a delegation in Vienna September 18. I would observe that the date and location is of less importance than our agreement to begin serious discussions of ways arms competition can be slowed and the risk of nuclear war reduced.

Let me describe my concept of the way a useful conference might be organized. I believe that each of our delegations should be free to raise questions of concern to its side which are relevant to the overall topic. However, these should not be raised merely for the sake of exposition and debate, but with a clear mandate to seek out and find mutually acceptable negotiating approaches which hold promise for concrete results.

I have studied the position you have taken regarding the resumption of negotiations on nuclear arms. Even though I cannot agree with your reasons, I am not asking you to change that position in order to start discussions. But inasmuch as strategic and intermediate-range nuclear weapons systems are the most lethal systems and are intimately associated with those other space weapons on which you propose to negotiate, it is clear that it will be difficult to move very far in solving some of the problems without addressing the others. It would,

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therefore, be difficult to understand a refusal even to discuss ways that negotiations on nuclear systems might be resumed. As I have pointed out to you several times, I have a number of ideas as to how these problems might be resolved to the advantage of both our countries. I believe that it is in our mutual interest to resolve our current impasse on offensive nuclear weapons.

Regarding the other space weapons referred to in your proposal, I am optimistic that we can find significant aspects of anti-satellite weaponry which could be a fruitful object for negotiations. In sum, I am agreeable to a conference without preconditions of any sort, but one based on a commitment by both of us to find mutually acceptable negotiating approaches to the important questions before us.

You spoke in your last letter about the necessity of dealing with each other as equals. Naturally, I agree, and I believe the approach I have outlined for a conference embodies this principle in both form and spirit. As we have both often observed, it is time for deeds. Finding ways to make progress on the central issues I have outlined would be a deed for which the whole world would thank us.

Of course, we need not wait until a conference is organized to discuss the issues before us. I will be pleased to continue our discussion of these and related topics, on a confidential basis, both in our correspondence and through our respective representatives.

Mr. Chairman, I look forward to receiving your thoughts on these matters. It is my earnest hope that you will join me in seizing the opportunity we have to make a major step toward improving relations between our countries and creating a safer world for all.

Sincerely yours,

His Excellency
Konstantin Ustinovich Chernenko
Chairman of the Presidium of the
Supreme Soviet of the Union of
Soviet Socialist Republics

Moscow

#### TALKING POINTS FOR THE SECRETARY'S USE

#### WITH DOBRYNIN -- JULY 2, 1984

- I think that you gathered last night a first-hand sense of the President's seriousness about getting substantive arms control talks moving forward.
- He carefully studied Mr. Chernenko's last letter and has prepared this letter today in reply. It does not try to address all of the issues between us, but concentrates on a problem Mr. Chernenko focused on -- what he called the "militarization of outer space."
- The President confirms what we indicated to your Embassy last Friday night. We accept your proposal of earlier that day to meet September 18 in Vienna.
- As we have indicated in our statement on Friday, the militarization of space began when the ballistic missiles were tested and when such missiles and other weapons systems using outer space began to be deployed.
- We have noted what you wish to discuss in Vienna. We will be prepared to address those issues. We have identified issues we plan to raise as well.
- As the President notes in his letter, we anticipate that we will come to Vienna with constructive suggestions both on the question of resuming negotiations on offensive nuclear systems and on negotiating approaches to ASAT limitations.
- I wish to make one point very clear: contrary to initial press commentary, we have set no preconditions for these talks in September.
- The U.S. and Soviet Union need not agree to any common agenda on those talks. The U.S. is prepared to meet at the time and place the Soviet Union has proposed, and to address the issues the Soviet Union has proposed, in addition to which, the U.S. side will raise other issues.
- The U.S. believes that it is important to consult privately on more detailed preparations and groundwork for this meeting in order to assure that it is fruitful.
- As the President has indicated, we see this meeting as a valuable opportunity for businesslike and constructive exchanges through which we might work out mutually acceptable approaches to arms control negotiations. We are serious about using this opportunity to make progress.

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DECLAS: OADR

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- -- Thus, we are prepared to refrain from any further public comment on these discussions if you will do the same. Our preference is to pursue this question quietly through private diplomatic channels.
- -- I would further note that on several recent occasions, the Soviet Government has stated that the upcoming U.S. Presidential election has no bearing on its policies in this regard. I can confirm to you the same holds true for us. As the President's letter indicates, if the Soviet side wishes to hold these talks after the election in late November or December as opposed to September, that is acceptable to us as well.
- -- I hope that in your consultations in Moscow, you will personally underscore the seriousness and positive manner in which we are seeking to handle your proposal.

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#### THE WHITE HOUSE

WASHINGTON

UNCLASSIFIED with SECRET ATTACHMENT

July 2, 1984

ACTION

SIGNED

MEMORANDUM FOR THE PRESIDENT

FROM:

JOHN M. POINDEXTER

SUBJECT:

Letter to Chairman Chernenko

Attached is the proposed letter to Chairman Chernenko, along with the talking points that Secretary Shultz would use when he gives the letter to Ambassador Dobrynin this evening if you approve. The letter was prepared by Jack Matlock and cleared with State (Shultz), Defense (Ikle) and JCS (Moreau).

We recommend your signature.

Attachment

UNCLASSIFIED with SECRET ATTACHMENT DECLASSIFY: OADR

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THE WHITE HOUSE WASHINGTON

July 2, 1984

Dear Mr. Charman:

Your letter of June 6 deals with a number of issues which I would like to pursue after careful deliberation, but I wish to take the opportunity provided by Ambassador Dobrynin's return to Moscow to give you my thoughts on the proposal your government made June 29 for a conference in Vienna in September regarding the "militarization of outer space."

First, let me say that I believe your proposal for a conference is an excellent idea. I am prepared to have a delegation in Vienna September 18. I would observe that the date and location is of less importance than our agreement to begin serious discussions of ways the arms competition can be slowed and the risk of nuclear war reduced.

Let me describe my concept of the ways a useful conference might be organized. It believe that each of our delegations should be free to raise questions of concern to its side which are relevant to the overall topic. However, these should not be raised merely for the sake of exposition and debate, but with a clear mandate to seek out and find mutually acceptable negotiating approaches which hold promise for concrete results.

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BY \_\_\_\_\_\_, NARA, Date 2/4/7/

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PRESIDENT

FROM DAM, K

DOCDATE 07 JUL 84

CHERNENKO, KONSTANTI 07 JUL 84

KEYWORDS: USSR

TO



SUBJECT. CHERNENKO RESPONSE TO PRES 2 JUL LTR RE VIENNA TALKS

ACTION: FOR RECORD PURPOSES

DUE:

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FOR ACTION

FOR CONCURRENCE

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PRESIDENT

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System # 84 JUL 23 P4: 35
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United States Department of State



SECRET/SENSITIVE

Washington, D.C. 20520

July 20, 1984 84 JUL 2+ A 4: 30

MEMORANDUM FOR MR. ROBERT C. MCFARLANE
THE WHITE HOUSE

SUBJECT: Signed Original of Chernenko's July 7 Letter

Soviet Chargé d'Affaires Isakov has sent us the signed original of Chairman Chernenko's July 7 letter to the President on the proposed Vienna talks. The letter, together with Isakov's covering note, are attached.

Charles Hill Executive Secretary

Attachment: a/s

SECRET/SENSITIVE DECL: OADR

DECLASSIFIED

Department of State Guidelines, July 21, 1997

By Cll NARA, Date 5 4 99



# EMBASSY OF THE UNION OF SOVIET SOCIALIST REPUBLICS 1125 - 16TH STREET, N.W. WASHINGTON, D.C. 20036

Mr.Richard R.Burt, Assistant Secretary, Department of State, Washington, D.C.

July 18, 1984

Dear Mr. Burt,

Enclosed is the original of the letter of July 7, 1984 by Chairman K.U.Chernenko to President Reagan, a copy of which was transmitted through you at our meeting on July 7, 1984.

Sincerely,

Victor F. Isakov Charge d'Affaires a.i.

V. Isauers

Enc.

### ЕГО ПРЕВОСХОДИТЕЛЬСТВУ РОНАЛЬДУ У.РЕЙГАНУ ПРЕЗИДЕНТУ СОЕДИНЕННЫХ ШТАТОВ АМЕРИКИ

Вашингтон

Уважаемый господин Президент,

Я внимательно прочитал Ваше письмо от 2 июля с.г. Скажу откровенно, я искал в нем позитивного ответа на наше предложение о проведении в сентябре текущего года советско-американских переговоров о предотвращении милитаризации космического пространства. К сожалению, такого ответа в письме нет.

Приходится сделать такой вывод, несмотря на то, что Вы сообщаете о готовности приступить к переговорам в Вене. Ведь из Вашего письма ясно следует, что США согласны участвовать не в тех переговорах, которые предлагает и в которых готова участвовать советская сторона.

Напомню, что Советский Союз выступает за принятие срочных мер, которые позволили бы надежно перекрыть все каналы распространения гонки вооружений на космос. Сделать это можно, запретив все космические ударные средства, о чем мы и предлагаем провести переговоры, установив одновременно с их началом мораторий на испытания и развертывание таких средств.

С американской стороны говорится о проведении по сути дела не переговоров по космосу, а какой-то "конференции" без определенной повестки дня, то есть разговор был бы обо всем и ни о чем конкретно.

Мы далеки от того, чтобы недооценивать значение вопросов ядерных вооружений, которые в Вашем письме увязываются с проблемой космоса. Нашу позицию насчет того, как решать эти вопросы, Вы знаете. Но по-прежнему ничто не указывает на готовность американской стороны учесть эту позицию и открыть путь для выхода из нынешнего тупика. Запрещение космического оружия - самостоятельная проблема большой важности. Пристегнуть же ее к фактически заблокированным сейчас вопросам ограничения и сокращения ядерных вооружений означало бы поставить и переговоры по космосу в тупиковую ситуацию. В то же время развертывание космического ударного оружия неизбежно привело бы к резкому скачку гонки вооружений и на Земле, еще более осложнило бы возможность принятия действенных мер по ограничению и сокращению вооружений вообще. Мы убеждены, что такое развитие событий не отвечало бы ничьим интересам.

NS 697 -028 #5 M 1 5/17/00

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Об этом, а не о чем-либо ином мы предлагаем вести переговоры. И прежде чем наши делегации встретятся за столом переговоров, нужно четко условиться о предмете этих переговоров. Этого требуют важность и актуальность проблемы.

Мы подходим к этим переговорам серьезно, ответственно и ждем такого же отношения с американской стороны. Если, однако, для Вас, покаким-то причинам затруднительно дать согласие на такие переговоры в названное нами время, мы вынуждены были бы с этим считаться. Важно, чтобы у нас было согласие, что такие переговоры нужны и что мы будем их вести, причем без неоправданной затяжки.

В заключение еще раз хочу подчеркнуть главное. Не может быть сомнения в том, что благоразумнее заранее исключить космос из сферы военного соперничества, чем потом пытаться устранять неизбежный в противном случае серьезный, а может быть и непоправимый ущерб стабильности и безопасности. Я призываю Вас, господин Президент, еще раз взглянуть на всю проблему под этим углом зрения. Хотелось бы надеяться, что Вы сможете дать позитивный ответ на наше предложение, которое K & row остается в силе.

С уважением

K, YEPHEHKO

Москва 7 июля 1984 года

#### Translation from the Russian

His Excellency Ronald W. Reagan President of the United States of America Washington, D.C.

Dear Mr. President:

I have carefully read your letter of July 2, 1984. Let me say frankly that I was looking in it for a positive response to our proposal to hold Soviet-American negotiations this September on preventing the militarization of outer space. Regrettably, there is no such response in the letter.

One has to reach such a conclusion despite the fact that you express readiness to start negotiations in Vienna. For from your letter it clearly follows that the U.S. is not agreeing to participate in the kind of negotiations which the Soviet side proposes and in which it is prepared to participate.

Let me recall that the Soviet Union favors the adoption of urgent measures which would enable us effectively to block all channels for extending the arms race into space. This can be done by banning all space attack systems, which is precisely what we propose to have negotiations about, and by establishing a moratorium, simultaneously with the start of negotiations, on testing and deployment of such systems.

The American side essentially is talking about conducting not negotiations on space, but some sort of "conference" without a definite agenda, i.e. there would be a conversation about everything and about nothing specifically.

We are far from underestimating the importance of questions of nuclear armaments, which in your letter are linked with the problem of space. You know our position with regard to how to solve these questions. But as before, nothing points to the readiness of the American side to take into account this position and open the way out of the present impasse. Banning space weapons is a problem of great importance in its own right. To tie it to questions of limiting and reducing nuclear arms, which are in fact currently blocked, would be to put negotiations on space attack weapons into a stalemated position as well. At the same time, the deployment of space attack weapons would inevitably lead to a sharp escalation of the arms race on earth too, and would complicate all the more the possibility of undertaking effective measures for limiting and reducing armaments in general. We are convinced that such a development of events would serve nobody's interests.

SECRET/SENSITIVE DECL: OADR

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BY M77 NARA, DATE 5/19/00

#### SECRET/SENSITIVE

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As for space weapons themselves, the emphasis here should, of course, not be on studying something. It is necessary to reach agreement on practical measures in order to prevent the appearance of space attack weapons of any kind. This is also what determines the concrete questions put forward by the USSR for negotiations, in order to resolve the problem in all its aspects and in a radical way.

We approach these negotiations seriously and responsibly, and we expect the same attitude from the American side. If, however, for some reason it is difficult for you to give consent to such negotiations at the time we suggested, we would have to take that into account. It is important that we be in agreement that such negotiations are necessary, and that we will conduct them without unjustifiable delays.

In conclusion I wish to emphasize the main point once again. There cannot be any doubt that it is more sensible to exclude space from military competition in advance, rather than trying later on to eliminate the otherwise inevitable, serious and perhaps even irreparable damage to stability and security. I appeal to you, Mr. President, to look at this whole problem once again from this perspective. I would like to hope that you could give a positive reply to our proposal, which remains in force.

Sincerely,

K. Chernenko.

Moscow July 7, 1984 THE WHITE HOUSE ON 1/19/54

7/17/84

Dan Murphy:

Burn

Don gregg asked me to and you a copy of the attached for the Vice President.

Bob Kummt

Zetur Bryon

# NATIONAL SECURITY COUNCIL

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Room 3E813, Pentagon

7/18/84

Colin Powell:

"Too B,"

Bob Krumitt

SECRET/SENSITIVE

Translation from the Russian

NLS F47078#7

His Excellency
Ronald W. Reagan
President of the United States of America
Washington, D.C.

MM NARA, DATE 5/1/10

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> SECRET/SENSITIVE DECL: OADR

#### SECRET/SENSITIVE

- 2 -

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Sincerely,

K. Chernenko.

Moscow July 7, 1984

#### National Security Council The White House

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#### THE SECRETARY OF STATE WASHINGTON

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July 7, 1984

SECRET/SENSITIVE

MEMORANDUM FOR: THE PRESIDENT

FROM:

Kenneth W. Dam, Acting

SUBJECT:

Chernenko's Response to Your July 2 Letter

on the Vienna Talks

Soviet Chargé Isakov came in to see Rick Burt Saturday afternoon under urgent instructions from Moscow to hand over a reply from Chernenko to your July 2 letter on the Vienna talks. An unofficial translation, as well as the Russian original, are attached.

Chernenko's letter stresses the following points:

- -- It insists that you have not yet given a positive response to the Soviet proposal to negotiate on preventing "the militarization of space" in September, and that "the American side" is still talking about some "conference" without a definite agenda.
- -- It very forcefully makes the point that nuclear negotiations are frozen, and that linking them to negotiations on outer space is therefore a recipe for deadlock on outer space too. The resulting arms race in space would accelerate the arms race on earth as well, Chernenko says, and would make it harder to limit and reduce armaments in general.
- -- As a result of these two factors, the letter goes on, "it is necessary to come to a clear understanding as to the subject of these negotiations" before our delegations meet at the negotiating table. If it is hard for us to agree to such negotiations in September, they will "take that into account."

In response, Burt first recalled that it was we who had suggested beginning talks later if the Soviets preferred. He said we would study the letter and reply soon, but stressed that both you and the Secretary have told the Soviets we are prepared to come to Vienna with clear substantive ideas on outer space arms control. At the same time, we believe that if we are going to address this topic we must also discuss related issues like offensive nuclear weapons. In any event, however, we are prepared to enter into diplomatic discussions of the agenda for talks, and Burt invited the Soviets to begin such preparatory discussions without delay. DECLASSIFIED

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DECL: OADR

DECL: OADR BY MOD NARA DATE 5/17/6

#### SECRET/SENSITIVE

- 2 -

Isakov replied by asking again whether we are ready to negotiate on "preventing the militarization" of outer space. If we were making an announcement, would we be willing to say that, he asked. Burt said that in discussing the agenda for a Vienna meeting, we could address the issue of what any announcement might say. Isakov concluded that he would report the exchange, and the specific question of initiating a discussion of the Vienna agenda, to Moscow.

On the way out, Isakov commented to the State Department official accompanying him that the Soviets are offering the Administration a political "bumper harvest" if negotiations on outer space begin in September; all that was being asked was that the agenda be fixed before the two delegations sat down. The official replied that you do not need Soviet help to get reelected, and that the Administration is approaching the talks on the assumption that they must be to mutual benefit, without regard to such considerations.

# SECRET/SENSITIVE - 3 -

Drafted: EUR: RBurt RB 7/7/84 1124M



Его Превосходительству Рональду У.Рейгану Президенту Соединенных Штатов Америки Вашингтон

Уважаемый господин Президент,

Я внимательно прочитал Ваше письмо от 2 июля с.г. Скажу откровенно, я искал в нем позитивного ответа на наше предложение о проведении в сентябре текущего года советско-американских переговоров о предотвращении милитаризации космического пространства. К сожалению, такого ответа в письме нет.

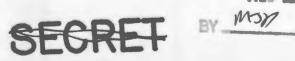
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# SECRET

проблема большой важности. Пристегнуть же ее к фактически забло-кированным сейчас вопросам ограничения и сокращения ядерных вооружений означало бы поставить и переговоры по космосу в тупиковую ситуацию. В то же время развертывание космического ударного оружия неизбежно привело бы к резкому скачку гонки вооружений и на земле, еще более осложнило бы возможность принятия действенных мер по ограничению и сокращению вооружений вообще. Мы убеждены, что такое развитие событий не отвечало бы ничьим интересам.

Что касается собственно космического оружия, то акцент здесь должен, конечно, делаться не на том, чтобы что-то изучать. Нужно договариваться о практических мерах, чтобы не допустить появления ударного космического оружия любых видов. Этим и определяются те конкретные вопросы, которые СССР выдвинул для переговоров, с тем чтобы проблема решалась во всех ее аспектах и радикально.

Об этом, а не о чем-дибо ином, мы предлагаем вести переговоры. И прежде чем наши делегации встретятся за столом переговоров, нужно четко условиться о предмете этих переговоров. Этого требуют важность и актуальность проблемы.

Мы подходим к этим переговорам серьезно, ответственно и ждем такого же отношения с американской стороны. Если, однако, для Вас по каким-то причинам затруднительно дать согласие на такие переговоры в названное нами время, мы вынуждены были бы с этим считаться. Важно, чтобы у нас было согласие, что такие переговоры нужны и что мы будем их вести, причем без неоправданной затяжки.

В заключение еще раз хочу подчеркнуть главное. Не может быть сомнения в том, что благоразумнее заранее исключить космос из сферы военного соперничества, чем потом пытаться устранять неизбежный в противном случае серьезный, а может быть и непоправимый ущерб стабильности и безопасности. Я призываю Вас, господин Президент, еще раз взглянуть на всю проблему под этим углом зрения. Котелось бы надеяться, что Вы сможете дать позитивный ответ на наше предложение, которое остается в силе.

С уважением,

К.ЧЕРНЕНКО

Москва 7 июля 1984 года



SYSTEM II PROFILE SECRET/SENSITIVE ID 8490793

TO

PRESIDENT

FROM DAM, K MARINGINA

RECEIVED 16 JUL 84 16

DOCDATE 16 JUL 84

KEYWORDS USSR



CHERNENKO, KONSTANTI

SUBJECT: DRAFT LTR TO CHERNENKO

ACTION: PREPARE MEMO FOR PRES DUE: 17 JUL 84 STATUS S FILES SI

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# NATIONAL SECURITY COUNCIL DISTRIBUTION RECORD

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工 90793

### WASHINGTON

7/18/84

Brunson Mc Kinley:

Please send mia cable to Embassy Moscow tonight, per our seure coll.

#### THE WHITE HOUSE

WASHINGTON

July 18, 1984

Dear Mr. Chairman:

Thank you for your prompt reply to my letter of July 2. I appreciate the opportunity to clarify my reaction to your proposal for a meeting of delegations in Vienna in September, as my earlier statements seem to have been misunderstood.

It is certainly not my intention to propose a "conference without a definite agenda," involving "a conversation about everything and about nothing specifically." Of course, agreement on the content and objective of these talks is desirable, and both sides should have a clear idea of the issues the other considers relevant and important, so that the interchange can be concrete and productive.

It is also not my desire to have a conference merely to "study something," as you put it in your letter. As I stated in my previous letter, there should be a clear mandate to seek out and find mutually acceptable negotiating approaches which hold promise for concrete results.

Defining the agenda should be the immediate task of our diplomatic representatives. As you know, yours have been invited to present Soviet views on this question. I have no objection to making presentation of the Soviet proposals the first item, and my delegation will be instructed to respond to them promptly and constructively.

As we consider the agenda, I think you will agree that neither of us can assert the right to define for the other those issues which are relevant to the questions being discussed. To attempt to do so would not reflect a serious and responsible approach to solving problems and would hardly be consistent with the indispensable principle of dealing on the basis of equality.

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BY and NARA, DATE 10/16/00

The fact is that, if we are to negotiate effectively regarding weapons in space -- or as you would put it, "the militarization of outer space" -- we must take into account the overall strategic environment of which these weapons are but one element. Many military activities in space, after all, involve efforts to monitor, to communicate with, to warn against, or to counter offensive nuclear systems, while many of those offensive weapons pass through outer space to reach their targets. Problems involving strategic systems, including anti-satellite weapons, therefore, must encompass existing offensive systems. This is not a matter of policy preference, but a practical fact of life. I am sure you recognize this since, in your last letter, you noted the close relationship between the question of weapons in space and the arms competition on earth.

Is it reasonable to assume that we can make significant progress in solving part of the problem, while ignoring other parts? I think not, and this is the reason I have suggested that we try to find ways to resume negotiations on offensive nuclear These are in fact the most destructive weapons in our hands, and if we cannot find ways to reduce the dangers they present, whatever efforts we make in other areas will be severely hampered. This is the reason I feel strongly that we must also discuss ways to resume negotiations on offensive nuclear arms while at the same time we turn our attention to arms control of weapons in space.

Mr. Chairman, I can reiterate to you that I accept your Government's proposal to begin talks in Vienna on September 18. My acceptance is without any precondition -- as I assume your proposal was. I am confident that our representatives can rapidly work out an agreed statement of the meeting's content and objectives, so long as my interest in making concrete progress is matched on your part.

Round Regon

His Excellency Konstantin Chernenko Chairman of the Presidium of the Supreme Soviet of the Union of Soviet Socialist Republics

Moscow

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# National Security Council The White House

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#### DEPARTMENT OF STATE WASHINGTON

July 16, 1984

#### SECRET/SENSITIVE

MEMORANDUM FOR:

THE PRESIDENT

FROM:

Kenneth W. Dam, Acting Secretary

SUBJECT:

Draft Letter to Chernenko

Attached at Tab 1 is a proposed reply to Chairman Chernenko's letter to you of July 7 regarding the proposed Vienna meeting. Secretary Shultz has reviewed this draft. In so doing, however, he noted that the seventh and, particularly, the eighth paragraphs, which deal with the question of new technologies and their potential effect on strategic stability, have important implications for the conduct of future discussions with the Soviet Union.

At Tab 2 is a revised version of the eighth paragraph containing a more cautious formulation on this issue, which you may also wish to consider.

Attachments:

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SUBJECT: PRES LTR TO CHERNENKO

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