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Ronald Reagan Library

Collection Name EXECUTIVE SECRETARIAT, NSC: MEETING FILE

Withdrawer

MJD

1/17/2008

File Folder

NSC 00012 JUNE 4, 1981 (2/2)

FOIA

F03-003/1

Box Number

1

SKINNER

						10	
ID	Doc Type	Docum	ent Description		No of Pages		Restrictions
49004	МЕМО	L. PAUI CHINA		ICHARD ALLEN RE	1	6/3/1981	B1
		R	11/30/2012	M325/2			
49005	ISSUE PAPER	RE CHI	NA (DUPE OF 4	3990)	3	ND	B1
49006	MEMO	JAMES MEETII		HARD ALLEN RE NSC	2	6/4/1981	B1
		R	9/26/2013	M325/2			
49007	CABLE	0304202	Z JUN 81 (STATE	143621)	1	6/3/1981	B1
		R	11/30/2012	M325/2			
49008	MINUTES	OF NSC	MEETING		9	6/4/1981	B1
		R	6/6/2016	M5501			
49009	МЕМО	JAMES MEETII		HARD ALLEN RE NSC	2	6/4/1981	B1
49010	MEMO	RICARI	D ALLEN TO NS	C RE MEETING	3	6/4/1981	B1
49011	PAPER	RE CHI	NA (DUPE OF 48	3990)	3	ND	В1
49012	SCOPE PAPER	RE US- 48989)	CHINA RELATIO	ONSHIP (DUPE OF	7	ND	B1

The above documents were not referred for declassification review at time of processing Freedom of Information Act - [5 U.S.C. 552(b)]

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B-3 Release would violate a Federal statute [(b)(3) of the FOIA]

B-2 Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]

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B-7 Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
B-8 Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]

B-9 Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

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FOIA

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SKINNER

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ID	Doc Type	Docur	ment Description	1	No of Pages	Doc Date	Restrictions
49013	DISCUSSION PAPER	RE CU	BA (DUPE OF 49	002)	3	ND	B1
		PAR	6/12/2013	M325/2			
49014	MEMO		R FONTAINE TO DECISION MEMO	ADMIRAL NANCE RE	1	6/5/1981	B1
		R	11/30/2012	M325/2			
49015	MEMO	RE NS	C DECISION		2	ND	B1
49016	МЕМО		C DECISION		2	ND	B1
		R	9/26/2013	M325/2			
49017	DRAFT NSDD	RE CH	IINA POLICY		3	ND	B1
		R	9/26/2013	M325/2			
49018	MEMO	RE PR	ESIDENTIAL DEC	CISIONS	2	6/6/1981	B1
		R	9/26/2013	M325/2			
49019	MEMO	RE PR	ESIDENTIAL DEC	CISIONS	2	6/6/1981	B1
49020	МЕМО		ESIDENTIAL DEC		5	6/8/1981	B1
49021	МЕМО	RE PR	ESIDENTIAL DEC 9/26/2013	CISIONS <i>M325/2</i>	3	6/6/1981	B1

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TO ALLEN

FROM BREMER

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KEYWORDS:	CHINA P R	coc	COCOM				
	TECHNOLOGY TRANS	FERS EXP	ORT C	ONTROLS			
	NSC	IG					
SUBJECT:	PAPER ON EXPORT C	ONTROL POLICY	TWDS	CHINA FOR 4 JUN	NSC MTG		
ACTION:	PREPARE MEMO FOR	ALLEN	DUE:	03 JUN 81 STATUS	S C FILES IFM O		
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3181 is in answer to 3178. Please keep together was and in a 6/4 NSC mtg-





DEPARTMENT OF STATE

Washington, D.C. 20520

-CONFIDENTIAL

June 3, 1981

MEMORANDUM FOR RICHARD V. ALLEN THE WHITE HOUSE

Subject: Paper on Export Control Policy Toward China

The China Interagency Group has reviewed options to liberalize export control guidelines and procedures affecting sales of high-technology to China. The options range from current practices (inherited from the previous Administration) to removing China from COCOM. The Interagency Group reached a consensus that liberalization of export control policy toward China was necessary to properly reflect our strategic interest in a secure, friendly and successfully modernizing China.

The results of the IG's deliberations are attached for consideration by the National Security Council on Thursday, June 4, 1981.

fr

L. Paul Bremer, III Executive Secretary

for the record

Attachment:

Paper on Export Control Policy Toward China

CONFIDENTIAL
GDS, 5/2/87

NLRR MID 325/2#49004 BY (W) 11/20/10

Ronald Reagan Library

Collection Name Withdrawer MJD 1/17/2008 EXECUTIVE SECRETARIAT, NSC: MEETING FILE File Folder **FOIA** NSC 00012 JUNE 4, 1981 (2/2) F03-003/1 **SKINNER** Box Number 1 10 No of Doc Date Restric-Document Type IDtions pages **Document Description** 49005 ISSUE PAPER 3 ND B1

The above documents were not referred for declassification review at time of processing Freedom of Information Act - [5 U.S.C. 552(b)]

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RE CHINA

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ID 8163181

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TO ALLEN

FROM LILLEY

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DOCDATE 04 JUN 81

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ACTION:	FCR INFORMATION	DUE: STATUS	C FILES FM O
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	ARMS TRANSFERS	NSC	
KEYWCRDS:	CHINA P R	NAWI AT	

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MEMORANDUM

3181

NATIONAL SECURITY COUNCIL

June 4, 1981

CONFIDENTIAL

ACTION

MEMORANDUM FOR RICHARD V. ALLEN

FROM:

JAMES LILLEY

SUBJECT:

Items for NSC Meeting on China on 4 June at

1:30 pm (U)

This memo contains suggestions on China for the NSC meeting on 4 June. It should be read before the meeting which is scheduled for 1:30 pm. (U)

1. US/China Security Relationship - How Far Should We Go?

These key questions should be dealt with as indicators of our policy:

- -- Should China be taken off the munitions control list? (Weinberger recommended this at the last meeting.) What are the implications of this among our allies, in the USSR? If taken off the list, should all items to be sold to China be reviewed on a case-by-case basis, and should they be confined to certain defensive weapons only?
- -- What levels, if any, of U.S. military visitors should go to China? There is talk of sending Admiral Long (CINCPAC), General Jones (JCS). Should they go, and if so, why? Should the Chinese Deputy Chief of Staff, General Liu, be invited here, and when?
- -- What should be the level of technical military exchange with China? What sort of training should we give them? What do we get in exchange? (C)

China/Vietnam/Cambodia

- -- What is our position as expressed to the Chinese on support of Pol Pot?
- -- What do we do if China steps up military confrontation with Vietnam? (C)

DECLASSIFIED

NLRR M325/2 #49006

BY KML NARA DATE 9/26/13

CONFIDENTIAL Review on 6/4/87





3. Arms Sales to Taiwan

- -- What is the timetable for these sales?
- -- How are we going to decide on what we are going to sell? (Weinberger wants to go quite far on this one.)
 - -- How will this be handled in Peking with the Chinese?
- -- What are we going to say to Taiwan and how is it going to be said? By a trip to Taiwan or here in Washington? (C)

4. Technology Transfer.

Earlier, I recommended you go for the high alternative. I now recommend against this in view of the following:

- -- Haig, Weinberger and Baldridge are sending a Decision Memorandum to the NSC today, recommending we go for the IG recommendation or low option.
- -- The Vice President's staff recommends he go for the same IG recommendation (low).
- -- I suggest that you recommend that we break loose certain key computer cases (see attached telegram (Tab A) from the Department of State) as a symbolic move upward.

If we can't get all 3 cases broken loose, we can at least get 2, and I would emphasize the IBM 4331 in paragraph 4 and the hospital device in paragraph 3. The Hitachi computer in paragraph 5 can wait.

-- All of this should be done in close consultation with our allies and not unilaterally. (C)

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NSAE-00 COME-00 DOE-10

7. FOR BEIJING: WILL PROVIDE STATUS REPORT ON THESE CASES AS SOON AS AVILABLE. HAIG

DRAFTED BY EA/C: CWFREEMAN, JR.: HF APPROVED BY EA: MARMACOST EB: RMUELLER DESIRED DISTRIBUTION NSC, DOD, USDOC, DOE

P R 030420Z JUN 81
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AMEMBASSY PARIS PRIORITY
INFO AMEMBASSY TOKYO

CONFIDENTIAL STATE 143621

PARIS FOR OECD/EXCON

E.O. 12065: GDS 06/02/81 ARMACOST, MICHAEL)

TAGS:

EE T, ESTC, CH, JA

SUBJECT: CHINESE REPRESENTATION ON COMPUTER CASES
CHINESE REPRESENTATION ON COMPUTER CASES

- 1. CONFIDENTIAL ENTIRE TEXT.
- 2. CHINESE MINISTER LIN , HAONAN CALLED ON EA DEPUTY ASSISTANT SECRETARY ARMACOST JUN 2 TO RAISE A NUMBER OF ISSUES, INCLUDING CHINESE PERPLEXITY OVER US FAILURE TO APPROVE THREE SPECIFIC COMPUTER CASES.LIN SAID THAT THESE CASES HAD ALSO BEEN RAISED IN BEIJING WITH US CHARGE D'AFFAIRES.
- 3. LIN SAID THAT IN MARCH 1979 THE CHINESE MINISTRY OF PUBLIC HEALTH HAD SIGNED A CONTRACT WITH GENERAL ELECTRIC THROUGH THE MINISTRY OF FOREIGN TRADE FOR A GE MODEL 8800 CATSCAM (TOMOGRAPH) SYSTEM. THE DEVICE WAS TO HAVE BEEN DELIVERED TO THE BEIJING HOSPITAL IN 1979. TO DATE NO ACTION HAD BEEN TAKEN ON THE EXPORT CONTROL ASPECT FOR THIS DEVICE BY THE US GOVERNMENT. THE BEIJING HOSPITAL BADLY NEEDS IT, LIN SAID, AND THE CHINESE GOVERNMENT HOPES THAT THE US WILL COOPERATE IN PROVIDING IT.
- 4. LIN REFERRED TO 28 IBM 4331 COMPUTERS AND ONE 4341

 COMPUTER ORDERED FOR CHINA BY THE UNDP. NOTING THAT WITH

 THE EXCEPTION OF ONE 4331 NO APPROVAL HAS BEEN RECEIVED.

 HE STATED THAT THESE COMPUTERS WERE BADLY NEEDED IN CHINA
 FOR THE CENSUS AND EXPRESSED THE HOPE THAT THE US

 GOVERNMENT WOULD GIVE PROMPT AND FAVORABLE CONSIDERATION
 TO THEIR EXPORT.
 - 5. LIN ALSO RAISED THE QUESTION OF A HITACH! M188 COMPUTER WHICH JAPAN HAS SUBMITTED TO COCOM FOR APPROVAL. CHINA HAD LEARNED FROM OTHER COCOM DELEGATIONS THAT ALL COCOM MEMBERS OTHER THAN THE US HAVE APPROVED ITS EXPORT, BUT THAT THE US SEEMS UNWILLING TO DO SO. HE ASKED THAT THE US GOVERNMENT LOOK INTO THIS MATTER.
 - 6. MR. ARMACOST REPORTED THAT WE BELIEVE THAT THE CHIMESE, LIKE AMERICAN BUSINESSMEN, DESERVE TIMELY AND EXPEDITIOUS RESPONSES TO EXPORT LICENSE APPLICATIONS. THIS IS, IN FACT, REQUIRED BY US LAW. HE ASSURED MINISTER LIN THAT THE US GOVERNMENT WAS MAKING A MAJOR EFFORT TO ASSURE THAT SUCH REQUESTS GOT MORE EXPEDITIOUS HANDLING THAN HAD BEEN THE CASE IN THE PAST, AND PROMISED TO LOOK INTO THE SPECIFIC CASES MINISTER LIN HAD RAISED.

NLRR MID-325/2 #49007
BY RW 11/30/2

-GONFIDENTIAL

BACK 70 Lilley -(6/8/

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TO MEMO FOR RECORD FROM ALLEN

DOCDATE 04 JUN 81

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KEYWORDS: MINUTES NSC

CHINA P R

HAIG, A

CUBA

FAR EAST

FOREIGN TRAVEL

SUBJECT: MINUTES OF 4 JUN NSC MTG

ACTION: FOR RECORD PURPOSES DUE: STATUS C FILES IFM O

FOR ACTION

FOR CONCURRENCE FOR INFO

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NATIONAL SECURITY COUNCIL MEETING

Thursday, June 4, 1981

TIME AND PLACE:

1:30 -

The Cabinet Room

SUBJECT:

China, Cuba, and Secretary Haig's

Trip to the Far East

PARTICIPANTS:

President Ronald Reagan

Vice President George Bush

State

Secretary Alexander M. Haig, Jr. Deputy Secretary William P. Clark

Defense

Secretary Caspar W. Weinberger Deputy Secretary Frank C. Carlucci

Commerce

Secretary Malcolm H. Baldrige

OMB

Associate Director William Schneider, Jr.

CIA

Admiral Bobby R. Inman

JCS

General David C. Jones Lt. General John S. Pustay

White House

Mr. Edwin Meese III

Mr. James A. Baker III

Mr. Michael K. Deaver

Mr. Richard V. Allen

Admiral James W. Nance

Ms. Janet Colson

Mr. Frank Hodsoll

Office of the Vice President

Admiral Daniel J. Murphy

NSC

Mr. James Lilley Mr. Roger Fontaine

SECRET



DECLASSIFIED

Authority MO8-232 10/3/11 M. ROMAN BY LOT NARA DATE 6/6/16





MINUTES OF MEETING

Mr. Allen: There are several issues on the agenda. The first issue that we will take up will be China. Last week we had a preliminary discussion of five basic questions before Secretary Haig's trip to China, which is scheduled to start Wednesday of next week. State, Defense, and others have reviewed these questions, and in addition we had an interagency group question. Today, we have come back to these questions for decisions, and I recommend that our discussion center around these issues. State will lead us through these discussions with contributions from Secretary Weinberger and Admiral Inman. The paper that we have here is from State and was dated today.

Secretary Haig: What we should try to do is to collapse time as I am leaving next Wednesday and I have two other meetings in the intervening period. We circulated this Decision Memorandum and it deals with the issue which we will address today. We have Commerce concurrence, but Secretary Weinberger has some minor changes. We must understand that in going into this situation, it did not begin with our present situation. More than a year ago the Carter Administration made promises to the Chinese and our bureaucracy would not cooperate. We want to move the process a step forward and persuade the Chinese that we will deliver on it. On export control policy, we must understand that our strategic interests are served by preserving China against the USSR. China ties down one-quarter of the Russian forces, 52 divisions, not all manned. This is up from 46 divisions. We want to know what can be done now, and also to implement what the previous Administration promised and could not deliver on. The difference comes in the performance. There is not too great a difference in the quidelines but we want to see results quickly. For instance, there has been an 18-month licensing delay on computers for a UN census, and over a 2year delay for a CATSCAM for a hospital in Peking. must be approved quickly. We should instruct the Department (of Commerce) that several hundred pending cases should be resolved and reported back in 60 days to get this backlog out of the way. We have the interagency group consensus on technology transfer. The time, unfortunately, has been too brief for the National Security Council staff to review this and to comment.

Mr. Allen: We should have the President's views on any component herein, and a guidance document should be put out on the decisions made on the choices presented today. I note in passing that the level will be twice what the Soviets had before Afghanistan.









Secretary Weinberger: China is in a much outmoded status and is treated on the same basis as the USSR, and this is a major irritant to China to be treated this way. I believe that in the past this obsolescent legislation has limited the President's freedom of action, and we should have a review on a case-by-case basis, the same as any other friendly nation.

President Reagan: I see no reason not to approve this section.

Secretary Baldrige: I had some changes, but the State Department has preempted my position so I have no objection.

The next issue dealt with was arms transfers.

Secretary Weinberger: This is the process after you approve the policy.

Secretary Weinberger wanted to delete from the paper the section under Arms Transfer which said that these should take place consistent with guidelines established for dual use technology transfer. Weinberger wanted a case-by-case analysis and did not want the automatic transfer authority suggested in these guidelines. He said we have transferred technology in the past which has been converted by the Soviets to become a "rattlesnake." Weinberger commented that the term "consistent with dual technology transfers" was too fuzzy.

Secretary Baldrige: It is fuzzy, but that was our intention. What happened in the past when we loosened up on this was that in DOD people down the line dug in their heels and they had their own separate way of stopping the transfers. We want this fuzzy guidance to expedite cases and we don't want people to lose cases.

Secretary Weinberger: We would not want to block cases by delay, but there is an inherent contradiction between the so-called position that they should be done according to dual technology guidelines, and the case-by-case decision.

Mr. Meese: But don't you need the guidelines?

Secretary Weinberger: We have the guidelines but they still should be handled on a case-by-case basis.

Mr. Meese: Aren't there guidelines for other countries?

Secretary Haig: Our intention is to make it easier, not harder.





1.1



Mr. Allen: I suggest that we have a footnote here governing our internal policy; i.e., a footnote which would say in effect....

<u>Secretary Weinberger</u>: I suggest that we take out this phrase about consistent with guidelines for dual technology. We don't feel it should be in there.

The President: I agree that it should be put in a footnote in our notes, but not what we say to the Chinese.

The next item was: Consultations on sensitive strategic matters.

Secretary Haig said that this was a new Administration and that these consultations should begin to establish a base with the Chinese.

Secretary Weinberger: I would rather substitute "at the Cabinet level" for "special emissary." We want to be sure that where Defense considerations are involved that we have Defense people involved. The special emissary could be used to exclude Defense.

<u>Secretary Haig:</u> We do not want to have these kinds of subtleties and we don't want to send a Cabinet officer every time we want to talk to them on sensitive matters.

Secretary Weinberger: On an interagency basis we want to be sure to have Defense in on it.

Mr. Allen: I would suggest that we put a footnote in here to the effect that Defense should participate in these discussions.

Admiral Inman suggested that we say that this would apply when we had matters concerning the Defense arena.

The next item was Taiwan arms sales.

Secretary Haig said that Weinberger wanted to insert that only if we are asked, will we tell the Chinese that we have not made a decision yet on such issues as the advanced aircraft. Weinberger felt that we should not volunteer this information. Weinberger then said for himself, "We don't want any indication that Taiwan sales take place only after consultations with the People's Republic of China. We can tell them they can read about it in the papers after we decide. We don't want to get them involved.

Mr. Allen: Yes, and I am concerned about what is meant by "quiet improvement" in the last line as applied to the Air Defense System.





Secretary Haig: We cannot live in a dream world on this. They are going to ask the questions on arms sales to Taiwan. I've just seen the Chinese Ambassador, and I know they are going to ask the question. They want to know what we are going to do as far as Taiwan arms sales are concerned and they will surely raise it.

Secretary Weinberger: Then we are agreed that this will not be done unless the Chinese ask us.

Secretary Haig: We don't want to rub dirt in their face. This is not a theological question. Deng sits on a shakey throne and we do not want to contribute to his demise. What are we doing to try to prove our manhood here?

The President: I don't see where we have to consult with the PRC on this issue.

Secretary Weinberger: Regarding modernizing of their aircraft, how would we respond to Chinese demands on this issue?

Mr. Allen: I believe that General Jones has a comment on replacement aircraft.

General Jones: When people talk about replacement aircraft in arms sales, they are talking about the F-5E and the F-104, not the F-5G. The F-5G is implied in the previous statement.

Mr. Meese: It seems to me that this commentary here, if expressed the way it is now stated, could appear to preclude the decision (that we have not yet made) for instance on the F-16. We have to sell aircraft as some models in Taiwan are fast wearing out.

Mr. Allen: The last sentence again deals with then "quiet improvements" in the air defense system.

Secretary Haig: We have really only one pending case which involves the air defenses. There is a CIA analysis that effective ground air defense systems could be a better way to defend Taiwan.

The President: But we don't have to tell them that.

Secretary Haig: The current language here commits us to the F-5G.

Mr. Meese: I believe that we should inform the Chinese so that they not get upset. There should be no decision by the end of this year, and aircraft sales will be next year, and the President will have to make that decision.





Secretary Weinberger: I endorse all of the rest of the paper.

The President: I wouldn't like to have anybody worry about the fact that we had no foreign policy.

Mr. Schneider: We have requests for seven types of equipment that the Taiwan people have asked for which are already in train. This includes items such as Armed Personnel Carriers. What should we do about these?

Secretary Haig: We move very slowly, by the end of the year. There is the improved Chapparal missile. We are committed to this in terms of commitments for contractors already underway. We are going to have to replace and modernize prudently, but defensively in character.

Mr. Allen: Under the Taiwan Relations Act this has to be defensive.

Secretary Haig: Then we favor reconciliation and regard growth of interests favorably. The process should be peaceful and we should not get in the middle. I know we will have pressure from the Chinese for us to get Taiwan together with them.

The President: I would not want to feel that if they (PRC) wanted to use force, they could use force, and that any language here could be misinterpreted by them in this regard.

Mr. Allen: The Chinese say, according to Guang Ming Er Bao and their new English language paper, that the Taiwan Relations Act is null and void. They say that those sections which are counter to the Joint Communique are irrelevant. You, Mr. President, made it clear to both Ambassador Chai and Ji Chaozhv that you intend to carry out the Taiwan Rrelations Act. I believe it is important that Secretary Haig reaffirm that the Taiwan Relations Act is something that you intend to implement. With all the words they have used against it, if we say nothing, they will assume that they have carried the day.

Secretary Haig: We abide by the provisions of the Taiwan Relations Act. We have posturing by both sides, including by Taiwan in the New York Times. The Chinese will challenge it (TRA), but we will have to live by it and we will specifically address the Taiwan Relations Act.

The Vice President: We did have frank discussions with Deng and we have not retreated from this. The President made it clear to Ji and Ambassador Chai. This is a major thing to them.





The President: Then we should add that if the subject is raised, we will inform the Chinese that this is the law of the land. If they can cancel our laws, we can cancel their income tax.

Cambodia/Vietnam

Secretary Haig then read the section about a division of labor between the Chinese and ourselves; to which we will be continuing to apply political and economic pressure while allowing ASEAN to take the lead, with the Chinese applying pressure in their side. Haig emphasized that Pol Pot in no way is an acceptable alternative to the current regime.

Mr. Allen then suggested it might be a good idea to "debrief" the Taiwanese on these issues; that Jim Lilley was going with you and he could go quietly to Taipei and "debrief" the Taiwanese subject to your guidance.

Secretary Haig: I had the same proposal for Dick Walters. What worries me is the high profile visit and the possible press coverage. Dick is a higher profile, but Jim is not too low. I would suggest that we do this after the trip is over, and we tell them in Peking that we are going to do it. Then we could decide whether we want to send someone over or to handle it in a briefing here.

The President then commented that when he was in Taiwan and Kissinger was in Peking making arrangements, the Chinese came in everyday with Taiwan newspaper accounts of what he (the President) was saying in Taiwan.

Secretary Haig agreed that we have to do this briefing of Taiwan. But this is our first high-level meeting with the Chinese, and they are a very nervous regime. Haig saw David Rockefeller of the Trilateral Commission yesterday and Rockefeller said the Chinese were very anxious to have Haig come but remain very nervous about Taiwan. Haig then suggested that we brief the Taiwanese here.

Admiral Inman said, on technology transfer, the slowness in the bureaucracy on this came in the context that if we approved items for China, the Soviets would be following. It would, therefore, be very important as we have done here to separate the Soviets from China and then the resistance in the bureaucracy would disappear. On Cambodia, Inman said that even with cooperation of the Chinese and Chinese support for Pol Pot, there was not much potential in any resistance to change the situation in Vietnam.





SECRET

Secretary Haig: The main idea is to get ASEAN to work and to get together. No one should be optimistic about this but there are positive things that can be accomplished.

The Vice President then asked if intelligence would come up on this trip and how it would be handled.

Admiral Inman said the agreement had been made earlier in the Administration that if the Chinese raised intelligence with the Haig group, that they would say that this should be handled in different channels (CIA).

Cuba

Mr. Allen introduced the Cuban question by pointing out the Interim measures being considered which came out of a SIG. These measures are only the first steps to be taken. A more detailed policy will follow. It was Mr. Allen's view that among the more important measures was establishing a Radio Free Cuba -- a measure which the President has long advocated.

Secretary Haig outlined the interim policy and requested the President's and NSC approval for the concept so the measures can be flushed out.

The Secretary added the Administration is committed to deal firmly with Cuba. Our long-range goal is to get Cuba out of Africa, the Caribbean and Central America. A long-range plan of action will be ready this fall. Meanwhile, we want the Caribbean Basin plan to have its effect.

The initial approach is to keep the Cubans off-balance, build a foundation for a long-range policy, and to convince Castro we mean business.

The Secretary then summarized the NSC discussion paper laying out the six initial steps we should take vis-a-vis the Castro regime. He then pointed out other steps which can be taken later.

The Secretary also stated the Caribbean Basin plan would be a preliminary measure because it gives us an aura of concern for social justice.

The Secretary informed the NSC that five days after the Lopez Portillo visit we will be releasing a White Paper on Cuban covert activities in the hemisphere. We will also be releasing a paper on the Soviet Union's disinformation campaign regarding El Salvador now being prepared by the CIA. This paper is unprecedented because it shows precisely how people are being manipulated: the National Council of Churches, Amnesty International, the Western Europeans, etc. In the Secretary's words, "the paper is a winner."







Admiral Inman stated that the CIA logo would not be on the White Paper.

Mr. Allen said we had recent information that shows Lopez Portillo will try to convince the President that Nicaraguans are not that well-armed. We are preparing a counter-talker for the President with the evidence showing that is not the case.

The Vice President said we need the pictures -- the physical evidence.

Admiral Inman pointed out some of the limitations of the pictorial evidence but what the CIA has will be provided.

The Vice President brought up the problem of the Cuban criminals in the U.S. He asserted that there is real trouble at Ft. Chafee and we need to speed this up.

Secretary Haig said we can once we approve the six steps.

The Vice President added we might have to take them to Guantanamo and push them through the gate.

The President said that the only thing that concerned him about that suggestion is it might cause problems for the local Cuban population.

Secretary Haig then highlighted how we propose to deal with the Cubans over the next six months. Recently, a Cuban official at the U.S. Interests Section in Havana flatly rejected any conditionality on settling Namibia and Angola. Castro is nervous about the President -- with enough pressure the Secretary believed we might break him away from the Soviet Union.

Mr. Allen reminded the NSC that Radio Free Cuba will probably fall under the Board for International Broadcasting. We need to explore the possibility of a Television Free Cuba.

Mr. Schneider of OMB said an RFC should be closely supervised by the U.S. Government. It will also be relatively expensive: \$7.5 million per year for a three-hour daily broadcast.





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TO

ALLEN

FROM NANCE

DOCDATE 04 JUN 81

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	1117

KEYWORDS: CHINA P R

CUBA

LIBYA

AGENDA

NSC

SUBJECT: PRES BRIEFING MEMO & AGENDA & CONSENT ITEMS FOR 4 JUN NSC MTG

ACTION: FOR RECORD PURPOSES DUE: STATUS C FILES IFM O

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49009 MEMO

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JAMES LILLEY TO RICHARD ALLEN RE NSC MEETING

The above documents were not referred for declassification review at time of processing Freedom of Information Act - [5 U.S.C. 552(b)]

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Box Number

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	Document Description

No of Doc Date pages

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49010 MEMO

3 6/4/1981

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RICARD ALLEN TO NSC RE MEETING

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The above documents were not referred for declassification review at time of processing Freedom of Information Act - [5 U.S.C. 552(b)]

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Mashington D.C. Anda

SECRET/SENSITIVE

NSC DISCUSSION PAPER

INITIAL APPROACH FOR DEALING WITH CUBA

Cuba's international activities pose a major threat to U.S. political and security interests in the Caribbean Basin and elsewhere.

The challenges Cuba poses for the U.S. are complex and have been with us for twenty-one years. It will take time to make definitive progress. We probably will not finish a comprehensive review of our Cuba policy until the fall. Over the past few months Cuba has been off balance and on the defensive. We need to maintain momentum by bringing into play some concrete actions. If we do not produce some actions soon, Castro may assume that this Administration's rhetoric is hollow and that he has nothing to lose by continuing to pursue his foreign policy goals agressively.

On May 26 the Senior Interdepartmental Group agreed on an initial approach for dealing with Cuba. NSC endorsement of that approach is requested today.

Initial Approach

The SIG participants agreed that the U.S. should implement or begin planning now measures to be taken over the next six months to lay the groundwork for future actions we may wish to take after a full review of our Cuba policy has been completed.

Initial steps need to be carefully calibrated to underline our resolve to deal firmly with Castro without drawing undue attention to the Cuba issue or provoking bold Cuban retaliatory actions until we are prepared to block or counter them.

Our public and private posture toward Cuba should be cool and distant during this initial period. It should be guided by several general rules:

-- make no positive reference to normalization, even as a distant goal;

> MIO-325/2#49013 FW 6/12/13

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-- keep direct contacts at a minimum, communicating publicly rather than privately whenever possible and pursuing talks only on issues that the U.S., not Cuba has an important interest in discussing; and

-- when we use threats, leave no doubt that we will respond, but avoid being too specific.

Proposed Actions

Our initial approach will include steps to increase our military readiness, prevent repetition of the illegal boatlift from Mariel, bring economic and diplomatic pressure to bear on Cuba, and publicize Cuba's international activities. Some of these measures are outlined below.

State will proceed with measures to bring economic and diplomatic pressure to bear on Cuba and publicize Cuba's international activities. We will kick off this campaign in June by releasing a special report on "Cuban Covert Activities in Latin America." We will also increase our efforts to enforce the trade embargo (which Cuba is trying harder to circumvent) and to persuade non-communist countries to reduce their trade with and credits to Cuba.

State is already staffing out the MSC's proposal to set up a Radio Free Cuba. We have in mind a professionally run station, closely supervised by the U.S. Government, that would exploit the Castro regime's vulnerabilities.

State will begin staffing out a proposal for a private demarche to Cuba on the return of hardened criminals and other undesirables sent in the Mariel boatlift. The status of the hardened criminals is a potential time bomb. Their continued detention has been challenged in the courts, and if we are unable to return them to Cuba, the courts may order us to release dangerous criminals onto American streets. But we would not offer concessions other than to process Cuban emigrants to the U.S. in a more expeditious manner.

-SECRETY SENSITIVE

State and Justice, with DOD and Coast Guard participation, will proceed with planning already well underway to prevent a repetition of the 1980 Mariel boatlift. This will probably involve new legislation, a high-level policy statement underlining our resolve to prevent future illegal flows, and an increase in our naval presence and Coast Guard patrols in the Florida straits.

DOD will staff out military readiness measures, which are critical to this initial approach. At the SIG, DOD representatives expressed reservations about some of the suggested military readiness actions, such as shadowing Cuban freighters enroute to and from Nicaragua, transferring U.S. air squadrons to Florida, making capital improvements at Guantanamo, and upgrading our air defense installations in the southern U.S. The actions chosen need not be these particular ones, but we must have some military measures to make our approach credible.

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FROM FONTAINE

DOCDATE 05 JUN 81

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CLASSIFIED ENCLOSURES

KEYWORDS: CUBA

NSC

SUBJECT: NSC DECISION ON CUBAN INTERIM MEASURES

ACTION: FOR DECISION DUE: 08 JUN 81 STATUS X FILES

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THE WHITE HOUSE

WASHINGTON

SECRET/SENSITIVE

June 5, 1981

19014

URGENT ACTION

MEMORANDUM FOR ADMIRAL BUD NANCE

FROM:

ROGER FONTAINE

SUBJECT:

NSC Decision Memorandum on Cuban

Interim Measures

Attached at Tab I is the NSC decision memorandum implementing six initial measures directed at Cuba.

RECOMMENDATION

That Mr. Allen sign the memorandum at Tab I.

Approve Disapprove

Attachment

Tab I Memorandum for Mr. Allen's signature

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SECRET/SENSITIVE Review 6/5/01

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RE NSC DECISION

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MEMORANDUM

NATIONAL SECURITY COUNCIL

SECRET

ACTION

June 5, 1981

MEMORANDUM FOR RICHARD V. ALLEN

FROM:

GEOFFREY KEMP

SUBJECT:

U.S. Policy Toward Libya

Attached at Tab I is a decision memorandum on U.S. policy toward Libya reached at yesterday's NSC meeting.

RECOMMENDATION:

That you sign the memorandum at Tab I.

APPROVE DISAPPROVE

> DECLASSIFIED White House Guidelines, August 28, 1997
> NARA, Date 1/17/08

Attachment

Tab I Decision Memorandum on U.S. Policy Toward Libya

THE WHITE HOUSE

WASHINGTON

SECRET

MEMORANDUM FOR THE VICE PRESIDENT

THE HONORABLE ALEXANDER M. HAIG, JR.

The Secretary of State

THE HONORABLE CASPAR W. WEINBERGER

The Secretary of Defense

THE HONORABLE DAVID A. STOCKMAN

The Director, Office of Management and Budget

THE HONORABLE WILLIAM J. CASEY

The Director of Central Intelligence

GENERAL DAVID C. JONES

Chairman, Joint Chiefs of Staff

SUBJECT:

U.S. Policy Toward Libya

At the meeting of the National Security Council held on June 4, 1981, the President approved the following actions concerning U.S. policy toward Libya:

- -- A media campaign to focus world attention on Libyan misdeeds.
- -- An approach to European and regional governments to both inform them of our policy and enlist maximum cooperation.
- -- An approach to countries which have provided military sales or training to Libya with the aim of eliminating or cutting back this activity.
- -- Sixth Fleet naval maneuvers for August in international waters now illegally claimed by Libya.
- A commitment in principle to more tangible measures such as increased FMS levels (some already approved), training, and joint maneuvers with countries most threatened by Libya (such as Tunisia and Sudan).

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BY KML NAMA DATE 9/26/13

Review June 5, 1987



SECRET

- -- Contingency studies for evacuation and other emergencies and proposals for coping with Soviet initiatives to support Libya in some new aggressive action.
- -- An action plan designed to prevent Libya from obtaining nuclear weapons.
- -- Additional steps for dealing with the long-term security threat posed by Libya.

FOR THE PRESIDENT:

Richard V. Allen Assistant to the President for National Security Affairs

cc: Edwin Meese III/
James A. Baker/III
Michael K. Deaver

RECEIVED 05 JUN 81 18

TO

ALLEN

FROM LILLEY

DOCDATE 05 JUN 81

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KEYWORDS: CHINA P R

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TECHNOLOGY I NSFERS ARMS SALES

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SUBJECT: PRES DIRECTIV ON CHINA POLICY

ACTION: FWD TO PRES F R DECISION DUE: 09 JUN 81 STATUS C FILES

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NATIONAL SECURITY COUNCIL

June 5, 1981

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ACTION

MEMORANDUM FOR RICHARD V. ALLEN

FROM:

JAMES LILLEY

SUBJECT:

Presidential Directive on China Policy

Attached at Tab A is a Directive which I have prepared based on our meeting yesterday.

RECOMMENDATION:

That you forward Tab I to the President for his approval and for forwarding to the addressees.

Annwarra	Digannratta
Approve	Disapprove

White House Guidelines, August 28, 1907
NARA, Date 1/7/0

UNCLASSIFIED W/SECRET Attachment

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THE WHITE HOUSE WASHINGTON

UNCLASSIFIED W/SECRET Attachment

ACTION

MEMORANDUM FOR THE PRESIDENT

FROM:

RICHARD V. ALLEN

SUBJECT: Presidential Directive on China Policy

Attached (Tab A) is a National Security Decision Directive which reflects the decisions made by you at the NSC meeting on 4 June.

RECOMMENDATION:

That you approve the distribution of this Directive to the addressees noted.

UNCLASSIFIED W/SECRET Attachment

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THE WHITE HOUSE

49117

WASHINGTON

SECRET

DECLASSIFIED

MERR M325/2 # 49017

BY KML NAMA DATE 9/26/13

NATIONAL SECURITY DECISION DIRECTIVE

MEMORANDUM FOR THE VICE PRESIDENT

THE SECRETARY OF STATE

THE SECRETARY OF DEFENSE

THE SECRETARY OF COMMERCE

THE DIRECTOR OF CENTRAL INTELLIGENCE

SUBJECT:

China Policy (U)

As a result of the National Security Council meeting on June 4, 1981, at 1:30 p.m., the following directives are to be carried out:

Technology Transfer

Secretary Haig is authorized to state to the Chinese in Peking that the Administration has decided to make good on past United States Government commitments to liberalize U.S. export controls on dual use technology. This will respond to Beijing's expressed needs and further our mutual interests in bolstering China as a strategic counterweight to the Soviets and their allies. The proposed change will allow technology transfers at levels twice that which was exported to the USSR prior to Afghanistan. The attached directive on export control policy is approved. (S)

Amendment of Legislation Lumping China with the Soviets

The Secretary is authorized to inform the Chinese that we are reviewing all legislation that prohibits cooperation by the Government or private industry with China due to its earlier association with the Soviet bloc. The Administration will seek appropriate Congressional action to end past discrimination no longer consistent with our present strategic relationship. (S)

Arms Transfers

The Secretary is authorized to inform the Chinese that we intend to suspend China from the list of embargoed destinations for arms transfers and to adopt the same case-by-case approach

Review on 6/5/87



taken with other friendly countries.* This decision will not be announced until after China's Vice Chief of General Staff revisits the United States this summer to outline Chinese defensive needs against the Soviets and after we have consulted with our allies and friends as well as with key members of Congress. (S)

Consultations on Sensitive Strategic Matters

The Secretary is authorized to seek Chinese agreement to conduct regular secret consultations with the United States on sensitive strategic matters. Such consultations to be designed to advance strategic cooperation between us.** (S)

Taiwan Arms Sales

The Secretary is not to raise the issue of arms sales to Taiwan unless the Chinese raise it. The Chinese are not to be given the impression that we are consulting with them on this matter. The Secretary is authorized to refer to Chinese assurances that they intend to take a peaceful approach to the Taiwan issue. He is to inform the Chinese, if asked, that new arms sales to Taiwan will go forward on a prudent and restrained basis. He is authorized to tell them, if asked, that no decision has been made or is expected before the end of this year on whether to sell a more advanced fighter aircraft to Taiwan. Before the end of next year, however, it will be necessary to sell aircraft as some Taiwan fighter models are fast running out or becoming obsolete. Should the Chinese raise the issue of the Taiwan Relations Act and their opposition to it, the Secretary is instructed to say that the Taiwan Relations Act is the law of our land and will govern our relations with Taiwan. (S)

China/Taiwan Reunification

The Secretary is authorized to state that we favor reconciliation between the Chinese on the mainland and Taiwan, and regard the growth of indirect contacts over the past year as favorable developments contributing to that end. He is to emphasize that this process must be managed peacefully by the Chinese themselves. The U.S. does not see a direct role for itself in promoting such contacts or in brokering a settlement. (S)



^{*} The transfer of technology inherent in arms transfers is to be consistent with guidelines established for dual use technology transfers. Nevertheless, in every instance sales to China from the list will be considered on a case-by-case basis.

^{**} The Department of Defense will be involved in consultations on sensitive strategic matters.



China/Vietnam/Kampuchea

The Secretary is authorized to tell the Chinese that the only way to make the Vietnamese bend is to maintain the present tacit division of labor. China can continue to apply military pressure on the Vietnamese and we, ASEAN and others will keep up political and economic pressure. The United States will assist the ASEAN states to augment their defensive capabilities. The U.S. will consider material assistance to the non-Communist Kampuchean resistance in light of changes in the composition and effectiveness of the resistance and the ASEAN position. In this connection, the Secretary is authorized to stress that the Pol Pot group is not acceptable to the U.S. nor to the international community as an alternative to the present regime and he must not be allowed to return to power in Phnom Penh.

Ingelligence Exchange

If the Chinese raise the matter of intelligence exchange and cooperation, the Secretary is to say that these matters will be handled in other channels (CIA). (S)



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TO AGENCIES

FROM ALLEN

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KEYWORDS: LIBYA

NSC

SUBJECT: PRES DECISIONS ON LIEVA RE 4 JUN NSC MTC

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THE WHITE HOUSE

WASHINGTON

SECRET-

June 6, 1981

SENSITIVE

MEMORANDUM FOR THE VICE PRESIDENT

THE SECRETARY OF STATE

THE SECRETARY OF DEFENSE

THE SECRETARY OF COMMERCE
THE COUNSELLOR TO THE PRESIDENT

THE DIRECTOR, OFFICE OF MANAGEMENT AND BUDGET

THE DIRECTOR OF CENTRAL INTELLIGENCE
THE UNITED STATES REPRESENTATIVE TO THE

UNITED NATIONS

THE CHIEF OF STAFF TO THE PRESIDENT

THE DEPUTY CHIEF OF STAFF TO THE PRESIDENT

THE CHAIRMAN, JOINT CHIEFS OF STAFF

SUBJECT:

Presidential Decisions (U)

At the National Security Council (NSC) meeting held on June 4, 1981, the President made the following decisions:

U. S. Policy Toward Libya

- -- A media campaign will be initiated to focus world attention on Libyan misdeeds. (S)
- -- An approach will be made to European and regional governments to both inform them of our policy and enlist maximum cooperation. (S)
- -- An approach will be made to countries which have provided military sales or training to Libya with the aim of eliminating or cutting back this activity. (S)
- -- Sixth Fleet naval maneuvers will be conducted in August in international waters now illegally claimed by Libya (S)
- -- A commitment in principle is made to more tangible measures such as increased FMS levels (some already approved), training, and joint maneuvers with countries most threatened by Libya (such as Tunisia and Sudan). (S)

-SECRET

Review June 6, 2001 Extended by Richard V. Allen Reason: NSC 1.13(g) DECLASSIFIED

RERR M325/2 # 49018

BY KML MATE 9/26/13



- -- Contingency studies will be made for evacuation and other emergencies and proposals for coping with Soviet initiatives to support Libya in some new aggressive action. (S)
- -- An action plan will be designed to prevent Libya from obtaining nuclear weapons. (S)
- -- Additional steps will be developed for dealing with the long-term security threat posed by Libya. (S)

FOR THE PRESIDENT:

Richard V. Allen

Assistant to the President

for National Security Affairs

RECEIVED 22 JUL 81 16

TO AGENCIES

FROM ALLEN

DOCDATE OF JUN 81

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KEYMORDS: CUBA

NEC

SUBJECT: PRES DECISION ON CUBA FM 4 JUN NSC MIG

ACTION: ALLEN SGD MEMO TO AGENCIES DUE: STATUS C FIRES IFM O

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RE PRESIDENTIAL DECISIONS

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ARMS TRANSFERS

NSC

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ACTION: ALLEN SGD MEMO TO AGENCIES DUE: STATUS CD FILES IFM

FOR ACTION

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49020 MEMO

5 6/8/1981

B1

RE PRESIDENTIAL DECISIONS (W/ATTACHED DIRECTIVES)

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THE WHITE HOUSE

WASHINGTON

SECRET/SENSITIVE

June 6, 1981

MEMORANDUM FOR THE VICE PRESIDENT

THE SECRETARY OF STATE

THE SECRETARY OF DEFENSE

THE SECRETARY OF COMMERCE

THE COUNSELLOR TO THE PRESIDENT

THE DIRECTOR, OFFICE OF MANAGEMENT AND BUDGET

THE DIRECTOR OF CENTRAL INTELLIGENCE

THE UNITED STATES REPRESENTATIVE TO THE

UNITED NATIONS

THE CHIEF OF STAFF TO THE PRESIDENT

THE DEPUTY CHIEF OF STAFF TO THE PRESIDENT

THE CHAIRMAN, JOINT CHIEFS OF STAFF

SUBJECT:

Presidential Decisions (U)

At the National Security Council (NSC) meeting held on June 4, 1981, the President made the following decisions:

U. S. Policy Toward China

The Secretary of State is authorized to:

- -- Make good on past U. S. Government commitments to liberalize U. S. export controls on dual-use technology. This will respond to Beijing's expressed needs and further our interest in bolstering China as a strategic counterweight to the Soviets and their allies. (The proposed change will allow technology transfers at levels roughly twice that which was exported to the USSR prior to Afghanistan. It would continue to treat the Chinese less favorably than countries like India, which have a major military relationship with the Soviets.) (S)
- -- Inform the Chinese that we are reviewing all legislation that prohibits cooperation by the Government or private industry with China due to its earlier association with the Soviet bloc. We will seek appropriate Congressional action to end past discrimination no longer consistent with our present strategic relationship. (S)

DECLASSIFIED

NLRR M325/2 #49021 BY KML **** OATE 9/26/13

Review June 6, 2001
Extended by Richard V. Allen
Reason: NSC 1.13(g)





- -- Inform the Chinese that we intend to suspend China from the list of embargoed destinations for arms transfers and to adopt the same case-by-case approach taken with other friendly countries. This decision would not be announced until after China's Vice Chief of the General Staff revisits the U. S. this summer to outline Chinese defensive needs against the Soviets, and we have consulted with our allies and friends, as well as key members of Congress.* (S)
- -- Seek Chinese agreement to conduct regular, secret consultations with the United States on sensitive strategic matters. Such consultations are to be designed to advance strategic cooperation between us.** (S)
- -- Refer to Chinese assurances that they intend to take a peaceful approach to the Taiwan issue. The Chinese should be informed (if they ask) that new sales to Taiwan will go forward on a prudent and restrained basis. They should be told that no decision has been made or is expected before the end of this year on whether to sell a more advanced fighter aircraft to Taiwan. Before the end of next year, however, it will be necessary to sell aircraft as some Taiwan fighter models are fast wearing out or becoming obsolete. (S)
- -- State that we favor reconciliation between the Chinese on the mainland and Taiwan, and regard the growth of indirect contacts over the past year as favorable developments contributing to that end. He should, however, indicate that this process must be managed peacefully by the Chinese themselves. We do not see a direct role for ourselves in promoting such contacts or in brokering a settlement. (S)
- -- Tell the Chinese that the only way to make the Vietnamese bend is to maintain the present tacit division of labor. China can continue to apply military pressure on the Vietnamese, and we, ASEAN and others will keep up the political and economic pressure. We will assist the ASEAN states to augment their defense capabilities. We will consider material assistance to the non-communist Kampuchean resistance in light of changes

SECRET/SENSITIVE



^{*} Transfer of technology inherent in arms transfers should be consistent with guidelines established for dual use technology transfers. (S)

^{**} The Department of Defense will be involved in consultations on sensitive strategic matters. (S)



in the composition and effectiveness of the resistance, and the ASEAN position. In this connection, the Secretary should stress that the Pol Pot group is not acceptable to the U. S. or the international community at large, and that he must not be allowed to return to power in Pnom Penh.(S)

FOR THE PRESIDENT:

Richard V. Allen

Assistant to the President for National Security Affairs

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