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Collection: Executive Secretariat, NSC: Subject

File: Records, 1981-1985

Folder Title: Middle East Trip (McFarlane) -

CHRON Cables (07/20/1983-08/01/1983)

**Box:** 53

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# **Ronald Reagan Library**

Collection Name EXECUTIVE SECRETARIAT, NSC: SUBJECT FILE

Withdrawer

CAS 12/5/2008

File Folder

MIDDLE EAST TRIP (MCFARLANE) CHRON CABLES

**FOIA** 

[7/20/83-8/1/83]

M10-370/1

**Box Number** 

91407

**BROWER** 

oox Nulliber	21						
ID Doc Type	Doc	ument Descriptio	n	No of Pages		Restrictions	
57729 LETTER	REAC	GAN TO KING FAI	HD	3	7/20/1983	B1	
	R	5/3/2010	M08-099/2 #5772	9			
57731 MEMO		IOLAS VELIOTES ICFARLANE	TO THE SECRETARY	1	7/21/1983	B1	
	R	11/5/2002	NLSF98-008/1#48				
57732 MEMO	STEP		CRETARY RE NEXT IANDWRITTEN NOTES	7	ND	B1	
	PAR	11/5/2002	F98-008/1#49; PA M08-099/2; PAR U 4/5/2013 M370/1		•		
57733 MEMO	BRIE	OTES TO THE SEC FING THE PRESID AYEL MEETING		1	7/22/1983	B1	
	R	11/5/2002	NLSF98-008/1#50				
57734 TALKING POINTS	FOR	BRIEFING THE PR	RESIDENT	3	ND	B1	
	R	11/5/2002	NLSF98-008/1#51				
57735 MEMO	CHE6		CRETARY RE R BRIEFING OF THE LITTEN NOTES ON	5	ND	B1	
	R	11/5/2002	NLSF98-008/1#52				

#### Freedom of Information Act - [5 U.S.C. 552(b)]

B-1 National security classified information [(b)(1) of the FOIA]

B-3 Release would violate a Federal statute [(b)(3) of the FOIA]

B-6 Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA] B-7 Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]

B-2 Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]

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B-8 Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]

B-9 Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

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**FOIA** 

M10-370/1 **BROWER** 

**Box Number** 91407

			21	
Document Description				Restrictions
GEORGE SHULTZ, WILL	IAM CLARK RE	8	7/27/1983	B1
PAR 4/19/2006				
271703Z JUL 83		2	7/27/1983	B1
R 11/5/2002	NLSF98-008/1#54			
RE PROPOSED MEETING CASAROLI	G WITH CARDINAL	1	7/28/1983	B1
R 11/5/2002	NLSF98-008/1#55			
281301Z JUL 83		2	7/28/1983	B1
A 11/5/2002	NLSF98-008/1#56			
281714Z JUL 83		5	7/28/1983	B1
D 11/5/2002	F98-008/1#57; R 5/ 099/2 #57740	3/20	10 M08-	
281429Z JUL 83		8	7/28/1983	B1
PAR 11/5/2002	F98-008/1#58; R 5/ 099/2 #57741	3/20	10 M08-	
311455Z JUL 83 <b>R</b> 11/5/2002	NLSF98-008/1#59	1	7/31/1983	B1
	MCFARLANE TO THE PER GEORGE SHULTZ, WILL PROPOSED STRATEGY OF EAST MISSION  PAR 4/19/2006  271703Z JUL 83  R 11/5/2002  RE PROPOSED MEETING CASAROLI  R 11/5/2002  281301Z JUL 83  R 11/5/2002  281714Z JUL 83  D 11/5/2002  281429Z JUL 83  PAR 11/5/2002	MCFARLANE TO THE PRESIDENT THRU GEORGE SHULTZ, WILLIAM CLARK RE PROPOSED STRATEGY OF MY MIDDLE EAST MISSION  PAR 4/19/2006 NLSF98-008/1#53; 11/29/2012 M099/2  271703Z JUL 83  R 11/5/2002 NLSF98-008/1#54  RE PROPOSED MEETING WITH CARDINAL CASAROLI R 11/5/2002 NLSF98-008/1#55  281301Z JUL 83  R 11/5/2002 NLSF98-008/1#56  281714Z JUL 83  D 11/5/2002 F98-008/1#57; R 5/ 099/2 #57740  281429Z JUL 83  PAR 11/5/2002 F98-008/1#58; R 5/ 099/2 #57741	MCFARLANE TO THE PRESIDENT THRU GEORGE SHULTZ, WILLIAM CLARK RE PROPOSED STRATEGY OF MY MIDDLE EAST MISSION  PAR 4/19/2006 NLSF98-008/1#53; PAR 11/29/2012 M099/2  271703Z JUL 83 2  R 11/5/2002 NLSF98-008/1#54  RE PROPOSED MEETING WITH CARDINAL CASAROLI R 11/5/2002 NLSF98-008/1#55  281301Z JUL 83 2  R 11/5/2002 NLSF98-008/1#56  281714Z JUL 83 5  D 11/5/2002 F98-008/1#57; R 5/3/20 099/2 #57740  281429Z JUL 83 8  PAR 11/5/2002 F98-008/1#58; R 5/3/20 099/2 #57741	MCFARLANE TO THE PRESIDENT THRU GEORGE SHULTZ, WILLIAM CLARK RE PROPOSED STRATEGY OF MY MIDDLE EAST MISSION  PAR 4/19/2006 NLSF98-008/1#53; PAR 11/29/2012 M099/2  271703Z JUL 83 2 7/27/1983  R 11/5/2002 NLSF98-008/1#54  RE PROPOSED MEETING WITH CARDINAL 1 7/28/1983 CASAROLI R 11/5/2002 NLSF98-008/1#55  281301Z JUL 83 2 7/28/1983  R 11/5/2002 NLSF98-008/1#56  281714Z JUL 83 5 7/28/1983  D 11/5/2002 F98-008/1#57; R 5/3/2010 M08-099/2 #57740  281429Z JUL 83 8 7/28/1983  PAR 11/5/2002 F98-008/1#58; R 5/3/2010 M08-099/2 #57741  311455Z JUL 83 1 7/31/1983

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Withdrawer

CAS

12/5/2008

File Folder

MIDDLE EAST TRIP (MCFARLANE) CHRON CABLES

FOIA

[7/20/83-8/1/83]

M10-370/1

**Box Number** 

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					31	
ID Doc Type	Doc	ument Descriptio	n	No of Pages		Restrictions
57743 CABLE	31153	33Z JUL 83		2	7/31/1983	B1
	R	11/5/2002	NLSF98-008/1#60			
57744 CABLE	31191	14Z JUL 83		1	7/31/1983	B1
	R	4/19/2006	NLSF98-008/1#61			
57745 CABLE	31192	20Z JUL 83		2	7/31/1983	B1
	R	4/19/2006	NLSF98-008/1#62			
57746 CABLE	31143	31Z JUL 83		1	7/31/1983	B1
	R	11/5/2002	NLSF98-008/1#63			

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ID Doc Type	Doc	ument Descriptio	on	No of Pages	Doc Date	Restrictions
57729 LETTER	REAC	AN TO KING FAI	HD	3	7/20/1983	B1
	R	5/3/2010	M08-099/2 #5772	29		
57731 MEMO		OLAS VELIOTES CFARLANE	TO THE SECRETARY	1	7/21/1983	B1
	R	11/5/2002	NLSF98-008/1#48	3		
57732 MEMO	STEP		CRETARY RE NEXT IANDWRITTEN NOTES	7	ND	B1 ·
	PAR	11/5/2002	F98-008/1#49; PA M08-099/2 #5773		/2/2011	
57733 MEMO	BRIE	OTES TO THE SEC FING THE PRESID AYEL MEETING		1	7/22/1983	B1
	R	11/5/2002	NLSF98-008/1#50	7		
57734 TALKING POINTS	FOR I	BRIEFING THE PR	ESIDENT	3	ND	B1
•	R	11/5/2002	NLSF98-008/1#51	Į.		
57735 MEMO	CHEC PRES		CRETARY RE R BRIEFING OF THE LITTEN NOTES ON	5	ND	B1
	R	11/5/2002	NLSF98-008/1#52	?		

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					31	
ID Doc Type	Docu	ment Description		No of Pages	Restrictions	
57736 MEMO	MCFARLANE TO THE PRESIDENT THRU GEORGE SHULTZ, WILLIAM CLARK RE PROPOSED STRATEGY OF MY MIDDLE EAST MISSION			8	7/27/1983	B1
	PAR	4/19/2006	NLSF98-008/1#53			
57737 CABLE	271703	BZ JUL 83		2	7/27/1983	B1
	R	11/5/2002	NLSF98-008/1#54			
57738 CABLE	RE PR	OPOSED MEETING ROLI	WITH CARDINAL	1	7/28/1983	B1
	R	11/5/2002	NLSF98-008/1#55			
57739 CABLE	281301	Z JUL 83		2	7/28/1983	B1
	R	11/5/2002	NLSF98-008/1#56			
57740 CABLE	281714	Z JUL 83		5	7/28/1983	B1
	D	11/5/2002	F98-008/1#57; R 5 099/2 #57740	5/3/20	10 M08-	
57741 CABLE	281429	PZ JUL 83		8	7/28/1983	B1
	PAR	11/5/2002	F98-008/1#58; R 5 099/2 #57741	5/3/20	10 M08-	
57742 CABLE	311455 <b>R</b>	5Z JUL 83 11/5/2002	NLSF98-008/1#59	1	7/31/1983	B1
57743 CABLE		3Z JUL 83			7/31/1983	B1
J1143 CADLE	311533 <b>R</b>	11/5/2002	NLSF98-008/1#60	2	113111983	ρī
		-	50 000, 1#00			

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ID Doc Type	Doc Type Document Description			No of Doc Date Restric		
57744 CABLE	31191	14Z JUL 83		1	7/31/1983	B1
	R	4/19/2006	NLSF98-008/1#61			
57745 CABLE	31192	20Z JUL 83		2	7/31/1983	B1
	R	4/19/2006	NLSF98-008/1#62			
57746 CABLE	31143	31Z JUL 83		1	7/31/1983	B1
•	R	11/5/2002	NLSF98-008/1#63			

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# Ronald Reagan Library

Collection: EXECUTIVE SECRETARIAT, NSC: SUBJECT FILE:

Archivist: dlb

Records

8/1/83]

File Folder: Middle East Trip (McFarlane) Chron Cables [7/20/83-

Date: 11/30/99

Box 91407 Bowditch F98-008-1 Page 1

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
1. Letter	Reagan to King Fahd, 3 p.	7/20/83	P1/F1
2. Memo	Nicholas Veliotes to the Sectry., re: [McFarlane], 1 p. R 11/5/02 NLSF98-018/1 # 48	7/21/83	P1/F1
3. Memo	Veliotes to the Sectry, re: Next Steps in Lebanon, (handwritten notes on verso of pages 4,5), 7 p.	n.d.	P1/F1
4. Memo	Veliotes to the Sectry, re: Briefing the President for the Gemayel Meeting, 1 p. #50	2/11 M08-094/2 7/22/83	#57 <b>732</b> P1/F1
5. Talking Pts	Talking Points for Briefing the President, 3 p.	n.d.	P1/F1
6. Memo	Velictes to the Sectry, re: Checklist for Your Briefing-	n.d.	P1/F1
7. Memo	of the President, (handwritten notes on verse of page 4), 5 p. #52  McFarlane to President through George Shultz,  William Clark, re: Proposed Strategy of My Middle  East Mission, 8 p.  PACT 41, a 06 UCF98-0081, 753	7/27/83	P1/F1
8. Cable	Cable #2/17/032 Jul 83, 2 p.	7/27/83	P1/F1
9. Cable	Cable #271703Z Jul 83, 2 p.  R 11/5/02 NLSF98-008/1#54  No Cable #, re: Proposed Meeting with Cardinal	7/28/83	P1/F1
10. Cable	Casaroli, 1 p. 11 #55  Cable #281301Z Jul 83, 2 p	7/28/83	P1/F1-
11. Cable	Cable #281714Z Jul 83, 5 p.	7/28/83	P1/F1
12. Cable	Cable #281429Z Jul 83, 8 p.	7/28/83	P1/F1
13. Cable	Cable #311455Z Jul 83, 1 p.	7/31/83	P1/F1
14. Cable	Cable #311533Z Jul 83, 2 p.	7/31/83	P1/F1
15. Cable	Cable #311914Z Jul 83, 1 p.	7/31/83	P1/F1

Presidential Records Act - [44 U.S.C. 2204(a)]
P-1 National security classified information [(a)(1) of the PRA].
P-2 Relating to appointment to Federal office [(a)(2) of the PRA).

Release would violate a Federal statute [(a)(3) of the PRA].

Release would disclose trade secrets or confidential commercial or financial information (a)(4) of the PRA).

Release would disclose confidential advice between the President and his advisors, or

between such advisors [(a)(5) of the PRA]. Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of

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Freedom of Information Act - [5 U.S.C. 552(b)]
F-1 National security classified information [(b)(1) of the FOIA].
F-2 Release could disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA].

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# WITHDRAWAL SHEET Ronald Reagan Library

Collection: EXECUTIVE SECRETARIAT, NSC: SUBJECT FILE:

File Folder: Middle East Trip (McFarlane) Chron Cables [7/20/83-

8/1/83] Page 2 Box 91407 Archivist: dlb

Date: 11/30/99 Bowditch F98-008-1

16. Cable Cable #3119207 Jul 83. 2 p. 7/31/83 P1/F1  17. Cable Cable #311431Z Jul 83. 1 p. 7/31/83 P1/F1  R 11/5/02 NL5F98-008/1#63	DOCUMENT NO: AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
	1 <del>6. Cable</del>	Cable #3119207 Jul 83 2 p.  K 4/19/06 DCF98-008/1 #62  Cable #311431Z Jul 83, 1 p.  R 11/5/02 NLSF98-008/1-#63	7/31/83	

#### RESTRICTION CODES

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- P-2 Release would violete a Federal office [(a)(2) of the PRA].
  P-3 Release would violete a Federal statute [(a)(3) of the PRA].
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- Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA].
- Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA].
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# THE WHITE HOUSE WASHINGTON

July 20, 1983

Your Majesty:

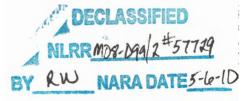
Bud McFarlane has reported on his meeting with you. I am most appreciative of your personal involvement which will be central to our prospects for success. You may be confident of my firm commitment to a final resolution of the problem in Lebanon and of the broader dispute.

I have now considered the results of his meetings in London, Jidda and Damascus with a view toward determining where we go next.

In this regard I think it is important that we review our common goals and how we might proceed to achieve them. Although our two countries share many interests, two, in particular, command our attention at this time; Lebanon and the Palestinian problem. If we are to avoid major upheavals in your part of the world which can only benefit the Soviet Union and the forces of radicalism, we must work even more closely together.

Concerning Lebanon I believe our efforts to resolve the problem ought to be founded upon two principles. The first is that every country is entitled to define autonomously its own security interests with respect to its neighbors and to determine how those interests will be protected. In the current context, the simultaneous withdrawal of all foreign forces under arrangements which are mutually agreeable seems to me a proper application of this principle. Establishing a stable security environment between Lebanon and both its neighbors must be our first priority.





The second principle is that every country is entitled to decide autonomously how it will conduct its peacetime relations with its neighbors. Surely Lebanon deserves to get on with this process as soon as possible.

We know that the immediate problem is to persuade President Assad that it is in his and Syria's interests to negotiate with Lebanon for the withdrawal of Syrian forces and for future security arrangements between the two countries. As a long-term matter we would welcome a stable mutually beneficial relationship with Syria. But based on Bud's conversations in Jidda, I know you share my view that President Assad is unlikely to show flexibility until he appreciates that there are risks associated with continued obstinacy. For this reason I hope we can devise a strategy for bringing President Assad into the negotiating process. Obviously formal meetings between Syrian and Lebanese officials would be a good place to start.

In the meantime I strongly believe that closer ties between Saudi Arabia, Jordan, Lebanon, Iraq and Egypt would be in the interests of stability in the region and would send a clear signal that there is strong support for Lebanon's integrity. Similarly the prospects that the PLO and Mr. Arafat will eventually fall under Syrian control cannot serve the cause of peace and cannot bring closer a resolution of the Palestinian question. For this reason, we believe it would serve everyone's interest for arrangements to be agreed upon for the PLO to leave Lebanon as soon as possible. Such a move would have the backing of yourself and those other Arab leaders who do not wish to see the Palestinian cause turned into a pawn in Syria's plans.

Your Majesty, our two countries have the resources to resolve these problems. If you and I commit ourselves to do whatever is necessary to break



the deadlock in Lebanon, we will have made a good beginning. For my part I am prepared once more to try to persuade Israel to agree to a withdrawal schedule that would occur without the agreement being brought formally into force and would have the Israelis begin their process of withdrawal first. I would hope that you could help in sounding out President Assad to see if he could accept this approach as a basis for total Syrian withdrawal within an agreed timeframe either in the context of a simultaneous, or non-associated, phased and possibly non-simultaneous Israeli withdrawal.

Sincerely,

Rose R

His Majesty Fahd ibn Abd al-Aziz Al Saud King of Saudi Arabia Jidda



# ASSISTANT SECRETARY OF STATE WASHINGTON, D.C. 20520

# SECRET/SENSITUVE

July 21, 1983

TO: .

The Secretary

THROUGH:

s/s

This is a first draft, done by my staff, on next steps on Lebanon. It has to be reworked and refined, with some time phasing concerning the decisions and actions we will have to take--for example, in the period before McFarlane leaves, as well as the mechanics of his mission and his preliminary objectives. I suggest you look at it before our meeting at 9:00 tomorrow, since it does try to pull together the status of the Lebanon situation after our talks with Gemayel. It might be helpful in focussing your thoughts both for our meeting at 9:00 tomorrow and the subsequent lunch with Gemayel.

Nicholas A. Veliotes

SECRET/SENSITIVE DECK:OADR

NLS F98-008/1448

NLS NARA, DATE 11/5/02

United States Department of State



Washington, D. C. 20520

# INFORMATION MEMORANDUM S/S

#### SECRET/NODIS

TO: The Secretary

FROM: NEA - Nicholas A. Veliotes

SUBJECT: Next Steps on Lebanon

We must regain momentum in achieving our fundamental policy objective in Lebanon--the withdrawal of all foreign forces. The visit of President Gemayel marks a natural starting point for this new initiative. We should begin immediately, therefore, to work out with the Lebanese a coordinated diplomatic strategy to attain this goal. At the same time, we must continue to bolster the GOL with economic and military assistance.

#### I. <u>Diplomatic Strategy</u>:

We are confronted by three basic problems: (A) the inevitability of an Israeli partial withdrawal, (B) continued communal violence, especially in the Shuf, and (C) Syrian intransigence. All three problems are interrelated and must be approached at the same time with a shared U.S.-Lebanese strategy.

#### A. Israeli Partial Withdrawal:

We agree with the Lebanese that any partial withdrawal must be linked to our mutual goal of the withdrawal of all foreign forces. The immediate problem posed by an Israeli partial withdrawal is to decide what kind of linkage we want and what we can get. During President Gemayel's visit a rough consensus emerged in favor of some kind of phased withdrawal plan. Under the plan proposed by the Lebanese, there would be a phased withdrawal with a set timetable, but the final phase of Israeli withdrawal would be linked with a Syrian withdrawal. The Lebanese-Israeli Agreement would only be formally implemented after a full Israeli withdrawal, but security arrangements would be set up as the withdrawals proceed, using an ad hoc committee arrangement to ensure both Israeli security as well as GOL control of areas vacated by

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BY LW NARA DATE 11/2/11

- 2 -

Israelis. Some variation of the Fahd Plan, employing a phased withdrawal and postponement of normalization negotiations, might also be adopted. In any case, we must:

- -- Decide on and win Israeli support for a plan linking their partial withdrawal to an eventual total withdrawal.
- -- Undertake through both diplomatic channels and a public affairs campaign a coordinated U.S.-Lebanese-Israeli strategy for portraying the Israeli partial withdrawal as a step in the right direction. The Israeli move must not be seen as a step toward permanent occupation of southern Lebanon and de facto partition.
- -- Initiate contingency planning both here and with other MNF contributors for either an expanded MNF presence or a new MNF mission. (The LAF seems to think that the MNF could expand its "presence" without increasing its size.)
- -- Work to establish better coordination between LAF and IDF forces on the ground in preparation for the Israeli withdrawal. Israelis should state that any attempt by Syria to expand its area of control in Lebanon by movement into areas from which IDF has withdrawn would constitute crossing a "red line".
- -- Activate the new McFarlane mission as soon as possible to ensure we have a negotiating team on the ground.

#### B. Communal Violence

Continuing communal violence, especially in the Shuf, is undermining efforts to restore Lebanon's unity and sovereignty. The GOL should therefore:

- -- Immediately begin negotiations with the Druze to end the fighting in the Shuf.
- -- Begin talks with the Shia to assure them that an Israeli partial withdrawal will not lead to the partition of southern Lebanon.
- -- Use these talks as the first step in negotiations aimed at the broader goal of achieving national reconciliation.

#### The U.S. could:

-- If asked, act as an intermediary to get the inter-communal negotiations started.

- 3 -

- -- Maintain links with all responsible Lebanese leaders to assure that we are aware of their concerns vis-a-vis the government.
- -- Ask the Saudis and other influential outsiders to encourage inter-communal dialogue.

#### C. Syrian Intransigence:

Even if the Israelis agree to some sort of phased withdrawal from Lebanon, we have no indications that the Syrians are willing to withdraw as well. In addition to the overall problem of Syrian intransigence, the Syrians will represent a more immediate threat when the Israelis partially withdraw. We have no guarantees that the Syrians will not attack the LAF as it takes control of areas vacated by the Israelis. Moreover, the Syrians are continuing their support for opponents of the GOL. Our objectives with the Syrians, therefore, should include obtaining, in the short-term, Syrian aquiescence in any LAF redeployment, and over the long-term convincing the Syrians to withdraw. To achieve these objectives we should:

-- Maintain regular diplomatic dialogue supplemented by high-level visits to:

Inform the Syrians of relevant details of the Israeli withdrawal, including LAF plans for deployment, and to outline any revised MNF deployments and operating instructions.

Tell the Syrians we expect no Syrian military move into vacated areas or any Syrian interference by themselves or through others in Israeli vacated areas during or after the redeployment.

Attempt, if possible, to win Syrian assurances of non-interference.

- -- Increase diplomatic pressure on Syria through our friends in the area, including Saudi Arabia, Egypt and Jordan, emphasizing the anti-Arab nature of the continuing Syrian occupation.
- -- Gain Algerian support for Syrian withdrawal by, inter alia, exploiting Syria's meddling with the PLO.

#### - 4 -

- -- Give discreet support to improvement of relations between Egypt and Iraq to help blunt the Syrian momentum by establishing a new locus of power in the inter-Arab context.
- -- Seek public and diplomatic support and pressure from our MNF partners, Turkey and other NATO countries.
- -- Use other forms of pressure on the Syrians, including discussions with the Israelis on a more agressive, albeit carefully calculated, posture vis-a-vis Syrian provocations.

#### The GOL should:

- -- Undertake more active lobbying with Saudi Arabia, Algeria, Iraq and other Arab states for Syrian withdrawal.
- -- Step up public and private efforts (including the Haddad channel) to engage the Syrians in dialogue.
- -- Encourage public statements by Lebanese communal leaders calling for Syrian withdrawal.
- -- Reiterate to the Syrians a willingness to negotiate arrangements to protect Syria's security interests. Offer a Gemayel visit to Damascus to break the ice.

#### II. Economic and Military Assistance

The U.S. has already provided Lebanon with substantial economic and military assistance. This support must continue.

#### A. Military Assistance

LAF has told us it has no immediate needs which would prevent deployment to areas vacated by the Israelis. Nevertheless, there are steps we could take if the LAF absorbs new equipment faster than we expect and which would also further bolster LAF morale:

- --We are already acting to expedite, as requested, deliveries of Ml-16 rifles, ammunition, bullet-proof vests and APCs.
- -- We should consider increasing the projected FY-84 FMS program for Lebanon which now stands at \$15 million.
  - -- Responding favorably to the LAF request for more tanks.

Lebanon - Internal

- What can/will bemayel do

o Vis a vis Druze?

- What can are do

- vis - a - vis - Ferciel

o Torward druze

- 5 -

#### B. Economic Assistance

Lebanon will soon receive \$150 million in grant aid from the FY-83 Lebanon Supplemental package. This ESF assistance is intended to exterd over the next two years. There would be little Congressional support for more massive aid. Nevertheless, we can:

- -- Continue to encourage aid to Lebanon from the industrial countries, as we have done at the World Bank's Donor Group meeting in Paris.
- -- Urge the oil-producing Arab countries to contribute a fair share of assistance.
- --Respond favorably to President Gemayel's request for economic cooperation between the U.S. and Lebanon through such devices, however marginal, as a bilateral tax treaty.
- -- Encourage the Eximbank to respond favorably to GOL requests for loans.

Drafted: NEA/ARN:WStanton:pdw

7/22/83, x 21018, #4798C

Cleared: NEA/ARN:DLMack

NEA/IAI: EAbington

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Washington, D. C. 20520

JUL 2 21983

BRIEFING MEMORANDUM S/S

# SECRET WODIS

TO

The Secretary

Session - Habil

FROM

NEA - Nicholas A Veliotes

SUBJECT:

Briefing the President for the Gemayel

Meeting, Friday, July 22, 1983

Following the dinner with the Vice President, I prepared the Talking Points at Tab 1 for your briefing of the President. At Tab 2 is additional background that you may wish to draw on during your briefing of the President and in the subsequent meeting. This is a more thoughtful reiteration of our follow-on meeting yesterday afternoon.

Attachments: As Stated

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NLS F98-008/1#50

BY 105 , NARA, DATE 11/5/02

#### TALKING POINTS FOR BRIEFING THE PRESIDENT

--We need to come out of the meeting with the President with a clear sense of direction for our mutual efforts and thus restore momentum to the pursuit of the policy goals in Lebanon.

--We have had over six hours of discussions with President Gemayel and his colleagues and finally believe we are talking to each other rather than past each other.

--President Gemayel was pleased with the working session yesterday afternoon when we focussed specifically on actions we could take together. We had a productive exchange on how to make a virtue out of the inevitability of partial Israeli withdrawal, agreeing that this must be linked in some way to a schedule for total Israeli withdrawal. There are several approaches to this which we will be further refining with the Lebanese.

--We also discussed ways of dealing with Syria. The key is Syrian withdrawal and all of our discussions including those concerning Israeli partial or "phased" withdrawal were related to this central goal. For example, we discussed the need to coordinate and reinforce our diplomatic efforts with the Arabs and Europeans, including working on the prospect of early PLO withdrawal; we also discussed the need for covert efforts to induce Syrian withdrawal.

--We also should be prepared to respond positively to Lebanese requests to accelerate the delivery of our military assistance in order to allow the Lebanese army to grow as fast as possible. The army is the key to the hopes for the future of Lebanon.

--We did not really have an in-depth discussion on the Multinational Force. The Lebanese will probably press for a larger American contingent to be deployed with the Lebanese army as it moves into the Shuf.

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NLS F98-008 1751

BY HOT NARA, DATE 115/00



-- The Lebanese appreciate our economic assistance to date, including the FY 83 supplemental \$150 million grant. Gemayel may press for a massive long-term assistance program which would be highly unrealistic. In this event you will want to assure him of our continued commitment and note that we will be working with other donors including the World Bank to meet Lebanon's economic priority needs.

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Our most immediate short term priority will be how to deal with the Israeli decision to redeploy. I recommend that you take charge of the meeting from the outset making the following points:

--We remain committed to the territorial integrity, sovereignty and unity of Lebanon. We know today's problem. In a word, Syria. We are determined to work with you to achieve total withdrawal of all foreign forces. This will not be easy. determination will match your courage. Let us go forward together.

-- The most immediate short term problem is the Israeli decision to redeploy. We agree that this must be done in the context of total withdrawal of Israeli, Syrian, and other foreign forces. The Prime Minister's suggestion of a phased withdrawal linked to a timetable, with the final Israeli withdrawal linked to a Syrian withdrawal has been an extremely useful contribution to our deliberations. We have also noted a special statement by the Defense Minister of Israel suggesting something along the same lines. This suggests there may be flexibility in the current Israeli position which will help us put any Israeli redeployment into the appropriate context of withdrawal of all foreign forces.

--It is important that we also work in other ways to keep the pressure on Syria. In this respect we have to be imaginative in finding the way to keep the Syrian problem before our friends and the international community. We will do our best with our own contacts direct with Syria but so far these have not been too promising.

-- I know you have also addressed issues in the military assistance field with Secretary Weinburger and his colleagues in Defense.





--I want to take advantage of the limited time we have to hear your views on how we can best move together in the several related areas to achieve our mutual objective of an independent and free Lebanon.

--To show our continued commitment and the priority of our Lebanon policy, I will today announce the appointment of \_\_\_\_\_ and \_\_\_\_ who will leave shortly to work on the ground in the area to achieve our goals in Lebanon.

TO:

The Secretary

FROM:

NEA - Nicholas A. Veliotes

SUBJECT:

Checklist for Your Briefing of the President in Preparation for his Meeting with Amin Gemayel, President of Lebanon, on Friday, July 22, 1983, at 11:30 a.m.

In your briefing of the President in preparation for his meeting with Amin Gemayel, you need to discuss the following key items.

#### Issues in the Negotiations for Withdrawal of All Foreign Forces:

1. Full Withdrawal of All Foreign Forces

Gemayel is not interested in partial withdrawal in absence of any understanding on full withdrawal, but is prepared to agree with us on a strategy which links the two in furtherance of our goal of getting all foreign troops out.

If the Israelis unilaterally redeploy, then the Lebanese may void the Agreement; we need to avoid this.

He wants to reach agreement with us on how to handle Syria.

We have discussed a process by which the U.S. approaches Israel and Saudi Arabia goes to the Syrians, with two basic proposals in hand.

2. Partial Withdrawal

Gemayel understands partial withdrawal is inevitable.

He also believes that any partial withdrawal must be linked somehow to full withdrawal. In this sense, the Israeli scheme stops too soon, leaving Israel in control of a large part of Lebanon, with little prospect that they will get out completely.

Gemayel has proposed a phased Israeli withdrawal with a timetable but with the final phase linked to Syrian withdrawal. He has support within his government for this idea. He would clearly package it for maximum political emphasis on full withdrawal.

He wants us to try it on Israel. It could be attractive, for it does not require Israel to get completely out unless Syria has in some fashion agreed to do likewise.

We would also try other ideas which would link partial withdrawals to a full withdrawal, but not necessarily by establishing a fixed date.

#### 3. Status of the Agreement

In their phased withdrawal scenario, the Lebanese insist on no residual Israeli presence and no other conditions than those already set out in the Agreement. This is important for Lebanese sovereignty.

The Agreement would be implemented after full withdrawal, but it would not be formally in effect during the withdrawal phases.

Normalization portions would be deferred until after full Israeli withdrawal. Security arrangements would be set up as withdrawals proceed, using an ad hoc committee arrangement. Israeli security would thus be protected.

The proposal also calls for Israeli help to the Lebanese in establishing control over the vacated areas.

Lebanon needs from us a decision on implementation of the Agreement under these circumstances and under the eventuality of a unilateral Israeli partial withdrawal.

#### 4. Dealing with Syria

Gemayel also wants us to raise with Israel a second proposal, the so-called "Fahd proposal," as an option to deal with the hardline Syrian refusal to talk.



This track would use Saudi Arabia's channels to the Syrians, thus keeping an active and vigorous Saudi involvement.

Israel and Syria would withdraw simultaneously and any normalization would be suspended for six months, after which "cosmetic renegotiations" would occur. Security arrangements would be put into effect. Subsequent Lebanese-Israeli negotiations would be possible, but not in furtherance of this particular Agreement.

If this doesn't work, we talked about having the Saudis try out the phased withdrawal plan on the Syrians.

The Lebanese, however, have no indication that Syria is interested in withdrawal under any of these ideas. They believe they are worth trying, however.

The Fahd proposal is not likely to be attractive to Israel, where normalization was an important selling point for the Agreement.

We discussed positive and negative pressures on the Syrians. They need to appreciate the costs and benefits. This would include a more active and coordinated diplomatic effort with the Arabs.

#### 5. PLO willingness to withdraw

We have had a signal that Arafat may be interested in pulling his fighters out of Lebanon.

We will follow this up, with Lebanese cooperation.

#### U.S. Military Help for Lebanon

#### 1. Military aid

Gemayel is not expected to table specific military aid requests; his army has improved appreciably with our help so far. He has tools to work with.

You will soon have for signature a supplemental appropriations bill providing Lebanon with another \$101 million in military assistance.



Our projected assistance for FY 84 is \$15 million; we could consider increasing this if the Lebanese army absorbs new equipment faster than we expect.

#### 2. The Multinational Force (MNF)

The Lebanese have definite ideas for an MNF role as a factor in a partial withdrawal scenario. The suggested U.S. role is limited but still troublesome unless the Lebanese meet strict criteria.

A big problem for Gemayel is controlling the factions in areas vacated by the Israelis. He wants our help--in the MNF--and also Israeli help, using their influence and local strength.

Gemayel knows the MNF will not solve his problem, which he sees as essentially the disastrous effect over time of foreign occupation, resulting in partition.

#### U.S. Economic Assistance

The Lebanon supplemental also includes \$150 million in grant economic aid.

Gemayel has proposed several other specific forms of economic cooperation. Our initial analysis shows these would be only marginally beneficial

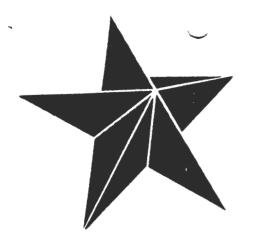
He may, however, also ask for a massive long-term assistance program. Although we should continue our financial as well as political support for Lebanon, direct budget support is increasingly difficult to justify to Congress. Our ability to help in this way is limited.

### Our Diplomatic and Political Role

Gemayel is a brave man who needs reassurance that we are not backing away from your Lebanon policy.

An American role is essential. We need an active negotiating presence on the ground.

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Sail, July De 183

# official text

JULY 23, 1983

REAGAN, GENAYEL AGREE ON 'NEXT STEPS' TO PEACE BY ALEXANDER N. SULLIVAN USIA WHITE HOUSE CORRESPONDENT

WASHINGTON -- PRESIDENT REAGAN AND LEBANESE PRESIDENT GENAYEL AGREED JULY 22 ON "THE NEXT STEPS" TO RESTORE LEBANESE INDEPENDENCE.

AT THE SAME TIME, THE PRESIDENT ANNOUNCED APPOINTMENT OF ROBERT MC FARLANE AS HIS PERSONAL REPRESENTATIVE TO THE MIDDLE EAST, REPLACING PHILIP HABIB. THE PRESIDENT SAID HABIB NEEDED TO RETURN TO PERSONAL DUTIES IN BUSINESS AND ACADEMIA. HABIB HAD HELD THE POST SINCE MAY: 1981.

HABIB NEEDED TO RETURN TO PERSONAL DUTIES IN BUSINESS AND ACADEMIA. HABIB HAD HELD THE POST SINCE MAY, 1981.

MC FARLANE IS EXPECTED TO LEAVE FOR THE MIDDLE EAST IN ABOUT TEN DAYS, AFTER ASSEMBLING A DIPLOMATIC TEAM AND ARRANGING HIS DUTIES AS DEPUTY ASSISTANT TO THE PRESIDENT FOR NATIONAL SECURITY AFFAIRS. HE WILL CONTINUE TO HOLD THAT POST IN ADDITION TO HIS DUTIES AS MIDDLE EAST EMISSARY.

A SENIOR ADMINISTRATION OFFICIAL SAID NC FARLANE WILL BE TALKING TO OTHERS ON THE HABIB TEAM TO DETERMINE THE

PAGE 02 -- PERCE

PERSONNEL FOR HIS MISSION. THOSE HE WILL BE TALKING TO INCLUDE AMBASSADOR MORRIS BRAPER AND RICHARD FAIRBANKS. THE OFFICIAL SAID REAGAN WAS "INSISTENT" THAT FAIRBANKS, AN OLD COLLEAGUE OF MC FARELANE'S, REMAIN ON THE TEAM.

AC FARLANE: IN BRIEF REMARKS TO REPORTERS AFTER HIS APPOINTMENT WAS ANNOUNCED BY REAGAN; SAID THE "OVERRIDING" ISSUE IN THE HIDEAST IS "THE HUMAN ANGUISH; WHICH EACH DAY WORSENS. THE SCALE OF TRAGEDY IN THE MIDDLE EAST SEEMS TO DEEPEN AND ELUDE OUR BEST EFFORTS TO BRING IT TO A CLOSE."

NONETHELESS, HE SAID, REAGAN HAS CONCLUDED THAT THE UNITED STATES HAS AN OBLIGATION TO DO ITS BEST TO HELP END THE SUFFERING IN THE REGION." AS AN INSTRUMENT OF THAT VERY DEEP PERSONAL CONVICTION (BY THE PRESIDENT), I AM MOST HUMBLE, AND SHARE HIS SENSE OF COMMITMENT... (AND I WILL BE) DOING WHAT I CAN TO RELIEVE THE LONG HISTORY OF SUFFERING AND TRAGEDY IN LEBANON," HE SAID.

AND TRAGEBY IN LEBANON," HE SAID.

MC FARLANE WAS COUNSELOR TO THE STATE DEPARTMENT BEFORE
JOINING THE WHITE HOUSE STAFF IN 1982. HE HAD PREVIOUSLY
SERVED ON THE STAFF OF THE SENATE ARMED SERVICES CONMITTEE,



PAGE 03 -- PEACE
AND HAD BEEN A MILITARY ADVISER TO HENRY KISSINGER WHEN
KISSINGER WAS NATIONAL SECURITY ADVISER TO PRESIDENTS NIXON
AND FORD.

REAGAN TOLD REPORTERS AS HE BADE FAREWELL TO PRESIDENT GENAYEL THAT HE HAD REAFFIRMED THE PRINCIPLES OF U.S POLICY TOWARD LEBANON -- THAT WASHINGTON CONTINUES TO SEEK THE "FULL WITHDRAWAL OF ALL FOREIGN FORCES FROM LEBANON," THAT IT SUPPORTS "A STRONG CENTRAL GOVERNMENT CAPABLE OF ASSERTING ITS AUTHORITY OVER ALL OF LEBANON," AND THAT IT DESIRES "SECURITY FOR ISRAEL'S NORTHERN BORDER" WITH LEBANON.

REAGAN SAID HE AND HIS VISITOR HAD REVIEWED THE "DIFFICULT AGENDA" OF THE MIDDLE EAST AND LEBANON, AND "HAVE AGREED ON THE NEXT STEPS WHICH WE SHOULD TAKE TOGETHER TO SET THIS PROCESS IN NOTION AND CARRY IT THROUGH."

A SENIOR ADMINISTRATION OFFICIAL SAID THE TALKS PROVIDED

A SENIOR ADMINISTRATION OFFICIAL SAID THE TALKS PROVIDED THE OPPORTUNITY FOR A "THOROUGH EXAMINATION ON BOTH SIDES" OF WHAT MIGHT BE POSSIBLE IN LEBANON. "THERE HAVE BEEN CHANGES IN EMPHASIS" GROWING OUT OF GENAVEL'S CONSULTATIONS

PAGE 04 -- PERCE WITH REAGAN, WITH SECRETARY OF STATE SHULTZ AND WITH DEFENSE SECRETARY WEINBERGER: THE OFFICIAL SAID. HE NOTED THAT REPORTERS SHOULD EXPECT "NO FUNDAMENTAL CHANGE IN STRATEGY" BUT SUGGESTED A NEW MEASURE OF FLEXIBILITY AND A DETERMINED NEW EFFORT TO REACH AGREEMENT WILL FLOW FROM THE MEETINGS. WHILE DECLINING TO BECOME SPECIFIC ABOUT THE CONTENT OF REAGAN'S DISCUSSIONS WITH GENAVEL, THE OFFICIAL SAID HE BELIEVES THE ISSUE OF SYRIAN WITHDRAWAL IS SUSCEPTIBLE TO SAYING THERE IS NO SUGGESTION THAT A "MAGIC NEGOTIATION. FORMULA" WAS FOUND IN THE CONSULTATIONS: THE OFFICIAL SAID; "WE HAVE SOME IDEAS, WE'VE RECONSIDERED SOME OF OUR EARLIER POSITIONS. POSITIONS. WE'VE TRIED TO REACH SOME HARMONIZATION OF OUR ASSESSMENT OF THE PROBLEMS WITH THE GOVERNMENT OF LEBANON." THE OFFICIAL SAID THE VISIT HAD BEEN "ENORMOUSLY VALUABLE IN REACHING A VERY STRONG CONSENSUS ON WHAT IT IS GOING TO TAKE TO ACHIEVE WITHDRAWAL OF FOREIGN FORCES...WE AND THEY

HE ADDED THAT "THERE HAVE BEEN DIFFERING EMPHASIS BY

(THE LEBANESE) ARE OF A CONMON MIND OF WHAT THE STRATEGY

MUST BE."

PAGE 05 -- PEACE
WASHINGTON AND BEIRUT IN THE PAST "AS TO WHAT OUGHT TO BE
TACKLED FIRST...AND WHAT THE PROSPECTS WERE FOR DEALING WITH
WHAT THEY VIEWED AS THE FOREMOST ISSUE...NOW, THAT DOESN'T
EXIST. WE HAVE A VERY SOLID CONSENSUS...AND WE SHALL SEE
HOW THAT COMMON VIEW, AS IT TRANSLATES THROUGH OUR
DIPLOMACY, WILL HAVE A DIFFERING OUTCOME" ON SYRIAN
WITHDRAWAL.

ANOTHER OFFICIAL SAID THE DISCUSSIONS WERE CONDUCTED IN THE CONTEXT OF SUPPORT FOR THE GOVERNMENT OF LEBANON'S GOAL OF COMPLETE WITHDRAWAL OF FOREIGN FORCES. AND HOW TO SUPPORT THAT GOAL IN SPECIFIC MAYS

THAT GOAL IN SPECIFIC WAYS.

ASKED IF THE SOUIET UNION HAD BEEN ASKED TO EXERT A
CONSTRUCTIVE ROLE IN THE PEACE PROCESS: THE OFFICIAL SAID
WASHINGTON IS IN CONTACT WITH MOSCOW AND DOES DISCUSS
MIDEAST ISSUES WITH THE SOUIETS. "WE KEEP LOOKING FOR A
CONSTRUCTIVE SOUIET ROLE:" HE SAID. "I HAVE YET TO FIND IT.
WE DO DISCUSS THESE MATTERS."

THE OFFICIAL SAID THE LEADERS ALSO DISCUSSED THE MULTINATIONAL FORCE IN BEIRUT AND THE INJURIES TO SEVERAL

SECKET

# WHITE HOUSE SITUATION ROOM

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SECRET STATE 209515

EXDIS, NSC FOR MCFARLANE/HALL EYES ONLY E O. 12356: DNG: OADR TAGS: PEPR, IT, XF, OVIP (MCFARLANE AND FAIRBANKS) SUBJECT: MCFARLANE/FAIRBANKS MISSION

- 1. (SECRET ENTIRE TEXT)
- 2. AMBASSADOR ROBERT C. MCFARLANE, DEPUTY ASSISTANT TO THE PRESIDENT FOR NATIONAL SECURITY AFFAIRS AND THE PRESIDENT'S PERSONAL REPRESENTATIVE IN THE MIDDLE EAST, WILL DEPART US FRIDAY, JULY 29 6:45 PM (LOCAL) ON TWA

Department of State C. Suly 21, 1997 By Olb NARA, LOLO 11/30/94

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#### SECHET

### WHITE HOUSE SITUATION ROOM

PAGE 02 OF 03 SECSTATE WASHDC 9515

DTG: 262307Z JUL 83 PSN: 066166

FLIGHT 840 AND ARRIVE ROME, SATURDAY, JULY 30 8:50 AM (LOCAL). AMBASSADOR MCFARLANE WILL BE ACCOMPANIED BY AMBASSADOR RICHARD FAIRBANKS, THE SPECIAL NEGOTIATOR FOR MIDDLE EAST PEACE AND THE FOLLOWING ADDITIONAL PERSONNEL:

- -- MRS. JONDA MCFARLANE
- --PAT MEYER
- --WILMA HALL -
- --HOWARD TEICHER
- --PHIL DUR

TWO (2) SECURITY PERSONNEL WILL JOIN IN ROME (NAMES TO BE FURNISHED). (CHRIS ROSS WILL JOIN THE PARTY UPON ARIVAL IN THE MIDDLE EAST.)

- 3. PLEASE MEET AND ASSIST AT AIRPORT AND ARRANGE FOR TRANSPORTATION AND APPROPRIATE OVERNIGHT ACCOMMODATIONS. BILLETING INFO: 1 DOUBLE ROOM FOR AMB. AND MRS. MCFARLANE; 7 SINGLES (FOR REMAINDER OF PARTY).
- 4. AMB. MCFARLANE AND PARTY WILL DEPART NEXT DAY (JULY 31) BY MILITARY AIRCRAFT O/A NOON (LOCAL). WILL REQUIRE TRANSPORTATION AND EXIT ASSISTANCE.
- 5. DEPARTMENT ADVICE ON PRESS QUERIES WILL BE PROVIDED SEPTEL.
- 6. FOR ROME: SHORT NOTICE AND TIMING THIS TRIP
  PRECLUDE MCFARLANE MEETING WITH ITALIANS AT THIS TIME.
  HOWEVER, DEPARTMENT CONTEMPLATES FUTURE MEETINGS WITH
  ITALIANS AS WAS DONE WITH AMB. HABIB. EMBASSY MAY IN
  ITS DISCRETION SO INFORM ITALIANS ON A CLOSE HOLD BASIS.

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PAGE 03 OF 03 SECSTATE WASHDC 9515 DTG: 2623072 JUL 83 PSN: 066166

7. PLEASE CONFIRM RECEIPT OF THIS CABLE.

BEIRUT MINIMIZE CONSIDERED. SHULTZ 8.

ВТ

SECRET

# THE WHITE HOUSE WASHINGTON

July 27, 1983

Wil,

Attached FYI. Red tag copy with RCM this afternoon.

klm

July 27, 1983

ACTION

MEMORANDUM FOR THE PRESIDENT

THROUGH:

GEORGE P. SHULTZ

WILLIAM P. CLARK

FROM:

ROBERT C. MCFARLANE

SUBJECT:

Proposed Strategy of For My Middle East Mission

This memorandum seeks your approval of a proposed strategy for my mission to the Middle East which in this first instance, will focus on the Lebanon crisis.

#### Introduction

Our objective in Lebanon remains an independent, sovereign country free of all foreign forces. The key to a resolution of the Lebanon crisis is Syrian withdrawal. Israel has agreed to withdraw under the terms set out in the May 17 Israel-Lebanon agreement and the accompanying side letters. Over the past eight months, Syria has managed to position itself as the arbiter of inter-Arab politics.

Rearmed by Moscow, unconcerned by the entreaties of other Arab

- CHCHE

DECLASSIFY ON: OADR

DECLASSIFIED IN PART

NLRR M099/2 #57736

BY KAL NARA DATE 11/29/12

states, financially indebted only to the Soviets and the Saudis, the Syrians will continue to be difficult to get out of Lebanon unless new pressures can be brought to bear.

President Assad sees time working in his favor. Opposition to the Lebanon war in Israel is growing, significantly contributing to the decision to redeploy the Israeli forces. The Lebanese are beset by increasing internal strife; this can lead to a rapid unraveling of Gemayel's consensus and therefore the credibility of his government. Assad's grip on the PLO (and consequent veto over the peace process) is tightening without negative consequences for Syria among the Arabs. Moreover, Assad is now more confident that the Syrian military, with Soviet support, would inflict heavy losses on Israel in limited war. In this context, Assad is demonstrating his dominance over the Arabs (not isolation from them) and does not see it in his interest to agree to withdraw in the near future. Rather, he has adopted a strategy designed to wreck the Lebanon-Israel agreement by waiting out the Israelis, bringing down Gemayel and undermining U.S. influence with the other Arabs. Assad does, however, have three basic weaknesses which we must exploit. His grip on the regime is based on control by the army of a hostile population. Domestic unrest in Syria, while not immediately

threatening to him, would create major difficulties as was experienced two years ago. His capital, Damascus, is within artillery range of Israeli military forces in Lebanon. He knows that only the United States can endow him with true leadership in the Arab world, because only the United States can work out a deal with Israel on the Palestinian problem and the Golan Heights.

#### The Strategy

In light of Syrian policy, our near-term strategy should be to ensure that a partial Israeli withdrawal takes place in a manner that increases the incentives and pressures on the Syrians to withdraw. To this end my trip will focus on the following priorities:

]. . Ensuring that a partial withdrawal is conducted in the context of interim steps toward complete withdrawal, with the last phase linked to Syrian withdrawal, not a date-certain.

intensifies

Assad's fear of a major war while increasing the economic burden of a presence in Lebanon and defense against the LDF.

2.

3. Increasing Syria's diplomatic isolation in the Arab world by working with the Saudis, Egyptian and other Arab countries.

4.

### Country-By-Country Approaches

Based on the strategy outlined above, I would use my initial meeting in each capital to try to accomplish the following objectives.

CICKLI

SECRET -

#### Lebanon

- Reaffirm the commitments you made to President Gemayel.
- Brief the Lebanese on this week's meetings with Arens and Shamir.
- Explain how we plan to take advantage of the partial with-drawal, stressing the requirement for accelerated and frequent coordination meetings with the IDF and LAF plus our determination to ensure that partial withdrawal is an interim measure.
- Emphasize our tough posture toward Syria and explore how we can increase the pressures on Assad.
- Explore additional military measures, unilateral or in the MNF context, which would reassure the Lebanese while strengthening our diplomacy.

#### Syria

- Reassure Assad that we recognize Syria's security interests in Lebanon and are prepared to discuss how to satisfy them.

GECRET

CHORET

- Reemphasize that our commitment to the Lebanon-Israel agreement will not waiver and that we are prepared to be patient and not despair over a lack of quick results.
- Stress that the situation will only become more dangerous, and that Israeli redeployment will not reduce prospects for war. Indeed, Israel is likely to hold Syria responsible for Israeli casualties.
- Make clear the limits of our ability to restrain the Israelis.
- Try to undermine Syrian confidence in Soviet support for Syria in the event of renewed fighting with Israel.

#### Saudi Arabia

- Emphasize our wish to keep the Saudis fully engaged in the Lebanon negotiations.
- Be prepared to present the Fahd plan for Lebanon withdrawal to Syria and if Syria shows interest, I will talk to the Israelis about it.

- (H)(H)(H)

- Stress the dangers to Saudi Arabia of persuing a cautious foreign policy. Urge Prince Saud to visit Cairo.
- Try to get Saudi support for policy to get PLO out of Lebanon and out of Syrian control.

#### Jordan, Iraq, Egypt, and Magreb

- Emphasize the need to support Gemayel.
- Discuss ways of isolating Assad.
- Solicit views on how to play the Palestinian card.

#### Israel

- Restate the U.S. commitment to the Israel-Lebanon agreement.
- Stress that the side letter is unimplementable. Thus by acting unilaterally, Israel effectively amends the agreement.
- Seek Israeli agreement to a formula that ensures the redeployment is cast as an interim step leading to full withdrawal with the final phase linked to Syrian withdrawal.

- Seek Israeli reaction to our ideas for increasing the pressur
on the Syrians, including possible Arab League actions, IDF
measures, Lebanese initiatives,
· · · · · · · · · · · · · · · · · · ·
- Depending on the status of outstanding Israeli military
assistance requests, it would be important to be forthcoming
on items that strengthen our strategic relationship. In
return, we would expect Israel to be more accepting of our
need for close military relations with our Arab friends.
Operational Issues
I plan to begin my talks next Sunday in Beirut. I would then go to
Damascus, Jidda and Jerusalem before initiating visits on a daily
basis if necessary to each of the capitals.
Approve Disapprove
ODCRET -
<del></del>

#### SEUREL

### WHITE HOUSE SITUATION ROOM

PAGE 01 OF 02 ROME 7375 S1T667 ANØ11316

DTG: 2717037 JUL 83 PSN: 067520

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AMEMBASSY DAMASCUS 1011

AMEMBASSY AMMAN 1492

AMEMBASSY CAIRO 3903

AMEMBASSY JIDDA 1787

SECRET ROME 17375

EXDIS

FROM VATICAN OFFICE

DEPATMENT PLEASE PASS TO NSC FOR AMBASSADOR MCFARLANE

E. O. 12356 DECL: OADR

TAGS: PEPR, PREL, VT, XF

SUBJECT: MCFARLANE/FAIRBANKS MISSION

REF: (A) STATE 209515 (B) ROME 16571 (C) ROME 16783

1. 5 - ENTIRE TEXT

2. RRGARDING POSSIBLE FUTURE MEETINGS MENTIONED PARA 6, REF A, DEPARTMENT MAY ALSO WISH TO CONSIDER A FUTURE MEETING WITH VATICAN SECRETARY OF STATE CARDINAL CASAROLI DURING A ROME STOPOVER, PARTICULARLY IN LIGHT OF THE POPE'S RECENT STATEMENT ON LEBANON (REF B) AND WHAT

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### WHITE HOUSE SITUATION ROOM

PAGE 02 OF 02 ROME 7375

DTG: 2717032 JUL 83 PSN: 067520

EXDIS

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THE VATICAN IS DOING ON ITS OWN INITIATIVE (REF C).

WE REALIZE THE TIME PRESSURES ARE SEVERE AND THIS HAS

NOT BEEN POSSIBLE IN THE RECENT PAST BUT, GIVEN THE

RENEWED FIGHTING INVOLVING CHRISTIAN GROUPS AND THE

FACT FIRST HAND USG VIEWS WOULD REACH THE POPE DIRECTLY,

(DEPENDING ON CIRCUMSTANCES WE WOULD NOT DISCOUNT THE

POSSIBILITY OF A BRIEF AUDIENCE) IT COULD BE WELL

WORTH THE INVESTMENT OF AN HOUR'S TIME.

BEIRUT MINITIZE CONSIDERED.

PLANTY

BT

# SECRET SCHETTIVE

AZOOD:RBYBH9:NZ\C D7/28/83 EXT- 25324 S/SN:RFRIRBR

NSC:RMCFARLANE

S/SICHILL FAT L.

CORRECTOR

INNEDIATE ROME

EXDIS
FOR VATICAN OFFICE FROM MCFARLANE/FAIRBANKS

BNG: OADR

PEPR, IT, XF, OVIP (MCFARLANE AND FAIRBANKS)

PROPOSED MEETING WITH CARDINAL CASAROLI

REF: A) ROME 17375; B) STETTE 209515

1. (3-ENTIRE TEXT)

2. REGARDING POSSIBLE FUTURE MEETING WITH VATICAN SECRETARY OF STATE CARDINAL CASAROLI: SINCE SHORT NOTICE AND TIMING THIS TRIP PRECLUDE MEETING WITH ITALIAN GOVERNMENT OFFICALS, OUR ANSWER AND RATIONALE IN REF B APPLIES TO MEETING AT THIS TIME WITH VATICAN OFFICIALS. WE DO, HOWEVER, HOPE TO MIET WITH BOTH GOI AND VATICAN OFFICIALS AT EARLY OPPORTUNITY. YY

NLS #98-008/1#55

BY LOS NARA, DATE 11/5/02

SECRET RENSITIVE

#### -6UNT TUENTTAL

### WHITE HOUSE SITUATION ROOM

PAGE 01 OF 02 PARIS 7873

DTG: 2813017 JUL 83 PSN: 068920

JOR: 209/18047

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WHSR COMMENT: ----- CHECKLIST --

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O 281301Z JUL 83
FM AMEMBASSY PARIS

TO SECSTATE WASHDC IMMEDIATE 5710

INFO AMEMBASSY TEL AVIV PRIORITY 6015 AMEMBASSY BEIRUT PRIORITY 0090 AMCONSUL JERUSALEM PRIORITY 1474 AMEMBASSY DAMASCUS 2492

CONFIDENTIAL PARIS 27873

EXDIS

E.O. 12356: DECL: PADR TAGS: PREL, FR. XF. LE

SUBJECT: TRAVEL OF MIDDLE EAST SPECIAL ENVOY MACFARLANE

REF: STATE 209253

- 1. (%-ENTIRE TEXT)
- 2. WE NOTE FROM REFTEL THAT SPECIAL ENVOY MACFARLANE IS TO BE TRAVELING TO THE MIDDLE EAST SHORTLY. WE BELIEVE IT IS EXTREMELY IMPORTANT THAT HE VISIT PARIS IN CONNECTION WITH THIS TRAVEL, PREFERABLY ENROUTE TO THE MIDDLE EAST.
- 3. AS THE DEPARTMENT IS AWARE, FOREIGN MINISTER CHEYSSON RECENTLY COMPLETED A SWING THROUGH THE

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### WHITE HOUSE SITUATION ROOM

PAGE 02 OF 02 PARIS 7873

DTG: 2813017 JUL 83 PSN: 068920

MIDDLE EAST. IT APPEARS TO US THAT FRANCE MAY BE GROPING AROUND FOR A NEW ROLE FOR ITSELF AND THAT THIS EFFORT COULD LEAD THE FRENCH IN UNHELPFUL DIRECTIONS UNLESS WE MAINTAIN CLOSE COORDINATION WITH THEM. PARIS IS CURRENTLY WORRIED ABOUT BEING DRAGGED ALONG BY OUR POLICY WITHOUT BEING SURE HOW WE ARE PROCEEDING. THEY FEEL WE HAVE NOT CONSULTED CLOSELY ENOUGH WITH THEM AS AN IMPORTANT PARTNER IN THE MNF. THE CHANGE IN MIDDLE EAST NEGOTIATORS HAS REINFORCED THEIR FEELING OF BEING OUT OF TOUCH WITH WASHINGTON VIEWS.

- 4. CONSULTATIONS IN WASHINGTON AND BEIRUT ARE FINE, BUT THE KEY FRENCH POLICY-MAKERS ARE HERE IN PARIS. THEY DO NOT KNOW MACFARLANE, AND SUCH PERSONAL CONTACT IS IMPORTANT TO THEM. DIRECT TALKS BY MACFARLANE COULD BE IMPORTANT IN KEEPING FRANCE ON TRACK WITH US -- PARTICULARLY IF FOLLOWED UP WITH MORE OF A DIALOGUE IN PARIS.
- 5. BEIRUT MINIMIZE CONSIDERED.
  MARESCA
  BT

#### ALUNE HUENTHAL

### WHITE HOUSE SITUATION ROOM

PAGE 01 OF 03 PARIS 7947

DTG: 281714Z JUL 83 PSN: 069477

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TOR: 210/00041

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PRIORITY

UTS5077

DE RUFHFR #7947/01 2091719

P 281714Z JUL 83

FM AMEMBASSY PARIS

TO SECSTATE WASHDC PRIORITY 5754

INFO AMEMBASSY BEIRUT PRIORITY 0091

AMEMBASSY TEL AVIV PRIORITY 6016

AMCONSUL JERUSALEM PRIORITY 1475

AMEMBASSY MOSCOW PRIORITY 6449

AMEMBASSY DAMASCUS PRIORITY 2494

USELO RIYADH PRIORITY Ø986

AMEMBASSY TUNIS PRIORITY 5485

AMEMBASSY ALGIERS PRIORITY 5730

AMEMBASSY JIDDA PRIORITY 5076

AMEMBASSY CAIRO PRIORITY 7464

C O N F I D E N T I A L SECTION Ø1 OF Ø2 PARIS 27947

EXDIS

E.O. 12356: DECL: OADR

TAGS: PREL, FR. LE, XF

SUBJECT: CHEYSSON'S MIDDLE EAST VISIT AND LEBANON

REF: (A) STATE 196901. (B) PARIS 24702 (BOTH NOTAL).

(C) STATE 209253

- 1. (C-ENTIRE TEXT)
- 2. OUR CONTACTS INSIST THAT EXTERNAL RELATIONS MINISTER

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#### THE LUENT AL

### WHITE HOUSE SITUATION ROOM

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DTG: 2817142 JUL 83 PSN: 069477

CHEYSSON'S RECENTLY-CONCLUDED SWING THROUGH THE MIDDLE EAST WAS ONLY AN INFORMATIONAL (FACT-FINDING) TRIP AND THAT FRANCE FOR THE MOMENT HAS NO NEW IDEAS OR PROPOSALS TO PUT FORWARD. THE TRIP WAS UNDERTAKEN BECAUSE THE FRENCH ARE CONCERNED THAT THE WAY THE U.S. HAS BEEN HANDLING THE SITUATION IS UNLIKELY TO LEAD TO POSITIVE RESULTS. THEY FEEL OUT OF TOUCH WITH U.S. THINKING, AND CHEYSSON NEEDED FIRST-HAND IMPRESSIONS ON WHICH TO BASE HIS OWN JUDGMENTS. IN PARTICULAR, THE FRENCH ARE WORRIED ABOUT THE STAYING POWER OF THE GEMAYAL GOVERNMENT.

- 3. IN DISCUSSING THE TRIP, ONE SOURCE AT THE QUAI BROUGHT UP THE MATTER OF REDEPLOYMENT OF FRENCH MNF TROOPS TO THE SHUF, WHICH LEADS US TO BELIEVE THAT CHEYSSON MAY HAVE BEEN TAKING SOME SOUNDINGS IN SYRIA ON THAT QUESTION.
  OUR SOURCE SAID THAT THE FRENCH AMBASSADOR IN WASHINGTON WAS INSTRUCTED TO INFORM THE DEPARTMENT THAT FRANCE WOULD BE WILLING TO MOVE TROOPS INTO THE SHUF ONLY IF CERTAIN CONDITIONS ARE MET. FIRST, A REQUEST MUST BE MADE BY THE GOVERNMENT OF LEBANON. ALL PARTIES MUST AGREE TO IT, AND BY ALL PARTIES THE FRENCH INCLUDE ISRAEL, SYRIA, THE PHALANGE, WALID JUMBLATT, ETC.
- 4. IN JULY 28 MEETING WITH QUAI SECGEN MARTIN, CHARGE DREW ON POINTS IN REFTEL C. IN RESPONSE, MARTIN (PROTECT) CONFIRMED TO CHARGE THAT THE FRENCH HAVE NO NEW IDEAS FOR ADVANCING THE SITUATION. HE SAID THE FRENCH ANALYSIS OF THE SYRIAN ATTITUDE HAS BEEN DEDUCED FROM WHAT THE SYRIANS SAY THEY DO NOT WANT, COUPLED WITH THE IMPLICATIONS OF THE SITUATION ON THE GROUND AND OF A NUMBER OF VEILED SYRIAN STATEMENTS. MARTIN NOTED THAT LEBANON IN MANY WAYS IS A EUROPEAN (MAINLY FRENCH) CREATION DATING FROM THE MIDDLE AGES. WITHOUT THE CRUSADES, AND THEIR AFTER-EFFECTS, SYRIAN CONTROL OVER MUCH OF MODERN LEBANON WOULD BE NATURAL. EVEN NOW, MARTIN SAID, THE

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#### WHITE HOUSE SITUATION ROOM

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DTG: 281714Z JUL 83 PSN: 069477

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LEBANESE POPULATION IN AREAS UNDER SYRIAN CONTROL HAS COME TO ACCEPT MANY ASPECTS OF SYRIAN ADMINISTRATION. MARTIN ALSO RECALLED THE SYRIAN CLAIM THAT BEIRUT WAS THE "NATURAL" PORT FOR MUCH OF SYRIA. THESE INDICATIONS APPEARED TO SUGGEST THAT THE SYRIANS HAD IN MIND A DEFACTO PARTITION, BUT WERE UNWILLING TO STATE THIS PUBLICLY. THE SYRIANS ALSO APPEAR TO BELIEVE THAT THE EVOLUTION OF EVENTS HAS PUT THEM IN A POSITION WHERE FOR THE FIRST TIME THEY HAVE SOME LEVERAGE FOR ADVANCING THEIR OWN INTERESTS AND THEIR OWN VERSION OF HOW THINGS SHOULD BE ORGANIZED. ASSAD WAS NOT ABOUT TO RELINQUISH THIS LEVERAGE WITHOUT ADVANCING IN THE DIRECTION HE WANTED.

IN THESE CIRCUMSTANCES, MARTIN RECALLED AN IDEA WHICH HAD CIRCULATED IN THE QUAL D'ORSAY SOME MONTHS AGO FOR A REFERENDUM ON A LAIC LEBANESE STATE. THIS IDEA HAD SUPPORT FROM WALID JUMBLATT, AND MARTIN NOTED THAT AMIN GEMAYEL HAD ALLUDED TO IT FOLLOWING HIS MEETING WITH MITTERRAND EARLIER THIS WEEK. THE IDEA WOULD BE THAT THROUGH A NATION-WIDE REFERENDUM ON REORGANIZING THE LEBANESE STATE ALONG NON-RELIGIOUS LINES THE LEBANESE COULD REAFFIRM THEIR ATTACHMENT TO NATIONHOOD. IN TURN, COULD UNDERCUT IDEAS ABOUT DE FACTO PARTITION AND ENCOURAGE SYRIAN AND ISRAELI DEPARTURE. MARTIN ALSO SAID CHEYSSON HAD BEEN IMPRESSED BY ARAFAT'S LACK OF IDEAS FOR ADVANCING THE SITUATION. ARAFAT EXPOUNDED ON HIS THESIS OF AN OBJECTIVE U.S.-SYRIAN ALLIANCE WHICH WOULD GIVE THE SYRIANS PRACTICAL CONTROL OVER THE REMNANTS OF THE PLO IN LEBANON IN EXCHANGE FOR A DE FACTO ISRAELI PROTECTORATE IN SOUTHERN LEBANON. ARAFAT SHOWED NO INTEREST IN GOING BT

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### WHITE HOUSE SITUATION ROOM

PAGE 01 OF 02 PARIS 794 \$17065 AN011679

PAGE 01 OF 02 PARIS 7947 DTG: 281714Z JUL 83 PSN: 069480

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UTS5078
DE RUFHFR #7947/02 2091720
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INFO AMEMBASSY BEIRUT PRIORITY 0092

AMEMBASSY TEL AVIV PRIORITY 6017

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AMEMBASSY TUNIS PRIORITY 5486

AMEMBASSY ALGIERS PRIORITY 5731

AMEMBASSY CAIRO PRIORITY 7465

C O N F I D E N T I A L SECTION 02 OF 02 PARIS 27947

EXDIS

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E.O. 12356: DECL: OADR
TAGS: PREL, FR, LE, XF
SUBJECT: CHEYSSON'S MIDDLE EAST VISIT AND LEBANON
BACK TO THE JORDANIAN OPTION. MARTIN CONCLUDED THAT
THE OVERALL APPEARANCE OF THE MIDDLE EAST SITUATION WAS
GLOOMY AND THAT FOR THE MOMENT THERE WERE NO POSITIVE
POINTS AT ALL ON WHICH TO BUILD.

7. COMMENT: THE FRENCH WANT TO PLAY A GREATER ROLE IN

### **CONFIDENTIAL**

#### GUNE I DENTIAL

### WHITE HOUSE SITUATION ROOM

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DTG: 281714Z JUL 83 PSN: 069480

THE EVOLUTION OF EVENTS IN LEBANON AND THE MIDDLE EAST IN GENERAL. THEY ARE NOT SATISFIED WITH THE WAY THE U.S. IS HANDLING THE SITUATION. AND IT SEEMS THAT CHEYSSON WANTED TO TAKE THE PULSE OF THE AREA TO SEE IF THERE WAS ROOM FOR A FRENCH INITIATIVE. WE TAKE FRENCH STATEMENTS AT FACE VALUE AND DO NOT REPEAT NOT BELIEVE THEY CURRENTLY HAVE CONCRETE IDEAS FOR ACTION. IN ANY EVENT. BEFORE LAUNCHING INTO SOMETHING OF THEIR OWN. THEY WOULD WANT TO BE SURE THAT ALL OF THE PARTIES CONCERNED WERE WILLING TO ACCEPT A FRENCH INITIATIVE. NONETHELESS. THINKING IS CLEARLY GOING ON. WE BELIEVE THIS MAKES CONTINUATION OF A DYNAMIC U.S.-FRENCH CONSULTATION PROCESS NECESSARY. AS WE HAVE ARGUED IN A SEPTEL, SUCH CONSULTATIONS. BEGINNING WITH A VISIT BY SPECIAL ENVOY MACFARLANE. WILL HELP TO KEEP FRENCH SUPPORT AND TO PRECLUDE UNHELPFUL INITIATIVES.

8. BEIRUT MINIMIZE CONSIDERED. MARESCA BT

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PAGE 01 OF 03 CAIRO 1790 S11797 AN011430

DTG: 281429Z JUL 83 PSN: 068613

TOR: 209/14357

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WHSR COMMENT: ---CHECKLIST---

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OP IMMED DE RUEHEG #1790/01 2091435 0 281429Z JUL 83 FM AMEMBASSY CAIRO

TO SECSTATE WASHDC IMMEDIATE 6786

INFO WHITEHOUSE WASHDC IMMEDIATE AMEMBASSY AMMAN PRIORITY 3387 AMEMBASSY BEIRUT PRIORITY Ø129 AMEMBASSY DAMASCUS PRIORITY Ø838 AMEMBASSY JIDDA PRIORITY 6257 USELO RIYADH PRIORITY 2539 AMEMBASSY TEL AVIV PRIORITY 2642 AMCONSUL JERUSALEM PRIORITY Ø862

S E C R E T SECTION Ø1 OF Ø3 CAIRO 2179Ø

EXDIS WHITE HOUSE FOR AMBASSADOR MCFARLANE E.O. 12356: DECL: OADR TAGS: PREL, PLO, EG, LE, SY, IS, XF

SUBJECT: EGYPTIAN VIEWS ON THE EVE OF THE MCFARLANE

MISSION

- SECRET-ENTIRE TEXT.
- 2. SUMMARY: KAMAL HASSAN ALI EMPHASIZED TO ME ON JULY 26 THAT THE GOE LOOKS FORWARD TO A VISIT BY AMBASSADOR MCFARLANE AT SOME POINT DURING HIS FORTHCOMING

BY AW NARA DATE 5-6-10

PAGE 02 OF 03 CAIRO 1790 DTG: 2814297 JUL 83 PSN: 068613

TRIP TO THE AREA. THE EGYPTIANS ARE ANXIOUSLY HOPING THAT THE USG CAN FIND SOME WAY OF DEMONSTRATING TANGIBLE PROGRESS AND INSTILLING NEW CONFIDENCE IN THE PEACE PROCESS, IF NOT ON THE LEBANON FRONT, THEN IN CONNECTION WITH WHAT THEY SEE AS INCREASINGLY DISTRESSFUL BEHAVIOR BY ISRAEL IN THE OCCUPIED TERRITORIES. ALI ALSO MADE CLEAR THAT THE ABSENCE OF ANY MENTION OF CAIRO IN PRESIDENT MUBARAK'S RECENT REAFFIRMATION OF EGYPT'S CALL FOR THE ESTABLISHMENT OF A PALESTINIAN GOVERNMENT-IN-EXILE WAS DELIBERATE. END SUMMARY.

3. I MET FOR ABOUT AN HOUR ON TUESDAY, JULY 26 WITH DEPUTY PRIME MINISTER AND FOREIGN MINISTER KAMAL HASSAN ALI -- MY PRIMARY PURPOSE BEING TO REVIEW A VARIETY OF CURRENT ISSUES WITH HIM (SEPTELS) BEFORE LEAVING CAIRO TOMORROW ON HOME LEAVE. IN THE PROCESS. I MENTIONED THE FACT OF PHIL HABIB'S RETIREMENT AND THE APPOINTMENT OF AMBASSADOR MCFARLANE AS HIS SUCCESSOR. STRESSING THAT THIS DEMONSTRATED PRESIDENT REAGAN'S UNDIMINISHED COMMITMENT TO WORK ACTIVELY FOR PROGRESS ON LEBANON AND IN THE OVERALL PEACE PROCESS. MAKING CLEAR THAT I WAS SPEAKING ON MY OWN PERSONAL INITIATIVE. I SAID THAT I ASSUMED MCFARLANE AND HIS TEAM WOULD BE TRAVELING TO THE MIDEAST IN THE FAIRLY NEAR FUTURE (THIS WAS PRIOR TO OUR RECEIPT OF STATE 209515). AND THAT WE WOULD CERTAINLY ENCOURAGE HIM TO VISIT CAIRO WHILE HE IS IN THE AREA. I ASKED ALI IF ANY PARTICULAR PERIOD IN THE NEXT FEW WEEKS WOULD BE DIFFICULT OR INAPPROPRIATE FOR SUCH A VISIT FROM THE EGYPTIAN VIEWPOINT. ALL REPLIED THAT PRESIDENT MUBARAK HAS NO PLANS TO TRAVEL ABROAD BEFORE SEPTEMBER AND THAT HE HIMSELF PLANS TO REMAIN INEGYPT UNTIL MID-SEPTEMBER (SAVE FOR PERHAPS COUPLE OF DAYS

AT THE END OF AUGUST). HE SAID IT WOULD BE EMINENTLY REASONABLE FOR THE MCFARLANE MISSION TO INCLUDE CAIRO

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DTG: 281429Z JUL 83 PSN: 068613

IN ITS FIRST AREA TOUR.

- 4. I THEN ASKED ALI IF HE HAD ANY THOUGHTS ABOUT THE FUTURE OF THE PEACE PROCESS AND RELATED DEVELOPMENTS THAT WE MIGHT CONVEY TO AMBASSADOR MCFARLANE. ALI REPLIED INSTANTLY THAT THE SITUATION IN THE MIDEAST IS "VERY CRITICAL." HE DESCRIBED SYRIA'S CONTINUED ADAMANT OPPOSITION TO THE LEBANON-ISRAEL AGREEMENT AS PRIMARILY RESPONSIBLE FOR THIS. SYRIA, HE SAID, ALREADY CONTROLS THE PLO. ARAFAT CLEARLY HAS NO AVENUE OF ESCAPE FROM SYRIAN DOMINATION. HIS DEPUTIES, IN ORDER TO PLACATE THE SARG, HAVE ALREADY BEGUN TO SHUN ALL INTEREST IN MODERATION. UNDER THESE CIRCUMSTANCES, SAID ALI, THE POSSIBILITY OF RENEWED DIALOGUE BETWEEN ARAFAT AND KING HUSSEIN IS NIL.
- 5. THE SYRIANS THEMSELVES, ALI CONTINUED, ARE HOLDING OUT FOR MORE THAN A "GOLAN GUARANTEE." THEY MAY EVEN HAVE THEIR CAPS SET FOR THE PARTITION OF LEBANON. AT THE VERY LEAST. THEY WILL INSIST ON MAINTAINING A "SPECIAL INFLUENCE" THERE. THE "NATIONALIST LEBANESE FRONT" THEY HAVE FORMED (KARAME. JUMBLATT AND FRANGIEH) IS AIMED AT ACHIEVING THAT OBJECTIVE. THE PROBLEM OF A PARTIAL ISRAELI WITHDRAWAL IN THIS CONTEXT, SAID ALI, IS THAT IT COULD LEAD TO A REAL PARTITION OF LEBANON. IF THIS HAPPENS. THE EGYPTIANS FEAR THAT ISRAELI SETTLEMENTS WOULD SOON FOLLOW IN SOUTH LEBANON. 6. ANOTHER, PERHAPS EVEN GREATER DANGER FOR THE PEACE PROCESS, IN ALI'S VIEW, IS REFLECTED IN ISRAELI DEFMIN ARENS' LATEST REMARKS REGARDING THE FUTURE APPLICATION OF ISRAELI LAW TO THE WEST BANK AND GAZA. "WHENEVER THEY START TALKING LIKE ΒT

PAGE 01 OF 03 CAIRO 1790

DTG-2814297 JUL 83 PSN: 068614 TOR: 299/14377

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OP IMMED DE RUEHEG #1790/02 2091436 0 281429Z JUL 83 FM AMEMBASSY CAIRO

TO SECSTATE WASHDC IMMEDIATE 6787

INFO WHITEHOUSE WASHDC IMMEDIATE AMEMBASSY AMMAN PRIORITY 3388 AMEMBASSY BEIRUT PRIORITY 0130 AMEMBASSY DAMASCUS PRIORITY 0839 AMEMBASSY JIDDA PRIORITY 6258 USELO RIYADH PRIORITY 2540 AMEMBASSY TEL AVIV PRIORITY 2643 AMCONSUL JERUSALEM PRIORITY Ø863

S E C R E T SECTION Ø2 OF Ø3 CAIRO 2179Ø

EXDIS

WHITE HOUSE FOR AMBASSADOR MCFARLANE E.O. 12356: DECL: OADR TAGS: PREL. PLO. EG. LE. SY. IS. XF SUBJECT: EGYPTIAN VIEWS ON THE EVE OF THE MCFARLANE THAT." ALI OBSERVED, "SOMETHING IS ON THE WAY." IN ADDITION, ISRAELI OCCUPATION PRACTICES ON THE WEST BANK ARE SEEN BY EGYPT AS DESIGNED INCREASINGLY TO ACCELERATE AND ENSURE ISRAELI CONTROL. SETTLEMENTS ACTIVITY IS NOT THE ONLY ASPECT. THE APPOINTMENT OF AN ISRAEL! MAYOR IN HEBRON, REGULATIONS FAVORING ISRAELI BANKS AT THE EXPENSE OF ARAB-OWNED ENTERPRISES. AND MANY OTHER POLICIES THAT ENCOURAGE A STEADY FLOW

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DTG: 2814297 JUL 83 PSN: 068614

OF WEST BANK EMIGRATION -- ALL THESE PRACTICES ARE DASHING PALESTINIAN HOPES FOR A BETTER LIFE IN THEIR HOMELAND. (TO PROVE HIS POINT ABOUT EMIGRATION. ALI CITED STATISTICS TO THE EFFECT THAT 706,000 PALESTINIANS INHABITED THE WEST BANK IN 1967, AND THAT -- DESPITE A VERY HIGH BIRTHRATE THAT SHOULD HAVE DOUBLED THAT FIGURE IN FIFTEEN YEARS -- ONLY 660,000 (INCLUDING FÖRMER REFUGEES) LIVE THERE TODAY.) ALI CONCURRED WITH WHAT HE SAID WAS A RECENT OBSERVATION BY LORD CARADON: THAT THE WEST BANK AND GAZA ARE ALREADY BEING ANNEXED TO ISRAEL IN ACCORDANCE WITH A GRIM AND PERSISTENT PLAN, AND THAT THE BEGIN GOVERNMENT IS DOING ITS UTMOST TO ACCELERATE THAT TREND. ALI NOTED WITH IRONY THAT DR. BURG, ISRAEL'S INTERIOR MINISTER AND AUTONOMY NEGOTIATOR, HAD SPOKEN TO THE EGYPTIAN CHARGE ON JULY 23 ABOUT THE DESIRABILITY OF RENEWING THE AUTONOMY TALKS IN THEIR PREVIOUS FORMAT. "WHAT A BIG JOKE". ALI SAID. "WHILE ALL THIS CONTINUES IN THE OCCUPIED TERRITORIES." "ALL THIS," IN EGYPT'S VIEW. IS THE REAL OBSTACLE TO PEACE.

RESPONSE TO THESE COMPLAINTS IS THAT THEY HAVE NO ONE OTHER THAN THE EGYPTIANS TO NEGOTIATE WITH, SINCE THE SYRIANS HAVE EFFECTIVELY BLOCKED THE PROSPECT OF EXPANDED PEACE TALKS, AND THAT THEY CANNOT BE EXPECTED TO SIT STILL IN DEALING WITH THE OCCUPIED TERRITORIES IN THE HOPE THAT THOSE TALKS MAY EVENTUALLY TAKE PLACE. I WONDERED IF THERE MIGHT NOT BE SOME WAY TO FIND A NEW APPROACH THAT WOULD BYPASS THE SYRIAN HURDLE AND GIVE NEW MOMENTUM TO THE PEACE PROCESS. I CALLED ALI'S ATTENTION, IN THIS CONNECTION, TO PRESIDENT MUBARAK'S JULY 21 REITERATION OF EGYPT'S CALL FOR THE ESTABLISHMENT OF A PALESTINIAN GOVERNMENT-

PAGE 03 OF 03 CAIRO 1790

DTG: 2814297 JUL 83 PSN: 068614

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IN-EXILE. ALL SAID HE THOUGHT THE LATTER DEVELOPMENT MIGHT OFFER THE PLO LEADERSHIP AN ESCAPE-HATCH FROM "SYRIAN CAPTIVITY," ONE THAT COULD ALSO HELP THE PLO MODERATES TO ACT MORE IN CONCERT WITH WEST BANK/GAZAN OPINION. IT WOULD, IN EFFECT, CONSTITUTE THE PLO'S "LAST CHANCE."

- 8. IN RESPONSE TO MY QUERY AS TO WHERE HE THOUGHT A PALESTINIAN GOVERNMENT-IN-EXILE MIGHT BE HEADQUARTERED, ALI RECALLED THAT PRESIDENT SADAT HAD FORMERLY OFFERED CAIRO FOR THIS PURPOSE. HE ADDED, RATHER POINTEDLY, THAT MUBARAK HAD REFRAINED FROM DOING THIS IN HIS JULY 21 SPEECH.
- 9. IN CONCLUSION, ALI SAID SOMEWHAT WISTFULLY THAT IF THE ISRAELIS COULD BE PERSUADED TO WITHDRAW UNILATERALLY AND COMPLETELY FROM LEBANON, THIS WOULD PUT THE SYRIANS IN A VERY AWKWARD POSITION.
  I NOTED THAT THE ISRAELIS, EVEN IF THEY AGREED TO SUCH A COURSE, WOULD CERTAINLY INSIST ON EFFECTIVE IMPLEMENTATION OF THEIR MAY 8 AGREEMENT WITH THE LEBANESE, WHICH THE SYRIANS COULD THEN USE AS A PRETEXT TO RETAIN THEIR PRESENCE IN LEBANON. THE ONLY OTHER WORTHWHILE POSSIBILITY, ALI CONCLUDED, WOULD BE TO FIND SOME CONVINCING WAY TO ENSURE THAT A PARTIAL IDF WITHDRAWAL IN LEBANON (SAY, TO

THE AWALI RIVER) WOULD CONSTITUTE A FIRST STEP
TOWARD TOTAL ISRAELI WITHDRAWAL. I OPINED THAT THIS
IS VERY LIKELY THE SORT OF PROPOSITION WE ARE
EXAMINING THIS WEEK WITH SHAMIR AND ARENS IN
BT

PAGE 01 OF 02 CAIRO 1790

DTG: 281429Z JUL 83 PSN: Ø68615

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TOR: 209/14387

DISTRIBUTION: MCF /ØØ1

OP IMMED DE RUEHEG #1790/03 2091437 0 2814297 JUL 83 FM AMEMBASSY CAIRO

TO SECSTATE WASHDC IMMEDIATE 6788

INFO WHITEHOUSE WASHDC IMMEDIATE AMEMBASSY AMMAN PRIORITY 3389 AMEMBASSY BEIRUT PRIORITY Ø131 AMEMBASSY DAMASCUS PRIORITY Ø840 AMEMBASSY JIDDA PRIORITY 6259 USELO RIYADH PRIORITY 2541 AMEMBASSY TEL AVIV PRIORITY 2644 AMCONSUL JERUSALEM PRIO TY Ø864

S E C R E T SECTION Ø3 OF Ø3 CAIRO 2179Ø

EXDIS

WHITE HOUSE FOR AMBASSADOR MCFARLANE E.O. 12356: DECL: OADR TAGS: PREL, PLO, EG, LE, SY, IS, XF SUBJECT: EGYPTIAN VIEWS ON THE EVE OF THE MCFARLANE WASHINGTON.

10. COMMENT: NEWS OF THE TRAGIC EVENTS IN HEBRON DID NOT REACH CAIRO UNTIL LATER IN THE DAY. (SEE FBIS AND SEPTEL FOR DETAILS OF EGYPTIAN OFFICIAL AND MEDIA REACTION.) I HAVE NO DOUBT, HOWEVER, THAT ALI --HAD HE KNOWN OF THOSE EVENTS -- WOULD HAVE USED

SEUNET

### WHITE HOUSE SITUATION ROOM

PAGE 02 OF 02 CAIRO 1790

DTG: 281429Z JUL 83 PSN: 06

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THEM TO UNDERSCORE THE POINT HE WAS TRYING TO MAKE TO ME. THIS IS THAT THE USG NEEDS TO TAKE FURTHER STEPS SOON TO BOLSTER MODERATE ARAB AND PALESTINIAN HOPES IN A VIABLE PEACE PROCESS, AND THAT THESE STEPS SHOULD INCLUDE EFFECTIVE EFFORTS TO BRING ABOUT A VISABLE SHIFT IN ISRAEL'S BEHAVIOR IN THE OCCUPIED TERRITORIES THAT WOULD ENCOURAGE SUCH HOPES TO PERSIST.

- 11. WE THINK THE DEPTH OF EGYPTIAN ANXIETY ON THIS SCORE PROBABLY EXPLAINS THE VIRTUALLY TOTAL ABSENCE OF EDITORIAL COMMENT IN THE GOVERNMENT-INFLUENCED CAIRO PRESS OVER THE PAST WEEK IN REACTION TO THE JULY 22 ANNOUNCEMENT OF HABIB'S RETIREMENT AND HIS REPLACEMENT BY MCFARLANE. ASIDE FROM A FEW SNIPES IN THE OPPOSITION PRESS (TO THE EFFECT THAT U.S. NEGOTIATORS COME AND GO BUT MISGUIDED U.S. STRATEGY NEVER CHANGES), WE HAVE SEEN ONLY FACTUAL NEWS COVERAGE AND THE SUPPORTIVE MFA STATEMENT ISSUED JULY 24, WELCOMING THE U.S. ANNOUNCEMENT AND EXPRESSING SATISFACTION THAT THE USG REMAINS COMMITTED TO WORK TO RESTORE STABILITY TO LEBANON AND TO ACHIEVE COMPREHENSIVE MIDEAST PEACE. AS ALWAYS, THE EGYPTIAN LEADERSHIP IS ANXIOUSLY HOPING TO SEE THIS FERVENT WISH TRANSLATED INTO TANGIBLE PROGRESS, AND SOON. THEY ARE REALISTS, HOWEVER, AND ARE NOT HOLDING THEIR BREATH. END COMMENT.
- 12. BEIRUT MINIMIZE CONSIDERED. ATHERTON BT

Unclas

TO AMEMBASSY ROME

FROM MCFARLANE Sectate

INFO AMEMBASSY AMMAN AMEMBASSY BEIRUT AMEMBASSY CAIRO AMEMBASSY DAMASCUS AMEMBASSY JIDDA AMEMBASSY TEL AVIV

**EXDIS** 

SUBJECT: MCFARLANE/FAIRBANKS MISSION--PRESS QUERIES

**REF:** STATE 209515

1. (F-ENTIRE TEXT)

2. POST SHOULD ONLY COMMENT THAT "AS PRESIDENT SAID THE MCFARLANE TEAM IS ON ITS WAY TO THE MIDDLE EAST". THERE SHOULD BE NO FURTHER COMMENT ESPECIALLY REGARDING STOPS IN EUROPE.

SECRET DECL: OADR

#### SEGHET

### WHITE HOUSE SITUATION ROOM

DTG: 291353Z JUL 83 PSN: 070350 PAGE 01 ROME 7523 TOR: 210/13547 S11120 ANØ11730 EXDIS DISTRIBUTION: MCF HALL /002 OP IMMED DE RUEHRO #7523 2101353 O 291353Z JUL 83 EXDIS FM AMEMBASSY ROME cor 3 mt to TO SECSTATE WASHDC IMMEDIATE 1367 NSC WASHDC IMMEDIATE INFO AMEMBASSY AMMAN 1497 AMEMBASSY BEIRUT ØØ46 AMEMBASSY CAIRO 3908 EXDIS AMEMBASSY DAMASCUS 1016

SECRET ROME 17523

AMEMBASSY JIDDA 1792 AMEMBASSY TEL AVIV 4382

EXDIS, NSC FOR MCFARLANE/HALL EYES ONLY

E. O. 12356: DECL: DADR

TAGS: PEPR, IT, XF, OVIP (MCFARLANE AND FAIRBANKS)

SUBJECT: MCFARLANE/FAIRBANKS MISSION--PRESS QUERIES

REF: STATE 209515

(S-ENTIRE TEXT) 1.

POST HAS NOT RECEIVED DEPARTMENT'S ADVICE ON PRESS QUERIES RE MCFARLANE/FAIRBANKS VISIT, AS PER PARA 5

REFTEL. PLEASE ADVISE ASAP.

RABB

BT

EXDIS

DECLASSIFIED

Department of State Guidelines, July 21 NARA, Date.

SEGRET

TO AMEMBASSY ROME

EXDIS

PLEASE PASS FOLLOWING MESSAGE TO AMBASSADOR RAAB FROM BUD McFARLANE: Ref: Rome 17430

Dear Max,

Many thanks for your thoughtful invitation to lunch on Saturday.

Dick Fairbanks, Jonny and I would like nothing better. Regretably, in typical fashion, I have procrastinated on a few essential preparations and must devote full time in Rome to completing this work. We will plan a visit to Rome as an early priority following our first round. Will look forward to seeing you and GOI officials at that time.

Warm regards,

#### 5-1-11-

### WHITE HOUSE SITUATION ROOM

PAGE 01 OF 02 ROME 7430 DIG: 2813567 JUL 83 PSN: 068941 SIT916 AN011543 TOR: 209/18147

DISTRIBUTION: WPC MCF JP SIT HALL /008

OP IMMED
STU6357
DE RUEHRO #7430 2091356
O 281356Z JUL 83
FM AMEMBASSY ROME

TO SECSTATE WASHDC IMMEDIATE 1308

SECRET ROME 17430

EXDIS

NSC FOR MCFARLANE/HALL EYES ONLY

E.O. 12356: DECL: OADR

TAGS: PEPR, IT, XF, OVIP (MCFARLANE AND FAIRBANKS)

SUBJECT: MCFARLANE/FAIRBANKS MISSION

1. (SECRET-ENTIRE TEXT).

- 2. I WAS PLEASED TO HEAR THAT YOU AND YOUR TEAM WILL BE STOPPING IN ROME ON YOUR WAY TO THE MIDDLE EAST' I AM LOOKING FORWARD TO SEEING YOU.
- 3. WHILE WE OF COURSE WILL RESPECT YOUR DESIRE NOT TO BE OFFICIALLY SCHEDULED HERE IN ROME, I WOULD LIKE TO INVITE YOU AND JONDA AND DICK FAIRBANKS TO COME TO THE VILLA AT ABOUT 1300 ON SATURDAY. IT WILL BE AN INFORMAL LUNCH. IF YOU WOULD PREFER TO REMAIN AT YOUR HOTEL IN PREPARATION FOR THE REST OF YOUR TRIP, I WOULD, OF COURSE UNDERSTAND. AGAIN, LOOKING FORWARD TO SEEING YOU.

RABB

DECLASSIFIED

Department of State Guidelines, July 21, 1997

By \_\_\_\_\_\_ NARA, Date \_\_\_\_\_ 11 30 199

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PAGE 02 OF 02 ROME 7430

DTG: 281356Z JUL 83 PSN: 068941

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WASHINGTON

7/29/83 - 12:05 pm

NOTE: SIT ROOM

PLEASE LDX TO CHARLIE HILL, STATE/SECRETARIAT.

SECRET

FROM:

SECSTATE

TO:

AMEMBASSY JIDDA

INFO:

BEIRUT

SUBJECT:

REQUEST FOR MEETING WITH PRE BANDAR IN BEIRUT

1. Entire text SECRET:

2. Charge is requested to contact Pringandar in behalf of Ambassador McFarlane to request a meetino discuss the outcome of Bandar's meetings in Damascus, now schled to take place this weekend.

- 3. McFarlane/Fairbanks party will arribeirut mid-afternoon
  Sunday July 31 and would propose meeting his Highness' convenience
  on Sunday or Monday. FYI: McFarlane/Faianks plan visit to
  Saudi Arabia probably toward the end of rt week. In addition to
  the benefit of having the debrief to infc our discussion in Beirut,
  there is obvious value in having Bandar vit Lebanon for the visible
  Saudi show of support it carries. End FY
- 4. Please send reply action Rome for Mcrlane; info SecState and Beirut.

DECLASSIFIED

Department of State Guidelines, July 21, 1997

By NARA, Date 11 20 59

(6) ACTION AMB INFO DCM ROSS POL PM / CHRON

THVZCZCBL0987 OO RUEBEL DE RUEHAM #5698 2121456 ZNY CCCCC ZZH 0 311455Z JUL 83 FM AMEMEASSY AMMAN TO RUERC/SECSTATE WASHDC IMMEDIATE 5028 RUEHDT/USMISSION USUN NEW YORK IMMEDIATE 4281 INFO RUEHBL/AMEMBASSY BEIRUT IMMEDIATE 0198 ANN QUEHEG/AMEMBASSY CAIRO IMMEDIATE 2069 RUEHDM/AMEMBASSY DAMASCUS IMMEDIATE Ø219 RUEEJM/AMCONSUL JERUSALEM IMMEDIATE 6340 RUEHJI/AMEMBASSY JIDDA IMMEDIATE 9456 RUEHRH/USELO RIYADH IMMEDIATE 3226 RUEHTV/AMEMBASSY TEL AVIV IMMEDIATE 7235

EXDIS

E.O.12356: DECL: OADR PREAGS: PREL, UNSC. IS, JO. XF SUBJECT: UNSC DEBATE ON WEST BANK

REF: (A) USUN 1905. (B) AMMAN 6662. (C) AMMAN 6664

1 A L AMMAN 06698

- ENTIRE TEXT.

AT A BREAKFAST MEETING WITH COMMANDER-IN-CHIEF GENERAL BIN SHAKER THIS MORNING (JULY 31) SUBJECT OF THE SECURITY COUNCIL DEBATE ON THE WEST BANK CAME UP IN PASSING. BIN SHAKER TOLD CHARGE THAT JORDAN HOPES THE U.S. WILL NOT VETO THE RESOLUTION. IF COMPROMISE UNINEANGUAGE CANNOT BE AGREED ON, JORDAN EXPECTS THE U.S. TO ABSTAIN ON THE PROPOSED RESOLUTION NOW BEFORE THE COUNCIL. HE INDICATED THAT THIS WAS THE MINIMUM JORDAN COULD UNDERSTAND GIVEN AGREEMENT BY ALL THE OTHER MEMBERS OF THE COUNCIL TO THE DRAFT AND JURDAN'S WILLINGNESS TO COMPROMISE ON ALL ISSUES EXCEPT THE REFERENCE TO SETTLEMENTS AS HAVING NO LEGAL VALIDITY.

REGARDING PARA (6) REF (A) STATEMENT THAT IT IS UNCLEAR WEY THE JORDANIANS HAVE CHOSEN TO PRESS THE ISSUE OF SETTLEMENTS' LEGALITY AT THIS POINT, EMBASSY NOTES THAT JORDANIAN RATIONALE WAS SET FORTH BY BOTH FFFEOREIGN MINISTER KASIM AND KING EUSSEIN (REFS (B) AND (C)) ON JULY 28. EIN SHAKER'S COMMENTS THIS MORNING ONLY UNDERSCORE THE DEPTH OF FEELING HERE ABOUT THE ISSUE OF SETTLEMENTS' LEGALITY AND THE JORDANIAN DETERMINATION TO PRESS THIS ISSUE AT THIS TIME.

MINIMIZE CONSIDERED FOR BEIRUT. 4.

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(6) ACTION AMB INFO DCM ROSS POL PM CHRON

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DE RULHAM #67Ø1 2121534
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O 311533Z JUL 83
FM AMEMBASSY AMMAN
TO RUEHC/SECSTATE WASHDC

TO RUEHC/SECSTATE WASHDC IMMEDIATE 5029
INFO RUEHBL/AMEMBASSY BEIRUT PRIORITY 0199
RUEHEG/AMEMBASSY CAIRO PRIORITY 2070

RUEHDM/AMEMBASSI CAIRO PRIORITI 2070
RUEHDM/AMEMBASSI DAMASCUS PRIORITI 0220
RUEHJM/AMCONSUL JERUSALEM PRIORITY 6341

RUEHJI/AMEMBASSY JIDDA PRIORITY 9457 RUEHRH/USELO RIYADH PRIORITY 3227 RUEHTV/AMEMBASSY TEL AVIV PRIORITY 7236

HOONEIDENTIAL AMMAN 05701

EXDIS

E.O.12356: DECL: GADR
TAGS: PREL, JO, EG, SY, XF
SUBJECT: KING HUSSEIN COMMENTS ON RELATIONS WITH SYRIA,
EGYPT

1. & - ENTIRE TEXT.

DURING CHARGE'S MEETING WITH KING HUSSEIN JULY 28

MINKOTHER TOPICS REPORTED SEPTELS), THE KING OFFERED

A FEW REMARKS ABOUT JORDANIAN RELATIONS WITH SYRIA

AND EGYPT. IN RESPONSE TO A QUESTION ABOUT WHETHER

THERE WERE ANY NEW DEVELOPMENTS IN JORDANIAN-SYRIAN

RELATIONS, KING SAID THERE WAS NOTHING NEW TO REPORT.

IN ANOTHER CONTEXT, HOWEVER, HE TOLD CHARGE THAT

JORDAN DOES PLAN TO ASK THE "TOP LEADERSHIP" OF THE

MUSLIM BROTHERHOOD TO LEAVE JORDAN. ALTHOUGH THE

KING WOULD NOT BE SPECIFIC ABOUT WHO WAS INVOLVED,

WE BELIEVE HE IS REFERRING TO MUSLIM BROTHERHOOD

LEADERS WHO HAVY COME TO JORDAN FROM SYRIA.

HAD GIVEN ANY FURTHER THOUGHT TO SENDING FOREIGN MINISTER KASIM TO CAIRO. KING SAID HE HAD NO PRESENT PLANS TO SEND KASIM.

4. COMMENT: ALTHOUGH THE KING DREW NO CONNECTION BETWEFN SYRIA AND THE DECISION TO HAVE MUSLIM BROTHER-HOOD LEADERS LEAVE JORDAN, IT IS NO SECRET THAT THE PRESENCE IN JORDAN OF A NUMBER OF MUSLIM BROTHERHOOD LEADERS FROM SYRIA HAS BEEN A MAJOR COMPLAINT BY ASSAD AGAINST JORDAN. AT THE LEAST AND IF JORDAN IS CONTEMPLATING SOME NEW OPENING TO DAMASCUS.

IN WE WOULD EXPECT THE JORDANIANS TO MAKE MUCH OF THIS STEP AS A GESTURE OF GOOD INTENTION TOWARD THE ASSAD REGIME. HOWEVER WE AGAIN WANT TO STRESS BY THAT THE KING INSISTED THERE IS NOTHING NEW IN THE RELATIONSHIP WITH SYRIA.

31 JUL 83 / 1534 CN: 05413 CHRG: PROG DIST: EXDI

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NLS F98-008/1#60

NARA, DATE 11/5/02

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BT #6701

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CLEAR: NONE

CLASS: CONFIDENTIAL

CHRGE: PROG 7/3L/83

APPRV: AMB MCFARLANE

DRFTD: HTEICHER/PDUR

DISTR: MCFARLANE-4

ZCZCBLI

OO RUEHC RUEADWW RUEHDT DE RUEEBL #8335 212 \*\*

ZNY CCCCC ZZH 0 311914Z JUL 83

FM AMEMBASSY BEIRUT

TO RUEHC / SECSTATE WASHDC IMMEDIATE 1961 INFO RUEADWW / WHITEHOUSE WASHDC IMMEDIATE

RUEHDT / USMISSION USUN NEW YORK IMMEDIATE Ø114

BT

CONFIDENTIAL BEIRUT 08335

EXDIS

WHITE HOUSE FOR JUDGE CLARK USUN FOR KIRKPATRICK

FROM MCFARLANE/FAIRBANKS

E.O. L2356: DECL: OADR TAGS: PREL, JO, UNSC

SUBJECT: DRAFT U.N. SECURITY COUNCIL RESOLUTION ON WEST BANK SETTLEMENTS

1. CONFIDENTIAL - ENTIRE TEXT.

2. I CONCUR IN PROPOSED TEXT CONTAINED IN REFTEL. IF THERE IS TIME TO CHANGE THE SPEECH, YOU MIGHT CONSIDER SUBSTITUTING THE FOLLOWING FOR THE SECOND SENTENCE OF THE LAST PARAGRAPH: QUOTE THE UNITED STATES REMAINS COMMITTED TO THE RESOLUTION OF ALL ASPECTS OF THE ARAB-ISRAELI CONFLICT AND THE UNDERLYING CAUSES.

UNQUOTE. DILLON

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CONFIDENTIAL/EXDIS BEIRUT 8335

DECLASSIFIED NLS F98-008/1 #61 - CH NARA, DATE 4/19/06

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VZCZCBLI \* OO RUEHC RUEADWW DE RUEHBL #8336 212 \*\* ZNY SSSSS ZZH 0 311920Z JUL 83

THE AMEMBASSY BEIRUT TO RUEHC / SECSTATE WASHDC IMMEDIATE 1962 INFO RUEADWW / WHITEHOUSE WASHDC PRIORITY

S E CR E T BEIRUT Ø8336

NODIS

DEPARTMENT FOR SECRETARY SHULTZ, EYES ONLY WHITE HOUSE FOR JUDGE CLARK, EYES ONLY

FROM MCFARLANE

E.O. 12356: DECL: OADR TAGS: MOPS, JO, US

SUBJECT: JORDAN LOGISTICS PLANNING

REF: STATE 214430

1. SECRET - ENTIRE TEXT.

2. IN RESPONSE TO REFTEL, I AGREE ON THE NEED FOR YOU TO BRIEF HOUSE CONFEREES AS EARLY AS POSSIBLE ON IMPORTANCE OF JLP FUNDING. IN ADDITION TO THE POINTS BUGGESTED BY DAVE SCHNEIDER, THE FOLLOWING POINTS MAY BE USEFUL:

- THE JLP IS DESIGNED TO ENHANCE JAF CAPABILITIES TO INTERVENE IN NE/SWA WHERE US INTERVENTION IS EITHER UNWARRANTED. IMPRUDENT. OR INFEASIBLE.
- IN CERTAIN GULF CONTINGENCIES, PARTICULARLY INTER-ARAB CRISES THE AVAILABILITY OF READY JORDANIAN FORCES COULD BE DECISIVE IN DEFENDING US INTERESTS.
- JORDAN IS IN ANY CASE ALREADY HEAVILY INVOLVED IN SECURITY ASSISTANCE AND DEFENSE COOPERATION WITH A VARIETY OF GULF STATES. THE JLP, SIGNIFICANTLY ENHANCES THE JORDANIAN ABILITY IN THIS REGARD.
- OUR OWN CAPABILITIES FOR RESPONDING TO NE/SWA CONTINGENCIES ARE LIMITED AND HAVE NOT INCREASED AS QUICKLY AS WE WOULD LIKE (E.G. STRATEGIC MOBILITY. BASE ACCESS, DEDICATED SUPPORT FORCES).
- WITH INCREASING PRESSURES ON DEFENSE BUDGETS. WE NEED PROGRAMS WHICH MAXIMIZE EFFECTIVENESS OF EXISTING RESOURCES FROM FRIENDLY STATES CLOSER TO THE REGION. THIS APPLIES TO ISRAEL AS WELL AS JORDAN.
  - THE ENHANCEMENT OF JAF CAPABILITIES UNDER THE JLP SHOULD NOT BE SEEN AS THREATENING TO ISRAEL. THE PROGRAMS AND ASSOCIATED PLANNING EFFORTS ARE MANAGED

CLASS: SECRET

CHRGE: PROG 7/31/83 APPRV: AMB MCFARLANE DRFTD: HTEICHER/PDUR

CLEAR: NONE

DISTR: MCFARLANE-4

DECLASSIFIED NLS F98-008/, #62 -CIL NARA, DATE 4/19/01 BY THE USG AND DESIGNED FOR GULF CONTINGENCIES.

- IN SUM, CURRENT STRATEGIC GUIDANCE EMPHASIZES
INCREASED CONTRIBUTIONS FROM A VARIETY OF FRIENDS AND
ALLIES AND ENHANCED COOPERATION TO DEFEND SHARED
INTERESTS IN THIS VITAL REGION. WE SHOULD NOT BE ANY
LESS DETERMINED TO COOPERATE WITH JORDAN THAN WE ARE
RESOLVED TO TREAT ISRAEL AS AN ALLY IN OUR FUTURE
DEALINGS. SENSITIVE AND DISCRETE PROGRAMS SUCH AS THE
JLP DEMONSTRATE OUR INTEREST IN BELPING FRIENDS WHO ARE
WILLING TO TAKE RISKS IN COOPERATING WITH US.

3. ALTHOUGH I DON'T THINK IT SHOULD BE THE FOCUS OF YOUR PRESENTATION, ISRAEL'S SUPPORTERS IN CONGRESS MUST RECOGNIZE THAT COOPERATION WITH JORDAN, AND THE JLP IN PARTICULAR, ALLOW US MORE INSIGHT AND INFLUENCE IN JORDANIAN DEFENSE PLANNING. THIS WOULD BE IN THE LONGTERM INTEREST OF THE ISRAELIS. FINALLY, IF YOU THINK IT IS APPROPRIATE, YOU MIGHT WANT TO STRESS THE PIVOTAL ROLE WE HOPE JORDAN WILL YET PLAY IN ADVANCING THE PRESIDENT; S PEACE INITIATIVE. WITH JORDANIAN SENSITIVITIES ALREADY AROUSED OVER THE HEBRON ISSUE AND THE UN RESOLUTION, AN UNTOWARD DECISION ON THE JLP WILL BE ANYTHING BUT HELPFUL. DILLON BT

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BEIRUT 8336

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JULY 31 ABC-TV

DONALDSON: PARTIAL WITHDRAWAL; WHEN WITHDRAWAL?

ARENS: "WELL, WE'RE NOT IN SYRIA AT ALL AS YOU KNOW.

WE ARE IN PARTS OF LEBANON. WE ARE EAGER TO

WITHDRAW. WE ARE STARTING THE FIRST STAGE OF

REDEPLOYMENT THAT WILL GET US OUT OF A

SIGNIFICANT PART OF LEBANON THAT WE'RE IN TODAY.

WE WILL GO ALL THE WAY CONSISTENT WITH ONE

REQUIREMENT, AN ELEMENTARY REQUIREMENT; NAMELY,

THAT WE ASSURE THE SAFETY AND SECURITY OF THE

CIVILIAN POPULATION IN THE NORTHERN PART OF

ISRAEL."

STATE 215439 (SECRET/NODIS)

RE: AGREED POINTS AGREED TO BY ARENS.

DECLASSIFIED

Department of State Guidelines, July 21, 1997

By NARA, Date IL 30 (1)

LOC: DISK 07

31 JUL 83

CN: 05407

CHRG: PROG

DIST: ROSS

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### (9) ACTION ROSS4 INFO AMB DCM PM CHRON

TGVZCZCBL0983 OO RUEHBL DE RUEHJI #6126 2121431 ZNY SSSSS ZZH ZZK

0 311431Z JUL 83 ZFF4 FM AMEMBASSY JIDDA

TO RUEHC/SECSTATE WASHDC NIACT IMMEDIATE 2002 RUEHBL/AMEMBASSY BEIRUT NIACT IMMEDIATE Ø154 RUEHRO/AMEMBASSY ROME IMMEDIATE 1877

GRET JIDDA Ø6126

NODIS

PASS MCFARLANE PARTY

E.O. 12356: DECL:OADR

TAGS: PREL SA LE

SUBJ: REQUEST FOR MEETING WITH PRINCE BANDAR IN BEIRUT

REF: (A) STATE 214009 (B) JIDDA 6067

### (X-ENTIRE TEXT)

2. WITH REGARD TO MCFARLANE'S REQUEST REFTEL A FOR A BEIRUT MEETING WITH PRINCE BANDAR, PRINCE BANDAR'S TRIP TO DAMASCUS HAS SLIPPED UNTIL TODAY JULY 31. BANDAR LEFT FOR DAMASCUS AT NOON AND IS EXPECTED TO RETURN TO SAUDI ARABIA SOMETIME THIS EVENING. ALSO KING HUSSEIN JUST ARRIVED IN TAIF TO SEE KING FAHD, SO WE ARE NOT SURE WHETHER HUSSEIN'S VISIT HERE WILL BE AN ADDITIONAL COMPLICATION REGARDING BANDAR'S AVAILABILITY FOR A MONDAY MEETING WITH MCFARLANE IN BEIRUT.

3. UNLESS OTHERWISE ADVISED, WE WILL CONTINUE TO PURSUE BANDAR UPON HIS RETURN HERE FOR HIS RESPONSE TO MCFARLANE'S REQUEST FOR A MONDAY BEIRUT MEETING. WOULD APPRECIATE KNOWING IF MCFARLANE IS AVAILABLE FOR BEIRUT MEETING AT ALTERNATIVE TIME BEYOND MONDAY, IF BANDAR'S SCHEDULE

REQUIRES . COMMENT: WE NOTE OFFICIAL SAUDI PRESS AGENCY DENIAL JULY 31 OF BEIRUT DAILY AN-NAHAR STORY (REPORTED JIDDA SEPTEL) THAT MCFARLANE, WADI HADDAD AND BANDAR ARE TO COMPRISE A TRIPARTITE COMMITTEE TO MEDIATE BETWEEN SYRIA AND LEBANON. WE DO NOT EXPECT THAT THE NAHAR STORY, GIVEN SAUDI PENCHANT FOR QUIET DIPLOMACY, IS A HELPFUL DEVELOPMENT IN KING FAHD DICISION WHETHER OR NOT TO APPROVE BANDAR-MCFARLANE MEETING IN BEIRUT.

SUDDARTH

BT #6126

DECLASSIFIED

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JIDDA

#### **OUTGOING TELEGRAM**

TEL EXT.

PA

CLSECRETION

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APAMB/EMEFARLANE

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AMEMBASSY JIDDA FOR AMBASSADOR MURPHY EYES ONLY

FROM MCFARLANE

E.O. 12356: DECL: OADR TAGS: PREL, JO, UNSC

SUBJECT: MEETING WITH PRINCE BANDAR

REF: JIDDA 6126

- SECRET ENTIRE TEXT.
- I NOW PLAN TO REMAIN HERE THROUGH TUESDAY NIGHT, BUT WOULD BE PREPARED TO STAY THROUGH WEDNESDAY IF PRINCE BANDAR COULD COME TO BEIRUT. OTHERWISE, PLEASE REQUEST A DEBRIEF OF PRINCE BANDAR'S MEETING IN DAMASCUS AND INFORM HIM THAT WE INTEND TO ARRIVE IN SAUDI ARABIA FOR A FOLLOW-ON MEETING AT THE END OF THE WEEK. DILLON##

DECLASSIFIED

Department of State Guidelines, July 21,,1997

NARA, Date

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