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## WITHDRAWAL SHEET

#### **Ronald Reagan Library**

Collection Name	LAUX, DAVID: FILES	Withdrawer		
		CAS 6/11/2010		
File Folder	CHINA-FOREIGN RELATIONS-HONG KON	NG (9/30/84- <b>FOIA</b>		
	10/12/84)	M09-299/1		
Box Number	14	COLLINGS		
ID Doc Type	Document Description	No of Doc Date Restrictions Pages		
92654 MESSAGE	PM THATCHER TO RR RE HONG KONG (SAME TEXT AS 92630)	2 ND B1		
	R 6/21/2012 M299/1			
92655 MESSAGE	PM THATCHER TO RR RE HONG KONG (SAME TEXT AS 92630)	2 9/25/1984 B1		
	R 6/21/2012 M299/1			
92656 MESSAGE	PM THATCHER TO RR RE HONG KONG (SAME TEXT AS 92630)	2 ND B1		
	R 6/21/2012 M299/1			
92657 CABLE	HONG KONG 19334 <i>R 6/21/2012 M299/1</i>	3 10/9/1984 B1		
92658 CABLE	TAIPEI 05997	2 10/11/1984 B1		
	R 6/21/2012 M299/1			
92659 CABLE	111707Z OCT 84	1 10/11/1984 B1 B3		
	D 12/20/2017 M299/1			
92660 CABLE	BEIJING 19001	2 10/12/1984 B1		
	R 6/21/2012 M299/1			

Freedom of Information Act - [5 U.S.C. 552(b)]

- B-1 National security classified information [(b)(1) of the FOIA]
- B-2 Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]

B-3 Release would violate a Federal statute [(b)(3) of the FOIA]

- B-4 Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- B-6 Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]

B-7 Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA] B-8 Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA] B-9 Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

File = H

Editorial 0-1086 (7HK07)

September 30, 1984

#### LETTING HONG KONG BE HONG KONG

Anner:

Next, a VOA Editorial, reflecting the views of the U.S. Government. Voice:

On September 26th, the United Kingdom and the People's Republic of China capped two years of negotiation with the signing of a joint declaration that will give China sovereignty over the British colony of Hong Kong beginning July 1, 1997. It is an agreement that we in the United States applaud. The forty-six page document states that Hong Kong's free market economic system must be maintained for fifty years after the Chinese take charge. This is a policy that will benefit all concerned.

The Chinese recognize what has enabled Hong Kong to thrive. It is a free port with free-flowing capital; a hub of international finance -- with convertible currency, and a healthy stock market. In short, it is a place where private enterprise flourishes. And that has been a boon to the public welfare.

China has a strong interest in seeing Hong Kong's prosperity continue. Presently, the People's Republic earns almost one-third of its hard currency through the British colony. The Chinese wisely will not only tolerate, but will promote, Hong Kong's economic independence. Hong Kong will finance its own civic operations -- no taxes will be levied by Beijing. Furthermore, China will encourage Hong Kong to join international economic organizations. The Beijing government, intent on

modernizing Chinese industry, cannot risk losing the trade and investment that Hong Kong attracts.

2

The U.S., for one, expects little change in its substantial business with Hong Kong. Today, we have over four billion dollars invested in the colony, and bilateral trade accounts for more than eight billion dollars. Hong Kong should remain attractive to the American business community - thanks to the terms of the joint declaration.

Hong Kong's five and a half million people have particular cause to be relieved. At least until the year 2047, their educational system will be left intact. Personal liberties are guaranteed: The people can speak out openly and associate with anyone they desire; they also can travel freely, worship as they wish — even engage in strikes.

The parties to the joint declaration are justifiably pleased with their product. It provides for a transition of rule that is both peaceful and just. Moreover, it allows Hong Kong to carry on with business the way it knows best.

#### Anner:

That was a VOA Editorial, reflecting the views of the U.S. Government.

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			MCFARLANE			25 SEP 8	4
KEYWORDS:	GREAT BRIT	AIN	CHINA P R				
	HONG KONG		HS				
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S/S 8426744 United States Department of State

Washington, D.C. 20520

CRET October 4, 1984

MEMORANDUM FOR MR. ROBERT C. MCFARLANE THE WHITE HOUSE

Subject: The President's Reply to PM Thatcher's Letter on Hong Kong

I am forwarding a suggested draft reply to Mrs. Thatcher's communication to the President last week. The Department's draft suggests that the President congratulate Mrs. Thatcher on the historic UK-PRC agreement on Hong Kong's future and express his pleasure at the warm reception to Secretary Shultz' supportive statement welcoming the agreement. The Department's draft is predicated on the assumption that this is private correspondence between the President and the Prime Minister and will be treated confidentially.

Charles Hill Executive Secretary

Attachments:

1. Suggested Reply to PM Thatcher's letter to the President

DECL: OADR

DECLASSIFIED Authonity NLSF96-167# 292 SMF CHE NARA DATE 6 11 10

#### DEPARTMENT OF STATE

#### SUGGESTED LETTER

Dear Margaret:

Thank you for sharing your thoughts with me on the Hong Kong agreement initialled in Beijing on September 26. We hope you found George Shultz's statement helpful. I was happy to see that the response to the agreement, both in Hong Kong and by American businessmen, appeared to reflect confidence in Hong Kong's continuing prosperity.

I share your conviction that it is important that the agreement work, your belief that the agreement has long-term implications for the development of Western relations with China beyond Hong Kong itself, and your desire to build upon the agreement to improve ties between China and the West. The unique establishment of Hong Kong as a Special Administrative Region under Chinese sovereignty should strengthen the hand of

The Right Honorable Margaret Thatcher, M.P.,

Prime Minister,

London.

DECLASSIFIED / RE/UAS (3) Authority/MSEP16707 H-291 SMF BY\_CIL\_NARA DATE 6/14/10 3/28/00

those who want to increase China's receptivity to Western investment and knowledge. I am heartened by your conviction that the agreement secures the major principles HMG sought and I hope that it will be accepted with similar confidence by the people of Hong Kong.

As you know, there is a substantial American commercial presence in Hong Kong. The U.S. statement of confidence in Hong Kong's continuing prosperity expressed both our assessment of the situation and our desire to reinforce your objective of preserving the survival of the free enterprise system there. In this regard we hope that U.S. investment and trade with Hong  $\checkmark$ Kong will continue on an upward trend in the years to come.

Thanks for keeping us so well informed on this important question.

Sincerely,

Ronald Reagan

- 2 -

NATIONAL SECURITY COUNCIL 8426744

TD 8407224

#### REFERRAL

DATE: 26 SEP 84

MEMORANDUM FOR: STATE SECRETARIAT

DEPARTMENT OF STATE

DOCUMENT DESCRIPTION:

TO: PRESIDENT

SOURCE: THATCHER, MARGARET

DATE: 24 SEP 84

CHINA P R

KEYWORDS: GREAT BRITAIN

HONG KONG

SUBJ: THATCHER LTR RE HONG KONG AGREEMENT W/ CHINA

REQUIRED ACTION: RECOMMENDATIONS / DRAFT REPLY

HS

DUEDATE: 03 OCT 84

COMMENTS:

FOR ROBER

EXECUTIVE SECRETARY

Received in 5/5-1 9/26/84 - 10:47 p.m.

# COVERING UK SECRET 8426744



FROM THE AMBASSADOR

BRITISH EMBASSY. WASHINGTON, D.C. TEL: (202) 462-1340 24 September 1984

The Honorable Robert C McFarlane Assistant to the President for National Security Affairs The White House WASHINGTON DC

Den Bre,

I enclose the text of a message from the Prime Minister to President Reagan. I should be grateful for your help in transmitting it to the President.

Oliver

COVERING UK SECRET



TEXT OF MESSAGE DATED 24 SEPTEMBER FROM THE PRIME MINISTER TO PRESIDENT REAGAN

Begins

DECLASSIFIED NLRR M299 # 92654 BY KML NARA DATE 6/21/12

8426744

92654

After two years of tough and detailed negotiations with the Chinese, which started with my visit to Peking in September 1982, we are set to initial an agreement on 26 September.

I believe that in this agreement we have achieved the major points we set out to secure. In particular, it will be a binding international agreement: it incorporates sufficient detail and clarity about the arrangements in Hong Kong for a period of 50 years after 1997 to command the confidence of the people of Hong Kong: and it contains a provision that its terms will be 'stipulated' in the basic law to be passed by the National People's Congress of China which will, in effect, form the constitution of Hong Kong after 1997. We have managed to secure a high degree of autonomy for Hong Kong in all fields, especially in the financial and economic fields and in aviation and shipping.

I do not pretend that the agreement is ideal in every respect, but I am convinced that it is a good one, and I shall commend it strongly as a whole to the people of Hong Kong and to Parliament.

I believe that this agreement has an importance that stretches beyond Hong Kong itself. It will help to heal some of the historical scars which still make relations between China and the West difficult at times. It will also play a stabilising role in the area. But to do this, the agreement must work. If it does not work, this could only have a bad effect on China's relations with the West generally. It is therefore in the interests of the West as a whole that it should succeed.

1...

UK SECRET



That is why I wanted to write to you personally. As you know well, Hong Kong's prosperity and security depend critically on international confidence. Without that, its prosperity will evaporate. Hong Kong is heavily dependent on commercial links with the United States. It would therefore be most valuable if, once the agreement is published, you felt able to authorise a personal statement from a senior member of your Administration expressing the confidence of the United States in Hong Kong's future prosperity. That would give a powerful lead to international reactions. It would be a major contribution to ensuring the survival of Hong Kong as a flourishing capitalist society.

Ends

UK SECRET

MEMORANDUM

NATIONAL SLCURITY COUNCIL

October 9, 1984

CALON

7224

ACTION

MEMORANDUM FOR ROBERT C. MCFARLANE

FROM: PETER R. SOMMER PETER

SUBJECT: President's Reply to Mrs. Thatcher's Letter on Hong Kong

You will recall that Mrs. Thatcher wrote the President in late September outlining Britain's agreement with China on Hong Kong's future and urging that the Administration issue a statement expressing confidence in Hong Kong's future prosperity. George Shultz, as you know, made the requested supportive statement.

David Laux and I worked informally with State on the draft reply, which the Department has now officially forwarded.

RECOMMENDATION

That you sign the Tab I memo forwarding for the President's signature a suggested reply to Mrs. Thatcher.

Approve

Disapprove

Bayld Laux concurs.

Attachments Tab I Memo to President Tab A Recommended Reply Tab II State's Draft and Incoming from Mrs. Thatcher 1(

WASHINGTON

#### ACTION

#### MEMORANDUM FOR THE PRESIDENT

FROM: ROBERT C. McFARLANE

SUBJECT: President's Reply to Mrs. Thatcher's Letter on Hong Kong

You will recall that Mrs. Thatcher wrote you in late September outlining Britain's agreement with China on Hong Kong's future, and urging that we issue a statement expressing confidence in Hong Kong's future prosperity, which George Shultz did. Your reply congratulates Mrs. Thatcher on the historic agreement, expresses confidence in Hong Kong's future, and expresses hope that the agreement will improve ties between China and the West.

#### RECOMMENDATION

OK No

That you sign the reply to Mrs. Thatcher at Tab A.

Attachment

Tab A Reply to Mrs. Thatcher

7224

#### THE WHITE HOUSE

WASHINGTON

#### Dear Margaret:

Thank you for sharing your thoughts with me on the Hong Kong agreement initialled in Beijing on September 26. We hope you found George Shultz's statement helpful. I was happy to see that the response to the agreement, both in Hong Kong and by American businessmen, appeared to reflect confidence in Hong Kong's continuing prosperity.

I share your conviction that it is important that the agreement work, your belief that the agreement has long-term implications for the development of Western relations with China beyond Hong Kong itself, and your desire to build upon the agreement to improve ties between China and the West. The unique establishment of Hong Kong as a Special Administrative Region under Chinese sovereignty should strengthen the hand of those who want to increase China's receptivity to Western investment and knowledge. I am heartened by your conviction that the agreement secures the major principles your government sought, and I hope that it will be accepted with similar confidence by the people of Hong Kong.

As you know, there is a substantial American commercial presence in Hong Kong. The U.S. statement of confidence in Hong Kong's continuing prosperity expressed both our assessment of the situation and our desire to

DECLASSIFIED (RELDASZ) Authority <u>AVSF98-DD</u>S # 14 SMF 10/13/98 BY <u>A</u> NARA DATE <u>6/140/11</u>

reinforce your objective of preserving the survival of the free enterprise system there. In this regard, we hope that U.S. investment and trade with Hong Kong will continue on an upward trend in the years to come.

Thanks for keeping us so well informed on this important question.

Warm regards.

Sincerely,

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The Right Honorable Margaret Thatcher, M.P. Prime Minister London DEPARTMENT OF STATE

Cu permityne on preen

Dear Margaret:

Thank you for sharing your thoughts with me on the Hong Kong agreement initialled in Beijing on September 26. We hope you found George Shultz's statement helpful. I was happy to see that the response to the agreement, both in Hong Kong and by American businessmen, appeared to reflect confidence in Hong Kong's continuing prosperity.

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The Right Honorable

Margaret Thatcher, M.P.,

Prime Minister,

London.

DECLASSIFIED (RE/UNST) Authority/NLSC96-107, #291 SMF 3/26/00

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Thanks for keeping us so well informed on this important question.

Warms reports.

Sincerely,

Ronald Reagan

## NATIONAL SECURITY COUNCIL 8426744 ID 8407224

REFERRAL

DATE: 26 SEP 84

MEMORANDUM FOR: STATE SECRETARIAT

TO: PRESIDENT

DEPARTMENT OF STATE

DOCUMENT DESCRIPTION:

SOURCE: THATCHER, MARGARET

DATE: 24 SEP 84

HS

KEYWORDS: GREAT BRITAIN CHINA P R

HONG KONG

SUBJ: THATCHER LTR RE HONG KONG AGREEMENT W/ CHINA

REQUIRED ACTION: RECOMMENDATIONS / DRAFT REPLY (

DUEDATE: 03 OCT 84

COMMENTS:

FOR ROBERT MA KIMMITT

EXECUTIVE SECRETARY

Received in 5/5-1 9/26/84 - 10:47 p.m.

S/S 8426744 United States Department of State

Washington, D.C. 20520

October 4. 1984

MEMORANDUM FOR MR. ROBERT C. MCFARLANE THE WHITE HOUSE

Subject: The President's Reply to PM Thatcher's Letter on Hong Kong

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Charles Hill Executive Secretary

Attachments:

1. Suggested Reply to PM Thatcher's letter to the President

DECL: OADR



BRITISH EMBASSY. WASHINGTON, D.C. TEL: (202) 462-1340 1 October 1984

7224

FROM THE AMBASSADOR

The Honorable Robert C McFarlane Assistant to the President for National Security Affairs The White House WASHINGTON DC

Den Ba,

I wrote to you on 24 September enclosing the text of a message from the Prime Minister to President Reagan. I now enclose the original and should be grateful for your help in transmitting it to the President.

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DECLASSIFIED NLRR M299 # 921055 BY KML NARA DATE 6/21/12



#### **10 DOWNING STREET**

THE PRIME MINISTER

25 September 1984

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After two years of tough and detailed negotiations with the Chinese, which started with my visit to Peking in September 1982, we are set to initial an agreement on 26 September.

I believe that in this Agreement we have achieved the major points we set out to secure. In particular, it will be a binding international agreement; it incorporates sufficient detail and clarity about the arrangements in Hong Kong for a period of 50 years after 1997 to command the confidence of the people of Hong Kong; and it contains a provision that its terms will be "stipulated" in the Basic Law to be passed by the National People's Congress of China which will, in effect, form the Constitution of Hong Kong after 1997. We have managed to secure a high degree of autonomy for Hong Kong in all fields, especially in the financial and economic fields and in aviation and shipping.

I do not pretend that the Agreement is ideal in every respect, but I am convinced that it is a good one, and I shall commend it strongly as a whole to the people of Hong Kong and to Parliament.

I believe that this Agreement has an importance that stretches beyond Hong Kong itself. It will help to heal some of the historical scars which still make relations between China and the West difficult at times. It willalso play a stabilising role in the area. But to do this, the Agreement must work. If it does not work, this could only have a bad effect on China's relations with the West generally. It is therefore in the interests of the West as a whole that it should succeed.

That is why I wanted to write to you personally. As you know well, Hong Kong's prosperity and security depend critically on international confidence. Without that, its prosperity will evaporate. Hong Kong is heavily dependent on commercial links with the United States. It would therefore be most valuable if, once the Agreement is published, you felt able to authorise a personal statement from a senior member of your Administration expressing the confidence of the United States in Hong Kong's future prosperity. That would give a powerful lead to international reactions. It would be a major contribution to ensuring the survival of Hong Kong as a flourishing capitalist society.

The President of the United States of America.

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#### THE WHITE HOUSE

#### WASHINGTON

September 25, 1984

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Mr. President:

Attached is a message from Prime Minister Thatcher on the Hong Kong agreement with China, which will be initialed tomorrow. Secretary Shultz plans to issue a statement supporting the agreement, and we will forward shortly a proposed response from you to Mrs. Thatcher.

McFarlane er

Attachment

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TEXT OF MESSAGE DATED 24 SEPTEMBER FROM THE PRIME MINISTER TO PRESIDENT REAGAN

DECLASSIFIED

NLRR M299 # 92656

BY KML NARA DATE 6/21/12

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Begins

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#### -CONFIDENTIAL

#### NATIONAL SECURITY COUNCIL SECRETARIAT

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-C-O-N-F-I-D-E-N-T-I-A-L SECTION Ø1 OF Ø3 HONG KONG 19334

E.O. 12356: DECL: OADR TAGS: PREL, HK, CH, UK SUBJECT: HONG KONG LOOKS TOWARD THE FUTURE

1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY:

Sec. 10 and 10

IN THE TWO YEARS OF NEGOTIATIONS LEADING TO THE SINO-UK ACCORD ON HONG KONG'S FUTURE, THE PEOPLE OF HONG KONG HAVE DEMONSTRATED A REMARKABLE DEGREE OF ADAPTABILITY AND RESILIENCE. EARLIER WIDESPREAD PREDICTIONS OF SOCIAL DISORDERS AND MASSIVE EXODUS FROM THE ISLAND IF THE UK CONCEDED ITS SOVEREIGNTY AND ADMINISTRATIVE CONTROL OVER HONG KONG HAVE PROVED UNFOUNDED. UNCERTAINTIES ABOUT THE FUTURE REMAIN, AND THOSE WHO HAVE OPTIONS ARE UN-DOUBTEDLY LEAVING THEM OPEN. HOWEVER, MOST NOW APPEAR WILLING TO TAKE THEIR CHANCES HERE -- AT LEAST FOR THE MOMENT. END SUMMARY.

LND 3

3. WHEN THE UNITED KINGDOM AND CHINA OPENED NEGOTIATIONS ON HONG KONG TWO YEARS AGO, FEW WOULD HAVE PREDICTED THAT THE FIRST STAGE IN THE RESOLUTION OF HONG KONG'S FUTURE COULD HAVE BEEN ACCOMPLISHED AS SATISFACTORILY AS IT HAS. AT THE TIME OF MRS. THATCHER'S VISIT TO CHINA IN SEPTEM-BER 1982, THE MERE THOUGHT THAT THE TREATIES UNDER WHICH HONG KONG WAS FOUNDED MIGHT NOT SURVIVE IN PERPETUITY WAS ENOUGH TO CAUSE THE LOCAL STOCK MARKET TO TUMBLE AND THE HONG KONG DOLLAR TO HIT A 25-YEAR LOW AGAINST THE US DOLLAR; PREDICTIONS OF SEVERE SOCIAL DISORDERS AS WELL AS A HEAVY OUTFLOW OF "YACHT" PEOPLE WERE RIFE. SIMILAR DIRE PROPHECIES RESURFACED IN SEPTEMBER 1983 WHEN IT APPEARED THAT THE NEGOTIATIONS HAD REACHED AN IMPASSE OVER BRITISH EFFORTS TO RETAIN AN ADMINISTRATIVE PRESENCE IN HONG KONG; THE HONG KONG DOLLAR FELL TO ITS LOWEST-EVER LEVEL, PROMPTING PANIC BUYING OF STAPLES HERE.

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4. IN THE EVENT, NONE OF THESE PROPHECIES OF DISASTER MATERIALIZED. IN RETROSPECT, SEPTEMBER 1983 APPEARS TO HAVE BEEN THE TURNING POINT BOTH IN THE NEGOTIATIONS AND IN PUBLIC ATTITUDES IN HONG KONG. BOTH THE BRITISH AND THE CHINESE APPARENTLY RECOGNIZED THAT IF THEY CONTINUED TO HOLD TO THEIR POSITIONS, THEY WERE IN DANGER OF NEGOTIATING OVER A CORPSE. AS A RESULT, BOTH SIDES ADOPTED MORE CONCILIATORY POSITIONS AND MADE SIGNIFICABT CONCESSIONS, BEGINNING WITH THE BRITISH DECISION TO CONCEDE ITS ADMINISTRATIVE CONTROL OVER HONG KONG. BEIJING, IN AN EFFORT TO AVOID FURTHER DISRUPTION IN HONG KONG, LOWERED ITS RHETORIC. PUBLIC CONFIDENCE --THEN AT ROCK BOTTOM -- GRADUALLY BEGAN TO CLIMB. SIR GEOFFREY HOWE'S APRIL 1984 STATEMENT THAT CONTINUED BRITISH ADMINISTRATION IN HONG KONG AFTER 1997 WAS NOT REALISTIC DASHED ANY LINGERING HOPES IN THIS REGARD AMONG THE HONG KONG PEOPLE, BUT SINCE BY THEN MOST EXPECTED AS MUCH THE REACTION WAS ONE OF RESIGNATION RATHER THAN DISPAIR.

5. THIS DRAMATIC TURNABOUT IN HONG KONG'S THINKING REFLECTS TH PRAGMATISM AND ABILITY TO ADAPT QUICKLY TO CHANGING CIRCUMSTANCES THAT ARE UNIQUE CHARACTER-ISTICS OF THE HONG KONG CHINESE. IT IS ALSO THE RESULT OF A FAIRLY RAPID CONDITIONING PROCESS THROUGH WHICH THE PEOPLE OF HONG KONG CAME TO THE REALIZATION THAT --

WHATEVER THEY MIGHT SAY OR DO -- HONG KONG WOULD REVERT TO CHINA AFTER 1997 AND THAT ALMOST ANY AGREEMENT BETWEEN THE UK AND CHINA WOULD BE BETTER THAN NO AGREEMENT AT ALL. UNDER THESE CIRCUMSTANCES, IT IS NOT SURPRISING THAT THE AGREEMENT -- WITH ITS WEALTH OF DETAIL AIMED AT PRESERVING HONG KONG'S GOVERNMENTAL, LEGAL, ECONOMIC AND SOCIAL SYSTEMS AFTER 1997 -- WAS WELL RECEIVED. UNCERTAINTIES REMAIN, AND THOSE WHO HAVE OPTIONS ARE UNDOUBTEDLY LEAVING THEM OPEN; BUT MOST -- INCLUDING YOUNG AND MIDDLE-GRADE MANAGERS WHO HAD BEEN LEANING BT

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CONFIDENTIAL SECTION #2 OF #3 HONG KONG 19334

E.O. 12356: DECL: OADR TAGS: PREL, HK, CH, UK SUBJECT: HONG KONG LOOKS TOWARD THE FUTURE TOWARD LEAVING HONG KONG -- NOW APPEAR WILLING TO TAKE THEIR CHANCES HERE FOR THE MOMENT.

6. WHAT IS SURPRISING IS THE DEGREE TO WHICH MANY HAVE ACCEPTED THE GUARANTEES PROVIDED IN THE AGREEMENT AS BINDING. A CONSIDERABLE NUMBER APPEAR TO BELIEVE THAT THE CHINESE ARE SINCERE IN THEIR INTENT TO HONOR THE AGREEMENT. THERE REMAIN STRONG CONCERNS THAT CENTER ON THE POLITICAL BENT OF FUTURE REGIMES IN CHINA AND ON WORRIES THAT HONG KONG'S AUTONOMY MAY BE CIRCUMSCRIBED BY DIRECT OR INDIRECT PRESSURES FROM CHINESE BUREAUCRATS. NONETHELESS. MOST ARE CAUTIOUSLY OPTIMISTIC THAT THE AGREEMENT CAN BE MADE TO WORK. SURPRISINGLY, THIS OPTIMISM HAS SO FAR NOT BEEN DIMINISHED BY ANY EFFORTS TO DRAW PARALLELS BETWEEN THE GUARANTEES IN THIS AGREE-MENT AND THAT OF SIMILAR "GUARANTEES" -- WHICH FAILED TO MATERIALIZE -T IN NUMEROUS CHINESE CONSTITUTIONS. WE EXPECT THAT AS THE INITIAL EUPHORIA WEARS OFF. SOME OF THESE PARALLELS MAY BE RAISED. THERE IS, HOWEVER, A QUALITATIVE DIFFERENCE BETWEEN PROMISES THE CHINESE HAVE GIVEN TO THEIR OWN PEOPLE AND THOSE GIVEN TO ANOTHER NATION. WHILE THEY MAY NOT BE AS INTERNATIONALLY BIND-ING AS THE BRITISH CLAIM, THERE IS NO DOUBT THAT THE SINO-UK ACCORD -- AS AN AGREEMENT BETWEEN TWO SOVEREIGN STATES -- HAS MORE TEETH THAN A STRICTLY INTERNAL PLEDGE AND PUTS MORE PRESSURE ON THE CHINESE TO ABIDE BY IT.

THE PAST FEW YEARS, HONG KONG'S OPINION MAKERS INCREASINGLY REALIZE THAT THE BRITISH PRESENCE NEVER COULD HAVE SAFEGUARDED THE HIGHLY VULNERABLE TERRITORY FROM A CONCERTED CHINESE EFFORT TO BRING IT TO ITS KNEES. THEY ARE INCREASINGLY AWARE THAT THE ABILITY OF THE TERRITORY TO SURVIVE OVER THE LONG RUN WILL BE DETERMINED BY WHERE THE CHINESE PERCEIVE THEIR INTERESTS TO LIE. THEY TAKE COMFORT FOR HONG KONG'S FUTURE FROM PRESENT POLICY TRENDS IN CHINA WHICH PROMISE A MORE FAVORABLE ENVIRONMENT THAN AT ANY TIME IN THE LAST 35 YEARS -- MUCH OF WHICH WAS CHARACTERIZED BY SEVERE UPHEAVALS IN CHINA, UNPREDICTABLE CHINESE FOREIGN AND DOMESTIC POLICIES, AND HOSTILITY TOWARD THE WEST. THE INITIALING OF THE SINO-UK AGREEMENT HAS REMOVED THE MOST SERIOUS IRRITANT IN CHINA'S LONG-STANDING RESENTMENT OVER THE "UNEQUAL TREATIES" ESTABLISHING HONG KONG. NO ONE CAN PREDICT WITH CERTAINTY WHAT CHINA OR HONG KONG WILL LOOK LIKE IN 13 YEARS -- LET ALONE 63 YEARS. HOWEVER, GIVEN CURRENT RATIONAL TRENDS IN CHINA'S DOMESTIC POLICIES, AS WELL AS ITS ECONOMIC INTEREST IN MAINTAINING HONG KONG AS AN INTERNATIONAL ENTREPOT AND ITS POLITICAL INTEREST IN DEMONSTRATING --PARTICULARLY TO TAIWAN -- THAT THE "ONE COUNTRY, TWO SYSTEMS" CONCEPT CAN WORK, RIGHT NOW THE PROSPECTS FOR HONG KONG LOOK SUBSTANTIALLY BETTER THAN THEY HAVE FOR A LONG TIME.

6

8. THE EVOLUTIONARY PROCESS THAT WILL DETERMINE HONG KONG'S FUTURE SHAPE WILL BE INFLUENCED BY A VARIETY OF FACTORS, INCLUDING THE EXTENT OF DEMOCRATIZATION THAT TAKES PLACE IN HONG KONG BETWEEN NOW AND 1997, THE POSSIBLE EMERGENCE OF STRONG LOCAL FIGURES ACCEPTABLE TO THE CHINESE WHO COULD SERVE IN SENIOR POSITIONS IN HONG KONG'S POST-1997 GOVERNMENT, THE DEGREE OF INTER-CHANGE BETWEEN THE PEOPLE OF HONG KONG AND THE CHINESE IN DRAFTING THE BASIC LAW, AND THE ABILITY OF THE CENTRAL GOVERNMENT IN BEIJING TO PRESERVE HONG KONG'S SEPARATE ECONOMIC IDENTITY IN THE FACE OF PROBABLE ATTEMPTS BY CHINESE BUREAUCRATS (PARTICULARLY FROM GUANGDONG AND SHANGHAI) TO GRAB A SHARE OF HONG KONG'S PROSPEROUS ECONOMY. HONG KONG, AS A BASICALLY CHINESE SOCIETY, SHOULD HAVE LESS DIFFICULTY THAN MOST SOCIETIES IN BT

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27

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CONFIDENTIAL SECTION Ø3 OF Ø3 HONG KONG 19334

E. O. 12356: DECL: OADR TAGS: PREL, HK, CH, UK SUBJECT: HONG KONG LOOKS TOWARD THE FUTURE ADJUSTING TO CHINESE PRACTICES AND IS LIKELY TO DEAL WITH ALL OF THESE FACTORS IN WAYS UNIQUELY SUITED TO HONG KONG. HOW THIS IS DONE WILL MERIT CAREFUL WATCHING IN THE COMING MONTHS AND YEARS LEADING UP TO 1997. LEVIN BT

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# NATIONAL SECURITY COUNCIL SECRETARIAT

DTG: 110922Z OCT 84 PSN: 074044 ALT TALPEL 5997 PAGE AL TOR: 285/1007Z CSN: HCE9Ø9 E08788 ANØØ1669 \_\_\_\_\_ -----DISTRIBUTION: CHLD-Ø1 SIGU-Ø1 LEVN-Ø1 LAUX-Ø1 ROBN-Ø1 MINN-Ø1 /886 42 WHTS ASSIGNED DISTRIBUTION: SIT FOR: PRIORITY STU1591 DE RUEHIN #5997/Ø1 285Ø925 P 1109227 OCT 84 FM AIT TAIPEL TO AIT WASHDC PRIORITY INFO AMEMBASSY BEIJING PRIORITY AMCONSUL HONG KONG AMEMBASSY LONDON PRIORITY

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CONFIDENTIAL SECTION Ø1 OF Ø2 TAIPEI Ø5997

FOR AIT/W ALSO FOR EAP/RA/TC CINCPAC FOR POLAD E.O. 12356: OADR TAGS: PREL, HK, UK, CH, TW SUBJECT: TAIWAN SHRUGS OFF THE HONG KONG ACCORD REF: (A) TAIPEI 5874, (B) TAIPEI 5788, (C) TAIPEI 5769, (D) TAIPEI 5758, (E) TAIPEI 3478 (NOTAL)

1. CONFIDENTIAL - ENTIRE TEXT.

2. BEGIN SUMMARY: THE RECENTLY INITIALLED UK-PRC ACCORD ON HONG KONG WAS GREETED WITH A FLURRY OF MEDIA DISCUSSION AND ANNOUNCEMENTS FROM LOCAL AUTHORITIES. IN GENERAL, TAIWAN'S RESPONSE WAS MEASURED AND BASICALLY INNOCUOUS. ONE MOFA OBSERVER TOLD US PREMIER YU'S 11-POINT STATEMENT WAS AN OBLIGATORY REACTION WITH "NOTHING CONCRETE" IN IT. TAIPEI'S MAIN CONCERN IS THAT THE HONG KONG ACCORD WILL GIVE CREDENCE TO BEIJING'S "ONE NATION, TWO SYSTEM" POSTULATION, LEADING THIRD PARTIES TO PRESSURE TAIPEI AND THUS WEAKENING TAIPEI'S MAINTENANCE OF A SEPARATE IDENTITY. END SUMMARY.

3. THE TAIPEI PRESS HAS DEVOTED CONSIDERABLE COVERAGE TO THE CONTENTS OF THE UK-PRC ACCORD ON HONG KONG AND THE MEANING FOR TAIWAN (REF C). THIS COVERAGE WAS SERIOUS AND ANALYTICAL, AND WITHOUT EXCESSIVE POLEMICS. A TYPICAL COMMENTARY APPEARED IN THE ENGLISH LANGUAGE WEEKLY ECONOMIC NEWS WHICH IS PUBLISHED BY THE UNITED DAILY NEWS GROUP.

AFTER REVIEWING THE MAJOR ASPECTS OF THE ACCORD, THE ARTICLE URGED THE LOCAL AUTHORITIES TO USE THEIR IN-FLUENCE TO ENCOURAGE THE PEOPLE OF HONG KONG TO PARTICIPATE IN THE GOVERNING APPARATUS UNFOLDING IN HONG KONG. IT ALSO ADVISED TAIPEI TO AVOID GIVING ANY IMPRESSION THAT IT ENCOURAGED VIOLENCE IN HONG KONG. MORE IMPORTANTLY, IT ARGUED THAT IT WAS IMPORTANT FOR TAIPEI TO RETAIN ITS ECONOMIC LINKS WITH HONG KONG SO AS NOT TO HAVE A NEGATIVE EFFECT ON THE COLONY'S PROSPERITY AND STABILITY. THE ARTICLE POINTED OUT THAT HONG KONG IS TAIWAN'S THIRD LARGEST EXPORT MARKET, AND A VITAL TRANSPORTA-

TION HUB. IN ITS CONCLUSION THE ARTICLE REMINDED THE READER THAT IMPLEMENTATION IS STILL 13 YEARS AWAY, SO THERE IS NO NEED FOR PRECIPITANT ACTION.

28

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THE AUTHORITIES' RESPONSE

4. AWARE OF THE SEPTEMBER DEADLINE TO THE UK-PRC NEGOTIATIONS, TAIWAN ESTABLISHED THIS YEAR AN AD HOC COMMITTEE TO CONSIDER VARIOUS POLICY RESPONSES. THIS COMMITTEE WAS CO-CHAIRED BY FOREIGN MINISTER CHU FU-SUNG AND MINISTER WITHOUT PORTFOLIO CHOU HUNG-T'AO. MINISTER OF FINANCE LOH JUN-KANG, GOVERNMENT INFORMATION OFFICE DIRECTOR CHANG CHING-YU, BOARD OF FOREIGN TRADE DIRECTOR VINCENT SIEW, NATIONAL SECURITY BUREAU DIRECTOR WANG CHING-HSU AND OVERSEAS CHINESE AFFAIRS COMMISSION CHAIRMAN TSENG KWANG-SHUN HAVE BEEN PUBLICLY MENTIONED AS SERVING ON THE COMMITTEE. THE COMMITTEE HAS VARIOUSLY BEEN REPORTED TO BE LOOKING INTO SUCH SUBJECTS AS: THE RESETTLEMENT OF HONG KONG RESIDENTS, CAPITAL INFLOW/OFFSHORE BANKING, A MARINE TRANSSHIPMENT CENTER TO REPLACE HONG KONG AND THE POST-1997 STATUS OF TAIWAN BUSINESSES AND OFFICES PRESENTLY LOCATED IN HONG KONG.

5. THE LOCAL AUTHORITIES ANNOUNCED OCTOBER 9 THAT VICE PREMIER LIN YANG-KANG WILL HEAD THE HONG KONG AD HOC COMMITTEE. THIS IS THE FIRST MAJOR RESPONSIBILITY THE VICE PREMIER HAS BEEN GIVEN SINCE HIS APPOINTMENT. NEVERTHELESS, THE ANNOUNCEMENT, COMING AS IT DOES IN THE MIDST OF DOUBLE TEN CELEBRATIONS HERE, HAS LITTLE MORE THAN PUBLICITY VALUE.

6. PRIOR TO THE INITIALLING OF THE UK-PRC ACCORD THE ONLY POLICY ANNOUNCEMENT FROM THE AD HOC COMMITTEE COVERED THE ESTABLISHMENT OF RESTRICTED OFFSHORE BANKING. FACILITIES FOR HONG KONG MONEY, AND THE PROPOSED ESTABLISHMENT OF A CONSULTING SERVICE TO MAKE HONG KONG RESIDENTS AWARE OF HOW TO MOVE THEMSELVES, BUT MOSTLY THEIR MONEY, TO TAIWAN. COMMENT: THIS IS A PRETTY THIN RESPONSE.

7. JOHN CHANG, DIRECTOR, NORTH AMERICAN AFFAIRS, MOFA, BT

> DECLASSIFIED NLRR M299 # 92658 BY KAL NARA DATE 6/21/12

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CONFIDENTIAL SECTION #2 OF #2 TAIPEI #5997

FOR AIT/W ALSO FOR EAP/RA/TC CINCPAC FOR POLAD E.O. 12356: OADR TAGS: PREL, HK, UK, CH, TW SUBJECT: TAIWAN SHRUGS OFF THE HONG KONG ACCORD RECENTLY COMMENTED THAT PREMIER YU'S 11-POINT STATEMENT OF SEPTEMBER 26 (REF B) DID NOT CONTAIN ANYTHING "CONCRETE." THE INTENT, ACCORDING TO HIM, WAS MERELY TO OFFER AN EXPRESSION OF FRIENDSHIP AND SUPPORT FOR TAIWAN'S ADHERENTS IN HONG KONG. AND, WE SUSPECT, TO PUT SOMETHING ON THE RECORD FOR THE DOMESTIC AUDIENCE.

8. AN ANALYSIS OF THE PREMIER'S 11-POINTS REAR OUT CHANG'S CHARACTERIZATION. THERE IS NOTHING IN THE STATEMENT WHICH GOES BEYOND PREVIOUS DECLARATIONS. FURTHERMORE, THE STATEMENT'S EMPHASIS ON FACILITATING TRAVEL TO TAIWAN AND MOVEMENT OF MONEY APPEARS TO CONFIRM THAT THE STATEMENT IS FOR THE EARS OF A MINORITY SLICE OF HONG KONG RESIDENTS. ONLY THE RICH NEED APPLY. THIS IS A HEALTHY RECOGNITION OF TAIWAN'S LIMITATIONS. THE AUTHORITIES HERE HAVE TOLD US THEY EXPECT MOST OF THE COLONY'S REALLY WEALTHY TO GO TO THE U.S. OR ENGLAND. TAIWAN IS WELL AWARE THAT IT IS ALREADY A CROWDED ISLAND, AND THE AUTHORITIES HAVE PUBLICLY MENTIONED THAT THEY PROBABLY COULD NOT ACCOMMODATE MORE THAN 50,000 PERSONS. KUOMINTANG OFFICIALS IN OVERSEAS AFFAIRS HAVE TOLD US THAT IN REALITY TAIWAN, WHICH IS TRYING TO EMPHASIZE A MOVE INTO HIGH-TECH, HAS LITTLE TO GAIN FROM HONG KONG BUSINESSMEN, EXCEPT IN CERTAIN SERVICE INDUSTRIES.

9. IN HIS CONCLUSION JOHN CHANG TOOK THE VIEW WITH US THAT THE HONG KONG ACCORD SHOULD BE SEEN AS ADEQUATELY SERVING THE PURPOSE OF (#) THE RESIDENT'S FEARS,

AND THEREBY ALLOWING THE PRESENT SITUATION TO CONTINUE FOR ANOTHER FIVE OR SIX YEARS. NEVERTHELESS, HE BELIEVES THAT AS THE 1997 DEADLINEDREW NEARER BASIC UNCERTAINTIES WOULD AGAIN RESURFACE. WE DRAW FROM THIS THAT TAIPEI SEES NO NEED AT THIS TIME TO EXTENSIVELY REACT TO THE ACCORD. THE CRUX OF TAIWAN'S DILEMMA

18. AT PRESENT THERE IS A CONSIDERABLE BODY OF OPINION HERE THAT THE MAIN CONCERN FOR TAIWAN IN THE HONG KONG ACCORD IS THAT OTHER PARTIES WILL SEE IT AS UNDERMINING TAIWAN'S OBJECTIONS TO BEIJING'S POSTULATION OF "ONE (#) , TWO SYSTEMS" (REF D). PRESS COMMENTATORS AND OFFICIAL SPOKESMEN HAVE EXPRESSED CONCERN THAT THIRD PARTIES WILL CONFUSE THE ANNOUNCEMENT OF THE ACCORD WITH IMPLEMENTATION, THEREBY INCREASING THE PRESSURE ON TAIWAN OVER THE NEXT 13 YEARS. CERTAINLY THIS IS BEIJING'S INTENT AS SUGGESTED BY ZHAO ZIYANG'S COMMENTS SEPTEMBER 38 AND DENG YINGCHAO'S OVERTURE TO TAIWAN, WHICH WAS CARRIED IN THE LOCAL PRESS, GIVEN TO A GROUP OF VISITING OVERSEAS CHINESE. 29

11. DIRECTLY SPEAKING TO THE ABOVE ISSUE, PREMIER YU, IN AN ADDRESS BEFORE THE LEGISLATIVE YUAN, STRESSED THE THEME THAT TAIWAN CONTROLS ITS OWN FATE. FOREIGN MINISTER CHU IN AN OCTOBER 4 ADDRESS BEFORE THE SAME BODY REJECTED OUT OF HAND THE APPLICABILITY OF THE HONG KONG ACCORD TO TAIWAN AND WARNED AGAINST BEIJING'S "ONE NATION, TWO SYSTEMS" THEME.

12. COMMENT: THE AUTHORITIES HERE WILL STAND PAT, AND ON THE SIDELINES. CONSIDERING THAT THE HONG KONG ACCORD DOES NOT IMPINGE ON DAILY BUSINESS HERE, (AND IN LIGHT OF THE FEW POLICY OPTIONS AVAILABLE TO TAIPEI AT THIS TIME), THIS SEEMS A REALISTIC POLICY. TAIWAN BUSINESSMEN, ON THE OTHER HAND, MAY BE GEARING UP TO TAKE ADVANTAGE OF NEW OPPORTUNITIES IN POST-AGREEMENT

HONG KONG. ONE PROMINENT TAIWANESE ENTREPENEUR TOLD US HE IS IN THE PROCESS OF SHIFTING HIS CONSIDERABLE OFF-SHORE FUNDS BACK INTO HONG KONG, AFTER HAVING PARKED THEM IN JAPAN FOR THE PAST TWO YEARS. END COMMENT THAYER BT

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DEPT PASS CINCPAC FOR POLAD

E. O. 12356: DECL: OADR TAGS: PREL, CH, UK SUBJECT: SINO-BRITISH JOINT AGREEMENT ON HONG KONG

1. (C) - ENTIRE TEXT.

2. AT OUR REQUEST, U.K. EMBOFF PROVIDED THE FOLLOWING BRIEF READOUT ON THE SINO-BRITISH JOINT AGREEMENT ON HONG KONG SINCE THE SEPTEMBER 26 SIGNING CEREMONY. HE EXPRESSED OVERALL SATISFACTION WITH PUBLIC STATEMENTS MADE BY CHINESE OFFICIALS FROM DENG XIAOPING ON DOWN. INDEED, HE SAID, THE CHINESE, IN AFFIRMING THEIR INTENTION TO IMPLEME T FAITHFULLY THE AGREEMENT'S PROVISIONS, HAVE DONE AS MUCH AS THE BRITISH COULD HAVE THE EMBOFF NOTED THAT THE CHINESE HAVE BEGUN HOPED. USING TERMS LIKE "HONG KONG GOVERNMENT" AND "GOVERNOR" (TO REFER TO SIR EDWARD YOUDE), WHICH ACKNOWLEDGE BRITISH IN ADDITION, THE CHINESE NOW CONTROL OVER HONG KONG. OPENLY REFER TO THE HONG KONG AND MACAO OFFICE AND PERMIT THE BRITISH EMBASSY TO CONTACT IT DIRECTLY RATHER THAN GOING THROUGH MFA.

3. ON THE STANDING OF THE JOINT DECLARATION, THE EMBOFF SAID BOTH THE CHINESE AND BRITISH SIDES CONSIDER THE DOCUMENT TO BE A BINDING INTERNATIONAL AG EEMENT, EQUIVALENT TO A TREATY. BOTH SIDES AGREED ON THIS POINT IN THE NEGOTIATIONS AND IN THE TEXT ITSELF. HE POINTED TO THE KEY PASSAGE IN THE DECLARATION (PARAGRAPH SEVEN)

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#### PAGE Ø2 OF Ø2 BEIJING 9ØØ1

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32

WHICH SAYS: "THE GOVERNMENT OF THE UNITED KINGDOM AND THE GOVERNMENT OF THE PEOPLE'S REPUBLIC OF CHINA AGREE TO IMPLEMENT THE PRECEDING DECLARATIONS AND THE ANNEXES TO THIS JOINT DECLARATION." OU CONTACT ALSO OBSERVED THAT THE CHINESE PRESS HAS OCCASIONALLY REFERRED TO THE DOCUMENT BY THE MORE FORMAL WORD FOR AGREEMENT - "XIEYI".

4. THE EMBOFF CONFIRMED THAT THE BRITISH PLAN TO REGISTER THE AGREEMENT AT THE U.N. AFTER IT HAS BEEN RATIFIED BY BOTH SIDES. THE BRITISH, HOWEVER, HAVE NOT YET INFORMED THE CHINESE OF THEIR INTENTION TO DO SO. (EMBOFF ASKED THAT WE KEEP THIS INFORMATION CONFIDENTIAL, ALTHOUGH HE ADDED THAT HE THOUGHT SIR GEOFFREY HOWE MAY HAVE MENTIONED THE BRITISH PLANS AT A RECENT PRESS CONFERENCE.) DESPITE THE CHINESE ACKNOWLEDGEMENT OF THE AGREEMENT'S EQUIVA-LENCE TO A TREATY, THE BRITISH BELIEVE THE CHINESE MIGHT OBJECT TO THIS PROCEDURE BECAUSE THEY WISH TO AVOID GIVING THE IMPRESSION THAT AN INTERNATIONAL BODY HAS SUPERVISORY POWER OVER THE AGREEMENT'S IMPLEMENTATION.

5. COMMENT: OUR BRITISH COLLEAGUES ARE OBVIOUSLY PLEASED WITH THE RESULTS OF THEIR EFFORTS AND MUCH MORE RELAXED NOW THAT THE AGREEMENT HAS BEEN SIGNED. THEY ALSO CLEARLY WISH TO PUT THE BEST FACE POSSIBLE ON THE AGREE-MENT. ALTHOUGH CAUTIOUS ABOUT REGISTRATION OF THE AGREEMENT WITH THE U.N., THEY SEEM OPTIMISTIC THAT RATIFICATION WILL PROCEED SMOOTHLY. END COMMENT. HUMMEL BT

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