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Ronald Reagan Library

Collection Name EUROPEAN AND SOVIET AFFAIRS DIRECTORATE, NSC
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Withdrawer

CAS 1/6/2005

File Folder CANADA 1984 [JANUARY 1985]

FOIA

F00-094

Box Number RAC BOX 1

MUNTON

16

ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
1728	CABLE	212352Z R 3/11/2008 F00-094	4	1/21/1985	B1
1729	MEMO	TY COBB TO MCFARLANE RE YOUR MEETING WITH GOTLIEB	1	1/23/1985	B1
1730	TALKING POINTS	FOR MEETING (ATTACHMENT TO DOC #1729) R 7/6/2006	2	ND	B1
1731	LETTER	PM MULRONEY TO RR R 2/27/2018 F00-094/1	3	12/19/1984	B1
1732	LETTER	RR TO MULRONEY R 7/6/2006	3	1/14/1985	B1
1810	LETTER	J.A. DOUCET TO MICHAEL DEEVER R 2/27/2018 F00-094/1	1	1/18/1985	B1
1733	MMEO	COBB TO MCFARLANE RE YOUR MEETING WITH GOTLIEB	1	1/16/1985	B1
1734	TALKING POINTS	FOR MEETING WITH GOTTLIEB R 7/6/2006	1	ND	B1
1735	MEMO	WILLIAM CLARK TO RR RE REPLY TO LETTER FROM PRESIDENT PORTILLO OF MEXICO	1	4/9/1982	B1

Freedom of Information Act - [5 U.S.C. 552(b)]

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ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
1736	DRAFT LETTER	RR TO PORTILLO <i>R 7/6/2006</i>	3	ND	B1

Freedom of Information Act - [5 U.S.C. 552(b)]

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January 21, 1985

Mr. President:

At the beginning of your second term as President of the United States of America, it is a great pleasure for me to extend to you my best wishes and those of the people of Canada.

Americans and Canadians continue to provide to the world a remarkable example of mutually beneficial cooperation between nations. I am confident that the future will bring new and exciting opportunities for us to work together for the advancement of our many common values and aspirations.

Yours sincerely,

(signed) Jeanne Sauv 

Governor General of Canada

The President of the
United States of America

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PAGE 01 OF 02 OTTAWA 0515
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~~C O N F I D E N T I A L~~ SECTION 01 OF 02 OTTAWA 00515

EXDIS

NOFORN

E. O. 12356: DECL: OADR
TAGS: PARM, PREL, MNUC, CA
SUBJECT: EXTAFF MINISTER CLARK'S JAN 21 STATEMENT ON
- ARMS CONTROL AND SDI

REF: A. OTTAWA 283, B. 84 OTTAWA 8996, OTTAWA 514

1. (~~C O N F I D E N T I A L~~ - NOFORN) - ENTIRE TEXT.

2. SUMMARY. EXTERNAL AFFAIRS MINISTER JOE CLARK MADE A STRAIGHTFORWARD STATEMENT JAN 21 ON ARMS CONTROL, INCLUDING THE STRATEGIC DEFENSE INITIATIVE (SDI), ON THE FIRST DAY OF PARLIAMENT FOLLOWING THE CHRISTMAS RECESS. BY PERSONALLY ALERTING THE EMBASSY IN ADVANCE AND BY STATING GENERAL GOC SUPPORT FOR THE SDI AS A RESEARCH PROJECT, CLARK HAS OPTED TO ACCEPT THE POLITICAL RISKS OF CLOSE IDENTIFICATION WITH THE US ON SENSITIVE ARMS CONTROL ISSUES. COMMENTS OF LIBERAL LEADER TURNER INDICATE THAT HE AND HIS PARTY SEE POLITICAL MILEAGE IN DIFFERENTIATING THEMSELVES FROM US IN THIS AREA. COMPLETE TEXT OF CLARK'S STATEMENT CONTAINED REF C. END SUMMARY.

3. EXTAFF MINISTER CLARK TELEPHONED CHARGE ABOUT AN HOUR BEFORE HIS JANUARY 21 STATEMENT TO THE COMMONS ON ARMS CONTROL (TEXT CONTAINED SEPTTEL) WAS DELIVERED TO ALERT THE USG. WHILE SAYING THAT HE WAS OBLIGED TO INFORM PARLIAMENT FIRST, CLARK SUMMARIZED MAIN POINTS HE PLANNED TO MAKE. CLARK SAID THAT HE WAS MAKING STATEMENT TO PUT TO REST APPARENT PUBLIC DISAGREEMENT WHICH HAD EMERGED FROM UNCOORDINATED STATEMENTS FROM WITHIN GOVERNMENT. HE SAID HE WANTED US TO KNOW OF HIS STATEMENT IN ADVANCE AND INDICATED HE WOULD WELCOME ANY REACTION. CHARGE EXPRESSED APPRECIATION FOR ADVANCE NOTICE BUT SAID THAT MEANINGFUL REACTION WOULD BE DIFFICULT IN VIEW OF SHORTNESS OF TIME AND ON BASIS OF BRIEF SUMMARY. HE INDICATED THAT IN HIS PERSONAL VIEW

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BY LDI, NARA, DATE 3/11/08

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ELEMENTS SEEMED IN LINE WITH US POSITION AND GENERALLY SUPPORTIVE. CHARGE NOTED EMBASSY WOULD REPORT FULL TEXT TO WASHINGTON AS WELL AS CLARK'S EFFORT TO ALERT US IN ADVANCE.

4. REACTION TO CLARK'S STATEMENT BY TWO OPPOSITION PARTIES, BOTH OF WHOM WERE GIVEN ADVANCE NOTICE THAT IT WOULD BE MADE, WAS CRITICAL AND BASED ON PREDICTABLE ARGUMENTS. LEADER OF THE OPPOSITION AND LIBERAL PARTY LEADER JOHN TURNER CHARGED CLARK WITH "HAVING DONE LITTLE MORE THAN RESTATE" THE USG'S POSITION ON SDI, AND ARGUED THAT CLARK HAD GIVEN GOC'S SUPPORT TO THIS "DESTABILIZING" PROGRAM. TURNER CLAIMED THAT THE MULRONEY GOVERNMENT WAS ABANDONING THE CANADIAN TRADITION OF TAKING AN "ACTIVE, INTERVENTIONIST" ROLE ON ARMS CONTROL ISSUES AND OF TELLING OUR FRIENDS THE TRUTH. HE CITED THE DEC. 10 RESOLUTION WHICH THE LIBERALS INTRODUCED IN PARLIAMENT, CALLING ON THE US AND USSR TO INCLUDE A MUTUALLY VERIFIABLE NUCLEAR FREEZE AND AN ANTI-SATELLITE WEAPONS BAN ON THEIR NEGOTIATING AGENDA, AS AN EXAMPLE OF THE ACTIVIST ROLE HIS PARTY IS PROPOSING FOR CANADA (REF B). IN AN ATTEMPT TO SEIZE THE MIDDLE GROUND FOR THE LIBERALS, TURNER ARGUED THAT THE CONSERVATIVES AND THE NEW DEMOCRATS HAD REJECTED THE RESOLUTION BECAUSE THEY WERE "LOCKED IN" TO THEIR RESPECTIVE "RIGHT AND LEFT IDEOLOGIES." TURNER ASSERTED THAT IT WAS NOT ANTI-AMERICAN TO INSIST ON AN INDEPENDENT FOREIGN POLICY, AND DECLARED THAT WHILE CANADA MIGHT BE OPEN FOR BUSINESS, "WE'RE NOT UP FOR SALE." LIBERAL SHADOW MINISTER FOR REGIONAL INDUSTRIAL EXPANSION LLOYD AXWORTHY ALSO CLAIMED THAT CLARK'S REMARKS REPRESENTED A "SHOCKING REVERSAL" OF THE CANADIAN TRADITION OF ADVOCATING ARMS CONTROL. AXWORTHY, WHO FREQUENTLY SPEAKS FOR THE LIBERALS ON ARMS CONTROL ISSUE

ASSERTED THAT THE SDI WOULD INEVITABLY BE DESTABILIZING, SINCE THE HISTORY OF THE ARMS RACE HAS BEEN MARKED BY THE ATTEMPTS OF ONE SIDE TO "CATCH UP" WITH ANY TECHNOLOGICAL ADVANCES MADE BY THE OTHER.

5. NEW DEMOCRATIC (SOCIALIST) PARTY EXTERNAL AFFAIRS CRITIC PAULINE JEWETT DECLARED THAT CLARK HAD ADDRESSED THE SDI IN "AN EXTRAORDINARILY CONVOLUTED WAY." IN THE SAME BREATH, SHE CLAIMED THAT THE SDI WAS UNWORKABLE THAT IT WOULD SPARK A NEW ROUND IN THE ARMS RACE; AND THAT, ACCORDING TO US MILITARY SOURCES, THE SOVIETS CANNOT MATCH THE US IN DEVELOPMENT OF DEFENSIVE TECHNOLOGIES. SHE CHARGED THAT CLARK ERRED IN BELIEVING THAT THE US WOULD ONLY ENGAGE IN RESEARCH ON THE SDI AND

NOT BY OC/T: MESSAGE UPGRADED TO EXDIS PER V.M. ROCHA, S/S-O.
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C O N F I D E N T I A L SECTION 02 OF 02 OTTAWA 00515

EXDIS

NOFORN

E. O. 12356: DECL: OADR
TAGS: PARM, PREL, MNUC, CA
SUBJECT: EXTAFF MINISTER CLARK'S JAN 21 STATEMENT ON

ACCUSED HIM OF BEING "TAKEN IN COMPLETELY BY WHAT THE
SECRETARY OF DEFENSE IN THE UNITED STATES HAS TOLD HIM
TO BELIEVE."

6. COMMENT. IN MAKING HIS STATEMENT, CLARK OBVIOUSLY
SOUGHT TO RESOLVE EARLIER CONFUSION AS TO THE GOC
POSITION ON SDI BY SUPPORTING THE USG AS FULLY AS
POLITICALLY POSSIBLE WITHOUT MAKING AN OPEN-ENDED
COMMITMENT OF CANADIAN SUPPORT OR FAILING TO PRESENT A
DISTINCTLY CANADIAN POSITION ON THIS CONTROVERSIAL
ISSUE. GIVEN COMMENTS ON SDI MADE BY SENIOR EXTAFF
OFFICIALS TO AMB. JACK MATLOCK DURING HIS JAN. 10
OTTAWA VISIT TO BRIEF GOC ON SHULTZ-GROMYKO TALKS IN
GENEVA (REF A), CLARK'S STATEMENT, IN EMBASSY'S VIEW, SHOW
THAT THE GOC -- UNDOUBTEDLY REFLECTING CLARK'S PERSONAL
SENTIMENTS -- HAS GIVEN THE US "THE BENEFIT OF THE
DOUBT" (TO USE ONE OF PM MULRONEY'S FAVORITE PHRASES)
ON SDI SPECIFICALLY AND ON ARMS CONTROL STRATEGY
GENERALLY. HIS GESTURE OF TIPPING US OFF IN ADVANCE
OF HIS STATEMENT ALSO REVEALS HIS OWN AND HIS GOVERN-
MENT'S SINCERE DESIRE TO WORK CLOSELY WITH US ON
THESE CRUCIAL TOPICS IN A CONSTRUCTIVE BUT UNDERSTAND-
ABLY INDEPENDENT MANNER. THE TORIES RECOGNIZE THE
POLITICAL RISKS OF TOO CLOSE IDENTIFICATION WITH THE
US ON ARMS CONTROL AND HAVE OBVIOUSLY DECIDED TO
ACCEPT THOSE RISKS.

7. IN RESPONDING TO INTENSIVE OPPOSITION CRITICISM,
CLARK HELD HIS GROUND. HE ASSERTED THAT, IN A WORLD
TORN BY A CONFLICT ABOUT VALUES, CANADA WAS NOT NEUTRAL
AND WAS PREPARED TO ACCEPT HER OBLIGATIONS "IN THE
DEFENSE OF FREEDOM". ALTHOUGH JEWETT'S REACTION WAS
COMPLETELY PREDICTABLE, TURNER'S CRITICISM WAS MORE

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PAGE 02 OF 02 OTTAWA 0515

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REVEALING. FRESH FROM LAST WEEK'S ROUND OF STRATEGY TALKS AIMED AT PROMOTING PARTY UNITY AND STAKING OUT ATTRACTIVE POSITIONS TO DIFFERENTIATE HIS BELEAGUERED LIBERALS FROM THE NDP ON THE LEFT AND THE MULRONEY GOVERNMENT ON THE RIGHT, TURNER'S REACTION INDICATES THAT HE AND HIS COLLEAGUES SEE CONSIDERABLE POLITICAL MILEAGE TO BE GAINED ON ARMS CONTROL ISSUES AND FROM ACCENTUATING LIBERAL DISAGREEMENT WITH THE US ON SDI AND RELATED TOPICS. IRONICALLY, TURNER, WHO AS CANADA'S PRIME MINISTER HELD THE LINE AGAINST LIBERAL PRESSURE TO ENDORSE A NUCLEAR FREEZE, MAY LEAD THE WAY IN CONDEMNING THE STRATEGIC DEFENSE INITIATIVE.
ROUSE

NOTE BY OC/T: MESSAGE UPGRADED TO EXDIS PER V. M. ROCHA, S/S-O.
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1729	MEMO TY COBB TO MCFARLANE RE YOUR MEETING WITH GOTLIEB	1	1/23/1985	B1

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TALKING POINTS

- President's Trip to Canada: Highly pleased with preliminary plans. President and Mrs. Reagan are really looking forward to visit.
- We are conducting a major policy review on U.S.-Canada ties to identify issues which may lend themselves to agreement in connection with the President-Prime Minister meeting. The second phase will address long-range strategy.
 - As this policy review moves forward, our governments should stay in touch.
- President-PM Letter: The President was impressed with evident sincerity of Mulroney letter -- they seem to have an extraordinarily excellent rapport.
- Recent Changes in Canadian Energy and Investment Policies: While we welcome these changes, we see them as having been done primarily for Canada's own interests. We will be looking for ways to demonstrate response to recent Canadian changes. Further, we are seeking ways to inject substance and forward movement into the March meeting.
- Acid Rain: While our policy is under constant review, it would be misleading for the Canadians to think that the Administration is

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BY NOT, NARA, DATE 7/6/06

on the verge of a significant change in its policy on acid rain. No expensive, new programs have any chance this year. Most importantly, the President, and many scientists, simply are not convinced we understand the causes of acid rain.

- It would appear to be in the interest of both countries not to let this difficult issue mar the success of President Reagan's visit to Canada.
- Our interagency working group is looking hard at language on protecting our common environment that will respond to Canadian concerns.

-- Defense Spending: We particularly welcome Prime Minister Mulroney's commitment to strengthen Canada's armed forces.

- Given the low percentage of GNP now being spent on defense, we would like to see a sustained surge to bring Canada in line with other NATO countries. We all face economic constraints, but we all need to do more. In light of Canada's recent spending record, it appears to us that three percent real growth per year is not enough.

-- Doucet Visit: I see no reason for Fred to come to Washington now. However, if he insists, we'll do what we can for him.

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1731	LETTER PM MULRONEY TO RR	3	12/19/1984	B1

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THE WHITE HOUSE
WASHINGTON

January 14, 1985

Dear Brian:

I appreciate receiving your thoughts on our March meeting, and agree that we should try to make substantial progress with the major items on our bilateral agenda.

As a result, I have directed a priority review of Canada-U.S. relations, specifically charged with examining issues to be addressed at our upcoming meeting. Your suggestion that we use the weeks before our meeting to try to resolve some of the current irritants is excellent, and as this review moves forward, our officials will consult with their counterparts in your government.

I agree with your proposal to focus our March meeting on arms control, trade, defense, and the environment. With respect to arms control, we should have a clearer idea by March of the seriousness with which the Soviets are prepared to resume negotiations. In the meantime, I would be very interested in your thoughts on how we might proceed based on the discussions between Secretary Shultz and Foreign Minister Gromyko.

I share your view that our two countries would greatly benefit by a sense of expanded cooperation in our trade and investment relations. With regard to trade, I understand you are currently conducting a review of Canadian policy options. As that process continues, I believe it would be useful for us to signal our mutual commitment to improving trade and investment conditions on both sides of the border. A declaration of the kind you have suggested may, indeed, be the most appropriate and timely way to demonstrate commitment.

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BY LOI, NARA, DATE 7/6/06

Your pledge to enhance the Canadian contribution to our common defense is most welcome. I would also be very interested in hearing how your defense policy review is progressing, and what areas you will stress in your defense improvements. As you suggest, I think we can move toward an agreement on a new North Warning System which you and I could announce at our meeting. I would also like to discuss ways in which we can address the urgent requirement to upgrade NATO's conventional forces. Finally, I share your view that enhanced cooperation in defense procurement is a worthy goal, and I understand that a number of recent exchanges of information have contributed to progress in this area.

With regard to the environment, and specifically acid rain, you know that I have ordered a sharp increase in funding for research. But many key questions remain unanswered, and until they are, we are not prepared to undertake the very heavy expense of percentage reductions in sulphur dioxide emissions. But this decision remains open to future review and does not rule out greater cooperation in the area. I intend to have this subject further explored during the policy review I mentioned earlier.

There are other topics which might fruitfully be addressed in March, either by you and me or during a separate meeting between our foreign and other ministers. For example, we would be interested in discussing Pacific Basin initiatives, as well as hearing about your government's emerging policies in other geographic areas. An exchange of views on the upcoming Bonn economic summit might be worthwhile. I would suggest that we also review the problem of leakage of militarily significant technology to communist countries and the steps both our countries are taking to prevent this. As you know, the United States is strongly urging the establishment of the Military Experts Group during the COCOM High-Level Meeting in February. Finally, in science, we might consider a possible public announcement of Canada's interest in participating in NASA's space station project.

Nancy and I look forward to seeing Mila and you in the Vieille Capitale. You know the city well from your student days, of course. I think it is entirely fitting that we are meeting in a city which has played, from the days of Champlain to today, such a central role in Canadian and Canadian-American history.

Sincerely,

Ron

The Right Honorable
Martin Brian Mulroney, P.C., M.P.
Prime Minister of Canada
Ottawa

→ QJMP ROM HAS SEEN
②Ty
Canadian Embassy



Ambassade du Canada

1746 Massachusetts Ave N.W.
Washington, D.C. 20036

January 18, 1985

Dear Mr. McFarlane,

I am sorry we were not able to get together earlier this week but I look forward to having lunch with you on Thursday.

One of the topics I would like to raise with you when we get together is the President's visit to Quebec City in March. In that regard I am enclosing for your information a copy of the text of a letter to Mike Deaver from Mr. Fred Doucet, Prime Minister Mulroney's Senior Advisor. I should explain to you that Mr. Doucet is one of the Prime Minister's top aides and someone to whom the Prime Minister has given overall responsibility for the President's visit. I therefore believe it would be very useful if you could meet with him when he comes down here later this month to review the overall preparations underway for the visit.

Perhaps we could discuss this further when we have lunch.

Best regards,

Allan Gotlieb
Ambassador

Mr. Robert C. McFarlane
Assistant to the President for
National Security Affairs
The White House
WASHINGTON, D.C.

~~CONFIDENTIAL~~

Ottawa, Ontario
KIA OG2

January 18, 1985

Mr. Michael Deaver
Deputy Chief of Staff
to the President
The White House
WASHINGTON, D.C.

Dear Mike,

With the Quebec City meeting between the Prime Minister and the President just eight weeks away, I would like to propose that Derek Burney and I, together with Ambassador Gotlieb, meet soon with you and Robert McFarlane to discuss the substantive aspects of the visit. We would wish to go over in as much detail as possible at this stage what can be achieved at Quebec City both in terms of the issues and, more generally, the future of our bilateral relationship.

We would propose coming to Washington on January 31, by which time we will have the benefit of the Prime Minister's preliminary views on the progress of our preparations.

After our meeting, if you agree, it would be useful to follow up with a round of discussions with U.S. officials directly involved in the agenda items and possible agreements referred to in the Prime Minister's and President's recent exchange of letters. Five or six officials from Ottawa could come to Washington for these sessions, and stay over to February 1 if further time is needed.

I look forward to hearing from you. If this proposed timing and approach to a first meeting is acceptable, our Embassy will be in touch with Mr. McFarlane to work out a full program.

Yours sincerely,

J.A. Doucet
Senior Advisor to the
Prime Minister

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BY fw NARA DATE 2/27/18

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President/PM Letter: The President's response to the PM's letter will be delivered today. President was impressed with evident sincerity of Mulroney letter -- they seem to have an extraordinarily excellent rapport.

Recent Changes in Canadian Energy and Investment Policies: While we welcome these changes, we see them as having been done primarily for Canada's own interests. You should not expect grand gestures from us during the President's visit just to appear responsive to recent Canadian changes. We are, however, seeking ways to inject substance and forward movement into the March meeting.

Acid Rain: While our policy is under constant review, it would be misleading for the Canadians to think that the Administration is on the verge of a significant change in its policy on acid rain.

- It would appear to be in the interest of both countries not to let this difficult issue mar the success of President Reagan's second visit to Canada.

Defense Spending: We particularly welcome Prime Minister Mulroney's commitment to strengthen Canada's armed forces.

- Given the low percentage of GNP now being spent on defense, we would like to see a sustained surge to bring Canada in line with other NATO countries. We all face economic constraints, but we all need to do more. In light of Canada's recent spending record, it appears to us that three percent real growth per year is not enough.

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WHITE HOUSE STAFFING MEMORANDUM

URGENT

DATE: 1/23/85 ACTION/CONCURRENCE/COMMENT DUE BY: 1/25/85

SUBJECT: PROPOSED EXECUTIVE PROCLAMATION ENTITLED "IMPORT QUOTAS
ON CERTAIN SUGAR CONTAINING ARTICLES"

	ACTION FYI			ACTION FYI	
VICE PRESIDENT	<input type="checkbox"/>	<input type="checkbox"/>	MURPHY	<input checked="" type="checkbox"/>	<input type="checkbox"/>
MEESE	<input type="checkbox"/>	<input checked="" type="checkbox"/>	OGLESBY	<input checked="" type="checkbox"/>	<input type="checkbox"/>
BAKER	<input type="checkbox"/>	<input checked="" type="checkbox"/>	ROGERS	<input type="checkbox"/>	<input type="checkbox"/>
DEAVER	<input type="checkbox"/>	<input checked="" type="checkbox"/>	SPEAKES	<input type="checkbox"/>	<input checked="" type="checkbox"/>
STOCKMAN	<input type="checkbox"/>	<input type="checkbox"/>	SVAHN	<input checked="" type="checkbox"/>	<input type="checkbox"/>
DARMAN	<input type="checkbox"/>	<input checked="" type="checkbox"/>	VERSTANDIG	<input checked="" type="checkbox"/>	<input type="checkbox"/>
FIELDING	<input checked="" type="checkbox"/>	<input type="checkbox"/>	WHITTLESEY	<input checked="" type="checkbox"/>	<input type="checkbox"/>
FULLER	<input checked="" type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
HERRINGTON	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
HICKEY	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
McFARLANE	<input checked="" type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
McMANUS	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>

REMARKS:

May we have your comments by close of business Friday, January 25.
Thank you.

RESPONSE:

25 JAN 1985

NSC has no objection to the proposed proclamation entitled "Import Quotas on Certain Sugar Containing Articles."

Robert M. Kimmitt
Robert M. Kimmitt

Richard G. Darman
Assistant to the President
5-1 3702



EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

January 17, 1985

MEMORANDUM FOR: THE PRESIDENT

FROM: DAVID A. STOCKMAN *DAS*

SUBJECT: PROPOSED EXECUTIVE PROCLAMATION ENTITLED
"IMPORT QUOTAS ON CERTAIN SUGAR CONTAINING
ARTICLES"

SUMMARY. This memorandum forwards for your consideration an Executive proclamation proposed by the Department of Agriculture which would continue for an indefinite period the quotas on imports of certain sugar-containing articles established by Proclamation No. 5071 of June 28, 1983; direct the United States International Trade Commission (USITC) to make an investigation as to the need for import restrictions on a second category of sugar-containing articles; and establish emergency quota levels for a third category of sugar-containing articles.

BACKGROUND. In accordance with the provisions of Section 22 of the Agricultural Adjustment Act of 1933, as amended, Proclamation No. 5071 established emergency quotas of zero pounds for a category of sugar-containing articles, pending receipt of and action on the USITC's report and recommendations regarding the likelihood that importation of such articles would render or tend to render ineffective, or materially interfere with, the Department of Agriculture's sugar price support program.

The Secretary of Agriculture has recommended, on the basis of the USITC report of December 16, 1983, and the Secretary's findings, that the quotas established by Proclamation No. 5071 be continued for an indefinite period.

The Secretary has also recommended that the USITC be directed to investigate the need for restrictions on a second category of articles and that importation of a third category of sugar-containing articles be restricted under the emergency provisions of Section 22(b) of the 1933 Act, due to recent market prices below the market stabilization price and the consequent likelihood of eventual sugar forfeitures.

The proposed proclamation would make the foregoing recommendations effective as of 12:01 a.m. on the day following its signing.

None of the affected agencies has objected to the proposed Executive proclamation.

RECOMMENDATION. I recommend that you sign the proposed Executive proclamation.

Enclosure



U.S. Department of Justice

Office of Legal Counsel

Office of the
Assistant Attorney General

Washington, D.C. 20530

JAN 22 1985

The President,

The White House.

My dear Mr. President:

I am herewith transmitting a proposed proclamation entitled "Import Quotas on Certain Sugar-Containing Articles."

This proposed proclamation was submitted by the Secretary of Agriculture and has been forwarded for the consideration of this Department as to form and legality by the Office of Management and Budget with the approval of the Director.

The proposed proclamation is approved as to form and legality.

Respectfully,

A handwritten signature in black ink, reading "Ralph W. Tarr", is written over a horizontal line.

Ralph W. Tarr
Acting Assistant Attorney General
Office of Legal Counsel



U.S. Department of Justice

Office of Legal Counsel

Office of the
Assistant Attorney General

Washington, D.C. 20530

JAN 22 1985

MEMORANDUM

Re: Proposed proclamation entitled
"Import Quotas on Certain Sugar-
Containing Articles"

The attached proposed proclamation was submitted by the Secretary of Agriculture and has been forwarded for the consideration of this Department as to form and legality by the Office of Management and Budget with the approval of the Director.

The proposed proclamation will extend quotas originally imposed on certain sugar-containing articles by Proclamation No. 5071, 3 C.F.R. 64 (1984). The International Trade Commission (ITC) has examined those quotas and issued a report, 7 U.S.C. § 624, which has been examined by the Secretary of Agriculture. The Secretary recommends that the quotas be extended for an indefinite period and the proposed proclamation will effectuate that decision.

The proclamation will also direct the ITC to investigate the need for restrictions on two other categories of sugar-containing articles because of the recent low prices for sugar which are threatening the market stabilization program. The proclamation will impose emergency restrictions on these categories pending the outcome of the ITC report.

The proposed proclamation is acceptable as to form and legality. As is usual with such proclamations, we defer to the Department of Agriculture as to the accuracy of the technical provisions in the proclamation.

Ralph W. Tarr
Acting Assistant Attorney General
Office of Legal Counsel

IMPORT QUOTAS ON CERTAIN SUGAR CONTAINING ARTICLES
BY THE PRESIDENT OF THE UNITED STATES OF AMERICA
A PROCLAMATION

1. By Proclamation No. 5071 of June 28, 1983, I imposed, on an emergency basis, import quotas on certain sugars, blended sirups, and sugars mixed with other ingredients. These quotas were to be effective pending my further action after receipt of the report and recommendations of the United States International Trade Commission (hereinafter "Commission") on this matter pursuant to Section 22 of the Agricultural Adjustment Act of 1933, as amended (7 U.S.C. 624) (hereinafter "Section 22"). The Commission has made its investigation and reported its findings to me.
2. The Secretary of Agriculture has advised me that he has reason to believe that certain other sugar containing articles, not covered by Proclamation No. 5071, are practically certain to be imported into the United States under such conditions and in such quantities as to materially interfere with the price support operations being conducted by the Department of Agriculture for sugar cane and sugar beets.
3. I agree that there is reason for such belief by the Secretary of Agriculture and, therefore, I am requesting the Commission to make an investigation with respect to this matter pursuant to Section 22, and report its findings and recommendations to me as soon as possible.

4. The Secretary of Agriculture has also determined and reported to me with regard to the sugar containing articles described in paragraph (B) below that a condition exists which requires emergency treatment and that the import quotas hereinafter proclaimed should be imposed without awaiting the report and recommendations of the Commission.
5. On the basis of the information submitted to me, I find and declare that:
 - a) On the basis of the report and recommendations of the Commission, the articles described in items 958.10 and 958.15 of Part 3 of the Appendix to the Tariff Schedules of the United States (TSUS) are practically certain to be imported into the United States under such conditions and in such quantities as to materially interfere with the price support operations of the Department of Agriculture for sugar cane and sugar beets;
 - b) A condition exists requiring the imposition, on an emergency basis, of the import quotas hereinafter proclaimed with regard to the sugar containing articles described in paragraph (B) below; and
 - c) The representative period within the meaning of the first proviso to subsection (b) of Section 22 is, for imports of the articles described in TSUS items 958.10 and 958.15, the years 1978-81, during which there were no imports of the articles described in TSUS items 958.10 and 958.15; and for imports described in paragraph (B) below, the years 1978-81.

NOW, THEREFORE, I, RONALD REAGAN, President of the United States of America, by the authority vested in me by Section 22 of the Agricultural Adjustment Act of 1933, as amended, and the Constitution and Statutes of the United States, do hereby proclaim as follows:

(A) TSUS items 958.10 and 958.15 of Part 3 of the Appendix to the Tariff Schedules of the United States are continued in effect subject to the provisions of paragraph (C) below;

(B) Part 3 of the Appendix to the Tariff Schedules of the United States is amended by inserting in numerical sequence following TSUS item 958.15 the following items:

Item	<u>Articles</u>	<u>Quota</u> <u>Quantity</u>	<u>Effective</u> <u>Period</u>
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During the period beginning on the effective date of this proclamation through September 30, 1985, if the respective aggregate quantity specified below for one of the numbered classes of articles has been entered, no article in such class may be entered during the remainder of such period:

Articles containing sugars derived
from sugar cane or sugar beets,
whether or not mixed with other
ingredients, except articles within
the scope of TSUS items 958.10, 958.15
or other import restrictions
provided for in part 3 of the
Appendix to the Tariff Schedules
of the United States:

958.16	Provided for in	1,000 short tons	Until
	TSUS item 156.45		10/1/85
958.17	Provided for in	2,500 short tons	Until
	TSUS item 183.01		10/1/85
958.18	Provided for in	28,000 short tons	Until
	TSUS item 183.05		10/1/85

Beginning October 1, 1985, whenever, in any 12-month period beginning October 1 in any year, the respective aggregate quantity specified below for one of the numbered classes of articles has been entered, no article in such class may be entered during the remainder of such period:

Articles containing sugars derived
from sugar cane or sugar beets,
whether or not mixed with other
ingredients, except articles within
the scope of TSUS items 958.10, 958.15
or other import restrictions
provided for in part 3 of the
Appendix to the Tariff Schedules
of the United States:

958.20	Provided for in TSUS item 156.45	3,000 short tons
958.25	Provided for in TSUS item 183.01	7,000 short tons
958.30	Provided for in TSUS item 183.05	84,000 short tons

(C) The provisions of this proclamation shall terminate upon the filing of a notice in the Federal Register by the Secretary of Agriculture that the Department of Agriculture is no longer conducting a price support program for sugar cane and sugar beets.

(D) Pending Presidential action upon receipt of the report and recommendations of the Commission referenced in paragraph 3 above, the quotas established by paragraph (B) of this proclamation shall apply to articles entered, or withdrawn from warehouse, for consumption on or after the effective date of this proclamation. However, those quotas shall not apply to articles entered, or withdrawn from warehouse, for consumption if application of those quotas would prevent the entry, or withdrawal from warehouse, for consumption of the articles and if the articles were (1) exported from the country of origin prior to the effective date of this proclamation and (2) imported directly into the United States, as determined by the appropriate customs officials, in accordance with the criteria set forth at 19 CFR 10.174, 10.175 (1984).

(E) This proclamation shall be effective as of 12:01 a.m. Eastern Standard Time on the day following the date of its signing.

IN WITNESS WHEREOF, I have hereunto set my hand this day of ,
in the year of our Lord nineteen hundred eighty-five, and of the
Independence of the United States of America the two hundred and ninth.

January 25, 1985

ACTION

MEMORANDUM FOR ROBERT M. KIMMITT

SIGNED

FROM: DOUGLAS W. McMINN

SUBJECT: Proposed Proclamation Entitled "Import Quotas
on Certain Sugar Containing Articles"

Richard Darman's office has requested NSC comment, by COB today, on a proposed Presidential proclamation that would:

- o Continue for an indefinite period the quotas on imports of certain sugar-containing articles established by Proclamation No. 5071.
- o Direct the USITC to make an investigation as to the need for import restrictions on a second category of sugar-containing articles.
- o Establish emergency quota levels for a third category of sugar-containing articles.

The restriction of a third category of sugar refers to blended sugars that are coming into the United States primarily from Canada. The need to restrict these sugars is due to the impact on our overall sugar quota program, i.e., it is a circumvention that has helped push U.S. market prices below our established market stabilization price domestically.

In plain English, what this proclamation would do is shore-up our otherwise leaky domestic import quota program on sugar. As you know, this is a legislated program and, unfortunately, we have very little flexibility.

RECOMMENDATION

That you sign the memorandum to Richard Darman at Tab I, indicating that NSC has no objection to the proclamation entitled "Import Quotas on Certain Sugar Containing Articles."

Approve K

Disapprove _____

Messrs. Fortier and Cobb concur.

Attachments

TAB I Memo to Darman

TAB A Presidential decision memorandum

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Freedom of Information Act - [5 U.S.C. 552(b)]

B-1 National security classified information [(b)(1) of the FOIA]

B-2 Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]

B-3 Release would violate a Federal statute [(b)(3) of the FOIA]

B-4 Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]

B-6 Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]

B-7 Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]

B-8 Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]

B-9 Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

THE WHITE HOUSE

WASHINGTON

Dear Mr. President:

Thank you for your thoughtful letter about Central America and for your offer to facilitate a dialogue on regional concerns. Your valuable views on the problems of that troubled area, and your desire to be helpful in dealing with them are deeply appreciated. A delayed reply was necessary in order to give your proposals the close study they obviously merit.

It is good that Secretaries Castaneda and Haig have meanwhile had opportunities to discuss Central American problems extensively and to review your suggestions in detail. The results of those conversations are encouraging. If indeed our differences of viewpoint have not been entirely resolved, the groundwork has been laid for closer collaboration in the search for peace in the region.

Many of the region's problems can be traced to underdevelopment and decades of rule by self-interested minorities. Unfortunately, as the peoples of the region have attempted to rid themselves of traditional dictatorships and to reform their political and social systems, a new minority, totalitarian and Marxist in character, has sought to impose yet another form of dictatorship. The evidence makes it very clear to us that the Governments of Cuba and Nicaragua are actively and deliberately aiding those totalitarian minorities to frustrate popular reform efforts.

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NLS F00-094#1736

BY LOI NARA, DATE 7/6/06

I am, therefore, very interested that you believe Cuba and Nicaragua may be prepared to make substantial concessions to improve our relationships. As you know, we have signaled to both that an improvement might occur if they ceased their support for anti-democratic insurgencies in El Salvador and elsewhere.

We have made a number of overtures to Nicaragua during the past year suggesting steps similar to those you propose. So far, Nicaragua has neither ceased its involvement in the insurgency in El Salvador nor responded seriously to our suggestions. To the contrary, there is evidence of rising Nicaraguan assistance to the insurgents and new, disturbing indications of Nicaraguan involvement with similar groups in Honduras and Costa Rica. Nevertheless, we shall again have an opportunity to test Nicaragua's real interest in improving relations when we meet directly with the Nicaraguans.

Increasing evidence of Cuban intervention in the internal affairs of other nations in the Hemisphere is cause for concern. Its military involvement in Africa continues to aggravate tensions afflicting that continent as well. President Castro is, without doubt, interested in negotiating on narrow U.S.-Cuban bilateral matters, but he must seriously address third-country issues, above all Central America, before any dialogue can have a chance of succeeding.

I believe the results of the Salvadoran elections demonstrate conclusively that the people of that country reject violence and strongly desire democracy. Unquestionably, dialogue is essential to a solution, and we look forward to a further exchange of ideas along these lines now that the first stage of the electoral process has been completed. Meanwhile, there will be continuing opportunities for the extreme left to take part in the electoral process. I appeal to you,

once again, to join with me in encouraging political elements of all persuasions to participate in this process and respect the will of the overwhelming majority of Salvadoran people.

Let me thank you once again for sharing your views with me. Your sincerity and commitment to an enduring peace in Central America and, in particular, your desire to be helpful personally are deeply appreciated. The difficulties we face are great, but I remain convinced that by working together we can help our neighbors in this troubled region to achieve the democracy, prosperity, and peace they seek.

Sincerely,

His Excellency
Jose Lopez Portillo
President of the United Mexican States
Mexico, D.F.