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### WITHDRAWAL SHEET

### **Ronald Reagan Library**

Collection Name EUROPEAN AND SOVIET AFFAIRS DIRECTORATE, NSC:

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RECORDS

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File Folder

USSR - SOVIET JEWRY (EMIGRATION) (5)

**FOIA** 

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B-4 Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]

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DISPATCH



### DEPARTMENT OF STATE

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Washington, D.C. 20520

August 31, 1981

MEMORANDUM FOR:

MR. ALLEN LENZ

NATIONAL SECURITY COUNCIL

SUBJECT:

Alerting NSC on Presidential

Correspondence

Enclosed is a copy of a letter to President Reagan from Federal Chancellor of Austria Bruno Kreisky which is transmitted for your information.

This document was received in the Executive Secretariat Information Management Section on August 31, 1981 at 2:27 a.m.

Director, S/S-I

Information Management Section

Executive Secretariat

ext. 23836

## WASHINGTON, D. C.

The Ambassador of Austria presents his compliments to the Honorable the Secretary of State and has the honor to enclose a letter from the Federal Chancellor of Austria Bruno Kreisky to the President of the United States with the request that same be forwarded to President Reagan.

The Ambassador of Austria avails himself of this opportunity to renew to the Honorable the Secretary of State the assurances of his highest consideration.



Washington, D.C.

August 26, 1981

Dear Roses Prestaint,

Your country recently announced that it would increase the number of refugees to be accepted from Eastern Europe by 2400 in the current fiscal year. I should like to take the opportunity to express my appreciation to you and the American people for the understanding, thus shown for the very liberal policy of Austria, due to her geographic position one of the main European countries of first asylum.

The refugee situation has been presented in detail during bilateral contacts and most recently also by the competent Austrian Minister for the Interior, Erwin Lanc, at the last Board Meeting of the Intergovernmental Committee for Migration (ICM) in Geneva. Nevertheless, I should at this point like to indicate, once more, some figures to demonstrate that Austria continues to require international solidarity to solve the problems of those seeking asylum. A great number of these refugees desire to make your country their new home.

Since the Second World War hundreds of thousands of refugees have come to Austria. In 1956, shortly after the conclusion of the State Treaty and the restoration of Austrian sovereignty, approximately 200.000 people from Hungary alone were granted asylum. In 1968 - following the events in Czechoslovakia - about 100.000 Czech citizens received

The President
The White House
Washington D.C.

U.S.A.

temporary asylum in Austria. Some of them, after considering their situation, returned home, others sought asylum hoping to make a fresh start overseas.

In the meantime the influx of refugees from Eastern Europe remained considerable. To mention just the most recent figures, 3.412 persons sought asylum in Austria in 1978, in 1979 and 1980 their numbers rose to 5.627 and 9.259 respectively, marking an increase of 64,55 %.

This trend became much more pronounced during the first months of the current year. For the first six months 7.403 persons (among them 5.550 from Poland) sought asylum. Compared to the relevant figures of 1980 (2.534 persons, 527 Poles) this amounts to an increase by 192 %. In July 1981 4.634 more refugees, among them 3.670 from Poland, requested asylum.

The Ministry for the Interior is presently providing for 13.873 refugees (10.012 or 72 % of them from Poland). The existing facilities of the Ministry are completely overburdened and 10.073 people have to be housed in inns.

No specific figures can be given as to the number of Poles presently in Austria and who have not yet sought asylum. But according to some cautious estimates there may be a couple of thousands of Poles in Austria who have not yet decided on their plans for the future.

I should like to emphasize in this connection that Austria does not repatriate anyone seeking asylum against his or her will.

Co-operation with international organizations remains a necessity as in the past in order to solve these refugee problems. In this context I should like to make special mention of the United Nations High Commissioner for Refugees (UNHCR) and the voluntary assistance organizations. Without international solidarity Austria would not have been in a

position to fulfil her humanitarian tasks in refugee matters.

Mention must also be made, in this context, that Austria continues to play a major role in the transit of Jewish families from the Soviet Union to Israel, in addition to her above-mentioned tasks.

Upon request by the UNHCR Austria has, in addition, declared her readiness to accept refugee quotas from other continents and to grant permission of permanent residence. These refugees come from Chile, Argentina, Iran (Kurds), Uganda (Asians) as well as from Vietnam and Kampuchea.

Undoubtedly the refugee problem is much more severe in areas of crises on other continents. Considering, however, that Austria is not an immigration country and her capacity to absorb refugees therefore limited, the present situation has become quite alarming. As more than hundred refugees seek asylum in the camps on a daily basis, it is becoming increasingly difficult to find humanly acceptable quarters if the process of final settlement for these refugees cannot be sped up.

In this context I should like to express the hope that as many refugees as possible in Austria will form part of the previously mentioned additional quota and that the criteria of selection will be generous.

In conclusion I should not like to fail to note with satisfaction that the United States of America has once more given evidence of her readiness to assist Austria in carrying out the outstanding humanitarian obligation of helping people in need.

Zortes my Enter Les Lacem

### THE SECRETARY OF STATE WASHINGTON

September 1, 1981

MEMORANDUM FOR: THE PRESIDENT

Prom: Alexander M. Haig, Jr.

FY 1982 Refugee Consultations · Subject:

### SUMMARY

The Refugee Act of 1980 requires that the Administration consult with the House and Senate Judiciary Committees concerning refugee admissions in the coming fiscal year. Your approval is needed for the proposed levels on which your representative will consult.

## BACKGROUP

In light of Congressional concerns, our goal for PY 1982 is to minimize refugee admissions, thereby reducing the domestic and political costs of the program, while at the same time demonstrating to our Southeast Asian allies our continued reliability. While Secretary Schweiker favors a lower ceiling for Asian refugees, he agrees with the Attorney General and me on an overall admissions ceiling of 40,000 for non-Asian refugees.

### DISCUSSION

ASIA: The Attorney General and I believe that the Asian refugee admissions ceiling for FY 1982 should be 120,000 (48,000 below the initial FY 1981). Any level lower than that would signal to countries of first asylum a decrease in U.S. support, and would threaten a return to boat push-offs and forced repatriation. The lowered ceiling takes into account domestic sensitivities and the need to maintain essential Congressional support. We would utilize this authority only as necessary to meet foreign policy and humanitarian goals.

Secretary Schweiker supports an adjustable level of 96,000 Asian refugees depending on success achieved in decreasing their impact on already-impacted States and localities. He feels the PY 1982 budget will be insufficient to finance assistance to 120,000 Asians at current

levels since welfare dependency rates are sharply higher than assumed in the budget. Moreover, he notes that additional costs—such as housing, schools, and public eservices—must be assumed by frate and local budgets. The Attorney General and I recommend that the level of assistance for the refugees be reduced rather than the number of refugees.

SOVIET UNION AND EASTERN EUROPE: A consultation level of 20,000 for Soviet Jews or Armenians is proposed. Continuing restrictive Soviet policies are likely to result in actual admissions of only 10-12,00%. By maintaining the higher ceiling, however, we avoid signaling any acquiescence in these restrictive policies. Proposed consultation level of 9,500 for Eastern Europe will likely be close to actual admissions.

NEAR EAST AND SOUTHWEST ASIA: A regional ceiling of 5,500 admissions, comprised principally of Afghans and Iraqi Christians is recommended.

AFRICA: As the U.S. provides a major portion of refugee care and maintenance in Africa, not more than 3,000 will require resettlement in this country.

LATIN AMERICA: A ceiling of 2,000 is proposed. Restrictive emigration policies by some Latin American countries will hold admissions to 2,000 or fewer in FY 1982.

### Decision 1 - Asian Refugee Admissions

Approve

Option A: The Attorney General and I recommend that you authorize consultations on the admission of up to 120,000 Asian refugees.

Asian refugees.	
Approve	Disapprove
Option B: Secre consultations on the	tary Schweiker recommends that you authorize admission of up to 96,000 Asian refugees.
Approve	Disapprove
Decision 2 - Non-Asia	Refugee Admissions
	eral, Secretary Schweiker and I recommend nsultations on the admission of up to gees.

Disapprove

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comparison with its own peak year firing the period 1972-1981. Projecting all the trend lines on the same graph allows direct comparison of the relative trends over time, regardless of the absolute numbers involved. For example, although ethnic German and Ukrainian emigration are of different orders of magnitude in terms of raw numbers, the trend lines reveal a distinct parallel in their declines from 1976 highs.

### ANALYSIS:

As reported in reftel D, FRG representatives here are expressing open concern over the downturn in exit permits and resulting decline in emigration shown clearly by the graph. In the early 1970's, in the spirit of several FRG-USSR accords, ethnic German emigration began a climb which, with an additional push from the conclusion of the Helsinki Final Act in 1975, reached a peak in 1976. A moderate decline over the next four years has turned into a precipitous plunge in recent months, one that threatens to reduce ethnic German emigration below the levels of 1972 for the first time in a decade.

A similar decline in emigration to Canada has likewise disturbed our Canadian colleagues. The Ukrainian ethnic component (of what, in sheer numbers, is in any event a very small migration) most closely mirrors the downturn in overall emigration to Canada, and is so depicted here. Figures are available only from 1976. It can be seen that that peak year was not matched again in the decade, and now seems luxuriant in comparison with 1981 projections. Further declines in Ukrainian emigration will reduce the numerical base to the extent that statistical evaluation will become impossible.

The parallel, if belated, pattern of rise-and-fall of the Armenian and Jewish trend lines since the mid-'70's is striking. Their upturns probably had similar wellsprings: the Helsinki Final Act, U.S. human rights activism, and the 1979 Vienna They suffer similarly now, in the post-Afghanistan political atmosphere, as the Soviet Union perceives less and less foreign policy advantage in promoting large-scale emigration (reftel B.). The one-year lag time in the Armenian trend line could be attributable to one simple circumstance: whereas Jewish emigrees tend to be widely dispersed throughout the Soviet Union, or at worst concentrated in major metropolitan areas, virtually all Armenian emigrants receive exit visas through a single Soviet Office of Visas and Registration, in It is not hard to imagine the lack of resources or simple bureaucratic inertia that would result in that office's inability to gear up quickly in good times or clear the pipeline and close down swiftly in bad. Hence, the "delayed reaction" in the Armenian trend line.

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This airgram presents nothing new in the way of facts on Soviet emigration. What it does do is graphically demonstrate the impression of Western consuls here that restrictive Soviet policies on emigration have in fact been applied to all major, and even to minor, ethnic groups, in a perversely "even-handed" manner. The trend lines offer little cause for optimism among those hopeful of increased emigration from the Soviet Union. In all cases, the trend is the same...down.

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Page 3

### CONCLUSION:

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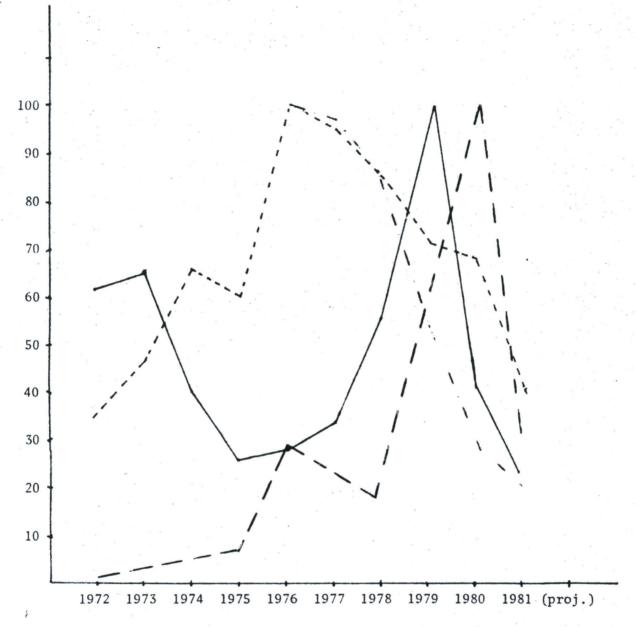
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## TRENDS IN U.S.S.R. EMIGRATION BY ETHNIC GROUP

CHARTED AS A % C. PEAK YEAR IN THE PERIOD 1972-1981



UKRAINIAN 100% = 90 (1976)

GERMAN 100% = 9626 (1976)

ARMENIAN 100% = 6107 (1980)

JEWISH 100% = 51,300 (1979)

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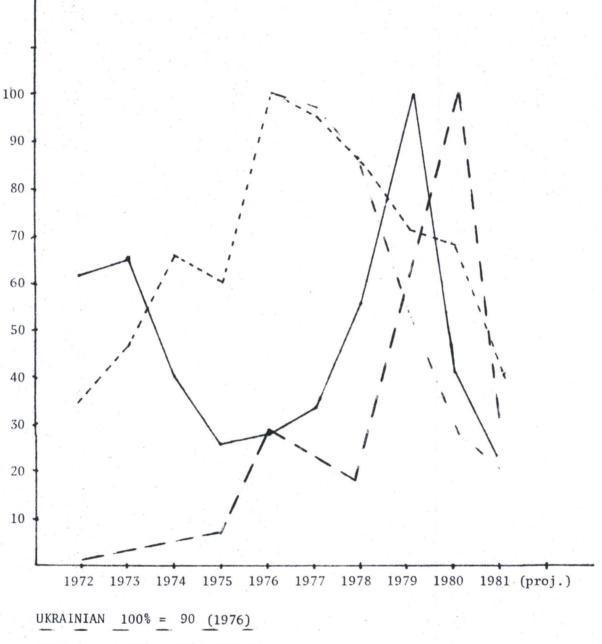
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TRENDS IN U.S.S.R. EMIGRATION
BY ETHNIC GROUP
CHARTED AS A % C. PEAK YEAR IN THE PERIOD 1972-1981



GERMAN 100% = 9626 (1976)

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The October 1981 issue of Soviet Life, an English-language, large-format magazine distributed in America by the Soviet Embassy, features an interview with the assistant Rabbi of Moscow's Choral Synagogue, Adolf Shayevich. The interview is entitled "From Engineer to Rabbi", but it focuses not so much on Rabbi Shayevich personally as on the day to day life of the Synagogue. Some propaganda is made as to the extent of the liberties enjoyed by religious Jews in the Soviet Union, but this is rather more subtly done than usual.

The article begins much as if the author were writing for a domestic, Soviet, publication. A tipsy best man at a religious wedding service asks the Rabbi if champagne may be consumed on the Synagogue premises. A smiling young musician arrives to ask for a divorce certificate, eager to marry a second time. "It's like this every day here," the Rabbi is reported to remark. And so we begin with a little atheistic irony: the Rabbi's business is to wink his eye at the moral weaknesses of those who come to him with "religious needs". Religion in Soviet society is an opium, to which only the morally weak resort. This is the propaganda of "scientific atheism". The author depicts Judiasm in this way either out of habit or in an effort to give the interview a humourous touch.

Rabbi Adolf Sayevich, aged 43, is one of two Soviet Jews to graduate in recent years from the Budapest Yeshiva. He began his theological studies, however, not in Hungary, but in Moscow at the sometimes-functioning yeshiva housed in the Arkhipov Street Synagogue. Shayevich had been an engineer in Khaborovsk, Siberia. "The big change in my life came in the summer of 1972 when I took two months of leave and decided to visit friends in Moscow." His friends turned out to be Jewish believers "who retold the Torah and the Pentateuch to me and took me to synagogue" (emphasis mine - PL). At first engineer Shayevich was only curious, but gradually he came to regard the content and meaning of Judiasm more seriously. And so the faith was passed on to a searching young Soviet intellectual by word of mouth, and, it seems, without the benefit of even the most basic religious literature.

Now, however, as assistant Rabbi in the Soviet Union's most important synagogue, Shayevich has access to a library of some 20,000 volumes "among which are many rather rare books", as the Rabbi remarks. Indeed, one wonders, precisely how many volumes in this collection were published in the Soviet Union since 1917? The answer is probably three or four if one excludes duplicates and the bound annual calendars of the Moscow and Leningrad synagogues. Rabbi Shayevich's remarks suggest that only two religious titles have been printed in the Soviet Union in the last decade.

As for religious articles necessary for Orthodox worship such as tallithim, phylacteries and mezuzoth, these are procured "on an exchange basis" from Jewish communities elsewhere in Eastern Europe. "Our synagogue supplies many of the 90 Jewish communities with literature and ritual articles." And apparently this is done at a cut-rate price. "We take into account that old-age pensioners make up the overwhelming majorities of believers." the Rabbi explains.

There are several rather curious ideas here. First of all, the information available this observer leads to the conclusion that the much-quoted official figure of 90 Jewish religious communities is high by at least one-third. Either Rabbi Shayevich accepts this figure uncritically or he includes in it a number of the less formally organized Jewish communities, which function without actually having a synagogue.

What, one wonders, do the Jewish communities of the Soviet Union offer their fellowbelievers in Eastern Europe in exchange for tallithim and phylacteries? And why exactly are the Jewish communities of Romania (100,000) and Hungary (80,000) able to organize the manufacture of these religious articles, while two million Soviet Jews are not?

Rabbi Shayevich will excuse us too for smiling at the notion that the prices of these articles are kept low so as to ensure that believers (i.e. "old-age pensioners") can afford them. First of all, who, besides the "vast majority" of such believers, are supposed to be

9

subsidising these low prices? The Soviet state certainly does not. What is more, Soviet law forbids religious organizations raising funds in any way other than from the voluntary donations of these same believers. Furthermore, it is generally true in the Soviet Union that officially set prices for goods bear little relation to the prices at which they actually change hands. While one hopes that in the synagogue this system does not prevail, one wonders why Adolf Shayevich's friends had to recount to him verbally both the Torah and the Pentateuch, when at the official price, quoted by Shayevich, a Pentateuch sells for only ten rubles. To be fair to his friends Rabbi Shayevich should have mentioned that 1) the black market price for Jewish religious literature may be anything from five to twenty times the figures mentioned in the article, and 2) the 1979 Soviet edition of the Pentateuch (only 5,000 copies) is believed to have been the first since the 1920's!

Paul Lucey Researcher, Soviet Studies Keston College

SOVIET EMIGRATION

Obviensky:

5809

### NATIONAL SECURITY COUNCIL

October 2, 1981

### ACTION

MEMORANDUM FOR RICHARD V. ALLEN

THROUGH:

NORMAN A. BAILEY NS

FROM:

MICHAEL GUHIN

SUBJECT:

FY 82 Refugee Ceilings - Request for Guidance

The President's decision for consultations with Congress was a 173,000 overall ceiling for FY 82 refugees including 120,000 (Asia); 33,000 (Soviet); 9,500 (Eastern Europe); 5,500 (Near East); 3,000 (Africa); and 2,000 (Latin America). The consultations have not gone very well. The House Judiciary (Rodino, McClory, and Fish) recommend a 140,000 ceiling; Subcommittee Chairman Mazzoli recommends a 120,000 ceiling with 84,000 for Indochina; the Senate Judiciary (Simpson) recommendation is not in but is expected to be around 130,000.

State, Justice, Hodsoll, OMB, and I believe we need to make some reductions for political-Congressional reasons. Our proposals include some "fat" for political purposes: the Asia and the Soviet figures are about 20,000 and 18,000 respectively above expected admissions. Eastern Europe may have a little "fat", but none of the other areas do. Everyone will probably agree on reducing Asia by 20,000, which brings it to our operative target anyway, and Eastern Europe by 1,000. I have opposed State (staff-level) idea of dropping the Soviets from 33,000 to 20,000. However, I believe we should now reduce it to 26,000 (the FY 82 budget figure). This would leave us a big cushion over expected admissions (around 15,000) and not likely send any wrong signal.

These adjustments would give us an overall ceiling of 145,000. This splits the difference between our proposal and Congress' lowest recommendation. We need to move fast to avoid a gap in our program. I request your approval to proceed on this basis. If you are inclined to disapprove, I would like to discuss it with you. Jim Lilley and Paula Dobriansky concur.

### RECOMMENDATION

That you approve my seeking interagency agreement on a final ceiling of 145,000 overall with the cuts in the Asian, Soviet, and East European ceilings noted above.

Approve	100-	Disapprove	

### UNCLASSIFIED

## Emi GRATION M

## NATIONAL SECURITY COUNCIL MESSAGE CENTER

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UNCLAS STATE 283454

ROME FOR INS DIDIR, FRANKFURT, VIENNA FOR INS E.O. 12065: N/A

TAGS: SREF

SUBJECT: EUR ALLOCATIONS FOR FIRST QUARTER, FY 1982

INS/CORAP FOR BUCHANAN

- 1. THE PRESIDENTIAL DETE MINATION ON REFUGEE ADMISSIONS-INCREASED TO 9000 THE CEILING FOR ADMISSIONS OF EASTERN EUROPEANS. THIS WAS AN INCREASE OVER THE ADJUSTED CEILING OF 6900 FOR FY 81 OF WHICH APPROXIMATELY 6700 WERE ACTUALLY USED. IN CONSULTATIONS WITH CONGRESS, THE ADMINISTRATION INDICATED THAT IT WAS SEEKING THE INCREASE IN THE CELLING FOR FASTERN FUROPEAN ADMISSIONS IN RESPONSE TO THE PRESSURES BEING EXPERIENCED BY COUNTRIES OF ASYLUM IN EUROPE, PARTICULARLY AUSTRIA.
- 2. THE CONSULTATIONS PROCESS UNDERSCORED THE CONTINUED IMPORTANCE OF ASSURING THAT THE INDIVIDUAL APPLICANTS FOR ADMISSION TO THE U.S. AS REFUGEES ACTUALLY MEET THE DEFINITION AND CRITERIA AS SET FORTH IN THE REFUGEE ACT OF 1980. CAREFUL MONITORING OF REFUGEE FLOWS WILL E NECESSARY AS WELL AS CONTROL OF PROCESSING/APPROVALS TO MAINTAIN FLEXIBILITY TO RESPOND TO CHANGES OVER THE

YEAR. CARE SHOULD BE TAKEN TO HOLD APPROVALS TO NUMBERS OF REFUGEES WHO CAN BE ADMITTED IN FY 82.

- 3. REFUGEES WHO HAVE RELATIVES IN THE U.S. WHO COULD FILE PETITIONS FOR IMMIGRANT VISAS SHOULD BE ENCOURAGED TO HAVE THEIR RELATIVES FILE THEM, AND WHEN WAITING TIME FOR MOVEMENT TO THE US WOULD NOT BE EXCESSIVELY LONG A REFUGEE ADMISSION NUMBER SHOULD NOT BE USED FOR THAT PER-SON. IT IS NOT FAIR TO THE REFUGEE CONCERNED TO ENCOUR-AGE HIM/; ER TO APPLY FOR A REFUGEE RESETTLEMENT P OGRAM THAT WILL ENTAIL AN INDEFINITE AND LENGTHY WAIT WHEN OTHER OPTIONS ARE AVAILABLE. POSTS ; AY REFER TO STATE 219374 OR STATE 271508 (BOTH NOTAL) FOR FURTHER GUIDANCE.
- 4. THE NUMBERS FOR USE FOR EUR REFUGEES DURING FY 82

WILL BE DIVIDED BASICALLY BETWEEN ROMANIAN TCP AND "OTHER" EASTERN EUROPEANS .

FOR THE FIRST QUARTER, 200 NUMBERS PER MONTH VILL BE ALLOCATED FOR USE BY THE ROMANIAN TCP. WHICH SHALL NOT RPT NOT BE CUMULATIVE FROM MONTH TO MONTH. SHOULD THE FLOW OF RO; ANIANS CONTINUE TO BE SIGNIFICANTLY LESS THAN 200 PERSONS PER MONTH, WE WILL CONSIDER REDUCING THE ALLOCATION FOR THE REMAINING QUARTERS OF THE FISCAL YEAR.

- 5. FOR NON-ROMANIAN EEUR REFUGEES, THESE WILL BE A QUARTERLY ALLOCATION OF 1440 NUMBERS FOR THE FIRST THREE QUARTERS. THE FOURTH QUARTER ALLOCATION WILL BE 488 NUMBERS, PLUS WHATEVER HAS NOT BEEN USED OF THE ROMANIAN TCP ALLOCATION. WHILE ALL THE NUMBERS WILL ØE DISTRIBUTED AT THE DISCRETION OF THE DIDIR/ROME, WE SUGGEST THAT 75 PERCENT OF THE NUMBERS IN EACH QUA TER BE ALLOCATED TO VIENNA, WHICH WOULD BE CONSISTENT WITH THE APPARANT NEED AND WITH OUR CONSULTATIONS DOCUMENT WHICH JUSTIFIED THE INCREASE FOR EUR PRIMARILY IN RESPONSE TO THE SITUATION IN AUSTRIA.
- 6. THE REMAINING 1800 NUMBERS WILL BE RESERVED FOR USE IN THE EVENT OF LARGE OUTFLOWS--PARTICULARLY DURING THE TRADITIONALLY HEAVY SPRING AND SUMMER PERIODS. FOLLOWING SUMMARIZES THE DISTRIBUTION:

-	-	ROMANIAN	TCP	-	NO	N-ROM	ANIANS
1ST	QUAR	TER:	600		-	-	1440
2ND	QUAR	TER:	600		-	-	1440
3RD	QUAR	TER:	6UØ		-		1440
4TH	QUAR	TER:	600		-	-	480

TOTAL FY 82: 2499 481111 PLUS 1800 "RESERVE NUMBERS" FOR A GRAND TOTAL OF 9000

- 8. WHILE THE ALLOCATIONS FOR THE FIRST QUARTER OF T.E. FISCAL YEAR ARE FIRM. YOUR COMMENTS AND SUGGESTIONS FOR IMPROVEMENTS IN THE PLAN FOR THE ENTIRE YEAR ARE WELCOME.
- 9. INS/CORAP CONCURS WITH THIS ?ESSAGE. (RP/ENE: 0045C) CLARK

INCOMING USSR

PAGE Ø1 MOSCOW 1488Ø ACTION EUR-12

MOSCOW 1488Ø Ø1 OF Ø2 221721Z

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LIMITED OFFICIAL USE SECTION Ø1 OF Ø2 MOSCOW 1488Ø

E.O. 12865: N/A
TAGS: CSCE, SHUM, SREF, UR, US
SUBJECT: (U) SOVIET PRESS DISCOURAGEMENT OF BI-NATIONAL
- MARRIAGES

- 1. (LOU) SUMMARY: THE CAMPAIGN BY THE SOVIET PRESS
  TO DISSUADE EMIGRATION TO THE WEST HAS NOW BEEN
  DIRECTED AT BI-NATIONAL MARRIAGES BY AN ARTICLE
  ENTITLED "LOVE CANNOT BE DIVIDED," PUBLISHED IN
  LITERATURNAYA GAZETA ON OCTOBER 7, 1981. END SUMMARY.
- 2. (U) THE ARTICLE, AIMED SPECIFICALLY AT SOVIET WOMEN WHO MARRY FOREIGNERS, CONSISTS OF A SERIES OF LETTERS RECEIVED BY THE "VOICE OF THE MOTHERLAND," A PERIODICAL PUBLISHED IN THE USSR FOR SOVIETS WHO LIVE ABROAD. THE LETTERS WERE RECEIVED IN RESPONSE TO ONE "GALINA M." WHO RATHER CYNICALLY WROTE FROM THE U.S. THAT SHE IS SURPRISED AT OTHER WOMEN WHO WRITE TO THE PERIODICAL TO COMPLAIN -- THEY ALL LEFT THE SOVIET UNION NOT JUST TO FOLLOW THEIR HUSBANDS BUT FOR THE GOOD LIFE IN THE WEST. ALL THEY SEEM TO WORRY ABOUT NOW IS THEIR CHILDREN'S FUTURE, SOCIALIZING WITH OTHER RUSSIANS, AND THEIR YEARNING FOR THE MOTHERLAND. GALINA IS HAPPY IN THE U.S. BECAUSE SHE HAS EVERYTHING SHE WANTS; A JOB, A CAR, AN APARTMENT, AND TRAVEL WITH HER HUSBATT. SHE HAS NO CHILDREN NOW, BUT WHEN SHE DOES HAVE THEM SHE IS SURE SHE WILL BE ABLE TO FIND SOME PLACE OR OTHER THAT WILL TAKE CARE OF THEM. WHY DO OTHER WOMEN SPEAK OF PATRIOTISM AND THE MOTHERLAND, SHE ASKS. AS THE OLD RUSSIAN PROVERB GOES, A FISH SEEKS THE DEEPEST WATER AND MAN LOOKS FOR THE BEST PLACE TO LIVE.
- 3. (U) RESPONSES TO GALINA'S LETTER COME FROM CANADA, CYPRUS, BELGIUM, FRG, EGYPT, AUSTRALIA, AND ENGLAND AND COVER THE WHOLE GAMUT OF ILLS IN NON-SOCIALIST COUNTRIES. A SOVIET FAMILY WHO EMIGRATED TO CANADA WRITES THAT THEY LEFT IN 1977 AND ARE NOW MATERIALLY WELL OFF BUT CAN FIND NO SOLACE IN THEIR MATERIAL GOODS. THEY AND OTHER RUSSIAN EMIGRES LIVE ONLY WITH MEMORIES OF THEIR LIFE IN THE MOTHERLAND. A WOMAN FROM BELGIUM ADVISES ALL YOUNG WOMEN TO THINK TEN TIMES BEFORE EXCHANGING THE MOTHERLAND FOR LOVE. LOVE CAN DIE, BUT THE MOTHERLAND IS THERE FOREVER READY TO TAKE CARE OF ITS CHILDREN AND EDUCATE THEM TO BECOME WORTHY CITIZENS. A WRITER FROM THE FRG COMPLAINS THAT HER FAMILY PURCHASED A HOUSE BUT IS NOW IN DEBT FOR 30 YEARS AND HAS TO LIVE ON THE STRICTEST BUDGET. SHE BUYS HER CHILDREN'S CLOTHES IN LENINGRAD BECAUSE LIFE IS SO EXPENSIVE IN GERMANY. SHE WORRIES ABOUT THE FUTURE OF HER CHILDREN BECAUSE OF THE HIGH UNEMPLOYMENT RATE, EXTENSIVE USE OF DRUGS, AND THE HIGH SUICIDE RATE AMONG YOUNG PEOPLE. A WOMAN FROM EGYPT LAMENTS A MARRIAGE THAT HAS GONE BAD. SHE IS MISERABLE THERE AND DREAMS .

ONLY OF RETURNING HOME. SHE WOULD GLADLY EXCHANGE HER 5 ROOM APARTMENT IN ALEXANDRIA FOR ONE ROOM IN A SOVIET COMMUNE. "LOVE DID NOT COME TO YOU BY ACCIDENT" WRITES A LADY FROM AUSTRALIA. "EACH ONE OF YOU WAS LOOKING FOR A FOREIGN HUSBAND AND DREAMT DF GOING ABROAD BECAUSE YOU WERE FOOLED BY WESTERN PROPAGANDA AND EXCHANGED THE HAPPINESS OF SOVIET LIFE FOR AN ILLUSIONARY HAPPINESS." THE WRITER SUGGESTS THAT GALINA LOOK AT THE MISERY IN LATIN AMERICA, INDONESIA AND THE PHILIPPINES WHERE FILTHY, SICK CHILDREN BEG IN THE STREETS. CAN ONE SEE SUCH A SIGHT IN THE SOVIET UNION, SHE ASKS. THE LETTER FROM ENGLAND HAS A MORE POLITICAL TONE. IT WARMLY ENDORSES THE SOVIET INITIATIVE FOR PEACE AND AGAINST NUCLEAR WEAPONS. ARE TENS OF THOUSANDS IN ENGLAND THE WRITER SAYS, WHO ARE AGAINST THE DEPLOYMENT OF AMERICAN NUCLEAR WEAPONS THERE. SHE TOO IS CONCERNED ABOUT HER CHILDREN'S FUTURE. EDUCATION IS INADEQUATE AND IS LEFT TO TELEVISION, WHICH FILLS CHILDREN ONLY WITH CYNICISM AND PORNOGRAPHY. THE SOLUTION, SHE CONCLUDES, IS TO KEEP ONE'S SOVIET CITIZENSHIP AND BE USEFUL TO ONE'S SOVIET COUNTRY AS MUCH AS POSSIBLE.

4. (COULCOMMENT: THE SOVIETS ARE BECOMING INCREASINGLY CONCERNED ABOUT THE GROWING NUMBER OF MARRIAGES BETWEEN SOVIETS AND FOREIGN STUDENTS. THE LETTER FROM GALINA AND THE RESPONSES ARE INTENDED TO CONTRAST CLEARLY CYNICAL MATERIALISM WITH THE REALIZATION THAT MATERIAL GOODS ARE NOT ENOUGH TO REPLACE LOFTY IDEALS AND THE MOTHERLAND. THE ARTICLE WARNS THAT LIFE ABROAD IS NOT AS WONDERFUL AS IT IS PRESENTED IN WESTERN PROPAGANDA. EACH LETTER IN TURN DEBUNKS A PARTICULAR "MYTH" ABOUT THE WEST. LOVE TURNS SOUR, THERE ARE ECONOMIC HARDSHIPS, CHILDREN'S UPBRINGING AND EDUCATION

# Department of State

INCOMING TELEGRAM

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ACTION EUR-12

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	L - Ø 3	CSCE-04	PM-09	PA-01	INM-06	SMS-01	B I B - 0 1
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LIMITED OFFICIAL USE SECTION 02 OF 02 MOSCOW 14880

ARE INADEQUATE, AND ABOVE ALL THE YEARNING FOR THE MOTHERLAND NEVER LEAVES BUT RATHER GROWS WITH EACH PASSING YEAR. ALL THESE HORRORS SHOULD BE ENOUGH TO MAKE EVERY STARRY-EYED GIRL THINK TWICE BEFORE MARRYING A FOREIGNER AND LEAVING FOR WHAT SHE IMAGINES WILL BE A GOOD LIFE. END COMMENT.

NOTE BY OC/T: SECTION 2 OF 2 MOSCOW 14880 DELAYED IN TRANSMISSION.

### -CONFIDENTIAL

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### NATIONAL SECURITY COUNCIL MESSAGE CENTER

PAGE Ø1 EOB5Ø9 TEL AVIV-6472

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### CONFIDENTIAL TEL AVIV 16472

VIENNA FOR INS
NEA FOR REFUGEE AFFAIRS
E.O. 12065:.3RDYCUQ QPXWUXOY KLEWIS, SAMUEL W.) OR-M
TAGS: SREF, IS, UR, PEPR
SUBJECT: SOVIET JEWISH EMIGRATION - MEETING WITH JEWISH
- AGENCY CHAIRMAN
REF: A) TEL AVIV 13703, B) VIENNA 11794

### 1. (C - ENTIRE TEXT)

2. IN A RECENT MEETING WITH AMBASSADOR LEWIS, JEWISH AGENCY EXECUTIVES ARYE DULZIN AND SHAUL TADMOR REVIEWED THE BACKGROUND OF THE JEWISH AGENCUKHSCUCISION TO UNI-LATERALLY CHANGE THE SYSTEM OF PROCESSING SOVIET JEWS IN VIENNA. DENYING FURTHER JA ASSISTANCE TO THOSE WHO DO NOT WISH TO PROCEED TO ISRAEL. DULZIN MAINTAINED THAT THE CHANGE WAS JUSTIFIED BY THE NEED TO REDUCE THE DROPOUT RATE AND THEREBY REMOVE ANY POSSIBLE SOVIET RATIONALE FOR REDUCED EXIT VISAS. DULZIN NOTED THAT THE THREE MILLION JEWS REMAINING IN THE SOVIET UNION CONSTITUTE THE ONLY REMAINING POOL FROM WHICH SIGNIFICANT IMMIGRATION TO ISRAEL CAN BE EXPECTED. THE LONG-TERM FUTURE OF ISRAEL IS LINKED THEREFORE TO THEIR DESTINY, AND TO A CONTINUOUS FLOW OF SOVIET JEWS TO ISRAEL. GOI AND JEWISH AGENCY OFFICIALS ARE CONCERNED THAT SOVIET OFFICIALS IN RECENT MONTHS HAVE BEEN CYNICALLY USING THE DROPOUT ISSUE IN PRI-VATE STATEMENTS TO JUSTIFY THEIR INCREASINGLY RESTRICTIVE POLICY ON EXIT VISAS. DULZIN STRESSED THAT HE WAS NOT AT ALL SURE A LOWER DROPOUT RATE WOULD PRODUCE A HIGH NUMBER OF EXIT VISAS; HE RECOGNIZED THAT SOVIET POLICY ON EXIT VISAS STEMMED FROM MANY OTHER FACTORS. BUT THE HIGH DROPOUT RATE PROVIDES THE SOVIETS WITH AN EFFECTIVE, CYNICAL EXCUSE FOR NOT GRANTING MORE EXIT VISAS, I.E., "WHAT DO YOU ISRAELIS CARE, THEY DON'T GO TO ISRAEL ANY-WAY; IT IS ALL A FRAUD."

3. JA EXECUTIVES BELIEVE THAT ULTIMATELY THE USSR WILL
RESPOND ONLY TO INTERNATIONAL PRESSURE, AND THAT ISRAEL
MUST ONCE AGAIN MOUNT AN INTENSE PUBLIC CAMPAIGN, REMINISCENT OF THOSE OF THE EARLY 78°S, WHICH WOULD GENERATE
SUCH PRESSURE ON THE SOVIET UNION TO ALLOW INCREASED SOVIET
JEWISH EMIGRATION. AT THE SAME TIME, HOWEVER, JA EXECU-

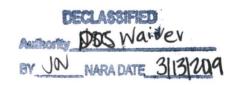
TIVES FEEL THAT THEY CANNOT SUCCESSFULLY MOUNT SUCH A CAMPAIGN WITHOUT FIRST STRENGTHENING THEIR POSITION, I.E. SHOWING A DECREASE IN THE DROPOUT RATE. OTHERWISE, THE SOVIETS COULD EASILY REJECT INTERNATIONAL PRESSURE WITH THE ARGUMENT OUTLINED ABOVE. "WE MUST HAVE CLEAN HANDS TO HAVE A CHANCE," HE SAID.

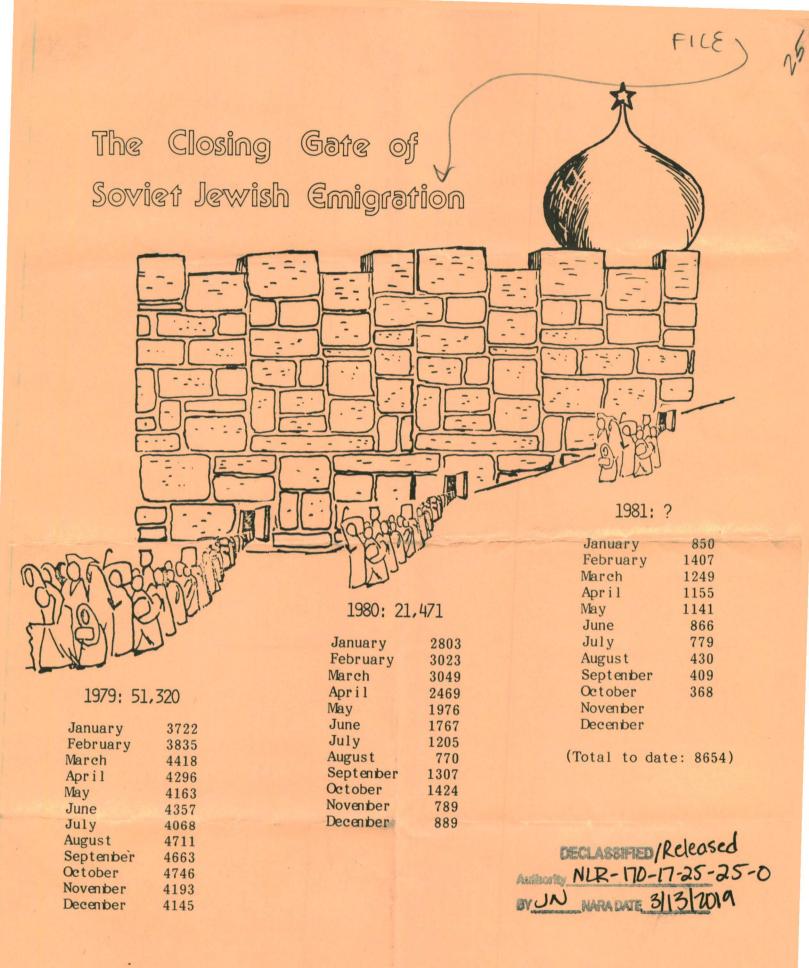
- 4. DULZIN SAID THAT THE NEW PROCEDURES IN VIENNA INITIALLY RESULTED IN A SHARP IMPROVEMENT IN THE DROPOUT RATE; UNFORTUNATELY THAT HAD AGAIN REVERSED AFTER HIAS WENT BACK ON ITS AGREEMENT WITH THE AGENCY AND RESUMED ITS FORMER PRACTICES. THE NEW POLICY HAS NOT, THEREFORE, YET HAD A FAIR TRIAL.
- 5. THE TONE OF THE CONVERSATION WAS FRIENDLY, WITH DULZIN EAGER TO EXPLAIN AND JUSTIFY THE ABRUPTNESS OF JA'S ACTIONS IN VIENNA. DULZIN MAINTAINED THAT THE NEW SYSTEM NOW HADT THE FULL AP

PROVAL OF THE COUNCIL OF JEWISH FEDERATIONS, AND ALL MEMBERS (U.S. AND ISRAELI) OF THE JEWISH AGENCY'S BOARD OF DIRECTORS--AS WELL AS FULL SUPPORT FROM THE ISRAELI GOVERNMENT. (NOTE: IN INVITING AMBASSADOR LEWIS TO LUNCH TO EXPLAIN JA'S POLICY CHANGE, DULZIN ALSO NO DOUBT HOPED TO SOMEWHAT REPAIR THE DAMAGE TO HIS OWN PERSONAL STANDING AMONG U.S. JEWISH ORGANIZATIONS IN ISRAEL WHO HAD SEVERELY CRITICIZED BOTH HIS HANDLING OF THE DROPOUT ISSUE AND HIS FAILURE TO MAKE REGULAR CONTACT WITH USG OFFICIALS, SINCE AFTER ALL, THE U.S. IS HEAVILY INVOLVED IN FINANCING MUCH OF THE SOVIET JEWRY EMIGRATION.) THERE WAS NO PARTICULAR "PITCH" FOR ANY USG ACTION, AL-THOUGH, IN PASSING, DULZIN REMARKED THAT IT WAS NOT PARTICULARLY HELPFUL THAT THE USG PROVIDES FUNDING TO THE "ANTI-ZIONIST, ANTI-ISRAEL RAV TOV ORGANIZATION" WHICH AGGRESSIVELY CANVASSES RECENT SOVIET JEWISH EMIGRANTS TO

OFFER THEM ASSISTANCE IN IMMIGRATING TO TETIUNITED STATES RATHER THAN ISRAEL. RATHER, DULZIN ASKED ONLY USG UNDERSTANDING OF AND PATIENCE WITH JA'S PRESSING NEED TO REDUCE THE DROPOUT RATE, OR AT LEAST TO BE SEEN TO BE MAKING A SERIOUS EFFORT TO DO SO. LEWIS







### MEMORANDUM

### NATIONAL SECURITY COUNCIL

### ACTION

Novmeber 6, 1981

MEMORANDUM FOR ALLEN J. LENZ

FROM:

RICHARD PIPES M

SUBJECT:

Memo to State Asking for Response to Congressman Wirth's Letter on Two Soviet Emigration

Cases

Attached at Tab I for your signature is a memo to State asking them to compose a draft reply to Congressman Wirth's letter on the emigration cases of Vladimir Gladshtein and Eugenia Imas for Richard Allen's use.

Also attached at Tab II is the interim memo to Dick Allen telling him that we are referring the letter to State for response.

### RECOMMENDATION

That you sign the memo at Tab I and forward the memo to Dick Allen at Tab II.

Approve	Disapprove
---------	------------

Tab I Memo to State

A - Congressman Wirth's letter

Tab II Memo to RVA

A - Copy of Cong. Wirth's letter

DECLASSIFIED/Released

ANTHOMY NLR-17D-17-25 2010-9

BY JN NARADATE 3/13/2019

## M

### NATIONAL SECURITY COUNCIL WASHINGTON, D.C. 20506

November 6, 1981

MEMORANDUM FOR L. PAUL BREMER III

Executive Secretary Department of State

SUBJECT:

Reply to Congressman Wirth's Letter on Two

Soviet Emigration Cases

Please prepare a draft reply to Congressman Wirth's letter on the emigration cases of Vladimir Gladshtein and Eugenia Imas for Richard V. Allen's use. Your response should reach us by close of business November 10.

> Allen J. Lenz Staff Director

Tab A Congressman Wirth's letter

DECLASSIFIED/Released

Authority NLR-170-17-25-26-9

BY IN NARADATE 3/29/19

### TIMOTHY E. WIRTH 2D DISTRICT, COLORADO

COMMITTEES:
BUDGET
ENERGY AND COMMERCE
CHAIRMAN, SUBCOMMITTEE ON
TELECOMMUNICATIONS, CONSUMER
PROTECTION AND FINANCE

SUBCOMMITTEE ON FOSSIL AND SYNTHETIC FUELS

SCIENCE AND TECHNOLOGY



# CONGRESS OF THE UNITED STATES HOUSE OF REPRESENTATIVES WASHINGTON, D.C. 20515

October 21, 1981

WASHINGTON OFFICE: 2454 RAYBURN HOUSE OFFICE BUILDING WASHINGTON, D.C. 20515 (202) 225-2161

DISTRICT OFFICE: 8648 WEST COLFAX AVENUE LAKEWOOD, COLORADO 80215 (303) 234-5200

Mr. Richard Allen National Security Advisor The White House Washington, D.C. 20500

Dear Mr. Allen:

I am writing to you to bring to your attention the plight of Vladimir Gladshtein and Eugenia Imas, 25 Mecio L.T.S.R., Apartment 46, Kaunas 233036 U.S.S.R.

Since December of 1978 to the present, Gladshtein and Imas have been denied permission to emigrate to the United States to be with their son five times. I wrote to Soviet officials in November of 1979 and have not received a response as to what the Soviet Union's posture is going to be regarding this situation.

The Universal Declaration of Human Rights, Article 13/2 of the Helsinki Accords signed by our nation, the Soviet Union, and thirty-three others, explicitly states, "everyone has the right to leave any country, including his own."

I urge you to use your good offices to intercede on the behalf of these two people. How long must such persecution of law-abiding Soviet citizens continue? When will the Soviet Union begin to abide by the agreements reached in Helsinki and other international accords? Relations between our country and the Soviet Union are inevitably affected by such arbitrary actions by the Soviet government.

I would appreciate it if you would direct any correspondence concerning this matter to my Colorado office, located at 8648 West Colfax Avenue, Lakewood, Colorado 80215.

In advance, thank you for your assistance and cooperation.

With best wishes,

Sincerely yours, by IN MARA DATE 3/29/19

Timothy E. Wirth

TEW: fm

### NATIONAL SECURITY COUNCIL

### INFORMATION

November 6, 1981

MEMORANDUM FOR RICHARD V. ALLEN

FROM:

RICHARD PIPES N

SUBJECT:

Letter from Congressman Wirth concerning two

Soviet Emigration Cases

The attached letter (Tab A) from Congressman Timothy Wirth concerning the emigration cases of Vladimir Gladshtein and Eugenia Imas has been referred to the State Department for a draft reply.

Tab A Letter from Congressman Wirth

> DECLASSIFIED/Released Authority NLR- 170-17-25-26-9

TIMOTHY E. WIRTH 2D DISTRICT, COLORADO

' COMMITTEES: BUDGET ENERGY AND COMMERCE CHAIRMAN, SUBCOMMITTEE ON TELECOMMUNICATIONS, CONSUMER

PROTECTION AND FINANCE SUBCOMMITTEE ON FOSSIL AND SYNTHETIC FUELS

SCIENCE AND TECHNOLOGY

### CONGRESS OF THE UNITED STATES HOUSE OF REPRESENTATIVES WASHINGTON, D.C. 20515

October 21, 1981

WASHINGTON OFFICE: 2454 RAYBURN HOUSE OFFICE BUILDING WASHINGTON, D.C. 20515 (202) 225-2161

DISTRICT OFFICE: 8648 WEST COLFAX AVENUE LAKEWOOD, COLORADO 80215 (303) 234-5200

Mr. Richard Allen National Security Advisor The White House Washington, D.C. 20500

Dear Mr. Allen:

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Since December of 1978 to the present, Gladshtein and Imas have been denied permission to emigrate to the United States to be with their son five times. I wrote to Soviet officials in November of 1979 and have not received a response as to what the Soviet Union's posture is going to be regarding this situation.

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I urge you to use your good offices to intercede on the behalf of these two people. How long must such persecution of law-abiding Soviet citizens continue? When will the Soviet Union begin to abide by the agreements reached in Helsinki and other international accords? Relations between our country and the Soviet Union are inevitably affected by such arbitrary actions by the Soviet government.

I would appreciate it if you would direct any correspondence concerning this matter to my Colorado office, located at 8648 West Colfax Avenue, Lakewood, Colorado 80215.

Sincerely yours,

In advance, thank you for your assistance and cooperation.

With best wishes,

DECLASSIFIED Released

Authority\_NLR-170-17-25-26-9

BY JN NARA DATE 3/29/19

Timothy E. Wirth

TEW: fm

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IRENE DERUS
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### NATIONAL SECURITY COUNCIL

ACTION

November 6, 1981

MEMORANDUM FOR ALLEN J. LENZ

FROM:

RICHARD PIPES N

SUBJECT:

Memo to State Asking for Response to

Congressman Green's Letter on Aleksandr Paritsky

Attached at Tab I for your signature is a memo to State asking them to compose a draft reply to Congressman Green's letter on Aleksandr Paritsky for Richard Allen's use.

Also attached at Tab II is the interim memo to Dick Allen telling him that we are referring the letter to State for response.

### RECOMMENDATION

That you sign the memo at Tab I and forward the memo to Dick Allen at Tab II.

Approve	Disapprove
---------	------------

Tab I Memo to State

A - Congressman Green's letter

Tab II Memo to RVA

A - Copy of Cong. Green's letter

ANTHORN NLR-17047-25-27-8
BY JN NARA DATE 3[13] 2019

M

### NATIONAL SECURITY COUNCIL WASHINGTON, D.C. 20506

November 6, 1981

MEMORANDUM FOR L. PAUL BREMER III

Executive Secretary Department of State

SUBJECT:

Reply to Congressman Green's Letter about

Soviet "Refusenik" Paritsky

Please prepare a draft reply to Congressman Green's letter about Aleksandr Paritsky for Richard V. Allen's use. Your response should reach us by close of business November 10.

Allen J. Lenz Staff Director

Tab A Congressman Green's letter

DECLASSIFIED / Released

Authority NLR-170-17-25-27-8

BY JN NARA DATE 3 29 19

BILL GREEN 18TH DISTRICT, NEW YORK

COMMITTEE ON APPROPRIATIONS

SUBCOMMITTEES:
HUD-INDEPENDENT AGENCIES
DISTRICT OF COLUMBIA

## Congress of the United States House of Representatives

Washington, D.C. 20515

October 30, 1981

WASHINGTON OFFICE:

1417 LONGWORTH HOUSE OFFICE BUILDING
WASHINGTON, D.C. 20515

(202) 225-2436

NEW YORK OFFICE:
GRAND CENTRAL POST OFFICE BUILDING
110 EAST 45TH STREET
NEW YORK, NEW YORK 10017
(212) 826-4466

6361

Mr. Richard Allen Assistant to the President for National Security The White House Washington, D.C. 20500

Dear Mr. Allen:

I am writing to ask that the U.S. do everything possible to see that the rights of Soviet "refusenik" Aleksandr Paritsky and of his family are honored by the Soviet state.

Mr. Paritsky will soon be on trial for "defamation of the Soviet State," yet his only crime has been to apply for an exit visa. Mr. Paritsky has been a stalwart Jewish activist in Kharkov, and his imprisonment would be a severe blow to the morale of the Kharkov refusenik community. I hope the U.S. will intercede to see that he has a fair trial, that the threats against his family cease, and that the Paritskys are permitted to emigrate to Israel. We must not allow the Paritsky family to join the growing ranks of dissidents crushed by Soviet human rights abuses.

Thank you for whatever help you can provide to Aleksandr Paritsky and his family.

Bill Green

Member of Congress

BG:1k

DECLASSIFIED | Released |
Authority NLR-170-17-25-27-8
BY JN NARADATE 3/24/2019

# Me.

#### NATIONAL SECURITY COUNCIL

#### INFORMATION

November 6, 1981

MEMORANDUM FOR RICHARD V. ALLEN

FROM:

RICHARD PIPES N

SUBJECT:

Letter from Congressman Green re Paritsky

The attached letter (Tab A) from Congressman Bill Green concerning Aleksandr Paritsky has been referred to the State Department for a draft reply.

Tab A Letter from Bill Green

DECLASSIFIED/Released

Authority NLR-170-17-25-27-8

BY N NARADATE 3/29/19

BILL GREEN 18TH DISTRICT, NEW YORK

COMMITTEE ON APPROPRIATIONS

SUBCOMMITTEES;
HUD-INDEPENDENT AGENCIES
DISTRICT OF COLUMBIA

## Congress of the United States House of Representatives

Washington, **B.C.** 20515

October 30, 1981

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Mr. Richard Allen
Assistant to the President for
National Security
The White House
Washington, D.C. 20500

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Mr. Paritsky will soon be on trial for "defamation of the Soviet State," yet his only crime has been to apply for an exit visa. Mr. Paritsky has been a stalwart Jewish activist in Kharkov, and his imprisonment would be a severe blow to the morale of the Kharkov refusenik community. I hope the U.S. will intercede to see that he has a fair trial, that the threats against his family cease, and that the Paritskys are permitted to emigrate to Israel. We must not allow the Paritsky family to join the growing ranks of dissidents crushed by Soviet human rights abuses.

Thank you for whatever help you can provide to Aleksandr Paritsky and his family.

Bill Green

Member of Congress

BG:1k

Authority NLP-17D-17-25-27-8

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CY TO BAKER	SHOW CC
CY TO DEAVER	SHOW CC
CY TO BRADY	SHOW CC

Comments:

DECLASSIFIED/Released
Authority NLR-170-17-25
BY JN NARADATE 3/29/19

#### NATIONAL SECURITY COUNCIL

CONFIDENTIAL WITH SECRET ATTACHMENT

ACTION

November 9, 1981

MEMORANDUM FOR RICHARD V. ALLEN

FROM:

RICHARD PIPES

SUBJECT:

Release of Soviet Dissidents

The memo for your signature at Tab I forwards to the President Al Haig's memo on releasing some Soviet dissidents. In your memo to the President I have included Yurii Orlov as another possible releasee. (S)

#### RECOMMENDATION

That you sign the memo to the President at Tab I.

Approve Disapprove

Tab I Memo to the President A - Al Haig's memo

DECLASSIFIED

NSC Waiver

NARADATE 3113/2019

CONFIDENTIAL WITH

SECRET ATTACHMENT

Review on October 22, 2001

Classified & Extended by State

Reason: RDS-3

6481

#### THE WHITE HOUSE

CONFIDENTIAL WITH SECRET ATTACHMENT

WASHINGTON

INFORMATION

MEMORANDUM FOR THE PRESIDENT

FROM:

RICHARD V. ALLEN

SUBJECT:

Release of Soviet Dissidents

On the attached memo (Tab A) Al Haig urges that we use the opportunity provided by the expected agreement on military confidence-building measures in Europe, which may possibly come up soon (and which the Russians very much want), to try to get some political prisoners out of the USSR. Al proposes initially to raise the issue of the release of Sakharov and Shcharanskii. This is a good idea but one should add to this distinguished list Yurii Orlov, a physicist who founded the Helsinki Watch Committee in Moscow and who is now serving a sentence in prison. By all accounts, he is a most dynamic leader who would be invaluable to have in the West. (C)

Tab A Haig memo on Soviet dissidents

DECLASSIFIED

Authority NSC Waiver

BY IN NARADATE 3 29 2019

CONFIDENTIAL WITH

SECRET ATTACHMENT

Review on October 22, 2001

Classified & Extended by State

Reason: RDS-3

### WITHDRAWAL SHEET

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**EUROPEAN AND SOVIET AFFAIRS DIRECTORATE, NSC:** 

JN 3/13/2019

RECORDS

File Folder

**FOIA** 

USSR - SOVIET JEWRY (EMIGRATION) (5)

F17-038

**SNYDER** 

Box Number

17

18

ID Document Type

Document Description

No of pages

Doc Date Restrictions

229500 MEMO

1 11/9/1981

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HAIG TO RR: RELEASE OF SOVIET DISSIDENTS

Freedom of Information Act - [5 U.S.C. 552(b)]

B-1 National security classified information [(b)(1) of the FOIA]

B-2 Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]

B-3 Release would violate a Federal statute [(b)(3) of the FOIA]

B-4 Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]

B-6 Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]

B-7 Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]

B-8 Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]

B-9 Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

#### THE WHITE HOUSE

WASHINGTON

November 9, 1981

Dear Ms. Barron:

Thank you and the Co-Chairwomen of Action for Soviet Jewry for your letter of September 25.

This Administration is firmly committed to the furtherance of human rights. It will continue to seek compliance of the 1975 Helsinki Accords by all signatories and to promote further human rights gains through the Conference on Security and Cooperation in Europe (CSCE).

Your concern is most appreciated.

Sincerely,

Richard V. Allen

Assistant to the President for National Security Affairs

Ms. Bailey Barron Action for Soviet Jewry, Inc. 24 Crescent Street, Suite 3B Waltham, Massachusetts 02154

NLR-170-17-25-29-6



#### NATIONAL SECURITY COUNCIL

November 5, 1981

#### ACTION

MEMORANDUM FOR RICHARD V. ALLEN

FROM:

RICHARD PIPES/PAULA DOBRIANSKY

SUBJECT:

Proposed Response to Letter from Co-Chairwomen

of Action for Soviet Jewry

Attached at Tab I is a proposed response to a letter dated September 25 from three co-chairwomen of Action for Soviet Jewry, Inc. The incoming letter is at Tab II. Since there is no record of a Presidential response to their letter of September 14, we felt a response from you would be in order.

#### RECOMMENDATION

That you sign the letter to Ms. Bailey Barron at Tab I.

Approve\_\_\_\_\_Disapprove\_\_\_\_

#### Attachments:

Tab I Proposed response for your signature

Tab II Incoming letter dated September 25, signed by Co-Chairwomen Barron, Patkin and Galland

(Action for Soviet Jewry)

DECLASSIFIED/Released
Authority NLR - 170-17-25-29-6
BY IN NARADATE 31/31/2019





September 25, 1981

HONORARY BOARD Rabbi Albert Axelrad Senator Jack H. Backman Dr. H. Thomas Ballantine, Jr. Prof. Elihu Bergman Rabbi Samuel Chiel Rabbi Stanley M. Davids Prof. Alan Dershowitz Cong. Brian Donnelly Robert F. Drinan, S.J. Moses Feuerstein Cong. Barney Frank Cong. Margaret M. Heckler Prof. Leon Jick Rabbi Daniel Lee Kaplan Rabbi Yehuda Kelemer Rabbi Neil Kominsky Howard Kummer Rabbi Lawrence Kushner Cong. Edward J. Markey Cong. Nicholas Mavroules Rabbi Paul J. Menitoff Rabbi Joel Meyers Cong. John Joseph Moakley Dr. Harry Schwachman Cong. James M. Shannon Rabbi Daniel Shevitz Rabbi Arthur F. Starr Rabbi Meyer J. Strassfeld Senator Paul Tsongas Rabbi Cary D. Yales CO-CHAIRWOMEN Bailey Barron Judy Patkin

EXECUTIVE DIRECTOR
Barbara Palant
Assist. Phyllis Herda

CONGRESSIONAL LIAISON Sheila Galland

TELEGRAM BANK Rebekah Grossman ADOPT-A-FAMILY

ADOPT-A-FAMILY Elana Kling EXECUTIVE BOARD

Donna Arzt Dr. Sheldon Benjamin Lester Bronstein Ruth Cronson Dr. Alan Delman

Betty Dyer
Judy Goodman
Robert Gordon
Joan Honig
Frieda Horwitz

Frieda Horwitz
Barbara Isaacson
Paula Kampler
Diane Keller
Elana Kling
Rabbi Michael Luckens

Davida Manon Joel Manon Lenny Marcus Gerald Naplan Miriam Rosenblum Michael Rukin Sharon Schumack Barbara Silver Susannah Sirkin

Stephen Whitfield
MEDICAL MOBILIZATION
FOR SOVIET JEWRY
Dr. Paul Appelbaum
Dr. Alan Delman
Dr. Brian Miller

Mr. Richard Allen
Assistant to the President
for National Security
Old Executive Office Building
17th Street & Pennsylvania Avenue, NW
Washington, D.C. 20506

Dear Mr. Allen:

Please find enclosed a copy of the letter we have addressed to President Reagan as well as to the other signatories of the Helsinki Accords. Please note that we do not use our letterhead in our correspondence with Eastern Bloc nations.

We hope that all of the signatories will reaffirm their commitment to human rights wherever and whenever violations take place.

Sincerely yours,

Bailey Barrin

Bailey Barron Co-Chairwomen

Sheila Galland

Congressional Liaison

AMBORNY NLR-170-17-25-29-6
BY JN NARADATE 311312019



September 14, 1981

HONORARY BOARD Rabbi Albert Axelrad Senator Jack H. Backman Dr. H. Thomas Ballantine, Jr. Prof Elihu Bergman Rabbi Samuel Chiel Rabbi Stanley M. Davids Prof. Alan Dershowitz Cong. Brian Donnelly Robert F. Drinan, S.J. Moses Feuerstein Cong. Barney Frank Cong. Margaret M. Heckler Prof Leon Jick Rabbi Daniel Lee Kaplan Rappi Yehuda Kelemer Rapp: Neil Kominsky Howard Kummer Rappi Lawrence Kushner Cong. Edward J. Markey Cong. Nicholas Mavroules Rappi Paul J. Menitoff Rappi Joel Meyers Cong John Joseph Moakley Dr. Harry Schwachman Cong. James M. Shannon Rabo: Daniel Shevitz Rabbi Arthur F. Starr Rapp: Mever J. Strassfeld Senator Paul Tsongas Rabbi Cary D. Yales CO-CHAIRWOMEN Bailey Barron Judy Patkin EXECUTIVE DIRECTOR Barbara Palant Assist. Phyllis Herda CONGRESSIONAL LIAISON Sheria Galland TELEGRAM BANK Recekan Grossman ADOPT-A-FAMILY Elana Kling EXECUTIVE BOARD ra Arzt Or Sceldon Benjamin lester Bronstein or Aian Delman Betty Dyer Judy Goodman Robert Gordon car monig rieda Horwitz largara Isaacson 'au.a Kampier hane Keller lana Kiing labbi Michael Luckens lavida Manon

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enny Marcus ieraid Naplan firiam Rosenblum tichael Rukin haron Schumack arcara Silver usannah Sirkin

tepnen Whitfield IEDICAL MOBILIZATION OR SOVIET JEWRY r Paul Appelbaum r Aian Delman r Bran Miller

President Ronald Reagan The White House 1600 Pennsylvania Avenue Washington, D.C. 20500

Dear President Reagan:

In the six years since the signing of the 1975 Helsinki Accords, the USSR has systematically ignored its human rights obligations. The Soviet Union has crushed movements by citizens to monitor compliance by first harrassing, then sentencing the monitors to long prison terms.

The Soviet authorities have arbitrarily refused to allow many Jewish families to emigrate, have shut down religious and scientific seminars being held by Jews, have officially sanctioned anti-semitism in the media and in the army. The Jewish leadership is also being decimated by prison sentences on fabricated charges.

We strongly believe that the participants in the Madrid Review Conference should refrain from terminating the conference until each signatory power agrees to allow citizens in each country to freely monitor compliance with the Accords. This undertaking would include steps leading to the release of the 47 men and women now serving prison sentences in the Soviet Union for acting upon "the right of the individual to know and act upon his rights," as guaranteed by the Helsinki Accords.

We also believe that the signatories should reaffirm their commitment to the rights of all people to emigrate and to study their religious and cultural heritage without hindrance.

Sincerely yours.

Bailey Barron

Co-Chairwomen

Congressional Liaison W 10 MARA DATE 3[13]19

THE WHITE HOUSE

WASHINGTON

August 3, 1981

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Dear Ms. Patkin:

Thank you for your letter of July 17 in which you express the desire that in the forthcoming negotiations with the USSR over grain purchases the issue of Soviet Jews and Prisoners of Conscience be taken into account.

The Reagan Administration is keenly aware of the vindictiveness with which the Soviet Government singles out the Jewish minority for mistreatment. The President, during his recent meeting with Mrs. Shcharanskii and Iosif Mendelevich, has expressed his strong support for the cause of Soviet Jews wishing to emigrate. While it is virtually impossible to tie cases of specific human rights violations to specific commercial agreements, our attitude toward trade with the USSR is deeply affected by our perception that it is a country that persecutes its Jewish citizens. This consideration certainly affects our stand on all trade negotations with the Soviet Union, the forthcoming grain purchase negotiations included.

Thank you for writing.

Yours sincerely,

Richard V. Allen

Assistant to the President for National Security Affairs

Ms. Judy Patkin
Co-Chairwoman
XAction for Soviet Jewry, Inc.
24 Crescent Street
Waltham, Massachusetts 02154

DECLASSIFIED/Released NIR-170-17-25-29-6 NIR-170-17-25-29-6

also attached, 8/3/21 RVA ack'd. to Mrs. Bailey Basson

No

HONORARY BOARD Rabbi Albert Axelrad Senator Jack H. Backman Dr. H. Thomas Ballantine, Jr. Prof. Elihu Bergman Rabbi Samuel Chiel Rabbi Stanley M. Davids Prof. Alan Dershowitz Cong. Brian Donnelly Cong. Robert F. Drinan Moses Feuerstein Cong. Margaret M. Heckler Prof. Leon Jick Rabbi Daniel Lee Kaplan Rabbi Yehuda Kelemer Rabbi Neil Kominsky Howard Kummer Rabbi Lawrence Kushner Cong. Edward J. Markey Cong. Nicholas Mavroules Rabbi Paul J. Menitoff Rabbi Joel Meyers Dr. Harry Schwachman Cong. James M. Shannon Rabbi Daniel Shevitz Rabbi Arthur F. Starr Rabbi Meyer J. Strassfeld Senator Paul Tsongas Rabbi Cary D. Yales

CO-CHAIRWOMEN Bailey Barron Judy Patkin

EXECUTIVE DIRECTOR Barbara Palant

CONGRESSIONAL LIAISON Sheila Galland

TELEGRAM BANK Gabrielle Swirsky

ADOPT-A-FAMILY Eleanor Hurwitz Marjorie Siegle

EXECUTIVE BOARD Dr. Paul Appelbaum Donna Arzt Les Bronstein Dr. Alan Delman Bernard Delman **Betty Dyer** Robert Gordon Joan Honig Barbara Isaacson Paula Kampler Elana Kling Rabbi Michael Luckens Davida Manon Joel Manon Gerald Naplan Morris Rapoport Michael Rukin Susannah Sirkin Stephen Whitfield

MEDICAL MOBILIZATION FOR SOVIET JEWRY Dr. Paul Appelbaum Dr. Alan Delman Dr. Brian Miller The Honorable Richard Allen National Security Council Washington, D.C. 20506

July 17,1981

Dear Mr. Allen:

We are writing to you as we understand there are negotiations underway between the united States and the U.S.S.R. regarding a renewal of the Grains Agreement which expires in September of this year.

We strongly urge that any agreement with the Soviet Union take into account the desperate situation of Soviet Jews and Prisoners of Conscience. We trust that during negotiations with the Soviets, the human rights issues of Russian Jews, and there are millions, be part of your agenda.

We would appreciate your firm support on behalf of those who cannot speak to you individually.

Sincerely.

Bailey Barron

Judy Patkin

Co-Chairwomen of Action for Soviet Jewry

BB/bp

NIZ-170-17-25-39-6 NIZ-170-17-25-39-6 31/31/2019

#### 0302

#### ACTION

November 10, 1981

MEMORANDUM FOR RICHARD V. ALLEN

FROM:

RICHARD PIPES

SUBJECT:

Interim Response to Congressman Green

Per Janet's note to me of November 9 (Tab A), attached is a short interim reply for your use in responding to Congressman Green on the Aleksandr Paritsky emigration case. Your letter states that we have referred his letter to the State Department, and we will respond more fully when a response from State is received.

NATIONAL SECURITY COUNCIL

#### RECOMMENDATION

That you sign the letter at Tab I to Congressman Green.

Approve	Disapprove

Tab I Letter to Cong. Green

A - Janet Colson's note to Pipes

Tab II Pipes memo of Nov. 6 stating referred to State

A - Letter from Cong. Green to Allen

DECLASSIFIED/Released

NLR-170-17-25-30-4

BY JN NARADATE 3/13/2019

## THE WHITE HOUSE WASHINGTON

Dear Congressman Green:

Thank you for your letter of October 30 calling my attention to the plight of Mr. Aleksandr Paritsky and his family. I am consulting the Department of State on how best to proceed in this matter, but in the meantime let me assure you that this Administration is deeply concerned with repeated Soviet violations of the Helsinki Accords which specifically guarantee the right of free emigration.

You will hear from me further before long.

Sincerely,

Richard V. Allen Assistant to the President for National Security Affairs

The Honorable Bill Green House of Representatives Washington, D.C. 20515

DECLASSIFIED / Released

Authority NLR-170-17-25-30-4

BY JN NARADATE 3 13 7019

#6361

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DICK ALLEN	$\rightarrow$
IRENE DERUS	
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NARADATE 3/13/2019

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THE WHITE HOUSE

#### NATIONAL SECURITY COUNCIL

#### INFORMATION

November 6, 1981

MEMORANDUM FOR RICHARD V. ALLEN

FROM:

RICHARD PIPES N

SUBJECT:

Letter from Congressman Green re Paritsky

The attached letter (Tab A) from Congressman Bill Green concerning Aleksandr Paritsky has been referred to the State Department for a draft reply.

Tab A Letter from Bill Green

DECLASSIFIED/Released NLR-170-17-25-30-4 BY JN NARADATE 3/13/2019

WASHINGTON OFFICE:

1417 LONGWORTH HOUSE OFFICE BUILDIN

WASHINGTON, D.C. 20515 (202) 225-2436

BILL GREEN 18TH DISTRICT, NEW YORK

COMMITTEE ON APPROPRIATIONS

SUBCOMMITTEES;
HUD-INDEPENDENT AGENCIES
DISTRICT OF COLUMBIA

## Congress of the United States House of Representatives Washington, D.C. 20515

NEW YORK OFFICE:
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110 EAST 45TH STREET
NEW YORK, NEW YORK 10017
(212) 826-4466

6361

October 30, 1981

Mr. Richard Allen
Assistant to the President for
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The White House
Washington, D.C. 20500

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Thank you for whatever help you can provide to Aleksandr Paritsky and his family.

Bill Green

Member of Congress

BG:1k

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Authority NLR-170-17-25-30-4

BY UN NARADATE 3/13/2019