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ID Doc Type	Document Description	No of Pages		Restrictions
8506 PAPER	MR GORBACHEVA KENNEDY IN THE KREMLIN? BY JOHN BROWNE (MEMBER OF PARLIAMENT FOR WINCHESTER, ENGLAND)	19	5/20/1986	B1
	R 11/29/2007 NLRRF06-114/5			
8507 PAPER	POST SCRIPT BY JOHN BROWNE (MEMBER OF PARLIAMENT FOR WINCHESTER, ENGLAND)	1	7/2/1985	B1
	R 11/29/2007 NLRRF06-114/5			
8508 PAPER	GORBACHEV-THE MAN, HIS SUCCESSION AND HIS POSSIBLE IMPACT ON EAST-WEST RELATIONS BY JOHN BROWNE (MEMBER OF PARLIAMENT FOR WINCHESTER, ENGLAND)	10	ND	B1
	R 11/29/2007 NLRRF06-114/5			
8509 PAPER	REAGAN/GORBACHEV SUMMIT - GENEVA - 19/21 NOVEMBER, 1985	5	11/26/1985	B1
	R 11/29/2007 NLRRF06-114/5			
8501 E-MAIL	E-MAIL PROFS MATLOCK TO POINDEXTER RE DANILOFF	1	9/5/1986	B1
	R 11/29/2007 NLRRF06-114/5			
8502 MEMO	DANIELOFF: THE "QUICK AND DIRTY" OPTION	5	ND	B1 B3
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NATIONAL SECURITY COUNCIL EXECUTIVE SECRETARIAT STAFFING DOCUMENT

86 SEP 2 P7: 19

SYSTEM LOG NUMBER:

6328

ACTION OFFICER: MATLOCK		DUE: 8 SEP
☐ Prepare Memo For President		☐ Prepare Memo McDaniel to Chew
Prepare Memo For Poindexter	Fortier / Keel	☐ Prepare Memo McDaniel to Dolan
☐ Prepare Memo		
CONCURRENCES/COMMENTS*	PHONE* to	action officer at ext5112
FYI	FYI	FYI
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MR. GÖRBACHEV - A KENNEDY IN THE KREMLIN?

by John Browne (Member of Parliament for Winchester, England.)

Impressions of the Man, His Style and his Likely Impact Upon East West Relations.

For decades, the Soviet Union has been ruled by expressionless men who consciously hid behind a wall of secrecy. In March 1985, it appears this image was put aside. A new type of leader was selected - a leader who, whilst not tall, is, nonetheless physically imposing - a man with a penetrating stare and yet a ready smile who exudes confidence and an inner strength. man is Mikhail Sergevich Gorbachev, whose signature surmounts the photograph (seen above) of him standing at Lenins desk in Clerkenwell, London in December 1984. He represents a new generation of Soviet leaders. He brings with him a new combination of deep loyalty to the Communist party and an apparent executive ability. Although he is obviously a product of the Soviet system, Mr. Gorbachev not only exudes selfconfidence, but also a distinctive charismatic style which may prove to be of much advantage to the Soviet Union. Unfortunately, what is of advantage to the Soviet Union may provide a greatly increased challenge to the West. In order the better to understand the new Soviet leadership it is necessary to speculate as to how such a man was selected for top leadership within the Communist party system and to assess what impact his leadership may have upon East - West relations.

In December 1984 Mr. Gorbachev, accompanied by his wife Raisa, led a high powered delegation on a visit to Great Britain. During their stay in London as guests of the English Parliament I was invited not only to serve on the Reception Committee but also to escort them on certain expeditions during their tour. This included a visit to Lenin's publishing house in Clerkenwell, to the British Museum and to the House of Commons. These tours provided me with an unique opportunity to observe Mr. and Mrs. Gorbachev at close quarters, to listen to their questions and to observe their reactions to statements and events.

From this unusual exposure to the Gorbachevs, I made the personal observation that Mr. Gorbachev's charisma was so striking that, if permitted by the Communist Party system, Mr. and Mrs. Gorbachev could well become the Soviet equivalent of the Jack and Jacqueline Kennedy team. However, I was at pains to point out that Mr. Gorbachev was a tough and dedicated Communist whose actual policies would differ markedly from those of the late President Kennedy. This was merely my own opinion but one that was based none the less upon a relatively long, and an unusually relaxed and diverse exposure to the Gorbachevs.

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It is obvious that, for a man to have climbed to the top of the Communist party system by the age of 54, he must have worked extremely hard using both his ambition and his exceptional political competence and panache. Ambition and ability however arouse feelings of jealousy and suspicion. These feelings are particularly strong within the Soviet Communist system where loyalty to party superiors, dogma and traditions is vital to promotion. To have been promoted so rapidly under these circumstances, Mr. Gorbachev must have shown great patience and loyalty to the party.

From observing Mr. Gorbachev's speeches, presentations and responses to questions, it became evident that he is a thoroughly polished, able and contemporary politician. He is in no way a 'peoples popular leader' propelled from the ranks of either the agricultural or the military communities. He is one of the first representatives of the generation of 'groomed' Soviet politicians to enter the world stage.

Within the first few moments of meeting Mr. Gorbachev it becomes clear that he is intelligent, alert and inquisitive. Not only is he constantly posing questions but he also listens very carefully and attentively to the answers. This quality has important political implications in that people assume that anyone who is genuinely interested in what they have to say is probably worthy of their respect. These qualities, together with his controlled, yet warm smile, make him attractive and indeed beguiling. However, he can also be extremely tough when he makes use of his voice, his piercing eyes and even his physical gestures to emphasize a point.

I witnessed a vivid example of these two extremes of expression. The instance occurred when I asked him why the Soviet Union continued to encourage and finance terrorism in Latin America. He responded, whilst hitting me repeatedly on the shoulder even before the interpreter had translated my question. This gave me the distinct impression that he probably understands English. He asked me whether I would consider that the colonists who fought in the American Revolutionary War were terrorists or freedom fighters. His whole mannerism then changed abruptly when he then tapped me softly on the wrist saying "but of course we are totally opposed to individual terrorists such as those who killed Dr. Morro in Italy."

Not only did the above example show his capacity for very controlled but extreme ranges of expression but it also illustrated his knowledge and use of western history. His knowledge was further evidenced when he questioned the demonstration that took place within the British Museum. In the course of my explanation, I mentioned that in Britain we allowed

people a great deal of freedom. Mr. Gorbachev replied that "what you are saying Mr. Browne and what is the truth are two entirely different things. Even Lord Byron had to leave England because of the lack of freedom". His curiosity and interest in history were also displayed when he questioned a curator at the British Museum concerning some Saxon coins that the Russians returned to Britain in the 19th century. He was most anxious to determine whether or not there had been trade links between the two countries in those early Saxon times.

Mr. Gorbachev's curiosity throughout his visit seems to have two implications: first, he is anxious to learn from the West that which may be adapted to the Communist system, and second, he never misses an opportunity to challenge evidence that is presented to him. This latter quality is obviously of critical importance to any leader because it will inspire increased respect and loyalty amongst his subordinates and it will reinforce his effectiveness as an administrator.

Apparently Mr. Gorbachev's incessant and open desire to grasp new knowledge is unusual among Soviet leaders. High ranking Communist officials normally avoid any indications of personal ignorance in order to create an impression of omniscience. On the other hand, Mr. Gorbachev's expression of genuine curiosity may prove to be one of his most effective political tools. Not only does this curiosity provide a constant flow of new information in a society where information is severely censored, but it will gain him greater support from both his superiors and subordinates. Recently as part of a tour of Moscow, he was scheduled to take tea in the apartment of an ordinary working couple. On examination of the cup from which he was drinking, he found it was of government issue and obviously planted by his aides to give him a false impression of the improved living standards of working people in Moscow. Apparently Mr. Gorbachev left in a fury on discovering this deception. Such an incident surely will have left an indelible sense of admiration upon the couple and of respect upon his staff.

Not only does Mr. Gorbachev appear anxious to learn as much as possible about the past, but he was also eager to learn about current customs and procedures that presently exist in the West. He made impromptu departures from the planned schedules firstly, to visit St. Pauls Cathedral in preference to visiting the Marx tomb and secondly, to look at the Prime Minister's official residence at No. 10 Downing Street. These changes illustrated an apparent wish by him to gain a strong, first hand and subjective impression of Britain. This reinforced the impression I had that Mr. Gorbachev wishes to grasp the essential tools for success in the Western world and to select, adopt and integrate them for use in the Soviet Union. This may prove to be a stark

and important contrast to the action of Tzar Peter the Great who on returning from visits to the west, sought to impose on the Russian people rather than to integrate customs that he admired in the West.

Mr. Gorbachev appeared to be extremely sensitive to ideas that conflicted with Communist principles and also references to any potential weakness within the Soviet system. For instance, in the British Museum when he was shown some ancient Egyptian tombs, he displayed distinct discomfort when told that only the names of those of noble birth were carved in stone. This elitest, Egyptian custom was in sharp contrast to the Soviet communist merit system. Mr. Gorbachev's visible discomfort might be attributed to his origins as the son of a peasant farm worker in Stavropol, from whence he rose, to the leadership of his country by the age of 54. He achieved his present position by ascending the extremely competitive ladder by virtue of his own personal merit. A second instance of his sensitivity was apparent when in response to one of his questions about seating in the House of Commons, I mentioned that we had benches as opposed to pre-assigned seats and even then, by packing the benches, there was room for only about 500 of the 650 members. I also explained that benches, as opposed to pre-assigned seats, lent a certain 'dynamic' to the Chamber which was effectively "The Live Theatre Of English Politics". He greeted this with incredulity. As an example, I explained that he and Mrs. Gorbachev were standing in front of the very interesting, front bench below the gangway on the opposition side. I described how, when in opposition, it was traditionally occupied by the left wing socialist members but that, since the right wing of the Socialist party had split off to form the Social Democratic Party, there were now physical struggles to sit on the bench. I further explained that this behaviour often appeared childish to the ill-informed onlooker but that it represented, in theatre form, the acting out of the dilemma that now faces Socialist voters in the country, whether to side with the left or the right wing of their party. Mr. Gorbachev was incensed that I should mention that the Socialists had any political dilemma whatsoever, such as existed in the early days of the Soviet Union between the Bolsheviks and Mensheviks and is now expunged from their history books. He spun round upon the rest of his delegation and said "what Mr. Browne has just said illustrates vividly the complete hypocrisy of British politics. They elect 650 members of the Parliament and only allow half of them in!"

It is well known that the Soviet leadership is essentially pragmatic. It was interesting to see the blatant manner in which it was displayed during the first reception at Claridges Hotel. Having been with the Gorbachevs throughout most of that first day, I found myself being asked to help introduce other Members of Parliament to them at the reception. The introductions went in

the usual manner for guests and for MPs. However, it was interesting to note that when Socialist MPs were introduced they often overrode the normal descriptions of "may I introduce Mr A, who is the Member of Parliament for X". They usually insisted upon saying, "I am the 'Socialist' Member for X". This was apparently done to gain an 'inside track' to the Communist leader and his wife. The Gorbachevs, who were moving independently amongst the guests, positively ignored MPs who overrode the introductions in such a manner and moved on to others. It may be possible that this indicated an assessment by the Soviets that, as a result of the recent general election and the current opinion polls which showed the Socialist party at an historic low, it was highly likely that the Conservative party would be in power in Britain for the forseeable future. It was therefore important to establish contacts with Conservatives rather than Socialists.

Despite Mr. Gorbachev's apparent wish to show, on occasion, that his delegation was very democratic and that he was merely the first amongst equals, it was very evident that he exerted great authority and that this was reflected in the way in which his comrades treated him. During the question and answer period with the Foreign Affairs Select Committee of the House of Commons, I was seated next to a very amiable but tired Russian General on the flank of the Soviet delegation. The General appeared hard pushed to stay awake when he was summoned by an aide to go to Mr. Gorbachev's chair. A few words in his ear and he came back sweating and started to take copious notes! Obviously Mr. Gorbachev is not a man who tolerates much bluffing or laziness amongst his staff.

It was also impressive to see how Mr. Gorbachev fielded unnotified questions from the members of the Foreign Affairs Select Committee on such difficult subjects as the persecution of Jews and Christians in the Soviet Union and upon Soviet policy in Afghanistan and in the Middle East. It was widely reported , I think wrongly, that Mr. Gorbachev had lost his 'cool'. Whilst it is true that he raised his voice, he did not shout. It is true that he snapped back at the questioners, but he was not personally rude to them. It is also true that he evaded any real answer, but he did this skillfully by throwing back upon the questioner the onus on religious persecution etc. He did so by quoting allegations of religious persecution in Northern Ireland. In short, he answered the questions with a skill that would have done credit to any accomplished Western politician. What was more impressive was that he answered with such authority and confidence - the confidence that can normally be attributed to a position of preeminent power. It was this great degree of confidence that led me to believe, at the time, that he was

possibly already in the position of preeminent, effective power in the Soviet Union under the ailing Chernenko. It convinced me that he was either certain to be selected or had indeed already been selected as Chernenko's successor.

The London programme arranged for Mr. Gorbachev and his delegation was intense, and would have placed heavy physical and mental demands upon any delegation leader. Mr. Gorbachev undertook his role as delegation leader with great enthusiasm, typically talking so much during official meals that he managed to eat very little. He was so hungry that apparently he had to return to the Soviet Embassy for supplementary meals. It was most impressive to see how well he coped both physically and mentally. Whilst his physique appears to be robust, he could also be fairly described as mentally very tough and agile.

In addition to the obvious physical and mental toughness which was exemplified during his visit to London, I sensed that he possessed an inner strength based upon conviction, control and confidence. In this respect I agree with Prime Minister Margaret Thatcher's remark that she feels she could do business with Mr. Gorbachev.

The Communist system tends to discourage individuality, creativity and flexibility. I believe that Mr. Gorbachev's inner strength will allow him a good chance of exercising a degree of these attributes that are most unusual in the Soviet Union. For since the death of Stalin, with the possible exception of Mr. Kruschev, such qualities have appeared to be singularly absent in the Soviet leadership.

Balancing Mr. Gorbachev's toughness and pragmatism, I detected a distinctly human side to his character. It is this human element in a leader's character that is often so important in contributing to that elusive quality of charisma. The leader appears so human and yet, in himself, is different.

The above photograph depicts Mr. Gorbachev standing, with his wife in the background, at Lenin's desk in his old publishing house at Clerkenwell in London. It was from this desk that much of the very earliest of Communist thought emanated. As one of the very few people able to squeeze in to this tiny office I was most interested to see how deeply moved was Mr. Gorbachev, the potential leader of the Communist world, when standing at Lenin's desk.

It was also interesting to note how very affected and embarrassed he was by the demonstration of three students in one of the rooms at the British Museum. They rushed up to about 12 feet of Mr. Gorbachev and his delegation shouting words to the effect that he was a killer and a murderer. Mr. Gorbachev's blush stretched even down the back of his kneck and he appeared deeply shocked.

Despite some tense moments, it was obvious to me that Mr. Gorbachev has a keen and subtle sense of humour. A number of examples have been quoted in the press. The one which most amused me was in the Saxon Department of the British Museum. The Curator had just finished describing the greatness of King Alfred. He ended by saying that "the problem is that the average English school boy only remembers one thing about the great King Alfred and that is that he burnt the cakes." As quick as a flash Mr. Gorbachev replied, "Well, you did not have to do much to become famous in those days".

From the above I determined that Mr. Gorbachev is a very considerable character and personality. The fact that these qualities have shone through, from within the strict stereotype Communist party system is all the more remarkable.

The popular western image of the wives of Soviet leaders is that they are large, bland and uninvolved in their husbands' careers. Mr. Gorbachev's wife Raisa proved to be the antitheses of this popular image. She is extremely well educated, having a PhD, and is alert and attractive. In fact, by Soviet standards I believe she could justly be termed chic. I found her extremely intelligent, and well poised. She also has a keen sense of humour. When the Curator of the Egyptian department at the British Museum apologised for the fact that their route was taking them backwards through time, she interjected "Well you can only travel backwards in time in a museum." What was most interesting and particularly apparent during Mr. Gorbachev's meeting with the Foreign Affairs Select Committee was that Mrs. Gorbachev appeared deeply interested and aware of what was going I believe that she takes a keen interest in her husband's career and, I was given the impression, an active interest in his dress. Figuratively speaking, she stands beside rather then behind him. In short, she is a very professional politician's wife and together they make a most formidable and impressive political team.

It is also interesting to note that the Gorbachev's appear to take an interest in the arts, attending the ballet as private citizens. Mr. Gorbachev also remarked that the performance he saw of Cosi fan Tutte was an example of Mozart at his best. It is possible that this interest in the arts appeals to the intelligentsia within the Soviet Union, a section of society which, since 1917, has been almost totally opposed to the Soviet leadership. It is therefore possible that Mr. and Mrs. Gorbachev may provide the political bridge of influence between the Soviet leadership and the Soviet intelligentsia. In time, this could provide a very useful political ally for him if properly managed.

As I have said earlier, Mr. Gorbachev is no liberal - he is a dedicated Communist and a product of the Communist school to which he must have deep rooted loyalties. However, unlike all of his predecessors, except for Kruschev and Stalin, Mr. Gorbachev has, in my opinion, charisma - western style charisma, and an ability and willingness to use the western media, particularly television.

In evaluating the characteristics of Mr. and Mrs. Gorbachev it is hard to imagine what additional public qualities were possessed by President Jack and Mrs. Jacqueline Kennedy. I believe it is entirely reasonable to think that Mr. and Mrs. Gorbachev, if they are permitted to do so by the party system, could well become the Soviet equivalent of the Kennedy team and, as such, they will make a major impact upon the world. The advent of a charismatic leader in Moscow could have a very beneficial effect upon the Soviet Union. Equally it could have the effect of greatly increasing the challenge to western leaders. Notwithstanding the advantages that may accrue, it does seem strange that the inherently conservative Communist party elite or Nomenklatura, would have chosen Mr. Gorbachev as party secretary.

Exactly how the Soviet leader is chosen is known probably to only very few people even within the Soviet Union. It appears that a mere handful of senior members of the Politburo, and possibly on occasion the outgoing leader, nominate a successor who has to be not only acceptable to the majority power structure within the Politburo but also to the Soviet elite or Nomenklatura.

It is well known that the Soviet Nomenklatura was created by Stalin to run the Union of Soviet Republics in place of the Russian Tzarist aristocracy and Civil Service whom Stalin had largely liquidated. In return for their loyalty this elite were given great privileges including special shops etc. To ensure further their undivided loyalty, Stalin subjected them to part of his Terror. Members of the Nomenklatura who remember Stalin's Terror have a strong distrust and fear of any leader possessing too much individual charisma and therefore power outside the Communist party machine. It is interesting to note, in passing, that when Mr. Kruschev began to develop his own brand of charisma, he was quickly ousted from office, possibly as a result of this innate fear on the part of the Nomenklatura. The Nomenklatura enjoy such relatively vast privileges that their vested interest is in maintaining the status quo within the Soviet system. Amongst the Nomenklatura are, of course, many of the Soviet military and part of the status quo is the maintenance of massive military spending which is sustained by the maintenance of a constant fear of invasion. The Tartar invasion which held Russia in subjection for about 250 years; Napolean's invasion in 1812; and finally Hitler's invasion in the second world war, lend serious historic weight to this argument.

In addition the Soviet military point to the apparent encirclement of Russia by western allies, from Canada and the United States over the North Pole to NATO; to CENTO (now dissolved); to SEATO (now dissolved); round to the United States bases in the Far East. The Soviet elite is therefore conditioned both by fear and by privilege, to support the status quo - a status in which they individually have a vested interest. They would naturally support the selection of a 'Committee man' as leader and would be highly suspicious of an individualist, particularly one with potential charisma. Furthermore, the very senior members of the Nomenklatura, namely those in the Politburo, have shown a tendency to choose leaders who are faceless committee men and virtually indistinguishable from themselves.

Why is it that the handful of top Politburo members, who probably make the leadership decision, have chosen, as Party Secretary a man so out of character with the leadership concept that must obviously receive the support of the Soviet Nomenklatura upon whom the entire Soviet Union depends? I believe it is because the Soviet leaders, though cautious, are essentially pragmatic and they see the Soviet Union facing a time of economic, social and military crisis. They realise that their backs are to the wall and that change is not only necessary but desirable if their view of the Soviet Union and the life style of the bulk of the Nomenklatura is to continue.

It is widely believed that the Soviet Union's economy is in a stagnant condition. Both management and workers are desperately under-motivated to produce effectively and profiteering is wide spread. The Soviet military have shown a serious inability to translate research and development on advanced technologies into production and effective deployment. This is one of their greatest concerns over President Reagan's proposed Strategic Defence Initiative. Furthermore, the enormous proportion of Soviet productive capacity that has been devoted to military use has resulted in a serious and continuing shortfall in the production of consumer products.

The Soviet leaders must also be concious of the fact that they are fast falling behind in the essence of the technological revolution - the race for the new generation of computers. This race for computer technology is not only way beyond the wildest dreams of the third world, but is increasing the difference in the so-called developed world between first and second rate technological powers. It is apparent that the United States and Japan are successfully competing in this race and that the Soviet Union may join Europe in the 'second world', rendering its survival as a super power impossible. This aspect of computer technology and the impact of any acceptance of personal computers, has major implications for a totalitarian state in which the control and censorship of information is a vital

ingredient to power. Just as the power of the Roman Catholic Church in Europe was eroded by the advent of the printing press, power of a totalitarian government, such as exists in the Soviet Union, could be severely eroded by the acceptance of personal computers which would enable large numbers of the population to transmit and receive information that, by its very volume, made it impracticable, if not impossible, to censor.

Not only are the Soviet leaders faced by this technological challenge from the relatively 'passive' United States, but they are faced by another new economic challenge from the potentially 'aggressive' China on their south eastern border.

When I was in Hong Kong in October 1983, there was great pessimism with the majority feeling it would be impossible for Great Britain, under Prime Minister Margaret Thatcher, to conclude a treaty with Communist China that would be acceptable to the Hong Kong Chinese. In the event, this was achieved. Now, the Chinese appear not to be extending Communism into Hong Kong but, on the contrary, to be sucking capitalism into China. Chairman Deng Xiaping appears to be conducting a revolution in China equally as significant as that which occured in Russia in 1917. He is encouraging limited private ownership, decentralisation, and capitalist profit incentives. change in party dogma must be an enormous challenge to any Communist leader. However, Chairman Deng Xiaping has three major advantages over the Soviets. Firstly, China is relatively closer to its Communist revolution and is therefore able more easily to rekindle a spirit of capitalist enterprise and even to welcome home some of its emigres who are skilled and still of working age. Secondly, the Chinaman is more hard working than the Finally, Chairman Deng Xiaping can expect less resistance from the Nomenklatura established by Mac Tse-tung because most of them were either liquidated or neutralised in the cultural revolution.

The effects of Deng's reforms are already being felt. A new 'responsibility system' has been introduced in the rural areas and private farming, (in plots of up to 150 acres), has been introduced. Rural income has increased by more than 250% since 1978 and China recorded the worlds highest economic growth rate in 1984.

New slogans such as "strive to be rich" have replaced old favourites such as "better to have socialist weeds, than capitalist seedlings".

The Soviet Union has to face the direct economic challenge now posed by Communist China who already talks of having its own space shuttle mounted on Ariangrockets. The Soviets also have to

face the fact that the new Chinese, capitalistic style economy may prove abundantly successful in the eyes of the third world. Such relative success could threaten the crucial influence of the USSR in a strategic sense.

The Soviet leaders also have to face a society in which corruption, laziness and drunkenness are reaching epidemic proportions. At the same time, there is a serious groundswell of public opinion demanding more consumer products in the shops. A stagnant or shrinking real economy is placing even greater strains upon the Soviet Union in its hopes of maintaining the military balance and its status as a super power.

Reports emanating from Afghanistan speak of very large Soviet casualties and defectors. Whilst this can be partially discounted as exaggeration, there can be little doubt that it must cause great concern to the Soviet leadership particularly with their large Islamic population. Furthermore, with the successful deployment by NATO of Cruise and Pershing missiles and the advent of President Reagan's Strategic Defence Initiative, the Soviets are faced with renewed demands for vast military spending if they are to maintain the present military balance. Not only is it unlikely that their economy can sustain such an increase in expenditure but they must also realise their weakness in computer technology and their relative inability to translate advanced, computer based weapon systems from the research phase to effective deployment.

This area of computer technology is one of critical importance to modern weapon systems. Here it is interesting to note the implications of wide ownership of personal computers. The retention of power in a totalitarian state depends largely on the comprehensive censorship and control of information. The wide ownership of personal computers in a totalitarian state will tend to weaken dramatically the power of the Government to control information. This means that if the Soviets push forward with computer technology to the extent that they allow wide use of personal computers they will incur serious weaknesses in their present power system.

Faced with this situation of internal crisis, I believe that the top Soviet leaders felt that change was vitally necessary in the Soviet Union if they were to remain a super power. Not only did they have to choose a leader whom they trusted, but one with the intellect both to see and to grasp the essential problems facing the Soviet Union and with the ability to solve them. More importantly, but involving the greatest risk, I believe they had to choose a leader with the power to persuade the Soviet elite not only of the necessity but of the desirability of change.

Born on 2nd March 1931 to a peasant family in the village of Priolnoye in the Stavropol region of the northern caucasus, Mr. Mikhail Sergevich Gorbachev was evacuated between 1946 and 1950 when he worked at a machine tractor station near the Caspian Sea. This job must have given him deep experience of the Soviet economy at the 'grass roots' level. He then went on to study law at Moscow State University and joined the Communist party in Following his graduation in 1955, he was made First Secretary of the Stavropol City Komsomol (the Party youth organisation). This is a most interesting date, being two years after Stalin's death and one year prior to Kruschev's denunciation of Stalin in 1956. It is therefore difficult to see whether Mr. Gorbachev's early political views were strongly Stalinist or more moderate. At 31 he studied for an agriculture degree. At 35 he assumed responsibility for increasing farm production in the Stavropol region, an area that benefited from relatively fertile soil which enabled him to preside over high yielding harvests at a time when Soviet agriculture as a whole was suffering. At 39 he was appointed First Secretary to the Stavropol regional committee. In 1978 he was sent to Moscow where he was placed in charge of Soviet agriculture as Secretary of the Central Committee. In this role he showed himself to be a 'political survivor' for although he presided over a series of disastrous harvests, so bad that the government ceased printing crop statistics, the failure was not attributed to him, but to bad weather. Whilst Mr. Gorbachev was not in a position to implement fundemental changes at that time, he was in a good position to see and obviously had the intellect to understand the processes that drove the agricultural 'machine' but which were not succeeding. He must have seen the problems of collective agriculture. He had a chance to see, at first hand, what needed to be done to restore efficiency to Soviet Agriculture. In 1979 he was promoted to candidate membership of the Politburo and in October 1980, when he was still less than 50, he became a full member of the Politburo of which he was easily the youngest member.

Some people argue, by pointing to his attempt to carry out agrarian reforms during the US grain embargo, that he is somewhat of a 'liberal' by Soviet standards. This is difficult to substantiate.

Essentially Mr. Gorbachev is a product of the Communist party. Obviously he knew his place and must have resisted any temptation to undermine his elders. From past precedent, and in keeping with many other political regimes, promotion does not come by ability and loyalty alone. Patronage and luck are also vital ingredients. Mr. Gorbachev's earliest and perhaps most important patrons were perhaps Fyodor Kulakof and Mikhail Suslov. Like Mr. Gorbachev, both these men had held the post of Party

Secretaryship in Stavropol. Stavropol is a resort. Mr Gorbachev was therefore required to entertain and was able to impress many senior Politburo members during their holiday visits to the area. Mr. Gorbachev followed Mr. Kulakof directly both in Stavropol and subsequently in Moscow. In 1978, Mr. Kulakof died unexpectedly This stroke of luck catapulted Mr. Gorbachev forward. Mr. Suslov, who evidently played a leading role in promoting Andropov as Soviet leader was apparently a most important patron for Mr. Gorbachev. For it was Mr. Suslov who was assigned to ensure the continuance of the Marxist/Leninist ideological purity of the Communist party. Apparently, as part of this job he recruited young, ideological and loyal talent for the party which he started to mould in his own style. When in Moscow, Mr. Gorbachev evidently became friendly with Marshal Ustinov. Under the leadership of Yuri Andropov (ex KGB Chief) he was promoted from agriculture to a position of responsibility for the oversight of the entire Soviet economy. (I believe that it is possible that Mr Andropov may have nominated Mr Gorbachev as his successor but that the pro-Gorbachev faction within the Politburo were not, at the time of Andropov's death, a strong enough influence within the Politburo to force through his wishes for succession. It is possible that, in an effort to buy time in order to consolidate further their position within the Politburo, the pro-Gorbachev faction pushed for the selection of the dying Mr. Chernenko, whose fatal illness was first exposed to the world by Dr. David Owen, M.P. In the event, the ailing Mr. Chernenko increased his responsibility still further and before Mr. Chernenko's death, Gorbachev was seen often in the company of Mr. Gromyko from whom he was assumed to be receiving information and advice.) I believe that the pro-Gorbachev faction within the Politburo succeeded in having him nominated and even unofficially selected as Party Secretary, even before Mr. Chernenko's death. possible and indeed probable that, at the time of Mr Gorbachev's visit to London in December 1984, he was in fact 'Managing Director' of the Soviet Union under the 'Chairmanship' of the dying Mr. Chernenko.

In choosing a leader to divert the Soviet Union from impending crisis, the top Soviet elite had to choose a man who was not only able but politically and ideologically loyal. However, at the same time he had to be an 'engine' for change because, however unattractive it appeared, change was probably seen as vitally necessary. The new leader therefore had to be able to communicate and persuade the rest of the Nomenklatura of not only the necessity, but also the desirability of change.

In choosing Mr. Gorbachev, I believe that the Soviet leaders took a calculated risk. Mr. Gorbachev was not only able, energetic and loyal but was a force for change and also potentially charismatic which, in the political infighting of the Communist Party system, must have already been obvious. He was also young

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which meant that if they made a mistake it would remain with them for a long time. It is for this reason that I believe they withheld the other two key posts of Head of State and of Chairmanship of the five man Defence Council.

Following Mr. Gorbachev's visit to London in December 1984 and the deteriorating health of Mr. Chernenko, speculation increased that Mr. Gorbachev might be considered for selection as the next Soviet leader. I said at a number of presentations, both in America and in England, that I believed Mr. Gorbachev had already been selected and was in fact the 'Managing Director' of the Soviet Union under the 'Chairmanship' of the ailing Chernenko. I gained this conviction not only from my personal assessment of Mr. Gorbachev, which I have tried to explain above, and the chronic need for some form of change in the Soviet Union's political machine, but also from a number of indications that I felt occured during Mr. and Mrs. Gorbachev's pre-Christmas visit to London.

It was strange that a visit of such an apparently high powered Russian team would be carried out under the auspices of a Parliamentary as opposed to a Government delegation. The Soviets appeared to be unusually cautious as if to protect against the slightest risk of failure. Secondly, unlike most parliamentary delegations from the Communist block, where the 'real' leader is normally ranked as either second or third, Mr. Gorbachev was very definitely the leader of his delegation from the outset. The way in which other members of his delegation treated him and reacted to his wishes gave me the impression that he was extremely important and in possession of very great power. The authority with which he spoke and the confidence with which he answered unprepared and potentially embarrassing questions from the Foreign Affairs Select Committee and others, gave me the distinct impression that here was a man who was no longer jockeying for power but already had the reins in his hands. Finally, when Marshal Ustinof died, the announcement was not made as is customary, in Moscow by Pravda or Tass, but uniquely by Mr. Gorbachev in Edinburgh. This appeared to indicate that he was already in a position of top power and confirmed many of my earlier observations during his visit to London.

Following Mr. Chernenko's death I was impressed by the somewhat unusual speed and smoothness of the succession which again has led me to believe that Mr. Gorbachev had been pre-selected. I was further reinforced in this view by the fact that the Geneva Arms talks were neither postponed for Chernenko's funeral not did they change in character. Whilst the overall pattern of the talks has not changed much from previous talks, in that both super powers have, so far, circled around each other with no major, serious, new proposals, I believe that the style of the Soviet negotiating team has continued to reflect a style which is

distinctly of the Gorbachev ilk. This style is vastly different to the Soviet approaches in the past where their negotiators brushed past newsmen with poker faces and without comment. At Geneva, Soviet negotiators not only posed for Western photographers but spoke and joked with the pressmen - a decidedly new style and one with appeal in the West.

At Mr. Chernenko's funeral, Mr. Gorbachev's speech was more than a eulogy of his old comrade. It appeared to be a State of the Union Message in which he told the Soviet people that they must begin to get up and work and that there was no time to lose. Indeed, it was reported that one Communist worker was somewhat worried and asked whether the succession of Mr. Gorbachev meant that workers would now have to work much harder. In the past few months the Western news media has contained many stories of Mr. Gorbachev and, indeed his family, including his daughter and grand-daughter.

Based upon what I heard of remarks he made concerning his family during his London visit, I felt that it would not be long before his family were brought to the fore. This has now begun to happen and represents a radical change from the excessively discreet attitude previously taken by Soviet leaders with regard to their families. I believe that Mr. Gorbachev's more open manner will lend his popular image a humanist side which could prove to be of importance in the increasing struggle for the hearts and minds of not only the Third World but also amongst the people of the industrialised democracies.

Since his succession, it appears that Mr. Gorbachev has not been slow to move his own proteges into positions of power and so start to consolidate a strong personal power base. Furthermore, he has not been shy, indeed he has been unusually frank in his comments upon corruption, drunkenness and laziness within the Soviet Union. Furthermore, the amount and type of coverage he has been given in the Western news media since his succession leads me to believe that the latent charisma I believe he has will not remain unobserved for long.

I strongly believe that Mr. Gorbachev's charismatic leadership style will have a major influence both inside and outside the Soviet Union.

Within the Soviet Union he is likely to be the first leader to succeed in persuading rather than forcing Soviet workers to work. They are therefore likely to work more effectively. This should have a dramatic effect upon the Soviet economy and upon the ability of the USSR to sustain its role as a super power both in terms of impressing and keeping the allegiance of large parts of the third world and also in maintaining its military balance, or

should I say superiority, with the West. In addition, it will fall to Mr. Gorbachev to persuade the bulk of the Soviet Nomenklatura, in which the military is well represented, not only of the necessity but also the benefit and indeed urgency of the need to accept at least some important economic changes. From this we are likely to see increased flexibility not only in trade but in military and political negotiations. It is unlikely to reflect any weakness in the Soviet position or indeed any change in their ultimate goals, but it will represent increased opportunities for western traders and politicians to do business with the Soviet block. For instance it is probable that major opportunities will exist in the fields of trade and project financing, even including major financings in the Western capital markets.

Mr. Gorbachev is likely to prove to be the first Soviet leader with the ability to use the Western media to talk over the heads of western negotiators or politicians directly to western grass roots. This will be effectively a 'one way street' because western leaders will not be given the same access to the Soviet media to talk in the reverse direction to grass roots in the Communist block. By virtue of television in particular, he is likely to provide external leadership and inspiration for such movements as the CND, Anti-nuclear Movement and also to many surreptitious and anti-democratic forces which the western democracies not only harbour but with which they have to contend internally.

Furthermore, Mr. Gorbachev is likely to use his very considerable powers of personal persuasion directly upon western leaders. He is likely to exploit even the smallest splits and differences of opinion that may occur within the western alliance over such issues as the SDI programme, the transfer of high technology in the fields of trade and the political implications of harbouring American military hardwear or bases etc.

It is interesting, when considering the East-West power struggle, to compare the fundamental strengths and weaknesses of the totalitarian states, such as the Soviet Union, and the democracies, such as the United States. The totalitarian state's strength is in its ability to sustain armed conflict when no direct threat to the home country exists. Its greatest weakness is its inability to generate enormous economic wealth. The great strength of a democracy, such as the United States, is its ability to generate enormous economic wealth. Its weakness especially since Vietnam, is its inability to conduct sustained military operations in defence of freedom and other democracies when there is no apparent threat to the mainland of the United States. We should learn that lesson and always be conscious of it. It is always much better for us to use our economic power in preference to risking being placed in an inherently weak position where we have to use our short-term military power.

It is most unlikely that Soviet goals will change under Mr. Gorbachev, but Soviet style has and I believe will, continue to change. Out will go the brutish Russian Bear and in will come the new image of the Soviet Union - responsible, reasonable and reassuring. (In sighting the contrary view some people point to the recent shooting of US Army Major Nicholson by a Russian sentry. Personally, I believe that this incident was an error similar to the downing of KAL flight 007 in 1983 which caused great embarrasement to the Soviet hierarchy.) The Soviet's dirty work will increasingly be done by surrogate states such as North Vietnam, Cuba, East Germany, etc. Speaking figuratively I feel that whilst the hammer will be kept available, it will be replaced by the sharpened sickle. However, the back drop will remain the same - red, blood red, Soviet red. We in the West must never forget it.

Whilst his public posture may appear attractive and similar to that of the late President Kennedy, there is no way that his active, political posture will be seen or felt as liberal.

I have never intimated that Mr. Gorbachev's policies would be liberal or indeed anything like those of the late President Kennedy. However, when I consider the physical, mental and personal attributes of both Mr. and Mrs. Gorbachev, I wonder, what additional public attributes were possessed by President and Kennedy . When I look at the impact Mr. Gorbachev has already had in the West, and the ability he continues to show in exploiting the western media, I become increasingly convinced that my initial impression was correct. For instance, have we ever seen a Soviet leader conduct a 'walk about' within the Soviet Union? How often have the photographs of the wife, let alone the daughters or grand-daughters, of Soviet leaders appeared in the Western media? If and when Mr. Gorbachev speaks at the United Nations in the autumn of 1985, I feel that the full effect of what I am trying to communicate will become increasingly apparent. Many people, particularly in the United States, will then see for themselves that Mr. Gorbachev truly has western style charisma. As time passes, they will see that, in addition to ability, appeal and decisiveness, he has a type of inner strength that will make him a formidable foe. This may be good for the Communist block but it spells danger for the West. For Mr. Gorbachev has, I believe, great potential power to beguile and lull western leaders and grass roots opinion. He has the ability to talk billions of dollars off the defence budgets of the Western allies.

Last month I had the great privilege of meeting President Reagan. In the near future, it is possible that both President Reagan and Mr. Gorbachev will join in a super power summit meeting. The vast majority of us will hope for some substantial achievement to arise from such a meeting. In reality a serious achievement is unlikely and the main battle between the leaders will be one of words to establish a personal leadership credibility in the hearts and minds of the world.

In anticipation of a possible summit in which personality will play possibly a critical role, it is interesting to compare the two leaders. In my opinion, both men are physically impressive, Mr Gorbachev for the reasons given earlier. President Reagan gave me the impression of being larger than I had expected from having seen him previously both on television and from seeing him at a distance such as when he spoke to the English Parliament. He is also strikingly fit for his age, particularly when one consdiers that not long ago he was the subject of an assassins bullet.

Both men appear to have a sense of inner strength. In my opinion President Reagan's strength seems to be based, like Margaret Thatcher's, upon a genuine conviction in the rightness of his cause. Mr. Gorbachev's strength appears to me to be based upon a great confidence in his own ability and past track record.

Both men are outstandingly good communicators. However, Mr. Gorbachev is new and that in itself is newsworthy.

Both men have great charm. President Reagan's charm is quite remarkable and appears to be perfectly genuine and come from the heart. Mr. Gorbachev's charm, on the other hand, appears to come from the head and is very controlled and calculated.

This latter point may appear to some readers to be frivolous. However it probably forms a very significant part of that elusive quality known as charisma and certainly can play a very crucial role in the image produced on world wide television in the battle for hearts and minds. I believe that President Reagan should be alert, during the televised portion of any summit meeting, to the risk that Mr. Gorbachev might lull him into a situation where both leaders appear to be charming and engaging in 'bonhomie' in front of the cameras. In such an instance, Mr. Gorbachev's control and sharpness could prove devastating by apparently wrong footing the American President and so reducing his credibility.

I also feel that the location of any summit meeting is important. The American press is usually more supportive of their President when he is abroad. My advice to the President is that if he should agree to a summit, then it should be held on neutral territory, outside the United States.

In conclusion, I believe that Mr. Gorbachev does represent the potential equivalent of a Kennedy in the Kremlin. I feel that, despite the powerful strictures of the Communist Party system, he could have a major impact upon Soviet politics. Many will

disagree with this statement upon which only history can be the true judge. However, if I am right, we in the west have reason to alert ourselves. Mr. Gorbachev may remain in the Kremlin for a long time, possibly greatly increasing his power. He is likely to present the West with a set of new and more complex challenges which we must meet with increasing imagination, unity and fortitude. For instance, the battle for the hearts and minds in the non-aligned world and also for grass roots opinion within the western democracies, is likley to be stepped up in new and more subtle ways. The choice and conduct of any super power summit is likely to be of crucial importance.

Politicians of western democracies are likely to face an increasingly sophisticated political challenge from Mr. Gorbachev both at home and abroad.



The announcement today of the election of Mr. Andrei Gromyko to the Presidency of the Soviet Union is most interesting. In my main article (attached) I had pointed to the fact that Mr. Gorbachev had not been appointed either to the post of Soviet President or as Chairman of the powerful Defence Committee and that the nominations for these two positions would be of great importance in analysing Mr. Gorbachev's initial success.

I think that Mr. Gromyko will be widely accepted as an international statesman with long experience and knowledge of international affairs. I believe that his appointment will lend stature to the Presidency of the Soviet Union and that he will continue to take an active interest in foreign affairs. It should also be remembered that Mr. Gromyko is believed to be a strong supporter of Mr. Gorbachev as is his replacement as Foreign Minister, Mr. Eduard Shevardnadze. When these appointments are taken together with yesterday's removal of Mr. Gorbachev's main contender, Mr. Grigory Romanov, I believe one can see further strengthening of Mr. Gorbachev's power base at senior levels within the Soviet Union.

Personally, I believe there is a subtle element to the strengthening of Mr. Gorbachev's power in that he has held himself back from the appointment to the figurehead position of President and so, whilst increasing his own power he appears to be modest, thus reducing potential antagonism and jealousy.

Evidently the 57 year old Mr. Eduard Shevardnadze is a man in the Gorbachev mold: energetic and gregarious with a career pattern that is very similar to that of Mr. Gorbachev. His position as Georgian Communist Party leader illustrates his party loyalty.

I believe that the appointment of Mr. Gromyko and Mr. Shevardnadze will not only increase further Mr. Gorbachev's personal power base but that it represents evidence of the continuing thrust for a 'new style' of Soviet foreign policy in which the Soviet Union will appear to be increasingly responsible, reasonable and reassuring, whilst their strategic goals remain unchanged. It is possible that Soviet foreign policy will appear to be more concentrated upon Soviet block affairs rather than on an aggressive world-wide strategy. I feel that Mr. Shevardnadze will represent this fresh and potentially beguiling style of Soviet policy whilst Mr. Gromyko maintains the overall strategic goals from his position as President.

Finally, I was very pleased to see that the United States - Soviet summit meeting proposed for 19th/21st November, 1985 will take place, as I had hoped, outside the United States in a neutral country, i.e. Geneva. I believe that this will be to the advantage of the United States President.

JOHN BROWNE

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BY <u>CW</u> NARA DATE 11/79/07

From: John Browne MP (Winchester)

JUNE 1985

GORBACHEV - the Man, his Succession and his Possible Impact on East - West Relations

For decades the Soviet Union has been ruled by expressionless men who hid behind a wall of secrecy. In March of 1985, this image was put aside. A new type of leader was elected. A leader who while not physically outstanding is none the less imposing. A man with a penetrating stare and equally ready smile who exudes confidence and inner strength. This man is Mikhail Sergevich Gorbachev.

In December 1984 I was privileged to be a member of the delegation that received Mr and Mrs Gorbachev on their visit to London. In addition, probably because I knew so little that I could give nothing away to the KGB, I was asked to escort Mr and Mrs Gorbachev on their visit to London; Lenin's Museum at Clerkenwell, to the British Museum and to show them around the House of Commons. These lengthy excursions gave me the opportunity of a most interesting insight into the Gorbachevs in relatively relaxed surroundings.

I have entitled this article "Gorbachev - the Man, his Succession and his Possible Impact on East-West Relations". I intend to discuss Mr Gorbachev's succession and outline his main characteristics as they appear to me. I will then try to show how I believe he will affect the international political scene and particularly how he could affect the East-West dialogue. I would also like to remind you of three main background factors within the Soviet Union which are pertinent to the reasons behind and significance of Mr Gorbachev's selection as Soviet leader. I refer to the Soviet economy, the three main challenges facing the Soviet Union, and to the Soviet Elite or Nomenklatura.

SOVIET UNION - BACKGROUND FACTORS

The Soviet economy is stagnant. There is a serious lack of motivation among both management and the workforce. There is also a very serious lack of administration and technological skill which is made all the worse by the enormous, inefficient and energy sapping bureaucracy that is typical not only of the Soviet Union, but of all Communist regimes. Soviet central planners have used their energies to boost old-fashioned heavy light industry and high technology. This results in the Soviet

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Union, while having a very significant ability in various fields of research, having a serious inability to translate the results of this research particularly in the area of high technology.

modern economy depends not only upon a flexible management style and a high level of technological education, but also upon an application of computers. The production of such computers is beyond the wildest dreams of the Third World is the key to progress in the technological revolution. While Japan can be considered the leader in the field of robotics, the United States still maintains a convincing lead in computer technology. The United States and Japan can be considered in the first rank of computer technology. Europe can be considered in the second rank while, in many fields, the Soviet Union is behind much of Europe. The economic implications of such a position mean that the Soviet Union will find it increasingly difficult to maintain the expenditure obligations Super-Power.

The three main challenges facing the Soviet Union are from the United States, China and from domestic sources.

Obviously the United States stands as a a challenge to the Soviet Union on all fronts. However, two main areas of The first is President Reagan's contention now stand out. Strategic Defence Initiative or 'Star Wars'. The bill for merely the phase I research into the system is 26 billion dollars. In addition to conventional and nuclear weaponry, Super-Power now has to compete in the field of space weapons. The entry ticket for this new competition is 26 billion dollars. This figure represents a large financial burden, even for the United States. For the Soviet Union, with a stagnant (economy, it is a burden that will provide very serious economic and political strain. As a result of the great disparity in the ability to generate real wealth in the United States and the Soviet Union, large military budgets have meant that the Soviet people have been starved of consumer products. of the scarcity of consumer goods, the Soviet people, even with their relatively meagre earnings, have accrued considerable savings, and there is now great pressure upon the Government to provide consumer products in the shops. With greatly increased travel and contact with the Western world, this demand has perious political implications for the Communist Party. In addition, the pressing need of the Soviet Union to drive for greater computer technology has a worrying political aspect, for the impact of any acceptance of personal computers has major implications for a totalitarian state in which the control and censorship of information is a vital ingredient of power. Just as the power of the Roman Catholic Church in Europe was eroded by the advent of the printing press, the power of a

totalitarian government such as that which exists in the Soviet Union, could be severely eroded by the acceptance of personal computers which will enable large numbers of the population to transmit and receive information that by its very volume is impracticable if not impossible to censor.

As if the prodigious financial cost were not enough of a problem, the SDI presents the Soviets with an even greater challenge. For in the laser or the first defensive layer of the SDI, target rockets have to be located and hit within ten seconds of their launch. In order for such fantastic speed to be achieved, computer systems of the most sophisticated capability and speed are essential. The Soviet leaders must know that their own computer power is years behind that of the United States and the gap is increasing rather than decreasing. In my opinion, the SDI has presented the Soviet Union with a challenge that it cannot effectively meet. Indeed, when their delegation visited London in December 1984, I sensed that they were desperate to negotiate either the curtailment or halting of the SDI.

Not only are the Soviet leaders faced by this technological challenge from the relatively 'passive' United States, but they are faced by another new economic challenge from potentially 'aggressive' China on their south eastern border. When I was in Hong Kong in October 1983, there was great pessimism, with the majority feeling it would be impossible for Great Britain to conclude a treaty with Communist China that would be acceptable to the Hong Kong Chinese. In the event, this was not the case. The Chinese appear not to be extending Communism into Hong Kong, but rather to be sucking capitalism back into China. Chairman Deng Xiaping appears conducting a revolution in China equally as significant as that which occurred in Russia in 1917. He is encouraging limited private ownership, decentralisation, and capitalist profit incentives. Such a change in party dogma must be an enormous challenge to any Communist leader, particularly with regard to differentials, vested interests and corruption. Chairman Deng Xiaping has several major advantages over the Soviets. First, China is relatively closer to its Communist revolution and is therefore able to more easily to rekindle a spirit of capitalist enterprise and even to welcome home some of its former emigres who are skilled and still of working age. Second, Chairman Den Xiaping can expect less resistance from the Communist elite established by Mao Tse-tung because most of them were either liquidated or neutralised in the cultural revolution.

The effects of Deng's reforms are already being felt. New slogans such as "strive to be rich" have replaced old favourites such as "better to have socialist weeds, than

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capitalist seedlings." A new 'responsibility system' has been introduced in rural areas, and private farming (in plots of up to 150 acres) has been introduced. Rural income has increased by more than 250% since 1978 and China recorded the world's highest economic growth rate in 1984. The Soviet Union now has to face the direct economic challenge posed by Communist China which already talks of having its own space shuttle mounted on

Arian rockets. The Soviets also have to face the fact that the new Chinese, capitalistic style economy may prove abundantly successful in the eyes of the Third World. Such relative success could threaten the crucial influence of the USSR in a strategic sense.

The Soviet Elite number some 3 million persons and are drawn from all sectors of the community including the military. is well known this Elite or Nomenklatura was created by Stalin to run the Union of Soviet Socialist Republics in place of the Russian Tzarist aristocracy and Civil Service which Stalin had effectively liquidated. In return for their loyalty this Elite was given great privileges including special shops etc. To further ensure their undivided loyalty, Stalin subjected them to his 'Terror'. Members of the Nomenklatura who remember Stalin's Terror have a strong distrust and fear of leader possessing too much individual charisma and therefore personal power outside the Communist Party machine. It is interesting to note that when Mr Kruschev began to develop his own brand of charisma he was quickly ousted from office, possibly as a result of this innate fear of too much power on the part of the Nomenklatura. The Nomenklatura enjoy such relatively vast privileges under the present system that they have a vested interest in maintaining the status quo. Among the Nomenklatura are of course many of the Soviet military, and much of their interest is in the maintenance of massive military spending which is in turn sustained by a constant fear of invasion. The Tartar invasion which held Russia in subjection for hundreds of years; Napoleon's invasion in 1812; and Hitler's invasion in the Second World War, lend serious historic weight to the argument for massive military spending .

In support of their continued push for large defence budgets, the Soviet military can point to the apparent encirclement of Russia by Western Allies; from Canada and the United States over the North Pole to NATO across Europe; round to the United States bases in the Far East. The Soviet Elite is therefore conditioned both by fear and privilege to support the status quo. They would naturally support the selection of a 'Committee man' as leader and would be highly suspicious of an individualist, particularly one with potential charisma. Furthermore, the very senior members of the Nomenklatura,

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namely those in the Politburo, have shown a tendency to choose leaders who are faceless committee men and virtually indistinguishable from themselves in that they lack any charisma and support the status quo.

WHY MR GORBACHEV?

As we have seen, the Soviet Elite have a vested interest in preserving the status quo and a strong fear of any leader possessing too much personal charisma. Why is it then that the few top Politburo members who make the leadership decision, have chosen as Party Secretary a man so out of character with the concept of leadership that must receive the support of the Soviet Nomenklatura? I believe it is because the Soviet leaders though cautious are essentially pragmatic and that they see the Soviet Union facing a time of economic, social and military crisis. They now realise that their backs are to the wall and as a result of the influence of far sighted people such as Fyodor Kulakof and Mikhail Suslov, they are forced increasingly to accept that change is not only necessary but desirable if their view of the Soviet Union and the life style of the Nomeklatura is to continue.

For change to be acceptable within the Soviet Union it will have to be change in a Communist way. To execute such a change successfully the Communist leader must have the intelligence to see what are the real problems facing the Soviet Union. He must have the ability to adapt the essentials for success from the Capitalist System and 'sell' them to the Soviet people as Communism. He will also need suficient power of charisma to persuade the Nomenklatura of the necessity for change. He will also need time.

believe that all these qualities are possessed by Gorbachev. Exactly how the Soviet leader is chosen is known to only a very few people even within the Soviet Union. appears that a mere handful of senior members of the Politburo and on occasion the outgoing leader, nominate a successor who has to be not only acceptable to the majority power structure within the Politburo but also to the Soviet Elite. It is probable that even before Mr Chernenko was selected as Soviet leader, Mr Andropov may have nominated Mr Gorbachev as his successor but that the pro-Gorbachev faction within Politburo were not, at the time of Andropov's death, a strong enough influence within the Politburo to force through It is likely that, in an Andropov's wishes for succession. effort to buy time in order to consolidate their position within the Politburo, the pro-Gorbachev faction pushed for the selection of the dying Mr Chernenko, whose fatal illness precluded a long term of office. In the event, the ailing Mr Chernenko increased Mr Gorbachov's responsibility Before Mr Chernenko's death, Mr Gorbachev was seen often in the company of Mr Gromyko from whom he was assumed to receiving information and advice. I feel that the pro-Gorbachev faction within the Politburo succeeded in him nominated and even unofficially selected as Party Secretary before Mr Chernenko's death. It is possible and indeed probable that at the time of Mr Gorbachev's visit to London in December 1984, he was in actuality 'Managing Director' of the Union under the 'Chairmanship' of the dying Mr Soviet Chernenko.

In choosing a leader to divert the Soviet Union from impending crisis, the top Soviet Elite had to nominate a man who was not only able to do this, but politically and ideologically loyal At the same time he had to be an 'engine' for to the Party. change because however unattractive it appeared, change was probably seen as vitally necessary. The new leader therefore had to be able to communicate and persuade the rest of only the necessity, but also When they chose Mr Gorbachev, of Nomenklatura not desirability of change. Soviet leaders took a calculated risk. Mr Gorbachev was not only able, energetic and loyal but was also a force for change and potentially charismatic, which in the political infighting of the Communist Party system, must have been readily obvious. He was also young, which meant that if they made a mistake it would remain with them for a long time.

Following Mr Gorbachev's visit to London in December 1984 and the deteriorating health of Mr Chernenko, speculation increased as to the consideration of Mr Gorbachev for selection as the next Soviet leader. I felt that Mr Gorbachev had already been selected and was, in fact, the 'Managing Director' of the Soviet Union under the 'Chairmanship' of the ailing Chernenko. I gained this conviction not only from my personal assessment of Mr Gorbachev, and the chronic need for some form of change in the Soviet Union's political machine, but also from a number of indications that I felt occurred during Mr and Mrs Gorbachev's pre-Christmas visit to London.

It was strange that the visit of such a high powered Russian under the auspices of a would be carried out Parliamentary, as opposed to a Government delegation. Soviets appeared to be unusually cautious so as to protect against the slightest risk of failure. In addition, unlike most parliamentary delegations from the Communist block where the 'real' leader is normally ranked as either second or third, Gorbachev was very definitely the leader of his delegation from the outset. The way in which other members of his delegation treated him and reacted to his wishes gave the impression that he was extremely important and in possession of

very great power. It was interesting to note the self-assured way in which he made impromptu departures from the planned schedules; first to visit a christian building, St Pauls Cathedral, instead of visiting the tomb of Karl Marx and later look at the Prime Minister's official residence at 10 Downing Street. Furthermore I was impressed by the authority with which he spoke and the confidence with which he answered unprepared and potentially embarrassing questions from the Foreign Affairs Select Committee and others. This gave the distinct impression that here was a man who was no jockeying for power but already had the reins in his hands. Finally, when Marshal Ustinof died, the announcement was not made as is customary, in Moscow by Pravda or Tass, but uniquely by Mr Gorbachev in Edinburgh. Following Mr Chernenko's death, the somewhat unusual speed and smoothness of the succession led me to believe that Mr Gorbachev had been pre-selected. further reinforced in this view by the fact that Geneva Arms talks were neither postponed for Chernenko's funeral nor they change in style - a new style in which Soviet delegates rather than shun publicity, talked and joked with the press.

MR GORBACHEV - THE MAN

Mr Gorbachev is essentially a product of the Communist Party. It is obvious that for a man to have climbed to the top of the Communist Party system by the age of 54, he must have worked extremely hard, using both his ambition and his exceptional political competence and panache. Ambition and ability however arouse feelings of jealousy and suspicion, especially within the Soviet system where loyalty to party superiors, dogma and tradition is vital to promotion. To have been promoted so rapidly under these circumstances, Mr Gorbachev must have shown great patience and loyalty to the Party.

In a strange way, he appears to be physically impressive to the observer. He has a deep voice which he uses not only authoratively but also in a very soft and charming manner. has strong brown eyes with a deep penetrating stare and a ready smile. However his smile is very controlled. He is tough both physically and mentally with a strong sense of self-confidence, presumably based upon his outstandingly impressive track record. He has a good sense of humour and is a very good and professional speaker. A number of examples have been quoted in the press. The one which most amused me was in the Saxon Department of the British Museum. The Curator had just finished describing the greatness of King Alfred. He ended by saying that "the problem is that the average English school boy only remembers one thing about the great King Alfred and that is that he burnt the cakes." As quick as a flash Mr Gorbachev replied, "Well, you did not have to do much to become famous in those days".

Within the first few moments of meeting Mr Gorbachev it becomes clear that he is intelligent, alert and inquisitive. Not only is he constantly posing questions but he also listens very carefully and attentively to the answers. This quality has important politicial implications in that people assume that anyone who is genuinely interested in what they have to say probably worthy of their respect. These qualities, together with his controlled and warm smile make him attractive and indeed beguiling. However, he can also be extremely tough when he makes use of his voice, his piercing eyes and even his physical gestures to emphasize a point. From observing Mr Gorbachev's speeches and presentations as well as his responses to questions, it becomes evident that he is a thoroughly polished, able and contemporary politician. He is in no way a 'peoples popular leader' propelled from the ranks of either the agricultural or the military communities. He is one of the first representatives of the 'groomed' Soviet political leaders to enter the world stage.

Apparently Mr Gorbachev's incessant and open desire to grasp new knowledge is unusual among Soviet leaders. High ranking Communist officials normally avoid any indications of personal ignorance in order to create an impression of omniscience. Gorbachev's expression of genuine curiosity may prove to be one of his most effective political tools. Not only does this curiosity provide a constant flow of new information in a society where information is severely censored, but it will gain him greater support from both his superiors subordinates. This curiosity shown by Mr Gorbachev throughout his visit to London seems to have two implications: first that he is anxious to learn from the West that which may be adapted to the Communist system, and second, he never misses an opportunity to challenge evidence that is presented to him.

In short, Mr Gorbachev has charisma - western style charisma. He also shows not only the ability but the willingness to exploit the western news media. However, Gorbachev is not only impressive as an individual, he is also part of a team. It is interesting therefore to consider Mrs Gorbachev. The popular western image of the wives of Soviet leaders is that they are bland and uninvolved in their husband's careers. Mr Gorbachev's wife, Raisa, proved to be the antitheses of this popular image. She is very well educated, having a PhD, and is alert and attractive. In fact, by Soviet standards, I believe she could be termed chic. I found her extremely intelligent, well poised and having a keen sense of humour. What was most interesting and particularly apparent during Mr Gorbachev's meeting with the Foreign Affairs Select Committee was that Mrs Gorbachev appeared deeply interested in and aware of what was She takes a keen interest in her husband's career going on.

and an active interest in his dress. She is a very professional politician's wife and together they make a most formidable and impressive political team.

In evaluating the characteristics of Mr and Mrs Gorbachev it is hard to imagine what additional public qualities were possessed by President John and Mrs Jacqueline Kennedy. It is entirely reasonable to think that Mr and Mrs Gorbachev, if they are permitted to do so by the party system, could well become the Soviet equivalent of the Kennedy team and as such they will make a major impact upon the world. The advent of a charismatic leader in Moscow could have a very beneficial effect upon the Soviet Union. Equally, this could have the effect of greatly increasing the challenge to western leaders.

POSSIBLE IMPACT OF MR GORBACHEV'S SUCCESSION

I strongly believe that Mr Gorbachev's charismatic leadership style will have a major influence both inside and outside the Soviet Union. Within the Soviet Union he is likely to be the first leader to succeed in 'persuading' rather than forcing Soviet workers to work. This should have a dramatic effect upon the Soviet economy and upon the ability of the USSR to sustain its role as a Super Power both in terms of retaining the respect and allegiance of large parts of the third world and in maintaining its military balance with the West. In addition, it will fall to Mr Gorbachev to persuade the bulk of the Soviet Nomeklatura, in which the military is well represented, not only of the necessity but also of the benefit and urgency of the need to accept important economic changes. From this we are likely to see increased flexibility not only in trade but in military and political negotiations. Such flexibility is unlikely to reflect any weakness in the Soviet position or any change in their ultimate goals, but it will represent increased opportunities for Western merchants and politicians to deal with the Soviet block.

Mr Gorbachev will likely be the first Soviet leader with the ability to use the Western media to talk over the heads of Western negotiators or politicians directly to Western grass roots. This will be effectively a 'one way street' because Western leaders will not be given the same access to the Soviet to talk in the reverse direction. virtue of By television in particular, he is likely to provide external leadership and inspiration for movements such as the CND and to many surreptitious and anti-democratic forces which the Western democracies harbour. By using his personal charm to lull the West into a false sense of security, and by using his authority to talk direct to subversive forces in the Western world, Mr Gorbachev may be able to talk billions of dollars defence budgets of the Western world. Furthermore, Mr Gorbachev is likely to use his very considerable powers of personal persuasion directly upon Western leaders. He is likely to exploit even the smallest splits and differences of opinion that may occur within the Western Alliance over such issues as the SDI programme, the transfer of high technology in the fields of trade, and the political implications of harbouring American military hardwear or bases etc.

In anticipation of the upcoming summit in which personality will play a critical role, it is interesting to compare the two leaders. Both men are physically impressive, and both appear to have a sense of inner strength. President Reagan's strength seems to be based upon a genuine conviction in the rightness of his cause, while Mr Gorbachev's appears to be based upon a great confidence in his own ability and past track record. Both men are outstandingly good communicators. However, as Mr Gorbachev is relatively new, his newness will itself be newsworthy. Finally, both of these men have a great deal of President Reagan's charm is quite remarkable charm. appears to be perfectly genuine and come from the heart. Mr Gorbachev's charm, on the other hand, appears to come from the head and is very controlled and calculated.

In conclusion, I believe that Mr Gorbachev represents the potential equivalent of a Kennedy in the Kremlin. Despite the powerful strictures of the Communist Party system, he will have a major impact upon Soviet politics. He will likely present the West with a set of new and more complex challenges which we must meet with increasing imagination, unity and fortitude. Politicians of Western democracies are likely to face an increasingly sophisticated political challenge from Mr Gorbachev both at home and abroad. The forthcoming summit talks could prove to be a fascinating first round.

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NLRR <u>FU6-114</u> | 5 # 8509

BY _____ NARA DATE 11/29/07

26th November 1985

REAGAN/GORBACHEV SUMMIT - GENEVA - 19/21 NOVEMBER, 1985

To expect a real and major break through as a result of a few hours of talking at the Geneva Summit was unrealistic and would have exemplified gross ignorance of the complication of arms negotiations. The main hope of the Geneva Summit was to cut a path for future meetings. This appears to have been achieved. As President Reagan said "At Geneva we achieved a fresh start." Surely this must be a significant factor for mankind.

President Reagan and Mr Gorbachev are respectively true champions of capitalism and communism; two ideologies that are almost totally opposed. The fact that these two great champions met for the first time in six years, had constructive talks and agreed to further meetings must surely be considered a victory for mankind, albeit only the first victory in a series that will be necessary before the achievement of a halt and then hopefully a reduction in the arms race.

The recent Geneva Summit Talks illustrated three new factors: a new frontier; a new negotiating balance and a new negotiating style on behalf of the Soviets, at least from a public perception.

Although the talks covered many areas, the central issue at the Geneva Summit was the new frontier of arms talks - space. The concept of weapons in space has been talked about for some time. So far, the Soviets are the only nation to have taken serious steps to establish such a weapon system. The fact that they have done so inspired relatively little comment in the West until President Reagan launched his Strategic Defence Initiative, or SDI.

Since the 1950s, super power negotiations have typically reflected creativity on the part of the Western Alliance and resistance on the part of the Soviet Bloc. Usually the Western nations, led by the United States, appeared to have wished to achieve something at Summit Talks whilst the Soviets have appeared content to talk but disinterested in any real achievement in terms of halting the arms race. President Reagan's SDI appears to have changed this stance dramatically. The Soviets now appear not only willing to negotiate seriously to halt or destroy the SDI, but desperate to do so. The reason for their desperation is not just the prohibitive cost. More importantly, it is the fact that computer power is the key to the success and competitive edge of the SDI. In computer power, the Soviets know that they lag far behind the US and are unlikely ever to catch up within the foreseeable future. In his SDI, President Reagan has therefore gained the Western Alliance a

trump card. This card has brought the Soviets to the negotiating table, for the first time in decades actually wanting to achieve firm results. This is a key and relatively new factor. It should be remembered however that the playing of the SDI card implies an awesome responsibility. No super power can readily accept effective domination by another super power by means of an overwhelming weapon system, albeit defensive. There is little doubt that to overplay the SDI card may result in preemptive action by the Soviets and an increased risk of conflict.

The Geneva Summit also illustrated vividly the new negotiating style of the Soviet Union. This new style apparently began with Mr Gorbachev's official appointment to the Soviet leadership in March 1985. I believe that this new style was already apparent before March 1985 when Mr Gorbachev was, in my opinion, already effectively 'Managing Director' of the Soviet Union under the 'Chairmanship' of the ailing Chernenko. Nonetheless, at the Geneva Summit we saw a vivid example of the new Soviet style.

Under Mr Gorbachev the image of the brutal Russian bear appears to have disappeared. Now the bear appears to smile when showing its teeth rather than growl. Under Mr Gorbachev, the Soviet position begins to appear reasonable, responsible and even reassuring.

Like President Reagan, Mr Gorbachev is a superb communicator. He has the rare ability to put into words what is in the subconcious minds of hundreds of millions of people throughout the world. At his press conference on the morning of 21st November, he must have appealed to the hearts of hundreds of millions of people with phrases such as : 'the choice is not just between our ideologies but between survival and destruction'; 'the passage of time makes it increasingly difficult to halt the arms race'; 'our analysis must be broad and unprejudiced'; 'we do not seek superiority but balance or parity, even reduced parity'; 'imbalance creates mistrust which in turn creates instability'; 'space is a common concern to all people and we must not open the doors to establish weapon systems in space' (he made no mention that the Soviets are already there in rudimentary form, and alone!); 'peaceful co-existance is an historic reality'; 'it is in the interest of each nation on earth that the world should not belong to any one nation'; 'only equal security can give us mutual confidence'; and 'normalisation is a joint rescue task'. Such phrases must have sounded so reasonable and reassuring and have found strong support amongst hundreds of millions of people throughout the world.

In his powers of communication, Mr Gorbachev showed vividly that he is probably the first Soviet leader to be able to talk over the heads of Western politicians and negotiators, direct to grass roots throughout the world. We should remember that so far this is a one way street. No Western leader has such access, via television, to grass roots within the Soviet bloc. Furthermore, Mr Gorbachev showed not only his skill but his willingness to act as a personal focus of leadership for any force within the free world that suits, even for the moment, the purpose of the Soviet Union. At Geneva he specifically mentioned and indeed praised the initiative of Sweden, Mr Jessie Jackson, and of others. Indeed, he siezed an important opportunity viz a viz television coverage during the well timed news black-out, to receive Mr Jackson.

It is interesting how Mr Shultz's faux pas concerning womens potential interest and ability to understand arms talks was quickly seized upon by both Mr and Mrs Gorbachev.

Besides showing himself to be a brilliant communicator, Mr Gorbachev also showed his skills as a lawyer. Not only was he confident, professional and appealing in his manner of delivery but he was logical, clever and convincing. He did not attempt to steal a march on President Reagan either in the conduct of the talks or at his press conferences. He did not hit the US position in an aggresive way. appealed to the hearts and minds of the Western peoples to convince them of the Soviet case, a case which for once appeared to be reasonable, responsible and reassuring rather than aggressive and threatening. Indeed he was serious, realistic and surprisingly frank. He appeared to take the audience into his confidence and appealed to their sense of logic and good sense and to their deepest feelings. He pointed to the great responsibility of world leadership in meeting the true wishes of the people of the world.

Whilst the Soviet negotiating style may have changed it was clear that their goals have not changed one iota. Not only was the Soviet sense of suspicion blatantly apparent, but also their aggression and their wish to 'fish in troubled waters'. For example, if the translation can be relied upon as correct, Mr Gorbachev, made what I believe was an interesting Freudian slip. In discussing areas of regional tension and the international debt crisis he mentioned that the situation in some countries was "ripening" or "coming to fruition". One usually uses such words when about to pluck or eat such things as fruit! Could he be looking for trouble?

Furthermore, when Mr Gorbachev came to discussing President Reagan's SDI, I believe the veneer of his new image began to crack; a sense of desperation and the old threatening attitude of the Soviet Union showed through. Whilst ignoring the fact that the Soviets are so far the only nation to have weapons in space, he ridiculed the defensive aspect of SDI and pointed to what he termed as the enhanced risk of 'computer error' in triggering conflict. He also offered 50% reductions in Soviet nuclear arsenals, a test ban and verification within the Soviet Union in return for the US abandoning the SDI. On the other hand he left little doubt that the Soviet Union feels severely threatened by the SDI and that this could have awesome consequences.

Whilst the Geneva Summit provided an outstanding example of what I have often termed as Mr Gorbachev's charismatic ability, he failed to dominate the meetings or to win any major concessions from the United States. This must surely testify to the achievement of President Reagan, for there is no doubt that the Geneva Summit was a milestone in East West relations and there was no 'sell out' by the West.

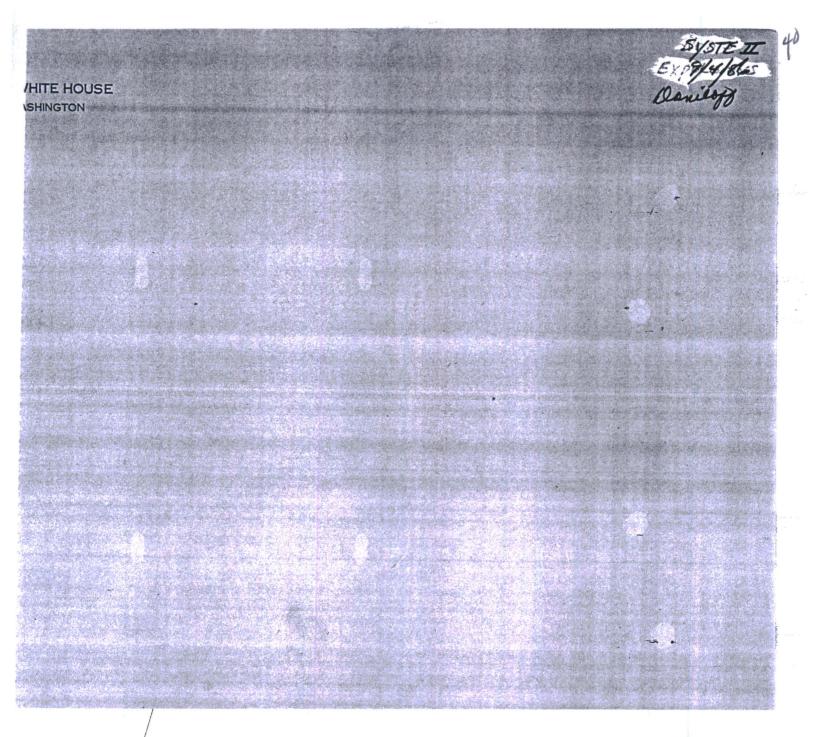
Many commentators and some important statesmen such as ex President Nixon have ridiculed the importance of physical characteristics in super power summitry. I believe that they underestimate the importance of television coverage and the influence of physical factors on the subconcious minds of many hundreds of millions of people throughout the world. (Mr Nixon appears to forget his own claim of the disadvantage of his 'five o'clock shadow' when as a Presidential candidate he debated with Mr Jack Kennedy.) I think it was of no mean importance that President Reagan was physically taller and had more experience of international summitry then Mr Gorbachev. I believe he successfully upstaged Mr Gorbachev by not wearing an overcoat and very kindly pointing Mr Gorbachev towards the cameras at their initial meeting. Mr Gorbachev appeared to be the 'guest' and somewhat lost whilst President Reagan appeared to be the 'host' and perfectly at home. In addition, the subsequent warm handshakes and smiles appeared to be initiated by President Reagan with Mr Gorbachev responding well but nonetheless responding to the initiatives of the American President.

Like Mr Gorbachev, President Reagan is also a brilliant communicator. Whilst he chose not to give a major press conference in Geneva, his efforts to brief his Western allies in Brussels and to address Congress immediately upon his return to the United States, were extremely well received.

Perhaps the greatest attribute of President Reagan during the summit talks was his integrity. There must have been great temptation for the American President to yield, no matter how slightly, on a major point such as SDI in order to achieve a major and public concession on behalf of the Soviets. There is no doubt that President Reagan had an opportunity, to appear to be the greatest American President since Washington. Such temptation must have appeared attractive to a President near the end of his second term. President Reagan's resistance of such temptation, despite the clamour of the Western media for a major result, testifies to his indomitable integrity and must have inspired the admiration and respect of Mr Gorbachev.

In the event the two champions of the major opposed ideologies of the world did meet for the first time in six years, achieved relatively small but constructive results in terms of the various accords that were signed, and cut the path for future meetings which resulted in a 'fresh start'. Realistically, this must be seen as a significant victory for mankind.

What of the future? Mr Gorbachev has brought a new image to Soviet diplomacy and a far more subtle style. At Geneva, President Reagan showed himself a match for Mr Gorbachev and earned the respect not only of the Soviet leader but of the majority of people throughout the world. Mutual respect must form a good basis for future talks in which efforts will obviously be made to find areas of mutual interest and to create a feeling of mutual security. In this respect, Mr Gorbachev's enormous self-confidence, resulting apparently from his impressive track record and from his powerful patronage, could be very significant. People who are filled with confidence tend more readily to accept new ideas. At the same time they can be more creative and more flexible in their approach. Although the Soviet goals may not have changed, their approach, under the leadership of Mr Gorbachev and the threat of SDI, may well become more flexible to a degree that allows real achievements to be attained at subsequent Summit talks. History may yet prove that the ideological champions of the Western and Soviet blocs may also be champions of negotiation and of peace.



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NATIONAL SECURITY COUNCIL WASHINGTON, D.C. 20506

September 4, 1986



ACTION

MEMORANDUM FOR JOHN M. POINDEXTER

FROM:

JACK F. MATLOCK

SUBJECT:

Presidential Letter to Gorbachev

re Nichilas Daniloff

Attached at Tab I is a memorandum for the President forwarding a letter to General Secretary Gorbachev re the detention of Nicholas Daniloff of U.S. News and World Report.

Paul Hanely concurs.

RECOMMENDATION

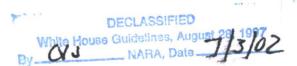
That you sign the memorandum for the President at Tab I.

Approve	Disapprove	
Tr		

Attachments

Tab I Memo for President
Tab A Ltr to Gorbachev
Tab II State Draft

SECRET Declassify: OADR



THE WHITE HOUSE

WASHINGTON

SYSTEM II 90616

SECRET

ACTION

MEMORANDUM FOR THE PRESIDENT

FROM:

JOHN M. POINDEXTER

SUBJECT:

Letter to Secretary General Gorbachev

re Nicholas Daniloff

Issue

Attached at Tab A for your signature is a letter to General Secretary Gorbachev regarding the detention of Nicholas Daniloff.

Facts

The Soviets have detained Nicholas Daniloff, Moscow correspondent of US News and World Report, on contrived espionage charges.

Discussion

This letter, which would be delivered in Moscow tomorrow morning, if you approve, informs Gorbachev that Daniloff is innocent of the charges made against him and signals to Gorbachev that you are prepared to take concrete actions if he is not freed promptly.

Recommendation

OK

No

That you authorize dispatch of the letter.

Attachments

Tab A

Letter to Gorbachev

Prepared by:
Jack F. Matlock

SECRET Declassify: OADR

DECLASSIFIED
White House Guidelines, August 28, 1997 CL
By NARA, Date 7

THE WHITE HOUSE WASHINGTON

Dear Mr. General Secretary:

I am sure that you have been monitoring, as I have, developments relating to the detention by Soviet authorities of the <u>U.S. News and World Report Moscow correspondent</u>, Nicholas Daniloff. I would like you to have in mind two points as you consider how to handle this case.

First, I can give you my personal assurance that Mr. Daniloff has no connection whatever with the U.S. Government. If you have been informed otherwise, you have been misinformed.

Second, there are no grounds for Mr. Daniloff's detention, nor for any attempt to link him to any other case. If he is not freed promptly, it can only have the most serious and far-reaching consequences for the relationshp between our two countries. That would be an extremely unfortunate outcome, and I therefore thought it important to emphasize personally the gravity with which this situation is viewed by the United States.

Therefore, I hope sincerely you will take the necessary actions to allow us to put this matter behind us in the nearest future.

Sincerely,

His Excellency
Mikhail Sergeyevich Gorbachev
General Secretary of the Central Committee
of the Communist Party of the Soviet Union
The Kremlin
Moscow

Authority NUSF99-051 #446, 5mf 10/16/60 BY CV3 , NARA, Date 7/3/02

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09/05/86 14:14:12 MSG FROM: NSJFM --CPUA TO: NSMMW --CPUA To: NSMMW --CPUA NOTE FROM: Jack Matlock
Subject: DANILOFF/SIZE OF ESTABLISHMENTS
Please print out. Classification: SECRET *** Forwarding note from NSDGM --CPUA 09/05/86 13:43 *** To: NSPWR --CPUA David NOTE FROM: SUBJECT: DANILOFF/SIZE OF ESTABLISHMENTS PER STATES CONSIDERATION OF COMMERCIAL OVER SMUN PERSONNEL, THE FOLLOWING ARE THE REAL NUMBERS WE ARE DEALING WITH:
IN NEW YORK CITY:920 SOVIETS CITY:920 SOVIETS SOVIET MISSION TO UN: 284 SOVIETS, 118 ARE KGB OR GRU*targetgroup* UNITED NATIONS SECRETARIAT: 310 SOVIETS, 67 ARE KGB OR GRU COMMERCIAL AREOFLOT: 5 SOVIETS, NO KGB or AMTORG: 54 SOVIETS,8 KGB or SOVFRACT: 5 SOVIETS 1 GRU KGB TRADE AND ECONOMIC COUNCIL: 8 SOVIETS 3 KGB ORGRU --CPUA JOHN M. POINDEXTER --CPUA JOHN M. POINDEXTER NSWRP cc: NSRBM

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NSVMC --CPUA

NLRR FO6-114/5 # 8521

BY CH NARA DATE 11/29/07

DANILOFF: THE "QUICK AND DIRTY" OPTION

If the Soviets do not respond positively to the proposals in the Ridgway-Sokolov channel within 36 hours, the following steps might bring the most rapid resolution of the matter and cover all the President's priorities. (They would not, however, secure the freedom of the dissidents, which is a part of the current "package." However, it will probably be impossible to negotiate this arrangement in timely fashion.)

1. Pass word (preferably indirectly) that if Daniloff is expelled from the Soviet Union within 24 hours, Zakharov will be expelled from the U.S. within 24 (or 48) hours of the arrival in the U.S. of Daniloff and his family.

Make clear this is not a formal deal; simply description of what will happen.

- 2. If Daniloff released and his family allowed to leave, expel Zakharov promptly. This can be done either with a guilty plea followed by expulsion (which would require Soviet cooperation), or simply by dropping charges and expelling him (which of course would be done only after Daniloff and his family are out of the Soviet Union).
- 3. Concurrently with Zakharov's expulsion, notify the Soviets officially of the expulsion of all known Soviet intelligence officers in their missions to the United Nations, plus four or five in the U.N. Secretariat and possibly some from their commercial establishments in the U.S.; announce immediate imposition of the ceiling of 170 on the U.N. Missions; and announce policy of not issuing visas to any persons in those installations who are known to be intelligence officers.

Simultaneously, give the Soviets the same warning regarding bilateral representation which we would have given under the original demarche.

NOTE: For political purposes, we should make sure this number is greater than 105 -- the number expelled by the UK in 1972. A target of 120 to be expelled would be reasonable.

Advantages

1. Probably the quickest route to resolution of the problem.

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2. Avoids a drawn-out period when the President could be accused of negotiating a trade -- which might be the case if a "package" is negotiated which requires weeks -- or conceivably months -- to implement.

3.

Disadvantages

- 1. Might be considered a case of deception by the Soviets, which could be a burden on other negotiations. (This will be the case with the "package" option as well.) However, the President will also gain respect in Soviet minds for reacting forcefully.
- 2. Soviets would be strongly motivated to retaliate in some fashion: if they retaliated against our offices in the USSR, this would require another round of massive expulsions. However, the Soviets are unlikely to embark on this course if they were convinced of our determination to react as we warn them. The KGB would understand that they risk a total sweep of their installations here if the escalate matters, and there ability to hamstring our operations in Moscow for a while would be cold comfort.
- 3. Soviets could respond with other arrests of Americans: some could be accused of serious crimes, but many could probably be accused of petty offenses (blackmarketing, distributing Bibles and prayer shawls, etc.). If the charges were based on actual offenses (which they well might be, since many private Americans visiting the Soviet Union break Soviet law in various ways) it would be difficult to challenge such a form of harassment. If we continued retaliating, our "hostage assets" (the surplus of Soviet representatives over the number of our own) could diminish rapidly and leave us with little leverage. (However, for the reasons given under the preceding paragraph, plus the potential damage to their public image, they would probably stop short of this.)
- 4. Gorbachev could delay arranging a summit, claiming that he could not conduct negotiations in the face of such deception and "provocation." Our reaction would indeed be a severe blow to his prestige and he would need a few months to put it behind him before meeting the President. Gorbachev is unlikely to sulk indefinitely if he feels that he can achieve something he desires at a summit.

ALL OF THESE DISADVANTAGES ARE INHERENT IN THE "PACKAGE" OPTION AS WELL, EXCEPT THAT THE MATTER WOULD HAVE LESS POTENTIAL IMPACT ON A 1986 SUMMIT IF IT IS DONE SOONER RATHER THAN LATER.

THE ABSOLUTELY ESSENTIAL ELEMENT IN BOTH THE "PACKAGE" SCENARIO AND THE "QUICK AND DIRTY" SCENARIO IS THAT WE BE ABLE TO EXPEL A LARGE NUMBER OF SOVIETS IN NEW YORK, WITHOUT GETTING HUNG UP BY OBJECTIONS IN THE BUREAUCRACY. BOTH THESE OPTIONS ARE EXTREMELY DANGEROUS UNLESS WE ARE ABSOLUTELY CERTAIN OF THIS POINT.



COMPARATIVE ADVANTAGES AND RISKS

The various modes of retaliation carry different degrees of risk and different magnitudes of advantage in regard to particular objectives. Assessing them is highly subjective, but here is an attempt.

Definitions: OPTION I: The "Demarche Option" (original NSC proposal)

OPTION II: The "Package Option"

(Ridgway-Sokolov)

OPTION III: The "Quick and Dirty Option"

Comparative Advantages

Objectives:	OPTION I	OPTION II	OPTION III
Quick Release	Medium pro- bability of delay	High pro- bability of delay	Maximizes speed
No parallelism	None at all	None at end; possibility of delay while U.S. court pro- cess proceeds	None at end; accomplished along with "exchange"
Deter hostages	High, since KGB would still have substantial assets to protect	Moderate since KGB would have reduced as- sets to pro- tect	Moderate (as Op. II)
Maximum KGB Reduction	Modest	High	High
Secure Release of dissidents	Neutral (Not included but would not inhibit subsequent deals)	Modest; (includes dissidents; however, sub- sequent ex- changes dif- ficult)	Slightly negative; might inhibit releases or exchanges for a few months.

Risks

Interests at Risk	OPTION I "Demarche" .	OPTION II "Package"	OPTION III "Quick-Dirty"
1.Confidence in dealing with each other	Low risk	Moderate risk	Moderate risk
2. Retaliation on U.S. instal-lations	Low risk	Medium risk	Medium risk
3. Retaliation on U.S. citizens	Low risk	Somewhat higher; still low	Same as II
4. Risk to summit	Low risk	Substantial risk to 86	More risk than Op. I; less than Op. II

DRAFT NOTE

The Government of the United States hereby informs the Government of the Union of Soviet Socialist Republics of the following.

The Government of the United States has noted that throughout the history of the United Nations Organization, the Soviet Union has made a practice of assigning large numbers of intelligence officers not only to its missions accredited to the United Nations but even to the United Nations Secretariat itself. Obviously such practices violate elementary principles of legitimate international practice, undermine the purposes of the United Nations and the integrity of its Secretariat, and constitute a threat to the national security of the host country, the United States.

The Government of the United States has repeatedly called to the attention of the Soviet Union the fact that such practices are intolerable and must be terminated. Unfortunately, the Soviet Union has not seen fit to cease exploiting the physical location of the United Nations for the conduct of espionage against the United States. Recent events have demonstrated that this situation not only constitutes a danger to the national security of the United States but, given the propensity of the Soviet authorities to seek hostages when their agents are

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apprehended in intelligence operations, also threatens the safety of private American citizens who may be in the Soviet Union at the time a Soviet agent is apprehended.

Therefore, to avoid further jeopardy to the supreme interests of the United States, the United States Government hereby takes the following steps:

- 1. The [115] employees of the Soviet Missions in New York and the [5] employees of the United Nations Secretariat named in the attachment to this Note, all of whom are believed, on the basis of substantial evidence, to be employees of Soviet intelligence organizations, are ordered to depart the territory of the United States within seven calendar days if they are present in the United States at this time. If they are not in the United States, their re-entry visas are hereby cancelled and they will not be permitted re-entry into the United States.
- 2. The United States will, in the future, issue visas for entry into the United States only to the following maximum numbers of employees of Soviet Missions accredited to the United Nations: for the Permanent Mission of the USSR: 150; for the Permanent Mission of the Ukrainian Soviet Socialist Republic: 10; for the Permanent Mission of the Belorussian Soviet Socialist Republic: 10.

3. From this date, pursuant to the provisions of Section 212(a)(27) of the Immigration and Nationality Act (U.S. Code _____), the Government of the United States will not issue visas to any Soviet citizen assigned to work in the Soviet Missions accredited to the United Nations, or to work in the United Nations Secretariat, if it has reasonable grounds to conclude that the Soviet citizen in question is an employee of any of the intelligence organs of the Soviet Union.

The attached list of persons constitutes an integral part of this Note.

DRAFT TALKING POINTS WHEN NOTE PRESENTED

1.	Thes	e st	eps	will	be	announced	to	the	public	at	 0	'clock
East	ern	Day]	light	Time	e, c	on			_•			

- 2. I am instructed to state the following unofficially and informally, but with total authority:
- -- If the Soviet authorities should attempt to retaliate against American offices in the Soviet Union (none of which are attached to international organizations, therefore are not comparable to the installations mentioned in our Note), the policy of the United States will be the following: the comparable Soviet installation in the United States will be reduced in size to the exact number of Americans assigned to the counterpart American office in the Soviet Union, after which the same number of Soviet employees as that of the Americans subject to retaliatory action will be required to leave.
- -- If there should be any other form of retaliation, avowed or implicit, the United States response will be concrete, vigorous, and designed to reduce further the unilateral advantages which the Soviet Union enjoys in its dealings with the United States.