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File Folder

LONDON TRIP, 09/30/1985-10/01/1985 (3 OF 3)

FOIA

F99-008/2

Box Number

5/25/2005

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ID Doc Type	Document Description	No of Doc Date Restrictions Pages
11709 CABLE	#021754Z OCT 85	3 10/2/1985 B1
	R 3/5/2007 F99-008/2	
11710 MEMO	CRAIG COY TO FILE, RE: LONDON TRIP REPORT	2 10/7/1985 B1

Freedom of Information Act - [5 U.S.C. 552(b)]

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B-3 Release would violate a Federal statute [(b)(3) of the FOIA]

B-4 Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]

B-6 Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]

B-7 Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]

B-8 Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]

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FM AMEMBASSY LONDON

TO SECSTATE WASHDC IMMEDIATE 6566 WHITE HOUSE WASHDC IMMEDIATE

INFO AMEMBASSY MADRID IMMEDIATE 6747
JCS WASHDC PRIORITY
NSC WASHDC PRIORITY
SECDEF WASHDC PRIORITY

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SECRET LONDON 21654

WHITE HOUSE FOR SITUATION ROOM; DEPARTMENT FOR M/CTP

E.O.12356: DECL: OADP
TAGS: PTER, OTRA, UK
SUBJECT: TERRORISM: VISIT OF TASK FORCE WORKING GROUP TO
LONDON

REF: (A) LONDON 21177; (B) STATE 287762

1. SECRET - ENTIRE TEXT.

2. FOLLOWING IS SCHEDULE FOR ADMIRAL HOLLOWAY'S VISIT AS OF SEPTEMBER 26:

SUNDAY, SEPTEMBER 29:

D625 - ARRIVE LONDON HEATHROW ON PA 106.

MET BY CONTROL OFFICER PETER REAMS.

PROCEED TO ACCOMMODATIONS AT BOODLE'S,

28 ST. JAMES'S SQ., LONDON SW 1 (930-7166).

MONDAY, SEPTEMBER 3C:

1845 - MEETING WITH EMBASSY ANTI-TERRORIST GROUP,

CHAIRED BY AMBASSADOR PRICE.

1130 - TALKS AT THE HOME OFFICE, CHAIRED BY DEPUTY

SIT: VP NORT SIT EOR

EOB:

WHSR COMMENT:

PAGE 01 LONDON 1654

DTG:261832Z SEP 85 PSN:021954 TOR: 269/1832Z

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***** COPY

SECRETARY FOR COUNTER-TERRORISM MICHAEL
 PARTRIDGE, WITH REPPESENTATIVES OF THE HOME
 OFFICE, THE FCC, AND THE SECURITY SERVICE.

1245 - LUNCHEON AT THE EMBASSY HOSTED BY AMBASSADOR
- PRICE, WITH HOME SECRETARY DOUGLAS HURD,
- BRIGADIER JOHN FOLEY (SAS COMMANDER), ROBIN
- O'NEILL (FCO ASSISTANT UNDER SECRETARY
- RESPONSIBLE FOR TERRORISM), MICHAEL PARTRIDGE,
- AND GRAHAM BURTON (HEAD OF FCO SECURITY

- COORDINATION DIVISION).

1500 - NORTHERN IRELAND OFFICE BRIEFING.

1600 - MEETING AT THE CARINET OFFICE WITH

SIR PERCY CRADDOCK (CHAIRMAN OF THE JOINT

INTELLIGENCE COMMITTEE) AND SIR COLIN

FIGGURES (INTELLIGENCE COORDINATOR)

TUESDAY, OCTOBER 1:

. . 1

1000 - ERIEFING AT CINCUSNAVEUR BY NAVAL INTELLIGENCE - SERVICE, OFFICE OF SPECIAL INVESTIGATIONS, AND - 3RD AIR FORCE.

1200 - EMBASSY MADRID BRIEFING

1430 - BRIEFING AT NEW SCOTLAND YARD BY
- DEPUTY COMMISSIONER PETER IMBERT,
- FOLLOWED BY VISIT TO ANTI-TERPORIST SQUAD.
PRICE
BT

PAGE C2 OF 92 LONDON 1654

DTG:261832Z SEP 85 PSN:021954 TOR: 269/1832Z

Department of State

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PAGE Ø1 LONDON 21654 261833Z 1200 - EMBASSY MADRID BRIEFING

1438 - BRIEFING AT NEW SCOTLAND YARD BY DEPUTY COMMISSIONER PETER IMBERT,

FOLLOWED BY VISIT TO ANTI-TERRORIST SQUAD.

PRICE

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SECRET LONDON 21654

2

WHITE HOUSE FOR SITUATION ROOM; DEPARTMENT FOR M/CTP

E. O. 12356: DECL: OADR TAGS: PTER, OTRA, UK

SUBJECT: TERRORISM: VISIT OF TASK FORCE WORKING GROUP TO

REF: (A) LONDON 21177; (B) STATE 287762

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- MET BY CONTROL OFFICER PETER REAMS.
- PROCEED TO ACCOMMODATIONS AT BOODLE'S,
- 28 ST. JAMES'S SQ., LONDON SW 1 (93Ø-7166).

MONDAY, SEPTEMBER 30:

8845 - MEETING WITH EMBASSY ANTI-TERRORIST GROUP,

CHAIRED BY AMBASSADOR PRICE.

SAME - SALES OF THE SMIRE OFFICE, CHAIRED BY DEPUTY

- SECRETARY FOR COUNTER-TERRORISM MICHAEL
- PARTRIDGE, WITH REPRESENTATIVES OF THE HOME
- OFFICE, THE FCO, AND THE SECURITY SERVICE.

1245 - LUNCHEON AT THE EMBASSY HOSTED BY AMBASSADOR

- PRICE, WITH HOME SECRETARY DOUGLAS HURD,
- BRIGADIER JOHN FOLEY (SAS COMMANDER), ROBIN
- O'NEILL GEO ASSISTANT UNDER SECRETARY
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- INTELLIGENCE COMMITTEE) AND SIR COLIN
- FIGGURES (INTELLIGENCE COORDINATOR)

TUESDAY, OCTOBER 1:

1000 - BRIEFING AT CINCUSNAVEUR BY NAVAL INTELLIGENCE SERVICE, OFFICE OF SPECIAL INVESTIGATIONS, AND

3RD AIR FORCE.

THEY REALLY LAID THIS

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File London Trip

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Department of State Guidelines, July 21, 1997 NARA, Date 5 20 05

File London Trip

SECRET

SCHEDULE FOR ADMIRAL HOLLOWAY

MONDAY, SEPTEMBER 30

- 0825 Picked up by Embassy car at Boodle's.
- 0845 Meeting with Embassy Anti-Terrorism Group, chaired by Ambassador Price.
- 1130 Talks at the Home Office, chaired by Deputy Secretary for Counter-Terrorism Michael Partridge, with representatives of the Home Office, the Foreign and Commonwealth Office, and the Security Service.
- 1245 Luncheon at the Embassy hosted by Ambassador Price, with Home Secretary Douglas Hurd, Brigadier John Foley (SAS Commander), Robin O'Neill (FCO Assistant Under Secretary responsible for terrorism), Michael Partridge, and Graham Burton (head of FCO Security Coordination Department).
- 1500 Northern Ireland Office briefing.
- 1600 Meeting at the Cabinet Office with Sir Percy Craddock (Chairman of the Joint Intelligence Committee) and Sir Colin Figgures (Intelligence Coordinator)

TUESDAY, OCTOBER 1

- 1000 Briefing at CINCUSNAVEUR by Naval Intelligence Service, USAF Office of Special Investigations, and 3rd Air Force.
- 1200 Embassy Madrid briefing
- 1430 Briefing at New Scotland Yard by Deputy Commissioner Peter Imbert, followed by visit to Anti-Terrorist Squad.

OADR

DECLASSIFIED

By NARA, Date 5/10/05



United States Department of State

Washington, D.C. 20520

September 12, 1985

MEMORANDUM FOR THE VICE PRESIDENT

SUBJECT: US-UK SUPPLEMENTARY (EXTRADITION) TREATY

BACKGROUND

Recent decisions of US courts have blocked the extradition of accused or convicted terrorists on the grounds that their violent and sometimes murderous acts were "political offenses."

While this has occurred so far in only 4 cases (all of which were UK requests for IRA terrorists), there is a serious risk that it can become a trend in US jurisprudence, causing the United States to become a haven for terrorists who commit crimes abroad. This would have a deleterious effect on US foreign policy interests generally, and would seriously undermine US efforts to enhance concerted anti-terrorism action with our allies.

As a result, the United States has begun negotiating with selected countries that have open societies and fundamentally fair judicial processes revisions to our extradition treaties that would preclude use of the political offense exception in cases involving violent crime. In such societies there can be no justification for using violent means to express political opinions.

The first country with which we have concluded such a revision is the United Kingdom. The other countries with which we have already raised such changes are the FRG, Israel and Switzerland. We have not disclosed these names publicly, however, because none of those talks is yet concluded, and in some cases sensitive, though unrelated, issues remain open.

The US-UK Supplementary Treaty, revising our 1972 bilateral extradition treaty with the UK, was signed on June 25. It was transmitted to the Senate on July 17. Deputy Attorney General Lowell Jensen and the Department's Legal Adviser Abraham D. Sofaer testified in support of the treaty before the Senate Foreign Relations Committee on August 1. (A copy of Sofaer's testimony is enclosed.) The Committee has scheduled a further hearing for September 18, at which members of the public will be invited to testify. The majority of those who will testify will challenge the treaty on grounds that it is diminishes civil liberties and is anti-Irish.

US-UK SUPPLEMENTAL EXTRADITION TREATY

NEED FOR THE TREATY

The number of violent acts of terror around the world has reached alarming proportions. Many terrorists manage to elude capture, sometimes by crossing international borders. When such individuals can be apprehended, it is essential to have an effective means of extraditing them to the State with jurisdiction to bring them to justice, particularly where that State is a democratic regime and offers a fair judicial system. The United States may extradite fugitives to foreign countries only pursuant to a treaty. Our treaties, including the one with the U.K., preclude extradition if the fugitive is wanted for a "political offense."

Recently, a number of U.S. courts have blocked the extradition to the U.K. of accused or convicted terrorists on the grounds that their violent and sometimes murderous acts fell within the "political offense" exception to extradition contained in the 1972 Extradition Treaty. The proposed US-UK Supplemental Extradition Treaty narrows the scope of that political offense exception while preserving its application to truly political offenses.

PROVISIONS OF THE TREATY

The Supplemental Treaty will exclude specified crimes of violence from the scope of the political offense exception to extradition. It will also improve the current treaty by amending two technical provisions relating to the statute of limitations and to the amount of time within which a State must submit documents in support of an extradition request. These provisions will have retroactive effect as to acts that were offenses in both countries at the time of their commission.

DISCUSSION

The Supplemental Treaty makes the political offense exception to extradition inapplicable to such serious offenses as aircraft hijacking and sabotage, crimes against diplomats, hostage taking, and other heinous acts, such as murder, manslaughter, malicious assault, and certain serious offenses involving firearms, explosives and damage to property. Truly "political" offenses, such as sedition, treason, and espionage, would still be excepted. By ratifying this agreement, the United States will take a practical step in harmony with the 1977 European Convention on the Suppression of Terrorism, which contains similar provisions. The U.S. plans to adopt similar treaties with other democratic regimes which offer fair judicial systems.

US-UK SUPPLEMENTARY (EXTRADITION) TREATY

TALKING POINTS

- The United States may extradite fugitives to foreign countries only pursuant to a treaty. Our extradition treaties, including the one with the United Kingdom, preclude extradition if the fugitive is wanted for a "political offense."
- Regrettably, in recent cases our courts have blocked the extradition of accused or convicted terrorists on the grounds that their violent and sometimes murderous acts were 'political offenses."
- The US-UK Supplementary Treat, revising our 1972 bilateral extradition treaty with the US was signed on June 25 and transmitted to the Senate on July 17.
- This Supplementary Treaty will narrow the scope of the political offense exception so that it will no longer be available in our bilateral extradition relations in cases involving the kinds of violent acts normally committed by terrorists.
- A number of false criticism have been raised about this treaty, notably that it is anti-Irish. It is not. It is anti-violence and anti-terror.
- I urge all of you to join the Administration in its combat against violence and terror and to give your support to this treaty.

10/03/85

8:12 AM

Calendar for James Holloway

Thursday October 3, 1985

Day descriptor: Busy PM

Staff Meeting on status of Issues Lunch - Bob Eidson 9:30 AM -

12:00 PM - 1:30 PM

3:30 PM -Craig Fuller/Admiral Holloway

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S E OR E T SECTION Ø1 OF Ø2 LONDON 22064

WHITE HOUSE FOR SITUATION ROOM

E. O. 12356: DECL: OADR
TAGS: US, UK, PTER
SUBJECT: VICE PRESIDENT'S TASK FORCE ON COMBATTING
TERRORISM: LONDON VISIT OF EXECUTIVE DIRECTOR ADMIRAL
JAMES L. HOLLOWAY, III

1. SECRET - ENTIRE TEXT.

2. SUMMARY: ADMIRAL HOLLOWAY'S SEPTEMBER 29-OCTOBER 2 VISIT TO LONDON PROVIDED AN EXTREMELY USEFUL OPPORTUNITY TO SOUND OUT CURRENT BRITISH THINKING AT HIGHEST LEVELS ON ISSUES REGARDING INTERNATIONAL TERRORISM. IN A LUNCHEON HOSTED BY THE AMBASSADOR FOR HOME SECRETARY DOUGLAS HURD AND IN MEETINGS WITH SENIOR BRITISH OFFICIALS, ADMIRAL HOLLOWAY DESCRIBED THE ROLE AND OBJECTIVES OF THE VICE PRESIDENT'S TASK FORCE ON COMBATTING TERRORISM, EMPHASIZING THE PERSONAL INVOLVEMENT AND COMMITMENT OF THE PRESIDENT AND THE VICE PRESIDENT. END SUMMARY.

DISCUSSIONS WITH DOUGLAS HURD.

- 3. HOME SECRETARY DOUGLAS HURD, WHOSE RESPONSIBILITIES INCLUDE POLITICAL OVERSIGHT OF BRITISH ANTI-TERRORIST EFFORTS, STRESSED HIS PERSONAL APPRECIATION AT BEING ABLE TO MEET WITH ADMIRAL HOLLOWAY. HURD NOTED THAT, WHILE HE WAS IN WASHINGTON THIS SPRING, ON A VISIT IN HIS FORMER CABINET CAPACITY AS NORTHERN IRELAND SECRETARY, HE HAD BEEN IMPRESSED BY THE DEGREE OF US/UK COOPERATION AGAINST TERRORISM AND AT THE ROBUST APPROACH BY US AGENCIES IN COUNTERING THE THREAT.
- 4. ADMIRAL HOLLOWAY NOTED THAT HIS OWN VISIT TO LONDON HAD PROVIDED VERY VALUABLE CONFIRMATION OF USG THINKING THAT, DESPITE DIFFERENCES IN THE THREATS WE FACE, WITH HMG FOCUSED PRINCIPALLY ON IRA TERRORISM, THE US AND UK APPROACHES WERE VERY CLOSE TO BEING THE SAME. ADMIRAL HOLLOWAY SAID HIS TALKS WITH BRITISH OFFICIALS WERE EXTREMELY HELPFUL IN THE CONTEXT OF THE WORK OF THE VICE PRESIDENT'S TASK FORCE. IN THAT REGARD, HE EMPHASIZED THAT THE TASK FORCE WAS A TEMPORARY REVIEW GROUP, ESTABLISHED TO TAKE A CLOSE LOOK AT OUR ANTI-TERRORISM

SECRET WHITE HOUSE SITUATION ROOM

PAGE Ø2 OF Ø2 LONDON 2Ø64

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PROGRAMS, FOCUSING ON OUR PRIORITIES, AVAILABLE RESOURCES, AND WHETHER WE ARE EFFECTIVELY USING WHAT WE HAVE. THE TASK FORCE IN NO WAY SUPPLANTS EXISTING OPERATIONAL STRUCTURES: THE INTERAGENCY GROUP ON TERRORISM UNDER AMBASSADOR OAKLEY OR THE TERRORIST INCIDENT WORKING GROUP UNDER ADMIRAL POINDEXTER. THE FACT OF THE TASK FORCE SHOULD NOT BE CONSTRUED AS MEANING WE DO NOT HAVE THE CAPABILITY TO ACT. WE DO.

- 5. HURD SAID HE WOULD BE FASCINATED TO HEAR WHAT THE TASK FORCE CAME UP WITH. TERRORISM WAS A MAJOR PREOCCUPATION OF HIS, WITH THE INTERNATIONAL SIDE ON A RISING CURVE. HMG WANTED TO MAINTAIN THE CLOSEST POSSIBLE LINKS WITH THE USG ON THE FULL RANGE OF TERRORIST THREATS AND PARTICULARLY HOPED THERE COULD BE AGREEMENT ON THE US/UK SUPPLEMENTARY EXTRADITION TREATY.
- 6. ADMIRAL HOLLOWAY REPLIED THAT THE PRESIDENT AND THE VICE PRESIDENT HAVE BEEN ESPECIALLY ACTIVE ON THE CONGRESSIONAL FRONT IN PRESSING FOR RATIFICATION OF THE SUPPLEMENTARY TREATY. THE ADMINISTRATION AND KEY SUPPORTERS IN CONGRESS KNEW THE IMPORTANCE OF THE ISSUE AND WOULD CONTINUE TO WORK HARD IN THE COMING WEEKS. WE WERE ALSO TRYING TO COME TO GRIPS WITH SIKHS BEING TRAINED AT SO-CALLED SURVIVAL CAMPS IN THE US. HURD AGREED THAT THE SIKHS WERE A MAJOR PROBLEM. HMG WAS BEING PRESSED BY THE INDIANS TO DO THINGS BEYOND THE BRITISH REACH.

OTHER MEETINGS.

7. IN TWO FULL DAYS OF MEETINGS, ADMIRAL HOLLOWAY AND LTCDR COY ALSO HAD A CHANCE TO REVIEW BRITISH COUNTER-TERRORIST PROGRAMS AND POLICIES WITH SENIOR OFFICIALS AT THE CABINET OFFICE, THE HOME OFFICE, THE NORTHERN IRELAND OFFICE, AND NEW SCOTLAND YARD. THE BRITISH PRESENTATIONS GENERALLY REFLECTED HMG'S ASSESSMENT THAT THE PRIMARY THREAT HERE IS DOMESTIC, BT

SEGRET WHITE HOUSE SITUATION ROOM

PAGE Ø1

LONDON 2064

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E C R E T SECTION 02 OF 02 LONDON 22064

WHITE HOUSE FOR SITUATION ROOM

E. O. 12356: DECL: OADR

TAGS: US, UK, PTER SUBJECT: VICE PRESIDENT'S TASK FORCE ON COMBATTING

WITH THE COUNTER-TERRORIST STRUCTURE AND EMPHASIS QUANTITATIVELY AIMED AT DOMESTIC INCIDENTS. AT THE SAME TIME, HMG IS GEARING UP TO DEAL WITH THE INTERNATIONAL THREAT. IN ADDITION TO BIMONTHLY DOMESTIC EXERCISES (WHICH INVOLVE MINISTERS), HMG HAS INITIATED OVERSEAS EXERCISES. GEOFFREY HOWE PERSONALLY TOOK PART IN A RECENT EXERCISE POSTULATING THE SEIZURE OF A BRITISH EMBASSY AND AN UNHELPFUL HOST GOVERNMENT.

8. ADMIRAL HOLLOWAY'S INTERLOCUTORS EMPHASIZED THAT THE KEYNOTES IN BRITISH HANDLING OF DOMESTIC INCIDENTS WERE SIMPLICITY AND FLEXIBILITY. THE CHIEF CONSTABLE IN ANY OF THE 43 POLICE DISTRICTS WAS IN CHARGE AT THE SCENE, AND THE WHOLE OF THE REST OF THE MACHINERY WAS GEARED TO SUPPORT HIM. AT THE CENTER, THE CABINET OFFICE BRIEFING ROOM, CHAIRED BY THE HOME SECRETARY (OR THE FOREIGN SECRETARY IN A FOREIGN INCIDENT) TOOK CARE OF ANY NATIONAL ROLE, INCLUDING INVOLVEMENT OF THE SAS. MINISTRIES (DEFENSE, TRANSPORT, ENERGY) WERE INVOLVED AS APPROPRIATE, BUT THE GROUP WAS ALWAYS FAIRLY SMALL (10) TO 12 PEOPLE). ON THE INTELLIGENCE SIDE, CABINET COMMITTEES HAVE BEEN ESTABLISHED IN THE PAST YEAR TO STUDY TERRORISM IN GENERAL AND NORTHERN IRELAND TERRORISM IN PARTICULAR. OVERALL, THE BRITISH EFFORT WAS FOCUSED ON STATE TERRORISM, IMPROVED INTELLIGENCE, AND STRENGTHENING INTERNATIONAL COOPERATION.

9. HMG WAS ALSO GIVING ATTENTION TO THE ROLE OF THE MEDIA, AND RECENT EXPLORATORY DISCUSSIONS WITH BROADCAST AND PRINT EDITORS HAD PRODUCED HELPFUL INSIGHT INTO POSSIBLE GUIDELINES FOR COVERING INCIDENTS (THOUGH BRITISH JOURNALISTS, IN CONTRAST TO EDITORS, REMAINED COMPLETELY OPPOSED TO SUCH GUIDELINES). PRICE вт

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