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11/07/1985 (3)

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#### Ronald Reagan Library

Collection Name NORTH, OLIVER: FILES

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5/27/2005

File Folder

SENIOR REVIEW GROUP MEETING - 11/07/1985 (3 OF 3)

**FOIA** 

F99-008/2

WILLS

**Box Number** 

32

ID Doc Type	Doc	ument Descriptio	on	No of Pages	Doc Date	Restrictions
12155 PAPER	ISSU	E PAPER NO. 3		1	ND	B1
	R	10/1/2008	NLRRF99-008/2			
12156 PAPER	ISSU	E PAPER NO. 7		1	ND	B1
	R	2/2/2012	F1999-008/2			
12158 PAPER	ISSU	E PAPER NO. 11		1	ND	B1
	R	2/2/2012	F1999-008/2			
12159 PAPER	ISSU	E PAPER NO. 14		2	ND	B1
	R	2/2/2012	F1999-008/2			
12161 PAPER	ISSU	E PAPER NO. 16		1	ND	B1
	R	2/2/2012	F1999-008/2			
12162 PAPER	ISSU	E PAPER NO. 17 - 0	CURRENT POLICY	1	ND	B1
	R	9/7/2007	NLRRF99-008/2			
12164 PAPER	ISSU	E PAPER NO. 21		1	ND	B1
	R	10/1/2008	NLRRF99-008/2			
12165 PAPER	ISSU	E PAPER NO. 22		1	ND	B1
	D	10/1/2008	NLRRF99-008/2			
12167 PAPER	ISSU	E PAPER NO. 24		1	ND	B1
12168 PAPER	ISSU	E PAPER NO. 25		1	ND	B1
	R	2/2/2012	F1999-008/2			

B-1 National security classified information [(b)(1) of the FOIA]

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Doc	ument Description		No of Pages	Doc Date	Restrictions
ISSU	E PAPER NO. 30		1	ND	B1
R	5/16/2006	F99-008/2			
ISSU	E PAPER NO. 45		1	ND	B1
R	2/2/2012	F1999-008/2			
ISSU	E PAPER NO. 5		1	ND	B1
R	2/2/2012	F1999-008/2			
ISSU	E PAPER NO. 6		1	ND	B1
R	2/2/2012	F1999-008/2			
ISSU	E PAPER NO. 8		1	ND	B1
R	2/2/2012	F1999-008/2			
ISSU	E PAPER NO. 9		1	ND	B1
R	2/2/2012	F1999-008/2			
ISSU	E PAPER NO. 10		1	ND	B1
R	2/2/2012	F1999-008/2			
ISSU	E PAPER NO. 12		1	ND	B1
R	2/2/2012	F1999-008/2			
ISSU	E PAPER NO. 13 - PU	UBLIC AWARENESS	2	ND	B1
R	2/2/2012	F1999-008/2			
	ISSU R ISSU	ISSUE PAPER NO. 30  R 5/16/2006  ISSUE PAPER NO. 45  R 2/2/2012  ISSUE PAPER NO. 5  R 2/2/2012  ISSUE PAPER NO. 6  R 2/2/2012  ISSUE PAPER NO. 8  R 2/2/2012  ISSUE PAPER NO. 9  R 2/2/2012  ISSUE PAPER NO. 10  R 2/2/2012  ISSUE PAPER NO. 10  R 2/2/2012  ISSUE PAPER NO. 10  R 2/2/2012  ISSUE PAPER NO. 12  R 2/2/2012  ISSUE PAPER NO. 12  R 2/2/2012	ISSUE PAPER NO. 45  R	ISSUE PAPER NO. 30  R 5/16/2006 F99-008/2  ISSUE PAPER NO. 45 R 2/2/2012 F1999-008/2  ISSUE PAPER NO. 5 R 2/2/2012 F1999-008/2  ISSUE PAPER NO. 6 R 2/2/2012 F1999-008/2  ISSUE PAPER NO. 8 R 2/2/2012 F1999-008/2  ISSUE PAPER NO. 9 R 2/2/2012 F1999-008/2  ISSUE PAPER NO. 10 R 2/2/2012 F1999-008/2  ISSUE PAPER NO. 10 R 2/2/2012 F1999-008/2  ISSUE PAPER NO. 10 R 2/2/2012 F1999-008/2  ISSUE PAPER NO. 12 R 2/2/2012 F1999-008/2  ISSUE PAPER NO. 12 R 2/2/2012 F1999-008/2	Document Description

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12159 PAPER	ISSUI	E PAPER NO. 14		2	ND	B1
	R	2/2/2012	F1999-008/2			
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12172 PAPER	ISSU	E PAPER NO. 45		1	ND	B1
	R	2/2/2012	F1999-008/2			
12174 PAPER	ISSU	E PAPER NO. 5		1	ND	B1
	R	2/2/2012	F1999-008/2			
12175 PAPER	ISSU	E PAPER NO. 6		1	ND	B1
	R	2/2/2012	F1999-008/2			
12176 PAPER	ISSU	E PAPER NO. 8		1	ND	B1
	R	2/2/2012	F1999-008/2			
12177 PAPER	ISSU	E PAPER NO. 9		1	ND	B1
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12179 PAPER	ISSU	E PAPER NO. 10		1	ND	B1
	R	2/2/2012	F1999-008/2			
12181 PAPER	ISSU	E PAPER NO. 12		1	ND	B1
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12182 PAPER	ISSU	E PAPER NO. 13 - F	PUBLIC AWARENESS	2	ND	B1
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ID Doc Type	Docu	ment Description		No of Pages	Doc Date	Restrictions
12184 PAPER	ISSUE	PAPER NO. 15		1	ND	B1
	R	2/2/2012	F1999-008/2			
12186 PAPER	ISSUE	PAPER NO. 18		1	ND	B1
	R	10/26/2006	NLRRF99-008/2			
12187 PAPER	ISSUE	PAPER NO. 20		1	ND	B1 B3
	PAR	7/11/2006	F99-008/2			
12190 PAPER	ISSUE	PAPER NO. 26		1	ND	B1
	R	5/16/2006	F99-008/2			
12192 PAPER	ISSUE	PAPER NO. 28		1	ND	B1
	R	9/4/2007	NLRRF99-008/2			
12195 PAPER	ISSUE	PAPER NO. 29		1	ND	B1
	R	9/4/2007	NLRRF99-008/2			
12196 PAPER	ISSUE	PAPER NO. 31		2	ND	B1
	R	10/1/2008	NLRRF99-008/2			
12198 PAPER	ISSUE	PAPER NO. 32		1	ND	B1
	R	2/2/2012	F1999-008/2			
12199 PAPER	ISSUE	PAPER NO. 33		1	ND	B1
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F99-008/2

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ID Doc Type	Doc	ument Descriptio	n	No of Pages	Doc Date	Restrictions
12200 PAPER	ISSU	E PAPER NO. 35		1	ND	B1
	R	2/2/2012	F1999-008/2			
12201 PAPER	ISSU	E PAPER NO. 36		1	ND	B1
12203 PAPER	ISSU	E PAPER NO. 38		1	ND	B1
	R	9/4/2007	NLRRF99-008/2			
12204 PAPER	ISSU	E PAPER NO. 39		1	ND	B1
	R	10/1/2008	NLRRF99-008/2			
12205 PAPER	ISSU	E PAPER #41		1	ND	B1
	R	2/2/2012	F1999-008/2			
12207 PAPER	ISSU	E PAPER #43		1	ND	B1
	R	10/1/2008	NLRRF99-008/2			
12208 PAPER	ISSU	E PAPER NO. 44		1	ND	B1

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#### OFFICE OF THE VICE PRESIDENT

washington 6 November 1985

#### MEMORANDUM FOR

THE SECRETARY OF STATE

THE SECRETARY OF THE TREASURY

THE SECRETARY OF DEFENSE

THE ATTORNEY GENERAL

THE SECRETARY OF TRANSPORTATION

THE DIRECTOR, OFFICE OF MANAGEMENT AND BUDGET

THE DIRECTOR OF CENTRAL INTELLIGENCE

THE CHIEF OF STAFF TO THE PRESIDENT

ASSISTANT TO THE PRESIDENT

FOR NATIONAL SECURITY AFFAIRS THE CHAIRMAN, JOINT CHIEFS OF STAFF

DIRECTOR, FEDERAL BUREAU OF INVESTIGATION

CHIEF OF STAFF TO THE VICE PRESIDENT

ASSISTANT TO THE VICE PRESIDENT

FOR NATIONAL SECURITY AFFAIRS

SUBJECT:

Meeting of Task Force on Combatting Terrorism

Enclosed are the draft recommendations and an agenda for the Task Force meeting at 4:00 p.m., November 12, 1985 in the Roosevelt Room at the White House.

The Senior Review Group met on Thursday, November 7. As a result, the draft recommendations are categorized into four sections: Tab 1 issue still in contention; Tab 2 draft recommendations agreed upon in principle but requiring refinement; Tab 3 issues in basic agreement; and, Tab 4 issues initially raised that are being dropped by consensus of the Senior Review Group.

A. L. Holloway, JAI Admiral, USN, (Retired)

Executive Director

Task Force on Combatting Terrorism

Enclosures: Agenda

Tab 1 Issue In Contention

Tab 2 Issues Agreed Upon in Principle

Tab 3 Issues Agreed Upon
Tab 4 Issues To Be Dropped

(Unclassified when enclosures removed)



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## OFFICE OF THE VICE PRESIDENT WASHINGTON

PRINCIPALS' MEETING

OF

VICE PRESIDENT'S TASK FORCE ON COMBATTING TERRORISM

NOVEMBER 12, 1985

4:00 P.M. - 5:00 P.M.

ROOSEVELT ROOM - WHITE HOUSE

#### **AGENDA**

- o Opening Remarks The Vice President
- o Progress Report Admiral Holloway
- o Discussion of Draft Recommendations
- o Plans for Final Report

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SENIOR REVIEW GROUP MEETING - 11/07/1985 (3 OF 3)

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ID Document Type

Document Description

No of Doc Date pages

Restrictions

**12155 PAPER** 

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**B**1

**ISSUE PAPER NO. 3** 

Freedom of Information Act - [5 U.S.C. 552(b)]

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COGNIZANT ACTIVITY: All Agencies

SUBJECT: National Program for Compatting Terrorism

DRAFT RECOMMENDATION: The attached appendix should serve as the interim programming document of the national program for combatting terrorism.

(Note: The appendix is currently being prepared by Adm. Staser Holcomb, Terry Arnold, and members of the Working Group, based on the program element information solicited from all agencies in September. The status of this appendix will be briefed to the Task Force Principals on 12 November.)

COGNIZANT ACTIVITY: All Departments and Agencies

SUBJECT: National Policy for Combatting Terrorism

DRAFT RECOMMENDATION: The NSC should promulgate a NSDD (with the policy statements along the lines already expressed in Issue Paper No. 2) as the national policy for compatting terrorism, and NSDDs 30, 138, 179, and 180 should be superseded.



COGNIZANT ACTIVITY: STATE, DEFENSE, NSC, CIA, TRANSPORTATION, JUSTICE

SUBJECT: International Agreements for Combatting Terrorism

DRAFT RECOMMENDATION: The Department of State should pursue a three-track effort regarding international agreements for combatting terrorism.

- 1. A multilateral treaty against terrorism should be sought with a large number of participants in order to attain a broad international expression of condemnation for international terrorism. The objective should be one of wide participation in a general statement, that can be achieved quickly.
- 2. A parallel effort should be undertaken to obtain a series of bilateral agreements with our allied and like-minded nations for the purpose of combatting terrorism. The objective in these bilaterals would be to move quickly to achieve agreements in areas where there is already a concurrence of views on both sides. If where only limited concessions can be gained, these should be accepted and agreements rapidly concluded. This way, a network of bilateral agreements concerning terrorism might be achieved in a relatively short period of time.
- 3. Efforts to ensure compliance with existing treaties should continue to be pursued aggressively with a view to broadening these where appropriate.



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BY LW NARA DATE 22/12



COGNIZANT ACTIVITY: STATE, DEFENSE, TREASURY, CIA, JCS, FBI

SUBJECT: Intelligence Fusion Center for Terrorism

DRAFT RECOMMENDATION: The counterterrorism intelligence collection and analytical units of the CIA should be physically co-located and provided with all of the communications and computer support necessary to link them with all other appropriate units in the intelligence and policy community. This center should be closely connected to the 24-hour CIA Operations Center, and itself have a small round-the-clock staft. Positions and support should be provided for the rotational assignment to this center of other agencies' intelligence personnel, such as DIA, JSOC, FBI, NSA and In times of crisis this center should be capable of accepting and supporting surge manning from affected agencies, and that it serve as the intelligence support staff of the TIWG, CPPG or other crisis management group.

This center should be linked by secure video to the operational and policy centers such as the NMCC and the WHSR, as soon as this capability is available.

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ISSUE PAPER NO. 14

COGNIZANT ACTIVITY: ALL

SUBJECT: Government-Media Relations during a Terrorist Incident

DRAFT RECOMMENDATION: The US Government should develop and implement a strategy, in consultation with the media, that will limit the capability of terrorists to exploit US press freedom to the advantage of the terrorists. During a fast moving stressful and emotion-laden incident, conflicts often develop between how the media perceives its obligations and how policymakers perceive theirs.

Two viable courses of action are open to the government:

- to organize its public diplomacy efforts better during a terrorist incident:
- to seek voluntary restraints by the media in reporting while a terrorist incident is underway.

US Government officials should systematically meet with media officials to discuss the government's explicit concerns about the role of the media during terrorist incidents. This should be done quietly, but in open consultation with media leaders as a contribution to their process of self-examination and responsible coverage.

The Public Diplomacy Working Group of the IG/T should develop a mechanism to bring representatives of the media and appropriate US Government officials together rapidly at the onset of a terrorist event for discussion of national interests. The US Government considerations could be a factor in the media's determination of how to proceed in fulfilling its responsibilities to the public.

US Government officials responsible for dealing with the media during a terrorist event should bear firmly in mind that efforts to coerce or restrict the media, directly, or indirectly, such as through advertisers, is likely to provoke negative and resentful responses.

The absence of a self-imposed system of restraint raises the potential for government regulation during a terrorist incident. The media, especially television, is much more susceptible to this pressure with the decline in public confidence. Networks may accept a voluntary system of restraint rather than risk a government move to impose regulations during a crisis. Candidate issues to be considered for voluntary restraint include:

COMEDENTAL

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BY (W) NARA DATE 2/2/17

- No interviews with the families of the hostages or victims until after the terrorist incident is resolved.
- No payments to terrorist groups or supporters for interviews or access.
- No live, unedited coverage of actual terrorist events.
- No coverage of military plans or deployments in response to terrorist incidents.

CONEIDENTIAL



COGNIZANT ACTIVITY: STATE, DEFENSE, NSC

SUBJECT: Deployment of Counterterrorist Forces

DRAFT RECOMMENDATION: The Defense Department, NSC, and State Department should review current deployment criteria and authorization policy with a view toward early deployment of counterterrorist forces. Issues to be considered should include:

- 1. "Decoupling" of the decision to deploy Emergency Support Teams and Counterterrorist Joint Task Force (CTJTF) components;
- Chairman, Joint Chiefs of Staff authority to deploy CTJTF assets to appropriate overseas Forward Staging Bases (FSB) to facilitate more expeditious response to terrorist incidents;
- Political and legal questions relating to base, access and transit rights, including planning to meet eventual contingencies;
- 4. Forward deployment/prepositioning of CT elements and/or equipment to FSB's near high threat areas. (Note: OJCS currently studying this issue.)

Actual employment of the force would properly remain a decision of the National Command Authorities.

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COGNIZANT ACTIVITY: STATE, DEFENSE, NSC, CIA

SUBJECT: Current Policy Regarding the Operational Security of CTJTF

DRAFT RECOMMENDATION: The US public, our allies, and our adversaries, including terrorists, are not adequately aware of U.S. competence or resources committed to compatting terrorism. Current policy requires a system of cover, security and classification concerning all aspects of CTJTF/DELTA/Seal Team Six. A public affairs strategy designed to announce U.S. counterterrorist capabilities while stringently protecting missions, tactics and procedures does not currently exist. Additionally, much of the protected information concerning counterterrorist forces has reached the media and the public domain. The Assistant Secretary of Defense (Public Affairs) working in conjunction with the National Coordinator for Combatting Terrorism should develop a comprehensive public affairs strategy for counterterrorist forces. Additionally, a perception management program which incorporates OPSEC, PSYOP and deception should be developed by JCS, in coordination with CIA and State, and forwarded to the NCA for review and approval with subsequent distribution to appropriate agencies.

Care must be taken not to imply targeting the US populace in a PSYOP The focus of the program must be to preserve US CT capabilities and how and when these forces might be used.

Objectives of the perception management program should be:

- To preserve essential secrecy about US military counterterrorist capabilities and how forces might be deployed and employed during training and exercises.
- To provide options to support crisis resolution short of using force, preserve essential secrecy of force preparations, movement and US intentions; gain the initiative, surprise and superiority when forces are used; and, when necessary, support the security and withdrawal of forces.

NLRR <u>F99-008</u> | 2 # 12162 BY <u>(N</u> NARA DATE 9/1/07

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ID	Document Type	No of Doc Date	Restric-
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12164 PAPER

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**B**1

**ISSUE PAPER NO. 21** 

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**ISSUE PAPER NO. 22** 

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**ISSUE PAPER NO. 24** 

Freedom of Information Act - [5 U.S.C. 552(b)]

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ISSUE PAPER NO. 25

COGNIZANT ACTIVITY: STATE

SUBJECT: Rewards

DRAFT RECOMMENDATION: The Department of State should expedite the authority for payment of rewards authorized under the 1984 Act to Combat International Terrorism, and issue clearly delineated guidance to appropriate U.S. government agencies on how to utilize the provisions of the Act to maximum advantage. Ensure that rewards actually authorized are effectively publicized in both target foreign populations and to the domestic American audience. The full range of aggressive options to include the creative use of rewards for psy-op efforts should be explored so long as the terrorists themselves do not benefit from the payment. Finally recommend consideration be given to obtaining Congressional support for increasing the amount that can be authorized in any one case to \$1 million and to an expanded use of the awards authority, recognizing the practical political constraints that impact on its implementation.

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NLRR 649-008/2#12168

BY LW NARA DATE 2/2/12

ISSUE PAPER NO. 30

COGNIZANT ACTIVITY: DCI, FBI

SUBJECT: Terrorism Intelligence Analysts

DRAFT RECOMMENDATION: The National Intelligence Officer for Terrorism should establish and oversee an interdepartmental career development program that will encourage a core of intelligence analysts to devote themselves to addressing terrorism as a specialty. Training, plans and resources, interagency rotations, exchanges with friendly governments, and participation in various agency and CINC gaming evolutions should be included in the program.



ISSUE PAPER NO. 45

COGNIZANT ACTIVITY: STATE, TREASURY

SUBJECT: Protection of Foreign Dignitaries in the United States

DRAFT RECOMMENDATION: The protection of visiting heads of state and their accompanying party should be retained by the US Secret Service.

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ISSUE PAPER NO. 5

COGNIZANT ACTIVITY: ALL

SUBJECT: Coordination of Public Diplomacy/Statements During

Terrorists Incidents

DRAFT RECOMMENDATION: The basic elements of US policy and response quidelines should be delineated at the initial phase of a crisis situation to all US Government policy makers and spokesmen. process for issuing specific guidance and the rapidity and coordination required to adjust public diplomacy during an ongoing incident is deficient.

- The TIWG, at its initial meeting in reaction to a terrorist incident, should issue specific guidance to be followed by all US Government spokesmen during the contingency. Legal issues must be carefully considered to ensure that press statements are not made which would jeopardize a criminal investigation or an eventual prosecution.
  - The guidance should be communicated to the President through the White House Press Office.
  - The guidance should be communicated by all members of the TIWG to the applicable responsive activity within each organization. Lead agency responsibility concerning international or domestic terrorist statements should be already delineated.
  - The Deputy White House Press Secretary should be responsible for detailed and timely implementation of the guidance including any restrictions on statements by other agency spokesmen.
  - At each step of the TIWG's deliberations, when further information is received, the situation significantly changes, or new actions are decided upon or planned, the quidance should be reviewed, updated and distributed as outlined above.
- 2. The Public Diplomacy Working Group of the IG/T should:
  - With NSC approval, provide updated general US policy guidelines for public diplomacy aspects of dealing with terrorism and insure dissemination to all concerned Government press offices.
  - Initiate a system for real time monitoring and analysis of the media during the incident and insure a rapid distribution of this information to US Government press offices and diplomatic posts abroad. DECLASSIFIED

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ISSUE PAPER NO. 6

COGNIZANT ACTIVITY: All Departments and Agencies

SUBJECT: Policy for Active Response to Terrorist Threats and

Incidents

DRAFT RECOMMENDATION: A policy for active response to terrorist threats and incidents -- including a set of criteria similar to that proposed in Issue Paper No. 6 -- should be developed by the National Coordinator for Combatting Terrorism (Issue Paper No. 3) and forwarded to the IG/T for interagency coordination prior to submission to the National Security Council for approval.



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BY LW NARA DATE 2/2/12



COGNIZANT ACTIVITY: STATE

SUBJECT: Extradition Treaties

DRAFT RECOMMENDATION: The State Department should continue its program of opening negotiations on extradition treaties with countries with democratic regimes and fair judicial systems with a view to limiting the scope of the political offense exception. To achieve this goal, Senate approval of the first such revision (US/UK) to be concluded is a must. The State Department appropriately has the lead in the effort to secure approval. However, assistance from other U.S. Government agencies may be essential to making the Administration's anti-terrorism case.

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BY RW NARA DATE 2/2/12



COGNIZANT ACTIVITY: STATE, DEFENSE NSC

SUBJECT: Response Options to Terrorism

DRAFT RECOMMENDATION: The Office of the National Coordinator for Combatting Terrorism in the NSC will maintain a list of current options for response to terrorist threats or incidents. The Coordinator will collect the list both through his capacity as Chairman of the Interdepartmental Group on Terrorism and as Executive Director of the TIWG, and through consultations with the other representatives on both the IG/T and the TIWG. These options should represent the widest range of actions imaginable, covert as well as overt, in order to give our nation the ability to act with a reasonable chance of success when and if required, in an infinite variety of possible scenarios. No options should be excluded because of a low likelihood of employment. This range of capabilities should better prepare the USG to respond appropriately and promptly to terrorist incidents.

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COGNIZANT ACTIVITY: STATE, DEFENSE, CIA, JCS, FBI, DOT/FAA

SUBJECT: Counterterrorist Exercises and Simulations

DRAFT RECOMMENDATION: The Office of the Coordinator for Combatting Terrorism in the NSC should work with the IG/T and other national elements with exercise programs to coordinate a program of simulating various realistic terrorist problems and conduct interagency exercises that will afford a basis for viable contingency planning. High-level participation should be strongly encouraged, as surrogate role-playing, while useful, does not give either side a true understanding of the likely course of events in a real situation. Post exercise debriefs and lessons learned should be widely circulated and discussed.

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BY RW NARA DATE 2/2/12

ISSUE PAPER NO. 12

COGNIZANT ACTIVITY: STATE, DEFENSE

SUBJECT: Hostage Family Liaison

DRAFT RECOMMENDATION: The Ambassador-at-Large for Combatting Terrorism should be designated as the primary point of contact for liaison with the families of all American hostages who are not USG employees once the hostage situation becomes protracted (e.g. after two weeks).

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COGNIZANT ACTIVITY: ALL

SUBJECT: Foreign and Domestic Public Awareness

DRAFT RECOMMENDATION: An important facet of the U.S. ability to deal effectively with terrorism is the extent to which the closely interrelated domestic and foreign publics understand the nature of the threat and support the policies necessary to counter it. Concurrently, there is a national requirement to create a sophisticated public understanding of the essence of the threat to The Interdepartmental Working Group the nation posed by terrorism. on Public Diplomacy in conjunction with the National Coordinator for Combatting Terrorism should develop a long-range strategy for approval by the IG/T designed to improve public understanding of international terrorism and the policies required to combat it. Programs to be considered by the Working Group should include:

- The formation of a high level panel, to include representatives from media organizations, religious and ethnic groups, civic groups, national, state and local legislatures, bar associations, law enforcement agencies and other appropriate interested groups to sensitize the American public to the dangers of terrorism and reinforce public preparedness and will to deal with the risks necessary to combat this threat.
- A precise and sophisticated research project designed to explore in depth the public perception, awareness, and understanding of terrorism and its impact. The results of the project would be utilized to generate a "national credo" of US policy towards terrorism in order to educate the public concerning the range of potential responses to terrorism by the government.
- The monitoring by the State Department of US media and public opinion polls to provide insights on how the U.S. public perceives and reacts to various aspects of terrorism and the countermeasures taken against it. USIA should conduct a similar monitoring operation abroad. Government statements on terrorism should be tailored to reflect the results of this analysis.
- A study with USIA, as the lead agency in the international information effort, and working in coordination with the Public Diplomacy Working Group and the IG/T, to complement ongoing efforts to influence foreign opinions concerning terrorism.

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Additionally, the State Department should consider creating a Public Diplomacy Office for Terrorism, similar to the Office of the Coordinator for Public Diplomacy for Latin America and the Caribbean, which would be charged specifically with explaining our counterterrorism policies at home and abroad.



ISSUE PAPER NO. 15

COGNIZANT ACTIVITY: STATE, JUSTICE

SUBJECT: Murder of U.S. Citizens Outside of U.S.

DRAFT RECOMMENDATION: The Departments of State and Justice should continue their efforts in support of legislation which makes the murder of U.S. citizens outside our borders a federal crime under U.S. law.

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NLRR F99-008/2#12/84

BY (IN NARA DATE 22/2)



COGNIZANT ACTIVITY: STATE, TREASURY, JUSTICE

SUBJECT: Prohibition of Training and Support/Counterterrorism/

Mercenary Training Camps

DRAFT RECOMMENDATION: Appropriate government agencies should continue the effort to employ the expanded ITAR to control the provision of defense services, including training in the use of defense articles such as firearms and explosives, to foreign nationals at mercenary camps in this country. The results of this effort should be assessed after the expanded ITAR has been in effect for one year (1 January 1986). This review should determine whether additional legislation is required to ensure that training and support of terrorists is not permitted under U.S. law.

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BY GI NARA DATE 10/26/06

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ISSUE PAPER NO. 20

COGNIZANT ACTIVITY: CIA

SUBJECT: Expanded HUMINT Capability Against Terrorism

DRAFT RECOMMENDATION: The CIA should undertake an expanded HUMINT collection effort against the terrorism target in the Middle East, Europe, Asia, and Latin America.

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NLS F99-008/9 # 12/8-7

By And NARA Date 7/11/09

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COGNIZANT ACTIVITY: STATE, JUSTICE, CIA

SUBJECT: International Informant Incentives

DRAFT RECOMMENDATION: The State Department, in concert with the Department of Justice and the Central Intelligence Agnecy, should take the lead in an interdepartmental effort to develop a unilateral and/or bilateral program of informant incentives and, initiate requisite legislative action to support such a program. Examples of incentives which might be offered (in addition to monetary rewards) are: immunity from prosecution for previous offenses; and, granting of U.S. (or other) citizenship to the informant and immediate family.

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NLS <u>F99-008/2 \$12198</u>

BY \_\_\_\_\_ NARA, DATE \_\_\_\_\_ 5/16/06

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ISSUE PAPER NO. 28

COGNIZANT ACTIVITY: JUSTICE

SUBJECT: Death Penalty for Hostage Taking

DRAFT RECOMMENDATION: The Justice Department should pursue legislation which provides that individuals who murder U.S citizens during a hostage taking would be subject to the death penalty. It is suggested that this be included as part of Senate Bill 239, which calls for imposition of the death penalty for certain Federal crimes: treason, espionage, crimes involving the death of a person and an attempt to assassinate the President.

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NLRR <u>F99-608/z</u> #12192

BY <u>CN</u> NARA DATE <u>9/4/07</u>



COGNIZANT ACTIVITY: JUSTICE

SUBJECT: Freedom of Information Act (FOIA)

DRAFT RECOMMENDATION: The Department of Justice should take the lead in an interagency review of the provisions of the FOIA to include determining the validity of reported abuses of the intent of the Act. If the review does in fact conclude that there are abuses, the Justice Department should develop legislation to close the loophole in the law. Counterterrorism is only one small part of this major issue.

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NLRR <u>£99-008</u>/2 # /2195 BY <u>CIV</u> NARA DATE <u>9/4/07</u>

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COGNIZANT ACTIVITY: STATE, TREASURY, JUSTICE, CIA

SUBJECT: Controlling Cross-Border Travel of Known or Suspected
Terrorists

DRAFT RECOMMENDATION: The State Department should take the lead in an interagency effort to upgrade existing systems or recommend development of a new computerized system to monitor cross-border people movements. Upgrading of the State Department's Automated Visa Outlook System (AVLOS) may have application in this area.

Treasury (Customs), State and Justice (INS) should look at the possible expansion of the Treasury Enforcement Computer Systems (TECS), particularly the terrorist category (TECS-T), used by Customs and INS officials at ports of entry.

State should pursue the development of its improved visa lookout system CLASS (Consular Lookout and Support System), which will be able to interact with other countries' lookout systems.

State should also continue to urge other countries to establish visa lookout systems and to share the results with us. Efforts such as those already being undertaken by State and CIA with selected friendly governments, inter alia to associate the United States with European Community systems for controlling cross-border movements of terrorists, should be emphasized.

State should consider including this issue in the ATA Program, that an R&D effort be directed to developing a uniform system that could inter-link friendly countries, and that resources be provided to assist friendly countries in acquiring hardware presently unavailable to them.

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BY LW NARA DATE 2/2/2

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ISSUE PAPER NO. 33

COGNIZANT ACTIVITY: STATE

SUBJECT: Review of Provisions of Vienna Convention

DRAFT RECOMMENDATION: The State Department should continue efforts with selected other governments to tighten the interpretation and application of the Convention. A resolution for presentation to the U.N. General Assembly condemning use of the facilities, privileges and immunities provided to diplomats pursuant to the Vienna Convention or customary international law to support or protect terrorist action could help to provide political and moral impetus to our efforts to counter this abuse.

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NLS <u>F99-008/2#12199</u>

BY <u>W</u> 3/5/07



COGNIZANT ACTIVITY: STATE, DEFENSE, CIA, JCS

SUBJECT: Country Team Briefings

DRAFT RECOMMENDATION: The Department of State should arrange for and require all Ambassadors, DCMs, Chiefs of Station, and Military Attaches to attend briefings on USG policies, resources and capabilities committed to combatting terrorism. The briefing should be provided in conjunction with a risk assessment of the particular country and region.

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**ISSUE PAPER NO. 36** 

Freedom of Information Act - [5 U.S.C. 552(b)]

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ISSUE PAPER NO. 38

COGNIZANT ACTIVITY: JUSTICE

SUBJECT: Improved Security for Nuclear Reactor Facilities

DRAFT RECOMMENDATION: The Justice Department should pursue legislation to permit nuclear reactor licensees access to FBI criminal history files.

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BY (1 NARA DATE 9/4/07

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**ISSUE PAPER NO. 39** 

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COGNIZANT ACTIVITY: STATE, JUSTICE

SUBJECT: Adequacy of the International Legal System to Deal with

Terrorism

DRAFT RECOMMENDATION: The Departments of State and Justice should continue government-to-government contacts and stimulate appropriate private and academic initiatives that address the relationship between terrorism and the domestic and international legal system. State and Justice should seek every opportunity to improve the international consensus for governments to act in counter-terrorist events to the full extent of the authority available to them.

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**ISSUE PAPER NO. 44** 

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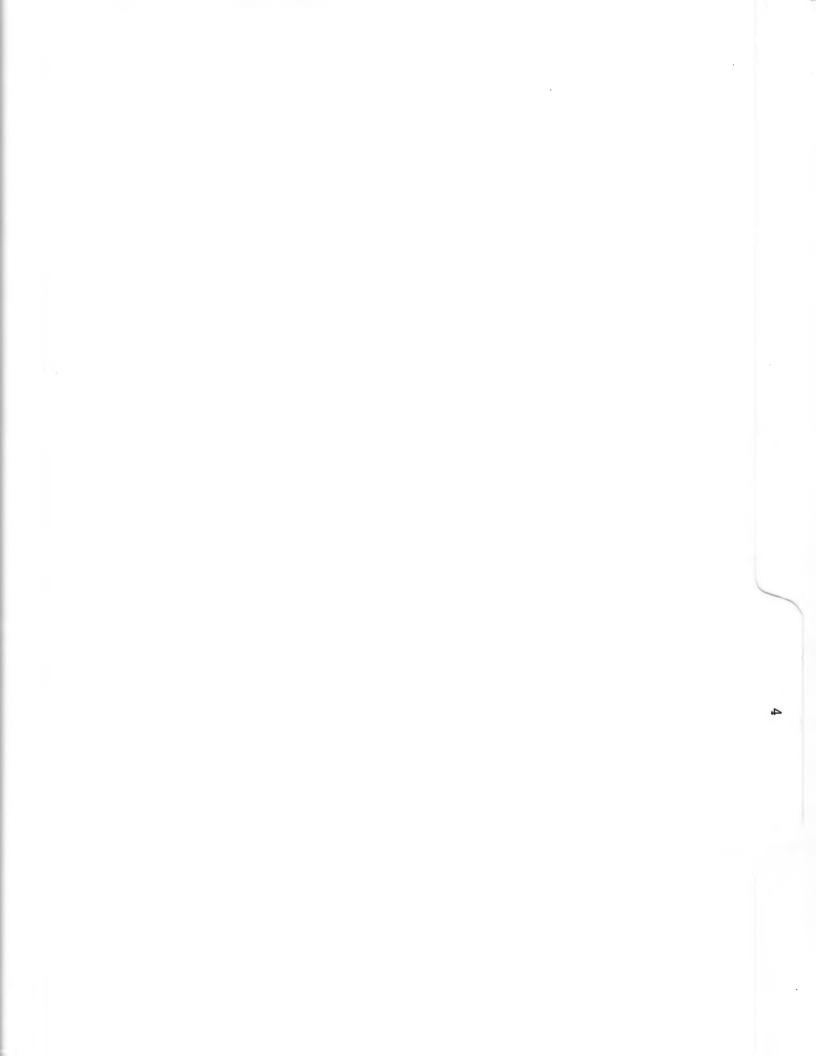
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#### ISSUES TO BE DROPPED

ISSUE	PAPER	NO.	4	Definition of Terrorism
ISSUE	PAPER	NO.	19	Congressional Oversight of Counterterrorism Operations
ISSUE	PAPER	NO.	27	Terrorism as a Crime
ISSUE	PAPER	NO.	34	Preventing Flyaway of Hijacked Aircraft
ISSUE	PAPER	NO.	37	Interference with the Movement of Nuclear Material
ISSUE	PAPER	NO.	42	Deployment Policy for JSOC