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Diplomatic Security & Anti-Terrorism Act of 1986 (Signing

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ACTION 3603 NATIONAL SECURITY COUNCIL May 8, 1986

Vince,

Since Ken is on Naval Reserves/today and tomorrow, would you take a look at this "for comment" for him.

ID 8603603

RECEIVED 07 MAY 86 12

OT

MCDANIEL

FROM PETERSON, R

DOCDATE 06 MAY 86

KEYWORDS: TERRORISM

INTELLIGENCE

ENROLLED BILLS

LEGISLATIVE REFERRAL

SUBJECT: DRAFT MARKUP OF HOUSE PASSED HR-4151 / OMNIBUS DIPLOMATIC SECURITY &

ANTI-TERRORISM ACT OF 1986

ACTION: MEMO MCDANIEL TO PETERSON DUE: 09 MAY 86 STATUS S FILES WH

FOR ACTION

FOR CONCURRENCE

FOR INFO

NORTH

CANNISTRARO

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ST MARTIN

MAJOR

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MAHLEY

GRIMES

RODMAN

(HW)

SACHS

COMMENTS

REF#

Thompson

NSCIFID

ACTION OFFICER (S) ASSIGNED ACTION REQUIRED DUE COPIES TO

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EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

May 6, 1986



LEGISLATIVE REFERRAL MEMORANDUM

TO:

Legislative Liaison Officer-

Office of Personnel Management

Department of State Department of Justice Department of Defense Department of Energy

Central Intelligence Agency Department of Transportation National Security Council

United States Trade Representative

Department of Commerce

SUBJECT:

Draft markup of House-passed H.R. 4151, the "Omnibus Diplomatic Security and Anti-Terrorism Act of 1986."

(NOTE: This markup would be used if the Senate Foreign Relations Committee decides to use the House-passed version of H.R. 4151 as its markup vehicle when the Committee considers embassy security/anti-terrorism issues on May 14th.)

The Office of Management and Budget requests the views of your agency on the above subject before advising on its relationship to the program of the President, in accordance with OMB Circular

A response to this request for your views is needed no later than NOON, FRIDAY, MAY 9, 1986.

Questions should be referred to ANNETTE ROONEY/SUE THAU (395-7300), the legislative analyst in this office or to MIKE MARGESON (395-4580).

> RONALD K. PETERSON FOR Assistant Director for Legislative Reference

Enclosures

cc: P. Jacobs

R. Neely

P. Scheinberg

J. Brown

J. Nix

SPECIAL



99TH CONGRESS H. R. 4151

IN THE SENATE OF THE UNITED STATES

MARCH 19 (legislative day, MARCH 18), 1986 Received; read twice and referred to the Committee on Foreign Relations

AN ACT

To provide enhanced diplomatic security and combat international terrorism, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- This Act may be cited as the "Omnibus Diplomatic Se-
- 5 curity and Anti-Terrorism Act of 1986".
- 6 SEC. 2. TABLE OF CONTENTS.
- 7 The table of contents of this Act is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

TITLE I-DIPLOMATIC SECURITY

- Sec. 101. Short title
- Sec. 102. Findings and purposes.
- Sec. 103. Responsibility of the Secretary of State.
- Sec. 104. Bureau of Diplomatic Security.
- Sec. 105. Responsibilities of the Assistant Secretary for Diplomatic Security
- Sec. 106. Cooperation of other Federal agencies.
- Sec. 107. Protection of foreign consulates.

TITLE II-DIPLOMATIC SECURITY SERVICE

- Sec. 201. Establishment of Diplomatic Security Service.
- Sec. 202. Director of Diplomatic Security Service.
- Sec. 203. Positions in the Diplomatic Security Service.

TITLE III-PERFORMANCE AND ACCOUNTABILITY

- Sec. 301. Accountability review.
- Sec. 302. Accountability Review Board.
- Sec. 303. Procedures.
- Sec. 304. Findings and recommendations by a Board
- Sec. 305. Relation to other proceedings.

TITLE IV-DIPLOMATIC SECURITY PROGRAM

- Sec. 401. Authorization
- Sec. 402. Diplomatic construction program.
- Sec. 403. Qualifications of persons hired for the diplomatic construction program.
- Sec. 404. Cost overruns.
- Sec. 405. Efficiency in contracting.
- Sec. 406. Advisory Panel on Overseas Security.
- Sec. 407. Training to improve perimeter security at United States diplomatic missions abroad
- Sec. 408. Protection of entrance of United States diplomatic missions abroad.
- Sec. 409. Certain protective functions.

TITLE V-STATE DEPARTMENT AUTHORITIES TO COMBAT INTERNATIONAL TERRORISM

- Sec. 501. Most wanted international terrorists list.
- Sec. 502. Amount of rewards for information about most wanted international ter-
- Sec. 503. Rewards for information relating to international narcoterrorism and drug trafficking.
- Sec. 504. Coordination of terrorism-related assistance.
- Sec. 505. Counter-terrorism Protection Fund
- Sec. 506. Reports to Congress on terrorism-related travel advisories.
- Sec. 507. Issuance of travel advisories on account of terrorism supported by Libya, Iran, or other foreign governments
- Sec. 508. Authority to control certain terrorism-related services.
- Sec. 509. Exports to countries supporting terrorism

TITLE VI-INTERNATIONAL NUCLEAR TERRORISM

- Sec. 601. Actions to combat international nuclear terrorism.
- Sec. 602. Authority to suspend nuclear cooperation with nations which have not ratified the Convention on the Physical Protection of Nuclear Ma-

Sec. 603. Consultation with the Department of Defense concerning certain nuclear exports and subsequent arrangements.

Sec. 604. Review of physical security standards.

Sec. 605. International review of the nuclear terrorism problem.

TITLE VII-MULTILATERAL COOPERATION TO COMBAT INTERNATIONAL TERRORISM

- Sec. 701. Consideration of international terrorism at the Tokyo Economic Summit
- Sec. 702. International Anti-Terrorism Committee
- Sec. 703. International arrangements relating to passports and visas.
- Sec. 704. Protection of Americans endangered by the appearance of their place of birth on their passports.
- Sec. 705. Use of diplomatic privileges and immunities for terrorism purposes.
- Sec. 706. Reports on progress in increasing multilateral cooperation.

TITLE VIII—VICTIMS OF TERRORISM COMPENSATION

- Sec. 801. Short title
- Sec. 802. Benefits for captives and other victims of hostile action.
- Sec. 803. Retention of leave by alien employees following injury from hostile action abroad
- Sec. 804. Transition provisions.
- Sec. 805. Benefits for members of uniformed services who are victims of hostile
- Sec. 806. Effective date of entitlements.

TITLE IX-MARITIME SECURITY

- Sec. 901 Short title
- Sec. 902. International measures for scaport and shipboard security.
- Sec. 903. Measures to prevent unlawful acts against passengers and crews on board
- Sec. 904. Panama Canal security.
- Sec. 905. Threat of terrorism to United States ports and vessels.
- Sec. 906. Port, harbor, and coastal facility security.
- Sec. 907. Security standards at foreign ports.
- Sec. 908. Travel advisories concerning security at foreign ports.
- Sec. 909. Suspension of passenger services.
- Sec. 910. Criminal sanctions for the seizure of vessels by terrorists.
- Sec. 911. Definitions.

TITLE X-FASCELL FELLOWSHIP PROGRAM

- Sec. 1001. Short title
- Sec. 1002. Fellowship program for temporary service at United States missions in the Soviet Union and Eastern Europe
- Sec. 1003. Fellowship Board.
- Sec. 1001. Fellowships.
- Sec. 1005. Secretary of State

TITLE XI. SECURITY AT MILITARY BASES ABROAD

- Sec. 1101 Findings
- Sec. 1102. Recommended actions by the Secretary of Defense
- Sec. 1103 Report to the Congress

1	TITLE I—DIPLOMATIC SECURITY
2 8	EC. 101. SHORT TITLE.
3	Titles I through IV of this Act may be cited as the
4 '	'Diplomatic Security Act".
5 8	SEC. 102. FINDINGS AND PURPOSES.
6	(a) FINDINGS.—The Congress finds and declares that—
7	(1) the United States has a crucial stake in the
8	presence of United States Government personnel repre-
9	senting United States interests abroad;
10	(2) conditions confronting United States Govern-
11	ment personnel and missions abroad are fraught with
12	security concerns which will continue for the foreseea-
13	ble future; and
14	(3) the resources now available to counter acts of
15	terrorism and protect and secure United States Gov-
16	ernment personnel and missions abroad, as well as for-
17	eign officials and missions in the United States, are in-
18	adequate to meet the mounting threat to such person-
19	nel and facilities.
20	(b) Purposes.—The purposes of titles I through IV
21	are—
22	(1) to set forth the responsibility of the Secretary
23	of State with respect to the security of diplomatic oper-

ations in the United States and abroad;

	5
1	(2) to provide for an Assistant Secretary of State
2	to head the Bureau of Diplomatic Security of the De-
3	partment of State, and to set forth certain provisions
4	relating to the Diplomatic Security Service of the De-
5	partment of State;
6	(3) to maximize coordination by the Department
7	of State with Federal, State, and local agencies and
8	agencies of foreign governments in order to enhance
9	security programs;
10	(4) to promote strengthened security measures and
11	to provide for the accountability of United States Gov-
12	ernment personnel with security-related responsibilities;
13	and
14	(5) to provide authorization of appropriations for
15	the Department of State to carry out its responsibilities
16	in the area of security and counter-terrorism, and in
17	particular to finance the acquisition and improvements
18	of United States Government missions abroad, includ-
19	ing real property, buildings, facilities, and communica-
20	tions, information, and security systems.
21	SEC. 103. RESPONSIBILITY OF THE SECRETARY OF STATE.
22	(a) SECURITY FUNCTIONS.—The Secretary of State
23	shall develop and implement (in consultation with the heads
24	of other Federal agencies having personnel or missions

25 abroad where appropriate and within the scope of the re-

1	sources made available) policies and programs, including
2	funding levels and standards, to provide for the security of
3	United States Government operations of a diplomatic nature
4	and foreign government operations of a diplomatic nature in
5	the United States. Such policies and programs shall
6	include—
7	(1) protection of all United States Government
8	personnel on official duty abroad (other than those
9	personnel under the command of a United States area
0	military commander) and their accompanying depend-
1	ents;
2	(2) establishment and operation of security func-
3	tions at all United States Government missions abroad
4	(other than facilities or installations subject to the con-
5	trol of a United States area military commander);
6	(3) establishment and operation of security func-
7	tions at all Department of State facilities in the United
8	States; and
9	(4) protection of foreign missions, international or-
20	ganizations, and foreign officials and other foreign per-
21	sons in the United States, as authorized by law.
22	(b) OVERSIGHT OF POSTS ABROAD.—The Secretary of
23	State shall—
24	(1) have full responsibility for the coordination of
25	all United States Government personnel assigned to

1	diplomatic or consular posts or other United States
2	missions abroad pursuant to United States Government
3	authorization (except for facilities, installations, or per-
4	sonnel under the command of a United States area
5	military commander) and
6	(2) establish appropriate overseas staffing levels
7	for all such posts or missions for all Federal agencies
8	with activities abroad (except for personnel and activi-
9	ties under the command of a United States area mili-
10	tary commander).
11	(c) FEDERAL AGENCY.—As used in this title and title
12	III, the term "Federal agency" includes any department or
13	agency of the United States Government.
14	SEC. 104. BUREAU OF DIPLOMATIC SECURITY.
15	(a) THE BUREAU.—There shall be a Bureau of Diplo-
16	matic Security in the Department of State, to be headed by
17	the Assistant Secretary for Diplomatic Security. The Assist-
18	ant Secretary shall be responsible for carrying out the func-
19	tions and duties set forth in section 105 and such additional
20	functions as may be directed by the Secretary of State.
21	(b) Number of Assistant Secretaries.—The first
22	section of the Act entitled "An Act to strengthen and im-
23	prove the organization and administration of the Department

curity and protective functions abroad.

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1	(22 U.S.C. 2652), is amended by striking out "fourteen" and		1	(B) Development and implementation of con
2	inserting in lieu thereof "fifteen".		2	munications, computer, and information security.
3	(c) Positions at Level IV of the Executive		3	(C) Emergency planning.
4	SCHEDULE.—Section 5315 of title 5, United States Code, is		4	(D) Establishment and operation of loca
5	amended by striking out "(14)" following "Assistant Secre-		5	guard services.
6	taries of State" and inserting in lieu thereof "(15)".		6	(E) Supervision of the United States Marin
7	(d) COMPLIANCE WITH BUDGET ACT.—New spending		7	Corps security guard program.
8	authority (within the meaning of section 401(c)(2)(C) of the		8	(F) Liaison with American overseas privat
9	Congressional Budget and Impoundment Control Act of		9	sector security interests.
10	1974) provided by the amendment made by subsection (c) of		10	(3) Security and protective operations i
11	this section shall be effective for any fiscal year only to the		11	THE UNITED STATES.—
12	extent or in such amounts as provided in appropriations Acts.		12	(A) Protection of foreign missions and inter
13	SEC. 105. RESPONSIBILITIES OF THE ASSISTANT SECRETARY		13	national organizations, foreign officials, and diplo
14	FOR DIPLOMATIC SECURITY.		14	matic personnel, as authorized by law.
			15	(B) Protection of the Secretary of State and
15	Within the authority of the Secretary of State, the As-		1.7	(b) Protection of the Secretary of State and
	Within the authority of the Secretary of State, the Assistant Secretary for Diplomatic Security shall be responsible		16	other persons designated by the Secretary of
16				•
16	sistant Secretary for Diplomatic Security shall be responsible		16	other persons designated by the Secretary of
16 17	sistant Secretary for Diplomatic Security shall be responsible for the following:		16 17	other persons designated by the Secretary of State, as authorized by law.
16 17 18	sistant Secretary for Diplomatic Security shall be responsible for the following: (1) FORMER OFFICE OF SECURITY FUNCTIONS.—	ì	16 17 18	other persons designated by the Secretary of State, as authorized by law. (C) Physical protection of Department of
16 17 18 19	sistant Secretary for Diplomatic Security shall be responsible for the following: (1) FORMER OFFICE OF SECURITY FUNCTIONS.— Functions and responsibilities exercised by the Office of	ì	16 17 18 19	other persons designated by the Secretary of State, as authorized by law. (C) Physical protection of Department of State facilities, communications, and compute
16 17 18 19 20	sistant Secretary for Diplomatic Security shall be responsible for the following: (1) FORMER OFFICE OF SECURITY FUNCTIONS.— Functions and responsibilities exercised by the Office of Security, Department of State before November 11,	ì	16 17 18 19 20	other persons designated by the Secretary of State, as authorized by law. (C) Physical protection of Department of State facilities, communications, and compute and information systems.
16 17 18 19 20 21	sistant Secretary for Diplomatic Security shall be responsible for the following: (1) FORMER OFFICE OF SECURITY FUNCTIONS.— Functions and responsibilities exercised by the Office of Security, Department of State before November 11, 1985.	ì	16 17 18 19 20 21	other persons designated by the Secretary of State, as authorized by law. (C) Physical protection of Department of State facilities, communications, and compute and information systems. (D) Conduct of investigations relating to pro-
16 17 18 19 20 21 22	sistant Secretary for Diplomatic Security shall be responsible for the following: (1) FORMER OFFICE OF SECURITY FUNCTIONS.— Functions and responsibilities exercised by the Office of Security, Department of State before November 11, 1985. (2) SECURITY AND PROTECTIVE OPERATIONS	•	16 17 18 19 20 21	other persons designated by the Secretary of State, as authorized by law. (C) Physical protection of Department of State facilities, communications, and compute and information systems. (D) Conduct of investigations relating to protection of foreign officials and diplomatic person

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1	issuance or use, and other investigations, as au-
2	thorized by law.
3	(E) Assisting an Inspector General of the
4	Department of State with such investigations as
5	that Inspector General may request.
6	(F) Carrying out the rewards program for in-
7	formation concerning international terrorism au-
8	thorized by section 36(a)(1) of the State Depart-
9	ment Basic Authorities Act of 1956.
10	(G) Performance of other security and pro-
11	tective matters as authorized by law.
12	(4) COUNTER-TERRORISM PLANNING AND CO-
13	ORDINATION.—Development and coordination of
14	counter-terrorism planning, emergency action planning,
15	threat analysis programs, and liaison with other Feder-
16	al agencies to carry out this paragraph. Prouvenent
17	(5) SECUBITY TECHNOLOGY. Dovelopment and
18	implementation of technical and physical security pro-
19	grams, including security-related construction, radio
20	and personnel security communications, armored vehi-
21	cles, computer and communications security and re-
22	search programs necessary to develop such measures.
23	(6) DIPLOMATIC COURIER SERVICE Manage-
24	ment of the diplomatic courier service.
Dona dment	of State facilities, equipment, communications, computer and

(7) Personnel	TRAINING.—Development of fa
cilities, methods, and n	naterials to develop and upgrad
necessary skills in orde	er to carry out this section.

(8) FOREIGN GOVERNMENT TRAINING.—Management and development of anti-terrorism assistance programs to assist foreign government security training which are administered by the Department of State under chapter 8 of part II of the Foreign Assistance Act of 1961 (22 U.S.C. 2349aa et seq.).

SEC. 106. COOPERATION OF OTHER FEDERAL AGENCIES.

(a) ASSISTANCE.—In order to facilitate fulfillment of 11 12 the responsibilities described in section 103(a), other Federal 13 agencies shall cooperate (through agreements) to the maxi-14 mum extent possible with the Secretary of State. Such agen-15 cies may, with or without reimbursement, provide assistance 16 to the Secretary, perform security inspections, provide logis-17 tical support relating to the differing missions and facilities of 18 other Federal agencies, and perform other overseas security 19 functions as may be authorized by the Secretary. Specifically, the Secretary may agree to delegate operational control of 21 overseas security functions of other Federal agencies to the heads of such agencies, subject to the Secretary's authority as set forth in section 103(a). The agency head receiving such delegated authority shall be responsible to the Secretary 25 in the exercise of the delegated operational control.

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imputer and communications security,

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- 1 (b) OTHER AGENCIES.--Nothing contained in titles I
- 2 through IV shall be construed to limit or impair the authority
- 3 or responsibility of any other Federal, State, or local agency
- 4 with respect to law enforcement, domestic security oper-
- 5 ations, or intelligence activities as defined in Executive order
- 6 12333.
- 7 (c) CERTAIN LEASE ARRANGEMENTS.—The Adminis-
- 8 trator of General Services is authorized to lease (to such
- 9 extent or in such amounts as are provided in appropriation
- 10 Acts) up to 250,000 square feet in the United States for the
- 11 Department of State to accommodate the personnel required
- 12 to carry out this title. The Department of State shall pay for
- 13 such space at the rate established by the Administrator of
- 14 General Services for space and related services.
- 15 SEC. 107. PROTECTION OF FOREIGN CONSULATES.
- Not later than 2 months after the date of enactment of
- 7 this Act, the Secretary of State shall establish a process for
- 18 periodic review of the accreditation in the United States of all
- 19 foreign consular personnel, including honorary consuls, and
- 20 the number and location of all foreign consular facilities in
- 21 the United States. The Secretary shall submit a report on
- 22 this process to the Committee on Foreign Affairs of the
- 23 House of Representatives and the Committee on Foreign Re-
- 24 lations of the Senate not later than 6 months after the date of
- 25 enactment of this Act. Such report shall describe this periodic

- 1 review process and present a plan for the reduction (as well
- 2 as consolidation) of foreign consular and related functions in
- 3 the United States.

4 TITLE II—DIPLOMATIC SECURITY SERVICE

- SEC. 201. ESTABLISHMENT OF DIPLOMATIC SECURITY
- 6 SERVICE.
- 7 There shall be, within the Bureau of Diplomatic Securi-
- 8 ty, the Diplomatic Security Service. The Diplomatic Security
- 9 Service shall perform such functions as may be assigned to it
- 10 by the Secretary of State.

11 SEC. 202. DIRECTOR OF DIPLOMATIC SECURITY SERVICE.

- 12 The Diplomatic Security Service shall be headed by a
- 13 Director designated by the Secretary of State. The Director
- 14 shall be a career member of the Senior Foreign Service or
- 15 the Senior Executive Service and shall be qualified for the
- 16 position by virtue of demonstrated ability in the area of secu-
- 17 rity, law enforcement, management, or public administration.
- 18 Experience in management or operations at diplomatic posts
- 19 abroad shall be considered an affirmative factor in the selec-
- 20 tion of the Director. The Director shall act under the supervi-
- 21 sion and direction of the Assistant Secretary for Diplomatic
- 22 Security.

23 SEC, 203, POSITIONS IN THE DIPLOMATIC SECURITY SERVICE.

- 24 Positions in the Diplomatic Security Service shall be
- 25 filled in accordance with the provisions of the Foreign Serv-

1	ice Act of 1980 (22 U.S.C. 3901 et seq.) and title 5, United
2	States Code. In filling such positions, the Secretary of State
3	shall actively recruit women and members of minority
4	groups. The Secretary of State shall prescribe the qualifica-
5	tions required for assignment or appointment to such posi-
6	tions. In the case of positions designated for special agents,
7	the qualifications may include minimum and maximum entry
8	age restrictions and other physical standards and shall incor-
9	porate such standards as may be required by law in order to
0	perform security functions, to bear arms, and to exercise in-
1	vestigatory, warrant, arrest, and such other authorities as are
2	available by law to special agents of the Department of State
3	and the Foreign Service.
4	TITLE III—PERFORMANCE AND

ACCOUNTABILITY

SEC. 301. ACCOUNTABILITY REVIEW.

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In any case of serious injury, loss of life, or significant 17 destruction of property at or related to a United States Government mission abroad which is covered by the provisions of titles I through IV (other than a facility or installation sub-21 ject to the control of a United States area military commander), the Secretary of State shall convene an Accountability Review Board (hereafter in this title referred to as the "Board"). The Secretary shall not convene a Board where

- 1 the Secretary determines that a case clearly involves only
- 2 causes unrelated to security.
- SEC. 302. ACCOUNTABILITY REVIEW BOARD.
- (a) MEMBERSHIP.—A Board shall consist of five mem-
- 5 bers, 4 appointed by the Secretary of State, and 1 appointed
- 6 by the Director of Central Intelligence. The Secretary of
- 7 State shall designate the Chairperson of the Board. Members
- 8 of the Board who are not Federal officers or employees shall
- 9 each be paid at a rate not to exceed the maximum rate of
- 10 basic pay payable for level GS-18 of the General Schedule
- for each day (including travel time) during which they are
- engaged in the actual performance of duties vested in the
- Board. Members of the Board who are Federal officers or
- 14 employees shall receive no additional pay by reason of such
- 15 membership.
- (b) FACILITIES, SERVICES, SUPPLIES, AND STAFF.— 16
- 17 (1) SUPPLIED BY DEPARTMENT OF STATE.—A
- Board shall obtain facilities, services, and supplies 18
- through the Department of State. All expenses of the 19
- Board, including necessary costs of travel, shall be paid 20
- by the Department of State. Travel expenses author-21
- ized under this paragraph shall be paid in accordance 22
- with subchapter I of chapter 57 of title 5, United 23
- States Code, or other applicable law. 24

l	(2) Detail.—At the request of a Board, employ-	1	(iii) require the attendance and presen
2	ees of the Department of State or other Federal agen-	2	tation of testimony and evidence by such
3	cies, members of the Foreign Service, or members of	3	individual.
1	the uniformed services may be temporarily assigned,	4	Failure of any such individual to comply with
5	with or without reimbursement, to assist the Board.	5	request of the Board shall be grounds for discipli
6	Upon request, the Inspector General of the Depart-	6	nary action by the head of the Federal agency is
7	ment of State and the Foreign Service may provide as-	7	which such individual is employed or serves, or it
8	sistance to the Board.	8	the case of a contractor, debarment.
9	(3) Experts and consultants.—A Board may	9	(B) The individuals referred to in subpara
0	employ and compensate (in accordance with section	. 10	graph (A) are—
1	3109 of title 5, United States Code) such experts and	11	(i) employees as defined by section 210
2	consultants as the Board considers necessary to carry	12	of title 5, United States Code (including
3	out its functions. Experts and consultants so employed	13	members of the Foreign Service);
4	shall be responsible solely to the Board.	14	(ii) members of the uniformed service
5 9	SEC. 303. PROCEDURES.	15	as defined by section 101(3) of title 37
6	(a) EVIDENCE.—	16	United States Code;
17	(1) United states government personnel	17	(iii) employees of instrumentalities of
18	AND CONTRACTORS.—	18	the United States; and
19	(A) With respect to any individual described	19	(iv) individuals employed by any perso
20	in subparagraph (B), a Board may—	20	or entity under contract with agencies or in
21	(i) administer oaths and affirmations;	21	strumentalities of the United States Govern
22	(ii) require that depositions be given and	22	ment to provide services, equipment, o
23	interrogatories answered; and	23	personnel.
		. 24	(2) Other Persons.—With respect to a person
		25	who is not described in paragraph (1)(B), a Board ma-

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administer oaths and affirmations and require that depositions be given and interrogatories answered.

- (3) SUBPOENAS.—(A) The Board may issue a subpoena for the attendance and testimony of any person (other than a person described in clause (i), (ii), or (iii) of paragraph (1)(B)) and the production of documentary or other evidence from any such person if the Board finds that such a subpoena is necessary in the interests of justice for the development of relevant evidence.
- (B) In the case of contumacy or refusal to obey a subpoena issued under this paragraph, a court of the United States within the jurisdiction of which a person is directed to appear or produce information, or within the jurisdiction of which the person is found, resides, or transacts business, may upon application of the Attorney General, issue to such person an order requiring such person to appear before the Board to give testimony or produce information as required by the subpoena.
- (C) Subpoenaed witnesses shall be paid the same fee and mileage allowances which are paid subpoenaed witnesses in the courts of the United States.
- (b) CONFIDENTIALITY .- A Board shall adopt for ad-25 ministrative proceedings under this title such procedures with

- 1 respect to confidentiality as may be deemed necessary, in-
- 2 cluding procedures relating to the conduct of closed proceed-
- ings or the submission and use of evidence in camera, to
- 4 ensure in particular the protection of classified information
- relating to national defense, foreign policy, or intelligence
- 6 matters. The Director of Central Intelligence shall establish
- the level of protection required for intelligence information
- and for information relating to intelligence personnel, includ-
- 9 ing standards for secure storage.
- (c) RECORDS.—Records pertaining to administrative
- proceedings under this title shall be separated from all other
- records of the Department of State and shall be maintained
- under appropriate safeguards to preserve confidentiality and
- classification of information. Such records shall be prohibited
- 15 from disclosure to the public until such time as a Board com-
- pletes its work and is dismissed. The Department of State
- shall turn over to the Director of Central Intelligence intelli-
- gence information and information relating to intelligence
- personnel which shall then become records of the Central
- Intelligence Agency. After that time, only such exemptions
- as apply to other records of the Department of State under
- section 552(b) of title 5 of the United States Code (relating to
- freedom of information), shall be available for the remaining
- 24 records of the Board.



	1	(d) STATUS OF BOARDS.—The provisions of the Feder-
	2	al Advisory Committee Act (5 U.S.C. App. 1 et seq.) and
	3	section 552b of title 5 of the United States Code (relating to
	4	open meetings) shall not apply to any Board.
	5	SEC. 304. FINDINGS AND RECOMMENDATIONS BY A BOARD.
	6	(a) Findings.—A Board convened in any case shall ex-
	7	amine the facts and circumstances surrounding the serious
	8	injury, loss of life, or significant destruction of property at or
	9	related to a United States Government mission abroad and
	10	determine—
	11	(1) the extent to which the incident or incidents
	12	with respect to which the Board was convened was
	13	security related;
	14	(2) whether the security systems and security pro-
	15	cedures at that mission were adequate;
	16	(3) whether the security systems and security pro-
	17	cedures were properly implemented;
	18	(4) the impact of intelligence and information
	19	availability; and
(4)	20	(5) such other facts and circumstances which may
	21	be relevant to the appropriate security management of
	22	United States missions abroad.
	23	(b) PROGRAM RECOMMENDATIONS.—A Board shall
	24	submit its findings (which may be classified to the extent
	25	deemed necessary by the Board) to the Secretary of State,

1	together with recommendations as appropriate to improve the	
2	security and efficiency of any program or operation which the	
3	Board has reviewed.	
4	(c) Personnel Recommendations.—Whenever a	
5	Board finds reasonable cause to believe that an individual	
6	described in section 303(a)(1)(B) has breached the duty of	
7	that individual, the Board shall transmit the finding of rea-	
8	sonable cause, together with such evidence and recommenda-	
9	tion for disciplinary or other appropriate action, to the head	
0	of the appropriate Federal agency or instrumentality. In de-	
1	termining whether an individual has breached a duty of that	
12	individual, the Board shall take into account any standard of	
13	conduct, law, rule, regulation, contract, or order 'which is	
14	pertinent to the performance of the duties of that individual.	
15	(d) REPORTS.—	
16	(1) PROGRAM RECOMMENDATIONS.—In any case	
17	in which a Board transmits recommendations to the	
18	Secretary of State under subsection (b), the Secretary	
19	shall, not later than 90 days after the receipt of such	
20	recommendations, submit a report to the Congress on	
21	each such recommendation and the action taken with	
22	respect to that recommendation.	
23	- (2) Personnel recommendations.—In any	
24	case in which a Board transmits a finding of reasonable	
25	cause under subsection (c), the head of the Federal	5
	the same of the sa	

1	agency or instrumentality receiving the information
2	shall review the evidence and recommendations and
3	shall, not later than 30 days after the receipt of that
4	finding, transmit to the Congress a report specifying—
5	(A) the nature of the case and a summary of
6	the evidence transmitted by the Board; and
7	(B) the decision by the Federal agency or in-
8	strumentality to take disciplinary or other appro-
9	priate action against that individual or the reasons
10	for deciding not to take disciplinary or other
11	action with respect to that individual.
12	SEC. 305. RELATION TO OTHER PROCEEDINGS.
13	Nothing in this title shall be construed to create admin-
14	istrative or judicial review remedies or rights of action not
15	otherwise available by law, nor shall any provision of this
16	title be construed to deprive any person of any right or legal
17	defense which would otherwise be available to that person
18	under any law, rule, or regulation.
19	TITLE IV—DIPLOMATIC SECURITY
20	PROGRAM
21	SEC. 401. AUTHORIZATION.
22	(a) DIPLOMATIC SECURITY PROGRAM.—In addition to
23	amounts otherwise available for such purposes, there are
24	hereby authorized to be appropriated for the Department of
25	State for fiscal years 1986 through 1990 under the heading

- 1 "Administration of Foreign Affairs" for "Salaries and Expenses", "Acquisition and Maintenance of Buildings 3 Abroad", and "Counter-terrorism Research and Development", such sums as may be necessary for diplomatic security ty construction, acquisition, and operations pursuant to the 6 Department of State's Supplemental Diplomatic Security 7 Program, except that the aggregate appropriations pursuant 8 to this subsection for each such account for those five fiscal 9 years may not exceed the total amount specified for that account for those five fiscal years in the Department of State's 11 Budget in Brief for fiscal years in the Department of State's 12 Budget in Brief for fiscal year 1987.

 13 REQUESTS FOR APPROPRIATIONS.—In any fiscal year
- REQUESTS FOR APPROPRIATIONS.—In any fiscal year, whenever the Secretary of State submits to the Congress a request for appropriations to carry out the program described in subsection (a), the Secretary shall notify the Committee on Foreign Affairs of the House of Representatives and the Committee on Foreign Relations of the Senate of such request, together with a justification of each item listed in such request.
- 21 (c) Reprogramming Treatment.—Amounts made
 22 available for capital projects pursuant to the program de23 scribed in subsection (a) shall be treated as a reprogramming
 24 of funds under section 34 of the State Department Basic Au25 thorities Act of 1956 (22 U.S.C. 2706) and shall not be

1	available for obligation or expenditure except in compliance	
2	with the procedures applicable to such reprogramming.	
3	(d) Prohibition on RealLocations of Authoriza-	
4	TIONS.—Section 24(d) of the State Department Basic Au-	
5	thorities Act of 1956 (22 U.S.C. 2692(d)) shall not apply	
6	with respect to any amounts authorized to be appropriated	
7	under this section.	
8	(e) SECURITY REQUIREMENTS OF OTHER FOREIGN	
9	AFFAIRS AGENCIES.—Based solely on security requirements	
0	and within the total amount of funds available for security,	
1	the Secretary of State shall ensure that an equitable level of	
2	funding is provided for the security requirements of other for-	
3	eign affairs agencies.	
4	(f) INSUFFICIENCY OF FUNDS.—In the event that suffi-	
5	cient funds are not available in any fiscal year for all of the	
6	diplomatic security construction, acquisition, and operations	
7	pursuant to the Department of State's Supplemental Diplo-	
8	matic Security Program, the Secretary of State shall report	
9	to the Congress the effect that the insufficiency of funds will	
2()	have with respect to the Department of State and each of the	ì
21	other foreign affairs agencies.	
22	SEC. 402. DIPLOMATIC CONSTRUCTION PROGRAM.	
23	(a) Preference for United States Contrac-	
24	TORS.—Notwithstanding section 11 of the Foreign Service	

25 Buildings Act, 1926, and where adequate competition exists,

1	only United States persons and qualified United States join
2	venture persons may bid on a diplomatic construction project
3	for which funds are authorized by this title, which has a
4	estimated contract value exceeding \$5,000,000.
5	(b) EXCEPTION.—Subsection (a) shall not apply with
6	respect to any project in a foreign country whose laws and
7	policies prohibit the use of United States contractors or
8	United States diplomatic construction projects.
9	(c) Definitions.—For the purposes of this section—
10	(1) the term "adequate competition" means with
11	respect to a construction project, the presence of two
12	or more qualified bidders submitting responsive bids for
13	that project;
14	(2) the term "United States person" means a
15	person which—
16	(A) is incorporated or legally organized under
17	the laws of the United States, including State, the
18	District of Columbia, and local laws; and
19	(B) has its principal place of business in the
20	United States; and
21	(C) has been incorporated or legally orga-
22	nized in the United States for more than 5 years
23	before the issuance date of the invitation for bids
24	or request for proposals with respect to a con-
25	struction project; and

1	(D) has performed within the United States
2	administrative and technical, professional, or con-
3	struction services similar in complexity, type of
4	construction, and value to the project being bid;
5	and
6	(E) has achieved total business volume equal
7	to or greater than the value of the project being
8	bid in 3 years of the 5-year period before the date
9	specified in subparagraph (C); and
10	(F) employs United States citizens in more
11	than half of its permanent, full-time positions in
12	the United States and will employ United States
13	citizens in 80 percent of the supervisory positions
14	on the foreign buildings office project site; and
15	(G) has the existing technical and financial
16	resources in the United States to perform the con-
17	tract; and
18	(3) the term "qualified United States joint venture
19	person" means a joint venture in which a United
20	States person or persons owns at least 51 percent of
21	the assets of the joint venture.
22	(d) American Minority Contractors.—Not less
23	than 10 percent of the amount appropriated pursuant to sec-
94	tion 401(a) for diplomatic construction projects each fiscal

- 1 year shall be allocated to the extent practicable for contracts
- 2 with American minority contractors.
- 3 SEC. 403. QUALIFICATIONS OF PERSONS HIRED FOR THE DIP-
- 4 LOMATIC CONSTRUCTION PROGRAM.
- 5 In carrying out the diplomatic construction program re-
- 6 ferred to in section 401(a), the Secretary of State may
- 7 employ as professional staff (by appointment, contract, or
- 8 otherwise) only those persons with a demonstrated special-
- 9 ized background in the fields of construction, construction
- 10 law, or contract management. In filling such positions, the
- 11 Secretary shall actively recruit women and members of mi-
- 12 nority groups.
- 13 SEC. 404. COST OVERRUNS.
- 14 Any amount required to complete any capital project
- 15 described in the Department of State's Supplemental Diplo-
- 16 matic Security Program which is in excess of the amount
- 17 made available for that project shall be treated as a repro-
- 18 gramming of funds under section 34 of the State Department
- 19 Basic Authorities Act of 1956 (22 U.S.C. 2706) and shall not
- 20 be available for obligation or expenditure except in compli-
- 21 ance with the procedures applicable to such reprogrammings.
- 22 SEC. 405. EFFICIENCY IN CONTRACTING.
- 23 The Director of the Office of Foreign Buildings shall
- 24 provide for a contract system of bonuses and penalties for the
- 25 diplomatic construction program funded pursuant to the au-

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1	thorizations provided in this title. Not later than 3 months
2	after the date of enactment of this Act, the Director shall
3	submit a report to the Congress on the implementation of this
4	section.
5	SEC. 406. ADVISORY PANEL ON OVERSEAS SECURITY.
6	Not later than 90 days after the date of enactment of
7	this Act, the Secretary of State shall submit a report to the
8	Congress on the implementation of the 91 recommendations
9	contained in the final report of the Advisory Panel on Over-
0	seas Security. If any such recommendation has been rejected,
1	the Secretary shall provide the reasons why that recommen-
2	dation was rejected.
3	SEC. 407. TRAINING TO IMPROVE PERIMETER SECURITY AT
4	UNITED STATES DIPLOMATIC MISSIONS
5	ABROAD.
6	(a) TRAINING.—It is the sense of Congress that the
7	President should use the authority under chapter 8 of title II
8	of the Foreign Assistance Act of 1961 (relating to anti-ter-
9	rorism assistance) to improve perimeter security of United
0	States diplomatic missions abroad.
1	(b) REPORTS.—Not later than October 1 of each year,
2	the President shall submit a report to the Congress on the
3	progress and problems of improving perimeter security of
4	United States diplomatic missions abroad.

1 SEC. 408. PROTECTION OF ENTRANCE OF UNITED STATES DIP-
2 LOMATIC MISSIONS ABROAD.
3 The Secretary of State shall install and maintain a
4 walk-through metal detector or more advanced screening
5 system at the main entrance of each United States diplomatic
6 mission abroad.
7 SEC. 409. CERTAIN PROTECTIVE FUNCTIONS.
8 Section 208(a) of title 3, United States Code, is amend-
9 ed by adding at the end thereof the following: "In carrying
10 out any duty under section 202(7), the Secretary of State is
11 authorized to utilize any authority available to the Secretary
12 under title II of the State Department Basic Authorities Act
13 of 1956.".
14 TITLE V-STATE DEPARTMENT AUTHORI-
15 TIEG TO COLORE
Total Authori-
TIES TO COMBAT INTERNATIONAL TERRORISM
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TIES TO COMBAT INTERNATIONAL TERRORISM SEC. 501. MOST WANTED INTERNATIONAL TERRORISTS LIST. (a) MAINTENANCE AND PUBLICATION.—The Secretary of State shall maintain and publicize a most wanted international terrorists list. (b) SELECTION.—The Most wanted international terrorists list shall contain the names of those individuals— (1) with respect to whom rewards could be offered under paragraph (1) or paragraph (2)(A)(ii) of section

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	1	(2) who are sought for prosecution by the United
	2	States for acts described in those paragraphs; and
	3	(3) whose inclusion on the list would be useful in
teleta	4	enhancing efforts to apprehend and effectively pros-
	5	ecute them
	6	The Secretary of State shall make the determinations re-
i	7	quired by this section, in consultation with the Attorney
	8	General.
	9	SEC. 502. AMOUNT OF REWARDS FOR INFORMATION ABOUT
	10	MOST WANTED INTERNATIONAL TERRORISTS.
	11	Section 36(b) of the State Department Basic Authorities
	12	Act of 1956 (22 U.S.C. 2708(b)) is amended by inserting
	13	immediately before the period at the end of the first sentence
	14	the following: ", except that a reward of up to \$1,000,000
lete reference	15	may be paid with respect to each individual on the most
Place Wasted	16	wanted international terrorists list established pursuant to
	17	section 501 of the Omnibus Diplomatic Security and Anti-
	18	Terrorism Act of 1986, each individual sought for an act of
	19	international terrorism resulting in the death of a citizen or
	20	national of the United States, and each individual sought for
	21	an act of international terrorism involving the detention of a
	22	citizen or national of the United States for a period longer
	23	than 60 days".

1	SEC. 503. REWARDS FOR INFORMATION RELATING TO INTER-	
2	NATIONAL NARCOTERRORISM AND DRUG TRAF-	
3	FICKING.	
4	(a) AUTHORITY OF THE SECRETARY OF STATE.—Sec-	
5	tion 36(a) of the State Department Basic Authorities Act of	~
6	1956 (22 U.S.C. 2708(a)) is amended to read as follows:	
7	"(a) The Secretary of State may pay a reward to any	
8	individual who furnishes the following information:	
9	"(1) INTERNATIONAL TERRORISM.—Information	
10	leading to—	
11	"(A) the arrest or conviction in any country	red
12	of any individual for committing, or for conspiring	
13	or attempting to commit an act of international	
14	terrorism; or	
15	"(B) the prevention, frustration, or favorable	
16	resolution of an act of international terrorism;	
17	if the act of international terrorism is against a United	
18	States person or United States property and is primari-	
19	ly outside the territorial jurisdiction of the United	
20	States.	
21	"(2) International narcoterrorism and	
22	DRUG TRAFFICKING.—Information leading to—	
23	"(A) the arrest or conviction in any country	
24	of any individual for committing primarily outside	
25	the territorial jurisdiction of the United States, or	,
26	for conspiring or attempting to commit primarily	

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l	outside the territorial jurisdiction of the United
2	States, a narcotics-related offense, if that offense
3	involves or is a significant part of conduct that
4	involves—
5	"(i) a violation of United States drug
6	laws which occurs primarily outside the ter-
7	ritorial jurisdiction of the United States and
8	which is such that the individual is a class I
9	violator under the Domestic Drug Violator
10	Classification Standards and Criteria estab-
11	lished by the Drug Enforcement Administra-
12	tion; or
13	"(ii) the killing or kidnapping outside
14	the territorial jurisdiction of the United
15	States of—
16	"(1) any officer, employee, or con-
17	tract employee of the United States
18	Government while that individual is en-
19	gaged in official duties, or on account of
20	that individual's official duties, in con-
21	nection with the enforcement of United
22	States drug laws or the implementation
23	of United States drug control objectives,
	or

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1	"(11) a member of the immediate
2	family of any such individual on account
3	of that individual's duties in connection
4	with the enforcement of United States
5	drug laws or the implementation of
6	United States drug control objectives;
7	or
8	"(B) the prevention or frustration of an act
9	described in subparagraph (A).".
10	(b) Consultation with the Attorney Gener-
11	AL.—Section 36(c) of such Act is amended to read as
12	follows:
13	"(c) The Secretary of State shall advise and consult
14	with the Attorney General before paying any reward under
15	this section—
16	"(1) in a matter over which there is Federal
17	criminal jurisdiction; or
18	"(2) for any information described in subsection
19	(a)(2).".
20	(c) Funding for Rewards.—Section 36(f) of such Act
21	is amended by striking out the period at the end of the first
22	sentence and inserting in lieu thereof the following: ", up to
23	\$2,000,000 of which may be used for rewards for information
24	described in subsection (a)(2). In addition to the amount au-
25	thorized by the preceding sentence, there are authorized to

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1	be appropriated \$10,000,000 for fiscal year 1987 for 'Admin-
2	istration of Foreign Affairs' for use in paying rewards under

- 3 this section, up to \$5,000,000 of which may be used for re-
- 4 wards for information described in subsection (a)(2).".
- 5 (d) REPORTS ON REWARDS; DEFINITIONS.—Section
- 6 36 of such Act is amended by adding at the end thereof the
- 7 following new subsections:
- 8 "(g) Not later than 30 days after paying any reward
- 9 under this section, the Secretary of State shall submit a
- 10 report to the Congress with respect to that reward. The
- 11 report, which may be submitted on a classified basis if neces-
- 12 sary, shall specify the amount of the reward paid, to whom
- 13 the reward was paid, and the acts with respect to which the
- 14 reward was paid, and shall discuss the significance of the
- 15 information for which the reward was paid in dealing with
- 16 those acts.
- 17 "(h) As used in this section—
- 18 "(1) the term 'United States drug laws' means the
- 19 laws of the United States for the prevention and con-
- 20 trol of illicit traffic in controlled substances (as such
- 21 term is defined for purposes of the Controlled Sub-
- 22 stances Act); and
- 23 "(2) the term 'member of the immediate family'
- 24 includes—

1	"(A) a spouse, parent, brother, sister, or
2	child of the individual;
3	"(B) a person to whom the individual stands
4	in loco parentis; and
5	"(C) any other person living in the individ-
6	ual's household and related to the individual by
7	blood or marriage.".
8	SEC. 504. COORDINATION OF TERRORISM-RELATED ASSIST-
9	ANCE.
10	Section 502 of the International Security and Develop-
11	ment Cooperation Act of 1985 (22 U.S.C. 2349aa-7) is
12	amended—
13	(1) in the section heading by striking out "ANTI-
14	TERRORISM" and inserting in lieu thereof "TER-
15	RORISM-RELATED";
16	(2) in subsection (a) by striking out "anti-terrorism
17	assistance to foreign countries provided by the United
18	States Government" and inserting in lieu thereof "as-
19	sistance related to international terrorism which is pro-
20	vided by the United States Government to foreign
21	countries"; and
22	(3) in subsection (b) by striking out "anti-terrorism
23	assistance" and inserting in lieu thereof "assistance re-
24	lated to international terrorism which was".

DELETE

SEC. 505.	COUNTER-TERRORISM	PROTECTION	FUND.

2	The State Department	Basic	Authorities	Act of	1959 is
3	amended—				

- (1) by redesignating section 39 as section 40; and
- (2) by inserting after section 38 (22 U.S.C. 2710)
- the following new section: 6

7 "SEC. 39. COUNTER-TERRORISM PROTECTION FUND.

- "(a) AUTHORITY.—The Secretary of State may reim-
- 9 burse domestic and foreign persons, agencies, or governments
- 10 for the protection of judges or other persons who provide
- 11 assistance or information relating to terrorist incidents pri-
- 12 marily outside the territorial periodiction of the United States.
- 13 Before making a payment under this section in a matter over
- which there is Federal friminal jurisdiction, the Secretary
- 15 shall advise and consult with the Attorney General.
- "(b) AUTHORIZATION OF APPROPRIATIONS.—There 16
- 17 are authorized to be appropriated to the Secretary of State
- 18 for 'Administration of Foreign Affairs' \$1,000,000 for fiscal
- 19 year 1986 and \$1,000,000 for fiscal year 1987 for use in
- 20 reimbursing persons, agencies, or governments under this
- 21 section
- 22 "(c) DESIGNATION OF FUND.—Amounts made avail-
- Able under this section may be referred to as the 'Counter-
- 24 terrorism Protection Fund'.".

1	SEC. 506. REPORTS TO CONGRESS ON TERRORISM-RELATED
2	TRAVEL ADVISORIES.
3	The Secretary of State shall report promptly to the
4	Congress whenever the Department of State issues a travel
5	advisory, or other public warning notice for United States
6	citizens traveling abroad, because of a terrorist threat or
7	other security concern.
8	SEC. 507. ISSUANCE OF TRAVEL ADVISORIES ON ACCOUNT OF
9	TERRORISM SUPPORTED BY LIBYA, IRAN, OR
10	OTHER FOREIGN GOVERNMENTS.
11	It is the sense of the Congress that the Secretary of
12	State should consider the issuance of a travel advisory, or
13	other appropriate notice, warning United States critizens of
14	the dangers of traveling in any foreign country in which
15	United States citizens—
16	(1) are attacked by terrorists supported by Libya
17	or Iran if the government of that country fails to act
18	immediately to require the closing of any Libyan offi-
19	cial missions in that country or any Iranian official
20	missions in that country, as the case may be; or
21	(2) are attacked by terrorists supported by any
22	other foreign government which used its official mis-
23	sions to support that attack, if that foreign government
24	is not immediately required to close all of its official
25	missions in the country in which the attack occurred

missions in the country in which the attack occurred.

1	SEC. 508. AUTHORITY TO CONTROL CERTAIN TERRORISM-
2	RELATED SERVICES.
3	The State Department Basic Authorities Act of 1956 is
4	amended—
5	(1) by redesignating section 40 (as so redesignated
6	by section 505 of this Act) as section 41; and
7	(2) by inserting after section 39 (as added by sec-
8	tion 505 of this Act) the following new section:
9	"SEC. 40. AUTHORITY TO CONTROL CERTAIN TERRORISM-
10	RELATED SERVICES.
11	"(a) AUTHORITY.—The Secretary of State may, by reg-
12	ulation, impose controls on the provision of the services
13	described in subsection (b) if the Secretary determines that
14	provision of such services would aid and abet international
15	terrorism.
16	"(b) SERVICES SUBJECT TO CONTROL.—The services
17	subject to control under subsection (a) are the following:
18	"(1) Serving in or with the security forces of a
19	designated foreign government.
20	"(2) Providing training or other technical services
21	having a direct military, law enforcement, or intelli-
22	gence application, to or for the security forces of a
23	designated foreign government.
24	Any regulations issued to impose controls on services de-
25	scribed in paragraph (2) shall list the specific types of training
26	and other services subject to the controls.

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1	"(e) Persons Subject of Controls.—These serv-
2	ices may be controlled under subsection (a) when they are
3	provided within the United States by any individual or entity
4	and when they are provided anywhere in the world by a
5	United States person.
6	"(d) Licenses.—In carrying out subsection (a), the
7	President may require licenses, which may be revoked, sus-
8	pended, or amended, without prior notice, whenever such
9	action is deemed to be advisable.
10	"(e) Definitions.—
11	"(1) Designated foreign government.—As
12	used in this section, the term 'designated foreign gov-
13	ernment' means a foreign government that the Secre-
14	tary of State has determined, for purposes of section
15	6(j)(1) of the Export Administration Act of 1979, en-
16	gages in or provides support for international terrorism.
17	"(2) SECURITY FORCES.—As used in this section,
18	the term 'security forces' means any military or para-
19	military forces, any police or other law enforcement
20	agency, and any intelligence agency of a foreign
21	government.
22	"(3) UNITED STATES As used in this section,
23	the term 'United States' includes any State, the Dis-
24	trict of Columbia, the Commonwealth of Puerto Rico,

1	the Commonwealth of the Northern Mariana Islands,
2	and any territory or possession of the United States.
3	"(4) United states person.—As used in this
4	section, the term 'United States person' means any
5	United States national, any permanent resident alien,
6	and any sole proprietorship, partnership, company, as-
7	sociation, or corporation organized under the laws of or
8	having its principal place of business within the United
9	States.
10	"(f) VIOLATIONS.—Whoever willfully violates any reg-
11	ulation issued under this section shall be fined not more than
12	\$100,000 or five times the total compensation received for
13	the conduct which constitutes the violation, whichever is
14	greater, or imprisoned for not more than ten years, or both,
15	for each such offense.
16	"(g) Congressional Oversight.—
17	"(1) REVIEW OF REGULATIONS.—Not less than
18	30 days before issuing any regulations under this sec-
19	tion (including any amendments thereto), the President
20	shall transmit the proposed regulations to the
21	Congress.
22	"(2) REPORTS.—Not less than once every six
23	months, the President shall report to the Congress con-
24	cerning the number and character of licenses granted
25	and denied during the previous reporting period, and

1	such other information as the President may find to be	
2		
:3		
4	"(h) RELATIONSHIP TO OTHER LAWS.—The authority	State wi
5		add lang
6		
7	SEC. 509. EXPORTS TO COUNTRIES SUPPORTING TERRORISM.	
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9		
10	•	
11	(1) by redesignating paragraph (2) as paragraph	
12	(3); and	
13	(2) by striking out paragraph (1) and inserting in	teleta
14	lieu thereof the following:	and the same
15	"(1)(A) No item on the United States Munitions List	
16	established pursuant to section 38(a)(1) of the Arms Export	
17	Control Act may be exported to any country which the Sec-	
18	retary of State determines engages in ar provides support for	
19	international terrorism.	
20	"(B) The President may waive the prohibition contained	
21	in subparagraph (A) in the case of a particular export if-	
22	"(i) the President determines that the export is	
23	important to the national interests of the United	
24	States, and	

	42
1	"(ii) the President submits to the Congress a
2	report justifying that determination and describing the
3	proposed export.
4	Any waiver under this subparagraph shall expire at the end
5	of 90 calendar days after it is granted unless the Congress
6	enacts a law extending the waiver.
7	"(2)(A) No goods or technology which the Secretary of
8	State determines would make a significant contribution to the
9	military potential of a country referred to in paragraph (1)(A),
10	or would enhance the ability of such country to support inter-
11	national terrorism, may be exported to such country except
12	pursuant to a validated export license.
13	"(B) The Secretary and the Secretary of State shall
14	notify the Committee on Foreign Affairs of the House of
15	Representatives and the Committee on Banking, Housing,
16	and Urban Affairs and the Committee on Foreign Relations
17	of the Senate at least 30 legislative days before any license is
18	issued authorizing any export under subparagraph (A).".
19	(b) Cooperation of Foreign Governments; Com-
20	PUTATION OF LEGISLATIVE DAYS Section 6(j) of the
21	Export Administration Act of 1979 is amended by adding at
22	the end the following:
23	"(4) The President shall take all feasible steps to secure
24	the cooperation of appropriate foreign governments in prohib-
25	iting or controlling (as the case may be) the export to coun-

1	tries described in paragraph (1)(A) of items, goods, and tech-
2	nology comparable to the items, goods, and technology the
3	export of which is prohibited or controlled by this subsection.
4	"(5) In the computation of the period of 30 legislative
5	days referred to in paragraph (2)(B), there shall be excluded
6	the days on which either House of Congress is not in session
7	because of an adjournment of more than 3 days to a day
8	certain or because of an adjournment of the Congress sine
9.	die.".
()	(c) CLERICAL AMENDMENT.—Section 6(j)(3) of the
1	Export Administration Act of 1979, as redesignated by sub-
2	section (a)(1) of this section, is amended by striking out "(1)"
3	and inserting in lieu thereof "(1)(A)".
4	TITLE VI—INTERNATIONAL NUCLEAR
5	TERRORISM
6	SEC. 601. ACTIONS TO COMBAT INTERNATIONAL NUCLEAR
7	TERRORISM.
H	(a) Actions to be Taken by the President.—The
()	Congress hereby directs the President—
0	(1) to seek universal adherence to the Convention
1	on the Physical Protection of Nuclear Material;
2	(2) to—
}	(A) conduct a review, enlisting the participa-
1	tion of all relevant departments and agencies of
	and agencies of

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1	mendations on Physical Protection of Nuclear Ma-
2	terial published by the International Atomic
3	Energy Agency are adequate to deter theft, sabo-
4	tage, and the use of nuclear facilities and materi-
5	als in acts of international terrorism, and
6	(B) transmit the results of this review to the
7	Director-General of the International Atomic
8	Energy Agency;
9	(3) to take, in concert with United States allies
0	and other countries, such steps as may be necessary-
11	(A) to keep to an absolute minimum the
12	amount of weapons-grade nuclear material in
13	international transit, and
4	(B) to ensure that when any such material is
15	transported internationally, it is under the most
16	effective means for protecting it from acts or at-
17	tempted acts of sabotage or theft by terrorist
18	groups or nations; and
19	(4) to seek agreement in the United Nations Secu-
20	rity Council to establish—
21	(A) an effective regime of international sanc-
22	tions against any nation or subnational group
23	which conducts or sponsors acts of international
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	asures for coordinating responses to
2	all acts of international nuclear terrorism, includ-
:3	ing measures for the recovery of stolen nuclear
4	material and the clean-up of nuclear releases.
5	(b) REPORTS TO THE CONGRESS.—The President shall
6	report to the Congress annually, in the reports required by
7	section 601 of the Nuclear Non-Proliferation Act of 1978 (22
8	U.S.C. 3281), on the progress made during the preceding
9	year in achieving the objectives described in this section.
10	SEC. 602. AUTHORITY TO SUSPEND NUCLEAR COOPERATION
11	WITH NATIONS WHICH HAVE NOT RATIFIED
12	THE CONVENTION ON THE PHYSICAL PROTEC-
13	TION OF NUCLEAR MATERIAL.
14	Chapter 11 of the Atomic Energy Act of 1954 is
15	amended by adding at the end thereof the following new
16	section:
17	"Sec. 132. Authority to Suspend Nuclear Co-
18	OPERATION WITH NATIONS WHICH HAVE NOT RATIFIED
19	THE CONVENTION ON THE PHYSICAL SECURITY OF NU-
20	CLEAR MATERIAL.—
21	"The President may suspend nuclear cooperation under
22	Alia A a dala dala dala dala dala dala dala
	this Act with any nation or group of nations which has not
23	ratified the Convention on the Physical Security of Nuclear

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nuclear terrorism, and

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1	SEC. 603. CONSULTATION WITH THE DEPARTMENT OF DE-
2	FENSE CONCERNING CERTAIN NUCLEAR EX-
3	PORTS AND SUBSEQUENT ARRANGEMENTS.
4	Chapter 11 of the Atomic Energy Act of 1954, as
5	amended by section 602 of this Act, is further amended by
6	adding at the end thereof the following new section:
7	"Sec. 133. Consultation with the Department
8	OF DEFENSE CONCERNING CERTAIN EXPORTS AND SUB-
9	SEQUENT ARRANGEMENTS.—
1()	"a. In addition to other applicable requirements—
11	"(1) a license may be issued by the Nuclear Reg-
12	ulatory Commission under this Act for the export of
13	special nuclear material described in subsection b.; and
14	"(2) approval may be granted by the Secretary of
15	Energy under section 31 of this Act for the transfer
16	of special nuclear material described in subsection b.;
17	only after the Secretary of Defense has been consulted on
18	whether the physical protection of that material during the
19	export or transfer will be adequate to deter theft, sabotage,
20	and other acts of international terrorism which would result
21	in the diversion of that material. If, in the view of the Secre-
22	tary of Defense, the export or transfer might be subject to a
23	genuine terrorist threat, the Secretary shall provide to the
24	Nuclear Regulatory Commission or the Secretary of Energy,

25 as appropriate, his written assessment of the risk and a de-

- 1 scription of the actions the Secretary of Defense considers
- 2 necessary to upgrade physical protection measures.
- 3 "b. Subsection a. applies to the export or transfer of
- 4 more than 2 kilograms of plutonium or more than 20 kilo-
- 5 grams of uranium enriched to more than 20 percent in the
- 6 isotope 233 or the isotope 235.".
- 7 SEC. 604. REVIEW OF PHYSICAL SECURITY STANDARDS.
- 8 (a) REVIEWS.—The Secretary of Defense, the Secre-
- 9 tary of State, the Secretary of Energy, the Director of the
- 10 Arms Control and Disarmament Agency, and the Nuclear
- 11 Regulatory Commission shall each review the adequacy of
- 12 the physical security standards\currently applicable with re-
- 13 spect to the shipment and storage (outside the United States)
- 14 of plutonium, and uranium enriched to more than 20 percent
- 15 in the isotope 233 or the isotope 235, which is subject to
- 16 United States prior consent rights with special attention to
- 17 protection against risks of seizure or other terrorist acts.
- 18 (b) REPORTS.—Not later than 6 months after the date
- 19 of enactment of this Act, the Secretary of Defense, the Sec-
- 20 retary of State, the Secretary of Energy, the Director of the
- 21 Arms Control and Disarmament Agency, and the Nuclear
- 22 Regulatory Commission shall each submit a written report to
- 23 the Committee on Foreign Affairs of the House of Represent-
- 24 atives and the Committee on Foreign Relations of the Senate

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1	setting forth the results of the review conducted pursuant to
2	this section, together with appropriate recommendations.
3	SEC. 605 INTERNATIONAL REVIEW OF THE NUCLEAR TER-
4	RORISM PROBLEM.
5	The Congress hereby directs the President to seek a
6	comprehensive review of the problem of nuclear terrorism by
7	an international conference.
8	TITAE VII—MULTILATERAL COOPERATION
9	TO COMBAT INTERNATIONAL TERRORISM
10	SEC. 701. CONSIDERATION OF INTERNATIONAL TERRORISM
11	AT THE TOKYO ECONOMIC SUMMIT CONFER-
12	ENCE.
13	The Congress hereby directs the President-
14	(1) to seek to have the issue of international ter-
15	rorism included on the agenda of the 1986 Tokyo eco-
16	nomic summit conference; and
17	(2) to seek agreement at that conference on a
18	strengthening of the policy contained in the Joint Dec-
19	laration on International Terrorism issued at the con-
20	clusion of the July 1978 Bonn economics summit con-
21	ference, including agreement—
22	(A) to broaden that policy of cover the hi-
23	jacking of all means of transportation, not just
24	aircraft;

1	(B) to require the extradition or prosecution
2	of those responsible for planning a hijacking, in
3	addition to those who actually carried out the
4	hijacking; and
5	(C) to impose a range of sanctions against
6	those nations that refuse to extradite or prosecute
7	all those responsible for any such hijacking.
8	SEC. 702. INTERNATIONAL ANTI-TERRORISM COMMITTEE.
9	The Congress hereby directs the President to continue
10	to seek the establishment of an international committee, to be
11	known as the International Anti-Terrorism Committee, con-
12	sisting of representatives of the member countries of the
13	North Atlantic Treaty Organization, Japan, and such other
14	countries as may be invited and may choose to participate.
15	The purpose of the Committee should be to focus the atten-
16	tion and secure the cooperation of the governments and the
17	public of the participating countries and of other countries on
18	the problems and responses to international terrorism (includ-
19	ing nuclear terrorism), by serving as a forum at both the
20	political and law enforcement levels.
21	SEC. 703. INTERNATIONAL ARRANGEMENTS RELATING TO
22	PASSPORTS AND VISAS.
23	The Congress hereby directs the President to eek the
24	negotiation of international agreements (or other appropriate
25	arrangements) to provide for the sharing of information relat-

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1	ink to passports and visas in order to enhance cooperation
2	among countries in combatting international terrorism.
3	SEC. 70. PROTECTION OF AMERICANS ENDANGERED BY THE
4	APPEARANCE OF THEIR PLACE OF BIRTH ON
5	THEIR PASSPORTS.
6	(a) FIND NGS.—The Congress finds that some citizens
7	of the United States may be specially endangered during a
8	hijacking or other terrorist incident by the fact that their
9	place of birth appears on their United States passport.
10	(b) NEGOTIATIONS.—The Congress hereby directs the
11	President to enter into negotiations with other countries to
12	obtain general agreement to the deletion of the place of birth
13	as a required item of information on passports.
14	SEC. 705. USE OF DIPLOMATIC PRIVILEGES AND IMMUNITIES
15	FOR TERRORISM PURPOSES.
16	The Congress hereby directs the President to instruct
17	the United States Ambassador to the United Nations to seek
18	the adoption of a resolution in the United Nations condemn-
19	ing the use for terrorist purposes of diplomatic privileges and
20	immunities under the Vienna Convention on Diplomatic Re-
21	lations, especially the misuse of diplomatic pouches and diplo-
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22	matic missions.

1	SEC. 706. REPORTS ON PROGRESS IN INCREASING MULTILAT-
2	ERAL COOPERATION.
3	Not later than 6 months after the date of enactment of
4	this Act, the President shall submit a report to the Congress
5	on the steps taken to earry out each of the preceding sections
6	of this title and the progress being made in achieving the
7	objectives described in those sections.
8	TITLE VIII—VICTIMS OF TERRORISM
9	COMPENSATION
()	SEC 801. SHORT TITLE.
1	This title may be cited as the "Victims of Terrorism
2	Compensation Act".
3	SEC. 802. BENEFITS FOR CAPTIVES AND OTHER VICTIMS OF
4	HOSTILE ACTION.
5	(a) In General.—Subchapter VII of chapter 55 of
6	title 5, United States Code, is amended by adding at the end
7	thereof the following:
8	"\$ 5569. Benefits for captives
9	"(a) For the purpose of this section—
()	"(1) 'captive' means any individual in a captive
1	status commencing while such individual is-
2	"(A) in the civil service, or
3	"(B) a citizen, national, or resident alien of
4	the United States rendering personal service to
5	the United States similar to the service of an indi-

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1	vidual in the civil service (other than as a member
2	of the uniformed services);
3	"(2) the term 'captive status' means a missing
4	status which, as determined by the President, arises
5	because of a hostile action and is a result of the indi-
6	vidual's relationship with the Government;
7	"(3) 'missing status'—
8	"(A) in the case of an employee, has the
9	meaning provided under section 5561(5) of this
10	title; and
11	"(B) in the case of an individual other than
12	an employee, has a similar meaning; and
13	"(4) 'family member', as used with respect to a
14	person, means—
15	"(A) any dependent of such person; and
16	"(B) any individual (other than a dependent
17	under subparagraph (A)) who is a member of such
18	person's family or household.
19	"(b)(1) The Secretary of the Treasury shall establish a
20	savings fund to which the head of an agency may allot all or
21	any portion of the pay and allowances of any captive to the
22	extent that such pay and allowances are not subject to an
23	allotment under section 5563 of this title or any other provi
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1	"(2) Amounts so allotted to the savings fund shall bear
2	interest at a rate which, for any calendar quarter, shall be
3	equal to the average rate paid on United States Treasury
4	bills with 3-month maturities issued during the preceding cal-
5	endar quarter. Such interest shall be compounded quarterly.
6	"(3) Amounts in the savings fund credited to a captive
7	shall be considered as pay and allowances for purposes of
8	section 5563 of this title and shall otherwise be subject to
9	withdrawal under procedures which the Secretary of the
()	Treasury shall establish.
1	"(4) Any interest accruing under this subsection on-
2	"(A) any amount for which an individual is in-
3	debted to the United States under section 5562(c) of
4	this title shall be deemed to be part of the amount due
5	under such section 5562(c); and
6	"(B) any amount referred to in section 5566(f) of
7	this title shall be deemed to be part of such amount for
8	purposes of such section 5566(f).
9	"(5) An allotment under this subsection may be made
()	without regard to section 5563(c) of this title.
1	"(c) The head of an agency shall pay (by advancement
2	or reimbursement) any individual who is a captive, and any
3	family member of such individual, for medical and health
4	care, and other expenses related to such care, to the extent

25 that such care—

1	"(1) is incident to such individual being a captive;
2	and
3	"(2) is not covered—
4	"(A) by any Government medical or health
5	program; or
6	"(B) by insurance.
7	"(d)(1) Except as provided in paragraph (3), the Presi-
8	dent shall make a cash payment to any individual who
9	became or becomes a captive commencing on or after No-
0	vember 4, 1979. Such payment shall be made before the end
1	of the one-year period beginning on the date on which the
12	captive status of such individual terminates or, in the case of
13	any individual whose status as a captive terminated before
14	the date of the enactment of the Victims of Terrorism Com-
15	pensation Act, before the end of the one-year period begin-
16	ning on such date.
17	"(2) A payment under this subsection in the case of any
18	individual held as a captive shall be not less than the amount
19	of the world-wide average per diem rate which would be pay-
20	able to any person under section 5702 of this title, based
21	on—
22	"(A) a period of time equal to the period for
23	which such individual was held as a captive; and

	"(B) the world-wide average per diem rate which
	during the period of captivity involved, was in effective
:	under such section.
4	"(3) The President—
5	"(A) may defer a payment under this subsection
6	
7	period described in paragraph (1), is charged with a
8	
9	
()	"(B) may deny such payment in the case of an
1	individual who is convicted of an offense described i
2	subsection (b) or (c) of section 8312 of this titl
3	committed—
1	"(i) during the period of captivity of such in
5	dividual; and
6	"(ii) related to the captive status of such in
7	dividual.
4	"(4) A payment under this subsection shall be in addi-
)	tion to any other amount provided by law.
)	"(5) The provisions of subchapter VIII of this chapter
1	(or, in the case of any person not covered by such subchapter
2	similar provisions prescribed by the President) shall apply
}	with respect to any amount due an individual under para-
1	

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1	"(6) Any payment made under paragraph (1) which is
2	later denied under paragraph (3)(B) is a claim of the United
3	States Government for purposes of section 3711 of title 31.
4	"(e)(1) Under regulations prescribed by the President,
5	the benefits provided by the Soldiers' and Sailors' Civil Relief
6	Act of 1940, including the benefits provided by section 701 of
7	such Act but excluding the benefits provided by sections 104,
8	105, 106, 400 through 408, 501 through 512, and 514 of
9	such Act, shall be provided in the case of any individual who
10	is a captive.
11	"(2) In applying such Act under this subsection—
12	"(A) the term 'person in the military service' is
13	deemed to include any such captive;
14	"(B) the term 'period of military service' is
15	deemed to include the period during which the individ-
16	ual is in a captive status; and
17	"(C) references to the Secretary of the Army, the
18	Secretary of the Navy, the Adjutant General of the
19	Army, the Chief of Naval Personnel, and the Comman-
20	dant, United States Marine Corps, are deemed, in the
21	case of any captive, to be references to an individual
22	designated for that purpose by the President.
23	"(f)(1)(A) Under regulations prescribed by the President,
24	the head of an agency shall pay (by advancement or reim-
25	bursement) a spouse or child of a captive for expenses in-

1 curred for subsistence, tuition, fees, supplies, books, and
quipment, and other educational expenses, while attending
3 an educational or training institution.
4 "(B) Except as provided in subparagraph (C), payments
5 shall be available under this paragraph for a spouse or child
6 of an individual who is a captive for education or training
7 which occurs—
8 "(i) after that individual has been in captive status
9 for 90 days or more, and
1() "(ii) on or before—
"(1) the end of any semester or quarter (as
appropriate) which begins before the date on which the continuous
which the captive status of that individual termi- nates, or
1.5
"(II) if the educational or training institution
is not operated on a semester or quarter system
the earlier of the end of any course which began
Defore such date or the end of the 16-week period
following that date.
20 In order to respond to special circumstances, the appropriate
agency nead may specify a date for purposes of ensections of
assistance under clause (ii) which is later than the date which
would otherwise apply under such clause.
24 - "(C) In the event a captive dies and the death is in the
25 dent to that individual being a captive, payments shall be

1	available under this paragraph for a spouse or child of such
	individual for education or training which occurs after the
3	date of such individual's death.
4	"(D) The preceding provisions of this paragraph shall
5	not apply with respect to any spouse or child who is eligible
6	for assistance under chapter 35 of title 38 or similar assist-
7	ance under any other provision of law.
8	"(E) For the purpose of this paragraph, 'child' means a
9	dependent under section 5561(3)(B) of this title.
10	"(2)(A) In order to respond to special circumstances, the
11	head of an agency may pay (by advancement or reimburse-
12	ment) a captive for expenses incurred for subsistence, tuition,
13	fees, supplies, books, and equipment, and other educa-
14	tional expenses, while attending an educational or training
15	institution.
16	"(B) Payments shall be available under this paragraph
17	for a captive for education or training which occurs-
18	"(i) after the termination of that individual's cap-
19	
20	"(ii) on or before—
21	"(I) the end of any semester or quarter (as
22	appropriate) which begins before the date which is
2:	10 years after the day on which the captive status
24	of that individual terminates, or

1	"(II) if the educational or training institution
2	is not operated on a semester or quarter system
3	the earlier of the end of any course which began
4	before such date or the end of the 16-week period
5	following that date, and
6	shall be available only to the extent that such payments are
7	not otherwise authorized by law.
8	"(3) Assistance under this subsection—
9	"(A) shall be discontinued for any individual
10	whose conduct or progress is unsatisfactory under
11	standards consistent with those established pursuant to
12	section 1724 of title 38; and
13	"(B) may not be provided for any individual for a
14	period in excess of 45 months (or the equivalent there-
15	of in other than full-time education or training).
16	"(4) Regulations prescribed to carry out this subsection
17	shall provide that the program under this subsection shall be
18	consistent with the assistance program under chapters 35 and
19	36 of title 38.
20	"(g) Any benefit provided under subsection (c) or (d)
21	may, under regulations prescribed by the President, be pro-
22	vided to a family member of an individual if—
23	"(1) such family member is held in captive status;
24	and

1	"(2) such individual is performing service for the
2	United States as described in subsection (a)(1)(A) when
3	the captive status of such family member commences.
4	"(h) Except as provided in subsection (d), this section
5	applies with respect to any individual in a captive status com-
6	mencing after January 21, 1981.
7	"(i) Notwithstanding any other provision of this sub-
8	chapter, any determination by the President under subsection
9	(a)(2) or (d) shall be conclusive and shall not be subject to
0	judicial review.
1	"(j) The President may prescribe regulations necessary
12	to administer this section.
13	"§ 5570. Compensation for disability or death
14	"(a) For the purpose of this section-
15	"(1) 'employee' means—
16	"(A) any individual in the civil service; and
17	"(B) any individual rendering personal serv-
18	ice to the United States similar to the service of
19	an individual in the civil service (other than as a
20	member of the uniformed services); and
21	"(2) 'family member', as used with respect to an
22	employee, means—
23	"(A) any dependent of such employee; and

	I "(B) any individual (other than a dependen
:	under subparagraph (A)) who is a member of the
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11	ual under this section in connection with any disability or
12	death shall be reduced by any amounts payable to such indi-
13	vidual under any other program funded in whole or in part by
14	the United States (excluding any amount payable under sec-
15	tion 5569(d) of this title) in connection with such disability or
16	death, except that nothing in this subsection shall result in
17	the reduction of any amount below zero.
18	"(d) A determination by the President under subsection
19	(b) shall be conclusive and shall not be subject to judicial
2()	review.
21	"(e) Compensation under this section may include pay-
22	ment (whether by advancement or reimbursement) for any
23	medical or health expenses relating to the death or disability
4	involved to the extent that such expenses are not con-

- 1 under subsection (c) of section 5569 of this title (other than
- 2 because of paragraph (2) of such subsection).
- 3 "(f) This section applies with respect to any disability or
- 4 death resulting from an injury which occurs after Septem-
- 5 ber 30, 1985.".
- 6 (b) CONFORMING AMENDMENT.—The analysis for
- 7 chapter 55 of title 5, United States Code, is amended by
- 8 inserting after the item relating to section 5568 the
- 9 following:

"5569. Benefits for captives.

- "5570. Compensation for disability or death."
- 10 SEC. 803. RETENTION OF LEAVE BY ALIEN EMPLOYEES FOL-
- 11 LOWING INJURY FROM HOSTILE ACTION
- 12 ABROAD.
- 13 Section 6325 of title 5, United States Code, is amended
- 14 by adding at the end thereof the following: "The preceding
- 15 provisions of this section shall apply in the case of an alien
- 16 employee referred to in section 6301(2)(viii) of this title with
- 17 respect to any leave granted to such alien employee under
- 18 section 6310 of this title or section 408 of the Foreign Serv-
- 19 ice Act of 1980.".
- 20 SEC. 804. TRANSITION PROVISIONS.
- 21 (a) SAVINGS FUND.—(1) Amounts may be allotted to
- 22 the savings fund under subsection (b) of section 5569 of title
- 23 5, United States Code (as added by section 802(a) of this

- 1 Act) from pay and allowances for any pay period ending after
- 2 January 21, 1981, and before the establishment of such fund.
- 3 (2) Interest on amounts so allotted with respect to any
- 4 such pay period shall be calculated as if the allotment had
- 5 occurred at the end of such pay period.
- 6 (b) MEDICAL AND HEALTH CARE; EDUCATIONAL EX-
- 7 PENSES.—Subsections (c) and (f) of such section 5569 (as so
- 8 added) shall be carried out with respect to the period after
- 9 January 21, 1981, and before the effective date of those sub-
- 10 sections, under regulations prescribed by the President.
- 11 (c) DEFINITION.—For the purpose of this subsection,
- 12 "pay and allowances" has the meaning provided under sec-
- 13 tion 5561 of title 5, United States Code.
- 14 SEC. 805. BENEFITS FOR MEMBERS OF UNIFORMED SERVICES
- 15 WHO ARE VICTIMS OF HOSTILE ACTION.
- 16 (a) PAYMENTS.—(1) Chapter 10 of title 37, United
- 17 States Code, is amended by adding at the end thereof the
- 18 following new section:
- 19 "8 559. Benefits for members held as captives
- 20 "(a) In this section-
- 21 "(1) 'captive status' means a missing status of a
- 22 member of the uniformed services which, as determined
- 23 by the President, arises because of a hostile action and
- 24 is a result of membership in the uniformed services, but
- 25 does not include a period of captivity of a member as a



1	prisoner of war if Congress provides to such member,
2	in an Act enacted after the date of the enactment of
3	the Victims of Terrorism Compensation Act, monetary
4	payment in respect of such period of captivity; and
5	"(2) 'former captive' means a person who, as a
6	member of the uniformed services, was held in a cap-
7	tive status.
8	"(b)(1) The Secretary of the Treasury shall establish a
9	savings fund to which the Secretary concerned may allot all
()	or any portion of the pay and allowances of any member of
1	the uniformed services who is in a captive status to the
2	extent that such pay and allowances are not subject to an
3	allotment under section 553 of this title or any other provi-
4	sion of law.
15	"(2) Amounts so allotted shall bear interest at a rate
16	which, for any calendar quarter, shall be equal to the average
17	rate paid on United States Treasury bills with three-month
18	maturities issued during the preceding calendar quarter. Such
19	interest shall be computed quarterly.
2()	"(3) Amounts in the savings fund credited to a member
21	shall be considered as pay and allowances for purposes of
22	section 553(c) of this title and shall otherwise be subject to
23	withdrawal under procedures which the Secretary of the
24	Treasury shall establish.
25	"(4) Any interest accruing under this subsection on-

	(A) any amount for which a member is indebted
2	
	shall be deemed to be part of the amount due under
4	
5	"(B) any amount referred to in section 556(f) of
6	
7	purposes of such section.
8	"(5) An allotment under this subsection may be made
9	without regard to section 553(c) of this title.
10	"(c)(1) Except as provided in paragraph (3) of this sub-
11	section, the President shall make a cash payment to any
12	person who is a former captive. Such payment shall be made
13	before the end of the one-year period beginning on the date
14	on which the captive status of such person terminates.
15	"(2) The amount of such payment shall be determined
16	by the President under the provisions of section 5569(d)(2) of
17	title, 5.
18	"(3)(A) The President—
19	"(i) may defer such payment in the case of any
20	former captive who during such one-year period is
21	charged with an offense described in clause (ii) of this
22	subparagraph, until final disposition of such charge;
23	and

1	"(ii) may deny such payment in the case of any
2	former captive who is convicted of a captivity-related
3	offense—
4	"(I) referred to in subsection (b) or (c) of sec-
5	tion 8312 of title 5; or
6	"(II) under chapter 47 of title 10 (the Uni-
7	form Code of Military Justice) that is punishable
8	by dishonorable discharge, dismissal, or confine-
9	ment for one year or more.
10	"(B) For the purposes of subparagraph (A) of this para-
11	graph, a captivity-related offense is an offense that is-
12	"(i) committed by a person while the person is in
13	a captive status; and
14	"(ii) related to the captive status of the person.
15	"(4) A payment under this subsection is in addition to
16	any other amount provided by law.
17	"(5) Any amount due a person under this subsection
18	shall, after the death of such person, be deemed to be pay and
19	allowances for the purposes of this chapter.
20	"(6) Any payment made under paragraph (1) of this sub-
21	section that is later denied under paragraph (3)(A)(ii) of this
22	subsection is a claim of the United States Government for
23	purposes of section 3711 of title 31.

- 1 "(d) A determination by the President under subsection 2 (a)(1) or (c) of this section is final and is not subject to judicial
- 3 review.".
- 4 (2) The table of sections at the beginning of such chap-
- 5 ter is amended by adding at the end thereof the following
- 6 new item:

"559 Benefits for members held as captives."

- 7 (3)(A)(i) Except as provided in clause (ii), section 559 of
- 8 title 37, United States Code, as added by paragraph (1), shall
- 9 apply to any person whose captive status begins after Janu-
- 10 ary 21, 1981.
- 11 (ii)(1) Subsection (c) of such section shall apply to any
- 12 person whose captive status begins on or after November 4,
- 13 1979.
- 14 (II) In the case of any person whose status as a captive
- 15 terminated before the date of the enactment of this Act, the
- 16 President shall make a payment under paragraph (1) of such
- 17 subsection before the end of the one-year period beginning on
- 18 such date.
- 19 (B) Amounts may be allotted to a savings fund estab-
- 20 lished under such section from pay and allowances for any
- 21 pay period ending after January 21, 1981, and before the
- 22 establishment of such fund.
- (C) Interest on amounts so allotted with respect to any
- 24 such pay period shall be calculated as if the allotment had
- 25 occurred at the end of such pay period.

(b) DISABILITY AND DEATH BENEFITS.—(1) Chapter

2 53 of title 10, United States Code, is amended by adding at
3 the end thereof the following new section:
4 "§ 1051. Disability and death compensation: dependents of
5 members held as captives
6 "(a) The President shall prescribe regulations under
7 which the Secretary concerned may pay compensation for the
8 disability or death of a dependent of a member of the uni-
9 formed services if the President determines that the disability
(i) or death—
"(1) was caused by hostile action; and
12 "(2) was a result of the relationship of the de-
13 pendent to the member of the uniformed services.
14 "(b) Any compensation otherwise payable to a person
15 under this section in connection with any disability or death
16 shall be reduced by any amount payable to such person under
17 any other program funded in whole or in part by the United
18 States in connection with such disability or death, except that
19 nothing in this subsection shall result in the reduction of any
20 amount below zero.
21 "(c) A determination by the President under subsection
22 (a) is conclusive and is not subject to judicial review.
23 "(d) In this section:
24 "(1) 'Captive status' has the meaning given tha
25 term in section 559 of title 37.

1	"(2) 'Dependent' has the meaning given that term
2	in section 551 of that title.
3	"(3) 'Secretary concerned' and 'uniformed serv-
4	ices' have the meanings given those terms in section
5	101 of that title.".
6	(2) The table of sections at the beginning of such chap-
7	ter is amended by adding at the end thereof the following
8	new item:
	"1051. Disability and death compensation: dependents of members held as captives " $$
9	(3) Section 1051 of title 10, United States Code, as
10	added by paragraph (1), shall apply with respect to any dis-
11	ability or death resulting from an injury that occurs after
12	September 30, 1985.
13	(c) MEDICAL BENEFITS.—(1) Chapter 55 of title 10,
14	United States Code, is amended by adding at the end thereof
15	the following new section:
16	"§ 1095. Medical care: members held as captives and their
17	dependents
18	"(a) Under regulations prescribed by the President, the
19	Secretary concerned shall pay (by advancement or reimburse-
20	ment) any person who is a former captive, and any dependent
21	of that person or of a person who is in a captive status, for
22	health care and other expenses related to such care, to the
23	extent that such care—
24	"(1) is incident to the captive status; and

1	(2) is not covered—
2	"(A) by any other Government medical or
3	health program; or
4	"(B) by insurance.
5	"(b) In the case of any person who is eligible for medical
6	care under section 1074 or 1076 of this title, such regula-
7	tions shall require that, whenever practicable, such care be
8	provided in a facility of the uniformed services.
9	"(e) In this section:
10	"(1) 'Captive status' and 'former captive' have the
11	meanings given those terms in section 559 of title 37.
12	"(2) 'Dependent' has the meaning given that term
13	in section 551 of that title.".
14	(2) The table of sections at the beginning of such chap-
15	ter is amended by adding at the end thereof the following
16	new item:
	"1095. Medical care: members held as captives and their dependents.".
17	(3)(A) Section 1095 of title 10, United States Code, as
18	added by paragraph (1), shall apply with respect to any
19	person whose captive status begins after January 21, 1981.
20	(B) The President shall prescribe specific regulations re-
21	garding the carrying out of such section with respect to per-
22	sons whose captive status begins during the period beginning
23	on January 21, 1981, and ending on the effective date of that
24	section.

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(d) EDUCATIONAL ASSISTANCE.—(1) Part III of title
  2 10, United States Code, is amended by adding at the end
  3 thereof the following new chapter:
     "CHAPTER 110-EDUCATIONAL ASSISTANCE FOR
  5
          MEMBERS HELD AS CAPTIVES AND THEIR DE-
  6
          PENDENTS
     "2181. Definitions
     "2182. Educational assistance: dependents of captives.
     "2183. Educational assistance: former captives.
     "2184. Termination of assistance.
     "2185. Programs to be consistent with programs administered by the Veterans' Ad-
                  ministration.
    "§ 2181. Definitions
         In this chapter:
              "(1) 'Captive status' and 'former captive' have the
10
         meanings given those terms in section 559 of title 37.
11
              "(2) 'Dependent' has the meaning given that term
12
         in section 551 of that title.
    "§ 2182. Educational assistance: dependents of captives
         "(a) Under regulations prescribed by the President, the
15 Secretary concerned shall pay (by advancement or reimburse-
   ment) a dependent of a person who is in a captive status for
   expenses incurred, while attending an educational or training
18 institution, for-
              "(1) subsistence;
19
20
              "(2) tuition;
             "(3) fees;
21
22
              "(4) supplies;
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1	"(5) books;
2	"(6) equipment; and
3	"(7) other educational expenses.
4	"(b) Except as provided in section 2184 of this title,
5	payments shall be available under this section for a depend-
6	ent of a person who is in a captive status for education or
7	training that occurs—
8	"(1) after that person is in a captive status for not
9	less than 90 days; and
10	"(2) on or before—
11	"(A) the end of any semester or quarter (as
12	appropriate) that begins before the date on which
13	the captive status of that person terminates;
14	"(B) the earlier of the end of any course that
15	began before such date or the end of the 16-week
16	period following that date if the educational or
17	training institution is not operated on a semester
18	or quarter system; or
19	"(C) a date specified by the Secretary con-
20	cerned in order to respond to special circum-
21	stances.
22	"(c) If a person in a captive status or a former captive
23	dies and the death is incident to the captivity, payments shall
24	be available under this section for a dependent of that person

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1	for education or training that occurs after the date of the
2	death of that person.
3	"(d) The provisions of this section shall not apply to any
4	dependent who is eligible for assistance under chapter 35 of
5	title 38 or similar assistance under any other provision of
6	law.
7	"§ 2183. Educational assistance: former captives
8	"(a) In order to respond to special circumstances, the
9	Secretary concerned may pay (by advancement or reimburse-
10	ment) a person who is a former captive for expenses incurred,
11	while attending an educational or training institution, for-
12	"(1) subsistence;
13	"(2) tuition;
14	"(3) fees;
15	"(4) supplies;
16	"(5) books;
17	"(6) equipment; and
18	"(7) other educational expenses.
19	"(b) Except as provided in section 2184 of this title,
20	payments shall be available under this section for a person
21	who is a former captive for education or training that
22	occurs—
23	"(1) after the termination of the status of that
24	person as a captive; and

"(2) on or before—

1	"(A) the end of any semester or quarter (as
2	appropriate) that begins before the end of the 10-
3	year period beginning on the date on which the
4	status of that person as a captive terminates; or
5	"(B) if the educational or training institution
6	is not operated on a semester or quarter system,
7	the earlier of the end of any course that began
8	before such date or the end of the 16-week period
9	following that date.
1()	"(c) Payments shall be available under this section only
11	to the extent that such payments are not otherwise author-
12	ized by law.
13	"\$ 2184. Termination of assistance
14	"Assistance under this chapter—
15	"(1) shall be discontinued for any person whose
16	conduct or progress is unsatisfactory under standards
17	consistent with those established under section 1724 of
18	title 38; and
19	"(2) may not be provided for any person for more
20	than 45 months (or the equivalent in other than full-
21	time education or training).
22	"§ 2185. Programs to be consistent with programs admin-
23	istered by the Veterans' Administration
24	"Regulations prescribed to carry out this chapter shall
95	provide that the programs under this chapter shall be consist-

	(;)
1	ent with the educational assistance programs under chapters
2	35 and 36 of title 38.".
3	(2) The table of chapters at the beginning of subtitle A
4	of such title, and the table of chapters at the beginning of
5	part III of such subtitle, are amended by inserting after the
6	item relating to chapter 109 the following new item:
	"110. Educational Assistance for Members Held as Captives and Their Dependents
7	(3) Chapter 110 of title 10, United States Code, as
×	added by paragraph (1), shall apply with respect to persons
9	whose captive status begins after January 21, 1981.
10	SEC. 806. EFFECTIVE DATE OF ENTITLEMENTS.
11	Provisions enacted by this title which provide new
12	spending authority described in section $401(e)(2)(C)$ of the
13	Congressional Budget Act of 1974 shall not be effective until
14	October 1, 1986.
15	TITLE IX—MARITIME SECURITY
16	SEC. 901. SHORT TITLE.
17	This title may be cited as the "International Maritime
18	and Port Security Act".
19	SEC. 902. INTERNATIONAL MEASURES FOR SEAPORT AND
20	SHIPBOARD SECURITY.
21	The Congress encourages the President to continue to

seek agreement through the International Maritime Organi-

23 zation on matters of international seaport and shipboard secu-

24 rity. In developing such agreement, each member country of

1	the International Maritime Organization should consult with
2	appropriate private sector interests in that country.] Such
3	agreement would establish seaport and vessel security etand measures
4	ards and could include—
5	(1) seaport screening of cargo and baggage similar
6	to that done at airports;
7	(2) security measures to restrict access to cargo,
8	vessels, and dockside property to authorized personnel
9	only;
10	(3) additional security on board vessels;
11	(4) licensing or certification of compliance with
12	appropriate security standards; and
13	(5) other appropriate measures to prevent unlaw-
14	ful acts against passengers and crews on board vessels.
15	SEC. 903. MEASURES TO PREVENT UNLAWFUL ACTS AGAINST
16	PASSENGERS AND CREWS ON BOARD SHIPS.
17	(a) Report on Progress of IMO.—The Secretary of
18	Transportation and the Secretary of State, jointly, shall
19	report to the Congress by December 31, 1986, on the
20	progress of the International Maritime Organization in devel-
21	oping recommendations on Measures to Prevent Unlawful
22	Acts Against Passengers and Crews On Board Ships.
23	(b) CONTENT OF REPORT.—The report required by
24	subsection (a) shall include the following information-

1	(1) the specific areas of agreement and disagree-
2	ment on the recommendations among the member na-
3	tions of the International Maritime Organization;
4	(2) the activities of the Maritime Safety Commit-
5	tee, the Facilitation Committee, and the Legal Com-
6	mittee of the International Maritime Organization in
7	regard to the proposed recommendations; and
8	(3) the security measures specified in the recom-
9	mendations.
()	(c) SECURITY MEASURES AT UNITED STATES
1	PORTS.—If the member nations of the International Mari-
2	time Organization have not finalized and accepted the pro-
3	3
4	tary of Transportation shall include in the report required by
5	this section proposed legislation for the implementation of se- or other
6	curity measures at United States ports and on vessels operat-
7	ing from those ports based on the assessment of threat from
8	acts of terrorism reported by the Secretary of Transportation
9	under section 905.
0	SEC. 904. PANAMA CANAL SECURITY.
1	Not later than 6 months after the date of enactment of
2	this Act, the President shall report to the Congress on the
3	status of physical security at the Panama Canal with respect
4	to the threat of international terrorism.

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1	SEC. 905. THREAT OF TERRORISM TO UNITED STATES PORTS
2	AND VESSELS.
3	Not later than December 31, 1986, and seminnually
4	thereafter, the Secretary of Transportation shall report to the
5	Congress on the threat from acts of terrorism to United
6	States ports and vessels operating from those ports.
. 7	SEC. 906. PORT, HARBOR, AND COASTAL FACILITY SECURITY.
8	The Ports and Waterways Safety Act of 1972 (33
9	U.S.C. 1221 et seq.) is amended by inserting after section 6
10	the following new section:
replacement language 11	"Sec. 7. Port, Harbor, and Coastal Facility
600 3/	SECURITY.
international require mean patrols, and order to proof or sabotage structure, or adjacent to	
18	waters of the United States, and
19	"(2) vessels and facilities located on the outer
20	Continental Shelf (as defined in section 2(a) of the
21	Outer Continental Shelf Lands Act).
22	"(b) Specific Authority.—In order to carry out this
23	section, the Secretary is authorized—
24	"(1) to obtain, analyze, and coordinate the use of

information concerning actual or potential terrorist

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coast Guard and the Coast Guard Reserve, and to train metabers of the Regular Coast Guard and the Coast Guard Reserve, and to train metabers of the Regular Coast Guard and the Coast Guard Reserve in the techniques of preventing and responding to acts of terrorism against such vessels and facilities: "(3) to use members of the Regular Coast Guard and the Coast Guard Reserve to carry out other activities authorized by law to be carried out by the Secretary, including inspections port and harbor patrols, and the establishment of security and safety zones, for the purpose of preventing acts of terrorism against such vessels and facilities; "(4) to purchase equipment for use by the Coast Guard, except that not more than 20 percent of any amounts appropriated to carry out this section may be used for purposes of this paragraph; and "(5) to develop plans and procedures to respond to acts of terrorism against such vessels and acilities. "(c) AUTHORIZATION OF APPROPRIATIONS.—There		threats to the vessels and facilities referred to in sub-
Coast Guard and the Coast Guard Reserve, and to train members of the Regular Coast Guard and the Coast Guard Reserve in the techniques of preventing and responding to acts of terrorism against such vessels and facilities: "(3) to use members of the Regular Coast Guard and the Coast Guard Reserve to carry out other activities authorized by law to be carried out by the Secretary, including inspections port and harbor patrols, and the establishment of security and safety zones, for the purpose of preventing acts of terrorism against such vessels and facilities; "(4) to purchase equipment for use by the Coast Guard, except that not more than 20 percent of any amounts appropriated to carry out this section may be used for purposes of this paragraph; and "(5) to develop plans and procedures to respond to acts of terrorism against such vessels and facilities. "(e) AUTHORIZATION OF APPROPRIATIONS.—There		2 section (a);
Coast Guard and the Coast Guard Reserve, and to train members of the Regular Coast Guard and the Coast Guard Reserve in the techniques of preventing and responding to acts of terrorism against such vessels and facilities: "(3) to use members of the Regular Coast Guard and the Coast Guard Reserve to carry out other activities authorized by law to be carried out by the Secretary, including inspections port and harbor patrols, and the establishment of security and safety zones, for the purpose of preventing acts of terrorism against such vessels and facilities; "(4) to purchase equipment for use by the Coast Guard, except that not more than 20 percent of any amounts appropriated to carry out this section may be used for purposes of this paragraph; and "(5) to develop plans and procedures to respond to acts of terrorism against such vessels and facilities. "(e) AUTHORIZATION OF APPROPRIATIONS.—There		3 (2) to recruit additional members of the Regular
train members of the Regular Coast Guard and the Coast Guard Reserve in the techniques of preventing and responding to acts of terrorism against such vessels and facilities: "(3) to use members of the Regular Coast Guard and the Coast Guard Reserve to carry out other activities authorized by law to be carried out by the Secretary, including inspections port and harbor patrols, and the establishment of security and safety zones, for the purpose of preventing acts of terrorism against such vessels and facilities; "(4) to purchase equipment for use by the Coast Guard, except that not more than 20 percent of any amounts appropriated to carry out this section may be used for purposes of this paragraph; and "(5) to develop plans and procedures to respond to acts of terrorism against such vessels and facilities. "(c) AUTHORIZATION OF APPROPRIATIONS.—There		4 Coast Guard and the Coast Guard Reserve and to
Coast Guard Reserve in the techniques of preventing and responding to acts of terrorism against such vessels and facilities: "(3) to use members of the Regular Coast Guard and the Coast Guard Reserve to carry out other activities authorized by law to be carried out by the Secretary, including inspections port and harbor patrols, and the establishment of security and safety zones, for the purpose of preventing acts of terrorism against such vessels and facilities; "(4) to purchase equipment for use by the Coast Guard, except that not more than 20 percent of any amounts appropriated to carry out this section may be used for purposes of this paragraph; and "(5) to develop plans and procedures to respond to acts of terrorism against such vessels and facilities. "(c) AUTHORIZATION OF APPROPRIATIONS.—There		5 train members of the Regular Coast Guard and the
sels and facilities: "(3) to use members of the Regular Coast Guard and the Coast Guard Reserve to carry out other activities authorized by law to be carried out by the Secretary, including inspections port and harbor patrols, and the establishment of security and safety zones, for the purpose of preventing acts of terrorism against such vessels and facilities; "(4) to purchase equipment for use by the Coast Guard, except that not more than 20 percent of any amounts appropriated to carry out this section may be used for purposes of this paragraph; and "(5) to develop plans and procedures to respond to acts of terrorism against such vessels and acilities. "(c) AUTHORIZATION OF APPROPRIATIONS.—There		6 Coast Guard Reserve in the techniques of preventing
sels and facilities: "(3) to use members of the Regular Coast Guard and the Coast Guard Reserve to carry out other activities authorized by law to be carried out by the Secretary, including inspections port and harbor patrols, and the establishment of security and safety zones, for the purpose of preventing acts of terrorism against such vessels and facilities; "(4) to purchase equipment for use by the Coast Guard, except that not more than 20 percent of any amounts appropriated to carry out this section may be used for purposes of this paragraph; and "(5) to develop plans and procedures to respond to acts of terrorism against such vessels and acilities. "(c) AUTHORIZATION OF APPROPRIATIONS.—There		7 and responding to acts of terrorism against such ves-
and the Coast Guard Reserve to carry out other activities authorized by law to be carried out by the Secretary, including inspections port and harbor patrols, and the establishment of security and safety zones, for the purpose of preventing acts of terrorism against such vessels and facilities; "(4) to purchase equipment for use by the Coast Guard, except that not more than 20 percent of any amounts appropriated to carry out this section may be used for purposes of this paragraph; and "(5) to develop plans and procedures to respond to acts of terrorism against such vessels and recilities. "(c) AUTHORIZATION OF APPROPRIATIONS.—There		8 sels and facilities
and the Coast Guard Reserve to carry out other activities authorized by law to be carried out by the Secretary, including inspections port and harbor patrols, and the establishment of security and safety zones, for the purpose of preventing acts of terrorism against such vessels and facilities; "(4) to purchase equipment for use by the Coast Guard, except that not more than 20 percent of any amounts appropriated to carry out this section may be used for purposes of this paragraph; and "(5) to develop plans and procedures to respond to acts of terrorism against such vessels and recilities. "(c) AUTHORIZATION OF APPROPRIATIONS.—There		9 "(3) to use members of the Regular Coast Guard
tary, including inspections port and harbor patrols, and the establishment of security and safety zones, for the purpose of preventing acts of terrorism against such vessels and facilities; "(4) to purchase equipment for use by the Coast Guard, except that not more than 20 percent of any amounts appropriated to carry out this section may be used for purposes of this paragraph; and "(5) to develop plans and procedures to respond to acts of terrorism against such vessels and recilities. "(c) AUTHORIZATION OF APPROPRIATIONS.—There	1	and the Coast Guard Reserve to carry out other activi-
tary, including inspections port and harbor patrols, and the establishment of security and safety zones, for the purpose of preventing acts of terrorism against such vessels and facilities; "(4) to purchase equipment for use by the Coast Guard, except that not more than 20 percent of any amounts appropriated to carry out this section may be used for purposes of this paragraph; and "(5) to develop plans and procedures to respond to acts of terrorism against such vessels and heilities. "(c) Authorization of Appropriations.—There	1	ties authorized by law to be carried out by the Secre-
the establishment of security and safety zones, for the purpose of preventing acts of terrorism against such vessels and facilities; "(4) to purchase equipment for use by the Coast Guard, except that not more than 20 percent of any amounts appropriated to carry out this section may be used for purposes of this paragraph; and "(5) to develop plans and procedures to respond to acts of terrorism against such vessels and heilities. "(c) Authorization of Appropriations.—There are authorized to be appropriated \$125,000,000, to be avail-	1:	tary, including inspections, port and harbor patrols, and
purpose of preventing acts of terrorism against such vessels and facilities; "(4) to purchase equipment for use by the Coast Guard, except that not more than 20 percent of any amounts appropriated to carry out this section may be used for purposes of this paragraph; and "(5) to develop plans and procedures to respond to acts of terrorism against such vessels and heilities. "(c) Authorization of Appropriations.—There are authorized to be appropriated \$125,000,000, to be avail-	13	the establishment of security and safety zones, for the
vessels and facilities; "(4) to purchase equipment for use by the Coast Guard, except that not more than 20 percent of any amounts appropriated to carry out this section may be used for purposes of this paragraph; and "(5) to develop plans and procedures to respond to acts of terrorism against such vessels and heilities. "(c) Authorization of Appropriations.—There are authorized to be appropriated \$125,000,000, to be avail-	14	purpose of preventing acts of terrorism against such
Guard, except that not more than 20 percent of any amounts appropriated to carry out this section may be used for purposes of this paragraph; and "(5) to develop plans and procedures to respond to acts of terrorism against such vessels and hicilities. "(c) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated \$125,000,000, to be avail-	15	vessels and facilities;
17 Guard, except that not more than 20 percent of any 18 amounts appropriated to carry out this section may be 19 used for purposes of this paragraph; and 20 "(5) to develop plans and procedures to respond 21 to acts of terrorism against such vessels and hecilities. 22 "(c) AUTHORIZATION OF APPROPRIATIONS.—There 23 are authorized to be appropriated \$125,000,000, to be avail-	16	"(4) to purchase equipment for use by the Coast
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20 "(5) to develop plans and procedures to respond 21 to acts of terrorism against such vessels and heilities. 22 "(c) AUTHORIZATION OF APPROPRIATIONS.—There 23 are authorized to be appropriated \$125,000,000, to be avail-	19	
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22 "(c) AUTHORIZATION OF APPROPRIATIONS.—There 23 are authorized to be appropriated \$125,000,000, to be avail-	21	
23 are authorized to be appropriated \$125,000,000, to be avail-	22	
24 able until expended, to carry out this section and to conduct 7	23	are authorized to be appropriated \$125,000,000, to be avail-
· · · · · · · · · · · · · · · · · · ·	24	able until expended, to carry out this section and to conduct 7

- 1 the assessments required by sections 905 and 907 of the Om-
- 2 nibus Diplomatic Security and Anti-Terrorism Act of 1986.".
- 3 SEC. 907. SECURITY STANDARDS AT FOREIGN PORTS.
- 4 (a) Assessment of Security Measures.—The Sec-
- 5 retary of Transportation shall develop and implement a plan
- 6 to assess the effectiveness of the security measures main-
- 7 tained at those foreign ports which the Secretary, in consul-
- 8 tation with the Secretary of State, determines pose a high
- 9 risk of acts of terrorism directed against passenger vessels.
- 10 (b) Consultation With the Secretary of
- 11 STATE.—In carrying out subsection (a), the Secretary of
- 12 Transportation shall consult the Secretary of State with re-
- 13 spect to the terrorist threat which exists in each country. The
- 14 Secretary of Transportation, in consultation with the Secre-
- 15 tary of State, shall determine which foreign ports are not
- 16 under the de facto control of the government of the country
- 17 in which they are located and pose a high risk of acts of
- 18 terrorism directed against passenger vessels.
- 19 (c) REPORT OF ASSESSMENTS.—Not later than 6
- 20 months after the date of enactment of this Act, the Secretary
- 21 of Transportation shall report to the Congress on the plan
- 22 developed pursuant to subsection (a) and how the Secretary
- 23 will implement the plan.
- 24 (d) DETERMINATION AND NOTIFICATION TO FOREIGN
- 25 COUNTRY.-If, after implementing the plan in accordance

- 1 with subsection (a), the Secretary of Transportation deter-
- 2 mines that a port does not maintain and administer effective
- 3 security measures, the Secretary of State (after being in-
- 4 formed by the Secretary of Transportation) shall notify the
- 5 appropriate government authorities of the country in which
- 6 the port is located of such determination, and shall recom-
- 7 mend the steps necessary to bring the security measures in
- 8 use at that port up to the standard used by the Secretary of
- 9 Transportation in making such assessment.
- 10 (e) Anti-Terrorism Assistance Related to Mar-
- 11 ITIME SECURITY.—The President is encouraged to provide
- 12 anti-terrorism assistance related to maritime security under
- 13 chapter 8 of part II of the Foreign Assistance Act of 1961 to
- 14 foreign countries, especially with respect to a port which the
- 15 Secretary of Transportation determines under subsection (d)
- 16 does not maintain and administer effective security measures.
- 17 SEC. 908. TRAVEL ADVISORIES CONCERNING SECURITY AT
- 18 FOREIGN PORTS.
- 19 (a) TRAVEL ADVISORY.—Upon being notified by the
- 20 Secretary of Transportation that the Secretary has deter-
- 21 mined that a condition exists that threatens the safety or se-
- 22 curity of passengers, passenger vessels, or crew traveling to
- 23 or from a foreign port which the Secretary of Transportation
- 24 has determined pursuant to section 907(d) to be a port which
- 25 does not maintain and administer effective security measures,



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the Secretary of State shall immediately issue a travel advi-
sory with respect to that port. Any travel advisory issued
pursuant to this subsection shall be published in the Federal
Register. The Secretary of State shall take the necessary
steps to widely publicize that travel advisory.
(b) LIFTING OF TRAVEL ADVISORY.—The travel advi-
sory required to be issued under subsection (a) may be lifted
only if the Secretary of Transportation, in consultation with
the Secretary of State, has determined that effective security
measures are maintained and administered at the port with
respect to which the Secretary of Transportation had made
the determination described in section 907(d).
(c) NOTIFICATION TO CONGRESS.—The Congress shall
be notified if any travel advisory imposed pursuant to this
section is lifted.
SEC. 909. SUSPENSION OF PASSENGER SERVICES.
(a) President's Determination.—Whenever the
President determines that a foreign nation permits the use of
territory under its jurisdiction as a base of operations or
training for, or as a sanctuary for, or in any way arms, aids,
or abets, any terrorist organization which knowingly uses the
illegal seizure of passenger vessels or the threat thereof as an
instrument of policy, the President may, without notice or
hearing and for as long as the President determines neces-

25 sary to assure the security of passenger vessels against un-

1 lawful seizure, suspend the right of any [passenger] vessel 2 common carrier to operate to and from, and the right of any 3 passenger vessel of the United States to utilize, any port in 4 that foreign nation for passenger service. (b) Prohibition.—It shall be unlawful for any passen-6 ger vessel common carrier, or any passenger vessel of the 7 United States, to operate in violation of the suspension of specifying 8 rights by the President under this section. sanetion) 9 SEC. 910. CRIMINAL SANCTIONS FOR THE SEIZURE OF VES-10 SELS BY TERRORISTS. 11 The Congress encourages the President-12 (1) to review the adequacy of domestic and international eriminal sanctions against terrorists who seize 13 or attempt to seize vessels; and 14 15 (2) to strenghten where necessary, through bilateral and multilateral efforts, the effectiveness of such 16 17 sanctions. Not later than one year after the date of enactment of this Act, the President shall submit a report to the Congress which includes the review of such sanctions and the efforts to improve such sanctions. SEC. 911. DEFINITIONS. 23 For purposes of this title-

"(c) PENALTY. -- Any person who knowingly and willfully operates a vessel in violation of this section shall be fined not more than \$50,000 for each violation or imprisoned for no more than five years, or both."

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1	(1) the term "common carrier" has the same
2	meaning given such term in section 3(6) of the Ship-
3	ping Act of 1984 (46 U.S.C. App. 1702(6)); and
4	(2) the terms "passenger vessel" and "vessel of
5	the United States" have the same meaning given such
6	terms in section 2101 of title 46, United States Code.
7	TITLE X—FASCELL FELLOWSHIP PROGRAM
8	SEC. 1001. SHORT TITLE.
9	This title may be cited as the "Fascell Fellowship Act".
10	SEC. 1002. FELLOWSHIP PROGRAM FOR TEMPORARY SERVICE
11	AT UNITED STATES MISSIONS IN THE SOVIET
12	UNION AND EASTERN EUROPE.
13	(a) Establishment.—There is hereby established a
14	fellowship program pursuant to which the Secretary of State
15	[will]provide fellowships to United States citizens while they
16	serve, for a period of between one and two years, in positions
17	formerly held by foreign national employees at United States
18	diplomatic or consular missions in the Soviet Union or East-
19	ern European countries.
20	(b) Designation of Fellowships.—Fellowships
21	under this title shall be known as "Fascell Fellowships".
22	(c) Purpose of the Fellowships.—Fellowships
23	under this title shall be provided in order to allow the recipi-
24	ent (hereafter in this title referred to as a "Fellow") to serve

25 on a short-term basis at a United States diplomatic or

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1	consular mission in the Soviet Union or an Eastern European
2	country in order to obtain first hand exposure to that country,
3	including (as appropriate) independent study in Soviet or
4	Eastern European area studies or languages.
5	(d) Individuals Who May Receive a Fellow-
6	SHIP.—To receive a fellowship under this title, an individual
7	must be a United States citizen who is an undergraduate or
8	graduate student, a teacher, scholar, or other academic, or an
9	other individual, who has expertise in Soviet or Eastern Eu-
10	ropean area studies or languages and who has a working
11	knowledge of the principal language of the country in which
12	he or she would serve.
13	(e) Women and Members of Minority Groups.—
14	In carrying out this section, the Secretary of State shall ac-
15	tively recruit women and members of minority groups.
16	SEC. 1003. FELLOWSHIP BOARD.
17	(a) Establishment and Function.—There is hereby
18	established a Fellowship Board (hereafter in this title referred
19	to as the "Board"), which shall select the individuals who
20	will be eligible to serve as Fellows.
21	(b) MEMBERSHIP.—The Board shall consist of 9 mem-
22	bers as follows:
23	(1) A senior official of the Department of State

(who shall be the chair of the Board), designated by

may

the Secretary of State.

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1	(2) An officer or employee of the Department of
2	Commerce, designated by the Secretary of Commerce.
3	(3) An officer or employee of the United States
1	Information Agency, designated by the Director of that
5	Agency.
6	(4) Six academic specialists in Soviet or Eastern
7	European area studies or languages, appointed by the
8	Secretary of State (in consultation with the chairman
9	and ranking minority member of the Committee on
0	Foreign Affairs of the House of Representatives and
1	the chairman and ranking minority of the Committee
2	on Foreign Relations of the Senate).
3	(c) MEETINGS.—The Board shall meet at least once
4	each year to select the individuals who will be eligible to
5	serve as Fellows.
6	(d) COMPENSATION AND PER DIEM.—Members of the
7	Board shall receive no compensation on account of their serv-
8	ice on the Board, but while away from their homes or regular
9	places of business in the performance of their duties under
0	this title, may be allowed travel expenses, including per diem
1	in lieu of subsistence, in the same manner as persons em-
2	ployed intermittently in the Government service are allowed
3	expenses under section 5703 of title 5 of the United States
4	Code.

1 SEC. 1004. FELLOWSHIPS.
2 (a) NUMBER.—Up to 100 fellowships may be provide
3 under this title each year.
4 (b) REMUNERATION AND PERIOD.—The Board sha
5 determine, taking into consideration the position in which
6 each Fellow will serve and his or her experience and
7 expertise—
8 (1) the amount of remuneration the Fellow wil
9 receive for his or her service under this title, and
10 (2) the period of the fellowship, which shall be
11 between one and two years.
12 (c) Training.—Each Fellow may be given appropriate
13 training at the Foreign Service Institute or other appropriate
14 institution.
15 (d) Housing and Transportation.—The Secretary
16 of State shall, pursuant to regulations—
17 (1) provide housing for each Fellow while the
18 Fellow is serving abroad, including (where appropriate)
19 housing for family members; and
20 (2) pay the costs and expenses incurred by each
Fellow in traveling between the United States and the
country in which the Fellow serves, including (where
23 appropriate) travel for family members.
24 (e) Effective Date.—Subsection (d) of this section
25 shall not take effect until October 1, 1986.

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1	SEC. 1005. SECRETARY OF STATE.
2	(a) DETERMINATIONS.—The Secretary of State shall
3	determine which of the individuals selected by the Board wil
4	serve at each United States diplomatic or consular mission in
5	the Soviet Union or Eastern Europe and the position in
6	which each will serve.
7	(b) AUTHORITIES.—Such service shall be in accordance
8	with the relevant authorities of the Foreign Service Act of
9	1980, the State Department Basic Authorities Act of 1956
10	and title 5 of the United States Code.
11	(c) FUNDING.—Funds appropriated to the Departmen
12	of State for "Salaries and Expenses" shall be used for the
13	expenses incurred in carrying out this title.
14	TITLE XI—SECURITY AT MILITARY BASES
15	ABROAD
16	SEC. 1101. FINDINGS.
17	The Congress finds that—
18	(1) there is evidence that terrorists consider base
19	and installations of United States Armed Forces out
20	side the United States to be targets for attack;
21	(2) while considerable attention has been given to
22	the protection of military materiel positioned outsid

the United States, less attention has been given to the

protection of members of the Armed Forces, and mem-

bers of their families, stationed outside the United

•	(3) current programs to educate members of the
2	Armed Forces, and members of their families, statione
3	outside of the United States to the threats of terrori
4	activity and how to protect themselves should be sui
5	stantially expanded.
6	SEC. 1102. RECOMMENDED ACTIONS BY THE SECRETARY O
7	DEFENSE.
8	It is the sense of the Congress that—
9	(1) the Secretary of Defense should review th
()	security of each base and installation of the Depart
1	ment of Defense outside the United States, includin
2	the family housing and support activities of each suc
3	base or installation, and take the steps the Secretar
1	considers necessary to improve the security of suc
5	bases and installations; and
3	(2) the Secretary of Defense should institute a
7	program of training for members of the Armed Forces
3	and for members of their families, stationed outside the
)	United States concerning security and anti-terrorism.
	· · · · · · · · · · · · · · · · · · ·

States; and

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- 1 SEC. 1103. REPORT TO THE CONGRESS.
- No later than March 31, 1987, the Secretary of Defense
- 3 shall report to the Congress on any actions taken by the
- 4 Secretary described in section 1102.

Passed the House of Representatives March 18, 1986.

Attest:

BENJAMIN J. GUTHRIE,

Clerk.