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DOCUMENT NO.	102710
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OFFICE OF POLICY DEVELOPMENT

STAFFING MEMORA	NDUM		*		
DATE:12/8/82	ACTION/CO	ONCURREN	CE/COMMENT DUE BY:	12/17/82	
SUBJECT: Revision	of Mobili	zation S	Scenarios		
				2	-
	12				
	ACTION	FYI		ACTION	FYI
HARPER			DRUG POLICY		
PORTER			TURNER		
✓ BARR			D. LEONARD		
BLEDSOE			OFFICE OF POLICY	INFORMATIO	N
BOGGS			HOPKINS		
BRADLEY			COBB		
CARLESON			PROPERTY REVIEW BO	ARD 🗌	
DENEND			OTHER	**	
FAIRBANKS				🗆	
FERRARA					
GALEBACH			-		
GARFINKEL				🗆	
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B. LEONARD			****	🗆	
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ROPER					
SMITH			-		
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REMARKS:

Please handle.

M. Whimann for action



EMERGENCY MOBILIZATION PREPAREDNESS BOARD Washington, D.C. 20472

DEC 3 - 1982

MEMORANDUM FOR: BOARD MEMBERS

WORKING GROUP CHAIRMEN

of the way

FROM: Lee M. Thomas

Executive Secretary

SUBJECT:

Revision of Mobilization Scenarios

Reference is made to an October 5, 1982 memorandum which requested your comments on five scenarios prepared by the Military Mobilization Working Group. I realize that your response has been delayed because of the REX-82 BRAVO exercise play. However, it is still imperative that we receive your comments so that the scenarios can be completed. I would appreciate your response by December 17, 1982

DOCUMENT NO	103013
DOCUMENT NO.	100010

PD

OFFICE OF POLICY DEVELOPMENT

STAFFING MEMO	RANDUM				
DATE:12/14/82	ACTION/C	ONCURREN	CE/COMMENT DUE BY:	FYI	
SUBJECT:			Emergency Mobiliz		aredness
	ACTION	FYI		ACTION	FYI
HARPER		. 🗆	DRUG POLICY		
PORTER			TURNER		
BARR		A	D. LEONARD		
BLEDSOE			OFFICE OF POLICY	INFORMATIO	N
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ADMINISTRATION				🗆	
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REMARKS:

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EMERGENCY MOBILIZATION PREPAREDNESS BOARD Washington, D.C. 20472

DEC 1 8 1982

MEMORANDUM FOR: | BOARD MEMBERS

FROM:

Lee M. Thomas

Executive Secretary

SUBJECT:

Plan of Action on Emergency Mobilization Preparedness

The minutes of the seventh Board meeting have not been forwarded as yet because they have not been approved. In the meantime, to avoid further delay, the following points which require additional consideration have been extracted.

COST IMPLICATION DATA. It is imperative that cost implication data be provided for every implementation measure. The cost data, as well as other information, will be used to determine those measures that will remain in the approved Plan of Action. Mr. Mehle of the Department of Treasury made a strong case concerning the dangers of displaying cost figures in a document that most likely will be open to review. In view of his suggestion, it is now envisioned that the cost implication data will be made available to Board and Working Group members in a separate document, but will not be displayed in the National Plan of Action. See attachment 1 for a recapitulation of the most recent cost implication data. The data may still be upgraded, if desired.

PRIORITY FUNDING IN AGENCY BUDGETS. The National Plan of Action, when finally approved by the Board and signed by the President, will be a directive to the Departments and Agencies of the Executive Branch. Each Department and Agency will be expected to fully comply, on schedule, with the requirements as stated in the milestones of each measure. This, of course, will require commitment of Department and Agency resources, specifically personnel and funds. Once signed, changes to the Plan will be authorized only upon adequate justification and Board approval. Therefore, adjustments to the Plan of Action must occur before final Board approval.

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IMPLEMENTATION MEASURE PRIORITY. The line showing the priority of each measure has been left blank in the draft. The priorities were set by the Working Groups and were relevant only within that particular preparedness area. They are being provided for information to the Board and Working Group members in a separate document. See attachment 2. The priorities will not be displayed in the National Plan of Action. Once an implementation measure is included in the approved Plan of Action, it automatically will have priority status as described above under "PRIORITY FUNDING IN AGENCY BUDGETS."

INCORPORATE MEASURE A-1 INTO MEASURE A-3. It was the consensus that measure A-1 was addressed in measure A-3.

CHANGE FOOTNOTE ON MEASURE H-1 AND ADD A SIMILAR ONE TO MEASURE H-2. There appeared to be consensus that the footnote should read "excludes military operational plans."

ECONOMIC STABILIZATION AND PUBLIC FINANCE MEASURES SHOULD INCLUDE MORE

POSITIVE INDUCEMENTS SUCH AS DEFENSE PRODUCTION ACT (DPA). There appeared to be
consensus that the DPA should be addressed in the Industrial Mobilization area
rather than in Economic Stabilization and Public Finance which, in fact, it
is. The point was made clearly that the direct and indirect controls described
in section E of the Plan of Action were merely options that could be invoked if,
in the last resort, the free market could not be relied upon, but only at the
latest appropriate moment. The National Policy Statement on Emergency Mobilization
Preparedness (NSDD-47) establishes, without question, the Administration's
reliance on the allocative efficiencies of the free market.

PUBLIC FINANCING OF A MOBILIZATION. This was a subject of discussion at the meeting. It comes under the responsibility of the Economic Stabilization and Public Finance Working Group, which will investigate various methods, prepare option papers, and be prepared to brief the Board if desired. The Working Group has included measure E-3 to accomplish the investigation of alternatives.

The point was made that there are several areas of overlap among implementation measures and milestones of the preparedness areas. It was indicated that a comprehensive review should be made to identify these overlapping items. An example of this situation is a measure, which appears in 11 of the 12 prepardensss areas, and calls for a review of authorities. In fact, the Working Groups are reviewing legislation and other authorities but only in the preparedness area under their purview. The Government Operations Working Group will make use of the efforts of each group to pull together a coordinated data base of all emergency authorities which will be available for use by every Department and Agency.

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A basic function of the 12 Working Group Coordinators is to assure coordination and consistency of the actions taken pursuant to the Plan of Action. It is, however, ultimately the responsibility of the Departments/Agencies to achieve coordinated and consistent emergency mobilization preparedness measures. The Secretariat has conducted a review of the draft plan to identify areas where improved coordination would be desirable. The activities identified by the Secretariat will be brought to the attention of the affected working groups for resolution.

The results of the review are at Attachment 3. Some of the areas listed may already have been addressed by the relevant Working Groups. Because the language of the draft Plan of Action is intentionally general, other areas of potential overlap, etc., may be identified as more detailed plans are developed.

SUMMARY

Please review the considerations detailed in this memorandum as they pertain to the second draft of the Plan of Action. It is requested that comments on these and any additional considerations or issues be delivered to me not later than noon on December 22, 1982. These comments will be used to modify the Plan so that a third draft will be available for consideration at the next Board meeting on January 5, 1983.

Attachments

cc: Working Group Chairmen

RECAPITULATION OF COST IMPLICATION DATA FROM PLAN OF ACTION

WITHIN CURRENT BUDGETS

		<u>FY83</u>	<u>FY84</u>	<u>FY85</u>		
A1		600K	6000K	600K		
A2		352K	100K	100K		
A3		3,421K	199K	296K		
A4	1	50K	_25K_			
, ,	SUBTOTAL	4,423K	924K	996K	\$	6,343K
	2.					
В1		450K				
В2		240K				
В3		. 100K	50K			
В4		75K				
В5		<u>540K</u>	<u>535K</u>	500K	* <u>*</u>	
b	SUBTOTAL	1,405K	585K	500K	\$	2,490K
Cl	(#)	200K	200K	200K		
C2		110K	110K	110K		
C3		95K	140K	140K		
C4		1K	1K	1K		
C5		7K	8K	9K		
	SUBTOTAL	413K	459K	460K	\$	1,332K

		<u>FY83</u>	FY84	FY85	G
D1		200K	400K		
D2		200K	400K		
D3		400K	400K		
D4		350K	350K		
D5		400K		,	
D6		400K	400K		
D7		150K	250K		
D8		<u>250K</u>	<u>175K</u>		
	SUBTOTAL	2,350K	2,375K	0	\$ 4,725K
			, ,		
E1		15K	· ·		
E1 E2			<u></u>		
		15K		 	
E2		15K 14K	 20K	 	
E2 E3	SUBTOTAL	15K 14K	20K	 	\$ 64K
E2 E3	SUBTOTAL	15K 14K 15K			
E2 E3 E4	SUBTOTAL	15K 14K 15K 44K			
E2 E3 E4		15K 14K 15K 44K 142,700K			

	FY83	FY84	FY85	FY86
Gl	140K	140K	115K	115к
G2	9,590K	9,590K	9,600K	9,600K
G3	5,520K	5,050K	5,000K	5,000K
G4	26,430K	29,880K	32,050K	32,750K
G5	102K	116K	116K	116K
G6	1,850К	2,050K	2,250K	1,210K
G7	8K	6K	5K	8K
G8	830K	610K	710K	710K
G9	1,900K	1,900K	2,000K	2,000K
G10	150K	168K	225K	156K
G11	<u>1K</u>	1K	1K	1K
SUBTOTAL	46,521K	49,511K	52,072K	51,666K \$199,770K
H1	157K	260K	60K	
н3	61K	310K	302K	
н4	61K	3K		
н5	1K	_	.· <u> </u>	
SUBTOTAL	280K	573K	362K	\$ 1215K

4

	<u>FY83</u>	FY84	FY85	FY86	
J1	100K				. ,
J2	183K	50K			
J3	150K	150K			
Ј4	500K	600K			
J5	150K	50K			
J6	250K	100K			
J7	200K	200K			
18	150K	_50K_			
SUBTOTAL	1,683K	1,200K		a .	\$ 2,883K
	•	\			
K1	120K	130K	40K		
К2	100K	80K		. 15	
к3	0	20K	30		
K4	_50K	_60K	_10K		
SUBTOTAL	270K	290K	80K		\$ 640K

		FY83	FY84	FY85	FY86	
L1		100K	70K			
L2		120K	95К	65K		
L3		165K	45K	30K		
L4		745K	1,190K	400K		
L5		53K	50K	50K		
L6		<u>90K</u>	<u>40K</u>	_30K	·	
	SUBTOTAL	1,273K	1,490K	575K		\$3,338K
M1		102K	103К	?	?	
M2		50K	50K			
м3		· 100K	225K			
M4		50K	50K			
М5		50K	50K		45. 	
М6		_50K	_50K			
	SUBTOTAL	402K	528K			\$ 930K
	TOTAL	206,764K	57,955K	55,045K	51,666K	

REQUIRES ADDITIONAL APPROPRIATIONS

		FY83	FY84	<u>FY85</u>		
A2		1,880K	1,815K	150K		
A3			75K	100K		
	SUBTOTAL	1,880K	1,890K	250K		\$4,020K
В1			200K	200K		
В2			500K	2,000K		
в3			50K			
В4			50K	50K		
	•	-		\		
	SUBTOTAL		800K	2,250K	* 3	\$3,050K
					**	
C1		300K	950K	3,950K		
	SUBTOTAL	300K	950K	3,950K		\$5,200K

	FY83	FY84	FY85	
D1 .		40K		
D2	70K	9,000K		
D3 .	200K	200K		
D4	YES	YES		
				T.
D6	15K	200K		11
D7	20K	320K		4
D8	31 <u>6 - 417</u> K	3 <u>16 - 417</u> K		_
SUBTOTAL	722K	10,177K		\$ 10,899К
	•	. \		
F1		318,000K	410,000K	
F2		20,100K		vs.
F3		6,900K		

	,	<u>FY83</u>	FY84	FY85	FY86	
L1		-	6K	-	-	
L3		135К	20K	-	-	
L4	(·	150K	30K	-	-	
L5		-	304K	378K	-	
L6		<u>220K</u>	6,465K	<u>197K</u>	-	
	SUBTOTAL	505K	6,825K	575K		\$ 7,905K
М1		24K	894K	-		
	SUBTOTAL	. ——— 24K	894K	-		\$ 918K
	TOTALS	3,431	366,536	417,025	e 5	

GRAND TOTAL - ALL FYS (Within Current Budget) 371,430,000

GRAND TOTAL - ALL FYS (Requires Additional Funding) 786,992,000

GRAND TOTAL - ALL FYS (Within and Additional) 1,158,422,000

RECAP OF PRIORITIES OF MEASURES WITHIN WORKING GROUPS

Military Mobilization	Measure	Priority
	A-1 A-2 A-3	1 of 3 2 of 3 3 of 3
Industrial Mobilization	B-1 B-2 B-3 B-4 B-5	1 of 5 1 of 5 1 of 5 1 of 5 1 of 5
Human Resources	C-1 C-2 C-3 C-4 C-5	1 of 5 2 of 5 3 of 5 4 of 5 5 of 5
<u>Health</u>	D-1 D-2 D-3 D-4 D-5 D-6 D-7 D-8	1 of 8 2 of 8 3 of 8 4 of 8 5 of 8 6 of 8 7 of 8 8 of 8
Economic Stabilization and Public Finance	E-1 E-2 E-3 E-4	1 of 4 1 of 4 1 of 4 2 of 4
Civil Defense	F-1 F-2 F-3	1 of 3 1 of 3 1 of 3
Earthquakes	G-1 G-2 G-3 G-4 G-5 G-6 G-7 G-8 G-9 G-10 G-11	7 of 11 3 of 11 5 of 11 4 of 11 1 of 11 6 of 11 2 of 11 9 of 11 10 of 11 8 of 11 11 of 11

	Measure	Priority
Government Operations	H-1 H-2 H-3 H-4 H-5	1 of 5 2 of 5 3 of 5 4 of 5 5 of 5
Emergency Communications	J-1 J-2 J-3 J-4 J-5 J-6 J-7 J-8	1 of 8 1 of 8 1 of 8 2 of 8 1 of 8 2 of 8 2 of 8 1 of 8
Law Enforcement and Public Safety	K-1 K-2 K-3 K-4	1 of 4 3 of 4 2 of 4 4 of 4
Food and Agriculture	L-1 L-2 L-3 L-4 L-5 L-6	6 of 6 5 of 6 4 of 6 3 of 6 1 of 6 2 of 6
Social Services	M-1 M-2 M-3 M-4 M-5	1 of 6 2 of 6 3 of 6 4 of 6 5 of 6

IMPLEMENTATION MEASURES REQUIRING FURTHER COORDINATION

OVERLAP

Industrial Protection

Civil Defense - industrial protection analyses (F-3)

Economic Stabilization - protection of financial records, computer systems and money supply (E-4)

Key Industries

Civil Defense - identifying key industries (F-2) Industrial Mobilization - identifying critical industries (B-5) Earthquakes - assess impact of earthquakes on key industries (E-7)

Resource Claimancy

Industrial Mobilization - improving resource claimancy system (B-2) Health - medical resource claimancy manual (D-3)

Communications

Health - emergency medical communications inventory (D-4)
Civil Defense - emergency communications in CD (F-1)
Emergency Communications - domestic telecommunications (J-1)
Government Operations - communication needs for continuity of government (H-2)

Public Information

Civil Defense - public information and education (F-1) Health - education/information program for general public (D-6)

Legislative Authorities

Government Operations - review authorities (H-2) Most other working groups - review authorities

Law Enforcement Resources

Social services - possible requirements for law enforcement resources (M-1, M-3) Law Enforcement - inventory assets and requirements (K-3)

Indirect Controls/Incentives

Economic Stablization - consideration of controls (E-1)
Industrial Mobilization - propose ways of improving industrial base (B-5)
Emergency Communications - possible incentives to industry (J-5)

Mobilization Financial Requirements

Military Mobilization - plans to manage transition to mobilization (A-3) Economic Stablilization - emergency public financing (E-3)

2

Stockpile Funding

Industrial Mobilization - off budget stockpile funding (B-4) Economic Stabilization - emergency financing (E-3)

Wage - Price Stabilization

Human Resources - wage and salary stabilization plans (C-4) Economic Stabilization - possible controls on prices/wages (E-1)

Personnel

Military Mobilization - mobilization support plans (A-3) Human Resources - priority and allocation system (C-1) Health - health care personnel allocation (D-2) Social Services - personnel inventory and assignment (M-4)

Earthquake Response

Earthquakes - federal response plans (G-5)
Health - National Emergency Medical Care System (D-1)
Social Services - emergency social services (M-3)
Military Mobilization - changes in military assistance to civil authorities (A-4)

Military Assistance to Civil Authorities (MACA)

Military Mobilization - possible MACA changes (A-4)
Law Enforcement - law enforcement resources/requirements (K-3)

Military Support to Civil Defense (MSCD)

Military Mobilization - possible changes to MSCD (A-4) Civil Defense - planning assumptions (F-1)

Critical Skills

Human Resources - identify key workers and skill shortages (C-1) Industrial Mobilization - identify key industries (B-5) Civil Defense - key worker protection (F-3)

Assess Industrial Capacity

Industrial Mobilization - improve capability to assess industry (B-5) Human Resources - information system for key skills (C-3)

International Negotiation

Military Mobilization - host nation/overflight accords (A-2) Industrial Mobilization - coproduction, offset arrangements (B-1) Law Enforcement - international agreements (K-4) Economic Stabilization - foreign trade controls (E-2)

3

POSSIBLE GAPS

Law Enforcement and Public safety - the Plan of Action does not refer to state/local law enforcement roles, resources etc.

Industrial Mobilization - the Plan of Action makes no reference to fuel/energy.

Transportation - the implementation measures in several preparedness areas make no reference to transportation.

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OFFICE OF POLICY DEVELOPMENT

STAFFING MEMORANDUM								
DATE:12/8/82	ACTION/C	ONCURREN	ICE/COMMENT DUE BY:	12/17/82				
SUBJECT: Revision	of Mobili	zation	Scenarios					
HARPER	ACTION		DRUG POLICY	ACTION	FYI			
PORTER			TURNER					
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BRADLEY			COBB					
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DENEND			OTHER					
FAIRBANKS				🗆				
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GALEBACH								
GARFINKEL								
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B. LEONARD								
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ADMINISTRATION				🗆				

REMARKS:

Please handle.

M. Whimann for action



EMERGENCY MOBILIZATION PREPAREDNESS BOARD Washington, D.C. 20472

DEC 3 - 1982

MEMORANDUM FOR: BOARD MEMBERS

WORKING GROUP CHAIRMEN

FROM:

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Executive Secretary

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