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NATIONAL SECURITY COUNCIL  
WASHINGTON, D.C. 20506

WS

F0005

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CO165

F0006-11

December 17, 1985

LK

F0006-12

MEMORANDUM FOR RONALD K. PETERSON

FROM: WILLIAM F. MARTIN *WFM*

SUBJECT: USIA's Draft Report on S. 1847, Regarding a  
Samantha Smith Memorial Exchange with the USSR

We have reviewed and concur in USIA's draft report on S. 1847 (Tab A), proposing a "Samantha Smith Memorial Exchange Program" with the USSR.

Attachment:

Tab A USIA's Draft Letter and S. 1847

NSC#8509763



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

December 6, 1985

**SPECIAL**

LEGISLATIVE REFERRAL MEMORANDUM

TO: Legislative Liaison Officer-  
National Security Council  
Department of State

SUBJECT: USIA's draft report on S. 1847, regarding a  
Samantha Smith Memorial Exchange with the USSR.

The Office of Management and Budget requests the views of your agency on the above subject before advising on its relationship to the program of the President, in accordance with OMB Circular A-19.

A response to this request for your views is needed no later than  
MONDAY, JANUARY 6, 1986.

Questions should be referred to Sue Thau (395-7300),  
the legislative analyst in this office or to Pat Schlueter  
(395-4580).

RONALD K. PETERSON FOR  
Assistant Director for  
Legislative Reference

Enclosures  
cc:

**SPECIAL**

**United States  
Information  
Agency**

Washington, D.C. 20541



**USIA**

Dear Mr. Chairman:

Thank you for your letter of November 18 to Director Wick, who is out of the city. You asked for our comments on S. 1847, proposing a "Samantha Smith Memorial Exchange Program." As the President reported to the Congress upon his return from Geneva, the Administration shares with the bill's sponsors a strong interest in increasing the number of people-to-people contacts -- especially among young people -- between the United States and the Soviet Union.

The President has spoken of his interest in a broad range of exchange programs in addition to those specified in the exchanges agreement just signed in Geneva. We expect that the Administration, in consultation with the Congress, will move quickly to develop and negotiate with the Soviets a number of programs involving both Soviets and Americans, particularly in view of the traditional Soviet reluctance to allow large numbers of Soviet youth to participate in such programs. The Samantha Smith Memorial Exchange Program, as proposed, is directed primarily at American students who would travel to the Soviet Union for area and language studies. We hope that such an effort will be only one aspect of expanded exchanges with the Soviet Union and would prefer that it develop as part of the broader expansion of contacts.

The President has also spoken of his intention that expanded exchanges would be truly "people-to-people," involving the American private and voluntary sectors that are a critical component of successful exchange programs. There are already a number of privately sponsored exchange programs with the Soviet Union similar to those envisioned in the proposed legislation. We believe it important that Federally supported programs be designed so that they will not displace these ongoing private efforts, or other private activities that will develop as a result of heightened interest in U.S.-USSR exchange programs.

The Honorable  
Richard G. Lugar  
Chairman  
Committee on Foreign Relations  
United States Senate

Finally, Section 3 of the bill would add yet another earmark to the Agency's Fiscal Year 1986-1987 Authorization Bill. Given the number of earmarks already in the Authorization and the fact that the appropriations process is moving to reduce the amount available for exchange-of-persons programs from the levels originally authorized, this provision would be a disservice to the Agency's other programs. In view of our substantive concerns, which we believe can only be addressed through thorough program development and negotiation, we view this proposed further earmarking, at best, as premature.

Having stated our concerns about specific features of the bill, let me reiterate our strong support for its general intent -- to increase significantly the number of people-to-people exchanges with the Soviet Union. We are hopeful that progress in developing such exchanges will be rapid and enjoy the full support of the Administration, the Congress, and the Soviets.

Thank you for the opportunity to comment.

Sincerely,

Marvin L. Stone  
Deputy Director

99TH CONGRESS  
1ST SESSION

# S. 1847

To provide for a Samantha Smith Memorial Exchange Program to promote youth exchanges between the United States and the Soviet Union, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

NOVEMBER 12, 1985

Mr. MITCHELL (for himself and Mr. COHEN) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

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## A BILL

To provide for a Samantha Smith Memorial Exchange Program to promote youth exchanges between the United States and the Soviet Union, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*  
3       That (a) the purpose of this Act is to promote friendship and  
4       understanding between the United States and the Soviet  
5       Union through the establishment of a program for the ex-  
6       change of youths of the two countries and to recognize the  
7       contribution made by Samantha Smith in furthering this goal.

8       (b) To carry out the purposes of this Act, the Director of  
9       the United States Information Agency (hereafter in this Act

1 referred to as the "Director") is authorized to provide by  
2 grant, contract, or otherwise for educational exchanges,  
3 visits, or interchanges between the United States and the  
4 Soviet Union of American and Soviet youths under the age of  
5 21.

6 (c) The President is authorized to enter into an agree-  
7 ment with the Government of the Soviet Union to carry out  
8 subsection (b).

9 SEC. 2. (a)(1) The Director is authorized to award  
10 scholarships to exceptional students—

11 (A) who have not obtained 25 years of age;

12 (B) who are enrolled in institutions of higher edu-  
13 cation;

14 (C) who are studying in the Soviet Union in pro-  
15 grams approved by such institutions; and

16 (D) who meet the conditions of subsection (c).

17 (2) In awarding scholarships under this subsection, the  
18 Director shall consider the financial need of the applicants.

19 (3) Each scholarship awarded under paragraph (1) may  
20 not exceed \$5,000 in any academic year of study.

21 (b) The Director shall prescribe such regulations as may  
22 be necessary to establish procedures for the submission and  
23 review of applications for scholarships awarded under this  
24 section.



1 (c)(1) A student awarded a scholarship under this sec-  
2 tion shall continue to receive such scholarship only during  
3 such periods as the Director finds that he or she is maintain-  
4 ing satisfactory proficiency in his or her studies.

5 (2) Not later than 30 days after the close of an academic  
6 year for which funds are made available under this Act, each  
7 institution of higher education, one or more students of which  
8 have been awarded a scholarship under this Act, shall pre-  
9 pare and transmit to the Director a report describing the  
10 level of proficiency achieved by such students in their studies.

11 (d) For purposes of this section, the term "institution of  
12 higher education" has the same meaning given such term in  
13 section 1201(a) of the Higher Education Act of 1965.

14 SEC. 3. Of the amounts authorized to be appropriated  
15 by section 201 of the Foreign Relations Authorization Act,  
16 Fiscal Years 1986 and 1987, \$2,000,000 for each of the  
17 fiscal years 1986 and 1987 shall be available only to carry  
18 out the purposes of this Act.

19 SEC. 4. Activities carried out under this Act may be  
20 referred to as the "Samantha Smith Memorial Exchange  
21 Program".

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NATIONAL SECURITY COUNCIL  
WASHINGTON, D.C. 20506

December 10, 1985

ACTION

MEMORANDUM FOR WILLIAM F MARTIN

FROM: JACK F. MATLOCK

SUBJECT: USIA's Draft Report on S. 1847, Regarding a  
Samantha Smith Memorial Exchange with the USSR

I have reviewed and concur in USIA's draft report on S. 1847 (Tab A) regarding a Samantha Smith Memorial Exchange Program with the USSR. Attached at Tab I is a memorandum to Ronald K. Peterson for your signature.

Sestanovich, Mandel, Raymond and Sable concur.

RECOMMENDATION

That you sign the memorandum at Tab I.

Approve

WFM

Disapprove

\_\_\_\_\_

Attachments:

Tab I Memorandum to Donald K. Peterson  
Tab A USIA's Draft Report and S. 1847

**National Security Council  
The White House**

*Emm*

85 DEC 16 P 5: 57

System # I  
Package # 9763  
*BT*

	SEQUENCE TO	HAS SEEN	DISPOSITION
Bob Pearson	<u>1</u>	<u>P</u>	<u>A</u>
William Martin	<u>1</u>		<u>A</u>
John Poindexter			
Paul Thompson			
Wilma Hall			
Bud McFarlane			
William Martin			
NSC Secretariat	<u>2</u>	<u>Jul 12/17</u>	<u>J</u>
Situation Room			

I = Information    A = Action    R = Retain    D = Dispatch    N = No further Action

cc: VP    Regan    Buchanan    Other \_\_\_\_\_

COMMENTS

Should be seen by: \_\_\_\_\_  
(Date/Time)

85 DEC 16 P 5: 23

NSC/S PROFILE

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ID 8509763

RECEIVED 10 DEC 85 09

TO MARTIN

FROM PETERSON, R

DOCDATE 06 DEC 85

KEYWORDS: USSR

HUMAN RIGHTS

CONGRESSIONAL

LEGISLATIVE REFERRAL

SUBJECT: USIA DRAFT RPT ON S-1847 RE SAMANTHA SMITH MEMORIAL EXCHANGE W/ USSR

ACTION: MEMO MARTIN TO PETERSON

DUE: 13 DEC 85 STATUS S FILES WH

FOR ACTION

FOR CONCURRENCE

FOR INFO

MATLOCK

SESTANOVICH

MANDEL

DANZANSKY

RAYMOND

SABLE

MAJOR

STEINER

LENCZOWSKI

SACHS

COMMENTS

REF#

LOG

NSCIFID

( KL )

ACTION OFFICER (S) ASSIGNED ACTION REQUIRED DUE COPIES TO

*Martin* *X* *12/16* *for Signature* *12/16* *SM, LNA*  
*C* *1417* *Pearson Sgd Memo*

DISPATCH

W/ATTCH FILE