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Last Updated: 07/16/2025

## THE WHITE HOUSE WASHINGTON

November 12, 1986

Dear Dr. Rodgers:

Thank you for sending me the book No, I'm Not Afraid by Irina Ratushinskaya. You were very kind and I'm most grateful.

Quite some time ago I received, by way of our United States Information Agency, a letter from a Soviet labor camp. It was handwritten and so tiny, (only four inches in width and three quarters of an inch from top to bottom) that it must have been interpreted by using a powerful glass. It was in Russian, but an English version was provided by those who saw that the smuggled letter reached me. It was a letter congratulating me on my election. It contained 47 words, plus the salutation, and the signatures of 10 women prisoners. Accompanying it was a four-inch by four-inch, handmade chart -in the same tiny writing -- the record of the hunger strikes by the ten women between August 1983 through December 1984.

As I read Irina's book, something prompted me to get out this letter. The ten signatures are the women Irina writes about in her book, including herself of course. I'm sure you can understand what meaning the book has for me now. Thank you for your kindness.

Sincerely,

### RONALD REAGAN

The Reverend Dr. Richard Rodgers 63 Meadow Brook Road Northfield Birmingham B31 1ND England Town Dr. Richard Rodgers - 63 Madow Brook Read MothBield - Bermingham B31 IND

Dear Park you for sending me the book No, I'm Not afraid " by drina Ratushinekaya. You were very bind and I'm most quatebral.

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as it read frimes book something prompted me to get out this letter. The ten signatures one the momen brins writes about in her book including herself of course. I'm sure you can undustant what maning the book has to me now. Thout you for you great buildness.

Smeaky

Holly Goors

Though the to Down Hooly

October 28, 1986

President Ronald Reagan The White House Washington, D.C. 20500

Dear Mr. President,

Recently I visited Guatemala. I wish you could know how many fans you have in that country. They are outspoken in their praise of you and I enjoyed listening!

While in Guatemala, the women of the Ixchel Museum (women who have built this museum to preserve their beautiful native weavings and textiles), urged me to bring you the book which accompanies this letter. So with mucho gusto I bring it to you.

Their expressions of praise and admiration for you and Nancy would bring joy to your heart.

Warmest wishes,

Holly Coors

HHC:sc

P.S. Thank you for your strong stand on SDI in Iceland!

MAYA OF GUATE MAKA -BOOK

454454 62002

THE WHITE HOUSE
WASHINGTON

November 10, 1986

Dear Holly:

Thanks so much for the Maya of Guatemala book. I'm delighted to have it and I look forward to some leisure time to get into it. It sounds like you had an enjoyable time in Guatemala, and I'm most appreciative of all your kind words of praise from our "fans" there.

It was good to see Joe in Colorado Springs although I'm sorry I missed you.

Again, my thanks for your thoughtfulness.

Sincerely,

Mrs. Holly Coors Suite 350 501 South Cherry Street Denver, Colorado 80222

End lase File

THE WHITE HOUSE WASHINGTON

Rev. Dr. Richard Rodgers
63 Meadow Brook Road
Northfield
Birmingham B31 1ND
Tel: 021 - 476 0789

Opposed Should a post of the short of the sh

# THE WHITE HOUSE WASHINGTON

MEMORANDUM	
DATE:	11/13
то:	Anne
ACTION:	
	☐ Review/Approval
	☐ Recommendation
	☐ Information Copy
	□ Draft Reply
	As we discussed
DATE ACTION NEEDED:	
COMMENT:	Word NSC to clan
	Wants NSC to clean this end?
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CHARLES A. DONOVAN Presidential Correspondence Room 94, OEOB - x7610

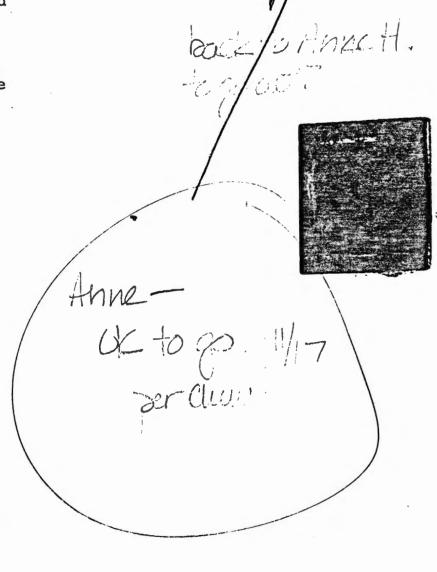
Louid want USC THE WE WASH avid plasimista I all the enjo Earl de tracede that then elgena is acready Ware ANNE HIGGINS Special Assistant to the wanedolant President and Director of Correspondence women mentioned Room 94, x7610

November 14, 1986

#### BOB PEARSON:

Would you please have the attached letter, which the President wrote, reviewed on a close hold basis to determine whether any of the details mentioned could endanger persons. I need to have a response on this by 9:00 Monday morning. Thank you.

David Chew



Jawid -

NSC hos, NO

acololum Lith



End Case File

600740 PRO05-01 THE WHITE HOUSE WASHINGTON, D.C. R. J. Ferro 486 Walnut Long Beach, California 90802 70 R.J. Farro-With every good wish & Vary Bout Pages. Uquey & Rower Page 861112

To 6 gre. als R.J. Farris 486 Walnut Long Beach Calps 90802 PXIO

#### November 13, 1986

Dear Mr. McAuliffe:

Nancy and I deeply appreciate your warm and kind letter of November 5. Nancy especially sends a heartfelt thank you for the space medallion. She is honored to have it and will treasure it.

Please give our greetings and warm regard to Caroline and Scott and, again, our thanks. You are all in our thoughts and prayers.

Sincerely,

### RONALD REAGAN

13 Ad 3

Mr. Steven J. McAuliffe
Post Office Box 1415
Concord, New Hampshire 03301

RR:AVH:pps

RR Dictation

To Mr. Steven J. Mc auligge P.O. Box 1415 Concard M. H. 03301

Dear Wr. We anoffe

ands a now preside year of the sound a latter of Nov. 5 th. Namey experience years a heartfelt thank you for the space medallion. . It surest to have it and will traume it. Place give our greatings and morm regard to Caroline & Scott and again our thanks. you are all in our thought a preyers. Smeinly RR

#### STEVEN J. MCAULIFFE P.O. BOX 1415 CONCORD, NEW HAMPSHIRE 03301

November 5, 1986

Mear President and Mrs. Reagon:

Jou for all you have home to kelp Caroline, Scott and me during there past months. The floral weeth you sent for Christa's grame this week was beautiful. your concern meant a great deal not only to our family but to the entire community on well. We decided to let it stand alone, without other flowers, because it eloquently represents all que.

Wery difficult for you both, and I appreciate the drain that necessarily accompanies the exercise of some official duties, like precising set the Houston memorial service in Labruary. But, we want you both to know that your personal concern har made our burden a bet lasier to bear, and it has made a difference.

Scott wer thilled to receive a periodent and front factor of his president and front Lady, and I was leeply touched that you remembered him, given the hundreds of more serious distraction facing you that day.

Mr. Reagan, Caroline light up with excited for every time she sees you on

television, and selver fails to announce "There's the President's morning — I know ker, lon't I Doddy!" Caroline and Scott will foully remember your limbrare at the Stoline & hiterty Dedication in July, and I will always be grateful to you both for firing them the Sift of some proud and hoppy moments in an year of terrible over.

Mr. President, I want goed to know that denines at the White House ranhed among Christia to hoppiest and most memorable times last year. Christa war very hoppy to be seated next to fore, and she was thrilled to report to me that you were a geneinely food and sincere man, with a charming hish sence I humor — a trait for which chuita always had a weakness. We had as enjoyable on evening at the White House as we had ever had arrange had a wood of the House as we had ever had arrange that you made her feel like a gersonal friend and that she would always consider you one.

in any meaningful way other than to acknowledge it and Thank you, but I know Christa will thank for in a meaningful way. Christa had

a few teacher in space medallions That she was planning to give to close friends after the flight. I know she would want you to here one, Mrs. Beagan, for giving her children a helping hand when they needed it most. I hope you will accept it as a small but taugible reminder of over continuing thanks and gratitude.

Very best egands

- 42669655 ED

# THE WHITE HOUSE WASHINGTON

DATE: 11/14/86

NOTE FOR: ALFRED H. KINGON

The President has

seen

acted upon

commented upon

the attached; and it is forwarded to you for your:

information

action

David L. Chew Staff Secretary (x-2702)

original to Files

THE WHITE HOUSE

WASHINGTON

November 12, 1986

by Joseph Charles of Strategy of the Strategy

MEMORANDUM FOR THE PRESIDENT

FROM:

ALFRED H. KINGON

SUBJECT:

Summary of Bell report: To Secure The Blessings of

Liberty

Former Education Secretary Terrel H. Bell heads a 22-member panel for the American Association of State Colleges and Universities, called the National Commission on the Role and Future of State Colleges and Universities. Its report, "To Secure The Blessings of Liberty," is basically an attack on the Administration.

The central recommendation of the report is for a huge influx of Federal aid. As support for this recommendation, the report cites a grab-bag collection of society's troubles for which higher education could conceivably be the cure.

### CRISIS IN AMERICAN SOCIETY

The Bell report claims that because of our insufficient commitment to education, the nation is deeply troubled. Bell attributes reduced productivity, crime increases, abuse of freedom, and non-participation in elections to our lack of investment in education. Underlying this lack of investment are misguided Administration policies:

How much Bus.

Excessive military spending: Bell states "under what rationale of priorities do we reduce student aid in the federal budget while increasing spending for the military".

Proposed budget reductions for education: "public officials who propose budget reductions in education...are unthinkingly abetting an act of national suicide...Their lack of insight and their misguided perceptions of the nation's needs contravene fundamental democratic values."

### Bell Calls For A Marshall Plan For Higher Education

- o Massive increases in Federal spending for student aid, particularly in the form of grants rather than loans.
- o Low college tuitions (implying greater subsidies for higher education) to achieve the highest possible enrollment.

# 'To Secure the Blessings of Liberty': Text of Report

PHOENI

Following is the text of "To Secure the Blessings of Liberty," a report of the National Commission on the Role and Future of State Colleges and Universities, to be issued by the American Association of State Colleges and Universities at its annual meeting here this week.

# A Word to the American People

Ignorance is the enemy of democracy. Undeveloped intelligence that falls short of potential is a tragedy for the nation as well as a catastrophic denial of personal opportunity for the individual.

America has far too many people whose abilities are never awakened. This staggering waste and dissipation of our most precious resource means unemployment, unenlightened citizen participation or nonparticipation in elections and other processes of democracy, reduced productivity, and personal stagnation leading to frustration, crime, and abuse of freedom.

This wanton loss occurs because the nation is only partially committed to educating all of its people at a time when our international standing is being threatened and our economic future eroded by highly educated, highly motivated competitors abroad. For the sake of our future and in the interest of our humanity and civility, we must reorder our priorities to make a full and unequivocal commitment to learning.

Is it enlightened reason to take away access to higher education by making massive reductions in federal and state support of education? Under what rationale of priorities do we reduce student aid in the federal budget while increasing spending for the military? Ironically, the enormous cost of sophisticated and complex weapons that require skilled intelligence for utilization as well as advanced technological competence for production and maintenance dictates

the very necessity for higher learning and more opportunity for education.

Our nation's economic future, our national security, and the education of our people are all tied together. This structure requires each of the elements of the triad as solid support. Weakening of one threatens the basic strength of the other two.

That is why we must have an unprecedented commitment to education. Ignorance is not only costly-it is the passageway to a disastrous fall from which America may never recover. With a high school dropout rate ranging from 25 to 50 per cent, and with almost 10 per cent of our total population functionally illiterate, who can deny that we have a massive population of undereducated people? The United States is using up its intellectual capital but not replacing it. We must stop acting as though this state of affairs does not exist.

Public officials who propose budget reductions in education at a time when the republic is handicapped by the burden of an undereducated populace are unthinkingly abetting an act of national suicide. Their priorities are wrong. Their lack of insight and their misguided perceptions of the nation's needs contravene fundamental democratic values. They mock their countrymen who so desperately hope for a new era and the dawn of a learning society in America.

#### A Gathering Storm

The National Commission on the Role and Future of State Colleges and Universities sees a storm brewing in U.S. public higher education. Its turbulence will stir up questions about the role and future of state colleges and universities, presenting them with an unprecedented opportunity for answers that can place them in a position of national leadership.

This report identifies some of the social, political, economic, and educational conditions that forecast the storm, and proposes a series of poli-

# on State Colleges' Role

cy recommendations for governmental and educational leaders to help all Americans secure the blessings of liberty.

The storm warnings are unmistakable: Our society is troubled, our economy endangered, our democratic values jeopardized, our international leadership threatened, our educational system embattled.

► The nation's educational pipeline is contracting as the high school dropout rate mounts to over 25 per cent, reaching levels as high as 45-50 per cent for minorities in disadvantaged urban areas.

► Black college students as a percentage of black high school graduates and Hispanic college students as a percentage of Hispanic high school graduates have declined annually since 1975.

➤ By 1990, racial and ethnic minorities will account for 30 per cent of all 18-22-year-olds in the United States.

▶ Despite gains in the early 1970's, at the end of the decade blacks still lagged behind whites in both attainment and achievement at each stage of education from high

MORE ...

school through graduate and profes sional studies.

- The education reform movements, while riveting public attention on the need to improve quality at both the elementary-secondary and the collegiate levels, have failed dismally to address the needs of minority youth, in many cases resulting in the uses of "excellence" and "quality" as code words for denial of access and opportunity to blacks, Hispanics, and other racial minorities.
  - ► In today's America, there are at least 23 million adults who have been identified as functional illiterates. In addition, some 13 per cent of U.S. teenagers, and up to 40 per cent of minority adolescents, have been found to be functionally illiterate.
  - ► There are 50 million households in the United States where no family member holds a bachelor's degree—and the figure increases annually.
  - ► An American underclass is growing at an alarming rate; as many as one-fifth of the nation's children are living in poverty, and nearly half of poverty households are headed by single women.
  - There is an appalling increase in the frequency of adolescent pregnancies, perpetuating a poverty status for females with the greatest need for education but the greatest difficulty in obtaining it.
  - ► In an era of tight budgets, funds for postsecondary remedial education programs, including special counseling services needed for disadvantaged students, are being sharply curtailed.
  - ► As college costs have skyrocketed over the past 10 years, including the cost of attending public institutions, federal student aid programs have failed to keep up, and have lost considerable ground in real dollars.
  - Across the land, the pendulum of reform in higher education is bringing new laws, policies, and regulations affecting the teaching profession, academic standards, admission and graduation requirements, testing practices, curricula, finance, student services, degree programs, administration procedures, governance, and institutional organization. This has meant that in many states, faculty members, administrators, and trustees at public colleges and universities have permitted their responsibilities for establishing admissions polices and academic standards to erode to the point where such policies are now being shaped in the political arena.

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- ► A nationwide snortage of elementary and secondary school teachers impends and will soon reach crisis proportions in some cities and states, with the profession needing over one million new teachers by the mid-1990s.
- ► A dangerous imbalance in federal student aid programs exists between the percentage of federal support being channeled into grant or work-study programs and the percentage devoted to loans. Whereas in 1980 some 65 per cent of federal student aid was in the form of grants or work-study programs, with 35 per cent in loans, today that ratio has been reversed, with 65 per cent of federal support in loan programs. This means that thousands of college and university graduates are entering the world of work already saddled with huge debts in the America of the late 1980's.
- ► An Education Commission of the States (ECS) report found that in 1985 the number of 14-24-year-olds

who compose America's entry-level labor pool is shrinking, while at the same time "the number of young people who are disconnecting from school, work, and the benefits they confer is on the rise." Consequently, poorly motivated teen-agers, lacking fundamental literacy skills and unacquainted with the responsibilities and demands of the work world, are "at risk of never living up to their potential, never leading productive adult lives."

► Recent studies reveal that American college students, compared with their peers overseas, are poorly informed on global issues and lack an understanding of their country's role in international affairs.

#### A 'Marshall Plan' for the States

These storm signals bode ill for the quality of American life. Nothing short of a creative state-by-state effort to strengthen education at all levels, comparable to the Marshall Plan in scope, cost, and dedication, can ensure the preservation of our democratic legacy for the twenty-first century.

In the judgment of the Commission, the dimensions of such an effort require that:

- ► At least 35 per cent of American adults should have a college degree by the year 2001.
- ► State colleges and universities must assume the Jeadership role in producing the one million additional public school teachers required to meet the needs of elementary and secondary education during the next decade.
- ► State colleges and universities should direct their academic resources and institutional priorities toward working cooperatively with public schools and community colleges to reduce the high school dropout rate by 50 per cent over a 10-year period.

In this report, the Commission seeks to delineate the role state colleges and universities—a U.S. resource of immeasurable value—must play in the nationwide effort and what public leaders must do to help those institutions fulfill their role as stewards of higher learning.

The Commission has prepared its report, therefore, as an essentially political document—political, in the broad sense that it is addressed to the body politic, both outside and within the higher education community.

The report is intended for anyone concerned with public policies affecting state colleges and universities. And in contemporary America, that ought to mean everyone, for these are our nation's mainstream campuses—the institutions that should be equipped to offer everyone who wants to earn a bachelor's degree the opportunity to do so.

State colleges and universities today form the centerpiece of the U.S. public higher education system. Chartered to serve the regions and the states in which they are located, positioned between the community colleges and the land-grant / research universities, the state colleges and universities have a pivotal, continuing role as primarily teaching institutions and an emerging mission as centers for basic and applied research and community service. Their continued growth and vitality depend on enlightened academic, fiscal, governance, and management policies developed cooperatively by political and educational leaders committed

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to the concept that education represents a state's wisest investment in its future.

A major test of the viability of those policies and the effectiveness of that leadership lies just ahead as public higher education faces the complex of social, economic, technological, and demographic changes that are dramatically reshaping American society and profoundly affecting the U.S. role in world affairs.

The Commission perceives these structural changes in our national life as an unprecedented opportunity for state colleges and universities-a test of their resilience and their ability to respond in new and daring ways to challenges to fundamental democratic values, to the imperatives of broadening access to higher education while sustaining program quality, to the urgent needs of business and industry in the realm of economic development, and to the stark facts of international life as an interdependent world prepares to enter yet another dangerous century. All of these challenges will require educational and political leadership of the highest order, with public policies fashioned for the years 2001 and beyond, to build a republic of learners.

# Regarding Public Higher Education and Democratic Values

Religion, morality, and knowledge, being necessary to good government and the happiness of mankind, schools and the means of education shall forever be encouraged.

> -Article Three, The Northwest Ordinance, July 1787

Democracy depends on the informed consent of the governed. Because experience has taught us that being informed cannot be left to chance, schooling and education have been a focus of attention in the United States from the inception of the republic 200 years ago.

Historically, under the 10th Amendment to the Constitution, public responsibility for the support and control of education is vested in the states, which have been the basic source of laws and charters granted to postsecondary institutions during the past two centuries. In the nation's earliest times, to be a college graduate was to be a part of an elite group. It meant that person was either rich or bright. As the decades went by, the United States came to realize that a small, educated elite was not consistent with its democratic goals, so public policies were developed to break down the barriers to educational opportunity.

After establishment of the public normal schools in Massachusetts in the late 1830s, as America's frontier pushed westward, the early territorial legislatures provided for free public colleges that would be equally open to all—a concept that received great impetus from the passage of the Land-Grant Act of 1862.

With its emphasis on equity and opportunity at all levels, America's public system of education has enriched our society in every conceivable way.

Educated people bring social and economic benefits to the communities and states in which they live. They have learned how to become productive citizens and active, responsible participants in their country's affairs.

Over and over, public schools and colleges have proved to be the well-spring of democracy. In modern times, the GI Bill, the National Defense Education Act of 1958, the Supreme Court's Brown v. Board of Education Act of 1965, and its subsequent amendments all attest to that fact.

Since 1960, an expanded system of comprehensive state colleges and universities and community colleges has extended educational access to millions who were previously barred from postsecondary education either because of stringent restrictions or because they could not afford it. Recently, these institutions have designed non-traditional programs addressing the learning needs of people where they are—in the work place,

including active military service—in terms of their own educational development.

Most Americans view education as a national investment in the preservation and strengthening of social values. Since the time of Thomas Jefferson, our political and governmental system has been predicated on an informed citizenry.

"I know of no safe depository of the ultimate powers of the society but the people themselves," Jefferson wrote in 1821, "and if we think them not enlightened enough to exercise their control with a wholesome discretion, the remedy is not to take it from them, but to inform their discretion by education."

Between now and the century ahead, our citizens will have to make sophisticated and enlightened judgments about complex scientific, technical, and moral issues, ranging

from the international implications of acid rain to the development of nuclear arms.

#### Access, Equity, Opportunity

Comprehensive state colleges and universities were developed to make higher education accessible to all who seek to continue their education; affordable, to put a chance to go to college within everyone's reach; and accountable to the states and communities that support them.

But state colleges and universities today face a serious dilemma. Just as the concepts of equity and opportunity were reinforced by public laws and policies, the current efforts to improve the nation's educational system are guided by an emphasis on the need for quality and excellence. Therefore, policy makers must face the question of how to reconcile the divergent forces that may be per-

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ceived to exist between the goals of excellence and quality, on the one hand, and the goals of equity and opportunity, on the other.

Without quality in education, the nation loses its strength. Without equity in education, democracy ceases to function. The Commission be-Lieves that ways must be found to manage the excellence / equity equation so that the boundaries of our public higher education system are extended, not limited. It is not necessary to give up the goal of educational opportunity in order to achieve excellence. It is not a case of eitheror, but both: "True educational excellence in our democracy," the trustees of the Educational Testing Service have declared, "is not possible without true educational equity."

### The 'Low Tuition Principle'

One means of safeguarding and ex-

panding access to postsecondary education in the public sector is to keep tuition at state colleges and universities as low as possible, a principle that has undergirded the development of public higher education from earliest times. According to the lowtuition principle, although costs vary from state to state, tuition levels in the public sector should encourage, rather than deny, access to postsecondary education. The principle is based on the concept that society recognizes the fundamental values inherent in education and that national survival depends on the nourishment of those values. Accordingly, society should bear a significant part of the financial cost of a student's college education.

The parental generation pays, primarily through state and federal taxes, for the education of the younger generation who attend public post-secondary institutions. Then, members of the younger generation, as college graduates, enter the work force, earn income, quickly become taxpayers, and in their productive years pay, in turn, for the public higher education of the members of the next generation.

Society's investment in education is thus constantly renewed: by paying taxes, each generation accepts the responsibility to increase educational opportunity for successive

generations. The Commission views the low-tuition principle in higher education as an extension of the free public elementary and secondary school system, an extension that becomes all the more necessary as America's technological and social complexity increases, confronting society and education with new problems.

Several of these problems are highlighted by current demographic data showing that the highest birthrate, the lowest high school graduation rate, the lowest rate of participation in higher education, and the highest incarceration rate all describe a single subset of the U.S. population the growing underclass. Further-

more, the data on the nation's more advantaged populations indicate that the traditional family structure of just two decades ago is changing drastically, including vastly increased numbers of women in the work force, posing dislocations of traditional values and adding to the nation's dilemma.

The Commission recommends that, in formulating long-range plans for public higher education, state policy makers strive to keep tuition levels at state colleges and universities as low as possible, and that faculty members, administrators, and trustees at those institutions incorporate a commitment to "the low-tuition principle" in policies relating to institutional accessibility.

Low tuition levels require appropriation of state tax funds sufficient to attract and retain highly qualified faculty members, purchase up-to-date equipment, utilize modern instructional technology, and otherwise ensure that requirements for maintaining academic quality are met

### Higher Education and Public Service

U.S. higher education has a long history of preparing young adults for responsible civic leadership. However, in recent years, with the nation's problems becoming more complex, social scientists and other educators have observed that the interest of college students in their obligations as citizens appears to have diminished.

More and more of them, studies show, are preoccupied with personal goals and career aspirations, with such preoccupations being reinforced by curricula that overstress vocationalism and understress the

responsibilities of citizenship in a democracy.

To counter this trend, a number of public and private colleges and universities have begun to provide students with the opportunities to participate in public and community service activities as part of their undergraduate experience. Institutional encouragement of students to take advantage of such opportunities benefits society as a whole by extending education, by inducing individual participation in the political process, and by enhancing student understanding of the general welfare.

"Public and community service," the Education Commission of the States (ECS) has reported, "can do more than any academic seminar to counter provincialism and imbue [in students] a sense of responsibility to others."

The social and educational value of

public and community service, in the Commission's judgment, is clear. It is a concept that should form the nucleus of the general education component of a student's learning experience, a value basic to enlightened citizenship. The Commission recommends, therefore, that state colleges and universities recognize the value of student participation in public and community service activities and make every effort to integrate public and community service into the undergraduate curriculum.

# Regarding Educational Opportunity in the United States

In these days, it is doubtful that any child may reasonably be expected to succeed in life if he is denied the op-

More...

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portunity of an education. Such an opportunity, where the state has undertaken to provide it, is a right which must be made available on equal terms.

—The Supreme Court of the United States, in Brown v. Board of Education, 1954

In a society in which knowledge is a source of wealth, deprivation of access to higher education is a form of bondage. The social, economic, political, and cultural complexity of a contemporary America requires a much higher level of education for everyone than ever before envisioned. Entry level jobs in the increasingly technical service economy require advanced levels of knowledge and skills. Yet only 19 per cent of adults over 25 in this country have a bachelor's degree.

Only 8.8 per cent of black Americans, 7.8 per cent of Hispanic Americans, and less than 1.5 per cent of Native Americans have a bachelor's degree. Nearly 50 million American families have never had a college graduate in their households.

While minority communities are the most rapidly growing segment of our population, their rates of participation in higher education, except for Asian Americans, are actually declining.

To arrest this dangerous trend, we must ensure that all individuals who aspire to earn a bachelor's degree have the opportunity to attempt to fulfill that aspiration. Indeed, in order for the United States to maintain a leadership position in the world, and for its faltering economy to regain its strength in the face of international competition, at least 35 per cent of American adults should have a college degree by the year 2001.

To accept this challenge, state colleges and universities will have to embark on an educational venture without precedent. Over the next 10 years, these institutions will have major responsibility to produce one million public school teachers capable of working with the most diverse group of students ever to enter America's schools.

The state colleges and universities will have to direct their academic resources and efforts toward working with the public schools and the community colleges to cut the high school dropout rate in half by 1996.

Only by deliberately reaching out into the elementary and secondary schools and helping to salvage those students who might otherwise drop out will the nation be able to produce the numbers of college-educated people needed for the next century.

Responding to this challenge requires acknowledgment and acceptance: (a) by faculty members, of the necessity to become more skilled and adept in the assessment of student learning and progress; (b) by legislators and institutional leaders, of the imperative to respond effectively to the diverse educational needs of the nation's rapidly growing populations-minorities and new immigrants; (c) by public policy makers and college administrators, of the need to maintain educational support programs, often called remedial education, to overcome handicaps of earlier academic preparation that may have been weak or inadequate; (d) by the nation as a whole, of the need to produce multilingual citizens for a multilingual society and interdependent world; (e) by public officials, of the great national asset repre-

sented by the number and diversity of state colleges and universities.

#### One Million Teachers

Nowhere is there a greater need for leadership in higher education than inthe preparation of teachers for the nation's public schools. The rapidly changing demographic structure of our society is creating serious shortages of teachers at all levels from early childhood education through the high school disciplines. Bilingual and multilingual teachers have been recruited in Europe, for example, to fill this year's positions in American schools.

Just to keep the doors of the public schools open, this country will need one million new elementary and secondary teachers, educational specialists, and school administrators to be trained and placed over the next 10 years. With their historic roots as teacher education institutions, America's state colleges and universities are the sector of higher education with the primary responsibility and capacity for meeting this need.

Working in close cooperation with the public schools and teacher organizations, state colleges and univer-

ration of teachers meets the highest standards expected by the schools and by the public; ► attract more talented students, including greater numbers of minority students, into the teaching profession;

work in collaboration with teachers in the classrooms at all levels to solve practical problems of improving their teaching skills. developing better methods of student assessment, developing more effective curricula, and enhancing student motivation for learning.

This commitment cannot be made or fulfilled by schools or colleges of education alone. It must be made by all departments and disciplines and reinforced at the top levels of institutional leadership. Every faculty member should be held responsible for making a contribution to raising the level and quality of public education to meet the needs of the next century.

Because the crisis in teacher education is national in scope, the Commission recommends that Congress reinstitute the student loan forgiveness program for college graduates entering the teaching profession.

### Frontiers in Facilitating and Assessing Student Learning

Recent criticisms of higher education have centered on the weaknesses in generic skills that many college graduates reveal. Some state colleges and universities have raised their entrance standards to ensure that all students will perform at a predetermined level, and most rely on traditional course tests and nationally standardized examinations to chart student progress. These approaches to assessment mask the need to search continuously for pedagogical techniques that facilitate learning. Such approaches also exclude many capable students from the opportunity to achieve an educa-

State colleges and universities should be in the forefront of the movement to develop more effective methods of assessing the educational progress of students.

Assessment should be seen primarily as a means of enhancing the effectiveness of educational pro-

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grams, not just as a means of demonstrating academic quality.

Because the Commission is convinced that much of vital importance has yet to be learned and understood about the instructional value of assessment and its use, it recommends that state college and university faculties assign high priority to research on pedagogy at all levels; develop coherent plans for determining when, where, and to what extent each student should demonstrate progress toward an agreed-upon set of bachelor's degree-level skills; and, paralleling such measures, design instructional strategies to correct deficiencies and to assist students to achieve at higher levels.

#### **Institutional Diversity**

Responding to the challenges inherent in meeting different needs and developing diverse talents cannot be accomplished by a monolithic design of higher education. Similarly, no single institution can be expected to offer the complete variety of courses that would permit it to respond to every challenge. It should not be surprising, therefore, that American

higher education is by any yardstick the most diversified in the world. Its institutions are large and small, urban and rural, public and private, two-year, four-year, graduate, and professional. They may emphasize graduate and research programs, undergraduate teaching, or cooperative programs with industry. Their students may be historically or predominantly from minority groups. The foregoing characteristics combine in various ways at institutions having two-year or four-year degree programs that range from primarily technical to broad and comprehensive curricula

State colleges and universities are characterized by diversity. Even when two such institutions may at first glance appear similar, significant differences emerge—between their special curricula (for example, Canadian Studies versus Afghan Studies, or pure mathematics versus mathematics education); their student body (residential versus commuting); purely undergraduate versus graduate; or the socioeconomic compositions of their campuses. In this fashion each state strives within

its own higher education governance framework to provide and ensure maximum educational opportunity for its citizens. It is essential, therefore, that every effort be made to maintain such distinctions among institutions and their curricular and instructional programs. Maintaining diversity results in the cultural and economic enrichment of the communities and regions the institutions are chartered to serve.

Within the context of institutional diversity, special attention is due the significant role the 34 public historically black institutions have played and are expected to play. Established at a time when no other higher educational opportunities were available to the vast majority of black students, they have helped this country benefit from the development of talents among black Americans. They have done so under the most adverse conditions and in ways bordering on the miraculous. They have had to function in a manner that embodies the essential merits of access and oppor-

Because our society still needs much progress before black young

people of traditional college age can find at any campus of their choice an environment conducive to their educational and personal development, the historically black institutions will continue to occupy an important niche among higher education institutions in serving their historical clientele.

Enrolling approximately 27 per cent of all black students in public four-year institutions, the historically black public institutions today must be regarded as playing an expanded role in public postsecondary education. They must be recognized as having the same kind of regional significance in regard to applied research and community service that pertains to any other state college or university. Their experiences have made them reservoirs of skills and understanding for teaching and nurturing underprepared students. They have at the same time moved into the mainstream of higher education, as evidenced by the proportions of their graduates who have proceeded to earn doctoral degrees. They possess a rich heritage which, through proper recognition and support, will continue to strengthen and increase access to higher education.

#### Remedial Education

Remedial education is not new to American higher education and has existed since 1636. Colleges have provided it for every wave of immigration and for every new group of students for 350 years. Freshman composition programs, for example, have always included, at least in part, remedial spelling, grammar, and rhetorical instruction. Compensatory efforts have long been made to overcome the lack of certain mathematical skills. Such efforts have been accepted without indictments, given the large differences in the levels of development of school districts around the country, and have greatly helped to ensure graduation by those admitted to college.

Now, as society becomes ever more diverse, the number and type of educational disparities have increased, and with them, the increasing need for appropriate remedial programs.

Recently immigrated students, for example, while they may be fully qualified for higher education, must continue to become proficient in the English language while pursuing their studies. Students from inadequate rural or inner-city high schools may be deficient in oral communications skills. Students talented in the arts may need help in mastering the sciences. Almost all students need specific assistance in written expression. But these deficiencies ought not to be permitted to destroy a student's opportunity to pursue a higher education.

For the foreseeable future, state colleges and universities must plan to provide remedial instruction. Recognizing that the foundation of college persistence and achievement is solid academic preparation in high school, state colleges and universities should make a concentrated effort to reduce the incidence of postsecondary remedial education by becoming more actively and directly involved in the preparation of high school students for college study.

More school / college cooperative programs should be developed that not only stimulate the talented, but also guide, enrich, and raise the performance levels of underperforming students

This process ought to include joint meetings of college and high school faculty members and administrators

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and a sharing of data on student performance.

#### Financing Opportunity for All

Basic to our country's approach to education is the pivotal idea that the blessings of liberty should not be dependent on social class.

One of the goals of the concept of universal education that has guided the development of public elementary, secondary, and higher education systems is to equip each individual to "break out" of underclass status—to "be all that you can be."

If educational opportunity is stifled, if the chance to go to college is placed beyond the reach of large numbers of high school graduates, we will produce an elitist system of higher education—the very danger

the state colleges and universities were created to guard against.

The GI Bill affirmed the tremendous dividend the American people could earn on their investment in expanding educational opportunities. Then, beginning with the Eisenhower Administration, the nation achieved political consensus on establishment of a federal student financial aid program to enable more students to go to college, so that qualified men and women who wanted to continue their education beyond high school, but who could not afford to do so, would not be denied that opportunity.

Over the years, spanning the presidencies of Kennedy, Johnson, Nixon, Ford, and Carter, such federal aid took the form of Pell grants, loans, and work-study programs, and the resultant investment in America's economic future has grown. Our

economy has been strengthened, our security safeguarded, and our society nourished. Students from families in all walks of life have benefited from that financial aid program. Seventy-five per cent of all student aid available in U.S. colleges and universities today, in both the public and private sectors, is federal aid.

Tragically for the American people, the federal student financial aid program today is on the chopping block in Washington. In 1981, the value of the federal student assistance program was challenged by the new Administration, which began to recommend deep cutbacks in the annual congressional appropriations supporting it. So effective has been that challenge that in the last five years federal student financial assistance purchasing power was cut by 25 per cent.

The current Administration, in

other words, seeks to cut student financial aid in order to help reduce the deficit. But increases in student aid have not added to the deficit. In fact, from 1980 to 1986 the federal deficit doubled in constant dollars while federal expenditures for education at all levels declined by 16 per cent.

In addition, because of increases in college tuition, the percentage of federal student aid awarded as grants has declined, while reliance on student loans has grown, to the point where college graduates today are burdened with debts in excess of \$10,000 before they enter the work place. The nation has embarked on an indentured student policy to finance higher education.

Congress should take steps to provide sufficient funds for student financial assistance to rectify the existing imbalance in the federal financial aid program so that the amount of assistance channeled into grants and work-study would be at least equal to that appropriated for student loans.

Our national investment in higher education is not part of the deficit problem. Instead, it is part of the solution. An educated populace is a productive populace, earning and returning a portion of that earning power to society in the form of taxes. Education is not a luxury; we cannot be strong either militarily or economically unless we are also strong educationally.

Public policy makers will know that all individuals who aspire to earn a bachelor's degree shall have gained the opportunity to do so, when: (1) cost is not a barrier; (2) minorities are participating in and completing higher education at rates that match their proportions in, the population; (3) substantial attention is given to eliminating limitations of access for those having physical disabilities; and (4) adult learners, and particularly single parents, find no roadblocks based on age or gender hindering their access to higher education.

### Regarding Higher Education and Economic Development

Our nation's universities and schools have a vital role to play in revitalizing America's competitiveness. . . . Without strong educational institutions, the United States will not be able to capitalize on our key potential strengths in technology and human resources.

-The President's Commission on Industrial Competitiveness, January 1985

Historically, America's economic growth—and thus its national security—has been inextricably linked to the development of human resources and the applications of advances in research and technology to every sector of the nation's business and industry.

The greatest threat to the future security and well-being of our nation is the waste of human beings through their inadequate education. Our country must chart a path toward excellence, with policies that encourage all individuals to perform at the peak of their abilities, or risk becoming economically subordinate to those countries willing to do so.

The map of every state is dotted with economic backwaters where educational levels are low, unemployment is high, and prospects for growth are dim. State and local leaders know that such communities, whether rural or urban, will never attract new economic activity unless these conditions are turned around. Recent studies show that in a business decision to relocate, such factors as the quality of the public schools, local higher education and

cultural centers, and communications facilities are often as important as access to raw materials, markets, or cheap labor.

State colleges and universities have a vital role to play, both in improving the quality of public education in their respective states and regions, and in stimulating the business climate through the application of knowledge resources to business problems.

#### **Investment in Human Capital**

Experience and common sense tell us that educated people:

- bring economic benefits to their communities and states,
  - pet better jobs,
  - earn higher wages,
  - pay more taxes,
- ► stimulate America's cultural, intellectual, and scientific progress,
- become more productive and responsible citizens.

Today's state colleges and universities are the generators of the service economy, training professionals. in business, computer science, engineering, health, teaching, and other service sectors with growing needs for well-educated personnel. By providing access to professional careers for the broadest cross-section of Americans, including women and members of minority and immigrant groups, public colleges and universities represent a pathway into the American mainstream for individuals and families who would otherwise not have the opportunity to make this step, thus helping to ensure the stability of our free economy and our democratic government.

Policy makers should do all in their power to keep the college doors open, both literally and figuratively. Closing the doors of a college or university devalues the state's human capital portfolio and removes its resources from those available for investment in future economic growth—a shortsighted solution to a long-term problem.

When a decision is reached to close a state college or university, such action should be taken only as a last resort—only if the state is certain that its educational investment is being reinvested elsewhere, and only if access to higher education opportunities is not being foreclosed.

#### Partners in Regional Economic Development

State colleges and universities link the country in a network of knowledge available for application to problems of regional economic development.

They help governments and industries find new uses for old resources

to make a region's economy more secure.

A recent study by SRI International provides myriad examples of the positive impact colleges and universities have on the economy of their regions, expanding human capital through education and training, generating new technologies, new products, and new services through basic and applied research, and helping businesses maintain their competitive edge by sharing knowledge resources and transferring innovations from sector to sector throughout our economy.

State governments should examine the role that public higher education can play in regional economic development, including the possible expansion of institutional responsibilities in the areas of research and public service.

Higher education institutions, both public and private, can and should help governments and business achieve economic development goals through:

- ► Economic Research and Analysis, including gathering and housing regional economic data, and assisting governments and business with data analysis,
- ► Technical Assistance, through faculty consulting or centers organized to assist businesses to increase their competitiveness,
- ➤ Research and Development, including cooperative research with business and industry,
- ► Technology Transfer, applying knowledge, expertise, and technological developments to new sectors of the economy,

► New Business Development, including business incubators, and university entrepreneurship that stimulates local business.

But efforts by individual institutions and the states alone will not ensure that our country's economy will be internationally competitive. Congress should create a national program to enhance the role of colleges and universities in community service and economic development. Such a program should encourage the in-

volvement of higher education institutions with government, labor, business, and industry in planning, research, and development activities that promote expansion and retention of jobs and foster linkages that contribute to regional, state, and national economic growth.

#### **Adult and Continuing Education**

There is little need to search beyond the fact of the increasing average age of those who enroll in college to be convinced that state colleges and universities must address the educational requirements of individuals older than 25. New careers, more effective participation by citizens, continued intellectual vitality, single parenthood, women reentering the work force, expansion of leisure activities—all have been noted as sources of the increase in college participation by adults.

Economic shifts, plant closings, and depressions in the local economy create a particularly poignant need to which public colleges and universities can respond through retraining adult workers for new occupations or upgrading their skills to improve productivity.

In order to respond to these needs, state colleges and universities should restructure their modes of delivery of instruction and services to give adult and part-time students full access to undergraduate and graduate programs. Specifically, institutions committed to serving adult learners should build on tested cooperative models: work-study programs, instructional television, instruction at the work place, and faculty-designed computer-aided instruction.

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Access to continuing education programs should be provided in all regions of the states, to give working people the chance to pursue job advancement while fulfilling their civic and family responsibilities.

To ensure that working adults have meaningful access to such programs, the federal government should extend financial aid on a full-parity basis to all part-time and adult students.

#### Research

Research as a process of rational and creative inquiry leads to new

ideas, concepts, understandings, and products.

Because successful, high-quality research depends at its core on the developed skills of critical thinking and reasoning through analysis and synthesis, it is both an integral part and an outcome of higher education.

There has long been an underestimation of the place of both basic and applied research at state colleges and universities.

People are often surprised to learn that research at state colleges and universities has resulted in break-throughs in such areas as robotics, artificial intelligence, and biotechnology, in addition to the excellent social science and historical research and creative scholarly activity focused on the states and communities they serve.

The talents among the faculty and students at these institutions have been underestimated and therefore, underutilized. Over time, however, state colleges and universities have expanded the array of people who have the ability not only to do research themselves but also to teach research skills.

The contributions that can be made by state colleges and universities to the economic development of their regions, as well as the state and the nation at large, depend on the extent to which business and government can capitalize on the knowledge and achievements of their faculties through research, as well as teaching and service.

In the future, comprehensive state colleges and universities can be expected to continue to be involved in innovative research without becoming replicas of the research universities.

Research programs at state colleges and universities should continue to be developed, not only to meet the increasing needs of business and industry, but also to enhance state and regional information resources and to improve the quality of life. Such programs promote private-sector employment by developing a region's natural resources in an environmentally sound manner, while at the same time adapting new technol-

ogies to a region's specific economic needs.

### Regarding American Higher Education in an Interdependent World

No child should grow to adulthood in America without realizing the promise and the peril of the world beyond our borders. Progress made in teaching about world affairs must not lag behind progress made in other areas of American education.

-President Lyndon Johnson's Message to Congress accompanying the International Education Act, 1966

In 1984-85, U.S. higher education was the object of three major critiques examining the state of affairs on the nation's campuses, ranging from the quality of instruction through the performance of students to the scope of the curriculum. Although the reports from the National Endowment for the Humanities, the Association of American Colleges, and the National Institute of Education varied in emphasis, their principal message was essentially the same:

America's colleges and universities have become too utilitarian, too vocational in their orientation, too parochial in their world outlook, with their curricula incoherent and in a state of disarray. Campuses have become "supermarkets," the critics charged, with narrow specialties the order of the day and the humanities on the decline.

Perhaps most alarming were the warnings in all three studies that American college students in the closing years of the 20th century are seriously deficient in their knowledge of world affairs and their country's role in the international scene.

Many colleges and universities in both the public and private sectors were found to be woefully inadequate in giving students an opportunity to study the languages and cultures of other nations; tests revealed Americans from all walks of life to be shockingly ignorant of the political, economic, and social forces that shape our interdependent world.

In examinations administered by the Educational Testing Service, for example, college students were shown to be lacking in understanding such realities of international life as: the relationship of the U.S. economy to the Organization of Petroleum Exporting Countries (OPEC); the causes of inadequate nutrition as a global problem; the comparative world membership of Islam and Christianity; the current patterns of world birth rates and death rates; the reasons for the lack of substantial progress toward world peace during the 20th century; the significance of nationalism as a political force; or the meaning of sovereignty.

The realities of today's world make it essential that there be a strong international dimension to our educational system from grade school through graduate school. Jet travel has put us only a few hours from any point on the globe. Television satellite transmissions bring acts of terrorism instantaneously into our living rooms. Indeed, the international perspective of many of our citizens is distorted by the constant flow of news about international violence. The economic, cultural, and political events that constitute international relations are submerged by more sensational news. Yet our long-term survival depends on ability to live in the absence of war, not in its presence.

While the United States and other

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advanced industrialized countries reap the benefits of modern technology, some 800 million people in the Third World, according to the World Bank, currently live at levels that can only be described as abject poverty. Conversely, technology transfer is creating new economic competition in the developing countries. We only need look at our stores and homes to see evidence of the development of Korea, Hong Kong, Taiwan, Singapore, and other Pacific Rim nations. World problems such as strained trade relations, dwindling resources, overpopulation, hunger, pollution, energy, poverty, lack of adequate communication, inflation, and war all require international solutions.

Our lack of knowledge about other cultures can seriously undermine the nation's foreign policy. Americans are prone to assume—quite errone-ously—that our economy and our technology are the envy of the rest of the world and that if underdeveloped countries would only follow the U.S. example, they would discover the secrets of economic progress. Yet only a short time ago in Iran, that assumption was perceived to be directly counter to the basic tenets of the Moslem religion and Iranian culture, and it ripped American policy to shreds.

How many U.S. college graduates since World War II were ever exposed to courses dealing with Islamic cultures? How many Americans today understand the religious roots of the war between Iran and Iraq? How many of us had even a casual knowledge about Southeast Asia before the early 1960's? Or about Korea before 1950? Or, for that matter, about Japan before 1941? Yet in our time Americans have fought three wars in the Pacific basin with little or no grasp of the enemy's history, language, religious beliefs, or culture.

#### Strengthening International Education

The Commission believes that today's international environment confronts U.S. educators with a threefold challenge:

First, to provide students with an international perspective that reflects the world as it is today in realistic social, political, cultural, and economic terms;

Second, to provide students with international communications skills which will enable them to think, behave, and work effectively in a world of rapid change;

Third, to assist, through research, technical assistance, study, and international service programs, in the resolution of international problems with the same commitment that educational institutions now address domestic issues.

In the Commission's judgment, a critical leadership responsibility for sensitizing Americans and their elected state and national officials to the urgent tasks ahead in the area of international education rests with faculty members and administrators in state colleges and universities. These institutions are regionally based, with roots in every corner of the land. Many of them have already demonstrated extraordinary capabilities in developing outstanding international programs; virtually every state has at least one such institution with a history of overseas ties and commitments, experiences that should be shared across states or re-

These prototype international programs gauge the extent to which a campus has developed a global perspective, not only in the humanities and social sciences, but also in the

total institutional curriculum. They offer an opportunity to encourage the expansion of foreign language and undergraduate area studies programs, not just for social science majors, but also for students in business, engineering, the health professions, and other preprofessional fields. Their guiding premise should be that all students in the university should have a chance to develop an understanding of other cultures, non-Western as well as Western.

Most important for state colleges and universities, which graduate over 50 per cent of the teachers annually certified in the United States, is the need to concentrate on improving international education programs for future teachers in the nation's public schools. Some studies brought to the Commission's attention disclose that many social studies teachers today are ill-informed regarding world affairs. In overcoming this "teacher

parochialism" in the international area, state colleges and universities must not overlook the imperative to provide opportunities for international experiences for low-income students.

Every scholar who has studied the international education field emphasizes the importance of the institutional mission statement in framing a campus "world outlook." The four Commission-sponsored regional seminars in March and April 1986 urged that the development of such a statement should involve trustees, administrators, faculty members, and professional advisers from other colleges, as well as from abroad. A well-conceived mission statement, in the Commission's opinion, provides a particularly strong incentive to implement international programs in various professional fields, as well as in the liberal arts.

### International Education and U.S. Foreign Policy

At the federal level, the Commission believes that the support of education for international understanding should be a fundamental, ongoing component of U.S. foreign policy, and that initiatives in support of international education should be undertaken on four fronts:

First, that state colleges and universities lead the academic commu-

nity in renewing and strengthening higher education's ties with the Peace Corps, which were so strong in the 1960's and early 1970's, but which have languished in recent years. One possibility might be a compact in which public postsecondary institutions would agree over a long period of time to link Peace Corps service with academic programs for credit and to support Peace Corps recruiting in fields such as teaching and community development. State colleges and universities would also continue to serve as training sites for Peace Corps Volunteers recruited for service overseas.

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Second, that state colleges and universities develop internationally oriented courses of study adapted to the special educational needs of business, industrial, professional, and military personnel scheduled for work abroad, particularly emphasizing language and area studies and is courses in intercultural understand-

Third, that Congress establish a national foundation or trust for international education, both undergraduate and graduate, along the lines of the National Science Foundation and the National Endowments for the Arts and Humanities-a partnership effort involving the academic, industrial, and governmental communi-

Fourth, that Congress authorize a long-term student exchange program designed to bring vastly increased numbers of Third World students to study in the United States and to provide American students with the opportunity to study abroad.

This concept is rooted in the conviction that faculty and student exchange programs constitute vital elements in America's continuing role as an international leader. It also recognizes that, given the financial strictures under which the states will be operating for the foreseeable future, international education must be pursued as a direct, continuing responsibility of the federal government. The proposal is predicated on the assumption that our country would be far wiser and more prudent to export education today then run the risk of importing revolution tomorrow.

### A Word to State Colleges and Universities

Tacit acceptance of old assumptions about higher education leads to hardening of institutional arteries. The world of this century has changed profoundly and rapidly. It is to that changed world that higher education must respond. Hardened arteries can only inhibit an institution's capacity to respond.

Preventive measures must be taken. For this reason, the Commission calls for bold steps-steps sufficiently bold and large that our imaginations and resolve will be stretched to limits heretofore, perhaps, unthinkable. We call for a state-by-state effort comparable to that of the Marshall Plan of the 1940's and 1950's. Such an achievement will entail a

combined and concerted undertaking by higher education leaders and the makers of public policy.

The Commission's thinking has led it time and time again to repeat the proposition that all education is an investment in people. Evidence grows that the return on that investment is real and substantial. We believe that the call must now be for a dramatically increased investment at the level of higher education. Educational practices and public policies must work together toward increasing the investment and making its dividends widely available.

Old assumptions that impede this effort must be either rejected or modified. Assuming that higher education will focus principally on "traditional" students; assuming that modern technology will have little impact on modes of teaching and learning; assuming that state colleges and universities will and should return to a condition of "laissez-faire" autonomy; or assuming that it will be impossible to find the resources to respond to these new challenges could halt the effort even before it is attempted.

#### Academic Quality

Perhaps no concern about higher education has attracted more attention than the quality of undergraduate education. Most frequently the concern is expressed in terms of deficiencies exhibited by many college graduates in their communication skills, their ability to solve quantitative problems, their knowledge about

the world around them, and their competence as critical thinkers.

For example, the three recent national studies by the National Endowment for the Humanities (NEH). the National Institute of Education (NIE), and the Association of American Colleges (AAC), collectively constitute a most serious indictment of U.S. higher education and, indeed, of the entire academic profession.

"Evidence of devaluation in college curriculums is everywhere. The business community complains of difficulty in recruiting literate college graduates. Remedial programs, designed to compensate for lack of skill in using the English language, abound in the colleges and in the corporate world. Writing as an undergraduate experience, as an exploration of both communication and style, is widely neglected." (AAC)

"The bachelor's degree has lost its potential to foster the shared values and knowledge that bind us together

as a society." (NIE)

"A student can now obtain a bachelor's degree from 75 per cent of all U.S. campuses without studying European history [and] from 72 per cent without studying American literature or history." (NEH)

More recently, three other agencies-the Carnegie Task Force on Teaching as a Profession, the Education Commission of the States (ECS), and the National Governors' Association (NGA)—issued major reports on quality in undergraduate education and the need for dramatic structural changes in policies and practices in the field of teacher education-a professional area of particular concern to state colleges and universities. ECS, in its report, found that "too many students are entering college without the knowledge, skills and attitudes necessary for success in college, a gap [that] will inevitably widen as the nation changes its expectations about what people should know."

Public colleges and universities should respond to these concerns by agreeing on and adopting a set of minimum academic skills and levels of proficiency that all students should attain, preferably by the end of the sophomore year. This should be done on the basis of faculty recommendations and administered in a way that will assure the public that the necessary skills expected from a college education are, indeed, being

achieved. Students should be required to match or exceed these threshold requirements, which would provide a basic accountability and a standard upon which individual institutions can build. Each college and university should further specify clearly not only the skills but also the means by which it will facilitate their acquisition by every student before a bachelor's degree is awarded.

Recipients of baccalaureate degrees should have obtained knowledge and experiences that equip them with a sense of competence, relevance, and pertinence for the future. Not only must they function well in a multilingual, technological. global society, but they must also contribute to its advancement and quality. It would be tragic if America's colleges allowed baccalaureate graduates to be monolingual in that global society; to be technologically naïve in an age demanding technical skills and sophisticated understandings; or to be uninitiated to the "reallife" worlds of work and of social responsibility.

The dimensions of this undertaking are only gradually being realized:

Study of foreign language and culture should become standard, and over the next 15 years, state colleges and universities should ensure that all degree recipients master a language other than their native tongue.

Graduates should understand how to use science and technology sufficiently to contribute knowledgeably to public decisions.

Hands-on experiences and internships could expand students' knowledge about the work place and instill a commitment to the public good. At the same time, higher education must continue to increase students' competence and skills; to develop their talent and a love of learning; and to transmit an understanding and appreciation of their own and other cultures

### Faculty Vitality and Excellence in College Teaching

Faculty vitality and excellence in college teaching go hand in hand. Both are characterized by enthusiasm for the subject taught and delight in seeing evidence of student learning. Both are characterized by persistent curiosity about one's discipline and those of others. Both are characterized by an eagerness in encountering new ideas and new patterns of

thought. Both are evidenced by energetic response to the challenge of instructing students who are diverse in their educational, ethnic, and cultural backgrounds.

Dynamism of an institution and the quality of its functioning are determined foremost by the interaction between its faculty and students and among students themselves. Searching for strategies to strengthen that interaction should continue to be a matter of highest priority. There will be, as a consequence, matters of both institutional and public policy that will require special attention of educational and public leaders.

Among these are: a faculty reward system that gives full recognition to outstanding teaching; opportunities to be engaged in and to involve students in research, and scholarly or other creative activity; and support for sabbatical leaves, faculty exchanges, and special provisions for gaining new knowledge and developing new academic skills.

The Commission recommends that state fiscal and institutional policies be adopted or modified to ensure that faculty vitality and excellence in teaching are maintained and enhanced.

#### Leadership and Its Newer Dimensions

In recent years higher education institutions have been subjected to increasing pressures stemming from developments such as the decline in high school populations and subsequent college enrollments, changing student interests, and reduced state and federal resources. These pressures have prodded institutions to focus more of their attention on fiscal matters. In response they have turned to corporate models of strategic planning and management. A number of helpful insights have been gained from this perspective, but there is mounting evidence that the corporate perspective has limited applicability to education.

Because business has profit as its bottom line, a business's effectiveness is largely controlled by its competitive edge. The bottom-line outcome of education is improving students' competencies, knowledge and skills. Strengthening an institution's educational effectiveness, then, is to

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be found in its cooperative dimension. When an educational institution sees itself as competing for students and resources, it is hindered in developing productive consortia, sharing instructional strategies, and mounting joint research ventures. By virtue of drawing support from the same "pie" of state resources, state colleges and universities have a special mandate to be assertive and responsive in exploring the benefits of cooperation within and among their campuses.

Qualities of creative leadership in the past have been, to a large degree, geared to a frontier spirit. Not all, but much of the educational frontier has been explored and structured. America has become a highly interactive community. Thus the new dimensions of leadership will be measured in terms of cooperative endeavors.

The Commission emphasizes the compelling need for such endeavors because the educational task facing the nation looms large. Support for the effort will be encouraged by discovery of cooperative uses of existing resources, as well as the search for new resources. Cooperation—not competition: this is the new challenge for leadership in higher education.

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## Text of Report on State Colleges

#### Afterword

On September 17, 1987, the United States will observe the 200th anniversary of its Constitution. As we did on July 4, 1976, in celebration of the nation's bicentennial, and again on July 4, 1986, in saluting the Statue of Liberty on her 100th birthday, we the American people will once again count our blessings.

The Commission believes that all Americans will be able to share those blessings fully and fairly only when our society begins to reach the outer limits of its national potential-a dramatic potential that augurs well for our country's stature as a leader in the community of nations.

While we have taken giant steps toward fulfillment of that goal since World War II, much remains to be achieved, with storm clouds threatening to diminish or forestall our accomplishments. We need only to be aware of the growing American underclass and the vast numbers of disconnected and disaffected youth who daily turn their backs on school, to . sense what these clouds portend.

The key element in reaching our national potential, in the Commission's judgment, is a public higher

education system that offers everyone a chance to go to college.

It is the Commission's conviction that the state colleges and universities are the gateways that make broader access to educational opportunity possible. Dedicated principally, as they are, to undergraduate instruction that rests on a solid foundation of general and professional education, and awarding, as they do, more than 30 per cent of all bachelor's degrees, their current and future role is indispensable to the accomplishment of broad national educational objectives.

Indeed, without the full support and cooperation of the state colleges and universities, it would be impossible for the public schools to effect the basic reforms called for by the National Commission on Excellence in Education in its report, A Nation at Risk, issued in the spring of 1983. As the American Association of State Colleges and Universities said in its policy statement, AASCU and the Nation's Schools, adopted in November 1983, the "alumni of 'the colleges of the forgotten Americans' have [as teachers] touched the lives of children in virtually every school district in the land."

Education is basic to every facet of our national life. This report emphasizes that many, many more Americans need the benefit of the knowledge and skills that a college education can provide. The Commission is persuaded that, unless educational leaders and public policy makers join in a major, new, state-by-state effort to expand educational opportunity, the vitality of our nation will suffer, and our ability to aid in bringing greater stability to the world will disintegrate.

For the United States to shrink from this challenge would be unfor-

Those who could not forgive would be those whom we chose, tragically, in the closing years of the 20th century, not to educate to their fullest potential.

As we prepare to celebrate the beginning of our Constitution's third century, state colleges and universities must squarely face the imperatives of their renewed trusteeship. For they are stewards of the American dream.

### Members of Panel Studying State Colleges

Terrel H. Bell, professor of educational ad-ministration, University of Utah, and former U.S. Secretary of Education, chair

Alice Chandler, president, State University of New York College at New Paltz, vice-chair, Northeastern region

E. K. Fretwell, Jr., chancellor, University of North Carolina at Charlotte, vice-chair, Southeastern region

John Porter, president, Eastern Michigan University, vice-chair, Midwestern region

W. Ann Reynolds, chancellor, California State University system, vice-chair, Western re-

Alexander Astin, director, Higher Education Research Institute, University of California, Los Angeles

William Oliver Baker, chairman of the board (retired), A.T.A.T.-Bell Laboratories

Alison Bernstein, program officer, the Ford Foundation

Shirley Browning, professor of economics, University of North Carolina at Asheville University of North Carolina at Asheville Mary Clark, professor of biology, San Diego State University William Clinton, Governor of Arkansas Ruth Clusen, regent, University of Wisconsin

Wilhelmina Delco, Texas State Representa-

Mary Futrell, president, National Education Association

James Gilbert, president, East Stroudsburg University of Pennsylvania

Rob Patterson, former president. Associated Student Government. Southwest Texas State University
Nathan Quinones, chancellor, New York City

Board of Education

Albert Shanker, president. American Federa-

tion of Teachers (A.F.L.-C.I.O.)

Hoke Smith, president, Towson State Univer-

David Strand, vice-president and provost, Illinois State University
W. Carl Wimberly, vice-chancellor, Universi-

ty of Wisconsin at La Crosse William Winter, former Governor of Missis-

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### THE WHITE HOUSE WASHINGTON

Mr. President:

We need more people like Barney Oldfield back here.

Kathy

Jesue de.



Col. Barney Oldfield, USAF (Ret) (Consultant)

November 15, 1986

Dear President Ron:

 $\,$  I threw one in from the bleachers, too, but on your side.

How lucky "they" all are that they have

you in there!

Best always,

Prdsident Ronald Reagan, The White House, 1600 Pennsylvania Ave., NW Washington, DC 20500

Notice of party.

Consultant.
Writer,
Public Attairs
Counser
ect

Dear Senator Jim:

you owe something to the future."

#### THE COLONEL BARNEY OLDFIELD ORGANIZATION, Inc. (BOO, Inc.) 213-474-0301

November 15, 1986

Beverly Hills, CA 90213

Lecturer Foundation & Charity Support Government Relations Investments & Endowments Personal Appearances Have Typewriter, Will Travel Other Related & Unrelated Activitivities

> (Details on Request).

I grew up the son of a tenant farmer in southeastern Nebraska and at cherry-picking time both he and I were up on ladders when a next-door neighbor tenant farmer came by and told us that he'd picked his an easier way -- by breaking off the limbs, no ladder then being required. "We're movin'," he said," ain't gonna be there next year." As he drove off, my father shook his head and said: "Son, never forget

It distressed me to hear you cheap-shot the attempted "opening to Iran" by calling the highest level of political courage "duplicity"! I say this because of some limited working knowledge about the shaky game of international endeavors, such as:

- 1) When I left Korea in 1950, being withdrawn to perform as General Eisenhower's advance man for his initial survey of NATO treaty countries, the Chinese "volunteers" were pouring into North Korea by the thousands. One of my crew I left behind was a photographer who covered the miserable retreat from Hungnam, and one of his photos was a front cover of NEWSWEEK. When President Nixon more than 20 years later made his "opening" to the Peoples Republic of China, some of the military units he saw were the same "volunteers" and by their presence in North Korea had contributed to the more than 50,000 Americans who died in that conflict. I'm sure he had to swallow hard, but he also knew it was more important to the future that he come out with some relationship with that billion in population and set a more ammicable PRC and US course;
- When General Eisenhower in October of that 1950 told (then) President Truman, as he accepted his appointment to be Supreme Allied Commander of NATO's military forces, that some means had to be found to include the Germans in the defenses of Western Europe as it didn't make sense to try to do so without them, Truman had to swallow hard, too. Imagine making such a suggestion when concentration camp horrors were so fresh -- yet harsh as the reality was, it was good sense. As his advance man I ran headlong into French concern about a re-armed Germany, and German fears that they were going to be a left-out Pariah nation as in the aftermath of WW I. We all remember a one-armed member of the French Chamber of Deputies, who rose in that chamber and said he could not raise his arm in a vote for inclusion of the Germans in any military way as they were the ones who had shot it off! Yet later when the Germans were allowed in in 1955, shortly after that the French withdrew their NATO military participation because they had Germany as a buffer -- that is duplicity! I worked with the first German sent to this country in 1955, Mr. Steinhoff, as a toe-in-the-water as to whether training of German pilots for the new Luftwaffe could be done, quietly, in Arizona and Texas. He was one of the first jet pilots in the old Luftwaffe, and on his quietness the German Air Force of today was built not on the banks of the Rhine but 26 miles out of Phoenix;

<sup>3)</sup> There is never any guarantee any of these things will

work, and the easiest thing in the world to do is sit in a plush office a very safe distance removed and lob in scornful post mortems when the jury may still be out. When any President selects an alternative, and is lucky enough to have available someone he trusts like a Col. Robert "Bud" McFarlane, who has the guts to run the gauntlet, uncharted, insecure and even potentially lethal because of the unprinciped lot he has to work with, a country such as ours blessed with such people should stand on the rooftops and applaud rather than navel gazing and handwringing. Iran has been important in the world thoughout recorded history, and before, and will be through your lifetime and mine, and beyond. What it has now for a government is the one we have to deal with, however much we might have to hold our noses enroute. There are about 100 other countries around the globe we'd rather would go in for political facelift and / or soul transplants but the decision is not ours. They ARE the governments in being.

So, what makes good sense as a good try can also be the basis for political mischief. If politicians had jumped on the German training in the US as they did on Bitburg, Germany's very considerable military contribution to international security and stability might have been delayed ten years or more. Without our "opening to China" they might have added their billion to that other billion which gives us trouble enough in international affairs.

When one has deep Nebraska routs; one learns early about realities — without the combination of rain and sun, crops don't flourish; and rain and sun in wrong sequence and unmanageable quantities can bring disaster. Yet Nebraska as an entity has always been a state of gamblers, and we both know the great courage resident there among simple folks which we honor, praise and are proud of, What makes it too bad that those who go to Washington forget the basics by which we live and prosper and are truly the envy of the world. Please don't be like the Frenchman waving his stump of an arm for emotional political expediency, which in fact, showed him as uncaring about his and his family's — and his country's — long range interests and security.

That is -- what was that word you used again?

Sincerely

Senator James Exon, of Nebraska, Dirksen Senate Office Building, #330 Washington, DC 20515