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Collection Name WHITE HOUSE OFFICE OF RECORDS MANAGEMENT

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CO113 (NEW ZEALAND) (030000-034999) FOIA

S10-306

Box Number 135 SYSTEMATIC

DOX IV				839	
ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
94247	MEMO	DUPLICATE OF #94234; RICHARD A TO THE PRESIDENT, RE: THE MULI VISIT		7/22/1981	B1
94248	PAPER	DUPLICATE OF #94235; SUGGESTE TALKING POINTS FOR THE MULDO VISIT		ND	B1
94249	MEMO	DUPLICATE OF #94236; ALEXANDE HAIG TO THE PRESIDENT, RE: VISI ROBERT D. MULDOON, PRIME MINISTER OF NEW ZEALAND		7/18/1981	B1
94250	BRIEFING PAPER	DUPLICATE OF #94237; WESTERN STRATEGIC POSTURE AND THE SC THREAT	1 OVIET	7/17/1981	B1
94251	BRIEFING PAPER	DUPLICATE OF #94238; MIDDLE EA PEACE PROCESS AND SINAI MULTINATIONAL FORCE	AST 1	7/17/1981	B1
		R 6/8/2023 DEPT. O	F STATE WAI	VER	
94252	BRIEFING PAPER	DUPLICATE OF #94239; MIDDLE EA OTHER ISSUES	AST 1	7/17/1981	B1
		R 6/8/2023 DEPT. O	F STATE WAI	VER	

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BRIEFING PAPER	DUPLICATE OF #94241; ADMINISTRATION'S ASIA POLICY	1	ND	B1	
	R 6/8/2023 DEPT. OF STA	TE WAI	VER		
PAPER	DUPLICATE OF #94242; BIO	2	7/13/1981	B1	В3
PAPER	DUPLICATE OF #94243; BIO	1	7/14/1981	B1	В3
PAPER	DUPLICATE OF #94244; BIO	1	5/29/1981	B1	В3
PAPER	DUPLICATE OF #94245; BIO	1	7/14/1981	B1	В3
PAPER	DUPLICATE OF #94246; BIO	1	7/14/1981	B1	В3
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94260	MEMO		DUPL	ICATE OF #94247	2	7/22/1981	B1
94261	PAPER		DUPL	ICATE OF #94248	1	ND	B1
94262	MEMO		DUPL	ICATE OF #94249	3	7/18/1981	B1
94263	BRIEFING PAPER		DUPLICATE OF #94250		1	7/17/1981	B1
94264	PAPER		DUPL	ICATE OF #94251	1	7/17/1981	B1
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94265	BRIEFING PAPER	-	DUPL	ICATE OF #94252	1	7/17/1981	B1
			R	6/8/2023	DEPT. OF STATE WAL	VER	
94266	BRIEFING PAPER		DUPL	ICATE OF #94253	1	7/17/1981	B1
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ID	Doc Type	Docume	nt Description		No of Pages	Doc Date	Resti	rictions
94267	BRIEFING PAPER	DUPLIC	ATE OF #94254		1	ND	B1	
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94268	PAPER	DUPLIC	ATE OF #94255	·	2	7/13/1981	B1	В3
94269	PAPER	DUPLIC	ATE OF #94256		1	7/14/1981	B1	В3
94270	PAPER	DUPLIC.	ATE OF #94257		1	5/29/1981	B1	В3
94271	PAPER	DUPLIC	ATE OF #94258		1	7/14/1981	B1	В3
94272	PAPER	DUPLIC	ATE OF #94259		1	7/14/1981	B1	В3

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WHITE HOUSE STAFFING MEMORANDUM

DATE:	July 23, 1981	ACTION/CONCURRENCE/COMMENT DUE BY:	N.A.
		- 4	
SUBJECT:	MULDOON MEETIN	G (FRIDAY JULY 24)	

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT			JAMES		
MEESE			MURPHY		
BAKER			NOFZIGER		
DEAVER			WILLIAMSON		
STOCKMAN			WEIDENBAUM		
ALLEN			CANZERI		
ANDERSON			FULLER (For Cabinet)		
BRADY SPEAKES			HICKEY		
DOLE			HODSOLL		
FIELDING			MC COY		
FRIEDERSDORF			CEQ		
GARRICK			OSTP		
GERGEN			USTR		
HARPER			ROGERS		

Remarks:



Richard G. Darman
Deputy Assistant to the President
and Staff Secretary
(x-2702)



VISIT OF NEW ZEALAND PRIME MINISTER MULDOON AND MRS. MULDOON

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 - 3. Law of the Sea
 - 4. Administration's Asia Policy
 - 5. Bilateral Trade Issues
- D. Biographic Sketches
- E. Toast and Departure Statement

Sec.3.4(b), E.O. 12953, as amended
White House Guidelines, Sept. 11, 2006
BY NARA DATE 6 30 10



A. INTRODUCTORY MEMO and TALKING POINTS
Richard V. Allen

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94247 MEMO 2 7/22/1981 B1

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94248 PAPER 1 ND B1

DUPLICATE OF #94235; SUGGESTED TALKING POINTS FOR THE MULDOON VISIT

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SUGGESTED TALKING POINTS FOR JULY 24 WORKING LUNCHEON WITH MULDOON

- Thanks for New Zealand's support to emerging island nations.
- US position on Law of the Sea.
- US-Asia policy. Close consultation.
- Increased market access for New Zealand products in US.
- Good luck in the November election.

SUGGESTED TALKING POINTS FOR JULY 24 PRIVATE MEETING WITH MULDOON

- Thanks for support against the Soviets.
- Brief on Ottawa Summit.
- New Zealand participation in Sinai Force.

B. OVERVIEW MEMO and SCENARIO Secretary Haig

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94249 MEMO 3 7/18/1981 B1

DUPLICATE OF #94236; ALEXANDER HAIG TO THE PRESIDENT, RE: VISIT OF ROBERT D. MULDOON, PRIME MINISTER OF NEW ZEALAND

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VISITOR'S SCHEDULE

Visit of New Zealand Prime Minister Muldoon and Mrs. Muldoon

July 23-25, 1981

Thursday, July 23

4:35 p.m. - Arrival at Dulles Airport - TWA 890

7:30 p.m. - Private Dinner with Ambassador and Mrs. Gill at Blair House

Friday, July 24

11:30 a.m. - 12 noon - Meeting with the President at the White House

12 noon - 1:30 p.m. - Official Working Luncheon at the White House

8:00 p.m. - Dinner hosted by Ambassador and Mrs. Gill at the New Zealand Residence (Black Tie)

Saturday, July 25

11:00 a.m. - Open Shuttle Flight to New York - N.Y.Air

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94250 BRIEFING PAPER

1 7/17/1981 B1

DUPLICATE OF #94237; WESTERN STRATEGIC POSTURE AND THE SOVIET THREAT

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DECLASSIFIED Atets Marver Authority

DEPARTMENT OF STATE BRIEFING PAPER

2a. MIDDLE EAST PEACE PROCESS AND SINAI MULTINATIONAL FORCE

New Zealand is concerned about our overall approach to the peace process beyond the Egyptian-Israeli Treaty of Peace. The virtual certainty that Begin will form the next Israeli Government and that it will continue its settlements policy in the occupied territories reinforces the doubts some of our allies have about the prospects for success of the autonomy negotiations. Lebanon crisis and the Tuwaitha attack add to their concerns that we need to reinvigorate our efforts on the peace process, and in this regard Muldoon would like us to be more forceful with the Israeli Government.

We will want to emphasize that in the aftermath of the Israeli attack on the Iraqi nuclear facility it is all the more important to strengthen the existing basis for the peace process. The next immediate step in the Camp David process is to bring into force the agreement we have reached with Israel and Egypt for the establishment of a Multinational Force and Observers (MFO) in the Sinai, which is to assume its peacekeeping duties upon final Israeli withdrawal in April 1982. At the ANZUS meeting in Wellington in June, the Secretary expressed our hope that New Zealand will participate in the MFO by contributing part of an air support unit along with Australia. Muldoon has been wary of the idea. We should stress to him the central importance of the MFO in the implementation of the Israeli-Egyptian Treaty of Peace, which in turn is the bedrock for our efforts to advance the peace process.

The President will be meeting in Washington with Sadat August 5-6 and with Begin September 9-10, to discuss resuming the peace process which has essentially been in suspension since late last year. Our objective is to bring the autonomy negotiations to a successful conclusion, thereby taking an important first step toward resolving the issue of the future of the Palestinian people in a manner satisfactory to all concerned.

> CONFIDENTIAL GBS 7/17/01

Authority State Warver

NAME ADATE Sto 6/8/2013

2b. MIDDLE EAST -- OTHER ISSUES

Muldoon has played a personal role in IMF and World Bank deliberations on possible PLO observer status at annual meetings. In 1979 Muldoon, as Chairman of the meetings, refused to invite the PLO. In 1980/81, Muldoon chaired a group studying the 1980 decision which excluded the PLO. The question of PLO observer status is still under review by the institutions' Executive Boards, and we are hopeful procedural decisions last June will prevent the issue from arising at this fall's annual meetings.

Following a week of escalating cross-border violence, including Israeli air attacks into Lebanon and Palestinian rocket attacks on Israeli towns, the President has sent Ambassador Habib to Israel to work to secure a cease fire. This is the essential first step to restoring a measure of stability to this area and to continuing our broader effort to reach a diplomatic resolution of the complex problems of Lebanon, including that of Israel's confrontation with Syria over Syrian missiles in central Lebanon. Our objective remains to work towards restoring the authority of the Government of Lebanon and the long-term stability of the country.

CONFIDENTIAL GDS 7/17/01

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By de personne 6/8/2023

3. LAW OF THE SEA

New Zealand, an island nation, has navigation as its principal concern in the Third U.N. Conference on Law of the Sea (UNCLOS III). It is particularly dependent on maritime navigation for trade and is vulnerable to actions by other states which may interfere with navigational rights. navigation provisions of the LOS Draft Convention are also viewed by New Zealand as essential to the ANZUS alliance. The potential for offshore oil around her coastline is being explored, and fishing grounds off her coasts remain targets of foreign fleets. New Zealand has little interest in seabed mining, which is the source of many of our problems with the current text. New Zealand's navigation and resource interests are, in their view, well protected in the Draft Convention on the Law of the Sea now before UNCLOS III. New Zealand is also acutely aware of, and supports, the interests of the developing island nations of the Southeast Pacific, which very much favor the conclusion of a treaty.

In view of the balance of New Zealand's interests, it is not surprising that they are generally displeased with the U.S. decision to review our entire Law of the Sea policy and to refuse to make commitments at least until the review is completed this fall. They have expressed their displeasure in a lengthy letter from Foreign Minister Talboys to Secretary Haig and during Secretary Haig's visit to Wellington for ANZUS. Detailed discussion of mutual concerns have also been held by the Special Representative for the Law of the Sea with New Zealand experts. The New Zealanders would like us to commit ourselves, before the upcoming August session of UNCLOS III, to resume negotiations in that forum and to keep our demands to a minimum. We are not in a position to make either commitment.

We can assure them that no decision either for or against proceeding further in UNCLOS III has been made, nor will be made until after the August session. We hope New Zealand will promote its overall LOS interest by playing an active role in managing the August session so as to avoid formalization of the current text or adoption of any amendments contrary to U.S. interests.

July 17, 1981

CONFIDENTIAL GDS 7/17/87

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Authority State Waiver
BY OF NARADATE 6/8/20224.

ADMINISTRATION'S ASIA POLICY

Muldoon will be most interested in China and Kampuchea. Secretary Haig discussed both at the ANZUS Council meeting in late June, but Muldoon will seek your perspective.

China: Secretary Haig's June 15-17 visit to Beijing injected new momentum into our bilateral and strategic relationships. Our policy is based on the premise that China is not an adversary of the U.S. and that a healthy U.S. relationship with China is important to U.S. global strategy as well as a key to stability in Asia.

It is in our interest to assist China's modernization. We will treat China as a friendly nation with which we are not allied but with which we share common interests. The Administration will amend legislation which lumps China with the Soviet Bloc and will loosen controls on exports of dualuse technology to China. We intend to move to a case-by-case approach to munitions control with China, putting any Chinese requests on the same footing as we apply to requests from all other friendly nations. This is not an undertaking to sell arms, only to consider requests in a non-discriminatory manner.

We expect this aspect of our relationship to develop in a careful, gradual way. The U.S. is aware of the reservations of ASEAN and other Asian/Pacific friends and allies concerning this new aspect of our relationship with China. We will, whenever appropriate, consult with our allies and friends regarding prospective sales of military equipment.

Kampuchea: The UN-sponsored International Conference on Kampuchea has just concluded in New York. There were differences between ASEAN and China on tactics but a consensus emerged on two key goals: The Vietnamese must withdraw their troops and the Khmer must determine their own future without foreign interference. The conference focussed international attention on Vietnamese occupation of Kampuchea and its continuing refusal to negotiate a settlement. It set out a framework for a satisfactory solution and established a mechanism to continue the search for a settlement. There will be future sessions; the door is open for Vietnam to attend later. The conference also provides the Soviets the means to resolve a major cause of East-West tension.

Without taking sides, the U.S. urged both ASEAN and China to compromise their differences (which they largely did). New Zealand was supportive of the ASEAN position on the issues of disarmament of the Khmer factions and provisions for an interim government pending free elections.

CONFIDENTIAL GDS, 7/17/81

5. BILATERAL TRADE ISSUES

CASEIN: A milk byproduct not produced domestically, casein is a major New Zealand export to the U.S. (\$81 million in 1980). It is imported duty-free without quota restrictions. The dairy industry wants to restrict casein imports because it feels these depress non-fat dry milk (NFDM) prices. Congressional pressure triggered a USDA casein study. After reviewing this, Secretary Block decided imported casein may materially interfere with or threaten the domestic price support program. He recommended that the U.S. International Trade Commission (USITC) initiate an investigation to determine if casein import restrictions are warranted. A 1979 USITC study found "virtually no relationship between casein imports and purchases of NFDM under the price support system." New Zealand believes U.S. import restrictions would violate our obligations under the General Agreement on Tariffs and Trade (GATT).

LAMB: The U.S. countervailing duty (CVD) statute provides relief for U.S. industries competing with subsidized imports. If the subsidizing country has signed the GATT Subsidies Code, it must be shown that a U.S. industry is being injured by such imports before countervailing duties can be imposed. New Zealand has not yet signed the Code and does not benefit from this injury test. U.S. wool growers have recently filed a CVD complaint against New Zealand's subsidized lamb exports to the U.S. (\$35 million in 1980). The GNZ believes that if these exports benefited from the injury test no countervailing duties would be imposed. A USG team will be in Wellington July 19-24 to discuss possible New Zealand accession to the Subsidies Code.

BUTTER: We are currently faced with the problem of dealing with 200,000 tons of surplus butter, purchased by the Commodity Credit Corporation under the dairy price support program. an alternative to expensive storage, the Administration is exploring ways to export the butter. Since U.S. butter prices are far above the world price, such exports must be heavily subsidized. The main potential customer for the butter is the U.S.S.R., a politically undesirable destination. We have been trying to find a way to dispose of the butter without either disrupting the world butter market or selling the subsidized product directly or indirectly to the Russians. The major butter exporters, New Zealand and the European Community, are very concerned about our plans. New Zealand has explored with us the possibility of purchasing the U.S. butter, processing it, and re-exporting it to countries outside the Soviet Union. firm offer has been made by either side. Other possibilities under review include government-to-government sales to countries other than the U.S.S.R., sales to the private trade and continuing to hold the butter. No decisions have been made.

July 17, 1981

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B-1 National security classified information [(b)(1) of the FOIA]

DUPLICATE OF #94243; BIO

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- B-1 National security classified information [(b)(1) of the FOIA]
- B-2 Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
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B-1 National security classified information [(b)(1) of the FOIA]

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TOAST FOR THE PRESIDENT'S USE AT LUNCHEON IN HONOR OF NEW ZEALAND PRIME MINISTER ROBERT D. MULDOON FRIDAY, JULY 24, 1981

Mr. Prime Minister and distinguished New Zealand guests:

- -- It is a special pleasure to welcome you here today. Our meeting this morning has been exceptionally friendly and candid, like the relationship that our two countries have enjoyed these past three decades.
- -- America and New Zealand share a common heritage. We have fought side-by-side in every major war in this century.

 The need for us to stand together to protect the peace and prosperity of the Western nations remains as strong today as it has ever been.
- -- New Zealand has played an important role in assisting new countries of the Pacific to become independent and to develop economically. We applaud the financial assistance and training New Zealand provides to the Pacific Island states.
- -- I and my Administration are pledged to strengthen and enhance our cooperation with our closest allies. Discussions, such as ours today, are an important part of this process.
- -- Gentlemen, let us toast Prime Minister Muldoon and his many invaluable contributions to the deep friendship between the United States and New Zealand.

SUGGESTED REMARKS TO BE MADE BY THE PRESIDENT UPON THE DEPARTURE OF PRIME MINISTER MULDOON FROM THE WHITE HOUSE

JULY 24, 1981

It has been a pleasure for me to meet and get to know Prime Minister Muldoon of New Zealand. The Prime Minister leads a country that has for a long time been one of our closest friends and staunchest allies. Our meeting today has allowed us to review a number of bilateral issues affecting our relations, and we have reached a clear understanding on all issues discussed.

The timing of our meeting was fortuitous, as it allowed me to brief the Prime Minister on the recently concluded Ottawa Summit, and to discuss matters of continuing concern, such as Poland and Afghanistan.

I want to thank Prime Minister Muldoon for coming to Washington, and would like also to thank the people of New Zealand for the supportive and constructive role they have played for so long.

THE WHITE HOUSE WASHINGTON

INFORMATION

MEMORANDUM FOR THE PRESIDENT

FROM:

RICHARD V. ALLEN

SUBJECT:

Briefing for the Visit of

New Zealand Prime Minister Robert Muldoon

ll a.m. Friday, July 24

Cabinet Room

You will be receiving a briefing today at 11 a.m. in the Cabinet Room on the visit of New Zealand Prime Minister Robert Muldoon.

The following will participate in the briefing:

White House - The Vice President

James A. Baker III Michael K. Deaver Richard V. Allen Richard Darman Craig Fuller

NSC

- Donald Gregg

State

- Secretary Alexander Haig

Assistant Secretary, Bureau of East

Asian & Pacific Affairs, John Holdridge

Treasury

- Secretary Donald Regan

Defense

- Secretary Caspar Weinberger

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WHITE HOUSE STAFFING MEMORANDUM

DATE:	July 23,	<u>19</u> 81 A	ACTION/CO	ONC	URRE	NCE/COMM	ENT DUE BY: _	N.A.	
SUBJECT:	MULDOON	MEETING	(FRIDAY		JULY	24)			

	ACTION FYI	ACTION FYI
VICE PRESIDENT		JAMES \square
MEESE		MURPHY \Box
BAKER		NOFZIGER \square
DEAVER		WILLIAMSON
STOCKMAN		WEIDENBAUM
ALLEN		CANZERI
ANDERSON		FULLER (For Cabinet)
BRADY SPEAKES		HICKEY \square
DOLE		HODSOLL \square
FIELDING		MC COY
FRIEDERSDORF		CEQ
GARRICK		OSTP \square
GERGEN		USTR \square
HARPER		ROGERS

Remarks:





VISIT OF NEW ZEALAND PRIME MINISTER MULDOON AND MRS. MULDOON

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 - 1. Western Strategic Posture and the Soviet Threat
 - 2. a. Middle East Peace Process and Sinai Multilateral Force
 - b. Middle East Other Issues
 - 3. Law of the Sea
 - 4. Administration's Asia Policy
 - 5. Bilateral Trade Issues
- D. Biographic Sketches
- E. Toast and Departure Statement





A. INTRODUCTORY MEMO and TALKING POINTS
Richard V. Allen

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- B-1 National security classified information [(b)(1) of the FOIA]
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SUGGESTED TALKING POINTS FOR JULY 24 WORKING LUNCHEON WITH MULDOON

- Thanks for New Zealand's support to emerging island nations.
- US position on Law of the Sea.
- US-Asia policy. Close consultation.
- Increased market access for New Zealand products in US.
- Good luck in the November election.

SUGGESTED TALKING POINTS FOR JULY 24 PRIVATE MEETING WITH MULDOON

- Thanks for support against the Soviets.
- Brief on Ottawa Summit.
- New Zealand participation in Sinai Force.

B. OVERVIEW MEMO and SCENARIO Secretary Haig

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VISITOR'S SCHEDULE

Visit of New Zealand Prime Minister Muldoon and Mrs. Muldoon

July 23-25, 1981

Thursday, July 23

4:35 p.m. - Arrival at Dulles Airport - TWA 890

7:30 p.m. - Private Dinner with Ambassador and Mrs. Gill at Blair House

Friday, July 24

11:30 a.m. - 12 noon - Meeting with the President at the

White House

12 noon - 1:30 p.m. - Official Working Luncheon at the

White House

8:00 p.m. - Dinner hosted by Ambassador and Mrs.

Gill at the New Zealand Residence

(Black Tie)

Saturday, July 25

11:00 a.m. - Open Shuttle Flight to New York - N.Y.Air

C. BACKGROUND PAPERS

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94263 BRIEFING PAPER

1 7/17/1981 B1

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- B-1 National security classified information [(b)(1) of the FOIA]
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2a. MIDDLE EAST PEACE PROCESS AND SINAI MULTINATIONAL FORCE

New Zealand is concerned about our overall approach to the peace process beyond the Egyptian-Israeli Treaty of Peace. The virtual certainty that Begin will form the next Israeli Government and that it will continue its settlements policy in the occupied territories reinforces the doubts some of our allies have about the prospects for success of the autonomy negotiations. The Lebanon crisis and the Tuwaitha attack add to their concerns that we need to reinvigorate our efforts on the peace process, and in this regard Muldoon would like us to be more forceful with the Israeli Government.

We will want to emphasize that in the aftermath of the Israeli attack on the Iraqi nuclear facility it is all the more important to strengthen the existing basis for the peace process. The next immediate step in the Camp David process is to bring into force the agreement we have reached with Israel and Egypt for the establishment of a Multinational Force and Observers (MFO) in the Sinai, which is to assume its peacekeeping duties upon final Israeli withdrawal in April 1982. At the ANZUS meeting in Wellington in June, the Secretary expressed our hope that New Zealand will participate in the MFO by contributing part of an air support unit along with Australia. Muldoon has been wary of the idea. We should stress to him the central importance of the MFO in the implementation of the Israeli-Egyptian Treaty of Peace, which in turn is the bedrock for our efforts to advance the peace process.

The President will be meeting in Washington with Sadat August 5-6 and with Begin September 9-10, to discuss resuming the peace process which has essentially been in suspension since late last year. Our objective is to bring the autonomy negotiations to a successful conclusion, thereby taking an important first step toward resolving the issue of the future of the Palestinian people in a manner satisfactory to all concerned.

CONPIDENTIAL GDS 7/17/01

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BY oh NARADATE 4/8/2023

2b. MIDDLE EAST -- OTHER ISSUES

Muldoon has played a personal role in IMF and World Bank deliberations on possible PLO observer status at annual meetings. In 1979 Muldoon, as Chairman of the meetings, refused to invite the PLO. In 1980/81, Muldoon chaired a group studying the 1980 decision which excluded the PLO. The question of PLO observer status is still under review by the institutions' Executive Boards, and we are hopeful procedural decisions last June will prevent the issue from arising at this fall's annual meetings.

Following a week of escalating cross-border violence, including Israeli air attacks into Lebanon and Palestinian rocket attacks on Israeli towns, the President has sent Ambassador Habib to Israel to work to secure a cease fire. This is the essential first step to restoring a measure of stability to this area and to continuing our broader effort to reach a diplomatic resolution of the complex problems of Lebanon, including that of Israel's confrontation with Syria over Syrian missiles in central Lebanon. Our objective remains to work towards restoring the authority of the Government of Lebanon and the long-term stability of the country.

CONFIDENTIAL GDS 7/17/01

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BY dt NARADATE 6/4/2023

3. LAW OF THE SEA

New Zealand, an island nation, has navigation as its principal concern in the Third U.N. Conference on Law of the Sea (UNCLOS III). It is particularly dependent on maritime navigation for trade and is vulnerable to actions by other states which may interfere with navigational rights. navigation provisions of the LOS Draft Convention are also viewed by New Zealand as essential to the ANZUS alliance. The potential for offshore oil around her coastline is being explored, and fishing grounds off her coasts remain targets of foreign fleets. New Zealand has little interest in seabed mining, which is the source of many of our problems with the current text. New Zealand's navigation and resource interests are, in their view, well protected in the Draft Convention on the Law of the Sea now before UNCLOS III. New Zealand is also acutely aware of, and supports, the interests of the developing island nations of the Southeast Pacific, which very much favor the conclusion of a treaty.

In view of the balance of New Zealand's interests, it is not surprising that they are generally displeased with the U.S. decision to review our entire Law of the Sea policy and to refuse to make commitments at least until the review is completed this fall. They have expressed their displeasure in a lengthy letter from Foreign Minister Talboys to Secretary Haig and during Secretary Haig's visit to Wellington for ANZUS. Detailed discussion of mutual concerns have also been held by the Special Representative for the Law of the Sea with New Zealand experts. The New Zealanders would like us to commit ourselves, before the upcoming August session of UNCLOS III, to resume negotiations in that forum and to keep our demands to a minimum. We are not in a position to make either commitment.

We can assure them that no decision either for or against proceeding further in UNCLOS III has been made, nor will be made until after the August session. We hope New Zealand will promote its overall LOS interest by playing an active role in managing the August session so as to avoid formalization of the current text or adoption of any amendments contrary to U.S. interests.

July 17, 1981

CONFIDENTIAL GDS 7/17/87

11:12

4. ADMINISTRATION'S ASIA POLICY

Muldoon will be most interested in China and Kampuchea. Secretary Haig discussed both at the ANZUS Council meeting in late June, but Muldoon will seek your perspective.

China: Secretary Haig's June 15-17 visit to Beijing injected new momentum into our bilateral and strategic relationships. Our policy is based on the premise that China is not an adversary of the U.S. and that a healthy U.S. relationship with China is important to U.S. global strategy as well as a key to stability in Asia.

It is in our interest to assist China's modernization. We will treat China as a friendly nation with which we are not allied but with which we share common interests. The Administration will amend legislation which lumps China with the Soviet Bloc and will loosen controls on exports of dualuse technology to China. We intend to move to a case-by-case approach to munitions control with China, putting any Chinese requests on the same footing as we apply to requests from all other friendly nations. This is not an undertaking to sell arms, only to consider requests in a non-discriminatory manner.

We expect this aspect of our relationship to develop in a careful, gradual way. The U.S. is aware of the reservations of ASEAN and other Asian/Pacific friends and allies concerning this new aspect of our relationship with China. We will, whenever appropriate, consult with our allies and friends regarding prospective sales of military equipment.

Kampuchea: The UN-sponsored International Conference on Kampuchea has just concluded in New York. There were differences between ASEAN and China on tactics but a consensus emerged on two key goals: The Vietnamese must withdraw their troops and the Khmer must determine their own future without foreign interference. The conference focussed international attention on Vietnamese occupation of Kampuchea and its continuing refusal to negotiate a settlement. It set out a framework for a satisfactory solution and established a mechanism to continue the search for a settlement. There will be future sessions; the door is open for Vietnam to attend later. The conference also provides the Soviets the means to resolve a major cause of East-West tension.

Without taking sides, the U.S. urged both ASEAN and China to compromise their differences (which they largely did). New Zealand was supportive of the ASEAN position on the issues of disarmament of the Khmer factions and provisions for an interim government pending free elections.

5. BILATERAL TRADE ISSUES

CASEIN: A milk byproduct not produced domestically, casein is a major New Zealand export to the U.S. (\$81 million in 1980). It is imported duty-free without quota restrictions. The dairy industry wants to restrict casein imports because it feels these depress non-fat dry milk (NFDM) prices. Congressional pressure triggered a USDA casein study. After reviewing this, Secretary Block decided imported casein may materially interfere with or threaten the domestic price support program. He recommended that the U.S. International Trade Commission (USITC) initiate an investigation to determine if casein import restrictions are warranted. A 1979 USITC study found "virtually no relationship between casein imports and purchases of NFDM under the price support system." New Zealand believes U.S. import restrictions would violate our obligations under the General Agreement on Tariffs and Trade (GATT).

LAMB: The U.S. countervailing duty (CVD) statute provides relief for U.S. industries competing with subsidized imports. If the subsidizing country has signed the GATT Subsidies Code, it must be shown that a U.S. industry is being injured by such imports before countervailing duties can be imposed. New Zealand has not yet signed the Code and does not benefit from this injury test. U.S. wool growers have recently filed a CVD complaint against New Zealand's subsidized lamb exports to the U.S. (\$35 million in 1980). The GNZ believes that if these exports benefited from the injury test no countervailing duties would be imposed. A USG team will be in Wellington July 19-24 to discuss possible New Zealand accession to the Subsidies Code.

BUTTER: We are currently faced with the problem of dealing with 200,000 tons of surplus butter, purchased by the Commodity Credit Corporation under the dairy price support program. an alternative to expensive storage, the Administration is exploring ways to export the butter. Since U.S. butter prices are far above the world price, such exports must be heavily subsidized. The main potential customer for the butter is the U.S.S.R., a politically undesirable destination. We have been trying to find a way to dispose of the butter without either disrupting the world butter market or selling the subsidized product directly or indirectly to the Russians. The major butter exporters, New Zealand and the European Community, are very concerned about our plans. New Zealand has explored with us the possibility of purchasing the U.S. butter, processing it, and re-exporting it to countries outside the Soviet Union. No firm offer has been made by either side. Other possibilities under review include government-to-government sales to countries other than the U.S.S.R., sales to the private trade and continuing to hold the butter. No decisions have been made.

July 17, 1981

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- B-1 National security classified information [(b)(1) of the FOIA]
- B-2 Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
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- B-1 National security classified information [(b)(1) of the FOIA]
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- B-4 Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- B-6 Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- B-7 Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- B-8 Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- B-9 Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]
- C. Closed in accordance with restrictions contained in donor's deed of gift.

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TOAST FOR THE PRESIDENT'S USE AT LUNCHEON IN HONOR OF NEW ZEALAND PRIME MINISTER ROBERT D. MULDOON FRIDAY, JULY 24, 1981

Mr. Prime Minister and distinguished New Zealand guests:

- -- It is a special pleasure to welcome you here today. Our meeting this morning has been exceptionally friendly and candid, like the relationship that our two countries have enjoyed these past three decades.
- -- America and New Zealand share a common heritage. We have fought side-by-side in every major war in this century.

 The need for us to stand together to protect the peace and prosperity of the Western nations remains as strong today as it has ever been.
- -- New Zealand has played an important role in assisting new countries of the Pacific to become independent and to develop economically. We applaud the financial assistance and training New Zealand provides to the Pacific Island states.
- -- I and my Administration are pledged to strengthen and enhance our cooperation with our closest allies. Discussions, such as ours today, are an important part of this process.
- -- Gentlemen, let us toast Prime Minister Muldoon and his many invaluable contributions to the deep friendship between the United States and New Zealand.

SUGGESTED REMARKS TO BE MADE BY THE PRESIDENT UPON THE DEPARTURE OF PRIME MINISTER MULDOON FROM THE WHITE HOUSE

JULY 24, 1981

It has been a pleasure for me to meet and get to know Prime Minister Muldoon of New Zealand. The Prime Minister leads a country that has for a long time been one of our closest friends and staunchest allies. Our meeting today has allowed us to review a number of bilateral issues affecting our relations, and we have reached a clear understanding on all issues discussed.

The timing of our meeting was fortuitous, as it allowed me to brief the Prime Minister on the recently concluded Ottawa Summit, and to discuss matters of continuing concern, such as Poland and Afghanistan.

I want to thank Prime Minister Muldoon for coming to Washington, and would like also to thank the people of New Zealand for the supportive and constructive role they have played for so long.