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**Case File Number(s): 510000-END**  
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*Last Updated: 03/18/2025*

6500

ID# 511087

THE WHITE HOUSE  
CORRESPONDENCE TRACKING WORKSHEET

CO 113

INCOMING

DATE RECEIVED: SEPTEMBER 04, 1987

NAME OF CORRESPONDENT: NEW ZEALAND EMBASSY

SUBJECT: UNOPENED

*Thank you Message - on my  
Gov. selection.*

		ACTION		DISPOSITION	
ROUTE TO:		ACT	DATE	TYPE	C
OFFICE/AGENCY	(STAFF NAME)	CODE	YY/MM/DD	RESP	D YY/MM/DD
FRANK CARLUCCI		ORG	87/09/04		C87/09/04 CJ
REFERRAL NOTE:	sent Dos - FYI				
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COMMENTS: ORIGINAL TO HAROLD WEST

ADDITIONAL CORRESPONDENTS: MEDIA:S INDIVIDUAL CODES: \_\_\_\_\_

MI MAIL USER CODES: (A) \_\_\_\_\_ (B) \_\_\_\_\_ (C) \_\_\_\_\_

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*ACTION CODES:	*DISPOSITION	*OUTGOING
*	*	*
*A-APPROPRIATE ACTION	*A-ANSWERED	*CORRESPONDENCE:
*C-COMMENT/RECOM	*B-NON-SPEC-REFERRAL	*TYPE RESP=INITIALS
*D-DRAFT RESPONSE	*C-COMPLETED	*OF SIGNER
*F-FURNISH FACT SHEET	*S-SUSPENDED	*CODE = A
*I-INFO COPY/NO ACT NEC*		*COMPLETED = DATE OF
*R-DIRECT REPLY W/COPY *		*OUTGOING
*S-FOR-SIGNATURE *		*
*X-INTERIM REPLY *		*
*****		

REFER QUESTIONS AND ROUTING UPDATES TO CENTRAL REFERENCE  
(ROOM 75,OEOb) EXT-2590  
KEEP THIS WORKSHEET ATTACHED TO THE ORIGINAL INCOMING  
LETTER AT ALL TIMES AND SEND COMPLETED RECORD TO RECORDS  
MANAGEMENT.



NEW ZEALAND EMBASSY  
37 OBSERVATORY CIRCLE, NW,  
WASHINGTON, D.C. 20008

Phone: (202) 328-4800  
Telex 89526

4 September 1987

The President  
The White House  
WASHINGTON DC 20500

Dear Mr President

I have the honour to convey to you the following message  
from my Prime Minister the Right Honourable David Lange.

Begins:

Dear Mr President

Thank you for your message of congratulations on my Government's  
re-election.

New Zealand sets great store by its close and longstanding  
relationship with the United States. It will be a continuing  
priority of my Government to enhance the extensive links  
enjoyed by our peoples.

Yours sincerely

David Lange

Ends:

Kind regards,

Yours sincerely

A handwritten signature in dark ink, appearing to read 'Wallace Rowling', with a large, stylized flourish at the end.

(Rt Hon Sir Wallace Rowling)  
Ambassador



## REFERRAL

DATE: 08 SEP 87

## MEMORANDUM FOR: STATE SECRETARIAT

DOCUMENT DESCRIPTION:

TO: PRESIDENT

SOURCE: LANGE, DAVID

DATE: 04 SEP 87

KEYWORDS: NEW ZEALAND

HS

SUBJ: THANK YOU LTR RE US CONGRATULATIONS ON NEW ZEALANDS GOVT REELECTION

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REQUIRED ACTION: FOR INFORMATION

DUE DATE:

COMMENTS:

*Maria D. Clark*  
(For) Grant S. Green, Jr.

Executive Secretary

NSC/S PROFILE

UNCLASSIFIED

ID 8706500

RECEIVED 04 SEP 87 19

TO PRESIDENT

FROM LANGE, DAVID

DOCDATE 04 SEP 87

KEYWORDS: NEW ZEALAND

HS

SUBJECT: THANK YOU LTR RE US CONGRATULATIONS ON NEW ZEALANDS GOVT REELECTION

ACTION: FOR RECORD PURPOSES

DUE:

STATUS C

FILES WH

FOR ACTION

FOR CONCURRENCE

FOR INFO

PAAL

KELLY, J

CHILDRESS

COMMENTS

REF# 511087

LOG

NSCIFID

( MC MC )

ACTION OFFICER (S) ASSIGNED ACTION REQUIRED DUE COPIES TO

DISPATCH \_\_\_\_\_ W/ATTCH FILE \_\_\_\_\_ (C)

q/

CJ

NATIONAL SECURITY COUNCIL  
WASHINGTON, D.C. 20506

554639  
6898

CO 113  
September 21, 1987  
FG006-12

MEMORANDUM FOR RONALD K. PETERSON  
Office of Management and Budget

FROM: GRANT S. GREEN, JR. *WHE*

SUBJECT: State Department Testimony on H.R. 85, the New Zealand Preference Elimination Act

The NSC has no objection to the testimony (Tab A) of Deputy Assistant Secretary of State Stapleton Roy on H.R. 85, the New Zealand Preference Elimination Act.

Attachment:  
Tab A OMB memo

NSC # 8706898



NATIONAL SECURITY COUNCIL  
WASHINGTON, D.C. 20506

September 21, 1987

ACTION

MEMORANDUM FOR GRANT S. GREEN, JR.

FROM: DOUGLAS H. PAAL 

SUBJECT: Memorandum to Peterson on State Testimony  
Concerning New Zealand

At Tab I is a memorandum from you to Ron Peterson, informing him that the NSC has no objection to State testimony (Tab A) on H.R. 85, the New Zealand Preference Elimination Act.

 Linhard,  Fortier concur.

RECOMMENDATION:

That you sign the memorandum to Peterson.

Approve 

Disapprove \_\_\_\_\_

Attachments:

Tab I Green memo to Peterson  
Tab A OMB memo



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

SPECIAL

6898

September 21, 1987

LEGISLATIVE REFERRAL MEMORANDUM

TO: Legislative Liaison Officer-  
National Security Council - Courtney - X6534 - GF/WW (OEOP -  
Room #381)  
Department of Defense - Brick - 697-1305 (06)

SUBJECT: State Department testimony on H.R. 85, the New Zealand  
Preference Elimination Act.

The Office of Management and Budget requests the views of your  
agency on the above subject before advising on its relationship  
to the program of the President, in accordance with OMB Circular  
A-19.

A response to this request for your views is needed no later than  
4:30 TODAY, SEPTEMBER 21, 1987. Hearing tomorrow - 9/22.

Questions should be referred to Annette Rooney/Sue Thau  
(395-7300) the legislative analyst in this office or to John  
Eisenhour (395-3920).

*Ronald K. Peterson*

RONALD K. PETERSON FOR  
Assistant Director for  
Legislative Reference

Enclosures

cc: Jim Nix  
Bob Dotson

SPECIAL



**STATEMENT BEFORE THE  
SUBCOMMITTEE ON ASIAN AND PACIFIC AFFAIRS  
OF THE  
COMMITTEE ON FOREIGN AFFAIRS  
HOUSE OF REPRESENTATIVES**

**J. Stapleton Roy  
Deputy Assistant Secretary  
Bureau of East Asian and Pacific Affairs  
September 22, 1987**

**NOT FOR PUBLICATION UNTIL RELEASED BY THE SUBCOMMITTEE**

Mr. Chairman,

I am pleased to appear before the Subcommittee to discuss U.S. policy toward New Zealand and specifically to present the Administration's position on H.R. 85, the New Zealand Preference Elimination Act.

US - New Zealand Relations

On August 11, 1986, the U.S. suspended its security guarantees to New Zealand under the terms of the ANZUS alliance. This action was taken in response to New Zealand government policies on port access by allied warships which would have compromised our universally applied policy of "neither confirming nor denying the presence or absence of nuclear weapons (NCND)." The universal application of the NCND policy is a national strategic interest of the U.S. on which we cannot and will not compromise. By rejecting NCND, New Zealand prevented practical alliance cooperation under ANZUS and precluded U.S. implementation of defense commitments to New Zealand.

The New Zealand Government's policies on port access were codified in law in June 1987. The law, as applied to ship visits, remains incompatible with our global NCND policy.

The U.S. seeks a relationship with New Zealand based on reciprocity and treatment of New Zealand as a non-allied friend. Sharply curtailed defense and security cooperation with New Zealand continues, but New Zealand has lost the special access and influence normally accorded an ally. Despite our security differences, the U.S. and New Zealand enjoy good economic relations. As clearly stated in the past, the Administration does not support any form of economic sanctions or reprisals against New Zealand.

Since the Labor Party's victory in the August 15 Parliamentary elections, Prime Minister Lange and Foreign Minister Marshall, have publicly stated New Zealand's intention to seek to improve relations with the U.S. The U.S. is, of course, prepared to cooperate with New Zealand, and we see this cooperation as taking place primarily in the economic and trade areas. For example, New Zealand and the U.S. share similar objectives for trade liberalization, particularly in agriculture, and we expect to work together closely in upcoming GATT negotiations.

However, we will not ignore or overlook the fact that our differences on vital security issues remain unresolved. A restoration of normal allied relations will remain impossible as long as New Zealand holds to policies which do damage to the network of alliances and hurt western efforts to maintain peace through our common burden sharing.

Administration Position on H.R. 85

The proposed legislation, H.R. 85, would eliminate certain preferential treatment accorded to the U.S.' closest allies under both the Arms Export Control Act (AECA) and the Foreign Assistance Act (FAA). The granting of these preferences by the Administration is discretionary. Since the U.S. suspended security guarantees to New Zealand, the U.S. has ceased to apply to New Zealand the allied preference clauses of the two acts. Passage of H.R. 85 would only codify into law present practices and the existing non-allied security relationship between the U.S. and New Zealand. Additionally, passage of the legislation would constitute an appropriate reciprocal legislative response to the recent enactment of New Zealand's anti-nuclear policies into law. For these reasons, the Administration has no objection to the intention of the legislation.

However, the bill as written provides no flexibility for the Administration. The U.S. has sought to maintain intact the ANZUS structure to allow for New Zealand's eventual return to trilateral defense cooperation. The Department, therefore, would recommend that the legislation be modified to allow the President to restore the preferences at some future date if he determines, and reports to Congress, that New Zealand is complying fully with its obligations under ANZUS.



Consequences of Enactment of H.R. 85

In his statement, my colleague from the Defense Department will detail the present state of military cooperation with New Zealand and the proposed legislation's potential impact in this area. I would only reiterate that, given the already significant measures taken by the Administration to implement the decision to treat New Zealand as a friend but not an ally, the legislation would result in few, if any, additional practical burdens for New Zealand. Furthermore, we do not believe that the elimination of security assistance and arms export preferences, as envisioned in the bill, would have any negative spill-over consequences in such areas as combatting terrorism or narcotics trafficking. We expect to continue to cooperate with the New Zealand Government on the basis of mutual interest on these matters which concern the security of New Zealand as well as that of the U.S.

Although a sizeable number of New Zealanders support their government's anti-nuclear law, surveys indicate that a majority support continued New Zealand participation in ANZUS. Enactment of the bill may serve to underscore that New Zealanders cannot expect to enjoy the benefits of an alliance with the U.S. while rejecting the very means by which our security guarantees are made effective.

Clearly, the New Zealand Government is well aware of the likelihood of passage of some sort of legislation which would codify New Zealand's present status. The New Zealand Government, of course, does not support the legislation and can be expected to publicly note regret over its enactment. However, given the fact that legislation would not affect current practices and arrangements, it is unlikely that any change in our existing relationship would occur as a consequence of passage.

#### Conclusion

The Administration supports the enactment of legislation which would eliminate preferential treatment for New Zealand. Congressional action would demonstrate to the Government of New Zealand that Congress fully shares the Administration's concern over the damage that New Zealand's policies have done to Western security interests. Furthermore, it would be a clear reflection of the strong bipartisan support for U.S. policy toward New Zealand.



# NATIONAL SECURITY COUNCIL

## EXECUTIVE SECRETARIAT STAFFING DOCUMENT

TIME STAMP

# URGENT

SYSTEM LOG NUMBER:

6898

ACTION OFFICER:

RAAL

DUE:

3:30 21 SEP

☐ Prepare Memo For President

☒ Prepare Memo Green to Peterson / Murr

☐ Prepare Memo For Carlucci / Powell

☐ Appropriate Action

☐ Prepare Memo

to

CONCURRENCES/COMMENTS\*

PHONE\* to action officer at ext.

5746

FYI

- ☐ ☐ Batjer
- ☐ ☐ Bemis
- ☐ ☒ Brooks
- ☐ ☐ Burns
- ☐ ☒ Childress
- ☐ ☐ Cobb
- ☐ ☒ Cockell
- ☐ ☐ Cohen
- ☐ ☐ Collins
- ☐ ☐ Danzansky
- ☐ ☐ Dean, B.
- ☐ ☐ Donley
- ☐ ☐ Douglass
- ☐ ☐ Ermarth
- ☐ ☐ Farrar
- ☐ ☐ Flower
- ☐ ☐ Fortier
- ☐ ☐ Grimes
- ☐ ☐ Heiser
- ☐ ☐ Henhoeffer

FYI

- ☐ ☐ Herbst
- ☐ ☐ Howard
- ☐ ☐ Kelly, B.
- ☒ ☐ Kelly, J.
- ☐ ☐ Kimberling
- ☐ ☐ Kissell
- ☐ ☐ Kraemer
- ☐ ☐ Ledsky
- ☒ ☐ Linhard
- ☐ ☐ Mahley
- ☐ ☐ Major
- ☐ ☐ Matthews
- ☐ ☐ McNamara
- ☐ ☐ Michael
- ☐ ☐ Oakley
- ☐ ☐ Paal
- ☐ ☐ Perina
- ☐ ☐ Platt
- ☐ ☐ Porter
- ☐ ☐ Pugliaresi

FYI

- ☐ ☐ Reger
- ☐ ☐ Rodman
- ☐ ☐ Rosenberg
- ☐ ☐ Ross
- ☐ ☐ Rostow
- ☐ ☐ Saunders
- ☐ ☐ Scharfen
- ☐ ☐ Smith
- ☐ ☐ Sommer
- ☐ ☐ Sorzano
- ☐ ☐ Steiner
- ☐ ☐ Stevens
- ☐ ☐ Tahir-Kheli
- ☐ ☐ Tice
- ☐ ☐ Tillman
- ☐ ☐ Tobey
- ☐ ☐ \_\_\_\_\_
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- ☐ ☐ \_\_\_\_\_
- ☐ ☐ \_\_\_\_\_

INFORMATION

☐ Green

☐ Courtney

☒ Secretariat

☐ Carlucci (advance)

☐ Powell (advance)

☐ \_\_\_\_\_

COMMENTS

# URGENT

Logged By

AK

Return to Secretariat

**National Security Council  
The White House**

*OP*

*87 SEP 21 P 4:10*

System # \_\_\_\_\_  
Package # *6898*  
DOCLOG *OP* A/O \_\_\_\_\_

	SEQUENCE TO	HAS SEEN	DISPOSITION
Bill Courtney	<u><i>1</i></u>	<u><i>W/H</i></u>	<u><i>A</i></u>
Marybel Batjer	_____	_____	_____
Grant Green	<u><i>2</i></u>	_____	<u><i>P</i></u>
Colin Powell	_____	_____	_____
Frank Carlucci	_____	_____	_____
Grant Green	_____	_____	_____
Lou Michael	_____	_____	_____
Situation Room	_____	<u><i>OP/21</i></u>	_____
West Wing Desk	<u><i>2</i></u>	<u><i>OP/21</i></u>	<u><i>D</i></u>
NSC Secretariat	_____	_____	_____

I = Information    *A* = Action    R = Retain    D = Dispatch    N = No further Action

cc:    VP    *Baker*    Other *GSG*

COMMENTS

Should be seen by: \_\_\_\_\_  
(Date/Time)



NSC/S PROFILE

UNCLASSIFIED

ID 8706898

RECEIVED 21 SEP 87 14

TO GREEN FROM PETERSON, R  
GREEN

DOCDATE 21 SEP 87  
21 SEP 87

KEYWORDS: NEW ZEALAND NUCLEAR DEFENSE  
LEGISLATIVE REFERRAL

SUBJECT: HR-85 / STATE TESTIMONY RE NEW ZEALAND PREFERENCE ELIMINATION ACT

ACTION: PREPARE MEMO GREEN TO PETERSON DUE: 21 SEP 87 STATUS C FILES WH

FOR ACTION

FOR CONCURRENCE

FOR INFO

PAAL

KELLY, J

LINHARD

BROOKS

CHILDRRESS

COCKELL

FORTIER

ROSTOW

COMMENTS

REF# LOG NSCIFID ( AK CF )

ACTION OFFICER (S)	ASSIGNED	ACTION REQUIRED	DUE	COPIES TO
	C 9/21	Courtney Sgd Memo		DHP GSG

DISPATCH

W/ATTCH FILE (C)