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Collection Name LILAC, ROBERT H.: FILES

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File Folder AT: PORTUGAL (NOVEMBER 1982)

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ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
263594	CABLE	PORTUGAL	2	11/4/1982	B1
263595	CABLE	LISBON 07885	6	11/8/1982	B1
263597	CABLE	LISBON 08199	2	11/19/1982	B1
263599	CABLE	LISBON 08328	7	11/26/1982	B1

The above documents were not referred for declassification review at time of processing

Freedom of Information Act - [5 U.S.C. 552(b)]

B-1 National security classified information [(b)(1) of the FOIA]

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PAGE 01. LISBON 7813 DTG: 041709Z NOV 82 PSN: 048351
EOB221 AN004347 TOR: 308/1717Z CSN: HCE360

TO BRING PORTUGUESE ASSISTANCE LEVELS UP TO THE \$90
MILLION PROPOSED FOR FY 1983. HOLMES
BT

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MILITARY ADDRESSEES FOR POLADS
E.O. 12356: DECL: OADR
TAGS: MILI, PEPR, PO
SUBJECT: SECURITY ASSISTANCE FOR PORTUGAL UNDER A
CONTINUING RESOLUTION
REF: (A) LISBON 7474 DTG 251454Z OCT 82
(B) LISBON 7277 DTG 181223Z OCT 82

1. (C) ENTIRE TEXT.

2. THE MEDIA HERE HAVE GIVEN PROMINENT ATTENTION TO
FY-83 ASSISTANCE LEVELS PROPOSED BY THE ADMINISTRATION -
90 MILLION DOLLARS. PORTUGUESE OFFICIALS WILL LOSE
CONFIDENCE IN OUR ABILITY AND WILL TO DELIVER IF A
CONTINUING RESOLUTION REDUCES THEIR ASSISTANCE TO ONLY
\$10 MILLION GRANT AND ONLY \$45 MILLION IN GUARANTEED
CREDITS, ALL THE MORE IF THAT SAME CONTINUING RESOLUTION
CARRIES EXCEPTIONAL ASSISTANCE FOR ISRAEL, LEBANON,
TURKEY AND OTHERS.

3. FORMAL NEGOTIATIONS ON LAJES AND OTHER U.S. SECURITY
NEEDS SHOULD BEGIN THIS MONTH. THE AGREEMENT EXPIRES IN
FEBRUARY 1983. IN REFTEL A, WE OUTLINED A REVISED
APPROACH TO THE NEGOTIATIONS THAT WE BELIEVE COULD LEAD
TO A FAIRLY RAPID AGREEMENT. THAT STRATEGY HINGES,
HOWEVER, ON OUR ABILITY TO CONVINCE THE PORTUGUESE THAT
OUR "BEST EFFORTS" PLEDGE WILL BRING THEM SECURITY
ASSISTANCE IN SUFFICIENT AMOUNTS TO HELP THEM TO FINANCE
THEIR MILITARY MODERNIZATION PROGRAM. THEY WERE SHARPLY
DISAPPOINTED IN FY 1982. A REDUCTION IN FY 83 FROM OUR
PROPOSED LEVELS TO FY 82 LEVELS WILL HAVE SEVERE NEGATIVE
IMPACT ON OUR NEGOTIATIONS.

4. IN VIEW OF THE UNCERTAIN POLITICAL SITUATION HERE, IT
IS IN OUR INTEREST TO REACH AN ACCORD AS SOON AS POSSIBLE.
WE MUST, THEREFORE, PROVIDE EVIDENCE THAT ADEQUATE FY-83
ASSISTANCE LEVELS CAN BE PROVIDED.

5. ACTION RECOMMENDED:

ASSUMING CONGRESS WILL PROBABLY RESORT TO A CONTINUING
RESOLUTION FOR MILITARY ASSISTANCE IN DECEMBER, WE URGE
IMMEDIATE EXECUTIVE BRANCH ACTION TO INCLUDE A LINE ITEM

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BY EME NARA DATE 7/30/2025

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263594 CABLE

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PORTUGAL

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E.O. 12356: DECL: OADR
TAGS: MPOL, NATO, GW, PO
SUBJECT: FRIGATE PROGRAM: GERMAN SUPPORT

BEGIN SUMMARY:

1. (C) PARA 3 CONTAINS THE EMBASSY'S INFORMAL TRANSLATION OF THE PORTUGUESE TEXT, TRANSLATED FROM THE GERMAN ORIGINAL, OF THE GERMAN DEFENSE MINISTER'S 25 OCTOBER REPLY TO THE PORTUGUESE DEFENSE MINISTER'S 31 AUGUST REQUEST FOR LONG-TERM GERMAN SUPPORT OF THE FRIGATE PROGRAM. IN ESSENCE, THE GERMAN REPLY SAYS:

- THE GERMANS CAN ALLOCATE THEIR NEXT TRANCHE OF MILITARY ASSISTANCE (DM 36 MILLION) TO THE FIRST FRIGATE PROVIDED THE PORTUGUESE PROVIDE A PROPERLY UP-DATED OVERALL FINANCING AND TECHNICAL PLAN.
- THE PARLIAMENT CAN BE INFORMED OF THE OVERALL PROGRAM, BUT NO BINDING LONG-TERM UNDERTAKINGS SHOULD BE EXPECTED.
- NONETHELESS THE GERMANS WOULD BE WILLING TO ASK THE PARLIAMENT TO CONTINUE TO SUPPORT THE FRIGATE PROGRAM IN FUTURE TRANCHE.

2. (C) DEFENSE MINISTER FREITAS DO AMARAL ON NOVEMBER 8 TOLD THE AMBASSADOR HE WAS DISAPPOINTED WITH THE GERMAN REPLY, AND HE HOPED THAT DURING THE GERMAN DEFENSE MINISTER'S VISIT TO WASHINGTON HE MIGHT PERSUADE HIM TO GIVE FIRMER SUPPORT FOR THE FRIGATE PROGRAM. END SUMMARY.

3. (C) BEGIN QUOTE
BONN, 25 OCTOBER
TO HIS EXCELLENCY THE PORTUGUESE DEFENSE MINISTER,

DIOGO FREITAS DO AMARAL, LISBON

I THANK YOU FOR YOUR LETTER OF 31 AUGUST DIRECTED TO MY PREDECESSOR IN WHICH REFERENCE IS MADE TO A GERMAN CONTRIBUTION FOR THE FRIGATE PROGRAM PLANNED BY PORTUGAL.

IN RELATION TO THIS MATTER, IN RECENT MONTHS THERE HAVE TAKEN PLACE IN BRUSSELS VARIOUS CONVERSATIONS AMONG THE INTERESTED PARTIES. DURING THESE CONVERSATIONS, THERE WERE MODIFICATIONS VERIFIED IN RELATION TO THE PORTUGUESE FINANCING PROPOSAL OF DECEMBER 1981.

THE GERMAN DELEGATION DECLARED IN BRUSSELS THAT A GERMAN CONTRIBUTION COULD ONLY BE MADE AVAILABLE AS A PART OF NORMAL DEFENSE ASSISTANCE WHICH IS LIMITED IN TIME TO A PERIOD OF THE NEXT ASSISTANCE TRANCHE.

BEYOND THAT PERIOD THE FEDERAL REPUBLIC COULD EXPRESS TO THE PARLIAMENT ITS DESIRE TO SUPPORT THE FRIGATE PROJECT THROUGH THE FURNISHING OF MATERIEL THAT WOULD BE ACQUIRED BY MEANS OF FUTURE TRANCHE. NONETHELESS, ONE MUST NOT EXPECT A PARLIAMENTARY CONSENT TO A LONG-TERM COMMITMENT THAT IS LEGALLY BINDING.

THEREFORE, AT THE MOMENT, IT IS ONLY POSSIBLE TO ATTRIBUTE THE NEXT TRANCHE (DM 36 MILLION) FOR NEW MATERIEL FOR THE CONSTRUCTION OF A FIRST FRIGATE. I HOPE NONETHELESS THAT, ALSO IN THE FUTURE, THE PARLIAMENT WILL AUTHORIZE THE CONTINUATION OF DEFENSE ASSISTANCE TO PORTUGAL, SO THAT IT THEN MAY BE POSSIBLE TO PLACE FUTURE TRANCHE AT THE DISPOSITION OF THE FRIGATE PROGRAM. THE PRESENTATION TO PARLIAMENT OF A REQUEST AUTHORIZING FINANCING MEANS FOR A GERMAN CONTRIBUTION TO THE CONSTRUCTION OF THE FIRST FRIGATE WILL HAVE TO TAKE INTO ACCOUNT ALREADY-KNOWN CONDITIONS PRECEDENT, SUCH AS THE PRESENTATION OF A DULY ASSURED AND UP-DATED FINANCING PLAN, THE POSSIBILITY THAT THE GERMAN MATERIEL TO BE FURNISHED CAN BE DELIVERED IN 1983/84, AND THE PRESENTATION IN TIME OF A PLAN FOR THE CONSTRUCTION OF THE FIRST FRIGATE. IN THIS CONTEXT IT ALSO MUST BE CLARIFIED IF IN THE MEANWHILE THE FORESEEN BRITISH CONTRIBUTION HAS BEEN DULY ASSURED.

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SINCE THE COMPETENT GERMAN PARLIAMENTARY COMMITTEES
WILL HAVE TO DEBATE THE GRANTING AND THE USE OF THE NEXT
TRANCHE OF GERMAN NATO ASSISTANCE FOR PORTUGAL IN MID-
NOVEMBER 1982, IT IS VERY IMPORTANT THAT BY THAT TIME
WE HAVE THE NECESSARY ELEMENTS (OF INFORMATION).

I HOPE THAT ON THE BASIS OF THE DECLARATIONS
MADE AT BRUSSELS DURING THE LUSO-GERMAN CONVERSATIONS
WHICH WERE TO TAKE PLACE AT THE BEGINNING OF NOVEMBER 1982
REGARDING THE USE OF THE FOURTH TRANCHE OF FUNDS FOR
DEFENSE ASSISTANCE, AN ACCEPTABLE SOLUTION TO THE
PROBLEMS WILL BE FOUND. END QUOTE.

4. (C) IN HIS TALK WITH THE AMBASSADOR NOVEMBER 8,
DEFENSE MINISTER FREITAS DO AMARAL SAID HE WAS CONCERNED
THAT THE GERMAN CONTRIBUTION WILL END AT THE CONCLUSION
OF THE PRESENT BEJA AIR BASE AGREEMENT IN 1986. IT WILL
TAKE TWO OR THREE YEARS BEYOND THAT TO COMPLETE THE
FRIGATES. FREITAS DO AMARAL IS AFRAID THAT IN FACT
BY LIMITING THE GERMAN CONTRIBUTION TO THE VALUE OF
THEIR TRANCHES UNDER THE BEJA AGREEMENT THE GERMANS ARE
SAYING THEY INTEND TO HOLD THEIR TOTAL CONTRIBUTIONS
TO THE FRIGATE PROGRAM TO A LEVEL WELL BELOW THAT
PROJECTED FOR THEM THROUGH ALL THE DISCUSSIONS OF THE
PROGRAM. COMMENT: THE GERMAN CONTRIBUTION PROJECTED
FOR THE FRIGATES IS ABOUT 91 MILLION DOLLARS.
THERE ARE APPROXIMATELY THREE TRANCHES OF 36 MILLION DM
EACH REMAINING TO BE PAID UNDER THE BEJA AGREEMENT
ABOUT 45 MILLION DOLLARS TOTAL IN THE THREE TRANCHES).
THERE IS A LARGE GAP BETWEEN
WHAT THE GERMANS ARE COMMITTED TO GIVE THE PORTUGUESE
AND WHAT THE PORTUGUESE AND OTHER ALLIES HAD LONG
EXPECTED THE GERMANS TO CONTRIBUTE TO THE FRIGATES.
END COMMENT. HOLMES
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263595	CABLE LISBON 07885	6	11/8/1982	B1

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E.O. 12356: DECL: OADR
TAGS: MPOL, NATO, GW, PO
SUBJECT: FRIGATE PROGRAM: GERMAN SUPPORT

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PERSONAL FOR EUR ASSISTANT SECRETARY BURT AND PM DIRECTOR
ADM HOWE FROM HOLMES
E.O. 12356: DECL: OADR
TAGS: MILI, MPOL, PO
SUBJECT: BASE NEGOTIATIONS: FY 1983 MILITARY ASSISTANCE
REFS: (A) STATE 318366 DTG 120520Z NOV 82
(B) LISBON 7813 DTG 041709Z NOV 82
(C) LISBON 7474 DTG 251454Z OCT 82

1. (C) FOREIGN MINISTRY DEPUTY POLITICAL DIRECTOR FARIA YESTERDAY (NOVEMBER 16) TOLD THE DCM THAT THE UNITED STATES IS NOW IN ITS LAST PERIOD OF LAJES USAGE ON A BASIS OF "GOOD WILL". FARIA HAD JUST SIGNED THE "JADE TIGER" EXERCISE PERMISSION (AFTER AN HOUR'S DISCUSSION), AND NOTED HE WAS DOING SO BEFORE OBTAINING THE REQUIRED CONSENT OF THE AZOREAN REGIONAL GOVERNMENT. HE ALSO NOTED THAT THE MINISTRY ON THIS OCCASION HAD CARRIED THE DAY AGAINST NAY-SAYERS IN THE PORTUGUESE DEFENSE ESTABLISHMENT WHO HAD BEEN ARGUING THAT PORTUGAL SHOULD BE IN NO RUSH TO APPROVE "JADE TIGER" ON SUCH SHORT (TWO WEEKS') NOTICE, UNLESS OR UNTIL THE U.S. SHOWS CONCRETELY IT CAN BE MORE RESPONSIVE TO PORTUGAL'S TOP-MOST DEFENSE PRIORITY NEEDS.

2. (C) IN THIS REGARD, FARIA SAID IT WILL BE ESSENTIAL TO GET A NEW BASE AGREEMENT QUICKLY AND TO SHOW SUBSTANTIAL IMPROVEMENT OVER OUR FY 82 MILITARY ASSISTANCE. IF WE FALL SHORT ON EITHER GOAL THERE WILL BE IRRESISTIBLE PRESSURE FROM THE DEFENSE ESTABLISHMENT TO SQUEEZE OUR PRESENT OPEN-ENDED TRANSIT RIGHTS TO NON-NATO DESTINATIONS IN A LAST EFFORT TO GET THE NECESSARY MILITARY ASSISTANCE. FARIA SPECIFICALLY ACKNOWLEDGED THAT THE U.S. EXECUTIVE BRANCH HAD TRIED TO IMPROVE FY 83 ASSISTANCE LEVELS SUBSTANTIALLY. BUT, HE SAID, THE PORTUGUESE CLEARLY UNDERSTAND THAT THE CONGRESS FINALLY DECIDES THE LEVELS. IF THE LEVELS ARE NOT IMPROVED DESPITE THE OBVIOUS EFFORTS OF THE EXECUTIVE BRANCH, THAT WILL SIMPLY PROVE TO THE PORTUGUESE THAT THEY HAVE TO FIND DRAMATIC WAYS TO GET CONGRESSIONAL ATTENTION.

3. (C) AS I NOTED IN MY PROPOSALS ON A NEGOTIATING STRATEGY (REF C) WITH WHICH YOU HAVE AGREED (REF A), WE MUST SHOW A CLEARLY RISING LEVEL OF ASSISTANCE IN FY 82-8 TO HAVE ANY CHANCE OF SUCCESS. IT WILL BE DISASTROUS IF

I HAVE TO GO INTO THIS NEGOTIATION WITH EITHER NO NUMBERS TO TABLE FOR FY 83 OR AN INITIAL FY 83 ASSISTANCE LEVEL THE SAME AS THE BASIC FY 82 LEVEL (THAT IS, \$10 MILLION GRANT AND \$45 MILLION GUARANTEED CREDITS).

4. (C) I URGE IN STRONGEST TERMS YOUR PERSONAL ATTENTION TO THE QUESTION OF FY 83 APPROPRIATIONS AND THE RISK THAT WE MAY HAVE TO OPERATE SEVERAL MORE MONTHS ON CONTINUING RESOLUTIONS. IF WE ARE TO HAVE A CONTINUING RESOLUTION, IT IS ABSOLUTELY ESSENTIAL THAT THERE BE A LINE ITEM FOR PORTUGAL THAT BOOSTS US TO THE \$90 MILLION CASH FLOW LEVEL ORIGINALLY PROPOSED FOR PORTUGAL. OTHERWISE, AFTER TWO BAD YEARS IN A ROW, THE ADMINISTRATION'S REQUEST FOR FY 84 SIMPLY WILL NOT HAVE THE NECESSARY CREDIBILITY WITH THE PORTUGUESE. HOLMES
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263599	CABLE LISBON 08328	7	11/26/1982	B1

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