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October 12, 1983

NATIONAL SECURITY DECISION
DIRECTIVE NUMBER 108

SOVIET CAMOUFLAGE, CONCEALMENT AND DECEPTION (S)

INTRODUCTION

The Soviet Union has developed a doctrine of "maskirovka" which calls for the use of camouflage, concealment and deception (CC&D) in defense-related programs and in the conduct of military operations. They define maskirovka as a set of measures to deceive, or mislead, the enemy with respect to Soviet national security capabilities, actions, and intentions. These measures include concealment, simulation, diversionary actions and disinformation. (TS/COMINT)

Integral to development and deployment of strategic and tactical weapons systems, is establishment and execution of a plan for maskirovka. A Soviet Directorate for strategic maskirovka has been established and its directives are carried out by numerous elements of the Soviet government. Additionally, the Soviets have established a program to counter western signal and imagery intelligence collection. The Soviets may be attempting to deceive the West regarding the intent and purpose of basic policies, e.g., arms control. (TS/COMINT)

Several recent discoveries reveal that the Soviet maskirovka program has enjoyed previously unsuspected success and that it is apparently entering a new and improved phase. Many of these discoveries resulted only after concentrated and intensive examination of intelligence accumulated over many years. (TS/TK/COMINT)

DECISION

Although a number of constructive actions have been undertaken by the intelligence community in this area, I have decided that a more aggressive and focused U.S. program is essential to better understand and counter Soviet CC&D activities. Therefore, immediate actions shall be taken to identify, train,

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equip and assign adequate resources devoted specifically to detecting, analyzing and, where appropriate, countering Soviet CC&D. It is essential that procedures be established for ensuring that intelligence analysis is focused on the gamut of Soviet CC&D efforts; for ensuring that this analysis is integrated with other intelligence product; and for developing appropriate countermeasures. (TS)

IMPLEMENTATION

To implement the above decision, the Director of Central Intelligence, in cooperation with other Departments and Agencies as appropriate, will:

- Establish a centralized functional unit within the intelligence community with responsibility for coordinating intelligence efforts against foreign CC&D, for ensuring prompt dissemination of CC&D intelligence and its integration into other community analytic products and for developing appropriate countermeasures. At least ten dedicated personnel will be assigned to the unit for this purpose. (TS)
- Establish dedicated full-time teams focused on the Soviet CC&D effort at each collection agency of the intelligence community. (TS)
- Establish recruitment and training programs within each agency of the intelligence community to provide a continuing supply of personnel skilled in discovering and interpreting the full range of foreign CC&D. (TS)
- Implement procedures to ensure dissemination of CC&D information among agencies of the intelligence community. (TS)

The above actions shall be completed and a report submitted to me not later than February 1, 1984. The report shall include, as well, an overall assessment of the purpose and effectiveness of Soviet CC&D and of compromises of information about our intelligence collection systems, along with recommendations for actions to counter Soviet efforts. A progress report will be submitted by December 1, 1983. (TS)

Ronald Reagan

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