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# WITHDRAWAL SHEET

## Ronald Reagan Library

**Collection Name** NORTH, OLIVER: FILES

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**File Folder** RESPONSES TO ISSUE PAPERS (1 OF 9)

**FOIA**

F99-008/2

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| ID    | Doc Type | Document Description  | No of Pages | Doc Date | Restrictions |
|-------|----------|---|-------------|----------|--------------|
| 13837 | PAPER    | ISSUE PAPER NO. 3 (REVISION #1)<br><b>R 10/1/2008 NLRRF99-008/2</b> | 2           | ND       | B1           |
| 13839 | PAPER    | ISSUE PAPER NO. 5<br><b>R 10/1/2008 NLRRF99-008/2</b>               | 1           | ND       | B1           |
| 13840 | PAPER    | ISSUE PAPER NO. 6<br><b>R 10/1/2008 NLRRF99-008/2</b>               | 1           | ND       | B1           |
| 13841 | PAPER    | ISSUE PAPER NO. 7<br><b>R 10/1/2008 NLRRF99-008/2</b>               | 1           | ND       | B1           |
| 13843 | PAPER    | ISSUE PAPER NO. 9<br><b>R 2/2/2012 F1999-008/2</b>                  | 1           | ND       | B1           |
| 13844 | PAPER    | ISSUE PAPER NO. 11<br><b>R 10/1/2008 NLRRF99-008/2</b>              | 1           | ND       | B1           |
| 13845 | PAPER    | ISSUE PAPER NO. 13<br><b>R 10/1/2008 NLRRF99-008/2</b>              | 2           | ND       | B1           |
| 13847 | PAPER    | ISSUE PAPER NO. 14<br><b>R 10/1/2008 NLRRF99-008/2</b>              | 2           | ND       | B1           |
| 13848 | PAPER    | ISSUE PAPER NO. 16<br><b>R 2/2/2012 F1999-008/2</b>                 | 1           | ND       | B1           |

Freedom of Information Act - [5 U.S.C. 552(b)]

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| 13850 | PAPER    | ISSUE PAPER NO. 17<br><b>R 10/1/2008 NLRRF99-008/2</b> | 1           | ND       | B1           |
| 13851 | PAPER    | ISSUE PAPER NO. 19<br><b>R 10/1/2008 NLRRF99-008/2</b> | 1           | ND       | B1           |
| 13853 | PAPER    | ISSUE PAPER NO. 20<br><b>PAR 7/12/2006 F99-008/2</b>   | 1           | ND       | B1 B3        |
| 13854 | PAPER    | ISSUE PAPER NO. 21<br><b>R 10/1/2008 NLRRF99-008/2</b> | 1           | ND       | B1           |
| 13855 | PAPER    | ISSUE PAPER NO. 22                                     | 1           | ND       | B1           |
| 13856 | PAPER    | DUP DOCUMENT #12087<br><b>D 5/16/2006 F99-008/2</b>    | 2           | ND       | B1           |
| 13857 | PAPER    | ISSUE PAPER NO. 24                                     | 2           | ND       | B1           |
| 13858 | PAPER    | ISSUE PAPER NO. 26<br><b>R 5/16/2006 F99-008/2</b>     | 1           | ND       | B1           |
| 13859 | PAPER    | ISSUE PAPER NO. 31<br><b>R 10/1/2008 NLRRF99-008/2</b> | 2           | ND       | B1           |

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BINDER CONTAINING RESPONSES/COMMENTS FOR DRAFT RECOMEMNDATIONS  
FOR DISCUSSION AT 7 NOV 85 SRG MEETING

| <u>DATE</u> | <u>FROM</u>                 | <u>SUBJECT</u>   | <u>CLASS</u> |
|-------------|-----------------------------|--|--------------|
| 05 NOV      | TASK FORCE                  | FORWARDING OF RECOMMNDATIONS<br>FOR REVIEW AT 7 NOV MTG<br>OF SRG (TS 00102 COPY 5 OF 5) | S            |
| 13 AUG      | AMB PECK                    | BORG MEMO TO VP  | C            |
| 23 OCT      | DIA/DB-6D                   | ISSUE PAPERS (NO COVER LTR)  | S            |
| 30 OCT      | CIA (NIC)                   | ISSUE PAPERS   | TS           |
| 31 OCT      | OAKLEY                      | STATE DEPT COMMENTS ON ISSUE<br>PAPERS   | S            |
| 01 NOV      | OAKLEY                      | ISSUE PAPER NO. 23 (U)   | TS           |
| 04 NOV      | WHITE HOUSE<br>(POINDEXTER) | COMMENTS ON TASK FORCE ISSUE<br>PAPERS   | S            |
| 04 NOV      | SCOCOZZA<br>(TRANS)         | REVIEW OF ISSUE PAPERS   | S            |
| 04 NOV      | CJCS                        | ISSUE PAPERS   | TS           |
| 05 NOV      | REVELL<br>(FBI)             | ISSUE PAPERS   | NONE         |
| 05 NOV      | BORG S/CT                   | ISSUE PAPER NO. 3  | NONE         |
| 05 NOV      | LIPPE<br>(JUSTICE)          | JUSTICE/FBI RESPONSES TO<br>INITIAL ISSUE PAPERS   | NONE         |
| 05 NOV      | ASD (ISA)                   | COMMENTS ON TF PROPOSALS   | TS           |
| 06 NOV      | MCBRIEN<br>(TREAS)          | REPSONE TO ISSUE PAPERS  | S            |
| 03 DEC      | ASD (ISA)                   | ISSUE PAPERS   | S            |
| 05 DEC      | BENTLEY S/CT                | COMMENTS ON ISSUE PAPERS<br>6, 39, 45, 12  | S            |
| UNDTD       | OMB                         | UNSIGNED COPY OF LTR TO<br>HOLLOWAY RE REVIEW OF<br>ISSUES DISTRIPTED TO SRG 15 OCT      | NONE         |



OFFICE OF THE VICE PRESIDENT

WASHINGTON

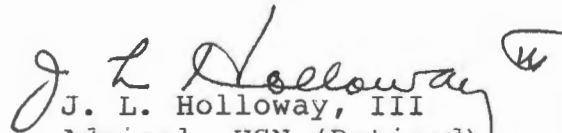
5 November 1985

MEMORANDUM FOR: AMBASSADOR ROBERT OAKLEY, DEPARTMENT OF STATE  
MR. J. ROBERT MCBRIEN, DEPARTMENT OF TREASURY  
MR. NOEL KOCH, DEPARTMENT OF DEFENSE  
MR. LOWELL JENSEN, DEPARTMENT OF JUSTICE  
MR. MATTHEW Z. SCOCOZZA, DEPARTMENT OF TRANSPORTATION  
MR. CHARLES ALLEN, CENTRAL INTELLIGENCE AGENCY  
LTGEN JOHN H. MOELLRING, JOINT CHIEFS OF STAFF  
MR. OLIVER REVELL, FEDERAL BUREAU OF INVESTIGATIONS  
VADM JOHN POINDEXTER, NATIONAL SECURITY COUNCIL  
MR. FRED F. FIELDING, THE WHITE HOUSE  
DR. ALTON KEEL, OFFICE OF MANAGEMENT AND BUDGET

SUBJECT: Senior Review Group Meeting

At the November 7th meeting of the Senior Review Group we will be discussing draft recommendations based on the issue papers distributed to you. Attached are draft recommendations and where applicable any dissenting views that surfaced from your responses.

The Vice President intends to join us. In order to insure ample time for complete discussion, the time of the meeting has been extended and will be from 3:00 p.m. to 4:30 p.m. in Room 208, OEOB.

  
J. L. Holloway, III  
Admiral, USN (Retired)  
Executive Director  
Vice President's Task Force  
on Combatting Terrorism

Attachment  
As Stated

~~SECRET~~

DECLASSIFIED

White House Guidelines, August 28, 1997  
By dlj NARA, Date 6/3/05

ISSUE PAPER NO.   1  

COGNIZANT ACTIVITY: All Agencies

SUBJECT: National Program for Combatting Terrorism

DRAFT RECOMMENDATION: The attached appendix should serve as the interim programming document of the national program for combatting terrorism.

(Note: The appendix is currently being prepared by Adm. Staser Holcomb, Terry Arnold, and members of the Working Group, based on the program element information solicited from all agencies in September. The status of this appendix will be briefed to the Task Force Principals on 12 November.)

DISSENTING VIEWS:

OMB - Informal coordination reveals that OMB may be concerned that this would transfer program-budget responsibility from the agencies to the National Coordinator (EOP).

State - Concur that the program document would be a useful, ready reference document, but that it should be maintained by the Ambassador-at-Large for Counterterrorism, not a National Coordinator.

ISSUE PAPER NO.  2

COGNIZANT ACTIVITY: All Departments and Agencies

SUBJECT: National Policy for Combatting Terrorism

DRAFT RECOMMENDATION: The NSC should promulgate a NSDD (with the policy statements along the lines already expressed in Issue Paper No. 2) as the national policy for combatting terrorism, and NSDDs 30, 138, 179, and 180 should be superseded.

DISSENTING VIEWS: None.

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ISSUE PAPER NO. 4

COGNIZANT ACTIVITY: All Departments and Agencies

SUBJECT: Definition of Terrorism

DRAFT RECOMMENDATION: The following working definition of terrorism should be adopted by the US Government and promulgated in the NSDD establishing the national program for combatting terrorism proposed in Recommendation No. 2.

Terrorism is the unlawful use or threatened use of force or violence against individuals or property to coerce or intimidate governments or societies, often to achieve political, religious, or ideological objectives.

DISSENTING VIEWS:

State - A "universal definition" would create problems without any corresponding benefit. The US could be accused of conducting terrorism, according to the long definition proposed. If a definition is necessary in some situations, it should be a shorter definition.

CIA - Non-concur with long definition proposed; recommend the definition be brief and flexible.

NSC - Non-concur. "Terrorism is already defined in the U.S. Code (Title 50 USC)." It is a political problem, best fought with political tools, and therefore not susceptible to clear, precise definition. "...further definition and statements are a political thicket that we would do well to stay out of."

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| 13839     | PAPER<br><br>ISSUE PAPER NO. 5                      | 1                            | ND              | B1                              |

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|-----------|---|------------------------------|-----------------|---------------------------------|
| 13840     | PAPER<br><br>ISSUE PAPER NO. 6                      | 1                            | ND              | B1                              |

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| 13841     | PAPER<br><br>ISSUE PAPER NO. 7                      | 1                            | ND              | B1                              |

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ISSUE PAPER NO. 8

COGNIZANT ACTIVITY: STATE

SUBJECT: Extradition Treaties

DRAFT RECOMMENDATION: The State Department should continue its program of opening negotiations on extradition treaties with countries with democratic regimes and fair judicial systems with a view to limiting the scope of the political offense exception. To achieve this goal, Senate approval of the first such revision (US/UK) to be concluded is a must. The State Department appropriately has the lead in the effort to secure approval. However, assistance from other U.S. Government agencies may be essential to making the Administration's anti-terrorism case.

DISSENTING VIEWS: None

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ISSUE PAPER NO. 9

COGNIZANT ACTIVITY: STATE, DEFENSE NSC

SUBJECT: Response Options to Terrorism

**DRAFT RECOMMENDATION:** The Office of the National Coordinator for Combatting Terrorism in the NSC will maintain a list of current options for response to terrorist threats or incidents. The Coordinator will collect the list both through his capacity as Chairman of the Interdepartmental Group on Terrorism and as Executive Director of the TIWG, and through consultations with the other representatives on both the IG/T and the TIWG. These options should represent the widest range of actions imaginable, covert as well as overt, in order to give our nation the ability to act with a reasonable chance of success when and if required, in an infinite variety of possible scenarios. No options should be excluded because of a low likelihood of employment. This range of capabilities should better prepare the USG to respond appropriately and promptly to terrorist incidents.

**DISSENTING VIEWS:**

State is opposed to the idea of a National Coordinator who would chair the IG/T. They appear to approve the response option list idea, if it were handled by the Director of the TIWG.

NSC concurs, but wants CIA to prepare the list, working closely with Defense and State.

JCS agrees with the concept, but feels each cognizant agency should prepare the list and forward it through the National Coordinator; and only Defense would prepare military options.

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BY RW NARA DATE 2/2/12

ISSUE PAPER NO. 10

COGNIZANT ACTIVITY: STATE, DEFENSE, CIA, JCS, FBI, DOT/FAA

SUBJECT: Counterterrorist Exercises and Simulations

DRAFT RECOMMENDATION: The Office of the Coordinator for Combatting Terrorism in the NSC should work with the IG/T and other national elements with exercise programs to coordinate a program of simulating various realistic terrorist problems and conduct interagency exercises that will afford a basis for viable contingency planning. High-level participation should be strongly encouraged, as surrogate role-playing, while useful, does not give either side a true understanding of the likely course of events in a real situation. Post exercise debriefs and lessons learned should be widely circulated and discussed.

DISSENTING VIEWS:

State opposes the idea of a National Coordinator, but agrees that the IG/T should work with the TIWG director at the NSC to develop and run exercises. They feel that after-action reports should avoid individual fault-finding.

NSC feels that the present IG/T exercise program is sufficient.

ISSUE PAPER NO. 10

COGNIZANT ACTIVITY: STATE, DEFENSE, CIA, JCS, FBI, DOT/FAA

SUBJECT: Counterterrorist Exercises and Simulations

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DISSENTING VIEWS:

State opposes the idea of a National Coordinator, but agrees that the IG/T should work with the TIWG director at the NSC to develop and run exercises. They feel that after-action reports should avoid individual fault-finding.

NSC feels that the present IG/T exercise program is sufficient.



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ISSUE PAPER NO. 12

COGNIZANT ACTIVITY: STATE, DEFENSE

SUBJECT: Hostage Family Liaison

DRAFT RECOMMENDATION: The Ambassador-at-Large for Combatting Terrorism should be designated as the primary point of contact for liaison with the families of all American hostages who are not USG employees once the hostage situation becomes protracted (e.g. after two weeks).

DISSENTING VIEWS:

State - Retain the Office of Consular Affairs as the point of contact. Evaluate the recent improvements at State -- the creation of a special working group of CA, NE, and M/CTP -- after an appropriate period of time.

NSC - The recently organized hostage family task force at the State Department should be instituted on a permanent basis.

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ISSUE PAPER NO. 15

COGNIZANT ACTIVITY: STATE, JUSTICE

SUBJECT: Murder of U.S. Citizens Outside of U.S.

DRAFT RECOMMENDATION: The Departments of State and Justice should continue their efforts in support of legislation which makes the murder of U.S. citizens outside our borders a federal crime under U.S. law.

DISSENTING VIEWS: None

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ISSUE PAPER NO. 16

COGNIZANT ACTIVITY: STATE, DEFENSE, NSC

SUBJECT: Deployment of Counterterrorist Forces

DRAFT RECOMMENDATION: The Defense Department, NSC, and State Department should review current deployment criteria and authorization policy with a view toward early deployment of counterterrorist forces. Issues to be considered should include:

1. "Decoupling" of the decision to deploy Emergency Support Teams and Counterterrorist Joint Task Force (CTJTF) components;
2. Chairman, Joint Chiefs of Staff authority to deploy CTJTF assets to appropriate overseas Forward Staging Bases (FSB) to facilitate more expeditious response to terrorist incidents;
3. Political and legal questions relating to base, access and transit rights, including planning to meet eventual contingencies;
4. Forward deployment/prepositioning of CT elements and/or equipment to FSB's near high threat areas. (Note: OJCS currently studying this issue.)

Actual employment of the force would properly remain a decision of the National Command Authority.

DISSENTING VIEWS:

- STATE - Generally concurred with original draft but recommended inclusion of "decoupling" of EST and CTJTF for deployment authorization and, recommended consideration of political and legal questions prior to force deployment. (Both comments incorporated.)
- CIA - Recommended forward deployment /prepositioning of CT forces to high threat areas while maintaining a high state of readiness. (Comment incorporated.)
- NCS - Concurred in the draft proposal with the caveat that, "the proposal for early deployment should be presented as a near-term 'fix' which could be solved long-term by overseas basing of special assets." (Comment incorporated.)

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BY RW NARA DATE 2/2/12

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ISSUE PAPER NO. 18

COGNIZANT ACTIVITY: STATE, TREASURY, JUSTICE

SUBJECT: Prohibition of Training and Support/Counterterrorism/  
Mercenary Training Camps

DRAFT RECOMMENDATION: Appropriate government agencies should continue the effort to employ the expanded ITAR to control the provision of defense services, including training in the use of defense articles such as firearms and explosives, to foreign nationals at mercenary camps in this country. The results of this effort should be assessed after the expanded ITAR has been in effect for one year (1 January 1986). This review should determine whether additional legislation is required to ensure that training and support of terrorists is not permitted under U.S. law.

DISSENTING VIEWS: None



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ISSUE PAPER NO. 20

COGNIZANT ACTIVITY: CIA

SUBJECT: Expanded HUMINT Capability Against Terrorism

DRAFT RECOMMENDATION: The CIA should undertake an expanded HUMINT collection effort against the terrorism target in the Middle East, Europe, Asia, and Latin America.



DISSENTING VIEWS: None.

FOIA(b) (1)

FOIA(b) (3)

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Craig Coy

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ISSUE PAPER NO. 25

COGNIZANT ACTIVITY: STATE

SUBJECT: Rewards

DRAFT RECOMMENDATION: The Department of State should expedite the authority for payment of rewards authorized under the 1984 Act to Combat International Terrorism, and issue clearly delineated guidance to appropriate U.S. government agencies on how to utilize the provisions of the Act to maximum advantage. Ensure that rewards actually authorized are effectively publicized in both target foreign populations and to the domestic American audience. The full range of aggressive options to include the creative use of rewards for psy-op efforts should be explored so long as the terrorists themselves do not benefit from the payment. Finally recommend consideration be given to obtaining Congressional support for increasing the amount that can be authorized in any one case to \$1 million and to an expanded use of the awards authority, recognizing the practical political constraints that impact on its implementation.

DISSENTING VIEWS:

CIA - Concurr, so long as the terrorists themselves do not benefit from the payment.

STATE - Non-concurr: This issue paper should be eliminated since its recommendations have been adopted independently. Detailed policy guidance on offering rewards has been promulgated in the Foreign Affairs Manual, with interagency coordination. Rewards have been offered in the TWA 847 and Kuwaiti 221 cases, and are under consideration, according to current policy, for the Achille Lauro and Rhein-Main incidents.

FBI - Non-concurr. Rewards already offered for TWA 847 and four Marines in El Salvador.

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ISSUE PAPER NO. 26

COGNIZANT ACTIVITY: STATE, JUSTICE, CIA

SUBJECT: International Informant Incentives

DRAFT RECOMMENDATION: The State Department, in concert with the Department of Justice and the Central Intelligence Agency, should take the lead in an interdepartmental effort to develop a unilateral and/or bilateral program of informant incentives and, initiate requisite legislative action to support such a program. Examples of incentives which might be offered (in addition to monetary rewards) are: immunity from prosecution for previous offenses; and, granting of U.S. (or other) citizenship to the informant and immediate family.

DISSENTING VIEWS:

NSC - Non-concurred with draft proposal, noting that it is inappropriate for State Department to utilize existing authority for intelligence collection. Further, CIA already has authority and resources to pay for information; additional authorities are unnecessary.

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NLS F99-008/2-15858

BY LOT, NARA, DATE 5/16/06

ISSUE PAPER NO. 27

COGNIZANT ACTIVITY: STATE, JUSTICE, FBI

SUBJECT: Terrorism as a Crime

DRAFT RECOMMENDATION: The USG should not refer to terrorism as war but rather as crime.

DISSENTING VIEWS: It was the overwhelming opinion that the USG should not seek legislation which makes terrorism itself a crime. There was support for referring to terrorism as criminal activity.

ISSUE PAPER NO. 28

COGNIZANT ACTIVITY: JUSTICE

SUBJECT: Death Penalty for Hostage Taking

DRAFT RECOMMENDATION: The Justice Department should pursue legislation which provides that individuals who murder U.S. citizens during a hostage taking would be subject to the death penalty. It is suggested that this be included as part of Senate Bill 239, which calls for imposition of the death penalty for certain Federal crimes: treason, espionage, crimes involving the death of a person and an attempt to assassinate the President.

DISSENTING VIEWS: None

ISSUE PAPER NO. 29

COGNIZANT ACTIVITY: JUSTICE

SUBJECT: Freedom of Information Act (FOIA)

DRAFT RECOMMENDATION: The Department of Justice should take the lead in an interagency review of the provisions of the FOIA to include determining the validity of reported abuses of the intent of the Act. If the review does in fact conclude that there are abuses, the Justice Department should develop legislation to close the loophole in the law. Counterterrorism is only one small part of this major issue.

DISSENTING VIEWS:

STATE - FOIA contains provisions to withhold records that are classified or relate to law enforcement. Requests to State Department are largely from the media.

CIA - Do not address.

OMB - If pursued, should be addressed as a broader FOIA reform, only indirectly related to terrorism.

ISSUE PAPER NO. 30

COGNIZANT ACTIVITY: DCI, FBI

SUBJECT: Terrorism Intelligence Analysts

DRAFT RECOMMENDATION: The National Intelligence Officer for Terrorism should establish and oversee an interdepartmental career development program that will encourage a core of intelligence analysts to devote themselves to addressing terrorism as a specialty. Training, plans and resources, interagency rotations, exchanges with friendly governments, and participation in various agency and CINC gaming evolutions should be included in the program.

DISSENTING VIEWS:

CIA - Worthy objective; difficult to achieve.

JCS - Doubtful CT specialists would be useful.

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ISSUE PAPER NO. 32

COGNIZANT ACTIVITY: STATE, TREASURY, JUSTICE, CIA

SUBJECT: Controlling Cross-Border Travel of Known or Suspected Terrorists

DRAFT RECOMMENDATION: The State Department should take the lead in an interagency effort to upgrade existing systems or recommend development of a new computerized system to monitor cross-border people movements. Upgrading of the State Department's Automated Visa Outlook System (AVLOS) may have application in this area.

Treasury (Customs), State and Justice (INS) should look at the possible expansion of the Treasury Enforcement Computer Systems (TECS), particularly the terrorist category (TECS-T), used by Customs and INS officials at ports of entry.

State should pursue the development of its improved visa lookout system CLASS (Consular Lookout and Support System), which will be able to interact with other countries' lookout systems.

State should also continue to urge other countries to establish visa lookout systems and to share the results with us. Efforts such as those already being undertaken by State and CIA with selected friendly governments, inter alia to associate the United States with European Community systems for controlling cross-border movements of terrorists, should be emphasized.

State should consider including this issue in the ATA Program, that an R&D effort be directed to developing a uniform system that could inter-link friendly countries, and that resources be provided to assist friendly countries in acquiring hardware presently unavailable to them.

DISSENTING VIEWS:

STATE - Generally agreed with the draft proposal but considerably expanded the scope of the recommendations. (Comments incorporated).

OSD - Generally concurred but expanded the recommendation to include other initiatives. (Comments incorporated).