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WITHDRAWAL SHEET

Ronald Reagan Library

Collection Name NORTH, OLIVER: FILES

Withdrawer

DLB 6/8/2005

File Folder RESPONSES TO ISSUE PAPERS (7 OF 9)

FOIA

F99-008/2

Box Number 38

WILLS

63

ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
13916	PAPER	ISSUE PAPER NO. 3	1	ND	B1
13917	PAPER	ISSUE PAPER NO.4	1	ND	B1
13918	PAPER	ISSUE PAPER NO. 6	1	ND	B1
13919	PAPER	ISSUE PAPER NO. 7	1	ND	B1
13920	PAPER	ISSUE PAPER NO. 9	1	ND	B1
13921	PAPER	ISSUE PAPER NO. 10	1	ND	B1
13922	PAPER	ISSUE PAPER NO. 11	1	ND	B1
13923	PAPER	ISSUE PAPER NO. 17	1	ND	B1
13924	PAPER	ISSUE PAPER NO. 19	1	ND	B1

Freedom of Information Act - [5 U.S.C. 552(b)]

B-1 National security classified information [(b)(1) of the FOIA]

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13925	PAPER	ISSUE PAPER NO. 21	1	ND	B1
13926	FORM	COVER SHEET	1	ND	B1
13927	MEMO	AT-8 TO JSJ, RE: VP TASK FORCE ISSUE PAPER 23	3	10/23/1985	B1
13928	PAPER	ISSUE PAPER NO. 23	1	ND	B1
13929	PAPER	ISSUE PAPER NO. 24	1	ND	B1
13930	PAPER	ISSUE PAPER NO. 28	1	ND	B1
13931	PAPER	ISSUE PAPER NO. 30	1	ND	B1
13932	PAPER	ISSUE PAPER NO. 31	2	ND	B1
13933	PAPER	ISSUE PAPER NO. 33	1	ND	B1

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13935	PAPER	ISSUE PAPER NO. 35	1	ND	B1
13936	PAPER	ISSUE PAPER NO. 39	1	ND	B1
13937	PAPER	ISSUE PAPER NO. 42	1	ND	B1
13938	PAPER	ISSUE PAPER NO. 44	1	ND	B1
13939	PAPER	ISSUE PAPER NO. 1 - RESPONSE R 3/5/2007 F99-008/2	1	10/23/1985	B1
13940	PAPER	ISSUE PAPER NO. 2 - RESPONSE R 3/5/2007 F99-008/2	1	10/23/1985	B1
13941	PAPER	ISSUE PAPER NO. 3 - RESPONSE R 3/5/2007 F99-008/2	1	ND	B1
13942	PAPER	ISSUE PAPER NO. 4 - RESPONSE R 3/5/2007 F99-008/2	1	10/23/1985	B1

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13944	PAPER	ISSUE PAPER NO. 20 - RESPONSE R 3/5/2007 F99-008/2	1	10/23/1985	B1
13945	PAPER	ISSUE PAPER NO. 26 - RESPONSE R 3/5/2007 F99-008/2	1	10/23/1985	B1
13946	PAPER	ISSUE PAPER NO. 30 - RESPONSE R 3/5/2007 F99-008/2	1	10/23/1985	B1
13947	PAPER	ISSUE PAPER NO. 32 - RESPONSE R 3/5/2007 F99-008/2	1	10/23/1985	B1
13948	PAPER	ISSUE PAPER NO. 34 - RESPONSE D 3/5/2007 F99-008/2	1	10/23/1985	B1
13949	PAPER	ISSUE PAPER NO. 46	1	ND	B1
13950	PAPER	ISSUE PAPER NO. 47	1	ND	B1
13951	PAPER	ISSUE PAPER NO. 49	1	ND	B1

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13952	PAPER	ISSUE PAPER NO. 51	1	ND	B1
13953	PAPER	ISSUE PAPER NO. 52	1	ND	B1
13954	PAPER	ISSUE PAPER NO. 54	1	ND	B1

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~~TOP SECRET~~



THE JOINT CHIEFS OF STAFF
WASHINGTON, D.C. 20301

4 November 1985

MEMORANDUM FOR THE EXECUTIVE DIRECTOR, VICE PRESIDENT'S TASK
FORCE ON COMBATTING TERRORISM

Subject: Issue Papers

1. Enclosed are the Joint Staff and Service substantive comments to the first and second increments of Issue Papers developed by the Staff Working Group.
2. Issue Papers not specifically addressed are supported in concept.
3. The staff contact for these responses is the Director, Joint Special Operations Agency.
4. Without enclosures, this memorandum is UNCLASSIFIED.

UNCLASSIFIED UPON REMOVAL
OF CLASSIFIED ENCLOSURE(S)

Moellering

JOHN H. MOELLERING
Lieutenant General, USA
Assistant to the Chairman
Joint Chiefs of Staff

Enclosures
a/s

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NORMAL ADMINISTRATIVE DISTRIBUTION
CHANNELS SHALL NOT BE USED. ACCESS
TO THIS DOCUMENT SHOULD BE LIMITED
TO THOSE WHO MUST KNOW THE INFORMATION.

~~TOP SECRET~~

UNCLASSIFIED

Issue Paper No. 1

Cognizant Activity: All agencies

Subject: National Program for Combatting Terrorism

Concur

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Issue Paper No. 2

Cognizant Activity: All Departments and Agencies

Subject: National Policy for Combatting Terrorism

Concur

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13916	PAPER ISSUE PAPER NO. 3	1	ND	B1

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13918	PAPER ISSUE PAPER NO. 6	1	ND	B1

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13927 MEMO

3 10/23/1985 B1

AT-8 TO JSJ, RE: VP TASK FORCE ISSUE PAPER 23

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13928	PAPER ISSUE PAPER NO. 23	1	ND	B1

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13929	PAPER ISSUE PAPER NO. 24	1	ND	B1

Freedom of Information Act - [5 U.S.C. 552(b)]

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13930	PAPER ISSUE PAPER NO. 28	1	ND	B1

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13931	PAPER ISSUE PAPER NO. 30	1	ND	B1

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13932	PAPER ISSUE PAPER NO. 31	2	ND	B1

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13933	PAPER ISSUE PAPER NO. 33	1	ND	B1

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13934	PAPER ISSUE PAPER NO. 34	1	ND	B1

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13935	PAPER ISSUE PAPER NO. 35	1	ND	B1

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13936	PAPER ISSUE PAPER NO. 39	1	ND	B1

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13937	PAPER ISSUE PAPER NO. 42	1	ND	B1

Freedom of Information Act - [5 U.S.C. 552(b)]

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13938	PAPER ISSUE PAPER NO. 44	1	ND	B1

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13939

DIA/DB-6D
23 Oct 85

Issue Paper No. 1 - Response

Subject: National Program for Combatting Terrorism

Issue Paper No. 1 says that the so-called National Program for Combatting Terrorism is essentially incoherent. DIA concurs. A single document which incorporates all of the diverse elements of the US program to counterterrorism needs to be created. In doing so, however, the document should be divided into three parts.

The first part should be a behavioral treatment describing the actual informal interaction that is now taking place among the subcomponents of the various agencies. Substantive and procedural difficulties should be stated frankly so that such problems can be openly aired and hopefully ironed out. The second section should be a more normative treatment dealing with how an effective counterterrorism organization would be established if none existed. The last section would lay out a strategy that would reshape the current convoluted national program into a more corehent one.

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13940

DIA/DB-6D
23 Oct 85

Issue Paper No. 2 - Response

Subject: National Policy for Combatting Terrorism

Issue Paper No. 2 says that the US government lacks a clear policy statement on terrorism, which could serve as a guide for combatting terrorism. DIA concurs. Statements coming from the Secretaries of State and Defense are often contradictory. It is difficult to separate White House public relations statements from policy. For instance, pronouncements about the US determination to use force against terrorists is misleading to DoD if the political will to do so is absent, notwithstanding the response to the Aquille Lauro incident.

Before setting out policy statements in the future, an attempt should be made to develop a consensus on the use of force against states such as Iran that sponsor terrorism, rather than against the cannon fodder which carry out the terrorism. Failing to do so merely addresses the fringes of the terrorism problem, and thus merely postpones solutions to the problem. For over four years Iran has been at war against Americans. Meanwhile, Washington treats every terrorist action as an isolated criminal activity, whose perpetrators need to be brought to justice. A new policy needs to be created which declares war against the states which sponsor the vast majority of anti-US terrorist actions. In this regard, action needs to be as tough as the rhetoric. Once this occurs, the US government will have a clear and effective policy statement on terrorism.

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13941

DIA/DB-6D
23 Oct 85

Issue Paper No. 3 - Response

Subject: National Organization for Combatting Terrorism

Issue Paper No. 3 says that the current national organization for combatting terrorism suffers from interagency "groupthink" and lack of leadership. It proposes the position of National Coordinator for Combatting Terrorism in the National Security Council organization at the level of a Senior Director for National Security (Special Assistant to the President). DIA concurs with the diagnosis and prescription provided that the National Coordinator has the following qualifications. First, the candidate for this position needs to have the full confidence of the President. Second, the candidate needs to be someone who is knowledgeable not only about the terrorist organizations, but also about the states which sponsor these groups. Third, the candidate should be someone who understands DoD's capability to fight terrorism, and who can put it into action at a moment's notice. And finally, the candidate needs to be someone with an assertive but persuasive personality. A successful National Coordinator will have to overcome the parochial interests of the various agencies, and then harness their capability to fight terrorism.

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13942

DIA/DB-6D
23 Oct 85

Issue Paper No. 4 - RESPONSE

Subject: Definition of Terrorism

Issue Paper No. 4 says that the US government lacks a single agreed-upon definition of terrorism. Until one is established, the government cannot craft a policy to combat it. While DIA concurs with this judgment, DIA believes that the proposed definition of terrorism is too abstract. The US government needs to operationalize the definition and make it relevant to US interests. Thus, any use or threat of violence for political purposes against any American - civilian or military - is an act of terrorism. In this sense, the slaying of Robert Stethem, someone the hijackers knew was a US military man aboard TWA 847 would constitute an act of terrorism. The proposed definition, in the issue paper, therefore, which says that the targets of terrorism are civilians is unsatisfactory to DIA. In addition, the definition of terrorism needs to be broadened to include the core interests of US allies. Thus, any use or threat of violence for political purposes against the citizens - civilian or military - of any allied country ought to be considered an act of terrorism.

DIA also disagrees with the definition for insurgency in Issue Paper No. 4. It says that insurgent members "wear uniforms", "its methods are military and paramilitary", "it operates in the open" and its operations are "legitimate". In point of fact, insurgents do not always wear uniforms, its methods are heavily political and subversive, they operate secretly, and if they use terror tactics against US allies, they are illegitimate.

DIA also thinks that the distinction made in the issue paper between insurgents and terrorists is artificial and not helpful to developing a policy to combat terrorism. The Americans who've been blown up in Lebanon are the victims of the Iranian sponsored terrorism, which is trying to establish an Islamic republic in Lebanon. For the purposes of developing a policy to combat terrorism, there is nothing to be gained by splitting "semantic" hairs over whether the Iranian sponsored Lebanese groups are insurgent groups or terrorist groups, or whether the attack was directed against the US military or US civilians. What matters is that Americans are being killed in bunches, by terror tactics. Similarly, by calling the New People's Army in the Philippines an insurgent group, the US government is implicitly condoning the terrorism which it commits almost every day. Thus, whether the targets are Americans or citizens (civilian or military) residing in an allied country, the same principle should hold: single individuals or large organizations which use terror tactics for whatever objective ought to be defined as terrorists.

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13943	PAPER ISSUE PAPER NO. 9 - RESPONSE	1	10/23/1985	B1

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13944

DIA/DB-6D
23 Oct 85

Issue Paper No. 20 - Response

Subject: Expanded HUMINT Capability Against Terrorism

DIA concurs with issue and proposal as presented. However, DIA suggests that given the all important issue of warning and a focused HUMINT effort that an enhance SIGINT capability is of equal, if not more important. We anticipate that this issue will be addressed in subsequent issue papers.

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13945

DIA/DB-6D
23 Oct 85

Issue Paper No. 26 - Response

Subject: International Informant Incentives

DIA concurs with issue and proposal as presented. DIA would add that a widespread worldwide information program be undertaken in part to put the terrorists on notice, as well as recruitment of potential informants. Monetary rewards should be significantly higher for information that foils a terrorist attempt, rather than a reward for information after the terrorist has struck.

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DIA/DB-6D
23 Oct 85

13946

Issue Paper No. 30 - Response

Subject: Terrorism Intelligence Analysts

In order to be a competent analyst of terrorism, one must be a good overall analyst. Terrorism is a phenomenon that cuts across several intellectual and academic disciplines and thus cannot be studied and analyzed in a vacuum. Analysis of terrorism requires a thorough knowledge of the political affairs of the country or region in which a terrorist group operates, an insight into the psychological factors that underlie terrorist behavior, an understanding of the ideological matrix (notably Marxism-Leninism and other anti-democratic doctrines) in which terrorism thrives, and a general historical perspective on international issues that usually is lacking among intelligence analysts.

Establishing "a core of intelligence analysts to devote themselves to addressing terrorism as a specialty" would exacerbate rather than ameliorate the deficiencies that already exist in the intelligence community. What is needed instead is a renewed commitment to multidisciplinary analysis, in which terrorism is treated not as a phenomenon sui generis, but rather as an occurrence with roots in some of the basic sociopolitical trends of our time.

DIA recommends that this issue paper be reworked in order to account for the vast analytical talents which reside in the geographical divisions of CIA, DIA, et al. All analytical functions should be at least sensitized to the issue surrounding terrorism intelligence and counterterrorism analysis. If not, we in the US Intelligence Community are imposing a self limiting view of the problem and awaiting the terrorist to demonstrate, once again, their imaginative modus operandi.

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13947

DIA/DB-6D
23 Oct 85

Issue Paper No. 32 - Response

Subject: Controlling Cross-Border Travel of Known or Suspected Terrorists

This is an ambitious and optimistic proposal, based on a number of seemingly faulty assumptions.

- that international cooperation is possible; not all countries that expel individuals can be considered cooperative with Western countries or sympathetic with Western interests; Eastern bloc and Middle Eastern countries cannot be expected to cooperate; further, current intelligence exchange relationships between the US and its Western allies indicate that such cooperation may be incomplete, untimely, and/or dictated by ever-changing political relationships.

- That a computerized system is a realistic solution; to be effective, such a system would require universal subscription, which is not realistic; such a system would also have to be immune to false entries by subscriber states/services for the purpose of deception, which is also not realistic; it would be easy to envisage massive expenditures for such a system with no guarantee of achieving the desired result.

The issue paper essentially proposes that government agencies become involved in police work. What has previously been the function of the FBI, US Customs Bureau, Immigration and Naturalization Service, INTERPOL, and similar international bureaus and departments is now proposed for the Department of State to automate.

What is needed as a first step is a data base of all individuals known or suspected of involvement with terrorism. This data base should be contained in the United States, but should draw upon the considerable work already accomplished in this area by the US Intelligence Community and selected friendly intelligence services. The data base should incorporate detailed biographic information as well as electrically-stored photographs. Once fully developed, the US intelligence community should assume a caretaker role for the data base, maintaining and updating the information regularly.

The uses and applications of the data base should be by the world's police forces, border police, customs agents, and internal security forces. Although far from offering the solution desired in the issue paper, this essential first step would increase (to an extent) the US and friendly Western nations' understanding and knowledge of terrorist personalities, increase border vigilance, and demonstrate US resolve to assist allies on combatting terrorism.

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13948	PAPER ISSUE PAPER NO. 34 - RESPONSE	1	10/23/1985	B1

Freedom of Information Act - [5 U.S.C. 552(b)]

B-1 National security classified information [(b)(1) of the FOIA]

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OFFICE OF THE CHAIRMAN
THE JOINT CHIEFS OF STAFF
WASHINGTON, D.C. 20301



5 December 1985

MEMORANDUM FOR THE EXECUTIVE DIRECTOR, VICE PRESIDENT'S TASK
FORCE ON COMBATTING TERRORISM

Subject: Issue Papers

1. Enclosed are the Joint Staff and Service substantive comments to Issue Papers 46 through 54 (#50 omitted by the Vice President's Task Force) developed by the Staff Working Group.
2. The staff contact for these responses is the Director, Joint Special Operations Agency.
3. Without enclosures, this memorandum is UNCLASSIFIED.

UNCLASSIFIED UPON REMOVAL
OF CLASSIFIED ENCLOSURES
dlb 6/2/05

Moellering

JOHN H. MOELLERING
Lieutenant General, USA
Assistant to the Chairman
Joint Chiefs of Staff

Enclosures
a/s

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13949	PAPER ISSUE PAPER NO. 46	1	ND	B1

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13950	PAPER ISSUE PAPER NO. 47	1	ND	B1

Freedom of Information Act - [5 U.S.C. 552(b)]

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ISSUE PAPER NO. 48

Cognizant Activity: STATE, JUSTICE, TRANSPORTATION, FBI, FAA

Subject: Airport and Port Security

Concur - Subject to following change:

- Proposal should address security at foreign airports/ports which are frequented by US Flag Carriers, or that have a significant number of Americans transiting through them.
- Legislation should include appropriate safeguards to ensure individual rights of privacy are practiced.

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13951	PAPER ISSUE PAPER NO. 49	1	ND	B1

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13952	PAPER ISSUE PAPER NO. 51	1	ND	B1

Freedom of Information Act - [5 U.S.C. 552(b)]

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13953	PAPER ISSUE PAPER NO. 52	1	ND	B1

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ISSUE PAPER NO. 53

Cognizant Activity: All Departments and Agencies

Subject: Policy on Passports/Documentation for Government
Employees

Concur.

Department of Defense policies and procedures are outlined in a Deputy Secretary of Defense memorandum, 30 July 1985, subject: Travel Security; however, the OJCS supports a review of current policy in an effort to establish consistent guidelines for all federal agencies.

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13954	PAPER ISSUE PAPER NO. 54	1	ND	B1

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