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WITHDRAWAL SHEET

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Collection Name NORTH, OLIVER: FILES

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File Folder TERRORISM ACTIONS: PENDING (2/12/85-2/28/85)

FOIA

M11-441

Box Number 49

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14

ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
136578	MEMO	ROBERT OAKLEY TO LTG JOHN CHAIN ET AL RE TERRORISM <i>R 9/15/2017 M441/1</i>	2	2/13/1985	B1
136579	MEMO	OAKLEY TO MS. JOAN CLARK ET AL RE TERRORISM	1	2/15/1985	B1
136582	CABLE	LONDON 03454 <i>R 9/15/2017 M441/1</i>	3	2/13/1985	B1
136583	CABLE	BONN 04459 <i>R 9/15/2017 M441/1</i>	2	2/13/1985	B1
136584	DRAFT PAPER	RE 1986 BUDGET	12	2/15/1985	B1
136596	CABLE	BONN 04735 <i>R 9/15/2017 M441/1</i>	5	2/15/1985	B1
136597	CABLE	RE TERRORISM <i>R 9/15/2017 M441/1</i>	6	2/19/1985	B1
136598	MEMO	OLIVER REVELL TO NSC RE TERRORISM	2	2/22/1985	B1

Freedom of Information Act - [5 U.S.C. 552(b)]

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B-9 Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

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United States Department of State

Washington, D.C. 20520

136578

~~SECRET~~

February 13, 1985

MEMORANDUM

TO: PM - LtG John G. Chain
EB - Mr. Richard T. McCormack
CA - Ms. Joan M. Clark
S/CPR - Ms. Selwa Roosevelt
M/OFM - Mr. James E. Nolan
L/LEI - Mr. Geoffrey Levitt

FROM: M/CTP - Robert B. Oakley *RO*

SUBJECT: Practical Measures Against Terrorism

In preparation for the Summit Seven Experts meeting on terrorism in mid-March, we are attempting to identify practical measures which we are taking--and which we and other governments might take--against states which support terrorism. At this meeting we would like to discuss these sorts of measures and explore common ground for possible joint action. The general categories of action we have in mind are: restrictions upon entry and/or duration of stay and freedom of movement of private citizens and government officials from states which support terrorism; size of diplomatic missions and freedom of movement; restrictions upon exports and imports for commercial and/or military use, etc. We would also welcome any other ideas you might have as to additional actions we should/could take and other actions we should/could propose to others.

The US has designated Cuba, Libya, Syria, Iran and South Yemen as states which support terrorism. We would appreciate your assistance with information and ideas by February 25 in the following areas:

For PM: Sales of military equipment. What has been the level of US sales to these five states over the past few years? What specific restrictions apply? In addition to forbidding or restricting sales of military equipment, what other sorts of realistic practices might be adopted (licensing, delays in granting licenses, delays in processing requests, etc.)?

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DECL: OADR

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NLRR M4411 #136578
BY *fw* NARA DATE 9/15/17

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-2-

For EB: Trade. What has been US trade with the five states over the past few years? What specific restrictions apply? Recognizing that trade boycotts do not work, that we would be unable to sell trade restrictions within our own government and that our allies are unlikely to be uncooperative in most trade matters, what sorts of measures have we attempted at other times in the past or might we propose to the Summit Seven?

For CA
and L: Movement of People. Although we do not have diplomatic relations with any of the five states, some operate interest sections at other Embassies, all have missions at the UN, some of their citizens come to the US for business and studies, etc. What restrictions do we apply to entry and movement? Are there measures which we might take to deny or delay entry to the US, to expel or deport those engaged or suspected of activities contrary to USG interests? We would like to look at possible measures which might be imposed not only against diplomats but also against ordinary citizens who are current residents of the country.

For OFM &
Protocol: Restrictions on diplomats. What sort of restrictions have we placed on diplomats from each of the five countries? What are the sorts of restrictions which might be considered? I am thinking about movement of diplomats, restrictions on where they might live, purchase of property, use of official banking and travel facilities, in short the whole range of actions employed by your office. Since the US does not have a diplomatic presence in most of these countries, might we be in a position to consider the sorts of restrictions which they might place on us if we did have a diplomatic presence?

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Collection Name

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CAS 5/14/2012

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<i>ID</i>	<i>Document Type</i> <i>Document Description</i>	<i>No of</i> <i>pages</i>	<i>Doc Date</i>	<i>Restric-</i> <i>tions</i>
136579	MEMO OAKLEY TO MS. JOAN CLARK ET AL RE TERRORISM	1	2/15/1985	B1

Freedom of Information Act - [5 U.S.C. 552(b)]

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United States Department of State

Washington, D.C. 20520

February 12, 1985

TO: M/CTP - Ambassador Oakley
FROM: H - Thomas Bleha *TB*
SUBJECT: 99th Congress Anti-Terrorism Proposals

There follows a status report on all of the legislative proposals which have been discussed for submission to this session of the Congress.

Proposals on which the State Department has the lead:

ITAR Penalties. Stiffened penalties for violating ITAR regulations are included in the FY 1986 Foreign Assistance Bill (Section 110). The bill, now with OMB, increases the ceiling for criminal penalties from \$100,000 and up to two years' imprisonment to \$1 million and up to 10 years' imprisonment. The ceiling for civil penalties is increased from \$100,000 to \$500,000.

Anti-Terrorism Training. An additional \$5 million authorization, permission to transfer equipment and commodities on the US munitions control list, and repeal of the sunset provision are included in the FY 1986 Foreign Assistance Bill (Section 506), now with OMB.

Foreign Missions Protection. Authority for the Department to provide extraordinary protective services for foreign missions and foreign dignitaries, along with \$6.3 million in addition to the \$7 million for protective services for missions to the UN, is included in the FY 1986-87 State Department Authorization Bill (Sections 105, 106 and 107).

New SY Officer Authorities. SY officers are authorized to conduct investigations, carry firearms, and make arrests related to the security functions of the Department by the FY 1986-87 State Department Authorization Bill (Sections 108 and 109).

Embassy Security Improvement. A request for \$227 million will go to the Hill this week as a FY 1985 Supplemental Request.

Pilot Certification Revocation--Under Review. The proposal to provide the FAA with authority to revoke pilot certifications of those who fly for countries which violate terrorist-related international obligations is still under review. The FAA is apparently having second thoughts about the impact this authority might have on its thus far purely regulatory authority. Terry Arnold is following up with the agency head.

→ Extradition--Dropped. We will not present an extradition reform bill, as we have concluded that it would not pass the House in acceptable form. Certain bilateral extradition treaties may be amended, however.

→ Overseas Attacks on Americans--Dropped. We have decided not to seek expansion of criminal jurisdiction to cover overseas terrorist attacks on any American, although Senator Specter may well introduce a bill covering all USG employees, agents, etc.

Training and Support--Dropped. Because ITAR regulations have been expanded to cover certain terrorism-related services, which we estimate will cover 60-70% of our concerns, we have dropped the training and support proposal presented to the Congress last year, and the idea of post-retirement agreements for certain military, police and intelligence personnel. If after a year or so, we find that the new regulations do not meet our needs, we will reconsider the alternatives.

Proposals on which the Justice Department has the lead:

TAGGANTS--Under Review. Justice Department technicians are studying the matter and sounding out Hill staffers. A decision will be made on a proposal in about three weeks.

Controls on Biological/Toxic Substances--Under Review. Justice is interested in the issue and is staffing it. Nothing is imminent.

Mandatory Reporting--To Be Presented. Geoff Levitt has suggested the desirability of mandatory reporting to the FBI by state and local law enforcement agencies of all bomb threats, bombings, etc. We will request a Justice Department reaction to this suggestion.

→ Conspiracy Gaps--Dropped. The drastically revised criminal code passed last year covered much of our area of concern related to possible anti-terrorist conspiracies hatched in the US for overseas implementation. We have decided to wait a year or so to see how the courts handle certain leading cases.

cc:

H - Messrs. Fox, Montgomery and Ms. Hoppe
M/CTP - Ambassador Borg
M - Mr. Mason
A - Mr. Lamb
A/SY - Mr. Fields
L - Mr. Levitt
Justice - Mr. Copeland

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NEXT PIRA ATTACK, THE BRITISH BELIEVE, IS ONLY
A MATTER OF TIME.

4. THE THREAT TO NATO -- A GROWING BRITISH STAKE.

~~SECRET~~ SPECAT SECTION 01 OF 03 LONDON 03454

EXDIS - TERREP

E.O. 12356: DECL: OADR
TAGS: UK, US, SF, PTER
SUBJECT: TERRORISM IN THE 80'S: THE BRITISH GEAR UP

1. (SECRET - ENTIRE TEXT.)

2. SUMMARY: BRITISH ATTITUDES TOWARD TERRORISM -- DOMINATED FOR SO LONG BY NORTHERN IRELAND -- ARE EVOLVING TO MEET THE BROADER MENACE TO WESTERN INTERESTS. THE IMMEDIACY OF THE PROVISIONAL IRA THREAT WILL CONTINUE TO CAPTURE THE BULK OF BRITISH ATTENTION AND RESOURCES (AND TO RANK HIGH ON OUR BILATERAL AGENDA); BUT HMG SOLIDLY BACKS OUR CONCERN OVER THE GROWING THREAT AGAINST NATO TARGETS. THE BRITISH ARE EAGER TO COOPERATE WITH US AND THE EUROPEANS IN BROADER COUNTER-TERRORISM EFFORTS, ALTHOUGH THEY TEND TO PREFER BILATERAL MECHANISMS OVER STRUCTURED, MULTILATERAL RESPONSES. SINCE THE LIBYAN INCIDENT IN ST. JAMES' SQUARE LAST APRIL, THERE HAS BEEN HEIGHTENED INTEREST HERE IN MIDDLE EAST TERRORISM, WHICH THE BRITISH ARE SEEKING TO TRANSLATE INTO EFFECTIVE EC-10 MEASURES. THERE IS ALSO A NEW RECOGNITION THAT, DESPITE THE UNIQUENESS OF IRISH TERRORISM, IT IS BUT ONE FACET OF A WIDER INTERNATIONAL PHENOMENON. THIS IS A POINT WE HAVE LONG TRIED TO GET ACROSS TO THE BRITISH AND WHICH ST. JAMES' SQUARE SEEMS FINALLY TO HAVE ACCOMPLISHED. THE BRITISH HAVE WORKED TO IMPROVE HMG'S ABILITY TO COORDINATE AND RESPOND EFFECTIVELY. THERE WILL BE DIFFERENCES OF PERSPECTIVE BETWEEN US -- SUCH AS GEOFFREY HOWE'S STRONG PERSONAL CONCERNS OVER THE LEGALITY OF WESTERN RETALIATION -- BUT, ON THE WHOLE, WE CAN EXPECT COOPERATION FROM LONDON. END SUMMARY

3. NORTHERN IRELAND.

THE PAST SIX YEARS, FROM THE 1979 MURDERS OF AIREY NEAVE AND LORD MOUNTBATTEN TO THE 1984 BOMBING OF THE GRAND HOTEL IN BRIGHTON, HAVE FORCED A FUNDAMENTAL SHIFT IN BRITISH PERCEPTIONS OF THE PIRA/INLA THREAT. A WAR THAT HAD BEEN VIEWED AS A DISTANT TRIBAL CONFLICT WAS TRANSFORMED ULTIMATELY INTO A DIRECT ATTACK ON THE BRITISH CABINET ITSELF. FOR A SOCIETY THAT HAS ALWAYS BEEN CASUAL ABOUT SECURITY FOR ITS POLITICIANS, THE COMMITMENT OF BRITISH RESOURCES IN MEETING THE THREAT HAS BEEN SIGNIFICANT. GOVERNMENT INSTALLATIONS HAVE BEEN ON HEIGHTENED ALERT SINCE OCTOBER, WHILE SECURITY FORCES HAVE MARSHALLED THEIR SURVEILLANCE, FORENSIC, AND INVESTIGATIVE CAPABILITIES TO IDENTIFY THE "SLEEPER SQUAD" PRESUMED TO HAVE CARRIED OUT THE BRIGHTON OPERATION -- SO FAR WITHOUT SUCCESS. THE

***** FOR DIA *****
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JSOA CODEWORD OFF(1) DIA/SPEC(8)

SECTIONAL(1)

TOTAL COPIES REQUIRED 32

NEXT TO THE IRISH PROBLEM, OTHER ASPECTS OF TERRORISM HAVE UNTIL RECENTLY BEEN OF SECONDARY INTEREST TO HMG -- FOR SEVERAL REASONS. ISOLATION FROM EUROPE AND SOCIETAL DIFFERENCES MAKE THE UK A SOMEWHAT LESS HOSPITABLE ENVIRONMENT THAN THE MAINLAND FOR OUTSIDE TERRORISTS. ALSO, THE BRITISH HAVE NOT HAD TO COPE WITH THE IDEOLOGICAL SPUR TO TERRORISM THAT PLAGUES THE REST OF EUROPE. THE RED ARMY FACTION, THE RED BRIGADES, AND ACTION DIRECTE HAVE NO COUNTERPART IN BRITAIN. (EVEN THE PIRA, WITH ITS FUZZY MARXIST PRETENSIONS, HAS ITS ORIGINS IN SOCIO-ECONOMIC AND POLITICAL GRIEVANCES.)

5. ALL OF THIS IS BEGINNING TO CHANGE. ANTI-NATO SENTIMENT IN BRITAIN HAS NOT YET MOVED BEYOND THE CIVIL DISOBEDIENCE OF THE PEACE WOMEN AND THE CND, BUT HMG IS ACUTELY AWARE OF THE POTENTIAL FOR CONTINENTAL RHETORIC AND ACTIONS TO SPILL OVER VIOLENTLY INTO THE UK, WHERE HIGH-PROFILE NATO TARGETS ABOUND. HMG IS KEEN TO PROMOTE ALLIED COOPERATION, ALTHOUGH IN GENERAL IT PREFERS TO DEAL BILATERALLY WITH WEST EUROPEAN (AND US) SECURITY SERVICES ON SPECIFIC CASES. BT

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~~SECRET~~ SPECAT SECTION 02 OF 03 LONDON 03454

EXDIS - TERREF

E.O. 12356: DECL: OADR
TAGS: UK, US, SF, PTER
SUBJECT: TERRORISM IN THE 80'S: THE BRITISH GEAR UP

6. WE HAVE BEEN TOLD AT HIGH LEVEL THAT THE BRITISH WILL BE WORKING WITH THE FRENCH, IN PARTICULAR, TO OVERCOME RESERVATIONS ABOUT A "NATO" RESPONSE. THE CHARACTER OF SUCH A RESPONSE DOES, HOWEVER, RAISE QUESTIONS FOR HMG, WHICH IS ANXIOUS TO AVOID CASTING THE TERRORIST THREAT TO NATO IN EAST-WEST TERMS. HMG SEES THE VALUE OF A POLITICAL PUSH FROM THE NAC, BUT BELIEVES THAT BILATERAL CHANNELS OFFER THE BEST HOPE OF AGREEMENT ON PRACTICAL ANTI-TERRORIST MEASURES.

7. THE MIDDLE EAST.

HISTORICALLY, BRITISH ATTITUDES TOWARD MIDDLE EAST TERRORISM HAVE REFLECTED A BASIC FCO VIEW THAT THE WHOLE PHENOMENON IS, ULTIMATELY, MANAGEABLE. FCO MIDDLE EAST SPECIALISTS HAVE ALWAYS TAKEN PRIDE IN RESPONDING CALMLY TO THE MOST DANGEROUS SITUATIONS, AND THEY STILL TEND TO BE A BIT SCORNFUL OF SECURITY CONSCIOUSNESS IN MISSIONS ABROAD. THIS RELATIVELY COMPLACENT ATTITUDE STANDS IN SHARP CONTRAST TO THE LONG HISTORY OF MIDDLE EAST TERRORIST ACTIVITY IN THE UK, THAT HAS FINALLY GRABBED THE ATTENTION OF THE FCO'S POLITICAL MASTERS.

8. THERE HAVE BEEN TWO SORTS OF MIDDLE EAST TERRORISM IN BRITAIN -- ATTACKS AGAINST DISSIDENTS AND ATTACKS AGAINST DIPLOMATS OR REPRESENTATIVES OF THIRD COUNTRIES (E.G., ABU NIDAL'S ATTEMPT TO ASSASSINATE AMBASSADOR ARGOV). WHILE BRITISH INTERESTS HAVE NEVER BEEN DIRECTLY TARGETED, THE ST. JAMES' SQUARE INCIDENT -- THE FIRST TO RESULT IN THE DEATH OF A BRITISH CITIZEN -- MARKED A WATERSHED IN HMG'S DETERMINATION TO ENSURE LONDON WILL NOT CONTINUE TO ATTRACT MIDDLE EASTERN TERRORISTS.

9. IN RESPONSE, THE BRITISH HAVE PRESSED IN EC POLITICAL COOPERATION FOR EFFECTIVE MEASURES IN COMBATTING STATE-SUPPORTED TERRORISM ON THE LIBYAN MODEL. THE BRITISH WOULD LIKE TO SEE THE TEN TIGHTEN UP ON ABUSE OF DIPLOMATIC PRIVILEGES, INCLUDING DIPLOMATIC BAGS AND PREMISES AND OTHER VIENNA CONVENTION ISSUES.

10. WHAT SHOULD WE EXPECT?

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EXDIS - TERREP

E.O.12356: DECL: OADR
TAGS: UK, US, SF, PTER
SUBJECT: TERRORISM IN THE 80'S: THE BRITISH GEAR UP

A STRONG DESIRE HERE TO GET MOVING ON THE ISSUE,
AND HMG IS GEARING UP FURTHER, INTERNALLY, TO
COPE WITH THE OPERATIONAL AND DIPLOMATIC
REQUIREMENTS. PRIMARY RESPONSIBILITY FOR DOMESTIC
AND FOREIGN TERRORISM IS DIVIDED BETWEEN THE HOME
OFFICE AND THE FCO, WHICH HAS ESTABLISHED A
SECURITY COORDINATION UNIT UNDER GEOFFREY HOWE'S
PARLIAMENTARY UNDER SECRETARY, TIM RENTON.
PRICE BT

+++++ FOR DIA +++++
REVIEW FOR DISTRIBUTION TO CINCS
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Department of State

PAGE 01 OF 02 BONN 04459 00 OF 02 131818Z 5068 SSO5534

PAGE 01 BONN 04459 00 OF 02 131818Z 5068 SSO5534

INFO EUR-01 INR-02 MCT-01 SY-01 /005 A4 RP

DELIVER OF ITS DRAFT PAPER PRIOR TO RUPPRECHT TRAVEL WE EXPECT TO RECEIVE COPIES TODAY (FEBRUARY) AND HAVE ASKED TED PAPENDORP (MCT) TO HAND CARRY THEM BACK TO WASHINGTON.

ACTION MCT-02

INFO LOG-00 COPY-01 ADS-00 INR-10 EUR-00 SS-00 CIAE-00
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6. SIEGELE SAID THAT THE GERMANS HAD NOT YET FIXED AN AGENDA FOR THE MEETING. THEIR CURRENT THINKING, HOWEVER, WAS THAT AT THE OUTSET THERE WOULD BE A PRESENTATION BY EACH DELEGATION CONCERNING THE TERRORIST SITUATION IN ITS OWN COUNTRY. THESE PERHAPS WOULD BE FOLLOWED BY DISCUSSION AND DEVELOPMENT OF GENERAL ANALYSIS AS TO THE NATURE OF THE INTERNATIONAL TERRORIST PROBLEM. FINALLY, HE HOPED, THE GROUP WOULD BE ABLE TO DRAW CONCLUSIONS AND PROVIDE RECOMMENDATIONS FOR COMMON ACTION. HE AGREED THAT AN IMPORTANT TOPIC FOR TREATMENT WAS HOW TO COORDINATE COOPERATION BY THE NON-EUROPEAN SUMMIT MEMBERS (THE U.S., CANADA, AND JAPAN) WITH THE EUROPEANS (WHERE HE FELT COOPERATION WAS ALREADY QUITE GOOD). HE AGREED ALSO THAT CLOSE ATTENTION WAS NEEDED ON HOW BEST TO COORDINATE ACTIVITIES IN VARIOUS FORUMS SUCH AS THE EC, NATO, AND SUMMIT SEVEN.
7. SIEGELE SAID THAT OTHER PROSPECTIVE PARTICIPANTS HAD NOT YET AGREED TO THE SPECIFIC MARCH 7 DATE, BUT HE WAS CONFIDENT THAT THEY WOULD FIND IT ACCEPTABLE. HE SAID THAT THE ITALIANS, THE JAPANESE, THE BRITISH AND THE CANADIANS HAD ALL SHOWN POSITIVE INTEREST IN THE MEETING. THE FRENCH, HE ADDED, WERE LESS ENTHUSIASTIC, BUT HAD INDICATED THAT THEY WOULD NOT STAND IN THE WAY OF CONVENING THE MEETING.

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EO 12356: DECL: OADR
TAGS: PTER, ASEC, GE
SUBJ: FRG INTERIOR MINISTRY PLANS ANTI-TERRORISM EXPERTS'
-- MEETING FOR MARCH 7-8

REF: STATE 041164 (NOTAL)

1. ~~SECRET~~ - ENTIRE TEXT)

2. SUMMARY: THE FRG INTERIOR MINISTRY NOW PLANS TO HOLD ITS PRE-SUMMIT MEETING FOR ANTI-TERRORISM EXPERTS ON MARCH 7. INVITATIONS AND DISCUSSION PAPERS WILL BE TRANSMITTED FEBRUARY 14. THE DIRECTOR FOR SPECIAL POLICE MATTERS (RUPPRECHT) INTENDS TO VISIT WASHINGTON (FEBRUARY 24-26), OTTAWA, AND TOKYO TO DISCUSS PREPARATIONS FOR THIS MEETING. THE GERMANS ARE WELL AWARE OF THE NEED TO COORDINATE APPROACHES TO THE ISSUE OF TERRORISM IN VARIOUS FORUMS (EC, NATO, SUMMIT SEVEN) AND BETWEEN EUROPEAN AND NON-EUROPEAN NATIONS. THE EFFORT AT CLOSER COOPERATION IN EUROPE IS GOING FORWARD AS UNDERScoreD IN RECENT VISITS TO BONN BY THE INTERIOR MINISTERS OF FRANCE AND ITALY.
END SUMMARY.

3. ON FEBRUARY 13 EMBOFF MET WITH INTERIOR MINISTRY COUNTER-TERRORISM OFFICE CHIEF SIEGELE TO DISCUSS PREPARATIONS FOR THE UPCOMING SUMMIT SEVEN EXPERTS MEETING. WE HAD, OF COURSE, PRESSED THE FRG FOR AN EARLY CONVENING DATE, AND SIEGELE WAS PLEASED TO ANNOUNCE THAT HIS MINISTRY WAS NOW PREPARED TO HOLD THE SESSION ON MARCH 7 AND, IF A SECOND DAY SEEMED NECESSARY, MARCH 8. HE SAID THAT INVITATIONS TO THE OTHER PARTICIPANTS AND COPIES OF THE FRG'S DRAFT PAPER WOULD BE SENT OUT ON FEBRUARY 14.

4. IN ANTICIPATION OF AND IN PREPARATION FOR THE MEETING, THE INTERIOR MINISTRY'S DIRECTOR FOR SPECIAL POLICE MATTERS (RUPPRECHT) PLANNED TO TRAVEL TO WASHINGTON, OTTAWA, AND TOKYO. CABLES HAD BEEN SENT FEBRUARY 12 TO FRG EMBASSIES IN THOSE CAPITALS REQUESTING APPOINTMENTS FOR HIM. RUPPRECHT INTENDED TO BE IN WASHINGTON FOR APPOINTMENTS ON FEBRUARY 25 AND 26. HE WOULD BE SEEKING MEETINGS WITH AMBASSADOR OAKLEY AND WITH OFFICIALS AT BOTH FBI AND CIA. THE PURPOSE OF HIS STOP IN WASHINGTON WOULD BE TO OBTAIN A FURTHER SENSE OF OUR THINKING ABOUT THE EXPERTS' MEETING AND TO DISCUSS CURRENT TERRORISM ISSUES AS APPROPRIATE.

5. THE INTERIOR MINISTRY HAS ASKED US TO EXPEDITE

6. SIEGELE ALSO DISCUSSED THE RECENT VISIT TO BONN BY FRENCH INTERIOR MINISTER JOXE. HE HAD ACCOMPANIED PREMIER FABIUS ON FEBRUARY 5. SIEGELE SAID THAT JOXE DISCUSSIONS WITH GERMAN INTERIOR MINISTER ZIMMERMANN HAD FOCUSED EXCLUSIVELY ON TERRORISM. THE TWO MINISTERS AGREED THAT THERE WAS A NEED FOR CLOSER FRENCH-GERMAN COOPERATION IN COUNTERING THE CURRENT WAVE OF TERRORIST ACTIVITIES. (THEY ALSO AGREED THAT THEIR EFFORTS MUST NECESSARILY INVOLVE THE BELGIANS) THE TWO MINISTERS BELIEVED THAT IT WAS NECESSARY THAT INCREASED COOPERATION OCCUR NOT ONLY AT SENIOR LEVELS BUT AT WORKING LEVELS. AND THEY DISCUSSED PROSPECTS FOR DEVELOPING WORKING GROUPS TO EXCHANGE INFORMATION AND COORDINATE ANTI-TERRORIST ACTIVITIES. THE FRENCH, SIEGELE POINTED OUT, SAID THAT THEY WERE PREPARED TO FOLLOW-UP ALONG THESE LINES.

9. JOXE AND ZIMMERMANN ALSO DISCUSSED THE PROBLEM PRODUCED BY THE GENERAL RELAXATION OF BORDER CONTROL IN EUROPE AND PARTICULARLY BETWEEN GERMANY AND FRANCE. IT WAS NOW CLEAR THAT SOME NEW APPROACH HAD TO BE DEVELOPED TO MONITOR THE MOVEMENT OF TERRORISTS AND WOULD-BE TERRORISTS SINCE CLOSE BORDER CHECKS WERE NO LONGER POSSIBLE. MINISTER JOXE PROMISED ZIMMERMANN THAT HE WOULD BE PREPARED TO EXERT EFFORTS TO OBTAIN HIGH-LEVEL POLITICAL BACKING IN FRANCE FOR SUCH APPROACHES. THE PROBLEM WAS, OF COURSE, ONE FOR THE ENTIRE EUROPEAN COMMUNITY, NOT JUST FRANCE AND GERMANY. THE MINISTERS ALSO DISCUSSED THE PROSPECTIVE SUMMIT SEVEN EXPERTS' MEETING AND, AS NOTED, THE FRENCH SIDE EXPRESSED SOME RESERVATIONS BUT INDICATED APPARENT WILLINGNESS TO GO ALONG. STILL ANOTHER TOPIC ADDRESSED BY THE TWO MINISTERS WAS THAT OF HOW TO RESOLVE LONG-RANGE ISSUES SUCH AS, FOR EXAMPLE, FINDING WAYS TO IMPROVE INTERNATIONAL SEARCHES FOR TERRORISTS. THE DIFFICULTY HERE DERIVED FROM THE FACT THAT THE LEGAL PROCEDURES AND REQUIREMENTS VARIED FROM COUNTRY TO COUNTRY. FINALLY, ZIMMERMANN AND JOXE AGREED THAT THE COMING MEETING OF EC INTERIOR MINISTERS SHOULD NOT BE HELD SOONER THAN PLANNED SIMPLY BECAUSE OF

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INCOMING

PAGE 02 OF 02 BONH 04459 00 OF 02 131818Z 5068
THE RECENT RASH OF TERRORIST INCIDENTS. THE MEETING
SHOULD GO FORWARD AS ORIGINALLY SCHEDULED IN JUNE.

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11. SIEGELE SAID THAT THE DISCUSSIONS BETWEEN
ZIMMERMANN AND ITALIAN INTERIOR MINISTER SCALFARO
(FEBRUARY 11-12) HAD CLOSELY PARALLELED THOSE BETWEEN
ZIMMERMANN AND HIS FRENCH COUNTERPART. THE SUMMIT
SEVEN EXPERTS' MEETING HAD BEEN TOUCHED UPON AND THE
ITALIAN RESPONSE HAD BEEN A POSITIVE ONE. THERE
HAD BEEN DISCUSSION OF IMPROVED COORDINATION BETWEEN
THE BORDER POLICE AUTHORITIES IN BOTH COUNTRIES,
AND THE ITALIAN REACTION HAD, ACCORDING TO SIEGELE,
BEEN POSITIVE. THE MINISTERS HAD TALKED ABOUT THE
CREATION OF A SPECIAL BILATERAL WORKING GROUP BUT
HAD MADE NO COMMITMENTS AS TO HOW TO PROCEED.
(THE FEELING SEEMED TO BE THAT EXISTING LIAISON
ARRANGEMENTS WERE ADEQUATE.) THE ITALIAN INTERIOR
MINISTER HAD, LIKE HIS FRENCH COLLEAGUE, AGREED
THAT IT WOULD BE APPROPRIATE TO STAY WITH THE EXISTING
SCHEDULE OF THE EC INTERIOR MINISTERS' MEETING IN JUNE.

12. COMMENT: WE WILL, OF COURSE, REMAIN IN CLOSE
TOUCH WITH THE INTERIOR MINISTRY REGARDING PREPARATIONS
FOR THE EXPERTS' MEETING AND RUPPRECHT'S TRIP TO
THE UNITED STATES. WE UNDERSTAND, HOWEVER, THAT
SPECIFIC REQUESTS FOR APPOINTMENTS ARE BEING MADE
THROUGH THE GERMAN EMBASSY IN WASHINGTON.
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E. O. 12356: DECL: OADR
TAGS: PTER
SUBJECT: SUMMIT SEVEN TERRORISM/ANTI-HIJACKING
- EXPERTS MEETING

1. C - ENTIRE TEXT.

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2. SUMMARY: THIS MESSAGE TRANSMITS AN FRG AIDE-MEMOIRE ADDRESSING BOTH ARRANGEMENTS AND SUBSTANCE OF THE MARCH 12-13 HIJACKING EXPERTS MEETING. IT REFERS TO THE U. S. ISSUES PAPER, CALLS FOR COMMENTS AND SUGGESTIONS ON ISSUES RAISED BY THE U. S. AND SUGGESTS THAT NATIONAL EXPERTS RESPONSIBLE FOR ICAO MATTERS BE INCLUDED IN DELEGATIONS. IT ALSO DISCUSSES THE MEETING OF TERRORISM EXPERTS TO BE HOSTED BY THE FRG MINISTRY OF INTERIOR MARCH 7-8. END SUMMARY.

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3. FRG FOREIGN OFFICE HAS GIVEN EMBASSY A FOUR-PAGE AIDE MEMOIRE ON THE SUBJECT OF THE MARCH 12-13 MEETING OF TERRORISM/HIJACKING EXPERTS. IN HANDING OVER THE PAPER, FOREIGN OFFICE (DR. LIPPE) SAID IT WAS ALSO BEING TRANSMITTED TO FRG EMBASSIES ABROAD FOR DELIVERY IN WASHINGTON AND OTHER SUMMIT SEVEN CAPITALS.

4. THERE FOLLOWS EMBASSY'S TRANSLATION OF FRG AIDE MEMOIRE:

SUBJ: MEETING OF THE SEVEN ON AIR SECURITY/TERRORISM
- IN BONN MARCH 12-13, 1985

I. ORGANIZATION AND SCHEDULE

A. THE MEETING WILL BE HELD IN THE LARGE MEETING ROOM OF THE FOREIGN OFFICE (MAIN BUILDING) ADENAUERALLEE 99-101, BONN.

B. THE FOREIGN OFFICE SUGGESTS THAT THE FIRST SESSION BEGIN ON TUESDAY, MARCH 12 AT 10:00 A. M. AND THE MEETING CONTINUE ON WEDNESDAY, MARCH 13 AT 9:00 A. M.

C. SIMULTANEOUS TRANSLATION IN ENGLISH, FRENCH, AND GERMAN IS ENVISAGED.

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D. WHILE IT IS NOT NECESSARY TO LIMIT DELEGATION SIZE, IN THE FOREIGN OFFICE'S VIEW DELEGATIONS SHOULD NOT EXCEED 5-6 PERSONS INCLUDING ACCOMPANYING MEMBERS OF EMBASSIES IN BONN.

E. HEAD OF THE GERMAN DELEGATION AND CHAIRMAN OF THE DISCUSSIONS WILL BE MINISTERIAL DIRIGENT DR. HELMUT REDIES.

F. A LUNCHEON BY THE GERMAN DELEGATION WILL BE HELD ON TUESDAY, MARCH 12 IN THE FOREIGN OFFICE. HOST WILL BE FOREIGN OFFICE STATE SECRETARY DR. JUERGEN RUHFUS.

G. THE FOREIGN OFFICE HOPES THAT THE MEETING CAN BE ENDED BY MIDDAY ON MARCH 13.

-

II. OTHER EXPERTS MEETINGS

AS ALREADY ANNOUNCED BY THE GERMAN SIDE AT VARIOUS MEETINGS OF THE SEVEN IN THE COURSE OF THE PAST YEAR, THE FEDERAL MINISTRY OF INTERIOR WILL HOST A MEETING OF EXPERTS ON THE TOPIC "OVERALL ANALYSIS (GESAMTANALYSE) OF INTERNATIONAL TERRORISM." THE FEDERAL MINISTRY OF INTERIOR (FMI) WILL ESTABLISH DIRECT CONTACT WITH THE BONN EMBASSIES OF THE SIX PARTICIPATING COUNTRIES CONCERNING THE DETAILS OF THE MEETING. MINISTERIALRAT SIEGELE SECTION P I 2, TEL. 681-5415; IS RESPONSIBLE FOR THE MEETING.) MARCH 7-8 HAS BEEN SUGGESTED AS THE DATE OF THE MEETING. INVITATIONS TO THIS MEETING ARE DIRECTED IN THE FIRST INSTANCE TO MEMBERS OF THE COMPETENT AGENCIES OF THE PARTICIPATING COUNTRIES, HOWEVER TAKING INTO ACCOUNT THE INTERNATIONAL INTERRELATIONS OF THE TOPIC - REPRESENTATIVES OF FOREIGN MINISTRIES WITH AN INTEREST IN THE SUBJECT ARE CORDIALLY WELCOME. IN ORDER TO PRESENT THE GERMAN POINT OF VIEW AND THE GOALS OF THE MEETING, IT IS PLANNED THAT MINISTERIALDIREKTOR DR. HEUER AND MINISTERIALDIRIGENT RUPPRECHT OF THE FMI WILL HOLD PREPARATORY DISCUSSIONS
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WITH COMPETENT POLICY LEVEL OFFICIALS AT THE DIVISION
DIRECTOR (DEPUTY ASST. SECRETARY) LEVEL IN THE
PERIOD FEBRUARY 21-28, 1985, DR. HEUER IN PARIS,
LONDON AND ROME, AND MR. RUPPRECHT IN WASHINGTON,
OTTAWA, AND TOKYO.

III. AGENDA OF THE MARCH 12-13 MEETING

AS COMMUNICATED EARLIER, THE FOREIGN OFFICE PROPOSES
THE FOLLOWING AGENDA:

-
1. HIJACKING CASES STILL OPEN FROM THE STANDPOINT
OF AVIATION LAW.
 2. DISCUSSION OF SPECIFIC MEASURES AGAINST
AIRCRAFT HIJACKINGS IN IMPLEMENTATION OF THE
1978 BONN DECLARATION.
 3. SANCTIONS AGAINST ARIANA.
 4. TERRORISM ISSUES.

TAKING INTO ACCOUNT THE SEPARATE EXPERTS MEETING OF
THE FEDERAL MINISTRY OF INTERIOR REFERRED TO UNDER
POINT II., THE FOCUS OF THE DISCUSSIONS OF THE
EXPERTS MEETING ON MARCH 12-13 OUGHT TO BE ON
AVIATION SECURITY ISSUES.

-
A. THE FOREIGN OFFICE HOPES THAT ALL OTHER
DELEGATIONS ARE ABLE AT THIS STAGE TO AGREE TO A
LIFTING OF THE SANCTIONS AGAINST ARIANA.

B. THE AMERICAN DELEGATION HAS PRODUCED AND
DISTRIBUTED A PAPER ON OTHER ASPECTS OF AVIATION
SECURITY.

THE FOREIGN OFFICE WOULD BE GRATEFUL IF OTHER
DELEGATIONS WOULD ALSO MAKE CORRESPONDING SUGGESTIONS
WHICH COULD FORM A BASIS FOR THE DISCUSSION AT THE
MARCH 12-13 MEETING. THE FOREIGN OFFICE IN THIS
CONNECTION IS THINKING NOT LEAST OF SUGGESTIONS
FOR A MORE AGGRESSIVE (OFFENSIVERE) HANDLING OF THE
TOPIC OF AIR HIJACKING IN THE FRAMEWORK OF
INTERNATIONAL ORGANIZATIONS, ESPECIALLY ICAO, AND
ITS SUBSIDIARY BODIES, INCLUDING THE ANNUAL GENERAL
ASSEMBLY. IT WOULD PERHAPS BE USEFUL IF EXPERTS
RESPONSIBLE FOR ICAO ACTIVITIES OF THE COMPETENT

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AGENCIES OF THE PARTICIPATING STATES COULD BE INCLUDED IN THE DELEGATIONS. TAKING INTO ACCOUNT THE PREVENTIVE MEASURES MENTIONED IN THE AMERICAN PAPER, IT COULD ALSO BE USEFUL IF DELEGATIONS PREPARED TO SET FORTH THEIR VIEWS AND EXPERIENCE IN RESPECT TO COOPERATION WITH THIRD COUNTRIES FOR THE IMPROVEMENT OF AVIATION SECURITY.

-
IN ADDITION IT COULD BE USEFUL FOR DELEGATIONS TO GIVE THEIR VIEWS ON THE INCLUSION OF AVIATION SECURITY RULES IN BILATERAL AIR TRANSPORT AGREEMENTS DRAWING ON THEIR OWN EXPERIENCE AND, AT THE MEETING INFORM OF STANDARD LANGUAGE THAT HAS POSSIBLY BEEN EMPLOYED. THE ABOVE COMMENTS ARE ONLY A FIRST REACTION TO THE AMERICAN DRAFT. IT WOULD, AS NOTED ABOVE, FACILITATE THE DISCUSSION ON MARCH 12-13 IF OTHER VIEWS AND SUGGESTIONS OF OTHER DELEGATIONS COULD BE COMMUNICATED AS FAR IN ADVANCE OF THE MEETING AS POSSIBLE.

C. THE FOREIGN OFFICE DOES NOT CONSIDER THE INTRODUCTION OF A SEPARATE SUBGROUP ON AVIATION SECURITY NECESSARY AT THE PRESENT STATE OF PREPARATIONS.

-
D. IF THE EXPERT MEETING OF THE FEDERAL MINISTRY OF INTERIOR IS HELD AS ENVISAGED ON MARCH 7-8, THE FOREIGN OFFICE WILL REQUEST THE GERMAN DELEGATION TO THAT MEETING TO REPORT THE MAIN RESULTS OF THAT MEETING TO OUR GROUP.

IV. REQUESTS OF THE FOREIGN OFFICE

A. THE FOREIGN OFFICE WOULD BE GRATEFUL FOR INFORMATION AS SOON AS POSSIBLE ON THE COMPOSITION OF DELEGATIONS (NAME, TITLE, AGENCY) TO THE MARCH 12-13 MEETING.

B. THE FOREIGN OFFICE WOULD ALSO BE GRATEFUL
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FOR AN INDICATION WHETHER OTHER DELEGATIONS CONSIDER
THAT A DISCUSSION OF OTHER ISSUES, PARTICULARLY
OTHER TERRORISM ISSUES (E. G. ABUSE OF DIPLOMATIC
IMMUNITY) WOULD BE APPROPRIATE.

BONN, FEBRUARY 12, 1985

END TEXT.
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MULTILATERAL COOPERATION AGAINST TERRORISM

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2. THE ONGOING, CONTENTS BY EMBASSIES BONN AND ROME WITH
RESPECTIVE MINISTRIES OF INTERIOR HAVE BEEN VERY VALUABLE
IN ENHANCING OUR KNOWLEDGE OF HOW FRG AND GOI ENVISAGE
MOVING TO COUNTER TERRORISM AND IMPROVING PROSPECTS OF
MORE EFFECTIVE MULTILATERAL ACTION TO THIS END. EVEN
THOUGH THERE HAS RECENTLY BEEN A CERTAIN AWAKENING BY
NATO FOREIGN MINISTRIES TO THE DANGERS OF TERRORISM, MOST

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OF THE SERIOUS ACTION NEEDED TO DEAL WITH ACTUAL TERRORISTS WILL TEND TO COME FROM INTERIOR RATHER THAN FOREIGN MINISTERS AND THE FORMER CAN ALSO SERVE AS A PROD TO OVERCOME RESERVATIONS OF THE LATTER.

3. REFTEL PROVIDES WELCOME NEWS THAT THE FRG MINISTRY OF INTERIOR HAS ADVANCED TO MARCH 7 ITS MEETING OF ANTITERRORIST EXPERTS, THUS BRINGING IT CLOSE TO THE MARCH 12 MEETING TO BE HELD BY THE FRG FOREIGN MINISTRY. THE DEPARTMENT OF STATE, AS LEAD AGENCY FOR USG UNDER NSDD 138 IN COMBATTING INTERNATIONAL TERRORISM, ACCEPTS THE INVITATION FOR MARCH 7 AND IS GLAD TO RECEIVE THE INTERESTING SURVEY ON TERRORIST AND OTHER VIOLENCE-ORIENTED EXTREMISTS GROUPS. NAMES OF US DELEGATION TO BOTH BONN MEETINGS WILL BE PROVIDED LATER, WHEN MORE DETAILS ARE KNOWN OF THE AGENDA. ARRANGEMENTS HAVE BEEN MADE FOR STATE, FBI, CIA AND NSC TO MEET WITH RUPPRECHT ON FEBRUARY 25-26.

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4. WHILE TALKS WITH RUPPRECHT SHOULD PROVIDE MORE INFORMATION ON AGENDA WHICH FRG MINISTRY OF INTERIOR HAS IN MIND. DEPARTMENT BELIEVES IT WOULD BE USEFUL FROM EMBASSY BONN TO HAVE AN EARLIER DISCUSSION ON THIS SUBJECT AND PUT ^{Formal} FORMAL SOME USG SUGGESTIONS. IN GENERAL, WE HOPE THAT THE MARCH 7 MEETING OF THE SEVEN AND THE JUNE MEETING OF THE EC MINISTER OF INTERIOR WILL PRODUCE

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OR LEAD TO AGREEMENTS ON PRINCIPLES FOR CLOSER COOPERATION AMONG CONCERNED GOVERNMENTS TO COUNTER TERRORISM, STRENGTHENING EXISTING ARRANGEMENTS AND INTRODUCING NEW ONES. THE ACTUAL OPERATIONAL EXCHANGES OF DETAILED INFORMATION WOULD PRESUMABLY, AND WE BELIEVE SHOULD, BE CARRIED OUT THROUGH EXISTING LIAISON CHANNELS ON A BILATERAL BASIS OR AMONG SMALL NUMBER OF GOVERNMENTS UNDER EXCEPTIONAL CIRCUMSTANCES AND FOR SPECIFIC AREAS {SUCH AS LARF AND LADISPILI SEVEN DETENTIONS OR ASSASSINATION OF GENERAL AUDRAN AND ATTEMPTED OBERAMERGAU BOMBING WHERE THERE ARE CLEAR CONNECTIONS TO SEVERAL COUNTRIES}. THE EXISTING LIAISON ARRANGEMENTS BETWEEN OTHER GOVERNMENTS AND THE USG DEPARTMENTS OF JUSTICE {INCLUDING FBI}, TREASURY {INCLUDING CUSTOMS}, STATE, CIA AND OTHER AGENCIES ARE BEST SUITED FOR THE SORT OF SENSITIVE, DETAILED EXCHANGES NEEDED FOR EFFECTIVE ACTION.

5. SPECIFIC INITIAL SUGGESTIONS WHICH WE HOPE FRG MINISTRY OF INTERIOR WILL CONSIDER ARE AS FOLLOWS:

--EXCHANGES ON IDENTIFY AND MODUS OPERANDI OF TERRORIST GROUPS AND INDIVIDUAL MEMBERS;

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--URGENT NOTIFICATION OF MOVEMENT OF KNOWN OR SUSPECTED TERRORISTS, INCLUDING APPLICATIONS FOR VISAS, ENTRY {OR REFUSED ENTRY} AT BORDER OR PORTS OF ENTRY;

--URGENT EXCHANGES OF TECHNICAL INFORMATION ON TERRORIST ACTIONS, INCLUDING ANALYSIS OF EXPLOSIVES, ETC., WEAPONS USED, MODUS OPERANDI, SUSPECTED IDENTITIES AND TRAVEL OF PERPETRATORS, ETC. {PROPOSE ACCEPTANCE OF STANDARD FORM};

--IMPROVED ANTI-TERRORIST COOPERATION BETWEEN CIVILIAN AND MILITARY AUTHORITIES INCLUDING NATO BASES AND EMBASSIES

--BETTER COORDINATION ON SECURITY AND COMMUNICATIONS AND GENERAL EMERGENCY PLANNING AMONG EMBASSIES OF THE SEVEN IN HIGH-THREAT COUNTRIES ABROAD; IMPROVED LOCAL EXCHANGES AMONG EMBASSIES ON TERRORIST INTELLIGENCE AND THREAT ALERTS.

6. AS FOR THE SURVEY OF TERRORIST GROUPS PREPARED BY FRG MINISTRY OF INTERIOR, EMBASSY BONN SHOULD BE CERTAIN THAT THE MINISTRY HAS LATEST USG ASSESSMENTS OF ANTI-NATO TERRORIST SITUATION, NAMELY THE NON-PAPER DISTRIBUTED AT NAC BY AMBASSADOR ABSHIRE AND THE TWO THREAT SURVEYS PREPARED BY SY/TAG {STATE 42852 AND _____}. WE DO NOT

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from SYTAG
Dennis Kuchinsky

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INTEND TO MAKE ANY FURTHER FORMAL SUBMISSIONS ON THIS ASPECT OF TERRORISM, SINCE THESE PAPERS HAVE ALREADY BEEN MADE AVAILABLE TO PARTICIPANTS AND SINCE WE ARE CONFIDENT THAT THE FRG AND OTHER WESTERN EUROPEANS DIRECTLY CONCERNED WILL WISH TO PUT FORMAL THEIR OWN ASSESSMENT OF PROBLEM WITH SUGGESTIONS AS TO HOW BEST TO DEAL WITH IT. WE WILL PREPARE TWO PAPERS TO SUPPLEMENT THE FRG SURVEY, ONE ON TERRORISM OF MIDDLE EAST ORIGIN AND ONE ON LATIN AMERICA.

7. EMBASSY BONN SHOULD ALSO SEEK AN EARLY APPOINTMENT WITH DR. REDIES OF THE FRG FOREIGN MINISTRY TO DISCUSS WHAT ITEMS MIGHT BEST BE CONSIDERED UNDER PROPOSED AGENDA ITEM NUMBER FOR ON "OTHER ISSUES." AS DISCUSSED BY SECRETARY SHULTZ, FOREIGN MINISTER GENSCHER, FOREIGN SECRETARY HOWE AND FOREIGN MINISTER DUMAS, THE USG CONSIDERS IT IS IMPORTANT TO DISCUSS HOW TO INCREASE THE POLITICAL COSTS TO GOVERNMENTS WHO SUPPORT TERRORISM AND HOPES THIS CAN BE SPECIFIED IN ADVANCE AS AN ITEM TO BE DISCUSSED. WE ALSO HOPE THAT THERE CAN BE DISCUSSION OF HOW TO IMPROVE APPLICATION OR TIGHTEN ENFORCEMENT OF EXISTING INTERNATIONAL CONVENTIONS, ASIDE FROM THOSE ON CIVIL AVIATION, SUCH AS HOSTAGE TAKING, VIENNA CONVENTION, ETC. GENERAL APPROACH WE INTEND TO RECOMMEND IS ALONG LINES ALREADY PROPOSED FOR HIJACKING AND AGREED

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UPON BY EC LAST FALL, NAMELY THAT EACH OF THE SEVEN WILL
AGREE TO TAKE SOME KIND OF ACTION IN EVENT OF A TERRORIST
ACTION WHICH CONCERNS ALL OF THEM.YYY

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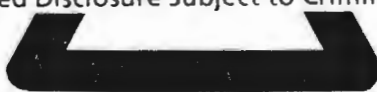
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